

FOR PUBLICATION

UNITED STATES COURT OF APPEALS
FOR THE NINTH CIRCUIT

JOSHUA JAMES FROST,
Petitioner-Appellant,

v.

RON VAN BOENING, Superintendent,
Respondent-Appellee.

No. 11-35114

D.C. No.
2:09-cv-00725-
TSZ

OPINION

Appeal from the United States District Court
for the Western District of Washington
Thomas S. Zilly, Senior District Judge, Presiding

Argued and Submitted En Banc
June 26, 2013—Seattle, Washington

Filed April 29, 2014

Before: Alex Kozinski, Chief Judge, and Stephen
Reinhardt, Sidney R. Thomas, Kim McLane Wardlaw,
Richard A. Paez, Richard C. Tallman, Johnnie B.
Rawlinson, Jay S. Bybee, Consuelo M. Callahan, Milan D.
Smith, Jr. and Jacqueline H. Nguyen, Circuit Judges.

Opinion by Judge Thomas;
Dissent by Judge Tallman

SUMMARY*

Habeas Corpus

The en banc court reversed the district court's denial of a 28 U.S.C. § 2254 habeas corpus petition challenging the trial court's decision to preclude defense counsel from making a reasonable doubt argument to the jury.

The en banc court held that the trial court infringed petitioner's Sixth and Fourteenth Amendment rights by precluding counsel from making a reasonable doubt argument to the jury, that petitioner was deprived of his right to demand that the jury find him guilty of all the elements of the crime, that the burden of proof was unconstitutionally shifted, and that petitioner's right to present a closing argument was violated. The en banc court held that these errors were structural and not subject to harmless error review. The en banc court reversed and remanded with instructions for the district court to conditionally grant the writ.

Judge Tallman dissented, joined by Judges Rawlinson, Bybee, Callahan, and M. Smith. Judge Tallman would conclude that the state court's interpretation of *Herring v. New York*, 422 U.S. 853 (1975) (holding that preclusion of closing argument in criminal defense trial is structural constitutional error), as inapplicable to reverse petitioner's convictions, was neither contrary to nor an unreasonable application of clearly established federal law, and that this court is compelled under the Anti-Terrorism and Effective

* This summary constitutes no part of the opinion of the court. It has been prepared by court staff for the convenience of the reader.

Death Penalty Act to grant deference to the state court's decision.

COUNSEL

Erik B. Levin, Berkeley, California, for Petitioner-Appellant.

John J. Samson, Assistant Attorney General, Olympia, Washington, for Respondent-Appellee.

OPINION

THOMAS, Circuit Judge:

The Supreme Court has instructed that preclusion of closing argument in a criminal defense trial is structural constitutional error. *Herring v. New York*, 422 U.S. 853, 864–65 (1975). Joshua Frost had two legitimate defenses to criminal charges, but the state trial court only permitted his counsel to argue one theory in closing, and the court specifically prohibited counsel from arguing that the State had not met its burden of proof. Because this conceded constitutional error requires a retrial under *Herring*, we reverse the district court's denial of federal habeas relief.

I

Frost is serving a 55-year prison sentence for his convictions stemming from his involvement in five robberies that occurred over eleven days. In the first robbery, three men—Matthew Williams, Alexander Shelton, and

Frost—robbed and burglarized the home of an elderly couple. Firearms were used, though Frost testified he did not carry a gun. In the second robbery, Frost acted as the driver for Shelton and Williams, who robbed a Taco Time restaurant while armed with guns. In the third robbery, Shelton, Williams, Frost, and another man participated in the robbery of an adult video store. Frost again acted as the driver and performed surveillance prior to the robbery by entering the store and asking about the closing time and other questions. In the fourth robbery, Frost acted as driver for Williams and Shelton, who robbed a 7/Eleven at gunpoint. During this incident, Shelton threatened two customers in the store’s parking lot with a gun. Finally, immediately following the 7/Eleven robbery, Frost drove Shelton and Williams to a store, which they also robbed using firearms. During this robbery, an employee was shot in the hand. Police arrested Frost, Shelton, and Williams three days later. Frost was charged with six counts of robbery, one count of burglary, one count of attempted robbery, and three counts of assault. Most charges included firearms enhancements.

Frost admitted his involvement in the incidents in his trial testimony and in recorded statements to police, which were played at trial. The defense theory of the case was two-fold: there was reasonable doubt as to whether Frost’s involvement rose to the level of an accomplice and, regardless, any actions he took were under duress. Defense counsel explained both theories in his opening statement and developed both throughout the trial.

During the jury instruction conference, the trial judge responded to Frost’s proposed instruction by observing that “duress is a defense which requires the defendant to admit the elements of the crime before it can be raised.”

After some discussion about the instruction, the following colloquy occurred:

MR. WAGNILD [prosecutor]: My concern is we are going to see him get up in closing and argue, first of all, we haven't proved accomplice liability for any of them and then saying duress.

THE COURT: If he says that[,] the duress instruction will come out of the case.

MR. STIMMEL [defense counsel]: Excuse me, your Honor?

THE COURT: You cannot argue to the jury that the state hasn't proved accomplice liability and claim a duress defense. You must opt for one or the other. *Riker* is very clear on this. You must admit the elements of the offense have been proved before you can use the duress offense [sic]. Fortunately for you, your client just got on the stand and admitted everything except the assault in the second degree charge. He admitted he knew about it, he participated in every one of these events and he at least assisted by being the get away driver except for the assault in the second degree charge. I can't believe you would disregard your client's testimony.

MR. STIMMEL: But am I not permitted to argue in the alternative, using duress and failure to prove in the alternative?

THE COURT: No. Duress is an affirmative defense. To quote *Riker*, a defense of duress admits that the defendant committed the unlawful act but pleads an excuse for doing so. You may not argue both. *Riker* wouldn't stand up if that was the ability the defense has. Once the state proves its charges[,] the defense says it is proved and that is when you get an opportunity to raise this affirmative defense and prove it by a preponderance. I don't see any other way to write it. There are pages and pages about this.

The judge concluded the discussion by again warning defense counsel not to try to argue both theories in closing. Thus, defense counsel was precluded from arguing reasonable doubt, forced to at least tacitly admit the elements of the crimes, and then put to the task of proving the duress defense by a preponderance of the evidence.

As a result, defense counsel never argued in closing that the State had failed to meet its burden of proof. He argued only that Frost acted under duress due to threats from Williams. Counsel admitted that the duress defense would not absolve Frost of one, and possibly two, of the robberies.

In his rebuttal, the prosecutor pounced on the failure of defense counsel to argue that the State hadn't proven the elements of the crime, calling it "noticeably absent," and saying:

Because if Mr. Stimmel had pointed you to the law and pointed to the elements of the offenses and he pointed to the firearm

instruction and made his argument you would realize that his argument is phoney, his arguments don't match up with what the law is and that is really what we are here for.

