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UNITED STATES DISTRICT COURT  
CENTRAL DISTRICT OF CALIFORNIA

ARTURO GRANADOS-  
DOMINGUEZ,

Plaintiff,

v.

MICHAEL J. ASTRUE,  
Commissioner of Social  
Security,

Defendant.

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) Case No. EDCV 07-677 JC

) MEMORANDUM OPINION

**I. SUMMARY**

On June 13, 2007, plaintiff Arturo Granados-Dominguez (“plaintiff”) filed a Complaint seeking review of the Commissioner of Social Security’s denial of plaintiff’s application for benefits. The parties have filed a consent to proceed before a United States Magistrate Judge.

This matter is before the Court on the parties’ cross motions for summary judgment, respectively (“Plaintiff’s Motion”) and (“Defendant’s Motion”). The Court has taken both motions under submission without oral argument. See Fed. R. Civ. P. 78; L.R. 7-15; October 10, 2007 Case Management Order ¶ 5.

1 Based on the record as a whole and the applicable law, the decision of the  
2 Commissioner is AFFIRMED. The findings of the Administrative Law Judge  
3 (“ALJ”) are supported by substantial evidence and are free from material error.<sup>1</sup>

4 **II. BACKGROUND AND SUMMARY OF ADMINISTRATIVE**  
5 **DECISION**

6 On September 30, 2003, plaintiff filed applications for Supplemental  
7 Security Income and Disability Insurance Benefits. (Administrative Record  
8 (“AR”) 13, 54-56). Plaintiff asserted that he became disabled on January 1, 2000,  
9 due to an inability to stand on his leg for a long period of time. (AR 74). The ALJ  
10 examined the medical record and heard testimony from plaintiff (who was  
11 represented by counsel) on April 3, 2006. (AR 285-308). At the end of the  
12 hearing, the ALJ ordered consultative neurological and psychological  
13 examinations for plaintiff and set a further hearing date. (AR 13, 307). The ALJ  
14 examined the additional evidence and, on July 12, 2006, held a supplemental  
15 hearing at which a vocational expert testified. (AR 309-16). The ALJ thereafter  
16 requested and received further clarification from one of the examining physicians,  
17 advised plaintiff that the additional evidence would be part of the record, and  
18 afforded plaintiff an opportunity to supplement the record and to seek a further  
19 hearing. (AR 16-17, 108-11).

20 On October 26, 2006, the ALJ determined that plaintiff was not disabled  
21 through the date of the decision. (AR 13-21). Specifically, the ALJ found:  
22 (1) plaintiff suffered from the following severe impairments of the neurological  
23 and musculoskeletal system: (i) history of neurological problems, including  
24 weakness and tremor; (ii) a recent diagnosis of cerebral palsy; and

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26  
27 <sup>1</sup>The harmless error rule applies to the review of administrative decisions regarding  
28 disability. See Batson v. Commissioner of Social Security Administration, 359 F.3d 1190, 1196  
(9th Cir. 2004) (applying harmless error standard); see also Stout v. Commissioner, Social  
Security Administration, 454 F.3d 1050, 1054-56 (9th Cir. 2006) (discussing contours of  
application of harmless error standard in social security cases).

1 (iii) degenerative changes in the lumbar and cervical spine (AR 15-16);  
2 (2) plaintiff's impairments, considered singly or in combination, did not meet or  
3 medically equal a listed impairment (AR 16); (3) plaintiff retained the residual  
4 functional capacity to perform a range of light work (AR 16);<sup>2</sup> (4) plaintiff could  
5 not perform his past relevant work (AR 20); and (5) there are jobs that exist in  
6 significant numbers in the national economy that plaintiff could perform (AR 20-  
7 21).

8 The Appeals Council denied plaintiff's application for review. (AR 5-7).

### 9 **III. APPLICABLE LEGAL STANDARDS**

#### 10 **A. Sequential Evaluation Process**

11 To qualify for disability benefits, a claimant must show that he is unable to  
12 engage in any substantial gainful activity by reason of a medically determinable  
13 physical or mental impairment which can be expected to result in death or which  
14 has lasted or can be expected to last for a continuous period of at least twelve  
15 months. Burch v. Barnhart, 400 F.3d 676, 679 (9th Cir. 2005) (citing 42 U.S.C.  
16 § 423(d)(1)(A)). The impairment must render the claimant incapable of  
17 performing the work he previously performed and incapable of performing any  
18 other substantial gainful employment that exists in the national economy. Tackett  
19 v. Apfel, 180 F.3d 1094, 1098 (9th Cir. 1999) (citing 42 U.S.C. § 423(d)(2)(A)).

