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SHARON A. PALMER,

MICHAEL J. ASTRUE,

Administration,

v.

Commissioner, Social Security

Plaintiff,

Defendant.

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## UNITED STATES DISTRICT COURT CENTRAL DISTRICT OF CALIFORNIA

#### WESTERN DIVISION

No. CV 09-1171 CW

DECISION AND ORDER

The parties have consented, under 28 U.S.C. § 636(c), to the jurisdiction of the undersigned Magistrate Judge. Plaintiff seeks review of the Commissioner's denial of disability benefits. court finds that judgment should be granted in favor of defendant, affirming the Commissioner's decision.

#### I. **BACKGROUND**

Plaintiff Sharon A. Palmer was born on January 16, 1946, and was sixty-three years old at the time of her administrative hearing. [Administrative Record ("AR") 63, 324.] She has one year of college education and past relevant work as an apartment manager, legal

assistant, and housekeeper. [AR 69, 72.] Plaintiff alleges disability on the basis of depression, anxiety, back degeneration and right ankle fracture. [AR 68.]

### II. PROCEEDINGS IN THIS COURT

Plaintiff's complaint was lodged on June 16, 2009, and filed on June 24, 2009. On October 23, 2009, defendant filed Plaintiff's Administrative Record ("AR"). On January 12, 2010, the parties filed their Joint Stipulation ("JS") identifying matters not in dispute, issues in dispute, the positions of the parties, and the relief sought by each party. This matter has been taken under submission without oral argument.

#### III. PRIOR ADMINISTRATIVE PROCEEDINGS

Plaintiff applied for supplemental security income ("SSI") on February 22, 2007, alleging disability since January 15, 2003. [JS 2.] After the application was denied initially and upon reconsideration, Plaintiff requested an administrative hearing, which was held on February 11, 2009, before Administrative Law Judge ("ALJ") Michael Radensky. [AR 324.] Plaintiff appeared with counsel, and testimony was taken from Plaintiff and vocational expert Troy Scott. [Id.] The ALJ denied benefits on March 30, 2009. [AR 11.] When the Appeals Council denied review on May 19, 2009, the ALJ's decision became the Commissioner's final decision. [AR 3.]

#### IV. STANDARD OF REVIEW

Under 42 U.S.C. § 405(g), a district court may review the Commissioner's decision to deny benefits. The Commissioner's (or ALJ's) findings and decision should be upheld if they are free of legal error and supported by substantial evidence. However, if the court determines that a finding is based on legal error or is not

supported by substantial evidence in the record, the court may reject the finding and set aside the decision to deny benefits. See Aukland v. Massanari, 257 F.3d 1033, 1035 (9th Cir. 2001); Tonapetyan v. Halter, 242 F.3d 1144, 1147 (9th Cir. 2001); Osenbrock v. Apfel, 240 F.3d 1157, 1162 (9th Cir. 2001); Tackett v. Apfel, 180 F.3d 1094, 1097 (9th Cir. 1999); Reddick v. Chater, 157 F.3d 715, 720 (9th Cir. 1998); Smolen v. Chater, 80 F.3d 1273, 1279 (9th Cir. 1996); Moncada v. Chater, 60 F.3d 521, 523 (9th Cir. 1995)(per curiam).

"Substantial evidence is more than a scintilla, but less than a preponderance." Reddick, 157 F.3d at 720. It is "relevant evidence which a reasonable person might accept as adequate to support a conclusion." Id. To determine whether substantial evidence supports a finding, a court must review the administrative record as a whole, "weighing both the evidence that supports and the evidence that detracts from the Commissioner's conclusion." Id. "If the evidence can reasonably support either affirming or reversing," the reviewing court "may not substitute its judgment" for that of the Commissioner. Reddick, 157 F.3d at 720-721; see also Osenbrock, 240 F.3d at 1162.

### V. <u>DISCUSSION</u>

### A. THE FIVE-STEP EVALUATION

To be eligible for disability benefits a claimant must demonstrate a medically determinable impairment which prevents the claimant from engaging in substantial gainful activity and which is expected to result in death or to last for a continuous period of at least twelve months. <u>Tackett</u>, 180 F.3d at 1098; <u>Reddick</u>, 157 F.3d at 721; 42 U.S.C. § 423(d)(1)(A).

Disability claims are evaluated using a five-step test:

Step one: Is the claimant engaging in substantial

gainful activity? If so, the claimant is found not disabled. If not, proceed to step two.

Step two: Does the claimant have a "severe" impairment? If so, proceed to step three. If not, then a finding of not disabled is appropriate.

