



# UNITED STATES DISTRICT COURT CENTRAL DISTRICT OF CALIFORNIA

RONALD EUGENE LAIS,

Petitioner,

NEMORANDUM OPINION AND ORDER

DENYING PETITION AND DISMISSING

ACTION WITH PREJUDICE

KENNETH FORD, California
Parole Region IV,

Respondent.

#### **PROCEEDINGS**

On March 15, 2011, Petitioner filed a Petition for Writ of Habeas Corpus by a Person in State Custody pursuant to 28 U.S.C. § 2254. The parties consented to the jurisdiction of the undersigned U.S. Magistrate Judge pursuant to 28 U.S.C. § 636(c). On August 25, 2011, after four extensions of time, Respondent filed an Answer with an attached Memorandum of Points and Authorities, arguing, among other things, that the Petition was time barred. On April 27, 2012, after three extensions of time, Petitioner filed a "Traverse to Answer to Petition for Writ of Habeas Corpus; Request for Evidentiary Hearing, and Appointment

of Counsel" with an attached Memorandum of Points and Authorities. On July 20, 2012, the Court ordered Respondent to lodge two additional state habeas petitions and the rulings on them and file a supplemental brief addressing whether those petitions resulted in statutory tolling of the Antiterrorism and Effective Death Penalty Act of 1996 ("AEDPA") limitation period sufficient to render the federal Petition timely. On August 29, 2012, after one extension of time, Respondent lodged the requested documents and filed a supplemental brief conceding that the Petition was timely. For the reasons discussed below, the Court denies the Petition and dismisses this action with prejudice.

#### BACKGROUND

Following a bench trial in Orange County Superior Court,
Petitioner was convicted on July 29, 2005, of 25 counts of
holding himself out as entitled to practice law after resigning
from the State Bar while facing disciplinary charges (Cal. Bus. &
Prof. Code § 6126(b)). (Lodged Doc. 1, 4 Clerk's Tr. at 716-19;
Lodged Doc. 2, 4 Rep.'s Tr. at 683-84.) The court found that
Petitioner was subject to a sentencing enhancement because he
committed nine of those offenses while released on his own
recognizance after being charged with another felony (Cal. Penal
Code § 12022.1). (Lodged Doc. 2, 4 Rep.'s Tr. at 683-84.) On
September 23, 2005, Petitioner was sentenced to 14 years in
prison. (Id. at 756-57.)

Petitioner appealed, arguing that (1) the terms "practice law" and "legal advice" in California Business and Professions Code section 6126 were unconstitutionally vague and overbroad;

(2) section 6126 violated the equal protection clauses of the federal and state constitutions; (3) his convictions on some counts were duplicative of others; (4) the evidence was insufficient to support some counts because it did not show that Petitioner "held himself out" as entitled to practice law; (5) some of the convictions violated ex post facto principles; (6) giving advice on foreign law did not violate section 6126; (7) the evidence was insufficient on some counts because there was no testimony about them; and (8) Petitioner's sentences on some counts violated California Penal Code section 654's proscription against multiple punishments. (Lodged Doc. 3.) After retaining new counsel, Petitioner filed a supplemental brief that adopted the claims in the opening brief and further argued that insufficient evidence supported some of his convictions because the victims retained Petitioner as an expert consultant while separately represented by an attorney. (Id.) On May 14, 2008, the California Court of Appeal reversed Petitioner's convictions on eight counts for lack of substantial evidence and directed the trial court to resentence Petitioner. (Lodged Doc. 5.) court of appeal affirmed the judgment in all other respects. (Id.)

Petitioner filed a Petition for Review in the California Supreme Court, arguing that section 6126 was unconstitutionally vague and overbroad. (Lodged Doc. 6.) On July 23, 2008, the state supreme court summarily denied review. (Lodged Doc. 7.)

On January 16, 2009, pursuant to the court of appeal's order, the trial court dismissed Petitioner's convictions on the eight counts and resentenced Petitioner to 12 years 8 months in

state prison. (Lodged Doc. 8, 1 Clerk's Tr. at 298-99; Lodged Doc. 9, 1 Rep.'s Tr. at 8-9.) Petitioner appealed, arguing that the trial court erred by resentencing him without first addressing his request to appoint a new lawyer. (Lodged Doc. 10.) On December 21, 2009, the state court of appeal affirmed the trial court's resentencing and directed it to prepare and file an amended abstract of judgment. (Id.)

Meanwhile, on May 8, 2009, Petitioner filed a habeas petition in the state court of appeal, raising two grounds for relief: judicial bias and ineffective assistance of counsel ("IAC"). (Lodged Doc. 11.) Specifically, Petitioner argued that his trial counsel rendered ineffective assistance by failing to (1) raise state and federal constitutional issues related to regulation of the unauthorized practice of law; (2) employ or call expert witnesses "to challenge [unlawful practice of law] prosecutions and validate [his] business model"; (3) "file a 1538.5 motion<sup>1</sup> to challenge the complaint as promised"; (4) cross-examine witnesses, challenge documents, or call any witnesses; (5) present "DOJ/FTC data limiting [unlawful practice of law] prosecutions"; (6) communicate a plea agreement; (7) warn Petitioner of a "potential prison term"; (8) prepare for trial; (9) "raise the issue of cruel and unusual punishment"; or (10) "argue on [his] behalf on post-trial motions." (Id.) On May 19, 2009, the court of appeal summarily denied Petitioner's petition. (Lodged Doc. 12.)

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<sup>&</sup>lt;sup>1</sup> California Penal Code section 1538.5 states that in certain circumstances a defendant may file a motion to suppress evidence obtained as the result of a search or seizure.

On June 9, 2009, Petitioner filed a habeas petition in the state superior court, raising the same judicial-bias and IAC claims. (Lodged Doc. 13.) On June 23, 2009, the superior court denied the petition on three "separate and independent" grounds: (1) Petitioner was convicted in 2005 but failed to explain or justify his delay in bringing the claims "insofar as Petitioner complains about the representation prior to his conviction and during his court trial"; (2) he failed to plead sufficient grounds for relief; and (3) he failed to show that his trial counsel's performance was deficient or that it resulted in prejudice. (Lodged Doc. 14.)

On October 14, 2009, Petitioner filed another habeas petition in the state court of appeal, raising the same judicial-bias and IAC claims. (Lodged Doc. 15.) On October 29, 2009, the state court of appeal summarily denied the petition. (Lodged Doc. 16.) On December 18, 2009, Petitioner filed a habeas petition in the California Supreme Court, again raising the same judicial-bias and IAC claims. (Lodged Doc. 17.)

On February 3, 2010, Petitioner filed a habeas petition in the state superior court, raising two claims for relief. (Lodged Doc. 18.) First, Petitioner argued that his trial counsel had rendered ineffective assistance by "fail[ing] to raise defense of cruel and unusual punishment as instructed by [P]etitioner" or "argue for leniency based on trends in the law of 'unauthorized practice of law.'" (Id. at 3-3(a).) Second, Petitioner argued, for the first time, that his felony convictions and sentence for violating section 6126(b) constituted cruel and unusual punishment. (Id. at 4.)

On March 10, 2010, the California Supreme Court summarily denied the December 2009 habeas petition raising judicial bias and IAC. (Lodged Doc. 20.) That same day, the state superior court denied Petitioner's February 2010 habeas petition, which raised IAC and cruel and unusual punishment, on the grounds that it was untimely and successive, citing In re Clark, 5 Cal. 4th 750, 765, 797, 782, 21 Cal. Rptr. 2d 509, 518, 530, 540 (1993), and In re Stankewitz, 40 Cal. 3d 391, 396 n.1, 220 Cal. Rptr. 382, 384 n.1 (1985). (Lodged Doc. 19.)

On March 24, 2010, Petitioner filed a habeas petition in the state superior court, arguing that he was entitled to additional presentence conduct credits. (Lodged Doc. 25 at 3.) On April 28, 2010, Petitioner filed a habeas petition in the state court of appeal, again arguing that (1) trial counsel rendered ineffective assistance by "fail[ing] to raise the defense of cruel and unusual punishment" or "argue for leniency based on trends in the law of 'unauthorized practice of law'" and (2) his felony convictions and sentence constituted cruel and unusual punishment. (Lodged Doc. 21 at 3-4.) On April 13, 2010, the superior court denied the sentencing-credits petition. (Lodged Doc. 26.) On May 6, 2010, the court of appeal summarily denied the petition alleging IAC and cruel and unusual punishment. (Lodged Doc. 22.)

On June 21, 2010, Petitioner filed a habeas petition in the court of appeal, again arguing that he was entitled to additional presentence conduct credits. (Lodged Doc. 27.) On July 1, 2010, Petitioner filed a final habeas petition in the California Supreme Court, raising five grounds for relief: (1) the evidence

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was insufficient to support his convictions because he "never advertised or held [himself] out as eligible to practice law in California when [he] was not"; (2) his conviction and sentence constituted cruel and unusual punishment; (3) section 6126(b) violated equal protection because "former California lawyers" were "singled out for harsher penalties . . . than their nonlawyer counterparts"; (4) his convictions constituted "Ex Post Facto application of law"; and (5) his trial and appellate counsel rendered ineffective assistance because they failed to raise the issues Petitioner was asserting in his petition. (Lodged Doc. 23 at 3-4, 4(a).)

On November 24, 2010, the state court of appeal granted Petitioner's petition seeking additional presentence conduct credits. (Lodged Doc. 28.) On January 26, 2011, the state supreme court summarily denied Petitioner's June 2010 petition. (Lodged Doc. 24.)

## PETITIONER'S CLAIMS

- 1. Petitioner's trial and appellate counsel were constitutionally ineffective.
  - (A) Trial counsel was ineffective by failing to
    - (i) investigate and prepare for trial,
    - (ii) communicate a plea-bargain offer,
  - (iii) follow instructions in trial and posttrial proceedings,
    - (iv) return Petitioner's case file,
    - (v) obtain replacement counsel,
    - (vi) present evidence at trial, and
    - (vii) object to improper evidence. (Pet. at

- (B) Petitioner's appellate counsel was ineffective by failing to "raise all issues on appeal" and refusing to file habeas corpus petitions. (Pet. at 5.)
- 2. Petitioner's sentence for unauthorized practice of law constituted cruel and unusual punishment. (Pet. at 5.)
- 3. Insufficient evidence supported Petitioner's convictions for unlawful practice of law because "each alleged victim was represented by properly licensed counsel and signed an engagement agreement acknowledging [Petitioner's] role in their case as a qualified expert consultant." (Pet. at 5-6.)
- 4. Petitioner's convictions violated equal protection because attorneys who are suspended, disbarred, or have resigned with charges pending "are treated more severely than laypersons who commit [unlawful practice of law] for no cogent reason."

  (Pet. at 6.)
- 5. Petitioner's convictions constitute an "Ex Post Facto application of law" because he was "prosecuted and convicted under [an] amended statute, which was not in effect at the time of the alleged offenses." (Pet. at 6.)
- 6. Section 6126(b) was unconstitutionally vague and overbroad. (Pet. at 6(a).)

#### STANDARD OF REVIEW

Under 28 U.S.C. § 2254(d), as amended by AEDPA:

An application for a writ of habeas corpus on behalf of a person in custody pursuant to the judgment of a State court shall not be granted with respect to any claim that was adjudicated on the merits in State court proceedings

unless the adjudication of the claim — (1) resulted in a decision that was contrary to, or involved an unreasonable application of, clearly established Federal law, as determined by the Supreme Court of the United States; or (2) resulted in a decision that was based on an unreasonable determination of the facts in light of the evidence presented in the State court proceeding.

Under AEDPA, the "clearly established Federal law" that controls federal habeas review of state-court decisions consists of holdings of Supreme Court cases "as of the time of the relevant state-court decision." <u>Williams v. Taylor</u>, 529 U.S. 362, 412, 120 S. Ct. 1495, 1523, 146 L. Ed. 2d 389 (2000).

Although a particular state-court decision may be both "contrary to" and "an unreasonable application of" controlling Supreme Court law, the two phrases have distinct meanings. Id. at 391, 413. A state-court decision is "contrary to" clearly established federal law if it either applies a rule that contradicts governing Supreme Court law or reaches a result that differs from the result the Supreme Court reached on "materially indistinguishable" facts. Early v. Packer, 537 U.S. 3, 8, 123 S. Ct. 362, 365, 154 L. Ed. 2d 263 (2002). A state court need not cite or even be aware of the controlling Supreme Court cases, "so long as neither the reasoning nor the result of the state-court decision contradicts them." Id.

State-court decisions that are not "contrary to" Supreme

Court law may be set aside on federal habeas review only "if they

are not merely erroneous, but 'an <u>unreasonable</u> application' of

clearly established federal law, or based on 'an <u>unreasonable</u>

determination of the facts' (emphasis added)." Id. at 11. A state-court decision that correctly identifies the governing legal rule may be rejected if it unreasonably applies the rule to the facts of a particular case. Williams, 529 U.S. at 406-08. To obtain federal habeas relief for such an "unreasonable application," however, a petitioner must show that the state court's application of Supreme Court law is "objectively unreasonable." Id. at 409-10. In other words, habeas relief is warranted only if the state court's ruling is "so lacking in justification that there was an error well understood and comprehended in existing law beyond any possibility for fairminded disagreement." Harrington v. Richter, 562 U.S. \_\_\_\_, 131 S. Ct. 770, 786-87, 178 L. Ed. 2d 624 (2011).

Respondent asserts that ground one is procedurally defaulted. (Answer Mem. P. & A. at 24-26.) For the reasons set forth in the Discussion section below, the Court finds that only one subclaim of ground one — that trial counsel was constitutionally ineffective for failing to follow Petitioner's "instructions" — is arguably procedurally defaulted. Because it is easier to dispose of that subclaim on the merits, however, the Court has not addressed Respondent's procedural-bar argument.