20 In assessing whether a claimant is disabled, an ALJ is to follow a five-step  
21 sequential evaluation process:

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23 \_\_\_\_\_  
24 <sup>2</sup>Specifically, the ALJ determined that plaintiff: (i) could stand and walk two to four  
25 hours during an eight-hour workday without an assistive device in thirty-minute intervals;  
26 (ii) could sit in an unrestricted manner; (iii) could bend and stoop occasionally; (iv) would have  
27 difficulty operating foot controls; (v) could not climb, balance, or work at unprotected heights;  
28 (vi) could occasionally push and pull with his upper extremities; (vii) would have slight difficulty  
operating hand controls and using tools; (viii) could perform occasional to frequent simple  
gripping movements; (ix) could perform occasional to frequent distal fine coordinated  
movements with his fingers; and (x) could intermittently lift and carry twenty-five pounds and  
more frequently lift and carry ten pounds. (AR 16).

- 1 (1) Is the claimant presently engaged in substantial gainful activity?  
2 If so, the claimant is not disabled. If not, proceed to step two.
- 3 (2) Is the claimant’s alleged impairment sufficiently severe to limit  
4 his ability to work? If not, the claimant is not disabled. If so,  
5 proceed to step three.
- 6 (3) Does the claimant’s impairment, or combination of  
7 impairments, meet or equal an impairment listed in 20 C.F.R.  
8 Part 404, Subpart P, Appendix 1? If so, the claimant is  
9 disabled. If not, proceed to step four.
- 10 (4) Does the claimant possess the residual functional capacity to  
11 perform his past relevant work?<sup>3</sup> If so, the claimant is not  
12 disabled. If not, proceed to step five.
- 13 (5) Does the claimant’s residual functional capacity, when  
14 considered with the claimant’s age, education, and work  
15 experience, allow him to adjust to other work that exists in  
16 significant numbers in the national economy? If so, the  
17 claimant is not disabled. If not, the claimant is disabled.

18 Stout v. Commissioner, Social Security Administration, 454 F.3d 1050, 1052 (9th  
19 Cir. 2006) (citing 20 C.F.R. §§ 404.1520, 416.920).

20 The claimant has the burden of proof at steps one through four, and the  
21 Commissioner has the burden of proof at step five. Bustamante v. Massanari, 262  
22 F.3d 949, 954-54 (9th Cir. 2001) (citing Tackett); see also Burch, 400 F.3d at 679  
23 (claimant carries initial burden of proving disability).

#### 24 **B. Standard of Review**

25 Pursuant to 42 U.S.C. section 405(g), a court may set aside a denial of  
26 benefits only if it is not supported by substantial evidence or if it is based on legal

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28 <sup>3</sup>Residual functional capacity is “what [one] can still do despite [ones] limitations” and represents an “assessment based upon all of the relevant evidence.” 20 C.F.R. §§ 404.1545(a), 416.945(a).

1 error. Robbins v. Social Security Administration, 466 F.3d 880, 882 (9th Cir.  
2 2006) (citing Flaten v. Secretary of Health & Human Services, 44 F.3d 1453, 1457  
3 (9th Cir. 1995)). Substantial evidence is “such relevant evidence as a reasonable  
4 mind might accept as adequate to support a conclusion.” Richardson v. Perales,  
5 402 U.S. 389, 401 (1971) (citations and quotations omitted). It is more than a  
6 mere scintilla but less than a preponderance. Robbins, 466 F.3d at 882 (citing  
7 Young v. Sullivan, 911 F.2d 180, 183 (9th Cir. 1990)).

8 To determine whether substantial evidence supports a finding, a court must  
9 “consider the record as a whole, weighing both evidence that supports and  
10 evidence that detracts from the [Commissioner’s] conclusion.” Aukland v.  
11 Massanari, 257 F.3d 1033, 1035 (9th Cir. 2001) (quoting Penny v. Sullivan, 2 F.3d  
12 953, 956 (9th Cir. 1993)). If the evidence can reasonably support either affirming  
13 or reversing the ALJ’s conclusion, a court may not substitute its judgment for that  
14 of the ALJ. Robbins, 466 F.3d at 882 (citing Flaten, 44 F.3d at 1457).

#### 15 **IV. DISCUSSION**

##### 16 **A. Treating Physician**

17 Plaintiff contends that the ALJ failed properly to consider the opinion of his  
18 treating physician, Dr. Deborah Small. (Plaintiff’s Motion at 2-5). Specifically,  
19 plaintiff argues that the ALJ overlooked Dr. Small’s March 6, 2006 report in  
20 which Dr. Small diagnosed plaintiff with cerebral palsy and noted that plaintiff  
21 could not work. This Court concludes that the ALJ properly considered and  
22 addressed the opinions of plaintiff’s treating physician, and that a reversal or  
23 remand is not warranted on this basis.