Step three: Does the claimant's impairment or combination of impairments meet or equal an impairment listed in 20 C.F.R., Part 404, Subpart P, Appendix 1? If so, the claimant is automatically determined disabled. If not, proceed to step four.

Step four: Is the claimant capable of performing his past work? If so, the claimant is not disabled. If not, proceed to step five.

Step five: Does the claimant have the residual functional capacity to perform any other work? If so, the claimant is not disabled. If not, the claimant is disabled.

Lester v. Chater, 81 F.3d 821, 828 n.5 (9th Cir. 1995, as amended
April 9, 1996); see also Bowen v. Yuckert, 482 U.S. 137, 140-142, 107
S. Ct. 2287, 96 L. Ed. 2d 119 (1987); Tackett, 180 F.3d at 1098-99; 20
C.F.R. § 404.1520, § 416.920. If a claimant is found "disabled" or "not disabled" at any step, there is no need to complete further steps. Tackett, 180 F.3d 1098; 20 C.F.R. § 404.1520.

Claimants have the burden of proof at steps one through four, subject to the presumption that Social Security hearings are non-adversarial, and to the Commissioner's affirmative duty to assist claimants in fully developing the record even if they are represented by counsel. <u>Tackett</u>, 180 F.3d at 1098 and n.3; <u>Smolen</u>, 80 F.3d at 1288. If this burden is met, a <u>prima facie</u> case of disability is made, and the burden shifts to the Commissioner (at step five) to prove that, considering residual functional capacity ("RFC")<sup>1</sup>, age,

Residual functional capacity measures what a claimant can still do despite existing "exertional" (strength-related) and "nonexertional" limitations. <u>Cooper v. Sullivan</u>, 880 F.2d 1152, 1155 n.s. 5-6 (9th Cir. 1989). Nonexertional limitations limit ability to work without directly limiting strength, and include mental, sensory, postural, manipulative, and environmental limitations. <u>Penny v. Sullivan</u>, 2 F.3d 953, 958 (9th Cir. 1993); <u>Cooper</u>, 800 F.2d at 1155

education, and work experience, a claimant can perform other work which is available in significant numbers. <a href="Tackett">Tackett</a>, 180 F.3d at 1098, 1100; Reddick, 157 F.3d at 721; 20 C.F.R. § 404.1520, § 416.920.

#### B. THE ALJ'S EVALUATION IN PLAINTIFF'S CASE

Here, the ALJ found that Plaintiff had not engaged in substantial gainful activity since February 22, 2007 (step one); that Plaintiff had "severe" impairments, namely mild back degeneration, history of right ankle fracture, and mood disorder (step two); and that Plaintiff did not have an impairment or combination of impairments that met or equaled a "listing" (step three). [AR 13.] Plaintiff was found to have an RFC for light work, except with a non-exertional limitation of no more than occasional public (face to face) contact. [AR 14.] The vocational expert testified that a person with Plaintiff's RFC could return to Plaintiff's past relevant work as a legal assistant (step four). [AR 19, 348.] Accordingly, Plaintiff was found not "disabled" as defined by the Social Security Act. [AR 20.]

#### C. PLAINTIFF'S PRESENT CLAIMS

The parties' Joint Stipulation sets out the following disputed issues:

- 1. Whether the ALJ properly considered the treating psychiatrist's and psychologist's opinion.
- 2. Whether the ALJ properly considered the examining psychologist's opinion.

[JS 2.]

n.7; 20 C.F.R. § 404.1569a(c). Pain may be either an exertional or a nonexertional limitation. <u>Penny</u>, 2 F.3d at 959; <u>Perminter v. Heckler</u>, 765 F.2d 870, 872 (9th Cir. 1985); 20 C.F.R. § 404.1569a(c).

# D. ISSUE ONE: TREATING PSYCHIATRIST'S AND PSYCHOLOGIST'S OPINION

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On August 19, 2008, Plaintiff began going to the Phoenix Outpatient Clinic. [AR 308.] Dr. Rene Roberg, Psy.D, completed an Adult Clinical Assessment form of Plaintiff on that day. [AR 319.] He noted that Plaintiff was disheveled with poor hygiene, that she seemed depressed, that her thought process was slow, and that she had poor insight and judgment. [AR 322.] On August 28, 2008, Dr. Han V. Nguyen, M.D., completed an Adult Psychiatric evaluation of Plaintiff. [AR 318.] He checked off boxes indicating that Plaintiff had intrusive behavior, rapid speech, a depressed mood, suicidal ideation, flight of ideas, fair insight and judgment, and paranoia. [AR 318.] Dr. Nguyen also indicated that Plaintiff had a global assessment of functioning ("GAF") score of 48.2 [Id.] After these initial assessments, Plaintiff began seeing Dr. Gurmit Sekhon, M.D., with five appointments in the record through January 28, 2009. [AR 311-316.] On February 9, 2009, Dr. Sekhon indicated in a letter to the Social Security Administration that Plaintiff continued to be a patient of the Phoenix Outpatient Clinic and opined that Plaintiff was "unable to work" and "continue[d] to be eligible for SSI benefits." [AR 305.]

