

o

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28

UNITED STATES DISTRICT COURT
CENTRAL DISTRICT OF CALIFORNIA

STEVE FRED JACQUES,
Plaintiff,
v.
CAROLYN W. COLVIN,
Acting Commissioner of Social Security
Administration,
Defendant.

Case No. CV 12-2550-SP

MEMORANDUM OPINION AND
ORDER

I.

INTRODUCTION

On March 23, 2012, plaintiff Steve Fred Jacques filed a complaint against defendant Michael J. Astrue,¹ seeking a review of a denial of a period of disability and disability insurance benefits (“DIB”). Both plaintiff and defendant have consented to proceed for all purposes before the assigned Magistrate Judge

¹ Pursuant to Fed. R. Civ. P. 25(d), Carolyn W. Colvin, who is now Acting Commissioner of Social Security Administration, has been substituted as the defendant.

1 pursuant to 28 U.S.C. § 636(c). The court deems the matter suitable for
2 adjudication without oral argument.

3 Plaintiff presents two disputed issues for decision: (1) whether the
4 Administrative Law Judge (“ALJ”) properly rejected the opinions of Drs. Stuart A.
5 Green and Russell W. Nelson; and (2) whether the ALJ properly discounted
6 plaintiff’s credibility. Memorandum in Support of Plaintiff’s Complaint (“Pl.
7 Mem.”) at 8-18; Memorandum in Support of Defendant’s Answer (“Def. Mem.”)
8 at 2-9.

9 Having carefully studied, inter alia, the parties’s moving papers, the
10 Administrative Record (“AR”), and the decision of the ALJ, the court concludes
11 that, as detailed herein, the ALJ improperly rejected the opinions of plaintiff’s
12 treating and examining physicians without providing specific and legitimate
13 reasons supported by substantial evidence for doing so, and improperly discounted
14 plaintiff’s credibility. Therefore, the court remands this matter to the
15 Commissioner of the Social Security Administration (“Commissioner”) in
16 accordance with the principles and instructions enunciated in this Memorandum
17 Opinion and Order.

18 II.

19 FACTUAL AND PROCEDURAL BACKGROUND

20 Plaintiff, who was fifty-eight years old on the date of his August 27, 2010
21 administrative hearing, has a twelfth grade education. *See* AR at 17, 23, 32. His
22 past relevant work includes employment as a semi truck driver and loader and
23 unloader. *Id.* at 54.

24 On March 6, 2009, plaintiff applied for DIB, alleging that he had been
25 disabled since July 1, 2000, due to lower back, left shoulder, and right and left
26 hand problems. *Id.* at 17, 58-60, 70, 128, 133. Plaintiff’s application was denied
27 initially and upon reconsideration, after which he filed a request for a hearing. *Id.*
28 at 17, 58-60, 70, 76.

1 On August 27, 2010, plaintiff, represented by counsel, appeared and
2 testified at a hearing before the ALJ. *Id.* at 31-53. The ALJ also heard testimony
3 from Elizabeth Ramos, a vocational expert. *Id.* at 53-56. On September 23, 2010,
4 the ALJ denied plaintiff’s request for benefits. *Id.* at 17-24.

5 Applying the well-known five-step sequential evaluation process, the ALJ
6 found, at step one, that plaintiff was not engaged in substantial gainful activity
7 from July 1, 2000, his alleged disability onset date, to December 31, 2005, his date
8 last insured (“DLI”). *Id.* at 19.

9 At step two, the ALJ found that, through the DLI, plaintiff suffered from
10 severe medically determinable impairments consisting of: status post left shoulder
11 surgery, left shoulder arthritis, lumbar spine arthritis, and cervical spine arthritis.
12 *Id.*

13 At step three, the ALJ determined that, through the DLI, the evidence does
14 not demonstrate that plaintiff’s impairments, either individually or in combination,
15 met or medically equaled the severity of any listing set forth in 20 C.F.R. Part 404,
16 Subpart P, Appendix 1. *Id.*

17 The ALJ then assessed plaintiff’s residual functional capacity (“RFC”)² and
18 determined that, through the DLI, he can perform light work with the following
19 limitations:

20 [plaintiff] could lift and/or carry 20 pounds occasionally and 10
21 pounds frequently, stand and/or walk (with normal breaks) for a total
22 of six hours in an eight-hour workday, sit (with normal breaks) for a
23

24
25 ² Residual functional capacity is what a claimant can still do despite existing
26 exertional and nonexertional limitations. *Cooper v. Sullivan*, 880 F.2d 1152, 1155
27 n.5 (9th Cir. 1989). “Between steps three and four of the five-step evaluation, the
28 ALJ must proceed to an intermediate step in which the ALJ assesses the claimant’s
residual functional capacity.” *Massachi v. Astrue*, 486 F.3d 1149, 1151 n.2 (9th
Cir. 2007) (citation omitted).