##### 24 **1. Applicable Law**

25 In Social Security cases, courts employ a hierarchy of deference to medical  
26 opinions depending on the nature of the services provided. Courts distinguish  
27 among the opinions of three types of physicians: those who treat the claimant  
28 (“treating physicians”) and two categories of “nontreating physicians,” namely

1 those who examine but do not treat the claimant (“examining physicians”) and  
2 those who neither examine nor treat the claimant (“nonexamining physicians”).  
3 Lester v. Chater, 81 F.3d 821, 830 (9th Cir. 1996) (footnote reference omitted). A  
4 treating physician’s opinion is entitled to more weight than an examining  
5 physician’s opinion, and an examining physician’s opinion is entitled to more  
6 weight than a nonexamining physician’s opinion.<sup>4</sup> See id. In general, the opinion  
7 of a treating physician is entitled to greater weight than that of a non-treating  
8 physician because the treating physician “is employed to cure and has a greater  
9 opportunity to know and observe the patient as an individual.” Morgan v.  
10 Commissioner of Social Security Administration, 169 F.3d 595, 600 (9th Cir.  
11 1999) (citing Sprague v. Bowen, 812 F.2d 1226, 1230 (9th Cir. 1987)).

12 The treating physician’s opinion is not, however, necessarily conclusive as  
13 to either a physical condition or the ultimate issue of disability. Magallanes v.  
14 Bowen, 881 F.2d 747, 751 (9th Cir. 1989) (citing Rodriguez v. Bowen, 876 F.2d  
15 759, 761-62 & n.7 (9th Cir. 1989)). Where a treating physician’s opinion is not  
16 contradicted by another doctor, it may be rejected only for clear and convincing  
17 reasons. Orn v. Astrue, 495 F.3d 625, 632 (9th Cir. 2007) (citation and internal  
18 quotations omitted). The ALJ can reject the opinion of a treating physician in  
19 favor of a conflicting opinion of another examining physician if the ALJ makes  
20 findings setting forth specific, legitimate reasons for doing so that are based on  
21 substantial evidence in the record. Id. (citation and internal quotations omitted);  
22 Thomas v. Barnhart, 278 F.3d 947, 957 (9th Cir. 2002) (ALJ can meet burden by  
23 setting out detailed and thorough summary of facts and conflicting clinical  
24 evidence, stating his interpretation thereof, and making findings) (citations and  
25 quotations omitted); Magallanes, 881 F.2d at 751, 755 (same; ALJ need not recite

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27 <sup>4</sup>Cf. Le v. Astrue, 529 F.3d 1200, 1201-02 (9th Cir. 2008) (not necessary or practical to  
28 draw bright line distinguishing treating physicians from non-treating physicians; relationship is  
better viewed as series of points on a continuum reflecting the duration of the treatment  
relationship and frequency and nature of the contact) (citation omitted).

1 “magic words” to reject a treating physician opinion – court may draw specific  
2 and legitimate inferences from ALJ’s opinion). “The ALJ must do more than offer  
3 his conclusions.” Embrey v. Bowen, 849 F.2d 418, 421-22 (9th Cir. 1988). “He  
4 must set forth his own interpretations and explain why they, rather than the  
5 [physician’s], are correct.” Id. “Broad and vague” reasons for rejecting the  
6 treating physician’s opinion do not suffice. McAllister v. Sullivan, 888 F.2d 599,  
7 602 (9th Cir. 1989).

## 8 **2. Relevant Facts**

9 Between December 15, 2003 and June 19, 2006, plaintiff was treated by Dr.  
10 Deborah Small at the Fontana Clinic in the Arrowhead Regional Medical Center.  
11 (AR 166-85, 156-82, 246-47). Dr. Small’s various diagnoses of plaintiff included:  
12 (i) neuromuscular disorder, etiology unspecified or unclear; (ii) progressive  
13 ascending neurological dysfunction, etiology unclear; (iii) neural foraminal  
14 stenosis, stable; (iv) progressive neuropathy, etiology unclear; (v) cerebral palsy,  
15 stable; (v) uncontrolled hypertension; and (vi) erectile dysfunction. (AR 166-85,  
16 156-82, 244-47). Dr. Small recommended conservative treatment, such as an  
17 increase and/or continuation of medications to control plaintiff’s neurologic  
18 complaints and follow-up neurology visits. (AR 166-71, 174, 177-79). Dr. Small  
19 observed that plaintiff had no difficulty ambulating, his vital signs were stable, he  
20 had no extreme weakness, and his cerebral palsy was stable. (AR 167, 174, 178,  
21 244-45). Dr. Small noted that plaintiff’s neuromuscular disorder was well  
22 controlled by medications, such as Baclofen and Neurontin. (AR 166, 170-71,  
23 174, 178). Dr. Small also indicated that plaintiff was angry that he was denied  
24 disability benefits or was agitated with the process of applying for such benefits.  
25 (AR 184-85, 244-45).