See Lambrix v. Singletary, 520 U.S. 518, 524-25, 117 S. Ct. 1517, 1523, 137 L. Ed. 2d 771 (1997); Franklin v. Johnson, 290 F.3d 1223, 1232 (9th Cir. 2002) (noting that federal courts "are empowered to, and in some cases should, reach the merits of habeas petitions if they are, on their face and without regard to any facts that could be developed below, clearly not meritorious despite an asserted procedural bar"); see also Smith v. Stewart,

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state's procedural default and exhaustion arguments because [the] petition is clearly without merit."), <a href="mailto:cert.denied">cert. denied</a>, 131 S. Ct. 2117 (2011).

407 F. App'x 237, 237-38 (9th Cir.) ("We need not address the

Petitioner presented most of his subclaims of ground one that trial and appellate counsel were constitutionally ineffective - to the state courts on habeas review. On May 8, 2009, Petitioner filed a habeas petition in the state court of appeal raising arguments that appear to correspond with four subclaims of ground one: that trial counsel was ineffective by failing to (1) investigate and prepare for trial; (2) communicate a plea offer; (3) present evidence; or (4) object to improper evidence.<sup>3</sup> (Lodged Doc. 11 at 3.) The court of appeal summarily denied those claims. (Lodged Doc. 12.) Petitioner raised the same claims in a June 9, 2009 habeas petition filed in state superior court (Lodged Doc. 13 at 3), which denied them on the following "separate and independent grounds": (1) Petitioner failed to explain or justify his delay in filing his petition; (2) he failed to "plead sufficient grounds for relief"; and (3) he failed to show that counsel's performance was deficient or demonstrate any resulting prejudice (Lodged Doc. 14). Petitioner then raised the same subclaims in habeas petitions

Specifically, Petitioner alleged that trial counsel was ineffective for failing to call any witnesses, call an expert witness, cross-examine witnesses, challenge documents, or present "DOJ/FTC data limiting UPL prosecutions." (Lodged Doc. 11 at 3.)

<sup>&</sup>lt;sup>3</sup> Specifically, Petitioner alleged that trial counsel was ineffective for failing to file a "1538.5 motion to challenge the complaint as promised." (Lodged Doc. 11 at 3.)

filed in the court of appeal and supreme court, which both summarily denied them without citation to authority. (Lodged Docs. 15, 16, 17, 20.) The Court looks through the silent denials to the superior court's reasoned decision, see Delgadillo v. Woodford, 527 F.3d 919, 925 (9th Cir. 2008), and reviews it under the deferential AEDPA standard because the superior court reached the merits of the four subclaims in the alternative, even though the court also rejected those claims on procedural grounds, see James v. Ryan, 679 F.3d 780, 802 (9th Cir. 2012) (holding that when state court primarily rejects habeas claim on procedural ground but alternatively reaches and resolves merits of claim, denial of it is entitled to AEDPA deference), pet. for cert. filed, 81 U.S.L.W. 3047 (U.S. June 28, 2012) (No. 11A1119).

Petitioner raised one of his IAC subclaims — that appellate counsel was ineffective in failing to raise various issues on appeal — in a habeas petition filed in the state supreme court. (Lodged Doc. 23 at 4(a).) The supreme court summarily denied the petition without citation to authority (Lodged Doc. 24), which is presumed to be an adjudication on the merits, Richter, 131 S. Ct. at 784 ("determining whether a state court's decision resulted from an unreasonable legal or factual conclusion does not require that there be an opinion from the state court explaining the state court's reasoning"). Because there was no reasoned state-court decision at any level as to this subclaim, the Court conducts an independent review of the record to determine whether the supreme court, in denying this claim, was objectively unreasonable in applying controlling federal law. See Haney v. Adams, 641 F.3d 1168, 1171 (9th Cir.) (holding that independent

review "is not de novo review of the constitutional issue, but only a means to determine whether the state court decision is objectively unreasonable" (internal quotation marks omitted)), cert. denied, 132 S. Ct. 551 (2011); see also Richter, 131 S. Ct. at 784, 786 (holding that "petitioner's burden still must be met by showing there was no reasonable basis for the state court to deny relief," and reviewing court "must determine what arguments or theories supported or . . . could have supported[] the state court's decision[,] and then it must ask whether it is possible fairminded jurists could disagree that those arguments or theories are inconsistent with the holding in a prior decision of [the Supreme Court]").

Petitioner failed to raise his remaining four IAC subclaims in the state supreme court. In habeas petitions filed in the superior court and court of appeal, Petitioner arguably raised his subclaim that trial counsel was constitutionally ineffective by refusing to follow instructions.<sup>4</sup> (Lodged Doc. 18 at 3, 19, 21, 22.) Petitioner raised his subclaim that trial counsel was ineffective in failing to return Petitioner's case file in a habeas petition filed in the superior court. (Lodged Doc. 18 at 3.) Petitioner failed to present to any state court his

Specifically, in the lower state courts Petitioner argued that trial counsel was ineffective by refusing to follow Petitioner's instruction, prior to resentencing, to "construct a credible defense of cruel and unusual punishment under federal and state constitutions based on prevailing case law, regulations, and rules of court," the "guidelines of the U.S. Department of Justice (DOJ) and Federal Trade Commission (FTC)," and the "blatant disparity of punishments for similar crimes worldwide." (Lodged Doc. 18 at 3.)

subclaims that trial counsel was ineffective for failing to obtain replacement counsel or that appellate counsel was ineffective in failing to file habeas petitions. Thus, those four subclaims are unexhausted. For a federal habeas court to address an unexhausted claim on the merits, it must be "perfectly clear that the applicant does not raise even a colorable federal claim." Cassett\_v. Stewart, 406 F.3d 614, 623-24 (9th Cir. 2005). Here, because it is clear that Petitioner's unexhausted subclaims of ground one are not colorable, the Court exercises its discretion to address and reject them on the merits under de novo review. Id.; see also Pirtle v. Morgan, 313 F.3d 1160, 1167 (9th Cir. 2002) (when no state-court decision on merits exists, habeas review is de novo); Bybee v. Lewis, No. ED CV 11-1299-PSG (PLA), 2012 WL 1325623, at \*5 (C.D. Cal. Mar. 19) (reviewing unexhausted but noncolorable habeas claim de novo), accepted by 2012 WL 1325547 (C.D. Cal. Apr. 16, 2012).

Petitioner first presented ground two, alleging that his sentence constituted "cruel and unusual punishment," in a February 3, 2010 petition filed with the superior court. (Lodged Doc. 18.) The superior court denied the petition because it was "untimely and successive," citing Clark, 5 Cal. 4th at 765, 797, 782, and Stankewitz, 40 Cal. 3d at 396 n.1. (Lodged Doc. 19.) The state court of appeal and supreme court summarily denied subsequent petitions raising the same issue. (Lodged Docs. 21, 22, 23, 24.) The Court "looks through" those silent denials to the state superior court's decision. Bonner v. Carey, 425 F.3d 1145, 1148 n.13 (9th Cir. 2005). Because the superior court "clearly and expressly" rejected ground two as both untimely and

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successive, see <u>Harris v. Reed</u>, 489 U.S. 255, 263, 109 S. Ct. 1038, 1043, 103 L. Ed. 2d 308 (1989) (holding that procedural default does not bar habeas claim unless last reasoned state-court decision "clearly and expressly" stated that judgment rested on state procedural bar), and for the reasons set forth in the Discussion section below, the Court does not address ground two because it is procedurally defaulted, as Respondent argues.

Petitioner first presented grounds three, four, five, and six on direct appeal to the state court of appeal, which rejected them in a reasoned decision. (Lodged Doc. 3; Lodged Doc. 5 at 16.) Petitioner raised ground six in a petition for review filed in the state supreme court, which summarily denied review. (Lodged Docs. 6, 7.) Petitioner then presented grounds three, four, and five in the July 2010 habeas petition filed with the state supreme court, which summarily denied them. (Lodged Doc. 23 at 3; Lodged Doc. 24.) The last reasoned decision regarding the merits of grounds three, four, five, and six is the state appellate-court decision on direct appeal. See Ylst v. Nunnemaker, 501 U.S. 797, 803, 805, 111 S. Ct. 2590, 2594-95, 115 L. Ed. 2d 706 (1991) (relevant state-court decision for purposes of AEDPA review is last reasoned state judgement); see also Berghuis v. Thompkins, 560 U.S. \_\_\_, 130 S. Ct. 2250, 2259, 176 L. Ed. 2d 1098 (2010) (looking through state supreme court's silent denial of petition for review to reasoned opinion of court of appeal as relevant state-court decision for purposes of AEDPA review); Bonner, 425 F.3d at 1148 n.13 (applying Ylst to look through two "level[s] of mute decision" regarding state habeas petition (citation omitted)). Because the state courts

adjudicated grounds three, four, five, and six on the merits, the Court reviews them under the deferential AEDPA standard of review. <u>See Richter</u>, 131 S. Ct. at 784.

## SUMMARY OF THE EVIDENCE PRESENTED AT TRIAL

Because Petitioner challenges the sufficiency of the evidence to support his convictions, the Court has independently reviewed the state-court record and finds the following to be an accurate recitation of what the evidence at trial showed. <u>See Jones v. Wood</u>, 114 F.3d 1002, 1008 (9th Cir. 1997).

The State Bar suspended Petitioner from the practice of law from August 13 to December 7, 1999.<sup>5</sup> (Lodged Doc. 5 at 4; Traverse at 2.) Petitioner attempted to resign from the bar with charges pending on November 30, 2000, and he was again suspended from the bar on December 1. (Lodged Doc. 2, 3 Rep.'s Tr. at 540-41.) Petitioner's resignation with charges pending became effective March 11, 2001. (<u>Id.</u>)

At trial, attorney Merritt McKeon testified that she worked for Petitioner's law practice from June to November 1999. (2 Lodged Doc., 2 Rep.'s Tr. at 283-84.) McKeon later discovered that Petitioner had used her signature stamp without her authorization. (Id. at 294-95.)

Attorney Donald Kemp testified that he worked for Petitioner from August to November 2000. (Lodged Doc. 2, 1 Rep.'s Tr. at

Petitioner testified that he received a 90-day suspension that ended on November 11, 1999 (Lodged Doc. 2, 3 Rep.'s Tr. at 539), but, as Petitioner acknowledges in his Traverse, the State Bar apparently made his reinstatement contingent on certain conditions that were not satisfied until December 7 (id. at 597-60; Traverse at 2).

35, 37-38.) In mid-November 2000, Petitioner informed Kemp that he was going to be suspended from the bar effective December 1 and offered him a raise if Petitioner could continue to operate the firm under Kemp's bar number or, alternatively, a smaller raise if Kemp would continue to make appearances at Petitioner's direction while Petitioner acted as a consultant. (Id. at 40-41, 46-50.) Petitioner said that he would continue to be the "primary strategist" on the cases. (Id. at 42.) Kemp rejected the offer and resigned from the firm effective November 30, 2000. (Id. at 43.)

## <u>Count 1 - Richard Chavez</u>

Chavez testified that on January 21, 2001, he told

Petitioner that he was "in need of an aggressive attorney in an effort to protect [his] son," and Petitioner responded that the matter was "something that he could handle" and that they needed an ex parte hearing. (Lodged Doc. 2, 1 Rep.'s Tr. at 131-32.)

Petitioner advised Chavez to keep custody of his son even though his visitation period was ending and said if his ex-wife contacted the police, to "let the police know that we have [an ex parte] hearing on Tuesday, and if there's an issue, they can contact me." (Id. at 132-33, 135.) Petitioner recommended that Chavez seek permanent custody rather than temporary custody of his son because they could "always negotiate for something less." (Id. at 136-37.) Petitioner said that attorney-client privilege would protect their conversation. (Id. at 132-33, 136.)

The next day, January 22, 2001, Chavez again met with Petitioner, who explained that he usually stayed in the office and "ma[de] himself available to clients so he can advise them,"

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and he introduced Chavez to attorney Dean Schroeter, who "does the administrative side of going to court and handling the proceeding." (Id. at 142.) At the end of that meeting, Chavez wrote a check for \$3000 to "Ronald Lais." (Id. at 143.) At that point, no one had informed Chavez that Petitioner was not authorized to practice law. (Id. at 144.)

On January 23, 2001, Chavez and Schroeter went to court.

(Id.) The next day, Chavez called Petitioner to complain about Schroeter's representation and said that he had just learned that Petitioner had been disbarred. (Id. at 146.) Petitioner became "extremely angry" and said that he had not been disbarred, he had resigned, and that he had a law license from India. (Id.)

Count 2 — Kathleen Monroe

Monroe testified that on October 29, 1999, she contacted Petitioner after finding his website during an internet search. (Lodged Doc. 2, 2 Rep.'s Tr. at 331-32, 335.) She told Petitioner that she needed an attorney who does "interstate law," and Petitioner responded that he was the "only game in town." That same day, she met with Petitioner in his (<u>Id.</u> at 337.) office, which had law degrees on the wall, legal books on the bookshelf, and a sign that said "Ronald E. Lais, Attorney at Law" on his desk. (Id. at 336-37.) Petitioner told Monroe that he would be "very aggressive in handling the case" and advised her to seek modification of her spousal and child support. (Id. at 339-40.) Monroe wrote a check for \$5000 to "Law Office of Ron Lais" at Petitioner's instruction, along with a notation that it was for "attorneys' fees." (Id. at 340-41.) Petitioner never informed Monroe that he had been suspended from the Bar. (Id. at 341, 345.)

Monroe later discovered through an internet search that

Petitioner was suspended from the Bar, and she confronted him on

November 17, 1999. (<u>Id.</u> at 345.) Petitioner told her that it

was just a "misunderstanding with the Bar" that was being

resolved and that it shouldn't be of concern to her. (<u>Id.</u>)

<u>Count 3 — Jay and Rebecca Seagrave<sup>6</sup></u>

Jay testified that on September 7, 1999, he and Rebecca found Petitioner's contact information after searching the internet for an attorney to help Rebecca with a child custody dispute. (Lodged Doc. 2, 2 Rep.'s Tr. at 241-42.) On September 9, 1999, Jay told Petitioner that he and Rebecca wanted "an aggressive male attorney," and Petitioner responded that it was "a good thing" they had called him. (Id. at 249.) Petitioner told Jay and Rebecca that it would be "no problem" to handle the child custody issue and that he would file emergency custody orders the next day. (Id. at 244-46.) Petitioner told them that his fee for interstate child custody cases was \$5000, which, at Petitioner's request, Rebecca wired to Petitioner that same day. (Id. at 246, 248.)