The jury convicted Frost of all charges except for one assault. The court sentenced him to almost 55 years in prison. The Washington Court of Appeals affirmed Frost's convictions. *State v. Frost*, 128 Wash. App. 1026 (2005) (unpublished).

The Washington Supreme Court narrowly affirmed on different grounds. *State v. Frost*, 161 P.3d 361, 364 (Wash. 2007) (en banc). The court held that the trial judge misinterpreted its precedent to preclude Frost from arguing both that the prosecution failed to meet its burden of proof beyond a reasonable doubt and that he acted under duress. *Id.* at 366–67. The court noted that defendants may generally present inconsistent defenses so long as they are supported by evidence. *Id.* at 365. The court found an “evidentiary basis, however slim, for counsel to argue that the State failed to prove Frost participated in each of his accomplices’ criminal acts with adequate knowledge of promotion or facilitation.” *Id.* at 368. This argument was “best illustrated by the robberies in which Frost was only a driver and remained in the car.” *Id.* at 368–69.

By preventing defense counsel from making both of his legitimate arguments in his closing, the court unanimously held, the trial judge violated Frost's Fourteenth Amendment right to due process and Sixth Amendment right to counsel. *Id.* at 365–66, 368–69. “[I]n accordance with due process, the State was required to prove the elements of accomplice liability, beyond a reasonable doubt, as to each offense.” *Id.*

at 368 (citing *In re Winship*, 397 U.S. 358, 364 (1970)). By preventing defense counsel from arguing reasonable doubt in closing, the trial judge “lessened the State’s burden to some degree” and “infringed upon Frost’s due process rights.” *Id.* The trial court’s “undue limitation on the scope of defense counsel’s closing argument” also violated Frost’s Sixth Amendment right to counsel under *Herring*, 422 U.S. at 862, which held that a defendant is entitled to closing argument. *Frost*, 161 P.3d at 365–66, 369.

Nonetheless, a bare majority of the court held this error was “not so egregious as to require automatic reversal,” *id.* at 370, and found the error harmless, *id.* at 369–71. Four justices dissented, arguing that preventing defense counsel from arguing reasonable doubt was structural error under *Herring*. *Id.* at 371–72 (Sanders, J., dissenting). The Supreme Court denied certiorari. *Frost v. Washington*, 552 U.S. 1145 (2008).

Frost filed a federal habeas petition, which the district court denied. *Frost v. Van Boening*, No. C09-725Z, 2011 WL 486198 (W.D. Wash. Feb. 4, 2011). A divided panel of this court affirmed. *Frost v. Van Boening*, 692 F.3d 924 (9th Cir. 2012). A majority of the non-recused active judges voted to rehear the case *en banc*. *Frost v. Van Boening*, 707 F.3d 1143 (9th Cir. 2013).

II

As the Washington Supreme Court correctly concluded, the state trial court unconstitutionally precluded defense counsel from arguing reasonable doubt, under both *Herring* and *Winship*. The only question is whether these

constitutional violations are subject to harmless error analysis.

The Supreme Court has divided constitutional errors into two categories: trial errors, which are subject to harmless error review, and structural errors, which require automatic reversal. *Arizona v. Fulminante*, 499 U.S. 279, 306–10 (1991). “[M]ost constitutional errors can be harmless.” *Id.* at 306; *see also id.* at 306–07 (citing examples of non-structural errors). These errors are deemed trial errors “because the errors ‘occurred during presentation of the case to the jury’ and their effect may ‘be quantitatively assessed in the context of other evidence presented in order to determine whether [they were] harmless.’” *United States v. Gonzalez-Lopez*, 548 U.S. 140, 148 (2006) (quoting *Fulminante*, 499 U.S. at 307–08).

In contrast, structural errors “defy analysis by harmless-error standards because they affect the framework within which the trial proceeds, and are not simply an error in the trial process itself.” *Id.* (internal quotation marks and alteration omitted). Structural errors include the denial of counsel of one’s choice, *id.* at 150; racial discrimination in grand jury selection, *Vasquez v. Hillery*, 474 U.S. 254, 263–64 (1986); and proceeding before a conflicted or biased judicial officer, *Tumey v. Ohio*, 273 U.S. 510, 535 (1927). *See also Washington v. Recuenco*, 548 U.S. 212, 218 n.2 (2006) (listing other examples).

Under 28 U.S.C. § 2254(d)(1), a federal court may “grant a state prisoner’s application for a writ of habeas corpus if the state-court adjudication pursuant to which the prisoner is held resulted in a decision that was contrary to, or involved an unreasonable application of, clearly established Federal law,

as determined by the Supreme Court of the United States.” *Howes v. Fields*, ___ U.S. ___, 132 S. Ct. 1181, 1187 (2012) (internal quotation marks omitted). A state court’s decision is “contrary to” clearly established Federal law if it “applies a rule that contradicts the governing law set forth in [Supreme Court] cases or if it confronts a set of facts that are materially indistinguishable from a decision of [the Supreme Court] and nevertheless arrives at a result different from [Supreme Court] precedent.” *Early v. Packer*, 537 U.S. 3, 8 (2002) (internal quotation marks omitted). A decision is an “unreasonable application of” federal law if it ““identifies the correct governing principle from [the Supreme Court’s] decisions but unreasonably applies that principle to the facts of the prisoner’s case.”” *Yarborough v. Alvarado*, 541 U.S. 652, 663 (2004) (quoting *Williams v. Taylor*, 529 U.S. 362, 413 (2000)).

A

In assessing whether the error in this case is structural, our task is easy because the Supreme Court has determined that *Herring* error is structural. *Herring*, 422 U.S. at 864–65. The Supreme Court reaffirmed this aspect of *Herring* more recently in *Bell v. Cone*, 535 U.S. 685, 696 n.3 (2002), which recognized that *Herring* did not require a showing of prejudice. *Herring* concerned a bench trial where the judge, pursuant to a state law, refused to allow the defense or prosecution to present closing arguments. 422 U.S. at 856. The Supreme Court held that this denial violated *Herring*’s Sixth Amendment right to counsel by denying him the right to “participate fully and fairly in the adversary factfinding process,” of which closing argument was a “basic element.” *Id.* at 858.