26 Dr. Small opined that plaintiff was disabled and could not work, but did not  
27 identify any specific functional limitations. (AR 166-85, 187, 156-83, 220, 284,  
28 244-47). Dr. Small provided plaintiff with a certificate of disability to receive a

1 permanent placard for transportation purposes. (AR 187). In connection  
2 therewith, Dr. Small stated that plaintiff “has a diagnosed disease or disorder  
3 which substantially impairs or interferes with mobility due to degenerative disc  
4 disorder with central casual stenosis.” (AR 187). Dr. Small also completed a  
5 Transitional Assistance Department Medical Report form for plaintiff, indicating  
6 that plaintiff was incapacitated possibly permanently, suffered from cerebral palsy,  
7 and could perform no work. (AR 220, 284).

8         On April 17, 2004, consultative orthopedic surgeon, Dr. Kambiz Hannani,  
9 performed a complete orthopedic consultation on plaintiff. (AR 120-23). Dr.  
10 Hannani observed, among other things: (i) plaintiff has a difficult time with toe  
11 and heel walking, and an slight unsteady gait; (ii) plaintiff was unable to perform  
12 straight leg raising in the seated and supine positions bilaterally; (iii) plaintiff’s  
13 range of motion of the elbows, wrists, hands, fingers, hips, knees, ankles, subtalar  
14 joints, tarsal joints and metatarsal joints were within normal limits; (iv) plaintiff’s  
15 grip strength in both hands was sixty pounds; (iv) plaintiff has normal strength  
16 with slight weakness of the bilateral hip flexors; (v) plaintiff has normal reflexes;  
17 and (vi) plaintiff’s sensation intact to normal touch throughout both lower and  
18 upper extremities. (AR 121-22). Dr. Hannani concluded that plaintiff has a  
19 neuromuscular dysfunction. (AR 123). Dr. Hannani further opined that plaintiff  
20 could perform medium work without requiring any assistive devices. (AR 123);  
21 see also 20 C.F.R. §§ 404.1567(c), 416.967(c); SSR 83-10. However, Dr. Hannani  
22 cautioned that plaintiff may progressively worsen if he truly has neuromuscular  
23 dysfunction and recommended that a neurological examination or additional  
24 laboratory testing be done to confirm such dysfunction. (AR 123).

25         On June 16, 2004, plaintiff was treated at the Spine Clinic at the Arrowhead  
26 Regional Medical Center. (AR 191). A clinician opined that plaintiff has multiple  
27 sclerosis, multilevel degenerative disc disease, and central canal and neural  
28 foraminal stenosis. (AR 191). The clinician noted no functional limitations.



1 On May 15, 2006, consultative psychiatrist and neurologist, Dr. Robert A.  
2 Moore, performed a neurological evaluation on plaintiff. (AR 232-35). Dr.  
3 Moore observed the following regarding plaintiff's coordination:

4 There was a moderate decrease in distal fine coordinated movements  
5 of the toes and a slight decrease in distal fine coordinated movements  
6 of the fingers. Finger-nose-finger testing was unremarkable. The  
7 claimant performed heel-shin testing somewhat poorly because of  
8 spasticity. There was no dysmetria or transverse tremor.

9 (AR 233). As to plaintiff's gait, Dr. Moore observed that plaintiff "exhibited a bit  
10 more than a bilateral gait diplegia. He did not heel, toe or tandem walk." (AR  
11 234). Dr. Moore noted that by history, plaintiff has cerebral palsy. (AR 234). Dr.  
12 Moore further opined:

13 At the current time, the claimant is able to stand and walk two to four  
14 hours out of an eight-hour day without an assistive device in 30-  
15 minute intervals. He can sit in an unrestricted manner. He can only  
16 occasionally bend and stoop. He would have difficulty operating foot  
17 controls. He cannot climb, balance or work at unprotected heights.  
18 [¶] The claimant can sit in an unrestricted manner. [¶] In the upper  
19 extremities, there is increased tone, some distal limb incoordination,  
20 and mild distal weakness. The claimant can occasionally push and  
21 pull. He would have slight difficulty operating hand controls and  
22 using tools. He can perform occasional to frequent simple gripping  
23 movements. He can perform occasional to frequent distal fine  
24 coordinated movements with the fingers. [¶] The claimant can  
25 intermittently lift and carry 25 pounds and more frequently lift and  
26 carry 10 pounds. [¶]. The claimant is cognitively intact.