The next day, September 10, 1999, Petitioner told Jay and Rebecca to take Rebecca's child to the emergency room to document any abuse, which would be important for their case. (<u>Id.</u> at 261.) Petitioner said that he had not filed the emergency

Because Jay and Rebecca Seagrave share the same last name, the Court refers to them by their first names. At the time of the events they testified about at trial, Jay and Rebecca were not married and Rebecca apparently went by the last name Wilson. (Lodged Doc. 2, 2 Rep.'s Tr. at 241.)

custody order because he had been in court all day. (<u>Id.</u> at 262.) On September 14, 1999, Jay demanded that Petitioner return their fee. (<u>Id.</u> at 263-64.) Between September 9 and 14, 1999, Petitioner never informed Jay that he was suspended from the Bar. (<u>Id.</u> at 244-45, 251-52, 264-65.)

Rebecca testified that on September 9, 1999, Petitioner said he would file the custody order the next day and told her not to worry, everything would be fine. (Id. at 274-75.) After that conversation, she wired \$5000 to the account of "Ronald D. Lais, Incorporated." (Id. at 270-71.) On September 10, 1999, however, she discovered that Petitioner had not filed the motions and "nothing had been done." (Id. at 278.) Between September 9 and 14, 1999, Petitioner never informed Rebecca that he was not authorized to practice law. (Id.)

represent him in a child custody case. (Lodged Doc. 2, 2 Rep.'s Tr. at 424.) Because Jeremy was in the military and stationed in Germany until May 2001, his mother, Johnnie, primarily

Jeremy testified that he retained Petitioner in July 2000 to

Count 4 - Jeremy and Johnnie Snow<sup>7</sup>

Germany until May 2001, his mother, Johnnie, primarily communicated with Petitioner. (<u>Id.</u> at 426.) Petitioner did not advise Jeremy of his suspension from the practice of law at any time before December 1, 2000, and Jeremy did not recall any

conversations with Petitioner after December 1. (Id. at 429-30.)

Johnnie testified that between July and November 2000, Petitioner never advised her that he was going to be suspended

Because Jeremy Snow and his mother, Johnnie Snow, share the same last name, the court refers to them by their first names.

from the Bar. (Id. at 433-34.) On December 1, 2000, Petitioner said he would not be able to make a court date on December 4 and that Jeremy and Johnnie should get another attorney, which would save them money because Petitioner's per diem was so high. (Id. at 435-36.) Petitioner told Johnnie what the other attorney should do in court. (<u>Id.</u>) He also asked for another \$5000 in (Id. at 436.) On December 8, 2000, Petitioner told Johnnie that he had been suspended from the Bar. (Id. at 440.) Thereafter, Petitioner continued to assure Johnnie that he was going to prepare documents to be filed, and he asked for another \$5000 for his legal research. (<u>Id.</u> at 442-43, 446-53.) Petitioner sent Johnnie a document retaining him as a "child custody expert" and told her he wanted to keep the case "in house." (<u>Id.</u> at 443-44.)

# <u>Counts 6 & 7 - William Parkkonen and Attorney Nelson Mosher</u>

Parkkonen testified that he had hired Petitioner in May 2000 to represent him in an interstate child custody and divorce case and in 2000 paid Petitioner \$10,000 in fees. (Lodged Doc. 2, 2 Rep.'s Tr. at 299-302.) On November 30, 2000, Petitioner accompanied Parkkonen to court, and Parkkonen and his wife's depositions were taken. (Id. at 305-06.) Sometime after December 1, 2000, Parkkonen received a copy of his wife's deposition in an envelope with a return address of "The Law Office of Ronald E. Lais." (Id. at 306-07.) Between November 2000 and May 1, 2001, Parkkonen and Petitioner exchanged emails about Parkkonen's child custody case, but Petitioner did not tell Parkkonen that he had been suspended from the Bar. (Id. at 307-14, 317.) Moreover, on January 17, 2001, Parkkonen told

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Petitioner that he didn't want any other attorneys on his case, and Petitioner responded that he would continue to handle it.

(Id. at 329-30.)

Attorney Mosher testified that he began representing

Parkkonen's wife in a child custody matter in July or August 2000

and that Petitioner represented Parkkonen. (Lodged Doc. 2, 2

Rep.'s Tr. at 233-34.) On November 30, 2000, Mosher and

Petitioner both appeared at a court date for that case, but

Petitioner did not inform Mosher that he would be suspended from

the Bar the following day. (Id. at 236.) On January 22, 2001,

Mosher sent Petitioner a letter addressed to "Ronald E. Lais,

Attorney at Law." (Id. at 237-38.) Between December 1, 2000,

and January 22, 2001, Petitioner never told Mosher that he had

been suspended from the state Bar. (Id. at 238-39.)

Counts 8 & 9 — David and Jeanne Seidman

David testified that he first contacted Petitioner around November 2000. (Lodged Doc. 2, 1 Rep.'s Tr. at 162-63.) David told Petitioner that he needed a "real aggressive attorney," and Petitioner responded, "I'm your man." (Id. at 163.) In November 2000, David and his wife, Jeanne, met with Petitioner to discuss legal issues related to their child custody case and thereafter communicated with him about once a week. (Id. at 163-64.) On December 11, 2000, David arrived at Petitioner's office to prepare for a deposition later that day. (Id. at 165.)

<sup>8</sup> Mosher discovered that Petitioner had been suspended by reading about it in the state-bar newsletter. (<u>Id.</u> at 239.)

Because David and Jeanne Seidman share the same last name, the Court refers to them by their first names.

Petitioner told him that another attorney, Schroeter, would represent him at the deposition because Petitioner's "services would be best served by him staying in his office." (Id. at 166.) Petitioner also told David not to answer any questions about finances at the deposition, and David followed that advice. (Id. at 166-68.) Petitioner did not inform David that he had been suspended from the Bar. (Id. at 166-67.)

In February and March 2001, David exchanged emails with Petitioner at his email address, REL@LAISLAW.COM. (Id. at 170-76.) David provided information for use in his case, and Petitioner discussed David's case, answered a question about a legal matter, told David that he would "evaluate" another issue, and suggested filing a new lawsuit against other parties. (Id.) Although David was told that Petitioner and his associates worked as a team, David believed that Petitioner was his attorney. (Id. at 182.) David testified that he thought Petitioner "would be consulting and being an advisor and giving me legal advice, and [Attorney Schroeter] would go ahead and show up" in court. (Id. at 181.) David also testified that Petitioner had said that it would be "best" if Petitioner "worked in the office orchestrating all the legal ramifications and whatever was going to happen legally, and that other people would go to court." (Id. at 187.)

David first discovered that Petitioner was not a licensed attorney in February 2001. (<u>Id.</u> at 185-87.) Nevertheless, in early to mid-2001, Petitioner continued to assure David that "he'[d] won mostly all of the cases" like David's and that it "look[ed] very positive." (<u>Id.</u> at 189.) From late November 2000 to early 2001, David paid Petitioner approximately \$25,000 in

fees. (<u>Id.</u> at 168-69.)

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Jeanne testified that she first met Petitioner in December 2000, and between then and April 2001, she met with Petitioner in person up to a dozen times and spoke with him on the phone many (<u>Id.</u> at 192-94.) During those conversations, Petitioner told Jeanne not to worry, that he was an "expert" and had "done this many times before" and described winning similar cases for other clients. (Id. at 194-95.) Petitioner asked Jeanne to provide him with documents "so that he could use [them] as evidence to present in court." (Id. at 202.) Petitioner also said he was the "head attorney," so it was more "effective" for him to be in the office. (Id. at 197-98.) In April 2001, Petitioner's paralegal told Jeanne that Petitioner would not be able to appear at an upcoming court date, and when Jeanne became worried, Petitioner came on the line and said there was "no problem," he was still her attorney, it would "all be handled" and was "going along as scheduled," and there was "nothing to worry about." (Id. at 197.)

Attorney Gerald Phillips represented David's former wife. (Lodged Doc. 2, 2 Rep.'s Tr. 225-26.) On December 10, 2000, the day before David's deposition, Phillips spoke with Petitioner, who said he was not going to appear with David at the deposition and asked that Phillips "not disclose to [David] any issues that he had with the state Bar." (Id. at 228.)

# Counts 10 & 11 - Michael Bakhtari and Attorneys Richard Thomas and Jill Church

Michael Bakhtari contacted Petitioner in June 2000 because he needed a lawyer to help him with a child custody matter.

(Lodged Doc. 2, 2 Rep.'s Tr. at 351.) Petitioner began acting as Bakhtari's lawyer and gave him advice on how to proceed with his case. (Id. at 354.) Petitioner told Bakhtari that he was "one hell of an attorney" who "knows how to talk to judges" and that he was going to have a dozen attorneys working for him. (Id. at 357.) Between December 1, 2000, and mid-April 2001, Bakhtari continued to discuss his case with Petitioner, but Petitioner never disclosed that he had been suspended from the Bar, and Bakhtari believed Petitioner was still his attorney. (Id. at 355-56, 359-61, 369, 373.) In April 2001, Bakhtari signed an agreement to hire Petitioner as a "consultant," which Bakhtari understood to mean that Petitioner would "go to civil court" and "get a judgment against the defendant." (Id. at 368-69.)

Attorney Thomas testified that he represented Bakhtari from the spring of 2000 through the early part of 2001. (Id. at 379.) Thomas and his associate, Jill Church, associated with Petitioner "because of his expertise in international law" and filed a document with the court indicating that Petitioner was serving as counsel with them. (Id. at 383-84, 387-88.) Beginning in 2000 and continuing into 2001, Petitioner advised Thomas and Church regarding Bakhtari's case. (Id. at 383-84.) At no time prior to March 2001 did Petitioner inform Thomas or Church that he had been suspended from the Bar. (Id. at 387-88.)

Attorney Church testified that she discussed Bakhtari's case with Petitioner from 2000 into 2001, and that between December 1, 2000, and March 6, 2001, Petitioner never revealed that he was no longer entitled to practice law. (<u>Id.</u> at 390-91, 394.)

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Turnbow retained Petitioner in August 2000 because she was looking for a lawyer to handle her child custody case. (Id. at 470.) Before December 1, 2000, Petitioner never told Turnbow that he was going to be suspended from the Bar. (Id. at 472.) In December 2000, Turnbow went to Petitioner's office for a deposition. (Id.) Petitioner told Turnbow that he had just been suspended and so attorney Schroeter would ask the questions in the deposition, but Petitioner would "guide him through." Petitioner told Turnbow that he could not perform the deposition or appear in court for her, but he would still be the "main attorney" on her case. (Id.) Schroeter attended another hearing on January 18, 2001; prior to that date Turnbow spoke and emailed with Petitioner about her case "numerous times," but she never spoke with Schroeter. (Id. at 475.) Petitioner assured Turnbow that "everything was in control" and he was "handling everything appropriately." (Id. at 476.) In March 2001, Petitioner asked Turnbow to sign a substitution of attorney and back-date it to December 2000, but Turnbow refused. (Id. at 476-78.)

## <u>Count 13 - Christian Fuentes</u>

Fuentes testified that Petitioner represented him from 1996 through 2001 in divorce and international child custody cases and that he had paid Petitioner approximately \$108,000. (Lodged Doc. 2, 1 Rep.'s Tr. at 54.) Between December 1, 2000, and March 18, 2001, Fuentes met with Petitioner about five times, had several telephone conferences, and exchanged emails. (Id. at 56-57, 59-63, 89.) Fuentes discussed his pending legal matters and "case strategy" with Petitioner and relied upon his advice. (Id. at 56-63, 89.)

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On December 16, 2000, Petitioner sent Fuentes a substitution-of-attorney form. (Id. at 61.) Sometime after that, Fuentes met with Petitioner to discuss the substitution, and Petitioner said that he had been suspended and couldn't practice law anymore. (Id. at 76.) After Petitioner was suspended, Fuentes understood that a new lawyer would represent him but he "would still get legal advice from [Petitioner] because he was familiar with the case." (Id. at 81, 83-84.)

Count 14 - Michael Camunas

Camunas testified that Petitioner began representing him in an international paternity suit in April 2000. (Id. at 416.) some point, Petitioner said that he would be working with attorney Schroeter, but Camunas never met Schroeter. (Id. at From December 2000 through 2001, Petitioner never told 418.) Camunas that he was suspended or had resigned from the Bar. (Id. In January, February, and March 2001, Camunas and at 418-19.) Petitioner exchanged emails about garnishment papers and Camunas's case. (Id. at 420-22.)

### <u>Count 16 - Belinda Hunt</u>

Hunt testified that she met with Petitioner on about January 19 and 22, 2001, because she was separated from her husband and seeking legal counsel. (Lodged Doc. 2, 3 Rep.'s Tr. at 510-11.) Hunt asked Petitioner about alimony, child support, and what the course of action should be, and Petitioner gave her calculations of what kind of support she would receive. (Id. at 513.) Petitioner did not tell Hunt that he was suspended or had resigned from the Bar. (<u>Id.</u> at 511-12.) At a third meeting, Petitioner told Hunt that he was going to focus his practice on

international custody cases and no longer wanted to handle divorces, and that attorney Schroeter would be handling her case "under [Petitioner's] direction." (Id. at 517.) Hunt testified that she understood that Petitioner would still be handling her case and that Schroeter would work under Petitioner's direction. (<u>Id.</u> at 520.) Hunt paid Petitioner \$5200 in a check made out to "Ron Lais." (Id. at 521-22.) Petitioner never revealed that he was no longer entitled to practice law, and Hunt did not discover that fact until a district attorney investigator called her. (<u>Id.</u> at 530-31.)