1 total of six hours in an eight-hour workday, could perform postural
2 activities occasionally, could perform pushing and pulling with the
3 right upper extremity occasionally, could not perform overhead
4 reaching with the left upper extremity, and could perform occasional
5 manipulation with the left upper extremity.

6 *Id.* at 19-20 (bold omitted).

7 The ALJ found, at step four, that plaintiff was unable to perform any past
8 relevant work. *Id.* at 23.

9 At step five, based upon plaintiff's RFC, vocational factors and the
10 vocational expert's testimony, the ALJ concluded that "there were jobs that
11 existed in significant numbers in the national economy that [plaintiff] could have
12 performed," including counter clerk, conveyor belt bakery worker and blending
13 tank tender. *Id.* 23-24 (bold omitted). Consequently, the ALJ concluded that
14 plaintiff did not suffer from a disability as defined by the Social Security Act. *Id.*
15 at 17, 24.

16 Plaintiff filed a timely request for review of the ALJ's decision, which was
17 denied by the Appeals Council. *Id.* at 1-6, 112. The ALJ's decision stands as the
18 final decision of the Commissioner.

19 III.

20 STANDARD OF REVIEW

21 This court is empowered to review decisions by the Commissioner to deny
22 benefits. 42 U.S.C. § 405(g). The findings and decision of the Social Security
23 Administration must be upheld if they are free of legal error and supported by
24 substantial evidence. *Mayes v. Massanari*, 276 F.3d 453, 458-59 (9th Cir. 2001)
25 (as amended). But if the court determines that the ALJ's findings are based on
26 legal error or are not supported by substantial evidence in the record, the court
27 may reject the findings and set aside the decision to deny benefits. *Aukland v.*
28 *Massanari*, 257 F.3d 1033, 1035 (9th Cir. 2001); *Tonapetyan v. Halter*, 242 F.3d

1 1144, 1147 (9th Cir. 2001).

2 “Substantial evidence is more than a mere scintilla, but less than a
3 preponderance.” *Aukland*, 257 F.3d at 1035. Substantial evidence is such
4 “relevant evidence which a reasonable person might accept as adequate to support
5 a conclusion.” *Reddick v. Chater*, 157 F.3d 715, 720 (9th Cir. 1998); *Mayes*, 276
6 F.3d at 459. To determine whether substantial evidence supports the ALJ’s
7 finding, the reviewing court must review the administrative record as a whole,
8 “weighing both the evidence that supports and the evidence that detracts from the
9 ALJ’s conclusion.” *Mayes*, 276 F.3d at 459. The ALJ’s decision “cannot be
10 affirmed simply by isolating a specific quantum of supporting evidence.”
11 *Aukland*, 257 F.3d at 1035 (quoting *Sousa v. Callahan*, 143 F.3d 1240, 1243 (9th
12 Cir. 1998)). If the evidence can reasonably support either affirming or reversing
13 the ALJ’s decision, the reviewing court “may not substitute its judgment for that
14 of the ALJ.” *Id.* (quoting *Matney v. Sullivan*, 981 F.2d 1016, 1018 (9th Cir.
15 1992)).

16 IV.

17 DISCUSSION

18 A. The ALJ Failed to Provide Specific and Legitimate Reasons for 19 Rejecting the Opinions of Plaintiff’s Treating and Examining 20 Physicians

21 Plaintiff argues that the ALJ improperly rejected the opinions of his treating
22 physician, Dr. Nelson, and his examining physician, Dr. Green. Pl. Mem. at 8-12.
23 Specifically, plaintiff contends that the ALJ erred when he “failed to accept or
24 reject the opinions of Dr. Nelson” (*id.* at 9), and “failed to discuss . . . pertinent
25 findings of Dr. Green.” *Id.* at 12. The court agrees.

26 In determining whether a claimant has a medically determinable
27 impairment, among the evidence the ALJ considers is medical evidence. 20
28 C.F.R. § 416.927(b). In evaluating medical opinions, the regulations distinguish

1 among three types of physicians: (1) treating physicians; (2) examining
2 physicians; and (3) non-examining physicians. 20 C.F.R. § 416.927(c), (e); *Lester*
3 *v. Chater*, 81 F.3d 821, 830 (9th Cir. 1995) (as amended). “Generally, a treating
4 physician’s opinion carries more weight than an examining physician’s, and an
5 examining physician’s opinion carries more weight than a reviewing physician’s.”
6 *Holohan v. Massanari*, 246 F.3d 1195, 1202 (9th Cir. 2001); 20 C.F.R.
7 § 416.927(c)(1)-(2). The opinion of the treating physician is generally given the
8 greatest weight because the treating physician is employed to cure and has a
9 greater opportunity to understand and observe a claimant. *Smolen v. Chater*, 80
10 F.3d 1273, 1285 (9th Cir. 1996); *Magallanes v. Bowen*, 881 F.2d 747, 751 (9th
11 Cir. 1989).