The Court held that “only after all the evidence is in” are the attorneys “in a position to present their respective versions of the case as a whole.” *Id.* at 862. “And for the defense, closing argument is the last clear chance to persuade the trier of fact that there may be reasonable doubt of the defendant’s guilt.” *Id.* (citing *Winship*, 397 U.S. 358). No matter how “open and shut” the prosecution’s case may seem, there are “cases where closing argument may correct a premature misjudgment and avoid an otherwise erroneous verdict.” *Id.* at 863. “And there is no certain way for a trial judge to identify accurately which cases these will be, until the judge has heard the closing summation of counsel.” *Id.* For these reasons, we have held that preventing a defendant from arguing a legitimate defense theory constitutes structural error. *United States v. Miguel*, 338 F.3d 995, 1000–03 (9th Cir. 2003); *Conde v. Henry*, 198 F.3d 734, 739 (9th Cir. 2000).¹

The denial of closing argument here was far worse than what occurred in *Herring*. In *Herring* neither the prosecution nor the defense made a closing argument. But in this case, the judge denied Frost one of his defense theories in closing argument, while the prosecution freely argued both that it had met its burden of proof and that Frost had not established duress. Defense counsel was forced to counter this closing with “one hand tied behind his back.” *Frost v. Van Boening*, 692 F.3d at 936 (McKeown, J., dissenting). That denial

¹ Although our decisions do not constitute “clearly established Federal law” for the purposes of 28 U.S.C. § 2254(d)(1), “[o]ur cases may be persuasive authority for purposes of determining whether a particular state court decision is an ‘unreasonable application’ of Supreme Court law, and also may help us determine what law is ‘clearly established.’” *Duhaime v. Ducharme*, 200 F.3d 597, 600 (9th Cir. 2000).

offended the “adversary system of criminal justice” far more than the equal denial of argument in *Herring*. See *Herring*, 422 U.S. at 862; cf. *United States v. Cronin*, 466 U.S. 648, 659 (1984) (“[I]f counsel entirely fails to subject the prosecution’s case to meaningful adversarial testing, then there has been a denial of Sixth Amendment rights that makes the adversary process itself presumptively unreliable.”).

Precluding defense counsel from arguing a legitimate defense theory would, by itself, constitute structural error. But there is much more to the problem in this case. As the Supreme Court recognized, the Sixth Amendment violation in *Herring* was intertwined with the requirement under the Due Process Clause that the prosecution prove all the elements of an offense beyond a reasonable doubt, as recognized in *Winship*. See *Herring*, 422 U.S. at 862 (citing *Winship*, 397 U.S. 358). In *Winship*, the Supreme Court held that the Due Process Clause requires the prosecution in a criminal proceeding to prove all elements of the crime beyond a reasonable doubt. 397 U.S. at 364. As the Court explained, “[t]he standard provides concrete substance for the presumption of innocence—that bedrock ‘axiomatic and elementary’ principle whose ‘enforcement lies at the foundation of the administration of our criminal law.’” *Id.* at 363 (quoting *Coffin v. United States*, 156 U.S. 432, 453 (1895)). Thus, due process requires that “each element of a crime be proved to the jury beyond a reasonable doubt.” *Alleyne v. United States*, ___ U.S. ___, 133 S. Ct. 2151, 2156 (2013). Simply put, “[t]he Constitution gives a criminal defendant the right to demand that a jury find him guilty of all the elements of the crime with which he is charged.” *United States v. Gaudin*, 515 U.S. 506, 511 (1995).

As the Court recognized in *Herring*, the primary purpose of a defendant's closing is to hold the State to its burden of proof. See 422 U.S. at 862 (“[C]losing argument is the last clear chance to persuade the trier of fact that there may be reasonable doubt of the defendant’s guilt.”).

Here, Frost wanted to argue that the State had not satisfied its burden of proving beyond a reasonable doubt that his actions satisfied the elements of accomplice liability. But he was deprived of the fundamental “right to demand that a jury find him guilty of all the elements of the crime.” *Gaudin*, 515 U.S. at 511. Instead, to the contrary, the trial court instructed defense counsel that “[y]ou must admit the elements of the offense have been proved before you can use the duress [defense].” While defense counsel was prohibited from making a reasonable doubt argument, the State was given an unfettered opportunity to argue that it had proved its case beyond reasonable doubt. And the State took full advantage of that opportunity. By forcing defense counsel to concede his client’s guilt, the trial court struck at the fundamental presumption of innocence.

Not only did the trial court’s action deprive Frost of his right to “insist that his guilt be established beyond a reasonable doubt,” *Herrera v. Collins*, 506 U.S. 390, 398 (1993), it was tantamount to a directed verdict on guilt. It is axiomatic that a judge “may not direct a verdict for the State, no matter how overwhelming the evidence.” *Sullivan v. Louisiana*, 508 U.S. 275, 277 (1993); accord *United States v. Martin Linen Supply Co.*, 430 U.S. 564, 572–73 (1977); *United Bhd. of Carpenters & Joiners of Am. v. United States*, 330 U.S. 395, 408 (1947); *Sparf v. United States*, 156 U.S. 51, 105 (1895). In determining whether the trial court’s action constituted a directed verdict, we look to the ruling’s

effect, not its form. *Cf. Martin Linen Supply Co.*, 430 U.S. at 571 (noting that, rather than looking strictly at the form of the ruling, “we must determine whether the ruling of the judge, whatever its label, actually represents a resolution, correct or not, of some or all of the factual elements of the offense charged”). The record of this case leaves little doubt that the trial judge’s actions took the question of reasonable doubt away from the jury.

Winship further teaches that a defendant cannot constitutionally be tried using a lesser burden of proof. 397 U.S. at 364–65. Due process does not permit shifting the burden of proof to the defendant by the use of conclusive or burden-shifting presumptions. *Mullaney v. Wilbur*, 421 U.S. 684, 703–04 (1975). By requiring defense counsel to concede his client’s guilt before arguing his affirmative defense, the trial court relieved the State of its burden of proving guilt beyond a reasonable doubt and shifted the burden of proof to Frost of proving his duress defense by a preponderance of the evidence. The trial court was explicit on this point. It instructed that once “the defense says [the crime] is proved . . . that is when you get an opportunity to raise this affirmative defense and prove it by a preponderance.” The case was impermissibly and unconstitutionally tried to the jury with the burden of proof on Frost.²

² The dissent argues that “the judge presented a choice to Frost as opposed to handing down a prohibition or mandate.” This is material, according to the dissent, because “had Frost unwisely pursued his failure-of-proof argument in lieu of his duress defense, these ancillary constitutional issues . . . would be deprived of their supporting role.” If it were a choice, it was a Hobson’s choice, the result of which allowed the burden of proof to be shifted to Frost. The judge forced Frost to abandon one of his two defense theories, and that restriction resulted in structural

In sum, there is no question that the trial court violated Frost's due process rights under a long line of clearly established Supreme Court precedent. The trial court unconstitutionally violated Frost's right to closing argument under *Herring*. Frost was deprived of his right to demand that a jury find him guilty of all the elements of the crime with which he is charged under *Winship* and *Gaudin*. The trial court's actions in forcing defense counsel to concede guilt amounted to an unconstitutional directed verdict under *Sullivan* and *Martin Linen Supply Co.* The burden of proof was unconstitutionally shifted to Frost in violation of *Winship* and *Mullaney*. These types of errors strike at the heart of the presumption of innocence and the defendant's right to contest that the State prove its case beyond a reasonable doubt. If the presumption of innocence is missing from a trial, then there has been no jury verdict within the meaning of the Sixth Amendment. *Sullivan*, 508 U.S. at 278. These types of errors are unquestionably structural under *Herring*, *Winship*, and *Sullivan*.

