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UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF CALIFORNIA

RODERICK K. THOMPSON,	)	1:09-cv-02201-AWI-SKO-HC
	)	
Petitioner,	)	FINDINGS AND RECOMMENDATIONS TO
	)	DISMISS PETITIONER'S DUE PROCESS
	)	CLAIM CONCERNING PAROLE
v.	)	SUITABILITY FOR FAILURE TO STATE
	)	A CLAIM COGNIZABLE IN A
JAMES D. HARTLEY,	)	PROCEEDING PURSUANT TO 28 U.S.C.
	)	§ 2254 (DOC. 1)
Respondent.	)	
	)	FINDINGS AND RECOMMENDATIONS
	)	TO DENY PETITIONER'S DUE PROCESS
	)	CLAIM CONCERNING VIOLATION OF HIS
	)	PLEA BARGAIN (DOC. 1)
	)	AND TO DIRECT ENTRY OF JUDGMENT
	)	FOR RESPONDENT
	)	
	)	FINDINGS AND RECOMMENDATIONS TO
	)	DECLINE TO ISSUE A CERTIFICATE OF
	)	APPEALABILITY

**OBJECTIONS DEADLINE:  
THIRTY (30) DAYS**

Petitioner is a state prisoner proceeding pro se and in forma pauperis with a petition for writ of habeas corpus pursuant to 28 U.S.C. § 2254. The matter has been referred to the Magistrate Judge pursuant to 28 U.S.C. § 636(b)(1) and Local Rules 72-302 and 72-304. Pending before the Court is the petition, which was filed on December 18, 2009. Respondent filed an answer

1 to the petition on July 28, 2010, and Petitioner filed a traverse  
2 on August 19, 2010.

3 I. Consideration of Dismissal of the Petition

4 Rule 4 of the Rules Governing § 2254 Cases in the United  
5 States District Courts (Habeas Rules) requires the Court to make  
6 a preliminary review of each petition for writ of habeas corpus.  
7 The Court must summarily dismiss a petition "[i]f it plainly  
8 appears from the petition and any attached exhibits that the  
9 petitioner is not entitled to relief in the district court...."  
10 Habeas Rule 4; O'Bremski v. Maass, 915 F.2d 418, 420 (9th Cir.  
11 1990); see also Hendricks v. Vasquez, 908 F.2d 490 (9th Cir.  
12 1990). Habeas Rule 2(c) requires that a petition 1) specify all  
13 grounds of relief available to the Petitioner; 2) state the facts  
14 supporting each ground; and 3) state the relief requested.  
15 Notice pleading is not sufficient; rather, the petition must  
16 state facts that point to a real possibility of constitutional  
17 error. Rule 4, Advisory Committee Notes, 1976 Adoption;  
18 O'Bremski v. Maass, 915 F.2d at 420 (quoting Blackledge v.  
19 Allison, 431 U.S. 63, 75 n.7 (1977)). Allegations in a petition  
20 that are vague, conclusory, or palpably incredible are subject to  
21 summary dismissal. Hendricks v. Vasquez, 908 F.2d 490, 491 (9th  
22 Cir. 1990).

23 Further, the Court may dismiss a petition for writ of habeas  
24 corpus either on its own motion under Habeas Rule 4, pursuant to  
25 the respondent's motion to dismiss, or after an answer to the  
26 petition has been filed. Advisory Committee Notes to Habeas Rule  
27 8, 1976 Adoption; see, Herbst v. Cook, 260 F.3d 1039, 1042-43  
28 (9th Cir. 2001).

1 Here, after the answer and traverse were filed, the United  
2 States Supreme Court decided Swarthout v. Cooke, 562 U.S. -, 131  
3 S.Ct. 859, 861-62 (2011). Because Swarthout appears to govern  
4 the instant case, and because no motion to dismiss the petition  
5 has been filed, the Court proceeds to consider both the merits of  
6 the petition and whether the petition states a cognizable claim  
7 for relief.

## 8 II. Background

9 Petitioner alleges that he is an inmate of the Avenal State  
10 Prison (ASP) who is serving fifteen (15) years to life imposed in  
11 the Kings County Superior Court upon Petitioner's 1981 conviction  
12 of second degree murder in violation of Cal. Pen. Code § 187(a).  
13 (Pet. 1.)