Count 19 - Peter Mendez

Mendez was referred to Petitioner in January 2002, when he was searching for a new attorney to represent him in a child custody case. (Lodged Doc. 2, 2 Rep.'s Tr. at 395-96.) In a phone conversation, Petitioner said that he believed he could help Mendez with his case, but Petitioner did not reveal that he was not a licensed attorney. (Id. at 397.) In January 2002, Petitioner told Mendez that he "had a lot of experience in child custody matters" and would handle Mendez's case. (Id. at 398-99, 401.) At the end of the meeting, Petitioner called Mendez's exwife to tell her that he was representing Mendez. (Id. at 398-99.)

Attorney Schroeter accompanied Mendez to court the following week. (Id. at 403-04.) Mendez believed that Petitioner was going to represent him but that Petitioner could not always be in court at a given time. (Id. at 408.) In a meeting among Mendez, Petitioner, and Schroeter, Schroeter asked Petitioner what he should do in Mendez's case and Petitioner advised him. (Id. at

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410.) Mendez's legal matter was resolved in February 2002 except for the filing of certain documents, and in March 2005, Petitioner agreed to complete and file child custody orders.

(Id. at 411-14.) At no time did Petitioner inform Mendez that he was not authorized to practice law. (Id. at 406.)

Count 21 — Zachariah Patrick and Terri Flynn

Patrick testified that he contacted Petitioner in January 2003 because he needed an attorney skilled in international custody law to help him gain custody of his daughter, who lived in Canada. (Lodged Doc. 2, 3 Rep.'s Tr. at 494.) He and his fiancée, Flynn, met with Petitioner on January 6, 2003. (Id. at 494-95.) Petitioner told Patrick that he had plenty of experience in those matters, it "wouldn't be a problem," they should be able to get an ex parte order very rapidly, and Patrick should have custody of his daughter within a week. (<u>Id.</u> at 496.) Petitioner said he would hire an attorney in Canada but that Petitioner would be "driving the bus" and "controlling and contacting" that attorney. (Id. at 497-98.) Patrick terminated Petitioner in early March 2003. (Id. at 499-501.) Up until that time, Petitioner never told Patrick that he was unauthorized to practice law. (Id. at 499.)

Flynn, an assistant U.S. Attorney, testified that she accompanied Patrick to a meeting with Petitioner on January 6, 2003. (Id. at 483.) Petitioner said that he was an international child law specialist and ran a consulting business. (Id. at 484.) Petitioner said he could retain attorneys in other jurisdictions who would work with him to file lawsuits and that it was better to go through Petitioner because "he knew all about

the laws of other countries and would work with [the other attorney] to prepare the documents for the attorney to file in the other district." (Id. at 484-85.) Petitioner said he would immediately have an exparte hearing set and that he would be able to get Patrick's daughter out of Canada and with Patrick within a week. (Id. at 485.) Petitioner said that he was a "retired" attorney but that he would be "driving the bus" and that neither Flynn nor Patrick was to contact the attorney in Canada. (Id. at 486.)

# Count 30 - Lewis and Lissette Perales<sup>10</sup>

Lissette testified that she found Petitioner's information after searching the internet for a lawyer to help with her husband's, Lewis's, child support case. (Lodged Doc. 2, 1 Rep.'s Tr. at 213.) Lissette called Petitioner in early September 2002, and Lissette and Lewis met with Petitioner on September 18. (Id. at 213, 215.) Petitioner told them that he was a lawyer but was not practicing in California at that time and was instead acting as a "child consultant." (Id. at 214-15.) Petitioner said he had lawyers working for him who would help Lissette and Lewis, and he "would be advising [Lissette and Lewis] on what to do." (Id. at 216.) Lissette testified that in December 2003, Lewis received paperwork from San Diego County asking for information about his wages; Petitioner had Lewis fax the documents to him and then told him not to worry about them because Lewis had not yet been served. (Id. at 217-18.) Lissette testified that she

Because Lissette and Lewis Perales share the same last name, the Court refers to them by their first names.

never spoke to another attorney and communicated only with Petitioner. (Id. at 218.)

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Lewis testified that he first met with Petitioner on September 18, 2002, and that Petitioner said that he was a lawyer but could not practice in California. (Lodged Doc. 2, 1 Rep.'s Tr. at 204.) Petitioner nevertheless said that he could handle Lewis's child custody case. (<u>Id.</u> at 205.) In September 2002, Petitioner sent Lewis a proposed pleading, which Lewis signed and returned to Petitioner. (Id. at 209.) Another time, Petitioner said Lewis should forward any papers to him after he was served and Petitioner "would take care of it." (Id. at 210-11.)

# <u>Petitioner's Testimony</u>

Petitioner testified at trial. Among other things, he testified that he was a child custody expert and never held himself out as entitled to practice law after he had lost his license. (Lodged Doc. 2, 3 Rep.'s Tr. at 545-48, 553-56, 585-87.) Petitioner also claimed to have been qualified as an expert in Orange County cases but said he couldn't remember any of the case names or numbers. (Id. at 601.)

### DISCUSSION11

As a preliminary matter, Respondent asserts that ground two - which asserts that Petitioner's sentence constituted cruel and unusual punishment - is procedurally defaulted because the state superior court denied Petitioner's claim on the grounds that his petition was untimely and successive. (Answer Mem. P. & A. at

The Court has rearranged the order in which it addresses Petitioner's claims from that followed by the parties, in order to avoid repetition and for other reasons.

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29-31 (citing Lodged Doc. 19).) Petitioner generally "denies that any of the claims set forth in his Petition are procedurally defaulted on any grounds." (Traverse at 1.) Moreover, although Petitioner does not dispute that his February 3, 2010 state habeas petition was untimely, he conclusorily claims that his filing of successive petitions should be excused because his first and second rounds of habeas concerned "largely separate and distinct subjects," and he "did everything he could under the circumstances to bring his claims in a timely fashion." (Traverse at 26, 29.)

In order for a claim to be procedurally defaulted for federal habeas corpus purposes, "the application of the state procedural rule must provide an adequate and independent state law basis on which the state court can deny relief." Park v. <u>California</u>, 202 F.3d 1146, 1151 (9th Cir. 2000) (citations and internal quotation marks omitted). "For a state procedural rule to be 'independent,' the state law basis for the decision must not be interwoven with federal law." La Crosse v. Kernan, 244 F.3d 702, 704 (9th Cir. 2001); cf. Morales v. Calderon, 85 F.3d 1387, 1393 (9th Cir. 1996) ("Federal habeas review is not barred if the state decision 'fairly appears to rest primarily on federal law, or to be interwoven with the federal law.'" (quoting Coleman v. Thompson, 501 U.S. 722, 735, 111 S. Ct. 2546, 2557, 115 L. Ed. 2d 640 (1991)). In order for a state procedural bar to be "adequate," the state courts must employ a "firmly established and regularly followed state practice." Ford v. Georgia, 498 U.S. 411, 423-24, 111 S. Ct. 850, 857, 112 L. Ed. 2d 935 (1991).

Under California law, a petition must be filed without "substantial delay," which is "measured from the time the petitioner or his or her counsel knew, or reasonably should have known, of the information offered in support of the claim and the legal basis for the claim." In re Robbins, 18 Cal. 4th 770, 780, 77 Cal. Rptr. 2d 153, 159-60 (1998); accord Clark, 5 Cal. 4th at 765. A petitioner who "belatedly presents" a collateral attack must explain that delay, particularly when he has made prior attacks on the validity of the judgment. Clark, 5 Cal. 4th at 765. The U.S. Supreme Court has held that California's timeliness requirement qualifies as an independent state ground adequate to bar habeas relief in federal court. Walker v.

Martin, 562 U.S. \_\_\_\_, 131 S. Ct. 1120, 1128-30, 179 L. Ed. 2d 62 (2011).

"Once the state has adequately pled the existence of an independent and adequate state procedural ground as an affirmative defense, the burden to place that defense in issue shifts to the petitioner." Bennett v. Mueller, 322 F.3d 573, 586 (9th Cir. 2003). The petitioner can satisfy this burden "by asserting specific factual allegations that demonstrate the inadequacy of the state procedure, including citation to authority demonstrating inconsistent application of the rule."

Id. Assuming that the respondent has adequately pled the existence of an independent and adequate state procedural ground and the petitioner has not satisfied his burden of placing the procedural-default defense at issue, habeas review is not barred if the petitioner can demonstrate cause for his procedural default and actual prejudice as a result of the alleged violation

of federal law. <u>See Coleman</u>, 501 U.S. at 750; <u>Bennett</u>, 322 F.3d at 580. To satisfy his burden of demonstrating cause, the petitioner must show "that some objective factor external to the defense impeded counsel's efforts to comply with the State's procedural rule." <u>Coleman</u>, 501 U.S. at 753. To show actual prejudice, the petitioner must show that the errors at trial "worked to his actual and substantial disadvantage, infecting his entire trial with error of constitutional dimensions." <u>United</u>
<u>States v. Frady</u>, 456 U.S. 152, 170, 102 S. Ct. 1584, 1596, 71 L.
Ed. 2d 816 (1982) (emphasis in original).

In July 2005, Petitioner was convicted of 25 counts of felony unlawful practice of law, and in October 2005, he was sentenced to 14 years in state prison. (Lodged Doc. 1, 4 Clerk's Tr. at 716-19; Lodged Doc. 2, 4 Rep.'s Tr. at 683-84, 756-57.)

In May 2008, the court of appeal reversed some of Petitioner's convictions and remanded for resentencing. (Lodged Doc. 5.) In January 2009, Petitioner was resentenced to 12 years 8 months in state prison. (Lodged Doc. 8, 1 Clerk's Tr. at 298-99.)

Between May and December 2009, Petitioner filed four habeas petitions in the state courts. (Lodged Docs. 11, 13, 15, 17.)

Petitioner did not raise ground two until his fifth habeas petition, which he filed in the superior court in February 2010, nearly five years after his convictions and over a year after his resentencing. (Lodged Doc. 18 at 4.) The superior court denied both claims in the petition on the same two procedural grounds:

The petition is denied on grounds it is untimely and successive. Petitioner does not adequately explain the long delay in presenting these claims of error or his

failure to raise these issues in his prior petition for writ of habeas corpus filed with the court last year. A petitioner must explain and justify any significant delay in seeking habeas corpus relief. Absent justification for the failure to present all known claims in a single, timely petition for writ of habeas corpus, untimely and successive petitions will be summarily denied. (In re Clark (1993) 5 Cal. 4th 750, 765, 797.) A petitioner may not delay filing a petition for writ of habeas corpus until the judgment is affirmed on appeal. (In re Stankewitz (1985) 40 Cal. 3d 391, 396, fn. 1; In re Clark, supra, 5 Cal. 4th at 782.)

Neither of petitioner's two claims of error amount to a fundamental miscarriage of justice sufficient to overcome the procedural bar against iudicial consideration of untimely and successive requests for habeas corpus relief. Untimely and/or successive requests for habeas corpus relief will only be entertained where it is demonstrated that a fundamental miscarriage of justice occurred in any proceeding leading to conviction and sentence. (In re Clark, 5 Cal. 4th at 797-98.)

(Lodged Doc. 19 at 1-2.) The state court of appeal and supreme court summarily denied subsequent petitions raising ground two. (Lodged Docs. 21, 22, 23, 24.)

Ground two is procedurally defaulted and thus the Court does not consider its merits. Respondent has asserted an independent and adequate state procedural ground barring review of ground two

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(Answer Mem. P. & A. at 29-31), and Petitioner has failed to discharge his burden by demonstrating the inadequacy of California's timeliness rule - indeed, Petitioner does not even argue that the rule is in any way inadequate or inconsistently applied. As a result, the claim is procedurally barred unless Petitioner can show cause and prejudice for the default. Petitioner argues that his fifth habeas petition was not successive because it pertained to the resentencing, whereas his first four petitions pertained to the trial and original sentencing. (Traverse at 26-27.) But Petitioner filed his first four petitions months after he was resentenced, and thus at that time Petitioner was aware of, and could have raised, any issues related to resentencing. Petitioner also asserts that he "did everything he could under the circumstances to bring his claims in a timely fashion," but he alleges no facts in support of that assertion. (Traverse at 29.) Moreover, despite this unidentified impediment, he was nevertheless able to file four separate habeas petitions in the state courts before finally raising ground two in his fifth petition. Thus, Petitioner has failed to overcome the default. Accordingly, this Court does not address ground two on the merits. 2 See Paulino v. Castro, 371

The Supreme Court has recognized an exception to the requirement that the petitioner demonstrate both cause and prejudice: if he can demonstrate that failure to consider the procedurally defaulted claim would result in a fundamental miscarriage of justice because he is actually innocent of the crimes of which he was convicted. See Coleman, 501 U.S. at 750. In order to qualify for this "miscarriage of justice" exception, however, the petitioner must "support his allegations of constitutional error with new reliable evidence — whether it be exculpatory scientific evidence, trustworthy eyewitness accounts,

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F.3d 1083, 1093 (9th Cir. 2004) (finding claim procedurally defaulted because petitioner "nowhere argues" inadequacy of state procedural ground "[n]or does he suggest that there was cause for his procedural default").

Respondent also asserts that ground one, alleging IAC, which Petitioner also raised in his fifth state habeas petition and which the state court also rejected as untimely and successive, is procedurally defaulted. (Answer Mem. P. & A. at 24-26.) discussed above in the Standard of Review section, however, all but one of the subclaims of ground one either were raised in the state supreme court before Petitioner filed his fifth habeas petition or were not raised in the fifth habeas petition. Lodged Doc. 17, 18.) The superior court's denial of the fifth petition as untimely and successive therefore could not have resulted in a procedural bar as to those claims. Only one subclaim of ground one - that trial counsel was constitutionally ineffective for failing to follow Petitioner's "instructions" was first raised in the fifth petition and therefore is arguably procedurally barred. Because it is easier to dispose of that subclaim on the merits, however, the Court has not addressed

or critical physical evidence — that was not presented at trial." Schlup v. Delo, 513 U.S. 298, 324, 115 S. Ct. 851, 865, 130 L. Ed. 2d 808 (1995) (recognizing that such evidence "is obviously unavailable in the vast majority of cases"). Further, to establish the requisite probability that a constitutional violation has resulted in the conviction of one who is actually innocent, "the petitioner must show that it is more likely than not that no reasonable juror would have convicted him in light of the new evidence." Id. at 327. Here, Petitioner does not qualify for this exception both because he has not asserted it and because he has not introduced any new reliable evidence.