12 Nevertheless, the ALJ is not bound by the opinion of the treating physician.
13 *Smolen*, 80 F.3d at 1285. If a treating physician’s opinion is uncontradicted, the
14 ALJ must provide clear and convincing reasons for giving it less weight. *Lester*,
15 81 F.3d at 830. If the treating physician’s opinion is contradicted by other
16 opinions, the ALJ must provide specific and legitimate reasons supported by
17 substantial evidence for rejecting it. *Id.* at 830. Likewise, the ALJ must provide
18 specific and legitimate reasons supported by substantial evidence in rejecting the
19 contradicted opinions of examining physicians. *Id.* at 830-31. The opinion of a
20 non-examining physician, standing alone, cannot constitute substantial evidence.
21 *Widmark v. Barnhart*, 454 F.3d 1063, 1067 n.2 (9th Cir. 2006); *Morgan v.*
22 *Comm’r*, 169 F.3d 595, 602 (9th Cir. 1999); *see also Erickson v. Shalala*, 9 F.3d
23 813, 818 n.7 (9th Cir. 1993).

24 **1. Dr. Nelson**

25 Dr. Nelson, an orthopedic surgeon with Downey Orthopedic Medical Group
26 (“Downey”), treated plaintiff from at least July 8, 2000 through December 7,

1 2001.³ AR at 238-91. On January 18, 2001, Dr. Nelson examined plaintiff and
2 completed a Primary Treating Physician’s Permanent and Stationary Report. *Id.* at
3 271-77. Dr. Nelson noted the following objective findings: status post
4 subacromial debridement and arthroscopic of the glenohumeral joint; significant
5 changes on x-rays of the left shoulder; and severe loss of motion. *Id.* at 275. Dr.
6 Nelson diagnosed significant arthritis of the left shoulder and opined that
7 plaintiff’s “present left shoulder disability will preclude any type of heavy work
8 with the left arm.” *Id.* at 274-75. According to Dr. Nelson, plaintiff: “cannot do
9 any lifting over 20 pounds” and “cannot do any pushing or pulling, and is
10 precluded from all over shoulder work activity with the left arm.” *Id.* at 275. Dr.
11 Nelson based his opinion on his objective findings, plaintiff’s subjective
12 complaints, and a review of plaintiff’s medical records. *Id.* at 271-75.

13 On August 22, 2001, Dr. Nelson further examined plaintiff and found, based
14 on electrodiagnostic testing of plaintiff’s upper extremities, that plaintiff
15 exhibited: median neuropathy at both wrists; possible ulnar neuropathy of the left
16 wrist; and evidence of polyneuropathy of the upper extremities. *Id.* at 244. Dr.
17 Nelson opined based on these findings that plaintiff is further restricted from
18 “repetitive gripping and grasping with the left hand,” and that “[a]n additional
19 restriction/disability could apply precluding fine manipulation with the left hand.”
20 *Id.* at 245.

21 In his decision, although the ALJ cited to some of Dr. Nelson’s findings, he
22 effectively ignored Dr. Nelson’s opinion concerning plaintiff’s work capacity and
23 failed to explain why he omitted some of Dr. Nelson’s limitations from plaintiff’s
24 RFC. *Compare id.* at 19-23 *with id.* at 245, 275. In particular, plaintiff’s RFC

26 ³ Plaintiff’s medical records from Downey list Dr. Nelson as plaintiff’s
27 primary treating physician through at least December 24, 2003. AR at 200-37.
28 But there is no indication in the record that Dr. Nelson treated plaintiff after
December 7, 2001. *See id.*

1 does not reflect Dr. Nelson’s determination that plaintiff is restricted from pushing
2 and/or pulling with the left arm. *Compare id.* at 19-20 *with id.* at 275. The ALJ’s
3 failure to include the left arm push/pull restriction opined by Dr. Nelson in
4 plaintiff’s RFC constitutes an implicit rejection of Dr. Nelson’s opinion.
5 *See Smolen*, 80 F.3d at 1286 (“By disregarding [plaintiff’s treating physicians’]
6 opinions and making contrary findings, [the ALJ] effectively rejected them.”). But
7 the ALJ failed to provide any reason, let alone a specific and legitimate one, for
8 rejecting Dr. Nelson’s finding. *See, generally*, AR at 17-24. Indeed, he did not
9 even acknowledge he was rejecting any portion of Dr. Nelson’s findings.
10 Accordingly, the ALJ erred in rejecting Dr. Nelson’s opinion. *See Lester*, 81 F.3d
11 at 830 (“Even if the treating doctor’s opinion is contradicted by another doctor, the
12 Commissioner may not reject this opinion without providing ‘specific and
13 legitimate reasons’ supported by substantial evidence in the record for so doing.”)
14 (internal quotation marks and citation omitted).