B

Against this long line of Supreme Court precedent, the State still insists that precluding defense counsel from arguing reasonable doubt is a mere trial error, subject to harmless error analysis. The State relies on *Herring's* unremarkable observation that trial courts have "great latitude in controlling the duration and limiting the scope of closing summations." 422 U.S. at 862. The State, however, ignores the import of that passage in *Herring*. *Herring* quite reasonably distinguished reasonable restrictions on closing

errors beyond the *Herring* error, regardless of how the restriction is labeled and regardless of the fact that Frost could have chosen differently.

argument from unconstitutional denials of closing argument. Reasonable restrictions on closing argument do not constitute error at all, much less constitutional error. Total preclusion of argument is constitutional error, which *Herring* instructs is structural error. In short, if there is *Herring* error, the error is structural. Absent *Herring* error, there is either no error at all or trial error subject to a harmlessness inquiry. The Court in *Herring* did not create some intermediate category of *Herring* error subject to harmless error analysis.

The error here was undoubtedly a *Herring* error despite the dissent's contention that the "complete denial of closing argument at issue in *Herring* cannot be equated with the limitations on closing argument imposed in Frost's trial." The dissent characterizes the error as a mere limitation on the scope of Frost's closing argument when in fact it was an absolute preemption of one of his factually supported, legally available defense theories. Finding *Herring* error here does not, as the dissent argues, amount to an "expansive interpretation of *Herring*" and does not "infer a broader rule from *Herring*." The error here amounted to a total denial of closing argument on a legitimate defense theory and is thus squarely within the *Herring* rule. Likewise, finding *Herring* error here does not create the "substantial negative consequences" presented by the dissent, where this was not a discretionary limitation of closing argument.

Indeed, the Washington Supreme Court did not leave us in doubt as to what type of error was involved in this case. It explicitly held that the error here was *Herring* error, not mere trial error. It unanimously rejected the State's attempt to distinguish *Herring* on the basis that the trial judge was simply exercising his discretion to place legitimate and reasonable limits on closing arguments. Instead, it expressly

held that the trial court's limitation on closing argument violated Frost's due process and Sixth Amendment rights. *Frost*, 161 P.3d at 369. Once the Washington Supreme Court correctly determined that the trial judge committed *Herring* and *Winship* error, the error was necessarily structural.

In applying a harmless error review, the Washington Supreme Court majority held that it was "as equipped to assess whether the trial court's mistake in limiting closing argument affected the outcome of this case as it is to conduct other harmless error analyses, such as those regarding an erroneous instruction or evidentiary decision." *Id.* at 370. But this reasoning contradicts *Herring*, which held that no matter how strong the evidence may seem, complete denial of closing argument constitutes structural error. *See* 422 U.S. at 863. And a judge may not functionally direct a verdict for the State, "no matter how overwhelming the evidence." *Sullivan*, 508 U.S. at 277. By concluding it should conduct a harmless error analysis after finding structural errors, as determined by the Supreme Court in *Herring* and *Winship*, the Washington Supreme Court unreasonably applied clearly established Federal law.

III

The trial court infringed Frost's Sixth and Fourteenth Amendment rights when it precluded his counsel from making a reasonable doubt argument to the jury. Frost was deprived of his right to demand that a jury find him guilty of all the elements of the crime. The trial court's action amounted to a directed verdict of guilty. The burden of proof was unconstitutionally shifted. Frost's right to present a closing argument was violated. These constitutional violations were structural and not subject to harmless error

review. We therefore reverse the district court's denial of Frost's habeas petition and remand with instructions for the district court to conditionally grant the writ. We deny as moot all pending motions and decline to expand the certificate of appealability.

REVERSED and REMANDED.

Judge TALLMAN, with whom Judges RAWLINSON, BYBEE, CALLAHAN, and M. SMITH join, dissenting:

The United States Supreme Court has never extended its holding in *Herring v. New York*, 422 U.S. 853 (1975), to support the majority's claim of structural error where the affirmative defense of duress necessarily requires admission of the criminal conduct sought to be excused. There is a fundamental difference between the complete denial of closing argument at issue in *Herring* and the limitations on closing argument imposed in Frost's trial. By declaring structural error in this circumstance, our court once again ignores the Supreme Court's trenchant instructions to exercise restraint in defining clearly established federal law, to grant deference to state courts under the Antiterrorism and Effective Death Penalty Act ("AEDPA"), and to find structural error only in rare instances. In light of these oft-repeated directives, we should conclude that the Washington Supreme Court's interpretation of *Herring*, as inapplicable to reverse Frost's convictions, was neither contrary to nor an unreasonable application of clearly established federal law, and that we are compelled under AEDPA to grant deference to the state court's decision. *See Harrington v. Richter*, 131 S. Ct. 770, 785 (2011).

I

The majority’s interpretation of *Herring* is not the only reasonable reading of the Court’s opinion and, therefore, is not persuasive on AEDPA review. The majority relies on *Herring* to conclude that the trial court’s error—restricting Frost’s closing argument to permit either a failure-of-proof argument or a duress defense (and not both)—was structural and not subject to harmless-error analysis. That argument misconstrues and unjustifiably extends this Supreme Court precedent. *Herring* simply held that a court’s “total denial” of closing argument constituted structural error. *Id.* at 858–59, 863–65. *Herring* is silent on whether an erroneous limitation requiring a defendant to choose between two incompatible defenses, such as the one imposed by the trial court in this case, is structural error.