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Respondent's argument. <u>See Lambrix</u>, 520 U.S. at 524-25; <u>Franklin</u>, 290 F.3d at 1232 (noting that federal courts "are empowered to, and in some cases should, reach the merits of habeas petitions if they are, on their face and without regard to any facts that could be developed below, clearly not meritorious despite an asserted procedural bar"); <u>see also Smith</u>, 407 F. App'x at 237-38 ("We need not address the state's procedural default and exhaustion arguments because [the] petition is clearly without merit.").

# I. <u>Habeas relief is not warranted on Petitioner's sufficiency-of-the-evidence claim</u>

Petitioner contends in ground three of the Petition that the evidence was insufficient to support his convictions because "each alleged victim was represented by properly licensed counsel and signed an engagement agreement acknowledging [his] role as a qualified expert consultant in [his] field (child custody and divorce)," and he "never held [himself out] as anything but a consultant." (Pet. at 6.)

The Due Process Clause of the 14th Amendment of the U.S. Constitution protects a criminal defendant from conviction "except upon proof beyond a reasonable doubt of every fact necessary to constitute the crime with which he is charged." In re Winship, 397 U.S. 358, 364, 90 S. Ct. 1068, 1073, 25 L. Ed. 2d 368 (1970). Thus, a state prisoner who alleges that the evidence introduced at trial was insufficient to support the jury's findings states a cognizable federal habeas claim. Herrera v. Collins, 506 U.S. 390, 401-02, 113 S. Ct. 853, 861, 122 L. Ed. 2d 203 (1993).

In considering a sufficiency-of-the-evidence claim, a court must determine whether, "after viewing the evidence in the light most favorable to the prosecution, any rational trier of fact could have found the essential elements of the crime beyond a reasonable doubt." <u>Jackson v. Virginia</u>, 443 U.S. 307, 319, 99 S. Ct. 2781, 2789, 61 L. Ed. 2d 560 (1979) (emphasis in original). California's standard for determining the sufficiency of evidence to support a conviction is identical to the federal standard enunciated in <u>Jackson</u>. <u>People v. Johnson</u>, 26 Cal. 3d 557, 576, 162 Cal. Rptr. 431, 443 (1980). On habeas review, a state court's resolution of a sufficiency-of-the-evidence claim is evaluated under 28 U.S.C. § 2254(d)(1) rather than § 2254(d)(2). <u>Juan H. v. Allen</u>, 408 F.3d 1262, 1274-75 (9th Cir. 2005).

A federal habeas court reviews a sufficiency claim with an additional layer of deference, in that relief is not warranted unless the state court's application of <u>Jackson</u> was "objectively unreasonable." <u>Id.</u> at 1274-75 & n.13. Thus, a federal habeas petitioner "faces a heavy burden when challenging the sufficiency of the evidence used to obtain a state conviction on federal due process grounds." <u>Id.</u> at 1274. Under <u>Jackson</u>, a federal habeas court "makes no determination of the facts in the ordinary sense of resolving factual disputes." <u>Sarausad v. Porter</u>, 479 F.3d 671, 678 (9th Cir.) (internal quotation marks omitted), <u>vacated in part</u>, 503 F.3d 822 (9th Cir. 2007), <u>rev'd on other grounds by Waddington v. Sarausad</u>, 555 U.S. 179, 129 S. Ct. 823, 172 L. Ed. 2d 532 (2009). Rather, the reviewing court "must respect the province of the jury to determine the credibility of witnesses, resolve evidentiary conflicts, and draw reasonable inferences

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from proven facts by assuming that the jury resolved all conflicts in a manner that supports the verdict." <u>Jones</u>, 114 F.3d at 1008 (internal quotation marks omitted).

The reviewing court "must look to state law for the substantive elements of the criminal offense," although the "minimum amount of evidence that the Due Process Clause requires to prove the offense is purely a matter of federal law." Coleman v. Johnson, 566 U.S. \_\_\_, 132 S. Ct. 2060, 2064, 182 L. Ed. 2d 978 (2012) (internal quotation marks omitted). Before January 1, 2003, section 6126(b) provided that

[a]ny person who has been involuntarily enrolled as an inactive member of the State Bar, or has been suspended from membership from the State Bar, or has been disbarred, or has resigned from the State Bar with charges pending, and thereafter advertises or holds himself or herself out as practicing or otherwise entitled to practice law, is guilty of a crime punishable by imprisonment in the state prison or county jail.

Cal. Bus. & Prof. Code § 6126(b) (2002). As of January 1, 2003, section 6126(b) was amended to include "practic[ing] or attempt[ing] to practice law" as among the punishable offenses. 2002 Cal. Legis. Serv. Ch. 394. Previously, any person who practiced or attempted to practice law without being an active member of the state Bar was guilty of only a misdemeanor under section 6126(a). Cal. Bus. & Prof. Code § 6126(a) (2002).

The court of appeal denied Petitioner's claim:

. . . [Petitioner] challenges the sufficiency of the evidence he held himself out as an attorney on most

counts . . . because the applicable written retainer agreements signed by his clients did not identify him as an attorney, but instead expressly stated he provided "child custody and visitation consulting services to [the] client . . ." (Italics added.) The flaw in this argument is that, despite the terms of the agreement, [Petitioner's] actions of assuring clients he was their "main attorney" or was "directing" other attorneys establishes that he was not merely acting as a consultant, but rather held himself out as entitled to practice law. In sum, [Petitioner] was not entitled to immunize himself with a misleading written disclaimer that was at odds with his actual conduct.

(Lodged Doc. 5 at 16.) Elsewhere, the court of appeal noted that even when [Petitioner] advised some clients he had been suspended by the bar, he held himself out as nevertheless authorized to practice law by directing less experienced attorneys on his clients' behalf. His actions impliedly represented to his clients he was entitled to practice law in this manner so long as he did not, for example, defend depositions or appear in court.

(<u>Id</u>. at 20.)

The court of appeal's rejection of this claim was not objectively unreasonable. The evidence amply established that Petitioner held himself out as entitled to practice law. Petitioner failed to inform attorneys, clients, and potential clients that he had been suspended or had resigned from the Bar. Petitioner also actively fostered the impression that he was a

practicing attorney by, for example, telling his victims that he could handle their cases and file or prepare documents on their behalf, advising them regarding case strategy, and discussing the status of their cases. Petitioner told some of his victims that he would direct or quide other attorneys handling their case, he was the "head attorney," or he preferred to stay in the office while his other attorneys made court appearances. Even when Petitioner admitted that he had been suspended or claimed to be "retired" - which usually occurred well into the representation he nevertheless gave assurances that led his victims to believe he was still entitled to dispense legal advice and prepare legal documents. Petitioner's conduct was therefore more than sufficient to show that he held himself out as entitled to practice law. Cf. United States v. Kieffer, 681 F.3d 1143, 1156 (10th Cir. 2012) (sufficient evidence supported nonattorney's conviction for wire fraud under 18 U.S.C. § 1343 because, among other things, by "[u] sing terms such as 'attorneys,' 'firm,' 'practice,' 'defense,' 'representation,' and 'advocacy,' and listing his email address as hkieffer@dcounsel.com, Defendant undoubtedly designed the content of his website to give the impression that he was a criminal defense attorney authorized to engage in the practice of law"); United States v. Kieffer, 621 F.3d 825, 832-33 (8th Cir. 2010) (sufficient evidence supported nonattorney's conviction for mail fraud because he had "devised a scheme to defraud others into believing he was a licensed attorney" by, among other things, bragging "of an 85% success rate in [28 U.S.C.] § 2255 motions"); see also In re Cadwell, 15 Cal. 3d 762, 770-71, 125 Cal. Rptr. 889, 893-94 (1975) (adopting

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discipline recommendation when, among other things, suspended attorney employed by attorney as law clerk held himself out to both client and opposing counsel as a practicing attorney by (1) meeting with client on behalf of law firm; (2) engaging in settlement negotiations with opposing counsel on that client's behalf; (3) signing letter to opposing counsel in employer attorney's name "by" suspended attorney; and (4) failing to clarify his status as legal assistant); Farnham v. State Bar, 17 Cal. 3d 605, 612, 131 Cal. Rptr. 661, 665 (1976) (adopting discipline recommendation when suspended attorney held himself out as entitled to practice law by stating that he would accept case and complaint would be filed yet failed to inform client he was under suspension); In re Naney, 51 Cal. 3d 186, 195, 270 Cal. Rptr. 848, 853 (1990) (adopting recommendation of disbarment when, among other things, suspended attorney impliedly "held himself out as a person entitled to practice law" when he submitted resume for position as in-house counsel, resume stated attorney was admitted to State Bar but did not acknowledge he was suspended from practice, and attorney did not mention suspension during job interview).

As the court of appeal found, sufficient evidence supported Petitioner's convictions even when his victims were represented by other attorneys or signed agreements stating that Petitioner was acting as a "consultant." As the court observed, the written disclaimer was contrary to Petitioner's statements to his victims that he was handling their legal matters or directing and guiding the other attorneys. Thus, sufficient evidence supported Petitioner's convictions, and the state court's rejection of this

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claim was not objectively unreasonable. Petitioner is therefore not entitled to habeas relief on it.

# II. Habeas relief is not warranted on Petitioner's claim that his conviction constituted an ex post facto application of law

Petitioner argues in ground five of the Petition that section 6126(b) was a "fundamentally defective statute" when he was charged and that he was "prosecuted and convicted under the amended statute, which was not in effect at the time of the alleged offenses." (Pet. at 6; see also Traverse at 33.) Thus, he claims, his convictions violated the Ex Post Facto clause.

The Constitution provides that "[n]o State shall . . . pass any . . . ex post facto Law." U.S. Const. art. I, § 10. A law violates the Ex Post Facto Clause if it (1) punishes as criminal an act that was not criminal when committed; (2) makes a crime's punishment greater than when the crime was committed; or (3) deprives a person of a defense available at the time the crime was committed. Collins v. Youngblood, 497 U.S. 37, 42, 110 S. Ct. 2715, 2719, 111 L. Ed. 2d 30 (1990); <u>Beazell v. Ohio</u>, 269 U.S. 167, 169-70, 46 S. Ct. 68, 68-69, 70 L. Ed. 216 (1925). The Ex Post Facto Clause "is aimed at laws that retroactively alter the definition of crimes or increase the punishment for criminal acts." California Dep't of Corr. v. Morales, 514 U.S. 499, 504-05, 115 S. Ct. 1597, 1601, 131 L. Ed. 2d 588 (1995) (citations and internal quotation marks omitted). To establish an ex post facto violation, a petitioner must show that a retroactive change in the law created a "sufficient risk of

increasing the measure of punishment"; a "speculative and attenuated possibility" is insufficient. <u>Id.</u> at 508-09; <u>see also Garner v. Jones</u>, 529 U.S. 244, 256, 120 S. Ct. 1362, 1370, 146 L. Ed. 2d 236 (2000) ("Without knowledge of whether retroactive application of [the law at issue] increases, to a significant degree, the likelihood or probability of prolonging [the prisoner's] incarceration, his claim rests upon speculation.").

As stated in Section I, before January 1, 2003, section 6126(b) provided that an attorney who had been suspended or had resigned from the State Bar with charges pending "and thereafter advertises or holds himself or herself out as practicing or otherwise entitled to practice law, is guilty of a crime punishable by imprisonment in the state prison or county jail."

Cal. Bus. & Prof. Code § 6126(b) (2002). Section 6126(a), meanwhile, provided that "[a]ny person" who was not an active member of the Bar who held himself out as entitled to practice law, "or otherwise practic[es] law," was guilty of a misdemeanor.

Id. § 6126(a). Thus, before 2003, a disbarred or suspended attorney could be convicted of a felony for "hold[ing] himself . . . out" as entitled to practice law but only a misdemeanor for actually "practicing law."

The California Legislature amended section 6126 effective January 1, 2003. 2002 Cal. Legis. Serv. Ch. 394. With regard to subsection (b), the Legislature explained that

In California, "[a] felony is a crime that is punishable with death, by imprisonment in the state prison, or notwithstanding any other provision of law, by imprisonment in a county jail under the provisions of subdivision (h) of Section 1170." Cal. Penal Code § 17(a).

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[e] xisting law provides that a person who holds himself or herself out as practicing or entitled to practice law is guilty of a crime punishable by imprisonment in the state prison or county jail if he or she has been (1) involuntarily enrolled as an inactive member of the State Bar, (2) suspended from membership from the State Bar, (3) disbarred, or (4) has resigned from the State Bar with charges pending.

This bill would provide that the penalties also apply if a person meeting that criteria practices or attempts to practice law.

Thus, the amended version of section 6126(b) provided, in Id. relevant part:

Any person who has been involuntarily enrolled as an inactive member of the State Bar, or has been suspended from membership from the State Bar, or has been disbarred, or has resigned from the State Bar with charges pending, and thereafter practices or attempts to practice law, advertises or holds himself or herself out as practicing or otherwise entitled to practice law, is guilty of a crime punishable by imprisonment in the state prison or county jail.

Cal. Bus. & Prof. Code § 6126(b) (2003) (emphasis added). 14 The court of appeal denied Petitioner's claim that his

conviction violated ex post facto principles. After noting that

Section 6126(b)'s sentencing provision has since been amended to add references to California Penal Code section 1170(h). 2011 Cal. Legis. Serv. Ch. 15.

the 2003 amendment "elevat[ed] the practice or attempted practice of law by a former attorney to a felony," the court found that [t]his statutory change, however, has no relevance here because the information charged [Petitioner] not with the actual practice of law, but with holding himself out as entitled to practice, which was a felony both before and

The prosecutor did not attempt to prove [Petitioner] actually practiced law, but rather that he represented he was entitled to do so, as charged in the information. Accordingly, we see no reason to conclude the trial court found [Petitioner] guilty of violating the portion of section 6126, subdivision (b), aimed at the actual practice of law. Rather, we presume the court, guided by the information, decided the cause based on the evidence presented. (Evid. Code, § 664.) Consequently, the ex post facto bar on which [Petitioner] relies has no application here.

