

January 9, 2009

UNITED STATES COURT OF APPEALS  
FOR THE TENTH CIRCUIT

Elisabeth A. Shumaker  
Clerk of Court

JESSE (JESUS) F. MONTEZ; DAVID  
BRYAN; GEORGE KARL; JOHN  
ARMINTROUT; KENNETH  
GARCIA, as representatives of  
themselves and all others similarly  
situated in this class action;  
RICHARD K. ALLEN,

Plaintiffs,

and

RAYMOND ARTHUR PRICE,

Interested Party-  
Appellant,

v.

BILL OWENS; FRANK GUNTER,  
Former Executive Director of the  
Colorado Department of Corrections;  
BEN JOHNSON, Former Warden of  
Colorado Territorial Correctional  
Facility; CHERYL SMITH, Medical  
Administrator at CTCF; ARI  
ZAVARAS, Executive Director of  
Colorado Department of Corrections;  
BOB FURLONG, Warden of Limon  
Correctional Facility; COLORADO  
DEPARTMENT OF CORRECTIONS;  
BILL PRICE, Warden of the Arkansas  
Valley Correctional Center; R. MARK  
MCDUFF, Warden of the Arrowhead  
Correctional Center, the Four Mile  
Correctional Facility, the Skyline  
Correctional Center, and the

No. 08-1049  
(D.C. No. 1:92-cv-00870-EWN-OES)  
(D. Colo.)

Pre-Release Correctional Center; GARY NEET, Warden of the Buena Vista Correctional Facility; WARREN DIESSLIN, Former Warden of the Buena Vista Correctional Facility; FRANK MILLER, Warden of the Centennial Correctional Facility; DONICE NEAL, Warden of the Colorado State Penitentiary; MARK WILLIAMS, Warden of the Colorado Women's Facility; MARK MCKINNA, Warden of the Colorado Territorial Correctional Facility; J. FRANK RICE, Dr. Warden of the Denver Reception and Diagnostic Center; LARRY EMBRY, Warden of the Fremont Correctional Facility; TOM COOPER, Former Warden of the Fremont Correctional Facility; BILL BOGGS, Warden of the Rifle Correctional Facility; BILL BOKROS, Warden of the Pueblo Minimum Center; DAVID HOLT, Medical Administrator at the Arrowhead Correctional Facility, the Centennial Correctional Facility, the Colorado State Penitentiary, the Fremont Correctional Facility, and the Skyline Correctional Facility; JEAN MOLTZ, Medical Administrator at the Buena Vista Correctional Facility and the Rifle Correctional Facility; RON JOHNSON, Medical Administrator at the Denver Reception and Diagnostic Center; DON LAWSON, Clinical Administration Director at the Limon Correctional Facility and the Arkansas Valley Correctional Facility; BOB MOORE, who supervises the medical department at the Pueblo Minimum Center, and JOHN DOE(S), Current

and former Wardens of any Correctional facility maintained, operated or controlled by the Colorado Department of Corrections, and JOHN ROE(S); RONALD G. PIERCE; COLORADO TERRITORIAL CORRECTIONAL FACILITY; BRAD ROCKWILL; ANNETTE PORTER; DENVER RECEPTION & DIAGNOSTIC CENTER; SGT. R. MURPHY; GLENN TTE SMITH; BECKY RHOMONA; JIM WEBER; NARD CLAAR; BILL REED; FREMONT CORRECTIONAL FACILITY,

Defendants-Appellees.

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**ORDER AND JUDGMENT\***

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Before **HENRY**, Chief Judge, **EBEL** and **GORSUCH**, Circuit Judges.

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This appeal arises out of a settlement agreement in a class action lawsuit brought on behalf of a class of inmates incarcerated by the Colorado Department of Corrections (CDOC). The class members asserted claims of disability

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\* After examining the briefs and appellate record, this panel has determined unanimously that oral argument would not materially assist the determination of this appeal. *See* Fed. R. App. P. 34(a)(2); 10th Cir. R. 34.1(G). The case is therefore ordered submitted without oral argument. This order and judgment is not binding precedent, except under the doctrines of law of the case, res judicata, and collateral estoppel. It may be cited, however, for its persuasive value consistent with Fed. R. App. P. 32.1 and 10th Cir. R. 32.1.

discrimination in violation of the Americans with Disabilities Act, 42 U.S.C. §§ 12101-12213, the Rehabilitation Act, 29 U.S.C. §794, and 42 U.S.C. § 1983. The settlement agreement, termed the “Remedial Plan,” was approved by the district court in 2003 after a fairness hearing. It sets forth terms designed to ensure that the CDOC’s treatment of inmates who have permanent disabilities related to mobility, vision, hearing, and diabetes comports with federal disability law. In addition, the Remedial Plan creates a procedure by which individual class members with those types of permanent disabilities can file claims for damages. Under the procedure, special masters are designated to determine damages claims, all inmates are entitled to discovery, and inmates with certain categories of damages are entitled to an evidentiary hearing. Further, the Remedial Plan provides that special-master “awards may be appealed on an abuse of discretion standard to the Honorable [John L.] Kane” in the United States District Court for the District of Colorado. R., doc. 536, § XXXII. The Remedial Plan is silent with respect to appeals from decisions rendered by Judge Kane.