27 (AR 234-35).

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1 After the July 12, 2006 hearing, the ALJ asked Dr. Moore for further  
2 clarification regarding occasional and frequent simple gripping and fine  
3 coordination. (AR 108). Dr. Moore clarified his opinion as follows:

4 As it relates to further clarification of these terms, if the claimant  
5 were required to use gripping for performing activities such as using  
6 pliers or screwdrivers, he would be able to do this on an occasional  
7 basis, as this would require relatively strong gripping. On the other  
8 hand, the claimant could frequently do such things as handle money,  
9 where gripping with full strength would not be required. As it relates  
10 to fine manipulation, the claimant would have difficulty doing such  
11 things as word processing, where it would be important to type on a  
12 relatively continuous basis. On the other hand, he would be able to  
13 do such things as intermittently operate a mouse or keyboard, where  
14 speed is not of the essence. [¶] As it relates to a position such as a  
15 packager, this might prove difficult to the claimant, as forceful  
16 gripping would be required. On the other hand, he likely would be  
17 able to operate a cash register, with a frequency required by a cashier,  
18 or do such things as punch out tickets and swipe credit cards, as  
19 would be required by a ticket seller or taker.

20 (AR 108).

21 In his decision, the ALJ thoroughly discussed plaintiff's medical record and  
22 treatment history. (AR 17-19). The ALJ adopted Dr. Moore's assessment of  
23 claimant's functional abilities, as being "well-supported by objective findings and  
24 generally consistent with the medical record." (AR 17). The ALJ found Dr.  
25 Moore's assessment to be consistent with the opinion of Dr. Hannani. However,  
26 the ALJ noted that despite the State Agency's [Dr. Hannani's] finding that  
27 plaintiff was able to perform a range of medium work and in light of subsequently

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1 submitted medical records and Dr. Moore's findings, the ALJ found plaintiff  
2 limited to a range of light work. (AR 17).

### 3                   **3.     Analysis**

4           As noted above, plaintiff contends that the ALJ failed to consider and  
5 improperly rejected Dr. Small's medical opinions, specifically a March 6, 2006  
6 report in which Dr. Small diagnosed plaintiff with cerebral palsy and opined that  
7 plaintiff could not work. This Court rejects plaintiff's contention because the ALJ  
8 properly considered Dr. Small's opinions and set forth a specific, legitimate reason  
9 for rejecting her opinion that plaintiff could not work in favor of the contrary  
10 opinion of another examining physician, Dr. Moore.

11           In his decision, the ALJ discussed Dr. Small's entire treatment record,  
12 including the March 6, 2006 report:

13           The most recent treating notes indicate the claimant has been  
14 diagnosed with cerebral palsy and document his anger at being denied  
15 disability benefits, but do not reflect any decrease in the claimant's  
16 functioning. (Exhibit 22-F, pp. 1-7 [AR 244-50]; Exhibit 23-F, p.1  
17 [AR 284]).<sup>5</sup> Indeed, his cerebral palsy was noted to be stable and the  
18 claimant's only complaint was erectile dysfunction for which he  
19 requested and was prescribed Viagra. (Exhibit 22-F, pp. 1, 2 [AR  
20 244-45]). [¶] In reviewing the treating records, I do note that on June  
21 22, 2004[,] Dr. Small completed a form for the claimant indicating he  
22 was eligible for a disabled parking placard due to degenerative disc  
23 disease. (Exhibit 13-F, p. 2 [AR 187]). She did not, however,  
24 provide any specific information regarding the claimant's actual  
25 functional limitations, making this statement of limited value. I also  
26 note that on March 7, 2005[,] Dr. Small reported that the claimant

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28           <sup>5</sup>The March 6, 2006 report, which plaintiff contends was ignored by the ALJ, twice  
appears in the record at AR 220 and AR 284.

1 should be continued on disability due to his chronic progressive  
2 disorder and would be disabled for greater than a year because of this  
3 disorder, which she acknowledged had not yet been diagnosed.  
4 (Exhibit 12-F, p. 5 [AR 169]). Her vague statement regarding  
5 disability, while acknowledged, is not entitled to significant weight as  
6 it is not accompanied by any explanation as to the claimant's actual  
7 functional abilities. Rather, after giving careful consideration to all of  
8 the evidence, I find it entirely reasonable to give weight to Dr.  
9 Moore's assessment as it reflects appropriate accommodation of the  
10 claimant's symptoms and functional limitations and is not  
11 inconsistent with the claimant's treating records and with the  
12 objective and diagnostic findings.