(Lodged Doc. 5 at 24-25.)

after 2003.

The court of appeal's denial of Petitioner's claim was not objectively unreasonable. As the court of appeal found, counts 1 through 4 and 6 through 18, which concerned Petitioner's activities before 2003, alleged that Petitioner had "advertis[ed] and h[eld] himself/herself out as practicing or otherwise entitled to practice law" but did not allege that he had actually

practiced or attempted to practice law. 15 (Lodged Doc. 1, 3 Clerk's Tr. at 556-63.) Count 19, which involved Mendez, alleged a violation of section 6126(b) for conduct occurring from 2002 to 2003, based on either "holding himself out" as entitled to practice law or actually practicing law, but the evidence for that count, like the others alleging pre-2003 violations, supported a finding that Petitioner held himself out as entitled to practice law. For example, Mendez testified that Petitioner said that he would handle Mendez's case (Lodged Doc. 2, 2 Rep.'s Tr. at 397-99, 401) and told Mendez's ex-wife, in Mendez's presence, that he was representing Mendez (id. at 398-99), and Petitioner never revealed that he was not authorized to practice law (id. at 406).

Indeed, the trial court, when rendering its verdict, made findings consistent with the pre-2003 language of section 6126(b), stating that there was "more than sufficient evidence to lead this court to believe beyond a reasonable doubt that [Petitioner] did indeed willfully, unlawfully advertise and hold himself out as practicing or otherwise entitled to practice as an attorney, to practice law after having resigned from the state bar with charges pending." (Lodged Doc. 2, 4 Rep.'s Tr. at 682.) Such activity was a felony both before and after 2003 and thus could not have resulted in an ex post facto application of the amended statute. The state court's rejection of this claim was not objectively unreasonable. Accordingly, Petitioner is not

 $<sup>^{15}</sup>$  Count 5 alleged a misdemeanor violation of section 6126(a).

## entitled to habeas relief.

III. <u>Habeas relief is not warranted on Petitioner's equal-</u>
protection claim

Petitioner claims in ground four of the Petition that he was denied equal protection of the law because "[s]uspended, resigned, and disbarred attorneys are treated more severely than laypersons who commit [unlawful practice of law]," and "[t]here is no justification in fact or law for felony [unlawful practice of law]." (Pet at 6.) In his Traverse, Petitioner argues that "the fundamental basis of the whole concept of UPL is competency" and his 25 years of experience practicing law "is evidence enough that Petitioner's competence exceeds that of a layperson." (Traverse at 32.) Thus, Petitioner argues, his convictions should have been misdemeanors because "former lawyers are less dangerous than layman [sic] when committing UPL." (Id. at 32-33.)

The Equal Protection Clause essentially directs that all persons similarly situated should be treated alike. City of Cleburne v. Cleburne Living Ctr., 473 U.S. 432, 439, 105 S. Ct. 3249, 3254, 87 L. Ed. 2d 313 (1985). Legislative classifications that disadvantage a "suspect class" or impinge on a fundamental right are subjected to strict scrutiny. Id. at 440-41; see also Mass. Bd. of Ret. v. Murgia, 427 U.S. 307, 312, 96 S. Ct. 2562, 2566, 49 L. Ed. 2d 520 (1976). Otherwise, a legislative classification is analyzed under a "rational basis" standard of review and is valid if it is rationally related to a legitimate state interest. City of Cleburne, 473 U.S. at 440. Under rational-basis review, "[c] lassifications are set aside only if

they are based solely on reasons totally unrelated to the pursuit of the State's goals and only if no grounds can be conceived to justify them." Clements v. Fashing, 457 U.S. 957, 963, 102 S. Ct. 2836, 2843, 73 L. Ed. 2d 508 (1982); accord Heller v. Doe, 509 U.S. 312, 320, 113 S. Ct. 2637, 2642, 125 L. Ed. 257 (1993) (under rational-basis review, classification "must be upheld against equal protection challenge if there is any reasonably conceivable state of facts that could provide a rational basis for the classification" (citation and internal quotation marks omitted)).

The court of appeal rejected Petitioner's claim that the California Legislature violated the Equal Protection Clause by making unauthorized practice of law a misdemeanor for laymen but a felony for defrocked lawyers:

The Legislature . . . could reasonably conclude former lawyers pose a greater danger of misleading clients that they are entitled to practice law and that greater deterrence was appropriate for those whose suspension or disbarment demonstrates ample willingness to flout rules and standards. In short, because nonlawyers and former lawyers are not similarly situated, [Petitioner's] equal protection argument fails. (See People ex rel. Younger v. County of El Dorado (1971) 5 Cal. 3d 480, 502 [equal protection "means simply 'that persons similarly situated with respect to the legitimate purpose of the law receive like treatment'"].)

(Lodged Doc. 5 at 25.)

The court of appeal's rejection of Petitioner's claim was

not objectively unreasonable. Petitioner has alleged only that he is an attorney who was suspended or who resigned from the State Bar with disciplinary charges pending, not that he was discriminated against because of his membership in a suspect class. See City of Cleburne, 473 U.S. at 440-41 (distinctions based on race, alienage, national origin, or sex are subject to higher level of scrutiny). Thus, the California Legislature's decision to make unlawful practice of law a misdemeanor for laymen but a felony for certain former attorneys need only be "rationally related to a legitimate state interest" in order to survive an equal protection challenge. Id. at 440.

California has a legitimate interest in protecting the public from harm caused by disbarred or suspended lawyers providing legal services. See Berry v. Grau, No. CV04-2309-PHX-SRB, 2006 WL 839162, at \*7 (D. Ariz. Mar. 30, 2006) (state has legitimate interest in protecting public from harm caused by nonlawyers providing legal services, and "[p]rohibiting disbarred lawyers from owning [legal-document-preparation] businesses is rationally related to that interest"), aff'd 286 F. App'x 433 (9th Cir. 2008) ("Plaintiffs have failed to show that the distinction between disbarred attorneys and people who have never been attorneys is not rationally related to a legitimate governmental purpose."). As the court of appeal found, the California Legislature could rationally conclude that attorneys who continue to hold themselves out to practice law even after suspension, disbarment, or resignation with disciplinary charges pending should be more severely penalized than laymen who engage in similar conduct. Former attorneys can more easily mislead

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people into believing that they are entitled to practice law than laymen can, as they may have reputations as attorneys, relationships with former clients, and the knowledge necessary to convince victims that they are able to perform legal work on their behalf. Thus, section 6126 does not violate the Equal Protection Clause, particularly given that "courts are compelled under rational-basis review to accept a legislature's generalizations even when there is an imperfect fit between means and ends." Heller, 509 U.S. at 321. Petitioner is not entitled to habeas relief on this claim.

#### IV. Habeas relief is not warranted on Petitioner's claim that section 6126(b) is unconstitutionally vague and overbroad

Petitioner argues in ground six of the Petition that section 6126(b) is unconstitutionally vague and overbroad because it is "confusing" and "uncertain" and "does not adhere to precepts set forth by the U.S. Department of Justice and Federal Trade Commission concerning the construction of [unlawful practice of law] statutes and permissible activities to be restricted (Pet. at Attach. 6(a).) Petitioner argues that the thereby." California Supreme Court "wrestled" with the definition of unlawful practice of law in <u>Birbrower</u>, <u>Montalbano</u>, <u>Condon & Frank</u> v. Superior Court, 17 Cal. 4th 119, 128, 70 Cal. Rptr. 2d 304 (1998), and "[t]he state courts should not be entitled to deference where their own cases are unsettled." (Traverse at 33-34.) Petitioner also argues that the prosecutor, by making a plea offer prior to trial, "was acknowledging that the law of [unlawful practice of law] in California was unsettled." (Id. at

Due process requires that a criminal statute "give a person of ordinary intelligence fair notice that his contemplated conduct is forbidden by the statute." Bouie v. City of Columbia, 378 U.S. 347, 351, 84 S. Ct. 1697, 1701, 12 L. Ed. 2d 894 (1964); Mendez v. Small, 298 F.3d 1154, 1158 (9th Cir. 2002). "[T] he void-for-vagueness doctrine requires that a penal statute define the criminal offense with sufficient definiteness that ordinary people can understand what conduct is prohibited and in a manner that does not encourage arbitrary and discriminatory enforcement." Kolender v. Lawson, 461 U.S. 352, 357, 103 S. Ct. 1855, 1858, 75 L. Ed. 2d 903 (1983).

The court of appeal rejected Petitioner's claim:

[Petitioner] attacks section 6126 as vague and overbroad but our Supreme Court has repeatedly rejected these claims, most recently in <a href="Birbrower">Birbrower</a>. 16 (Birbrower, supra, 17 Cal. 4th at p. 128; see, e.g., <a href="People v.">People v.</a>
<a href="Merchants Protective Corp.">Merchants Protective Corp.</a> (1922) 189 Cal. 531, 535 (Merchants).) In <a href="Birbrower">Birbrower</a>, the Supreme Court noted the Legislature did not define "'practice law,'" but "case law explained it as "'the doing and performing services in a court of justice in any matter depending therein throughout its various stages and in conformity with the adopted rules of procedure."' [Citation.] <a href="Merchants">Merchants</a>
included in its definition <a href="Legal advice">Legal advice</a> and legal

Birbrower addressed a violation of California Business and Professions Code section 6125, which is premised on the unauthorized practice of law, not section 6126(b). 17 Cal. 4th at 124.

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[Petitioner] relies on Justice Kennard's dissent in <u>Birbrower</u>, including her lengthy quotation from a respected law journal, . . . but this view did not carry the day. Echoing the <u>Birbrower</u> [Petitioner] argues "the complexities of modern life did not exist when Merchants was decided," but this point has no new salience since the Supreme Court majority turned (Auto Equity Sales, Inc. v. Superior Court it aside. (1962) 57 Cal.2d 450, 455.) [Petitioner] contends his challenge warrants particularly close scrutiny based on the First Amendment, but there is no free speech right to give legal advice without a license. (Howard v. Superior <u>Court</u> (1975) 52 Cal. App. 3d 722, 727.) [Petitioner's] vagueness and overbreadth arguments are therefore without merit.

(Lodged Doc. 5 at 25-26 (footnote omitted).)

The court of appeal's denial of this claim was not objectively unreasonable. As the court of appeal found (Lodged Doc. 5 at 25-26), the <u>Birbrower</u> majority noted that settled case

1 law defined the term "practice of law" to include performing 2 services in court, giving legal advice, and preparing legal 3 instruments and contracts, whether or not those services were 4 rendered in the course of litigation. 17 Cal. 4th at 128. 5 doing so, the majority rejected the dissent's argument that the 6 definition was overbroad because for many professionals, such as 7 accountants, bankers, real estate brokers, and insurance agents, 8 "it would be impossible to give intelligent counsel without 9 reference to legal concerns." Id. at 144. With reasoning along 10 the lines of that in <u>Birbrower</u>, the Ninth Circuit has found that 11 a similar definition of the term "practice of law" was not 12 unconstitutionally vaque or overbroad. See Berry, 286 F. App'x 13 at 433-34 (finding definition of "practice of law" in Arizona 14 Supreme Court Rule 31 not unconstitutionally vague or 15 overbroad).17 16

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Arizona Supreme Court Rule 31 defines "practice of law" as "providing legal advice or services to or for another" by:

<sup>(1)</sup> preparing any document in any medium intended to affect or secure legal rights for a specific person or entity;

<sup>(2)</sup> preparing or expressing legal opinions;

<sup>(3)</sup> representing another in a judicial, quasi-judicial, or administrative proceeding, or other formal dispute resolution process such as arbitration and mediation;

<sup>(4)</sup> preparing any document through any medium for filing in any court, administrative agency or tribunal for a specific person or entity; or

<sup>(5)</sup> negotiating legal rights or responsibilities for a specific person or entity.

Ariz. Sup. Ct. R. 31.

1 Petitioner summarily asserts that the appellate courts 3 4 5 6 7 8 from." 9 10 11 12 13

nevertheless "continue to wrestle" with what "practice of law" means, but he cites no facts or cases that support his assertion. (Traverse at 33-34.) Petitioner also summarily states that the prosecutor, by making a plea offer, somehow implicitly "acknowledg[ed] that the law of [unlawful practice of law] was unsettled, and that there were no criminal precedents to work (Traverse at 33-34.) Even assuming the truth of Petitioner's bare assertion that the prosecutor subjectively believed the law to be unsettled, Petitioner fails to show how that would prove that section 6126(b) is unconstitutionally vague and overbroad. Petitioner's conclusory allegations are insufficient to warrant habeas relief. 18 See James v. Borg, 24 F.3d 20, 26 (9th Cir. 1994).

Finally, Petitioner asserts that section 6126(b) is vague and overbroad because it does not adhere to "precepts set forth by the U.S. Department of Justice and Federal Trade Commission concerning the construction of [unlawful practice of law] statutes and permissible activities to be restricted." (Pet. at Attach. 6(a).) Petitioner did not attach a copy of the alludedto document to his Petition or Traverse, but a December 2002 letter submitted to the American Bar Association by the DOJ and FTC was attached to a habeas petition he filed in state court.

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Petitioner's 34-page Traverse includes no specific citations to the record; he occasionally cites to a lodgment, but he never provides a page citation. The lack of record cites renders his conclusory assertions all the more unacceptable. <u>Hernandez v. Martel</u>, 824 F. Supp. 2d 1025, 1111 (C.D. Cal. 2011) (denying habeas claim in part because petitioner provided no record citations to support it).

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could "handle" their cases.