In *Herring*, the defendant was denied any opportunity to make a closing argument before judgment was rendered in a criminal bench trial. *Id.* At the conclusion of the bench trial, Herring’s counsel asked “to be heard somewhat on the facts.” *Id.* at 856. Relying on a New York statute that “confer[red] upon every judge in a nonjury criminal trial the power to deny counsel any opportunity to make a summation of the evidence before the rendition of judgment,” *id.* at 853, the judge responded, “I choose not to hear summations,” *id.* at 856. The judge then found Herring guilty of the crime charged. *Id.*

The Supreme Court vacated the conviction, holding that the utter denial of closing argument violated Herring’s right to counsel. *Id.* at 857–65. The Court concluded that “there can be no justification for a statute that empowers a trial judge to *deny absolutely* the opportunity for *any* closing

summation *at all*.” *Id.* at 863 (emphasis added). The Supreme Court stated that “[t]here can be no doubt that closing argument for the defense is a basic element of the adversary factfinding process in a criminal trial” and that “a total denial of the opportunity for final argument in a nonjury criminal trial” violates the Sixth Amendment. *Id.* at 858–59. As a result, the Court held that denying counsel *any opportunity* to make a closing argument is structural error. *Id.*

In announcing its decision, however, the Court was careful to observe that there is a fundamental difference between a complete denial of closing argument and a limitation on the scope of closing argument. The Court acknowledged what every trial judge knows: that mere limitations on closing arguments do not constitute structural error because “[t]he presiding judge must be and is given great latitude in controlling the duration and limiting the scope of closing summations.” *Id.* at 862. This is consistent with longstanding precedent under which we have held that a trial judge has broad discretion to control closing argument. *See United States v. Guess*, 745 F.2d 1286, 1288 (9th Cir. 1984).

The complete denial of closing argument at issue in *Herring* cannot be equated with the limitations on closing argument imposed in Frost’s trial. Unlike in *Herring*, the trial judge allowed Frost’s counsel to make a closing argument. The judge restricted the scope of that argument, incorrectly requiring counsel to choose between two conflicting defenses, but permitting counsel to argue one. Frost’s counsel elected to argue Frost’s duress. *Herring* does not compel the conclusion that a court’s ruling that restricts the scope of argument, but does not entirely prohibit closing

argument, is structural error. Frost's claim requires more than simply applying the rule announced in *Herring* to a different factual scenario. Application of *Herring* to Frost's case inappropriately extends the Supreme Court's holding to a novel legal question that it has never addressed.

II

A

The majority's expansive interpretation of *Herring* cannot be reconciled with the Supreme Court's instructions to only find structural error in rare instances. The Court has "repeatedly recognized that the commission of a constitutional error at trial alone does not entitle a defendant to automatic reversal. Instead, most constitutional errors can be harmless." *Washington v. Recuenco*, 548 U.S. 212, 218 (2006) (internal quotation marks omitted). "Only in rare cases has th[e] Court held that an error is structural, and thus requires automatic reversal." *Id.* These "rare cases" involve the complete denial of counsel, a biased trial judge, a defective instruction defining proof beyond a reasonable doubt, denial of self-representation at trial, and racial discrimination in the selection of the grand jury. *Id.* at 218–19 n.2.

The Supreme Court has determined that "if the defendant had counsel and was tried by an impartial adjudicator, there is a strong presumption that any other [constitutional] errors that may have occurred are subject to harmless-error analysis." *Id.* at 218 (internal citations and quotations omitted). The Court has found the following errors to be subject to harmless-error review: jury instructions that misstate an element of the offense; improper comment on

defendant's silence at trial in violation of the Fifth Amendment Self-Incrimination Clause; failure to instruct the jury on the presumption of innocence; and failure to give a jury instruction on a lesser included offense in a capital case in violation of the Due Process Clause. *Arizona v. Fulminante*, 499 U.S. 279, 306–07 (1991).

The Washington Supreme Court correctly concluded that “the error [committed by the trial court] [wa]s not so egregious as to require automatic reversal” and was comparable to the errors that the Supreme Court has previously found harmless. *State v. Frost*, 161 P.3d 361, 370 (Wash. 2007) (en banc). The error “occurred during the presentation of the case to the jury, and [could] therefore be quantitatively assessed in the context of other evidence presented in order to determine whether [it] was harmless beyond a reasonable doubt.” *Fulminante*, 499 U.S. at 307–08. Reviewing the record as a whole, the Washington Supreme Court correctly concluded that the error committed in Frost’s case was of similar magnitude and impact as other constitutional violations found by the United States Supreme Court to be harmless.

In the absence of a United States Supreme Court opinion holding that partial restrictions on closing argument amount to structural error, and in light of the Court’s precedent that most errors are subject to harmless-error review, the Washington Supreme Court’s conclusion that the error identified by Frost was harmless was not objectively unreasonable. In holding that it was, the majority not only fails to grant appropriate deference as required by AEDPA, but it also ignores the Supreme Court’s admonition to find structural error only in rare and limited circumstances. When it elected to extrapolate a novel rule from *Herring* that was

neither considered nor addressed by the Supreme Court, the majority failed to heed the Supreme Court’s warning that constitutional errors are strongly presumed to be harmless.

B

The majority concludes that we must infer a broader rule from *Herring*—that structural error also occurs when a trial court limits the scope of closing argument, prohibiting a defendant from arguing a defense or claim but permitting closing argument on the primary defense theory. But the Supreme Court has repeatedly admonished us not to infer extensions from the rules identified in its opinions. *See, e.g., Nevada v. Jackson*, 133 S. Ct. 1990, 1994 (2013) (per curiam); *Richter*, 131 S. Ct. at 785.

The fact that a rule might be necessarily implied from a Supreme Court decision is insufficient to show that the rule is clearly established federal law under AEDPA. *See, e.g., Wright v. Van Patten*, 552 U.S. 120, 124–26 (2008) (per curiam) (holding that no prior Supreme Court decision provided a “categorical answer” to the question of whether prejudice may be presumed when defense counsel participated in a plea hearing by telephone, stating “[b]ecause our cases give no clear answer to the question presented . . . it cannot be said that the state court unreasonabl[y] appli[ed] clearly established Federal law”); *Kane v. Garcia Espitia*, 546 U.S. 9, 10 (2005) (per curiam) (“[I]t is clear that [a defendant’s right to self-representation under] *Faretta* does not, as § 2254(d)(1) requires, ‘clearly establis[h]’ the law library access right[;] [i]n fact, *Faretta* says nothing about any specific legal aid that the State owes a *pro se* criminal defendant.”).

In *Jackson*, the Supreme Court unanimously reversed us for extending the rules announced in its opinions. 133 S. Ct. at 1990–94. The three-judge *Jackson* panel had relied upon “Supreme Court decisions holding that various restrictions on a defendant’s ability to *cross-examine* witnesses violate the Confrontation Clause of the Sixth Amendment.” *Id.* at 1994 (emphasis in original). The panel then inferred from these cases the specific rule that “the Confrontation Clause entitles a criminal defendant to introduce *extrinsic evidence* for impeachment purposes.” *Id.* (emphasis in original).