15 Moreover, the court finds unpersuasive defendant’s claim that any error by
16 the ALJ in failing to adopt Dr. Nelson’s left arm push/pull limitation would be
17 harmless because only one job relied upon by the ALJ at step five requires
18 pushing/pulling and there is no indication that it requires pushing/pulling
19 bilaterally. *See* Def. Mem. at 4. Defendant apparently relies on the *Dictionary of*
20 *Occupational Titles’s* (“DICOT”) short opening paragraph describing the duties
21 for each the three occupations at issue. *See* DICOT 249.366-010; DICOT
22 524.687-022; DICOT 520.687-066. Yet, while the duties of bakery worker and
23 counter clerk do not explicitly include pushing and/or pulling, these activities may
24 be implicit in the other tasks listed. *See id.* Indeed, all three jobs are classified as
25 “light work,” which may include “pushing and pulling of arm or leg controls.” 20
26 C.F.R. §§ 404.1567(b) & 416.967(b). Neither the DICOT nor the relevant
27 regulations indicate whether the push/pull requirement may be satisfied with one
28 hand (*see, generally, id.*; DICOT 249.366-010; DICOT 524.687-022; DICOT

1 520.687-066), and the vocational expert did not testify concerning the push/pull
2 requirements of the jobs in question. *See, generally*, AR at 53-56. In sum, the
3 court does not find the ALJ’s error was harmless.

4 The ALJ arguably also failed to adopt Dr. Nelson’s limitation against
5 repetitive gripping or grasping with the left hand. *Compare id.* at 19-20 *with id.* at
6 245. The ALJ’s failure to adopt Dr. Nelson’s left hand repetitive
7 gripping/grasping restriction is arguable because the ALJ limited plaintiff to
8 occasional manipulation with the left upper extremity. *See id.* at 20. If “frequent”
9 is the same as “repetitive”, and therefore less than frequent, i.e., occasional, is the
10 same as less than repetitive, then there is no conflict between the RFC (occasional
11 manipulation) and Dr. Nelson’s opinion (no repetitive gripping/grasping). But the
12 Ninth Circuit has suggested (in dictum) that “frequent” and “repetitive” are not the
13 same, and that a job could require repetitive activity occasionally. *See Gardner v.*
14 *Astrue*, 257 Fed. Appx. 28, 30 & n. 5 (9th Cir. 2007) (discussing differences
15 between frequent and repetitive activity). Under *Gardner*, a limitation to
16 occasional manipulation on the left, as included in the ALJ’s RFC, may not
17 account for Dr. Nelson’s limitation to no repetitive gripping and grasping on the
18 left. *See id.* The court need not resolve this issue in light of its conclusion that the
19 ALJ’s error in failing to adopt Dr. Nelson’s left arm push/pull limitation was not
20 harmless. *See supra*. On remand, however, the ALJ shall clarify that his RFC is
21 consistent with Dr. Nelson’s preclusion from left hand repetitive gripping or
22 grasping.

23 In addition, Dr. Nelson opined that “[a]n additional restriction/disability
24 could apply *precluding* fine manipulation with the left hand[.]” AR at 245
25 (emphasis added), whereas the ALJ limited plaintiff to “*occasional* manipulation
26 with the left upper extremity.” (*Id.* at 20) (emphasis added). While Dr. Nelson’s
27 fine manipulation restriction was ambiguous (*see id.* at 245) (stating only that such
28 a restriction “could” apply), the ALJ had a duty to develop the record to allow for

1 proper evaluation of Dr. Nelson’s opinion. *See Tonapetyan*, 242 F.3d at 1150
2 (“Ambiguous evidence, or the ALJ’s own finding that the record is inadequate to
3 allow for proper evaluation of the evidence, triggers the ALJ’s duty to conduct an
4 appropriate inquiry.”) (internal quotation marks and citations omitted). In this
5 case, however, any error by the ALJ in failing to develop the record concerning
6 Dr. Nelson’s left hand fine manipulation restriction was likely harmless given the
7 vocational expert’s testimony that two out of the three jobs relied upon by the ALJ
8 at step five require no fingering. *See* AR at 55. Nonetheless, on remand the ALJ
9 shall ensure that the record is fully developed to allow for proper evaluation of Dr.
10 Nelson’s opinion concerning plaintiff’s fine manipulation limitations.

11 Finally, plaintiff also claims that the ALJ also erred in precluding overhead
12 reaching with the left upper extremity, but in not precluding work *above shoulder*,
13 consistent with the opinion of Dr. Nelson. *See* Pl. Mem. at 9-11; Reply at 5;
14 *compare* AR at 19-20 *with* AR at 275. But plaintiff did not cite to any authority
15 supporting plaintiff’s distinction between work above shoulder and work
16 overhead, and this court is not aware of any such authority. *See, generally*, Pl.
17 Mem. at 9-11; Reply at 3-5. Thus, the court finds no error by the ALJ in this
18 respect.