(Lodged Doc. 15 at Ex. E.) That letter, which concerned "Comments on the American Bar Association's Proposed Model Definition of the Practice of Law," did not discuss section 6126(b), nor is it binding on this Court, the California state courts, or the California legislature. (See id.) Moreover, the DOJ and FTC's comments concerned maintaining competition between lawyers and certain nonlawyer professionals in order to benefit the public, for example, real estate agents' assistance in real estate transfers, accountants' preparation of tax returns, and financial planners' advice as to certain governing financial (<u>Id.</u> at 1-4.) The DOJ and FTC argued that "accountants, bankers, real estate brokers and others skilled in business should remain able to provide advice and legal information related to their particular practices without harming the public." (Id. at 6.) Those concerns, which relate exclusively to people who are not and have never been lawyers, do not apply here, where a defrocked attorney, acting under the guise of an "expert consultant" on the law, has collected large fees while conveying to former and new clients seeking an attorney that he

Petitioner is not entitled to habeas relief on this claim.

#### v. Habeas relief is not warranted on Petitioner's IAC claims

Petitioner argues in ground one of the Petition that his trial and appellate counsel were constitutionally ineffective. (Pet. at 5; Traverse at 3-16.)

Under Strickland v. Washington, 466 U.S. 668, 687, 104 S. Ct. 2052, 2064, 80 L. Ed. 2d 674 (1984), a petitioner claiming IAC must show that counsel's performance was deficient and that

the deficient performance prejudiced his defense. "Deficient performance" means unreasonable representation falling below professional norms prevailing at the time of trial. Id. at 688-89. To show deficient performance, the petitioner must overcome a "strong presumption" that his lawyer "rendered adequate assistance and made all significant decisions in the exercise of reasonable professional judgment." Id. at 690. Further, the petitioner "must identify the acts or omissions of counsel that are alleged not to have been the result of reasonable professional judgment." Id. The initial court considering the claim must then "determine whether, in light of all the circumstances, the identified acts or omissions were outside the wide range of professionally competent assistance." Id.

The Supreme Court has recognized that "it is all too easy for a court, examining counsel's defense after it has proved unsuccessful, to conclude that a particular act or omission of counsel was unreasonable." Id. at 689. Accordingly, to overturn the strong presumption of adequate assistance, the petitioner must demonstrate that the challenged action could not reasonably be considered sound trial strategy under the circumstances of the case. Id.

To meet his burden of showing the distinctive kind of "prejudice" required by <u>Strickland</u>, the petitioner must affirmatively

show that there is a reasonable probability that, but for counsel's unprofessional errors, the result of the proceeding would have been different. A reasonable probability is a probability sufficient to undermine

confidence in the outcome.

Id. at 694; see also Richter, 131 S. Ct. at 791 ("In assessing prejudice under Strickland, the question is not whether a court can be certain counsel's performance had no effect on the outcome or whether it is possible a reasonable doubt might have been established if counsel acted differently."). A court deciding an IAC claim need not address both components of the inquiry if the petitioner makes an insufficient showing on one. Strickland, 466 U.S. at 697.

In <u>Richter</u>, the Supreme Court reiterated that AEDPA requires an additional level of deference to a state-court decision rejecting an IAC claim:

The pivotal question is whether the state court's application of the <u>Strickland</u> standard was unreasonable. This is different from asking whether defense counsel's performance fell below <u>Strickland</u>'s standard.

131 S. Ct. at 785. The Supreme Court further explained,
Establishing that a state court's application of
Strickland was unreasonable under § 2254(d) is all the
more difficult. The standards created by Strickland and
§ 2254(d) are both "highly deferential," . . . and when
the two apply in tandem, review is "doubly" so. The
Strickland standard is a general one, so the range of
reasonable applications is substantial. Federal habeas
courts must guard against the danger of equating
unreasonableness under Strickland with unreasonableness
under § 2254(d). When § 2254(d) applies, the question is
not whether counsel's actions were reasonable. The

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"investigate and prepare for trial"; (2) "communicate offer of plea bargain"; (3) "follow instructions in trial and post-trial proceedings"; (4) "return case file"; (5) "obtain replacement

Id. at 788 (citations omitted).

Trial Counsel

improper evidence." (Pet. at 5.)

1. Alleged failure to prepare for trial

counsel"; (6) "present evidence at trial"; or (7) "object to

question is whether there is any reasonable argument that

Petitioner argues that the performance of his trial counsel

counsel satisfied Strickland's deferential standard.

was constitutionally ineffective because he failed to (1)

Petitioner argues that counsel failed to prepare for trial by failing to develop a "theory of the case" based on Petitioner's "consultancy business model." (Traverse at 4.) Contrary to Petitioner's argument, counsel did raise, both before and during trial, the argument that Petitioner was acting only as a consultant and not as an attorney. Prior to trial, counsel filed and subsequently argued a motion to dismiss averring that the victims could not have believed Petitioner was entitled to practice law because they received an email or letter or signed an engagement agreement stating that Petitioner was not a lawyer; he also argued that Petitioner was acting as an expert on child custody and not as a lawyer. (Lodged Doc. 1, 3 Clerk's Tr. at 602-05; Lodged Doc. 2, 1 Rep.'s Tr. at 22-24.) At trial, counsel called Petitioner as a witness, and Petitioner testified extensively about his "business model" and the retainer agreements he used as part of his "consulting operation."

1 (Lodged Doc. 2, 3 Rep.'s Tr. at 545-47, 553-56, 585-87.) 2 many of the agreements to engage a "consultant" were introduced 3 into evidence at trial (see Lodged Doc. 1, 4 Clerk's Tr. at 625-4 40 (exhibit list showing retainer agreements for Chavez, David, 5 Monroe, Parkkonen, Bakhtari, Snow, Patrick, Hunt)), and counsel 6 questioned Petitioner about them on direct examination (Lodged 7 Doc. 2, 3 Rep.'s Tr. at 565-66, 584). Counsel also questioned 8 Petitioner about his relationship with attorneys McKeon, Kemp, 9 and Schroeter (id. at 549-50, 555-56, 568-70), his 10 representations to attorney Mosher (id. at 566-67), and his 11 "consultant" arrangement with Fuentes (id. at 556-58), Chavez 12 (id. at 561-63), David and Jeanne (id. at 563-65), Lissette and 13 Lewis (<u>id.</u> at 566), Parkkonen (<u>id.</u> at 566-67), Rebecca and Jay 14 (<u>id.</u> at 567-69), Monroe (<u>id.</u> at 571, 574-75), Bakhtari (<u>id.</u> at 15 575-78), Mendez (<u>id.</u> at 578-80), Camunas (<u>id.</u> at 580-81), Jeremy 16 and Johnnie (<u>id.</u> at 581-84, 587-88), Turnbow (<u>id.</u> at 589-91), and 17 Patrick and Flynn (id. at 591-92). Petitioner also testified, 18 more generally, that he never held himself out as entitled to 19 practice law or stated that he would "handle" anyone's case. 20 (Lodged Doc. 2, 3 Rep.'s Tr. at 548, 587.) Thus, as a factual 21 matter, Petitioner's claim fails.

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Petitioner also argues that his attorney was ineffective by failing to conduct "meaningful cross-examination of adverse trial witnesses." (Traverse at 4.) But counsel in fact cross-examined most of the prosecution's witnesses. (See, e.g., Lodged Doc. 2, 1 Rep.'s Tr. at 73-88 (Fuentes), 150-55 (Chavez), 181-87 (David), 190-91 (David); Lodged Doc. 2, 2 Rep.'s Tr. at 239-40 (Mosher), 265-68 (Jay), 280-81 (Rebecca), 295-96 (McKeon), 323-30

1 (Parkkonen), 366-72 (Bakhtari), 386-87 (Thomas), 406-09 (Mendez), 2 431 (Jeremy), 455 (Johnnie); Lodged Doc. 2, 2 Rep.'s Tr. at 502-3 08 (Patrick), 523-29 (Hunt).) Petitioner fails to state with any 4 particularity what other questions counsel should have asked or 5 how the responses would have changed the outcome of his trial. 6 In any event, counsel's alleged decision not to ask certain 7 questions on cross-examination was simply a matter of trial 8 strategy, and Petitioner's mere criticism of counsel's tactics is 9 insufficient to warrant habeas relief. See Dows v. Wood, 211 10 F.3d 480, 487 (9th Cir. 2000) ("counsel's tactical decisions at 11 trial, such as refraining from cross-examining a particular 12 witness or from asking a particular line of questions, are given 13 great deference"); see also Reynoso v. Giurbino, 462 F.3d 1099, 14 1113 (9th Cir. 2006) (holding that generally, tactical decisions, 15 such as counsel's approach to impeachment, "do not constitute 16 deficient conduct simply because there are better options"); 17 <u>Gustave v. United States</u>, 627 F.2d 901, 904 (9th Cir. 1980) 18 ("Mere criticism of a tactic or strategy is not in itself 19 sufficient to support a charge of inadequate representation."). 20 Petitioner also summarily asserts that counsel was 21 ineffective by failing to (1) conduct "investigation or

Petitioner also summarily asserts that counsel was ineffective by failing to (1) conduct "investigation or discovery"; (2) file a "pretrial Penal Code § 1538.5 motion to suppress evidence"; (3) "prepare to examine Petitioner when he testified"; (4) prepare jury instructions "to identify and develop legal issues"; (5) issue subpoenas for "potential trial witnesses or documents"; or (6) "communicate meaningfully with Petitioner during trial about the progress of the case or elicit potentially helpful input from Petitioner." (Traverse at 4.)

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Petitioner fails to allege sufficient facts in support of those claims, nor does he explain how the alleged deficient performance prejudiced his defense. Petitioner's conclusory allegations that his counsel was unprepared for trial are insufficient to warrant habeas relief. See James, 24 F.3d at 26; Jones v. Gomez, 66 F.3d 199, 205 (9th Cir. 1995).

2. Alleged failure to "present evidence at trial" Petitioner argues that his attorney was constitutionally ineffective by "failing to seek or produce expert testimony to support Petitioner's consultancy business model." (Traverse at Even assuming that an expert was available to support 4, 6.) Petitioner's own testimony and that counsel was deficient for not calling him or her, in light of the extensive evidence at trial including testimony that Petitioner said he would "handle" victims' legal cases, prepare legal documents, and direct the other attorneys, as well as Petitioner's own inability to recall any specific cases in which he was allegedly qualified as an expert - Petitioner cannot show prejudice. See Martin v. Quinn, 472 F. App'x 564, 567 (9th Cir. 2012) (as amended) (counsel not ineffective by failing to call expert to testify regarding how mental illness affected reliability of petitioner's confession because "given the testimony of [petitioner's] stepfather and the two eyewitnesses to the murder, it is not reasonably probable that the jury would have reached a different outcome if [petitioner's] confession had been shown to be unreliable"); see <u>also King v. McDaniel</u>, 357 F. App'x 856, 859 (9th Cir. 2009) (rejecting IAC claim when petitioner failed to demonstrate that prejudice resulted from counsel's failure to call expert

witness); <u>Smith v. Schriro</u>, 290 F. App'x 44, 46 (9th Cir. 2008) (same).

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Although not entirely clear, Petitioner also apparently argues in his Traverse that counsel should have presented evidence that (1) Petitioner's retainer agreements established that he was an expert consultant (Traverse at 8-15); (2) Jeremy and Jonnie Snow never signed a new engagement agreement or paid a fee after Petitioner's December 1, 2000 suspension (id. at 11); (3) Parkkonen was "essentially unrepresented by his own choice" between December 1, 2000, and May 2, 2001 (id. at 12); (3) Petitioner told Thomas and Church that "he was no longer practicing law, and working exclusively as a consultant" (id. at 13); (4) Turnbow's fee account was depleted after December 1, 2000 (id. at 13-14); (5) Fuentes, after testifying at trial, "approached Petitioner outside the courtroom and asked if Petitioner would continue to assist him with his various domestic relations matters" (id. at 14); and (6) Patrick "worked out an accommodation of his own with the adverse party," then terminated Petitioner (id. at 15). As discussed in Section V.A.1, however, counsel did present extensive argument and evidence that Petitioner was merely a "consultant" and not holding himself out as entitled to practice law, and Petitioner testified that he did not hold himself out as entitled to practice law. Moreover, it is not clear how the rest of Petitioner's asserted evidence, if it indeed exists, would have proved that Petitioner did not hold himself out as entitled to practice law.

Petitioner further asserts that counsel should have called the district attorney's investigator, Dina Mauger, as his own

witness "to explain her investigative procedures"; called attorney Schroeter as a witness "to explain his representation of Seidman"; asked McKeon about the count regarding Jay and Rebecca Seagrave; and challenged Phillips's testimony, which was allegedly "highly inaccurate." (Traverse at 7-8, 10, 13.) Mauger did not testify at the trial, and given that she apparently investigated Petitioner's crimes on behalf of the district attorney (Lodged Doc. 1, 1 Clerk's Tr. at 12), it was reasonable for counsel not to call her as a defense witness because doing so would pose a substantial risk of backfiring. <u>See Stanley v. Schriro</u>, 598 F.3d 612, 636 & n.28 (9th Cir. 2010) ("Capable lawyers evaluate not only what they ought to do, but what they ought not to do. Where action on behalf of a client has a considerable likelihood of backfiring, they avoid it."); Brodit v. Cambra, 350 F.3d 985, 992-93 (9th Cir. 2003) (counsel not ineffective for deciding not to present expert testimony that would have opened door to damaging rebuttal).

In any event, to the extent Petitioner claims that counsel was deficient for failing to call certain witnesses, he has failed to provide sufficient proof that they were available or would have provided testimony helpful to the defense. See Dows, 211 F.3d at 486 (rejecting IAC claim based on counsel's failure to interview or call alibi witness, when Petitioner provided "no evidence that this witness would have provided helpful testimony for the defense i.e., [he] has not presented an affidavit from this alleged witness"); Mack v. Sisto, No. CV 09-1638 DSF (FMO), 2012 WL 3018205, at \*13 (C.D. Cal. May 9) (IAC claim without merit when Petitioner "has not presented any competent evidence

demonstrating that [potential witness] was available and willing to testify," such as affidavit or declaration), accepted by 2012 WL 3018159 (C.D. Cal. July 23, 2012). Petitioner's self-serving allegations that certain witnesses would have provided helpful information if questioned differently on cross-examination are also insufficient to warrant habeas relief. See Dows, 211 F.3d at 486-87 (petitioner's "self-serving affidavit" was insufficient evidence of counsel's lack of preparation to prove he was constitutionally ineffective).