Our *Jackson* panel made this leap in logic, “elid[ing] the distinction between cross-examination and extrinsic evidence by characterizing the cases as recognizing a broad right to present ‘evidence bearing on [a witness]’ credibility.” *Id.* (second alteration in original). In reversing that opinion, the Supreme Court pointedly stated that “[b]y framing our precedents at such a high level of generality, a lower federal court could transform even the most imaginative extension of existing case law into ‘clearly established Federal law, as determined by the Supreme Court.’” *Id.*

The majority repeats the same mistake committed by our *Jackson* panel. It has extended the narrow holding in *Herring* to find structural error where a defendant is prevented from arguing in closing one of several inconsistent defense theories. It does this despite the fact that the Court has repeatedly and expressly instructed us to exercise restraint when defining clearly established federal law—an instruction that the majority all too readily ignores. *See, e.g., Richter*, 131 S. Ct. at 785; *see also Williams v. Taylor*, 529 U.S. 362, 385–86 (2000) (stating that AEDPA created a “‘mood’ that the Federal Judiciary must respect” in that “federal judges [should] attend with the utmost care to state-court decisions

... before concluding that those proceedings were infected by constitutional error sufficiently serious to warrant the issuance of the writ”).

AEDPA deference requires that a claim be based upon a Supreme Court decision that existed at the time of the state court adjudication. The Washington Supreme Court correctly concluded that the United States Supreme Court’s decision in *Herring* did not extend to restrictions on closing argument that fall short of outright prohibitions. We should abide by the AEDPA statutory restriction and accord Washington’s highest court the comity that Congress and the Supreme Court require.

C

The logical extension of the majority’s rule would be to declare structural error and require automatic reversal any time a trial judge erred in placing limits on closing argument because petitioner could argue that, as to the contested issue, the limitation resulted in a total denial of closing argument on a legitimate defense theory. This result is apparent when you look below the surface of the majority’s all-or-nothing argument, which amounts to stating, “If you don’t like your closing argument and can find any error, no matter how small, we won’t hold you to your conviction.” This logic would require convictions to be vacated and new trials granted on a number of lesser errors, which may now be deemed structural.

For example, if structural error is found in this case, how could we say that structural error does not also occur when a trial judge improperly excludes exculpatory evidence without regard to materiality and forbids defense counsel from

commenting on it in closing? In both instances, the defendant is prohibited from effectively claiming innocence and from comprehensively arguing all theories that support that defense. Structural error may also be found when a trial judge improperly restricts closing argument by imposing time limitations that necessarily require the defense to choose among multiple arguments to emphasize during summation. Claims of structural error may also be made when a judge adopts any number of limitations that inhibit defense counsel from making their most effective and comprehensive arguments supporting a defendant's innocence without regard to any evidence supporting the claim or the context from which the argument is to be made. That cannot be the law and the Supreme Court has never said anything of the sort.

There are substantial negative consequences to interpreting the Supreme Court's decision in *Herring* expansively and increasing the number of errors deemed structural. Doing so eliminates any need to establish prejudice to show that the defendant was deprived of a fair trial. The majority's interpretation, and its undeniable effect, cannot be reconciled with our limited role in habeas proceedings involving review of state convictions under AEDPA.

III

The majority cites to two Ninth Circuit cases, *Conde v. Henry*, 198 F.3d 734 (9th Cir. 1999), and *United States v. Miguel*, 338 F.3d 995 (9th Cir. 2003), to conclude "that preventing a defendant from arguing a legitimate defense theory constitutes structural error." The majority's reliance on these cases is in error. As the district court held, "Circuit case law is not clearly established federal law as determined

by the Supreme Court and is not, alone, a basis for the Court to grant habeas relief.” See *Renico v. Lett*, 559 U.S. 766, 779 (2010) (stating that a decision of the court of appeals “does not constitute clearly established Federal law, as determined by the Supreme Court, § 2254(d)(1), so any failure to apply that decision cannot independently authorize habeas relief under AEDPA.” (internal quotation marks omitted)); see also *Parker v. Matthews*, 132 S. Ct. 2148, 2155 (2012) (per curiam) (stating that “circuit precedent does not constitute clearly established Federal law,” and it “cannot form the basis for habeas relief under AEDPA”). Consequently, our decisions in *Conde* and *Miguel* are insufficient to find that the Washington Supreme Court’s decision—that the trial court’s error was not structural—was contrary to, or an unreasonable application of, clearly established federal law.

Furthermore, even if *Conde* or *Miguel* were instructive in defining clearly established federal law, both cases are distinguishable. Importantly, neither case involved a petitioner seeking habeas relief post-AEDPA, so neither case bound our court to AEDPA’s deferential review standards on appeal. On federal habeas review, we must uphold the Washington Supreme Court’s adjudication of Frost’s claim unless we conclude that its interpretation limiting the extension of *Herring* was objectively unreasonable, and not merely because we would have reached a contrary interpretation. See *Renico*, 559 U.S. at 776 (“AEDPA authorizes federal courts to grant relief only when state courts act *unreasonably*.”).

In *Conde*, a pre-AEDPA habeas appeal, we concluded that structural error occurred because “the trial court improperly precluded Conde’s attorney from making closing argument explaining the defendant’s theory of the case, it

refused to instruct the jury on the defendant’s theory, and, over the defendant’s objection, it gave jury instructions that did not require that the jury find every element of the offense.” 198 F.3d at 741. “Together,” we found, “these errors deprived the petitioner of effective assistance of counsel, due process and trial by jury on every element of the charged crime.” *Id.*

In *Miguel*, a direct appeal from a federal criminal proceeding, we held that structural error occurred when the district court precluded defense counsel from arguing during closing that someone other than the defendant shot the victim and that no evidence supported the defense theory. 338 F.3d at 1000–01. Although we cited to *Herring* in so ruling, our decision in *Miguel* insufficiently establishes under AEDPA that the Washington Supreme Court’s determination in this case was contrary to, or an unreasonable application of, clearly established federal law.

Here, after he had taken the stand and admitted to participating in an eleven-day crime spree, Frost was permitted to argue during closing argument that he committed the crimes under duress—the primary defense theory in his case. Further, as the Washington Supreme Court and the district court highlighted, “[t]he record clearly shows the prosecutor argued it was the state’s burden to prove that Frost was an accomplice and to prove beyond a reasonable doubt each and every element of the charged offenses.” *Frost v. Van Boening*, No. C09-725-TSZ-BAT, 2010 WL 5775657, at *8 (W.D. Wash. Oct. 5, 2010) (adopted by *Frost v. Van Boening*, No. C09-725Z, 2011 WL 486198 (W.D. Wash. Feb. 4, 2011)); *see Frost*, 161 P.3d at 364 (“In closing, the prosecutor repeatedly mentioned the State’s burden of proof as to Frost’s robbery offenses. Likewise, the jury was

properly instructed on the State’s burden of proof in general, as well as the requirements to prove accomplice liability in particular.” (internal citation omitted)). Thus, the jury received ample instruction on the cardinal principles of criminal law and it was properly equipped to apply the facts, as it found them, to the legal framework.