14 In his first claim, Petitioner argues that the decision of  
15 the California Board of Parole Hearings (BPH) finding Petitioner  
16 unsuitable for parole violated his right to due process of law  
17 because it was not supported by some evidence of current  
18 dangerousness and was not reached by an individualized  
19 consideration of the pertinent criteria. (Pet. 4-14.) It  
20 appears that the decision in question followed a hearing held  
21 before the BPH on March 10, 2008. (Ans. [doc. 12], Ex. A [doc.  
22 12-1], 5.) Petitioner also challenges the state courts'  
23 decisions on his claims as also lacking the support of some  
24 evidence to support the statutory and regulatory factors. (Pet.  
25 12.)

26 In his second claim, Petitioner contends that his plea  
27 agreement to enter a guilty plea to second degree murder was  
28 violated by the BPH's finding of unsuitability for parole and the

1 actions of the California Department of Corrections and  
2 Rehabilitation (CDCR) because the bargain resulted in no benefit,  
3 and his sentence is not "within the regulatory matrix of  
4 punishment specified for second degree murder" in Cal. Code  
5 Regs., tit. 15, § 2403(c). Petitioner notes the absence of any  
6 explanation of the parole consequences of his plea or of what a  
7 term of fifteen (15) years to life meant, and he alleges that he  
8 has served almost twelve (12) years beyond his fifteen-year  
9 minimum. (Pet. 13.) Petitioner argues that the BPH thus  
10 unilaterally authorized a higher degree of punishment than  
11 Petitioner bargained for in the guilty plea proceedings, and he  
12 seeks specific performance of the bargain. He also appears to  
13 assert that the BPH has failed to acknowledge Petitioner's good-  
14 time credits, but specific facts are not stated. Thus, the Court  
15 interprets the assertion as a reference to an additional  
16 consequence of the finding that Petitioner was not suitable for  
17 parole. (Pet. 4, 13-16.)

18 It appears from the transcript of the hearing submitted by  
19 Respondent with the answer that Petitioner attended the parole  
20 hearing before the BPH on March 10, 2008. (Pet. [doc. 1], 52-  
21 147.) Petitioner was represented by counsel, who spoke on behalf  
22 of Petitioner. (Pet. 56-147, 60, 65, 130, 132-35.) Petitioner  
23 reviewed his central file before the hearing, spoke to the board  
24 about various suitability factors, and personally made a  
25 statement. (Pet. 64, 56-124, 135-39.) Petitioner was present  
26 when the BPH stated its reasons for denying parole. (Pet. 140-  
27 47.)

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1           III. Failure to Allege a Due Process Claim Cognizable in  
2           a Proceeding pursuant to 28 U.S.C. § 2254

3           Because the petition was filed after April 24, 1996, the  
4 effective date of the Antiterrorism and Effective Death Penalty  
5 Act of 1996 (AEDPA), the AEDPA applies in this proceeding. Lindh  
6 v. Murphy, 521 U.S. 320, 327 (1997), cert. denied, 522 U.S. 1008  
7 (1997); Furman v. Wood, 190 F.3d 1002, 1004 (9th Cir. 1999).

8           A district court may entertain a petition for a writ of  
9 habeas corpus by a person in custody pursuant to the judgment of  
10 a state court only on the ground that the custody is in violation  
11 of the Constitution, laws, or treaties of the United States. 28  
12 U.S.C. §§ 2254(a), 2241(c)(3); Williams v. Taylor, 529 U.S. 362,  
13 375 n.7 (2000); Wilson v. Corcoran, 562 U.S. -, -, 131 S.Ct. 13,  
14 16 (2010) (per curiam).

15           The Supreme Court has characterized as reasonable the  
16 decision of the Court of Appeals for the Ninth Circuit that  
17 California law creates a liberty interest in parole protected by  
18 the Fourteenth Amendment Due Process Clause, which in turn  
19 requires fair procedures with respect to the liberty interest.  
20 Swarthout v. Cooke, 562 U.S. -, 131 S.Ct. 859, 861-62 (2011).