3. Alleged failure to "follow instructions in trial and posttrial proceedings"

Petitioner argues that counsel failed to "follow instructions in trial and post-trial proceedings." (Pet. at 5.)

In his Traverse, Petitioner argues, more specifically, that counsel "failed to argue a 'cruel and unusual punishment' defense as instructed by Petitioner.'" (Traverse at 5-6, 19-20.)

Petitioner's claim fails even on de novo review.

The Eighth Amendment contains a "narrow" proportionality principle that forbids only "extreme sentences that are grossly disproportionate to the crime"; it does not require "strict proportionality between crime and sentence." Graham v. Florida, 560 U.S. \_\_\_\_, 130 S. Ct. 2011, 2021, 176 L. Ed. 2d 825 (2010) (quoting Harmelin v. Michigan, 501 U.S. 957, 997, 1000-01, 111 S. Ct. 2680, 2702, 2705, 115 L. Ed. 2d 836 (1991) (Kennedy, J., concurring in part and concurring in judgment (internal quotation marks omitted))). It is exceptionally difficult for a criminal to show that his sentence is unconstitutionally disproportionate. See Ewing v. California, 538 U.S. 11, 21, 123 S. Ct. 1179, 1185,

155 L. Ed. 2d 108 (2003) (noting that successful Eighth Amendment challenges in noncapital cases are "exceedingly rare").

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Counsel was not constitutionally ineffective for declining to argue that Petitioner's sentence constituted cruel and unusual punishment because that argument was unlikely to succeed. Petitioner's sentence, which ultimately totaled 12 years 8 months in state prison (Lodged Doc. 8, 1 Clerk's Tr. at 298-99; Lodged Doc. 9, 1 Rep.'s Tr. at 8-9), was not one of the "exceedingly rare" cases involving gross disproportionality sufficient to constitute an Eighth Amendment violation. Petitioner was ultimately convicted of 17 counts of felony unlawful practice of law, several of which were committed while he was released on his own recognizance for another felony case. (Lodged Doc. 2, 4 Rep.'s Tr. at 683-84; Lodged Doc. 8, 1 Clerk's Tr. at 239-41.) The court reasonably sentenced Petitioner to the middle term, or two years, for four of those counts, and one-third of the middle term, or eight months, for each of the remaining counts. Doc. 2, 4 Rep.'s Tr. at 756-57; Lodged Doc. 8, 1 Clerk's Tr. at 239-41; Lodged Doc. 9, 1 Rep.'s Tr. at 9.) The court also sentenced Petitioner to a mandatory two-year enhancement because he committed many of his crimes while on release after having been charged with another felony. (Id.)

Petitioner's sentence appears particularly reasonable given the circumstances of his crimes. At the initial sentencing, the trial court noted that Petitioner's sentence seemed long when viewed "in a vacuum" but that several factors showed that Petitioner had "earned this term." (Lodged Doc. 2, 4 Rep.'s Tr. at 757.) The court found that Petitioner had "used his skill,

intellect, and abilities to prey on victims who were extremely vulnerable" and that "[t]here are few situations in life where people are as desperate as they are when dealing with childcustody issues." (Id. at 752.) The court found that Petitioner separated his victims "from over \$100,000" but "performed few worthwhile services." (Id.) Petitioner "held himself out as an expert, yet recommended legal actions that were futile, contrary to the law, and exposed his clients to penal as well as monetary sanctions," and Petitioner's "sole motive for doing so was personal gain." (Id. at 752-53.) Petitioner also continued to provide legal advice after he was told not to by the state Bar and held to answer on criminal charges. (Id. at 753.) Moreover, Petitioner "continue[d] to show no empathy or remorse" and a "callous disregard" for the people he victimized.

In sum, counsel did not act unreasonably by failing to argue that Petitioner's 12-year, 8-month sentence for 17 counts of unlawful practice of law constituted cruel and unusual punishment. Indeed, the Supreme Court has upheld far tougher sentences for less serious crimes. See Lockyer v. Andrade, 538 U.S. 63, 123 S. Ct. 1166, 155 L. Ed. 2d 144 (2003) (50 years to life under California's three-strikes law for stealing \$150 worth of videotapes); Ewing, 538 U.S. at 11 (25 years to life under California's three-strikes law for theft of three golf clubs); Harmelin, 501 U.S. at 957 (life without parole for possessing large quantity of cocaine); Rummel v. Estelle, 445 U.S. 263, 100 S. Ct. 1133, 63 L. Ed. 2d 382 (1980) (life with possibility of parole for obtaining money by false pretenses, defendant's third nonviolent felony); Hutto v. Davis, 454 U.S. 370, 102 S. Ct. 703,

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70 L. Ed. 2d 556 (1982) (40 years for possession of marijuana with intent to distribute and distribution of marijuana). This claim therefore fails even on de novo review.

#### 4. Petitioner's remaining claims

Petitioner alleges that his trial counsel was ineffective by "fail[ing] to communicate an offer of a plea bargain, which Petitioner would have accepted." (Traverse at 5; see also Pet. at 5.) As a general rule, "defense counsel has the duty to communicate formal offers from the prosecution to accept a plea on terms and conditions that may be favorable to the accused." Missouri v. Frye, 566 U.S. \_\_\_, 132 S. Ct. 1399, 1408, 182 L. Ed. 2d 379 (2012). But although Petitioner briefly asserts in his Traverse that the alleged offer consisted of "two misdemeanors, restitution, and a right of appeal" and that it was "never communicated to Petitioner until after the trial was concluded and Petitioner was incarcerated" (Traverse at 34), he fails to allege any facts about when that offer was allegedly made or how it was eventually communicated to him once he was already in The evidence, moreover, shows that Petitioner knew of and rejected the alleged offer or one that was very similar: during a presentence interview at the Probation Department, Petitioner "report[ed] that he turned down a two-misdemeanor conviction plea and took his chance at a Court trial because he wanted to continue his work as a 'worldwide child custody and divorce expert.'" (Lodged Doc. 1, 4 Clerk's Tr. at 651, 667.) In any event, Petitioner does not cite any record evidence regarding an alleged plea offer that was not communicated, nor does he proffer sworn statements from himself or trial counsel

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regarding the alleged plea. Petitioner's bare assertion that an offer was made and not communicated to him, with no supporting facts, is insufficient to warrant habeas relief. <u>See James</u>, 24 F.3d at 26; <u>Jones</u>, 66 F.3d at 205.

Even assuming the offer was made and not communicated, moreover, Petitioner has failed to adequately allege that he was prejudiced. See Frye, 132 S. Ct. at 1409 (to show prejudice from counsel's failure to communicate plea offer, defendants must demonstrate "reasonable probability they would have accepted the earlier plea offer had they been afforded effective assistance of counsel," "reasonable probability the plea would have been entered without the prosecution canceling it or the trial court refusing to accept it," and "reasonable probability that the end result of the criminal process would have been more favorable by reason of a plea to a lesser charge or a sentence of less prison time"); accord Lafler v. Cooper, 566 U.S. , 132 S. Ct. 1376, 1385, 182 L. Ed. 2d 398 (2012) (to establish prejudice from counsel's ineffective advice regarding plea offer, defendant "must show that but for the ineffective advice of counsel there is a reasonable probability that the plea offer would have been presented to the court (i.e., that the defendant would have accepted the plea and the prosecution would not have withdrawn it in light of intervening circumstances), that the court would have accepted its terms, and that the conviction or sentence, or both, under the offer's terms would have been less severe than under the judgment and sentence that in fact were imposed"). given its comments when rendering the verdict and at sentencing, it appears unlikely that the trial court would have accepted a

guilty plea to two misdemeanors. It also appears that the prosecution would likely have withdrawn any offer because evidence showed that Petitioner continued to hold himself out as entitled to practice law after his arrest and the preliminary hearing in this case (see, e.g., Lodged Doc. 1, 2 Clerk's Tr. at 397 (October 2003 order releasing Petitioner on own recognizance on condition that he dismantle website and remove any internet reference to phone number and email address); Lodged Doc. 1, 3 Clerk's Tr. at 506 (prosecutor's April 2004 statement at preliminary hearing that Petitioner had not dismantled websites listing address, phone number, website, and email address), 517-18 (May 2004 order revoking Petitioner's own-recognizance status and conditioning release on bail on his dismantling of website and internet references to phone number and email address), 617 (August 2005 letter from community member stating that Petitioner continued to refuse to take down websites); Lodged Doc. 1, 4 Clerk's Tr. at 653 (September 2005 probation and sentence report noting prosecutor's statement that Petitioner "continued to practice law after he had been arrested with charges filed and after the initial Preliminary hearing thereby committing crimebail-crime"); Lodged Doc. 2, 4 Rep.'s Tr. at 753 (court's statement at sentencing that Petitioner "continued to provide legal advice after he was told not to by the state bar, after he had been held to answer on criminal charges, and, arguably, after he was held to answer on additional charges"). The state court therefore was not objectively unreasonable in denying this claim.

Petitioner also does not allege any facts in support of his conclusory allegations that counsel was constitutionally

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ineffective by failing to object to "improper evidence," return Petitioner's case file "after representation terminated," or obtain replacement counsel. (Pet. at 5; Traverse at 5.) Again, Petitioner's bare assertions, with no supporting facts, are insufficient to warrant habeas relief. <u>James</u>, 24 F.3d at 26; <u>Jones</u>, 66 F.3d at 205.

Finally, in his Traverse, Petitioner argues for the first time that counsel "failed to adequately communicate the substance of various chambers conferences between counsel and the judge before, during, and after trial" and "failed to advise Petitioner about the potential outcome of his trial vis-a-vis an offer of a plea bargain." (Traverse at 5.) Because these issues were not raised in the Petition, this Court declines to consider them on habeas review. Delgadillo, 527 F.3d at 930 n.4 (holding that reply is not proper pleading to raise additional grounds for relief or amend petition); Cacoperdo v. Demosthenes, 37 F.3d 504, 507 (9th Cir. 1994) (same).

#### B. Appellate Counsel

Petitioner alleges that appellate counsel was ineffective by "fail[ing] to raise all issues on appeal" and "refus[ing] to file habeas corpus petitions." (Pet. at 5.)

Appellate counsel properly may decline to raise an argument on appeal because he foresees little or no likelihood of success on that claim. Smith v. Robbins, 528 U.S. 259, 288, 120 S. Ct. 746, 765, 145 L. Ed. 2d 756 (2000). Thus, an "appellate counsel's failure to raise issues on direct appeal does not constitute ineffective assistance when appeal would not have provided grounds for reversal." Wildman v. Johnson, 261 F.3d

832, 840 (9th Cir. 2001). The state courts' denial of this claim was not objectively unreasonable because none of the claims Petitioner has raised are meritorious, and therefore appellate counsel's failure to raise them on appeal could not have been ineffective assistance. Further, appellate counsel was not ineffective for failing to raise on direct appeal claims asserting ineffectiveness of Petitioner's trial counsel because California law dictates that those claims generally are "more appropriately litigated in a habeas corpus proceeding." People v. Mendoza Tello, 15 Cal. 4th 264, 266-67, 62 Cal. Rptr. 2d 437, 438 (1997). Accordingly, this claim fails on independent review.

Petitioner's claim that appellate counsel was ineffective by "refusing to file habeas corpus petitions" also fails. (Pet. at 5.) Although there is a right to counsel on direct appeal, there is no right to counsel in a habeas proceeding. Coleman, 501 U.S. at 753 ("[T]here is no constitutional right to an attorney in state postconviction proceedings."); Pennsylvania v. Finley, 481 U.S. 551, 555, 107 S. Ct. 1990, 1993, 95 L. Ed. 2d 539 (1987) (prisoners' right to appointed counsel does not extend to "collateral attacks upon their convictions"). Thus, "a petitioner cannot claim constitutionally ineffective assistance of counsel in such proceedings." Coleman, 501 U.S. at 752; see also Bonin v. Calderon, 77 F.3d 1155, 1159-60 (9th Cir. 1996).

Petitioner is not entitled to habeas relief on this ground.

## VI. Petitioner's request for appointment of counsel and an evidentiary hearing are denied

Petitioner requests an evidentiary hearing and appointment of counsel. (Traverse at 2.) The interests of justice do not

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require appointment of counsel at this late stage of the proceedings, particularly given that Petitioner is a trained former attorney. See Weygandt v. Look, 718 F.2d 952, 954 (9th Cir. 1983). Thus, his request is denied.

Moreover, an evidentiary hearing is not authorized on issues that can be resolved by reference to the state-court record under § 2254(d)(1), as five subclaims of ground one and all of grounds three, four, five, and six can. <u>Cullen v. Pinholster</u>, 563 U.S.

\_\_\_\_, 131 S. Ct. 1388, 1399, 179 L. Ed. 2d 557 (2011). <u>Pinholster</u> limits federal habeas review under § 2254(d)(1) to evidence introduced before the state court. <u>Id.</u> at 1398-1401.

With respect to the four remaining subclaims of ground one, which the Court has reviewed de novo, an evidentiary hearing is also not warranted. Further factual development is not warranted on Petitioner's claim that appellate counsel was ineffective by refusing to file habeas petitions because it is barred as a matter of law, so no further factual development is needed. <u>Coleman</u>, 501 U.S. at 752. As to his other claims — that trial counsel was constitutionally ineffective by failing to follow instructions, return Petitioner's case file, or obtain replacement counsel - Petitioner fails to specify what helpful evidence could be adduced at an evidentiary hearing. Thus, his request for an evidentiary hearing is denied. See also Schriro v. Landrigan, 550 U.S. 465, 474, 127 S. Ct. 1933, 1940, 167 L. Ed. 2d 836 (2007) ("[I]f the record refutes the applicant's factual allegations or otherwise precludes habeas relief, a district court is not required to hold an evidentiary hearing.").

#### ORDER

IT THEREFORE IS ORDERED that Judgment be entered denying the Petition and dismissing this action with prejudice.

DATED: November 28, 2012

JEAN ROSENBLUTH
U.S. MAGISTRATE JUDGE