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| 8      | UNITED STATES DISTRICT COURT  |  |
| 9      | CENTRAL DISTRICT OF CALIFORNIA  |  |
| 10     | VIVIAN SUZUKI,  | ) Case No. CV 09-6317 PJW                |
| 11     | Plaintiff,  | )<br>)<br>) MEMORANDUM OPINION AND ORDER |
| 12     | V.  | ) MEMORANDOM OPINION AND ORDER<br>)<br>) |
| 13     | MICHAEL J. ASTRUE,<br>Commissioner of the                             | )  |
| 14     | Social Security Administration,                                       | /<br>)<br>)                              |
| 15     | Defendant.  | )<br>)                                   |
| 16     |   | ,<br>,                                   |
| 17     | I. INTRODUCTION   |  |
| 18     | Before the Court is Plaintiff's appeal of a decision by Defendant     |  |
| 19     | Social Security Administration ("the Agency"), denying her            |  |
| 20     | applications for Disability Insurance benefits ("DIB") and            |  |
| 21     | Supplemental Security Income ("SSI"). Plaintiff claims that the       |  |
| 22     | Administrative Law Judge ("ALJ") erred in determining her residual    |  |
| 23     | functional capacity and identifying her past relevant work. (Joint    |  |
| 24     | Stip. at 3-7, 10-13.) For the reasons explained below, the Court      |  |
| 25     | concludes that the ALJ did err and remands the case to the Agency for |  |
| 26     | further proceedings.  |  |
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### II. BACKGROUND

Plaintiff applied for DIB and SSI on June 26, 2007, alleging that 2 she had been unable to work since June 1, 2005, due to back problems, 3 high blood pressure, and complications from car accidents. 4 (Administrative Record ("AR") 144-48, 167.) The Agency denied the 5 applications initially and on reconsideration. (AR 96-107.) 6 7 Plaintiff then requested and was granted a hearing before an Administrative Law Judge ("ALJ"). (AR 108-10.) On November 5, 2008, 8 9 Plaintiff appeared with counsel at the hearing and testified. (AR 18-83.) On December 15, 2008, the ALJ issued a decision denying 10 benefits. (AR 86-95.) After the Appeals Council denied Plaintiff's 11 12 request for review, she commenced this action. (AR 1-7.)

## III. ANALYSIS

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#### Α. The ALJ's Residual Functional Capacity Determination

In her first claim of error, Plaintiff contends that the ALJ erred in determining that she was capable of performing light work. (Joint Stip. at 3-7.) For the following reasons, the Court concludes that the ALJ erred but that the error was harmless.

19 Examining orthopedist Dr. Thomas Dorsey opined that Plaintiff was capable of performing work involving a full day of standing and a half 20 day of walking.<sup>1</sup> (AR 265.) This equates to light work. 21 See 28 C.F.R. § 416.967(b) ("Light work . . . requires a good deal of walking 22 23 or standing, or when it involves sitting most of the time with some 24 pushing and pulling of arm or leg controls.")

<sup>26</sup> Dr. Dorsey also made other findings, for example, he determined that Plaintiff could lift 10 pounds frequently and up to 25 27 pounds occasionally (AR 265), but those other limitations are not at 28 the heart of this dispute.

Consulting doctor Samuel Landau testified at the hearing that Plaintiff could not stand or walk for more than two hours in an eighthour workday.<sup>2</sup> (AR 27.) These limitations equate to sedentary work. See 28 C.F.R. § 416.967(b); and Social Security Ruling 83-10 ("[T]he full range of light work requires standing or walking, off and on, for a total of approximately 6 hours of an 8-hour workday.").

7 The ALJ determined that Plaintiff was capable of light work. (AR 92.) However, he never explained why he was rejecting Dr. Landau's 8 9 opinion that Plaintiff was limited to sedentary work. Plaintiff 10 contends this was error. (Joint Stip. at 5-6.) The Agency seems, at least on the surface, to agree. It writes, "As Plaintiff indicates, 11 the [residual functional capacity] was mistranscribed, and failed to 12 list Plaintiff's standing, walking, and sitting restrictions (AR 92)." 13 (Joint Stip. at 8.) The Agency goes on to argue, however, that, in 14 fact, the ALJ actually adopted Dr. Landau's residual functional 15 16 capacity finding and, therefore, any error was harmless. (Joint Stip. 17 at 8-9.)