19 **2. Dr. Green**

20 On September 13, 2002, Dr. Green examined plaintiff on behalf of the
21 California workers’ compensation system. AR at 379-416. Based on objective
22 testing, plaintiff’s subjective complaints, and a review of plaintiff’s medical
23 records, Dr. Green found: constant and minimal left shoulder pain; slight left
24 shoulder pain with activities of daily living; slight-to-moderate left shoulder pain
25 with light lifting, pushing/pulling/torquing against light resistance, and/or
26 attempted work above chest level; moderate left shoulder pain with further effort;
27 pain radiating up into the neck and down into the low back from the left shoulder;
28 absence of substantial part of the acromion process to palpation and on x-ray;

1 downward drooping of entire left shoulder complex; surgical scar over left
2 shoulder; and radiographic evidence of gleno-humeral joint narrowing and
3 osteophyte formation. *Id.* at 413. Dr. Green limited plaintiff to: light lifting, and
4 pushing/pulling/torquing against light resistance; no repetitive strong gripping and
5 grasping; and no work above shoulder level. *Id.* at 413-14.

6 While the ALJ stated that he “generally adopt[ed] Dr. Green’s opinion” (*id.*
7 at 22), the ALJ failed to explain why he omitted some of Dr. Green’s limitations
8 from plaintiff’s RFC. *Compare id.* at 19-23 with *id.* at 413-14. For example,
9 plaintiff’s RFC does not reflect Dr. Green’s determination that plaintiff “is
10 precluded from repetitive strong gripping and grasping.” *Id.* at 414. As
11 previously discussed with respect to Dr. Nelson, the ALJ’s failure to adopt Dr.
12 Green’s limitation was an implicit rejection of this opinion, and his failure to
13 provide any reason for doing so was legal error. *See Smolen*, 80 F.3d at 1286. But
14 again, it is arguable whether the ALJ’s error in failing to adopt Dr. Green’s
15 preclusion from “repetitive” strong gripping and grasping (AR at 414) is harmless
16 given that none of the jobs relied upon by the ALJ at step five require “frequent”
17 handling. *See id.* at 55. Once again, although the court will not resolve this issue
18 given the alternative grounds for reversal of the ALJ’s decision, the parties may
19 wish to clarify this matter on remand.

20 In addition, although Dr. Green precluded all “work[] above shoulder level”
21 (*id.* at 414), the ALJ found only that plaintiff “could not perform overhead
22 reaching with the *left* upper extremity.” *Id.* at 20 (emphasis added). But any error
23 by the ALJ in failing to adopt Dr. Green’s preclusion against all above shoulder
24 level work appears to have been harmless given the vocational expert’s testimony
25 that two out of the three jobs relied upon by the ALJ at step five require no
26 overhead reaching. *See AR* at 56. The court again notes this is a matter the
27 parties may wish to address on remand.

28 Plaintiff also argues that the ALJ erred in failing to include Dr. Green’s

1 opinion that plaintiff cannot sit longer than 20 minutes, and stand/walk longer than
2 ten minutes. *See* Pl. Mem. at 12. But the court agrees with defendant that Dr.
3 Green did not find these limitations; rather, they simply constituted plaintiff’s
4 subjective complaints. *See* AR at 367.

5 In sum, the ALJ failed to properly evaluate the opinions of Drs. Nelson and
6 Green.

7 **B. The ALJ Failed to Provide Clear and Convincing Reasons for**
8 **Discounting Plaintiff’s Subjective Complaints**

9 Plaintiff argues that the ALJ failed to make a proper credibility
10 determination. Pl. Mem. at 13-17. Specifically, plaintiff contends that the ALJ
11 did not provide clear and convincing reasons that are supported by substantial
12 evidence for discounting plaintiff’s subjective pain testimony. *Id.* This court
13 agrees.

14 An ALJ must make specific credibility findings, supported by the record.
15 Social Security Ruling (“SSR”) 96-7p.⁴ To determine whether testimony
16 concerning symptoms is credible, an ALJ engages in a two-step analysis.
17 *Lingenfelter v. Astrue*, 504 F.3d 1028, 1035-36 (9th Cir. 2007). First, an ALJ
18 must determine whether a claimant produced objective medical evidence of an
19 underlying impairment ““which could reasonably be expected to produce the pain
20 or other symptoms alleged.”” *Id.* at 1036 (quoting *Bunnell v. Sullivan*, 947 F.2d
21 341, 344 (9th Cir. 1991) (en banc)). Second, if there is no evidence of
22 malingering, an “ALJ can reject the claimant’s testimony about the severity of her
23

24 ⁴ “The Commissioner issues Social Security Rulings to clarify the Act’s
25 implementing regulations and the agency’s policies. SSRs are binding on all
26 components of the [Social Security Administration]. SSRs do not have the force
27 of law. However, because they represent the Commissioner’s interpretation of the
28 agency’s regulations, we give them some deference. We will not defer to SSRs if
they are inconsistent with the statute or regulations.” *Holohan*, 246 F.3d at 1203
n.1 (internal citations omitted).