By relying on circuit precedent to find structural error, the majority also ignores the Supreme Court’s recent admonition in *Marshall v. Rodgers*, 133 S. Ct. 1446 (2013) (per curiam). In reversing us in *Marshall*, the Court noted that our opinion “rested in part on the mistaken belief that circuit precedent may be used to refine or sharpen a general principle of Supreme Court jurisprudence into a specific legal rule that this Court has not announced.” *Id.* at 1450. It reiterated that in reviewing habeas petitions we “may not canvass circuit decisions to determine whether a particular rule of law is so widely accepted among the Federal Circuits that it would, if presented to this Court, be accepted as correct.” *Id.* at 1451.

This is precisely the tactic that the majority has employed to grant Frost’s habeas petition. Given our limited review under AEDPA, our decisions in *Conde* and *Miguel* do not establish that the Washington Supreme Court’s decision to apply harmless-error review was contrary to or involved an unreasonable application of clearly established federal law, as determined by the Supreme Court. Absent such a showing, under AEDPA we must defer to the state court’s decision.

IV

The majority also bends the facts of the case in its favor by framing a choice as a mandate. The majority asserts that the judge “specifically prohibited counsel from arguing that

the State had not met its burden of proof” and that “defense counsel was precluded from arguing reasonable doubt.” But that is incorrect. The trial judge repeatedly indicated that Frost was free to assert that the prosecution had not proved accomplice liability. But the judge also noted, albeit in error, that such a choice would have consequences, informing Frost that “[i]f he [argued failure of proof during closing,] the duress instruction will come out of the case.” By requiring Frost to “opt for one [theory] or the other,” the judge presented a choice to Frost as opposed to handing down a prohibition or mandate. And, although the judge may have hinted at his belief that abandoning the duress defense and electing to argue that the prosecution had not satisfied its burden of proof would be unwise, the judge did not usurp Frost’s choice.¹

This is material to the analysis because the majority finds support for its structural-error conclusion based on Frost’s

¹ The majority asserts that any choice Frost had “was a Hobson’s choice, the result of which allowed the burden of proof to be shifted to Frost.” But a Hobson’s choice, which requires selection between something or nothing, is only present here if we view Frost as being forced to choose between pursuing an affirmative duress defense or mounting no defense at all. This may be true given that Frost had already thrice confessed and then testified to participating in the crimes, but if so, any Hobson’s choice was of his own making. As opposed to a Hobson’s choice, Frost’s predicament is more akin to “Morton’s Fork.” *Burroughs v. Metro-Goldwyn-Mayer, Inc.*, 683 F.2d 610, 623 n.13 (2d Cir. 1982) (describing “Morton’s Fork” in the context of a different legal dispute). The trial court erroneously made Frost choose between two theoretically opposite tines, both of which led to an equally undesirable outcome—conviction. Upon cry of “error,” and at the public’s expense, the majority suspends reality and charts Frost a new course around both Scylla and Charybdis. AEDPA prevents such safe passage when the resulting shipwreck was inevitable.

actions instead of the judge's. The majority concludes that by "depriv[ing] Frost of his right to 'insist that his guilt be established beyond a reasonable doubt,'" the trial judge essentially entered a "directed verdict on guilt." Relying on Supreme Court cases that instruct both (1) that a defendant cannot constitutionally be tried under a lesser burden of proof and (2) that due process prevents a state from shifting the burden of proof to the defendant, the majority concludes that "the trial judge's actions took the question of reasonable doubt away from the jury" such that the "case was impermissibly and unconstitutionally tried to the jury with the burden of proof on Frost." But this overlooks Frost's role. After all, had Frost unwisely pursued his failure-of-proof argument in lieu of his duress defense, these ancillary constitutional issues that the majority leans on would be deprived of their supporting role.

V

AEDPA mandates that "a state prisoner seeking a writ of habeas corpus from a federal court 'must show that the state court's ruling on the claim being presented in federal court was so lacking in justification that there was an error well understood and comprehended in existing law beyond any possibility for fairminded disagreement.'" *Bobby v. Dixon*, 132 S. Ct. 26, 27 (2011) (per curiam) (quoting *Richter*, 131 S. Ct. at 786–87). In the absence of a Supreme Court holding that the error in this case was structural error—and in light of the Court's recurring precedent that most errors are subject to harmless-error analysis and that clearly established federal law must be interpreted narrowly—the Washington Supreme Court's conclusion that harmless error applies here was not objectively unreasonable.

AEDPA does not permit us to reject a state court’s interpretation of Supreme Court precedent simply because we disagree. *See, e.g., Lockyer v. Andrade*, 538 U.S. 63, 75 (2003). In *Lockyer*, the Supreme Court reversed our decision to grant habeas relief, explaining:

It is not enough that a federal habeas court, in its “independent review of the legal question,” is left with a “firm conviction” that the state court was “erroneous.” We have held precisely the opposite: “Under § 2254(d)(1)’s ‘unreasonable application’ clause, then, a federal habeas court may not issue the writ simply because that court concludes in its independent judgment that the relevant state-court decision applied clearly established federal law erroneously or incorrectly.” *Williams v. Taylor*, 529 U.S. 362, 411 (2000). Rather, that application must be objectively unreasonable. *Id.* at 409; *Bell v. Cone*, 535 U.S. 685, 699 (2002); *Woodford v. Visciotti*, 537 U.S. 19, 27 (2002) (per curiam).

Id. at 75–76 (selected internal citations and quotation marks omitted); *see also Schriro v. Landrigan*, 550 U.S. 465, 473 (2007) (“The question under AEDPA is not whether a federal court believes the state court’s determination was incorrect but whether that determination was unreasonable—a substantially higher threshold.”).

Because the Supreme Court has never addressed a claim, such as the one presently before us, concerning a restriction on the scope of closing argument, the Washington Supreme

Court's determination that the error was not structural does not require automatic reversal. *See Richter*, 131 S. Ct. at 786 (“[I]t is not an unreasonable application of clearly established Federal law for a state court to decline to apply a specific legal rule that has not been squarely established by this Court.” (quoting *Knowles v. Mirzayance*, 556 U.S. 111, 122 (2009) (alteration in original))).

The Supreme Court's decision in *Herring* did not “establish a legal principle that *clearly extends*” to limitations imposed on closing arguments, as opposed to the complete denial of argument. *Moses v. Payne*, 555 F.3d 742, 754 (9th Cir. 2009) (emphasis added). Indeed, the Washington Supreme Court was able to “draw a principled distinction between the case before it and Supreme Court case law,” and we are bound under AEDPA to defer to the state court's reasoned opinion. *Murdoch v. Castro*, 609 F.3d 983, 991 (9th Cir. 2010) (en banc); *see also Van Patten*, 552 U.S. at 124–26.