The ALJ clearly erred when he wrote at page four of his decision 18 19 that Plaintiff could perform light work. (AR 92.) On the next page of his decision, however, he corrected that error by noting that 20 21 Plaintiff could only stand and/or walk for two hours in an eight-hour workday. (AR 93.) This was consistent with the residual functional 22 23 capacity he described for the vocational expert and on which the 24 vocational expert based his opinion. (AR 62 (instructing vocational 25 expert to assume Plaintiff had the same physical restrictions as

<sup>2</sup> Dr. Landau offered limitations for other functions, too, but they are not in question here.

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described by Dr. Landau).) The vocational expert testified that 1 Plaintiff, or someone like her, could not perform Plaintiff's previous 2 work as it was actually performed, but could perform the work as it is 3 generally performed, i.e., at a sedentary level.<sup>3</sup> (AR 63-64.) 4 Adopting this testimony, the ALJ concluded that Plaintiff's functional 5 limitations would not prevent her from performing her past relevant 6 7 work as a "credit clerk/charge account clerk." (AR 95.) Because the ALJ clearly based his conclusions at step four on the exertional 8 9 limitations opined by Dr. Landau, it is apparent that he did not actually reject that doctor's opinion. Thus, any error in stating 10 that Plaintiff could do light-level work was harmless. See Stout v. 11 Comm'r, Soc. Sec. Admin., 454 F.3d 1050, 1055 (9th Cir. 2006) (holding 12 error that is inconsequential to the ultimate nondisability 13 determination is harmless). For these reasons, this claim does not 14 require remand or reversal. 15

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## B. <u>Plaintiff's Past Relevant Work</u>

In her second claim of error, Plaintiff contends that the ALJ erred at step four in determining that she could perform her past relevant work as it is generally performed in the economy. (Joint Stip. at 10-13.) For the following reasons, the Court agrees.

21 Prior to the administrative hearing, the vocational expert 22 submitted a "work summary" report in which he identified Plaintiff's 23 prior job as a "credit clerk" and described it as sedentary work. (AR 24 241.) This position is found in the Dictionary of Occupational Titles

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<sup>3</sup> As discussed below, however, the vocational expert's testimony 28 was problematic in other ways. 1 ("DOT") at section 205.367-022, where the duties are described as
2 follows:

Processes applications of individuals applying for loans and 3 credit: Interviews applicant to obtain personal and 4 financial data and fills out application. Calls or writes 5 to credit bureaus, employers, and personal references to 6 7 check credit and personal references. Establishes credit limit, considering such factors as applicant's assets, 8 9 credit experience, and personal references, based on predetermined standards. Notifies customer by mail, 10 11 telephone, or in person of acceptance or rejection of 12 application. May keep record or file of credit 13 transactions, deposits, and payments, and sends letters or confers with customers having delinquent accounts to make 14 payment [COLLECTION CLERK (clerical) 241.357-010]. May send 15 form letters and brochures to solicit business from 16 17 prospective customers. May adjust incorrect credit charges 18 and grant extensions of credit on overdue accounts. May 19 accept payment on accounts. May keep record of applications 20 for loans and credit, using computer. May compute interest 21 and payments, using calculator. May provide customer credit 22 information or rating on request to retail stores, credit 23 agencies, or banks. May check value of customer's collateral, such as securities, held as security for loan. 24 25 May advise customer by phone or in writing about loan or 26 credit information. May assist customer in filling out loan 27 or credit application.

28 (DOT No. 205.367-022.)

Plaintiff testified at the hearing that her job involved 1 "promoting . . . credit cards to people in different stores" such as 2 Target or Wal-Mart. (AR 55.) She explained that she would approach 3 customers as they entered the store and entice them to sign up for 4 credit cards by, for example, offering them gifts. (AR 55.) 5 Thereafter, she would take the credit card applications to the store's 6 7 customer service department, where employees there would verify the applicant's credit and, if warranted, approve the line of credit. (AR 8 9 55-56.) Plaintiff testified that she was required to stand "all day" to perform this job. (AR 55.) 10