1 symptoms only by offering specific, clear and convincing reasons for doing so.”
2 *Smolen*, 80 F.3d at 1281; *Benton v. Barnhart*, 331 F.3d 1030, 1040 (9th Cir.
3 2003). An ALJ may consider several factors in weighing a claimant’s credibility,
4 including: (1) ordinary techniques of credibility evaluation such as a claimant’s
5 reputation for lying; (2) the failure to seek treatment or follow a prescribed course
6 of treatment; and (3) a claimant’s daily activities. *Tommasetti v. Astrue*, 533 F.3d
7 1035, 1039 (9th Cir. 2008); *Bunnell*, 947 F.2d at 346-47.

8 In his decision, the ALJ found plaintiff’s “medically determinable
9 impairments could reasonably be expected to cause the alleged symptoms” (AR at
10 20), which “satisfie[s] the first [step] of the ALJ’s inquiry regarding the credibility
11 of [plaintiff]’s complaints.” *Vasquez v. Astrue*, 572 F.3d 586, 591 (9th Cir. 2009).
12 At the second step, because the ALJ did not find any evidence of malingering (*see*,
13 *generally*, AR at 19-23), the ALJ was required to provide clear and convincing
14 reasons for discounting plaintiff’s credibility. *See Benton*, 331 F.3d at 1040.

15 Here, the ALJ found that plaintiff’s statements regarding his symptoms and
16 limitations were “not credible to the extent they are inconsistent with the . . .
17 assess[ed] [RFC.]” AR at 20. The ALJ provided four reasons for discounting
18 plaintiff’s credibility: (1) plaintiff’s daily activities are “fairly normal”; (2)
19 plaintiff’s prescribed medications were effective in alleviating his pain “to some
20 extent”; (3) plaintiff attended school to train for a new career in jewelry; and (4)
21 there is a lack of objective medical evidence concerning plaintiff’s back and neck
22 impairments, especially plaintiff’s back dysfunction prior to December 2005. *Id.*
23 at 22-23. The ALJ’s reasons were not clear and convincing reasons supported by
24 substantial evidence.

25 First, the ALJ noted that plaintiff’s daily activities are “fairly normal.” *Id.* at
26 22. The ALJ may properly consider inconsistencies between plaintiff’s pain
27 allegations and his daily activities. *See Thomas v. Barnhart*, 278 F.3d 947, 958-59
28 (9th Cir. 2002). But the ALJ’s finding that plaintiff’s daily activities are “fairly

1 normal” misstates the record and is not supported by substantial evidence. *See*
2 *Lingenfelter*, 504 F.3d at 1036 (reasons for discrediting plaintiff that
3 mischaracterize the record “provide[] no support for the [ALJ’s] credibility
4 finding[]”). The ALJ noted that plaintiff could water the lawn, clean up after his
5 dog, vacuum one room each day, shop (with a cane), wash dishes, and help with
6 cooking. *See* AR at 20. Yet, the ALJ failed entirely to discuss Dr. Green’s report
7 noting plaintiff’s complaints of difficulty with standing, sitting, walking, reclining,
8 ascending and descending stairs, bowel movements, brushing his teeth, combing
9 his hair, bathing, dressing, eating, lifting, grasping, tactile discrimination, writing,
10 hearing and driving. *See id.* at 367. Moreover, the ALJ ignored Dr. Green’s note
11 that plaintiff reported sleeping only three to four hours per night due to pain. *See*
12 *id.*; *Benecke v. Barnhart*, 379 F.3d 587, 594 (9th Cir. 2004) (ALJ erred in
13 discrediting plaintiff’s pain testimony based on daily activities that were “quite
14 limited and carried out with difficulty[]”).

15 In any event, plaintiff’s reported daily activities are not inconsistent with
16 plaintiff’s claim of disabling impairments. *See Orn v. Astrue*, 495 F.3d 625, 639
17 (9th Cir. 2007) (the mere fact that plaintiff has carried on certain daily activities is
18 not a clear and convincing reason for discrediting his testimony); *Fair v. Bowen*,
19 885 F.2d 597, 603 (9th Cir. 1989) (“[M]any home activities are not easily
20 transferable to what may be the more grueling environment of the workplace,
21 where it might be impossible to periodically rest or take medication.”); *see also*
22 *Vertigan v. Halter*, 260 F.3d 1044, 1049-50 (9th Cir. 2001) (plaintiff’s ability to
23 go grocery shopping with assistance, walk approximately an hour in the mall, get
24 together with friends, play cards, swim, watch television, read, take physical
25 therapy, and exercise at home did not constitute a clear and convincing reason for
26 rejecting her pain testimony). Here, “there is neither evidence to support that
27 [plaintiff]’s activities were ‘transferable’ to a work setting nor proof that [plaintiff]
28 spent a ‘substantial’ part of his day engaged in transferable skills.” *Orn*, 495 F.3d

1 at 639; *see, generally*, AR at 22-23. Accordingly, the ALJ erred to the extent he
2 rejected plaintiff’s testimony based on his daily activities. *See Orn*, 495 F.3d at
3 639 (“The ALJ must make ‘specific findings relating to [the daily] activities’ and
4 their transferability to conclude that a claimant's daily activities warrant an adverse
5 credibility determination.”).