VI

The Washington Supreme Court properly concluded that the trial court's error was harmless. On habeas review, to determine whether Frost is entitled to relief, our analysis is focused on whether the trial court's restriction on Frost's closing argument “had [a] substantial and injurious effect or influence in determining the jury's verdict.” *Brecht v. Abrahamson*, 507 U.S. 619, 637 (1993) (quoting *Kotteakos v. United States*, 328 U.S. 750, 776 (1946)).

Under this standard, Frost is “not entitled to habeas relief based on trial error unless [he] can establish that it resulted in ‘actual prejudice.’” *Id.* (quoting *United States v. Lane*,

474 U.S. 438, 449 (1986)). We should hold that, “[i]n light of the record as a whole,” the trial court’s limitation on defense counsel’s closing argument did not have a “substantial and injurious effect or influence in determining the jury’s verdict” for several reasons. *Id.* at 638 (internal quotation marks omitted). That is what the Washington Supreme Court ultimately, and correctly, decided. *See Frost*, 161 P.3d at 364.

First, the evidence of Frost’s guilt at trial was overwhelming. Frost gave three taped confessions, all of which were entered into evidence at trial. Further, Frost testified in detail about his involvement in the crimes for which he was charged as an accomplice, admitting that: (1) he drove Williams to the Gapp residence on the night of the robbery, that he entered the residence, and removed money and guns from Gapp’s safe; (2) he drove the co-defendants to the Taco Time restaurant, T and A video store, the 7-Eleven convenience store, and Ronnie’s Market on the night that each of those robberies took place; (3) he was aware that Williams carried a bag containing such items as a ski mask and gloves that were routinely used to commit the crimes; and (4) he was aware of his co-defendant’s use of firearms. Finally, Detective Broggi’s testimony regarding the loaded guns, cash register, bank bags, safe, and ski masks that were found at Frost’s home further corroborated Frost’s active role in the crimes.

Second, Frost conceded guilt as to some of these crimes when he testified in his own defense before the trial court erroneously restricted Frost’s closing argument. During opening statements, Frost’s counsel admitted that Frost committed at least one of the robberies, stating, “You will find from the evidence . . . that Joshua Frost is guilty of the

robbery of [the elderly couple].” Consistent with his counsel’s statements, Frost told the jury that he participated in the charged crimes but claimed that he did so under duress.

Third, as to the remaining offenses, the state’s burden of proof did not go untested because defense counsel was barred from raising reasonable doubt as to accomplice liability. Although Frost’s counsel admitted during closing argument that Frost was guilty of accomplice liability on certain counts, he also argued that the state had failed to meet its burden of proof on others. Specifically, Frost’s counsel argued:

I think you can find Joshua Frost guilty of the Gapp robbery because that is just so overpowering, and he did go into the house. I think you can find Joshua Frost guilty of the T and A robbery not because he went in to do the robbery but because he actually entered the store. And the only reason I think you could find him guilty of that is that it is kind of just too much to ask for somebody who is willing to take the step to let him off. And I know that is what you are thinking, some of you. But as to the cases in which he didn’t go in anywhere and was just told to stay put, we are asking you to find him not guilty, and even if you find him guilty he is not guilty of the guns. You can find him guilty of displaying the gun as an accomplice, I suppose, which is one of the things you have to find to make a robbery in the first degree. But that doesn’t require you to find the special verdict firearm allegation in addition. You don’t have to do that. And we hope you

don't. And we think that the basis for not doing that is that the guns were out of his control.

Accordingly, as the district court acknowledged, “contrary to Frost’s contention, the record shows defense counsel was able to and did argue the state had failed to prove Frost was an accomplice.”

Fourth, the jury was fully informed of the state’s burden to prove each element of the crime beyond a reasonable doubt, including accomplice liability. For example, the prosecutor in closing argument stated:

Now I have divided my closing argument into two different parts. The reason for that, ladies and gentlemen, is there really are two parts in some ways you look at this. The first part has to do with the charges and the evidence and has the state proven all of the elements and all of the crimes beyond a reasonable doubt. And then the second part has to do with the defense of duress, and this is important because the first part, again, the state has the burden. To get to duress you really have to find the state proves its case beyond a reasonable doubt

Additionally, the jury in Frost’s trial was properly instructed as to the state’s burden of proof by the judge prior to opening statements, by the prosecution in closing, and in the formal jury instructions read before the jury rendered its verdict.

Finally, Frost voluntarily elected to concede his involvement in the robberies when he decided to pursue the inconsistent defense of duress. Under Washington law, a defendant must admit that he “participated in the crime” in order to argue duress. Wash. Rev. Code § 9A.16.060(1)(a). As the Washington Supreme Court explained, “a defense of duress *admits* that the defendant committed the unlawful act, but pleads an excuse for doing so . . . [and] a duress defense necessarily allows for no doubt that the defendant did the acts charged.” *State v. Riker*, 869 P.2d 43, 52 (Wash. 1994) (emphasis in original).

Therefore, although the Washington Supreme Court found that the trial court erred when it required Frost to concede guilt or criminal liability, by electing to raise a duress argument, Frost necessarily had to admit that he committed the unlawful acts, and he consequently knew that any argument he made regarding the state’s failure to prove guilt was significantly weakened. Although the trial judge indisputably erred in prohibiting defense counsel from arguing innocence, the magnitude of that error is certainly lessened by the fact that Frost voluntarily admitted his involvement in each of the charged crimes by acknowledging his commission of them under oath while pursuing a duress defense.

Thus, in light of our review of the record, we should hold that the trial court’s limitation on defense counsel’s closing argument did not have a “substantial and injurious effect or influence in determining the jury’s verdict.” *Brecht*, 507 U.S. at 637. There may be circumstances where a trial court’s limitation on closing arguments may not survive the *Brecht* harmless-error analysis. That is not the case here. Consequently, because Frost did not establish “actual

prejudice,” we should conclude that he is not entitled to habeas relief. *Id.*

VII

The Washington Supreme Court’s decision that the trial court’s restriction on closing argument did not constitute structural error was neither contrary to, nor an unreasonable application of, clearly established federal law as determined by the United States Supreme Court. In light of the Supreme Court’s express instructions to exercise restraint in defining clearly established federal law, to grant deference to state courts under AEDPA, and to find structural error only in rare instances, the Washington Supreme Court’s decision to apply harmless-error analysis should have been respected.

The Washington Supreme Court properly concluded that the trial court’s error was harmless. Reviewing the record as a whole, the trial court’s restriction on Frost’s closing argument did not have a “substantial and injurious effect or influence in determining the jury’s verdict.” *Brecht*, 507 U.S. at 637. The record demonstrates that Frost was afforded the opportunity to present his primary defense—duress—and the state was not relieved of its burden to prove Frost guilty beyond a reasonable doubt. Because the Washington Supreme Court’s decision is neither contrary to nor an unreasonable application of Supreme Court law as set forth in *Herring*, Frost is not entitled to habeas relief.

I respectfully dissent.