In the administrative decision, the ALJ made no explicit reference to the assessments completed by Dr. Nguyen or Dr. Roberg, but discussed Plaintiff's treatment at the Phoenix Outpatient Clinic

<sup>&</sup>lt;sup>2</sup> A GAF score represents a clinical evaluation of an individual's overall level of functioning. A GAF score of 41 to 50 indicates "serious symptoms (e.g., suicidal ideation, severe obsessional rituals, frequent shoplifting) OR any serious impairment in social, occupational or school functioning (e.g., no friends, unable to keep job)." DSM-IV, American Psychiatric Association, (Washington, 1994).

as a whole and gave "limited probative weight" to Dr. Sekhon's opinion. [AR 17-19.] The ALJ made a finding that Plaintiff's appointments with Dr. Sekhon "generally consisted of medication management with no indication that treatment should be anymore aggressive," which Plaintiff does not dispute. [Id.] The ALJ also addressed the GAF score in conjunction with additional GAF scores in the record, which ranged on the whole from 48 to 70,3 and determined that they were "of limited evidentiary value," revealing "only snapshots of impaired and improved behavior." [AR 18.] Plaintiff asserts that the ALJ's findings constitute reversible error because the ALJ failed to consider the assessments by Drs. Nguyen and Roberg and did not provide specific and legitimate reasons for rejecting the opinions of these treating doctors. [JS 4.]

The record indicates, however, that both the reports of Drs.

Nguyen and Roberg were assessments completed before Plaintiff began seeing Dr. Sekhon at the Phoenix Clinic and did not necessarily reflect the record as a whole with regard to Plaintiff's mental impairments. [AR 17-19.] The ALJ did evaluate the record on the whole, including considering Dr. Sekhon's letter<sup>4</sup> and medical reports from examining sources indicating Plaintiff could return to work, found that Plaintiff was not entirely credible about her symptoms, and noted consultative examinations and state agency assessments

<sup>&</sup>lt;sup>3</sup> A GAF score of 61 to 70 indicates "some mild symptoms (e.g., depressed mood and mild insomnia) OR some difficulty in social, occupational, or school functioning (e.g., occasional truancy, or theft within the household), but generally functioning pretty well, has some meaningful interpersonal relationships."

Plaintiff does not challenge the ALJ's evaluation of Dr. Sekhon's letter.

indicating Plaintiff did not have any significant functional limitations. [AR 17-19, 137-190, 249-273, 282.] Under these circumstances, the initial Phoenix Clinic evaluations were not significant or probative evidence as to the issue of disability independently. Therefore, the ALJ's omission of a reference to this evidence was not reversible error. See Vincent v. Heckler, 739 F.2d 1393, 1395 (9th Cir. 1984)(ALJ need not discuss all evidence presented if it is not significant or probative).

#### E. THE EXAMINING PSYCHOLOGIST'S OPINION

On May 15, 2006, Dr. Raymond J. Coffin, Psy.D., performed a psychological assessment of Plaintiff. [AR 170-179.] A comprehensive psychiatric evaluation was then created by Dr. Perry Maloff, M.D, the head doctor, in conjunction with Dr. Coffin on July 14, 2006. [AR 140-168.] This report detailed Plaintiff's mental history and her current mental limitations. [Id.] The Plaintiff asserts that the ALJ failed to address the assessment of Dr. Coffin and that this constitutes reversible error. However, the ALJ discussed the report by Dr. Maloff, which incorporated the findings and results of Dr. Coffin's assessment and was created by Dr. Maloff in conjunction with Dr. Coffin. [AR 17-19, 157-57.] The ALJ noted that in this report, Dr. Maloff opined that Plaintiff's condition should "stabilize in the next several months" and that she should be "encouraged to return to some type of gainful employment in the near future." [AR 19, 167-168.] ALJ factored this opinion into his assessment of Plaintiff's RFC. [AR 19.] Accordingly, Issue Two is without merit.

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### VI. ORDERS

Accordingly, IT IS ORDERED that:

- 1. The decision of the Commissioner is AFFIRMED.
- 2. This action is **DISMISSED WITH PREJUDICE**.
- 3. The Clerk of the Court shall serve this Decision and Order and the Judgment herein on all parties or counsel.

DATED: July 26, 2010

Carla M. World F

United States Magistrate Judge

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