6 Second, the ALJ noted that plaintiff’s prescribed medications were effective
7 in alleviating his pain “to some extent.” AR at 22. The ALJ may properly
8 discredit plaintiff’s pain allegations when the evidence shows that his pain is
9 controllable by medication. *See Morgan*, 169 F.3d at 599 (ALJ's adverse
10 credibility determination properly accounted for physician's report of improvement
11 with medication). Moreover, the ALJ correctly noted that plaintiff testified that
12 the pain medication was effective in alleviating his pain “to some extent.” AR at
13 22, 39. But plaintiff’s testimony that the pain medication “helps for a while,” i.e.,
14 “maybe . . . a few hours,” and does not eliminate the pain but only reduces it (*id.* at
15 39), was not a clear and convincing reason to reject his testimony in this case.
16 Despite pain medication treatment that provided some relief for “maybe . . . a few
17 hours” at a time, plaintiff continued to experience significant pain such that his
18 treating physician, Dr. Simon Lavi, concluded that plaintiff “failed all
19 conservative measures, . . . includ[ing] activity modification, physical therapy and
20 pain management” (*id.* at 424), and recommended back surgery to treat plaintiff’s
21 symptoms. *Id.* at 424, 429; *see also id.* at 376 (Dr. Green concluded for the
22 purposes of plaintiff’s worker’s compensation claims that plaintiff “is reasonably
23 entitled to the surgery being proposed by Dr. Lavi.”).⁵ Moreover, even if pain
24 management treatment was effective in addressing plaintiff’s pain, Dr. Lavi
25

26
27 ⁵ Plaintiff testified at the hearing that he had not undergone the recommended
28 surgery because it was denied by plaintiff’s health insurance. *See* AR at 40; *see*
also id. at 366.

1 instructed plaintiff that his pain medications “are not to be taken during the course
2 of employment or while operating any sort of machinery.” *Id.* at 441; *see*
3 *Erickson*, 9 F.3d at 817-18 (in determining a claimant's limitations, the ALJ must
4 consider all factors that might have a significant impact on an individual’s ability
5 to work, including the side effects of medication). Accordingly, the ALJ erred to
6 the extent he rejected plaintiff’s testimony because his medications were effective
7 in alleviating his pain.

8 Third, the ALJ noted that plaintiff attended school to train for a new career
9 in jewelry. AR at 22. As previously noted, while the ALJ may properly consider
10 inconsistencies between plaintiff’s pain allegations and his daily activities (*see*
11 *Thomas*, 278 F.3d at 958-59), the mere fact that plaintiff has carried on certain
12 activities is not a clear and convincing reason for discrediting his testimony. *Orn*,
13 495 F.3d at 639. Again, here “there is neither evidence to support that [plaintiff]'s
14 activities [while attending school] were ‘transferable’ to a work setting nor proof
15 that [plaintiff] spent a ‘substantial’ part of his day engaged in transferable skills.”
16 *Id.* To the contrary, plaintiff testified that he was able to attend jewelry classes
17 because “if [he] w[as] hurt they allow[ed] [him] to get up, walk around, sit in
18 different areas, walk – [he] w[as]n’t always in one position.” AR at 50. Plaintiff
19 further testified that “[he] do[es]n’t think [he could work in the jewelry industry] .
20 . . because of [his] pain and at a jewelry store . . . they have you on assembly like
21 and . . . you’re not as free, as free to go as you were at school.” *Id.* at 51. In sum,
22 the ALJ erred to the extent he rejected plaintiff’s pain allegations because plaintiff
23 attended school to train for a new career in jewelry.

24 Finally, the ALJ noted that there is a lack of objective medical evidence
25 concerning plaintiff’s back and neck impairments, especially plaintiff’s back
26 dysfunction prior to December 2005. *Id.* at 22. But the medical evidence of
27 record documents the following evidence of plaintiff’s back and neck
28