13 (AR 19). The foregoing record reflects that the ALJ considered and properly  
14 rejected Dr. Small's opinion.

15 First, despite plaintiff's contention to the contrary, the ALJ expressly  
16 recognized that Dr. Small had diagnosed plaintiff with cerebral palsy, noting that  
17 it was "stable," and expressly referred to the March, 6, 2006 report in issue. (AR  
18 19) (citing Exhibit 23-F p. 1 [AR 284]). Indeed, the ALJ referenced the diagnosis  
19 of cerebral palsy in concluding that plaintiff had severe impairments of the  
20 neurological and musculoskeletal systems. (AR 15). Dr. Moore, whose opinion  
21 the ALJ adopted, likewise noted the diagnosis of cerebral palsy. (AR 234).<sup>6</sup>

22 Second, the ALJ offered a specific and legitimate reason to reject Dr.  
23 Small's ultimate opinion that plaintiff was disabled and could not work.  
24 Specifically, the ALJ discounted Dr. Small's conclusion that plaintiff was disabled

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26 <sup>6</sup>Plaintiff, citing WebMD.com, identifies various symptoms and conditions caused by  
27 cerebral palsy. (Plaintiff's Motion at 3-4). However, the issue before this Court is not whether  
28 cerebral palsy can cause functional limitations, but rather, whether the ALJ materially erred in  
rejecting Dr. Small's opinion that plaintiff could not work in favor of Dr. Moore's opinion, that  
plaintiff's cerebral palsy and other ailments did not cause functional limitations which translated  
into an inability to perform jobs that exist in significant numbers in the national economy.

1 and could not work because Dr. Small did not specify any actual functional  
2 limitations. (AR 19). An ALJ may properly reject a treating physician's opinion  
3 that is conclusory. See Batson v. Commissioner of Social Security  
4 Administration, 359 F.3d 1190, 1195 (9th Cir. 2004); Tonapetyan v. Halter, 242  
5 F.3d 1144, 1149 (9th Cir. 2001).

6 Moreover, as defendant notes, the ultimate issue of disability is reserved to  
7 the Commissioner, and a conclusory opinion on such ultimate issue is not binding  
8 on an ALJ. See 20 C.F.R. § 404.1527(e)(1), (3); 20 C.F.R. § 416.927(e)(1), (3);  
9 Nyman v. Heckler, 779 F.2d 528, 531 (9th Cir. 1986).

10 In short, the ALJ properly considered Dr. Small's opinions and properly  
11 rejected her conclusory opinion that plaintiff was disabled and unable to work in  
12 favor of the contrary opinion of Dr. Moore. Accordingly, a remand or reversal on  
13 this basis is not warranted.

#### 14 **B. Duty to Develop the Record**

15 Plaintiff also alleges that the ALJ failed properly to develop the record  
16 regarding Dr. Small's opinion. (Plaintiff's Motion at 5-6). Plaintiff contends that  
17 the ALJ's determination that Dr. Small's opinion was not entitled to significant  
18 weight because it was vague and devoid of any functional limitations was  
19 essentially equivalent to a determination that the record was ambiguous or  
20 inadequate, thereby triggering the ALJ's obligation to further develop the record.  
21 (Plaintiff's Motion at 6). This Court disagrees and finds the ALJ was not required  
22 further to develop the record.

#### 23 **1. Relevant Law**

24 An ALJ in a social security case has an independent duty fully and fairly to  
25 develop the record. See Tonapetyan, 242 F.3d at 1150 (9th Cir. 2001) (citations  
26 omitted); see also Webb v. Barnhart, 433 F.3d 683, 687 (9th Cir. 2005) (ALJ has  
27 special duty fully and fairly to develop record and to assure that claimant's  
28 interests are considered). "An ALJ's duty to develop the record further

1 is triggered only when there is ambiguous evidence or when the record is  
2 inadequate to allow for proper evaluation of the evidence.” Mayes v. Massanari,  
3 276 F.3d 453, 460 (9th Cir. 2001) (citing Tonapetyan, 242 F.3d at 1150). “The  
4 ALJ may discharge this duty in several ways, including: subpoenaing the  
5 claimant’s physicians, submitting questions to the claimant’s physicians,  
6 continuing the hearing, or keeping the record open after the hearing to allow  
7 supplementation of the record.” Tonapetyan, 242 F.3d at 1150 (citations omitted).