Hearing this, the vocational expert determined that Plaintiff had 11 performed this job as light work and described the position as "a 12 13 composite job, promoter sales clerk," but with the same DOT classification (No. 205.367-022) he had identified in his work summary 14 report. (AR 61, 241.) The vocational expert testified that a 15 hypothetical person with Plaintiff's restrictions -- i.e., limited to no 16 17 more than two hours of walking and standing--could not perform the work of a credit clerk as Plaintiff actually performed the job because 18 19 it required too much standing. (AR 62-64.) The vocational expert explained that that there was "no specific DOT code for the job that 20 21 [Plaintiff] performed," and the one that was close, "promoter," did not capture what Plaintiff actually did. (AR 63.) Even so, the 22 23 vocational expert testified that a hypothetical person with Plaintiff's limitations could do the job "as it's customarily 24 25 performed, but no[t] as actually performed, " adding that, "because the 26 DOT is rather outdated[,] a specific job title for her, what she performed, does not exist in the DOT." (AR 64, 65.)

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Thereafter, Plaintiff testified that her work did not require her 1 to check the credit rating of applicants, but simply to verify that 2 the applicant had filled out the application form and that someone 3 else did the credit check. (AR 65-66.) The vocational expert changed 4 his description of Plaintiff's past work, again, this time identifying 5 it as "charge account clerk" or "credit card interviewer," under DOT 6 No. 205.367-014, work which is generally performed at a sedentary, unskilled level, but which was actually performed at a light level by Plaintiff. (AR 65-66, 73-75.) The vocational expert testified that a hypothetical person with Plaintiff's limitations could perform this job as generally performed in the economy. (AR 75.)

Plaintiff then testified that her job did not involve talking to 12 13 customers about the different credit plans offered, reviewing applications received by mail, or filing credit applications after the 14 credit department approved or disapproved credit, all duties performed 15 by a "charge-account clerk" under DOT No. 205.367-014. (AR 76-77.) 16 In response, the vocational expert clarified that Plaintiff's job 17 could not be found in the DOT and that, although he was familiar with 18 people who performed the job, there was no typical manner in which it 19 was performed in the national economy. (AR 79-80.) The vocational 20 21 expert then testified, contrary to his previous testimony, that the job as described by Plaintiff was "typically" performed standing up, 22 23 and that a person who was limited to standing or walking only two 24 hours a day could not perform it. (AR 80-81.)

25 After the ALJ asked the vocational expert whether he was now changing his previous testimony that Plaintiff could perform the job 26 27 as typically performed in the economy, the vocational expert 28 testified:

For clarity sake, this is the best that I could find in terms of job title that comes close to what she actually performed given her additional testimony provided. I think I began originally by saying that it was a composite job. The promoting duties required the standing the greater part of the day. There's no specific DOT that matches what she actually did. So my testimony wouldn't change. This job would be the best -- the closest I could come to describing what she actually did. I offered responses to how I've observed the job performed.

(AR 81.)

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The vocational expert then reiterated that in his view Plaintiff could perform the job as it is generally performed in the economy. (AR 81.) The ALJ did not permit further questioning on the issue. (AR 82.) Ultimately, he determined that Plaintiff could perform the job of "charge-account clerk" as that job is generally performed in the economy.

Plaintiff now argues that the ALJ failed to accurately identify her past relevant work and that this error caused him to erroneously conclude that she could perform the job of charge-account clerk as generally performed in the economy. For the following reasons, the Court agrees.

The vocational expert offered several different job titles that he believed approximated Plaintiff's job of promoting credit applications before settling on "charge-account clerk." (AR 74.) After he arrived at this determination, Plaintiff testified, and the vocational expert agreed, that she did not perform three of the four duties that are described for that job in the DOT. (AR 76-79.)