1 impairments: (1) physical examinations of plaintiff's lumbar and cervical spines
2 consistently yielded abnormal results, including pain on palpation, restricted range
3 of motion, spasm and/or dysesthesia (*see, e.g., id.* at 201, 205, 209, 221, 225, 257,
4 374-75, 420, 424, 427, 435-36, 460, 524, 530, 534, 538, 541, 588 (lumbar spine);
5 182, 201, 221, 225, 233, 257, 261, 288, 440, 460, 524, 529 (cervical spine)); (2)
6 abnormal lumbar and cervical Magnetic Resonance Imaging ("MRI") results in
7 2006 (*id.* at 300, 302); (3) positive discogram at L2-3 and L5 levels in 2008 (*id.* at
8 355-57); (4) treatment with three epidural injections in plaintiff's lumbar spine in
9 2008 (*id.* at 355, 358, 360); and (5) finding by both plaintiff's treating and
10 examining physicians that plaintiff is a candidate for back surgery in 2008, (*id.* at
11 376, 424, 429). Moreover, the record documents plaintiff's back impairments
12 before December 2005, including: July 1999 diagnosis of chronic
13 hyperflexion/hyperextension/deceleration injury of cervical spine based on, inter
14 alia, physical examination of plaintiff's cervical spine revealing trapezial spasm
15 and tenderness, and cervical x-ray showing narrowing of C5-6 disc space and
16 reversal of cervical angulation secondary to muscle spasm (*id.* at 182, 186-87);
17 July 1999 diagnosis of chronic lumbosacral sprain and strain based on, inter alia,
18 physical examination of plaintiff's lumbar spine revealing paravertebral spasm and
19 tenderness, and lumbar x-ray showing osteophytes of the L3 lumbar vertebra (*id.*
20 at 184, 186-87); and consistent diagnoses in 2001-03 of disc injuries/Spondylosis,
21 C5-6 and C6-7, and lumbosacral strain/spondylosis based on, inter alia, abnormal
22 physical examination findings of plaintiff's cervical and lumbar spines, including
23 pain on palpation, restricted range of motion, and spasm (*id.* at 201-02, 205, 209-
24 10, 221, 225-26, 233, 236, 252, 257, 261, 266). It is unclear how the above
25 objective findings do not support plaintiff's claims. In sum, the ALJ's reason is
26 not supported by substantial evidence.

27 In any event, since the ALJ failed to provide any other legally sufficient
28

1 reason to discredit plaintiff, the ALJ erred to the extent he rejected the severity of
2 plaintiff's alleged limitations based on a lack of objective medical evidence. *See*
3 AR. at 22-23. The ALJ concluded that plaintiff presented sufficient medical
4 evidence of an underlying impairment that "could reasonably be expected to cause
5 the alleged symptoms." *See id.* at 20. As such, the ALJ may not discredit
6 plaintiff's testimony "solely because the degree of pain [he] alleged . . . is not
7 supported by objective medical evidence." *Bunnell*, 947 F.2d at 347; *Moisa v.*
8 *Barnhart*, 367 F.3d 882, 885 (9th Cir. 2004).

9 In short, the ALJ did not provide clear and convincing reasons supported by
10 substantial evidence for discounting plaintiff's credibility.

11 V.

12 REMAND IS APPROPRIATE

13 The decision whether to remand for further proceedings or reverse and
14 award benefits is within the discretion of the district court. *McAllister v. Sullivan*,
15 888 F.2d 599, 603 (9th Cir. 1989). Where no useful purpose would be served by
16 further proceedings, or where the record has been fully developed, it is appropriate
17 to exercise this discretion to direct an immediate award of benefits. *See Benecke*,
18 379 F.3d at 595-96; *Harman v. Apfel*, 211 F.3d 1172, 1179-80 (9th Cir. 2000)
19 (decision whether to remand for further proceedings turns upon their likely
20 utility). But where there are outstanding issues that must be resolved before a
21 determination can be made, and it is not clear from the record that the ALJ would
22 be required to find a plaintiff disabled if all the evidence were properly evaluated,
23 remand is appropriate. *See Benecke*, 379 F.3d at 595-96; *Harman*, 211 F.3d at
24 1179-80.

25 Here, as set out above, remand is required because the ALJ erred in failing
26 to properly evaluate the opinions of Drs. Nelson and Green, and at least to some
27 extent the ALJ's error in these evaluations was not harmless, and because the ALJ
28 also erred in discounting plaintiff's credibility. On remand, the ALJ shall: (1)

1 reconsider the opinions provided by Drs. Nelson and Green, and either credit their
2 opinions or provide adequate reasons under the appropriate legal standard for
3 rejecting any portion of their opinions; and (2) reconsider plaintiff's subjective
4 complaints, and either credit plaintiff's testimony or provide clear and convincing
5 reasons supported by substantial evidence for rejecting it. The ALJ shall then
6 assess plaintiff's RFC and proceed through steps four and five to determine what
7 work, if any, plaintiff is capable of performing.

8 **VI.**

9 **CONCLUSION**

10 IT IS THEREFORE ORDERED that Judgment shall be entered
11 REVERSING the decision of the Commissioner denying benefits, and
12 REMANDING the matter to the Commissioner for further administrative action
13 consistent with this decision.

14
15 DATED: February 25, 2013



16
17 SHERI PYM
United States Magistrate Judge