## 8 **2. Analysis**

9 First, the ALJ’s duty to develop the record further regarding Dr. Small’s  
10 opinion as to plaintiff’s disability was not triggered. The ALJ’s opinion that Dr.  
11 Small’s “vague statement regarding disability, while acknowledged, is not entitled  
12 to significant weight as it is not accompanied by any explanation as to the  
13 claimant’s actual functional abilities” is not an indication that the record was  
14 ambiguous or inadequate. Rather, the ALJ reasonably inferred that Dr. Small’s  
15 conclusory statement of disability, without any support from the objective medical  
16 evidence regarding the degree of specific functional limitations which would  
17 support such a conclusion, should be rejected in favor of Dr. Moore’s specific  
18 opinions regarding plaintiff’s actual functional limitations. There was ample  
19 evidence in the record regarding plaintiff’s physical impairments, such as Dr.  
20 Small’s treatment notes, the findings of Drs. Moore and Hannani, and the clinic  
21 notes from the Spine Clinic. Therefore, the record was adequate to allow for a  
22 proper evaluation of Dr. Small’s opinion and plaintiff’s physical impairments and  
23 limitations.

24 Second, even assuming the ALJ’s duty further to develop the record was  
25 triggered, the ALJ adequately discharged such duty. As noted above, the ALJ  
26 twice supplemented the record. After the first hearing, the ALJ ordered further  
27 consultative neurological and psychiatric examinations, and set a further hearing  
28 date. (AR 13, 307). After the second hearing, the ALJ again supplemented the

1 record with a clarification from Dr. Moore, and thereafter afforded plaintiff an  
2 opportunity to himself further supplement the record. (AR 108-11). Plaintiff did  
3 not do so. As plaintiff was afforded, and did not avail himself of an opportunity to  
4 supplement the record himself, the ALJ adequately discharged any duty he had to  
5 supplement the record further.

6 Based on the foregoing, a reversal or remand is not warranted on this claim.

### 7 **C. Hypothetical Question to Vocational Expert**

8 Plaintiff alleges that a reversal or remand is appropriate because the ALJ  
9 improperly relied upon the supplemental information provided by Dr. Moore in  
10 making a vocational determination. (Plaintiff's Motion at 7-10). This claim lacks  
11 merit.

#### 12 **1. Pertinent Facts**

13 At the second administrative hearing, a vocational expert testified regarding  
14 plaintiff's ability to perform his past relevant work and other work. (AR 312-16).<sup>7</sup>  
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16 <sup>7</sup>At the second administrative hearing, the ALJ engaged in the following discussion with  
17 the vocational expert:

18 Q: I'd like you to consider a person of the [plaintiff]'s vocational background, his age,  
19 education and work experience. And consider the assessment that was made by a  
20 neurologist. . . . At the current time the [plaintiff] is able to stand and to walk two to four  
21 hours of an eight hour day without an assisted device in 30 minute intervals. He can sit in  
22 unrestricted manner. He can only occasionally bend and stoop. Should not operate foot  
23 controls. Should not climb, balance or work at unprotected heights. He can occasionally  
24 push and pull. Would have slight difficulty operating hand controls and using tools. He  
25 can perform occasional to frequent gripping movements. He can perform occasional to  
26 frequent distal, fine, coordinated movements. He can intermittently lift and carry 25  
27 pounds. And no more frequently lift and carry 10 pounds. And there are no mental  
28 limits. That would describe work at what, if any, exertional level?

26 A: Limited light.

27 Q: And both prior jobs are medium, so he could not perform past relevant work?

28 A: Correct. . . .

(continued...)

1 The vocational expert opined that a person with the residual functional capacity  
2 assessed for plaintiff by Dr. Moore and adopted by the ALJ, including the ability  
3 to perform occasional to frequent gripping movements and occasional to frequent  
4 distal, fine, coordinated movements, could perform jobs that exist in significant  
5 numbers in the national economy as an inspector/hand packager, cashier and ticket  
6 seller. Plaintiff's attorney then inquired about the meaning of "occasional to  
7 frequent." (AR 313-15). The vocational expert responded:

8 Well, it would, I think, be one of two things. It would either, you  
9 know, be something that's arranged in between. Or it would mean  
10 that some portion of the day, the work might be occasional, but it  
11 might reach a level of frequent, which would be two-thirds of the day  
12 at times.

13 (AR 315). Plaintiff's attorney inquired as to whether the vocational expert was  
14 sure. (AR 315). The vocational expert responded: "I don't know for sure how the  
15 doctor meant that, but that would be my understandings." (AR 315).