Because it is undisputed that Plaintiff's job duties were at odds with 1 the DOT, the ALJ could not rely on the vocational expert's testimony 2 unless the record contained "persuasive evidence" to support the 3 deviation. Massachi v. Astrue, 486 F.3d 1149, 1153 (9th Cir. 2007). 4 The Court is not satisfied that the record contains such persuasive 5 evidence. 6

7 The duties described in the DOT for "charge-account clerk" do not resemble the duties that Plaintiff performed in her job. The two jobs 8 9 are altogether different. In fact, it seems that the vocational 10 expert never resolved the issue that he himself identified, namely, that Plaintiff's work was a "composite" position, requiring both 11 promotion and customer assistance, and that the position did not exist 12 13 in the DOT. Nor was it reasonable for the ALJ to rely on the vocational expert's testimony regarding the "typical" requirements of 14 15 a job that the vocational expert conceded was not performed in a typical fashion throughout the country. See Valencia v. Heckler, 751 16 F.2d 1082, 1086-87 (9th Cir. 1985) (rejecting administrative decision 17 18 that claimant could perform past relevant work based on the exertional 19 level of only one task that the work involved). Thus, the ALJ's reliance on the vocational expert's testimony to support his step-four 20 21 conclusion that Plaintiff could perform her past relevant work as it 22 is typically performed was erroneous.

23 Further, to the extent that the ALJ's decision can be read to 24 imply that, even if one were to conclude that the charge-account clerk 25 job was a different job but that Plaintiff could perform it because it would require "minimal on-the-job training or instruction," (AR 95), 26 27 this was also error. The ALJ resolved this case at step four. Step 28 four is limited to determining whether a claimant can perform her

prior work, not other work. See Carmickle v. Comm'r, Soc. Sec. Admin., 533 F.3d 1155, 1166-67 (9th Cir. 2008). The ALJ was not at liberty at step four to determine that Plaintiff was not disabled because she had transferable skills that could be used in another job. Id. Any attempt to do so was error.

The ALJ also erred in relying on the vocational expert's 6 7 testimony that Plaintiff could perform her past work because the expert did not appear to take into account her mental limitations. 8 In 9 posing the hypothetical question, the ALJ instructed the vocational expert to consider Plaintiff's mental restrictions identified by the 10 medical expert, Dr. David Glassmire. (AR 62.) Dr. Glassmire 11 testified that Plaintiff was limited to moderate-level tasks, five or 12 six-step instructions, and to no more than occasional, non-intense 13 contact with co-workers, supervisors, and the public. (AR 48.) 14 The 15 vocational expert did not explain how he reconciled these findings with the demands of a charge-account clerk, which requires a 16 "significant" level of work and constant contact with the public. 17 DOT No. 205.367-014. 18

On remand, the vocational expert should specifically identify Plaintiff's past relevant work and the applicable DOT job title or titles her work fits under, if practicable. The vocational expert should then explain how Plaintiff can perform this job or these jobs despite her physical and mental limitations.

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# C. <u>Remand is Appropriate</u>

Plaintiff requests that the Court order that the case be remanded for the payment of benefits. The determination whether to remand for further proceedings or for payment of benefits lies within the discretion of the Court. *McAllister v. Sullivan*, 888 F.2d 599, 603

| 1  | (9th Cir. 1989). In most circumstances in Social Security disability   |  |
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| 2  | cases, remand is the proper course. See Moisa v. Barnhart, 367 F.3d    |  |
| 3  | 882, 886-87 (9th Cir. 2004). This is particularly true where, as       |  |
| 4  | here, remand may be productive in that additional testimony can        |  |
| 5  | resolve the issues raised by the Court. See, e.g., Celaya v. Halter,   |  |
| 6  | 332 F.3d 1177, 1184 (9th Cir. 2003). It is not clear to the Court      |  |
| 7  | whether, once Plaintiff's past relevant work is properly classified,   |  |
| 8  | the vocational expert will determine that she is capable of performing |  |
| 9  | it. Thus, the case will be remanded for further proceedings. See       |  |
| 10 | Harman v. Apfel, 211 F.3d 1172, 1180-81 (9th Cir. 2000); see also      |  |
| 11 | Connett v. Barnhart, 340 F.3d 871, 876 (9th Cir. 2003).                |  |
| 12 | IV. CONCLUSION   |  |
| 13 | For the foregoing reasons, the Agency's decision is reversed and       |  |
| 14 | the case is remanded for further proceedings consistent with this      |  |
| 15 | Memorandum Opinion and Order.  |  |
| 16 | IT IS SO ORDERED.  |  |
| 17 | DATED: <u>November 3, 2010</u> .                                       |  |
| 18 | Patrick J. Welsh   |  |
| 19 | PATRICK J. WALSH   |  |
| 20 | UNITED STATES MAGISTRATE JUDGE   |  |
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