Class member Raymond Arthur Price sought damages under this procedure, claiming disabilities related to hearing, vision, and mobility. After an evidentiary hearing, the special master determined that Mr. Price had not established a permanent disability within the meaning of the Remedial Plan and therefore was

not entitled to damages. Judge Kane affirmed that decision, and Mr. Price has brought this pro se appeal, claiming he was denied due process.<sup>1</sup>

Appellees have filed a motion to dismiss the appeal for lack of jurisdiction. Appellees contend that, because the Remedial Plan does not expressly authorize appeals from decisions by Judge Kane, plaintiffs waived the right to any further appellate process. We do not doubt that parties to a settlement agreement can waive their right to appeal. *See* 15A Charles Alan Wright et al., *Federal Practice and Procedure* § 3901 at 18-19 (2d ed. 1992). And we of course have jurisdiction to consider whether or not an appeal waiver is enforceable. *See United States v. Hahn*, 359 F.3d 1315, 1320-24 (10th Cir. 2004) (en banc) (per curiam). But before speaking to this issue ourselves, we believe the most appropriate course is to remand this matter to the district court to make a determination whether plaintiffs, in the Remedial Plan, agreed to waive the right to proceed in this court.

We believe this course is most appropriate in deference to the terms of the parties' own agreement. The Remedial Plan contains a provision titled "Resolution of Disputes," which expressly states that

[i]n the event the Parties are unable to resolve their disagreement concerning the rights and obligations under or *concerning the proper interpretation of this Remedial Plan*, representatives of each Party shall confer and attempt expeditiously and in good faith to resolve their disagreement. In the event the Parties are unable to resolve their disagreement, and one party *seeks to assert a violation of this*

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<sup>1</sup> Because Mr. Price proceeds pro se, we liberally construe his filings. *See Watkins v. Leyba*, 543 F.3d 624, 625 n.1 (10th Cir. 2008).

*Remedial Plan against the other parties, the parties will submit the issue to Judge Kane for resolution.*

If Judge Kane is unable to hear any disputes that arise under this plan, the disputes will be heard and determined by an individual agreed upon by the parties. If the parties are unable to agree on an individual, Judge Nottingham<sup>[2]</sup> will appoint a person to resolve disputes under this plan.

R., doc. 536, § XXXVI, ¶ A (emphases and footnote added).

The argument that Mr. Price has waived his right to appeal in this court appears subject to this provision. First, there is plainly a disagreement about “the proper interpretation of [the] Remedial Plan,” *id.*, namely, whether or not an individual inmate can appeal to this court from a decision of Judge Kane regarding the findings of a special master. Second, appellees are “assert[ing] a violation of [the] Remedial Plan against the other parties,” *id.*, namely, the taking of this appeal by one of the plaintiff-class members, Mr. Price. By its terms then, the Remedial Plan calls for the parties to try to resolve the disagreement first and, if they are unsuccessful, to submit it to Judge Kane (or an alternate person<sup>3</sup>) for resolution. Before we speak to the waiver question, we believe the processes the parties bargained for and contemplated should be respected. This likely will require the involvement of class counsel, as “individual prisoners lack standing to

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<sup>2</sup> We note that Judge Nottingham resigned his commission effective October 29, 2008.

<sup>3</sup> It is not clear whether this person need be a judge and, if not, what impact that might have on the appeal-waiver question. Again, however, we need not decide any such questions today.

individually litigate matters relating to [a] class action.” *McNeil v. Guthrie*, 945 F.2d 1163, 1166 (10th Cir. 1991).

For the foregoing reasons, appellees’ motion to dismiss is denied, and this matter is REMANDED to the district court for resolution of the appeal-waiver issue pursuant to the terms of the Remedial Plan. Mr. Price’s motion to proceed on appeal without prepayment of costs or fees is granted, and he is reminded of his obligation to continue making partial payments until the filing fee is paid in full. Mr. Price’s motion to add evidence is denied as moot.

Entered for the Court

Neil M. Gorsuch  
Circuit Judge