16 The ALJ indicated that he would seek clarification from Dr. Moore, and he  
17 would provide plaintiff with such clarification. (AR 315). The ALJ then sought  
18 clarification from Dr. Moore regarding his opinion that plaintiff could perform

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21 <sup>7</sup>(...continued)

22 Q: Is there any kind of unskilled, entry-level work that might be performed within this  
23 assessment?

24 A: There would be work as an inspector and hand packager, which is light, unskilled SVP 2.  
25 I would erode the number of these jobs by 50 percent, leaving 500 regionally and 9,500  
26 nationally. . . . There would be work as cashier II. That work is light, unskilled, SVP 2. I  
27 would erode the number of those jobs by 50 percent, which would leave 2,500 regionally  
28 and in excess of 50,000 nationally. . . . There would be work as a ticket seller or ticket  
taker which is light, unskilled, SVP 2. Again eroding by 50 percent would leave 500  
regionally, and 5,800 nationally.

(AR 313-14).



1 occasional to frequent gripping and fine distal movements of the fingers. (AR  
2 314-16, 108). As noted above, Dr. Moore responded:

3 As it relates to further clarification of these terms, if the claimant  
4 were required to use gripping for performing activities such as using  
5 pliers or screwdrivers, he would be able to do this on an occasional  
6 basis, as this would require relatively strong gripping. On the other  
7 hand, the claimant could frequently do such things as handle money,  
8 where gripping with full strength would not be required. As it relates  
9 to fine manipulation, the claimant would have difficulty doing such  
10 things as word processing, where it would be important to type on a  
11 relatively continuous basis. On the other hand, he would be able to  
12 do such things as intermittently operate a mouse or keyboard, where  
13 speed is not of the essence. [¶] As it relates to a position such as a  
14 packager, this might prove difficult to the claimant, as forceful  
15 gripping would be required. On the other hand, he likely would be  
16 able to operate a cash register, with a frequency required by a cashier,  
17 or do such things as punch out tickets and swipe credit cards, as  
18 would be required by a ticket seller or taker.

19 (AR 108).

20 The ALJ advised plaintiff that the additional evidence would be part of the  
21 record, and afforded plaintiff an opportunity to submit a written response, to  
22 supplement the record and to seek a further hearing. (AR 16-17, 108-11).

23 Plaintiff did not do so.

24 Based upon the testimony of the vocational expert and Dr. Moore's  
25 clarification, the ALJ determined that there are jobs that exist in significant  
26 numbers in the national economy that plaintiff could perform, such as cashier and  
27 ticket seller. (AR 313-14).

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1                   **2. Pertinent Law**

2                   A hypothetical question posed by an ALJ to a vocational expert must set out  
3 all the limitations and restrictions of the particular claimant. Light v. Social  
4 Security Administration, 119 F.3d 789, 793 (9th Cir.), as amended (1997) (citing  
5 Andrews v. Shalala, 53 F.3d 1035, 1044 (9th Cir. 1995)); Embrey, 849 F.2d at 422  
6 (“Hypothetical questions posed to the vocational expert must set out *all* the  
7 limitations and restrictions of the particular claimant . . . .”) (emphasis in original;  
8 citation omitted). However, an ALJ’s hypothetical question need not include  
9 limitations not supported by substantial evidence in the record. Osenbrock, 240  
10 F.3d at 1163-64 (citation omitted).

11                   **3. Analysis**

12                   Plaintiff’s contention that the ALJ improperly relied upon Dr. Moore’s  
13 clarification is without merit.

14                   First, the ALJ posed a complete hypothetical question containing all of  
15 plaintiff’s relevant limitations to the vocational expert at the second hearing. (AR  
16 312-13).

17                   Second, both plaintiff’s attorney and the vocational expert suggested that  
18 the ALJ seek further clarification from Dr. Moore regarding the terms in question.

19                   Third, plaintiff did not object in any way to Dr. Moore’s clarification or  
20 seek a further hearing, even when afforded an opportunity to do so.

21                   Finally, Dr. Moore did not opine as to whether jobs existed in a significant  
22 number in the national economy, but rather, he provided the ALJ with clarification  
23 as to which of the jobs identified by the vocational expert that plaintiff could  
24 perform given his limitations.

25                   The ALJ did not err in providing the vocational expert with an incomplete  
26 hypothetical or in relying on Dr. Moore’s clarification in determining plaintiff  
27 could perform a significant number of jobs in the national economy.

28                   Accordingly, a remand or reversal on this basis is not warranted.