21           However, the procedures required for a parole determination  
22 are the minimal requirements set forth in Greenholtz v. Inmates  
23 of Neb. Penal and Correctional Complex, 442 U.S. 1, 12 (1979).<sup>1</sup>

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24           <sup>1</sup>In Greenholtz, the Court held that a formal hearing is not required  
25 with respect to a decision concerning granting or denying discretionary  
26 parole; it is sufficient to permit the inmate to have an opportunity to be  
27 heard and to be given a statement of reasons for the decision made. Id. at  
28 16. The decision maker is not required to state the evidence relied upon in  
coming to the decision. Id. at 15-16. The Court reasoned that because there  
is no constitutional or inherent right of a convicted person to be released  
conditionally before expiration of a valid sentence, the liberty interest in  
discretionary parole is only conditional and thus differs from the liberty  
interest of a parolee. Id. at 9. Further, the discretionary decision to

1 Swarthout v. Cooke, 131 S.Ct. 859, 862. In Swarthout, the Court  
2 rejected inmates' claims that they were denied a liberty interest  
3 because there was an absence of "some evidence" to support the  
4 decision to deny parole. The Court stated:

5       There is no right under the Federal Constitution  
6       to be conditionally released before the expiration of  
7       a valid sentence, and the States are under no duty  
8       to offer parole to their prisoners. (Citation omitted.)  
9       When however, a State creates a liberty interest,  
10       the Due Process Clause requires fair procedures for its  
11       vindication-and federal courts will review the  
12       application of those constitutionally required procedures.  
13       In the context of parole, we have held that the procedures  
14       required are minimal. In Greenholtz, we found  
15       that a prisoner subject to a parole statute similar  
16       to California's received adequate process when he  
17       was allowed an opportunity to be heard and was provided  
18       a statement of the reasons why parole was denied.  
19       (Citation omitted.)

20 Swarthout, 131 S.Ct. 859, 862. The Court concluded that the  
21 petitioners had received the process that was due as follows:

22       They were allowed to speak at their parole hearings  
23       and to contest the evidence against them, were afforded  
24       access to their records in advance, and were notified  
25       as to the reasons why parole was denied....

26       That should have been the beginning and the end of  
27       the federal habeas courts' inquiry into whether  
28       [the petitioners] received due process.

29 Swarthout, 131 S.Ct. at 862. The Court in Swarthout expressly  
30 noted that California's "some evidence" rule is not a substantive  
31 federal requirement, and correct application of California's  
32 "some evidence" standard is not required by the Federal Due  
33 Process Clause. Id. at 862-63.

34 \_\_\_\_\_  
35 release one on parole does not involve retrospective factual determinations,  
36 as in disciplinary proceedings in prison; instead, it is generally more  
37 discretionary and predictive, and thus procedures designed to elicit specific  
38 facts are unnecessary. Id. at 13. In Greenholtz, the Court held that due  
39 process was satisfied where the inmate received a statement of reasons for the  
40 decision and had an effective opportunity to insure that the records being  
41 considered were his records, and to present any special considerations  
42 demonstrating why he was an appropriate candidate for parole. Id. at 15.

1 Here, in his first claim, Petitioner challenges the  
2 sufficiency and the weight of the evidence as determined by the  
3 BPH and the state courts. Petitioner asks this Court to engage  
4 in the very type of analysis foreclosed by Swarthout. Petitioner  
5 does not state facts that point to a real possibility of  
6 constitutional error or that otherwise would entitle Petitioner  
7 to habeas relief because California's "some evidence" requirement  
8 is not a substantive federal requirement. Review of the record  
9 for "some evidence" to support the denial of parole is not within  
10 the scope of this Court's habeas review under 28 U.S.C. § 2254.

11 Petitioner's sub-claim that he did not receive a  
12 sufficiently individualized consideration of the evidence  
13 concerning his behavior is likewise not cognizable. The minimal  
14 due process to which Petitioner is entitled does not include any  
15 particular degree of individualized consideration.

16 To the extent that Petitioner complains that the BPH did not  
17 act or make findings in accordance with state statutory or  
18 regulatory law, Petitioner is asserting a violation, or error in  
19 application, of state law. However, to the extent that  
20 Petitioner's claim rests on state law, it is not cognizable on  
21 federal habeas corpus. Federal habeas relief is not available to  
22 retry a state issue that does not rise to the level of a federal  
23 constitutional violation. Wilson v. Corcoran, 562 U.S. —, 131  
24 S.Ct. 13, 16 (2010); Estelle v. McGuire, 502 U.S. 62, 67-68  
25 (1991). Alleged errors in the application of state law are not  
26 cognizable in federal habeas corpus. Souch v. Schiavo, 289 F.3d  
27 616, 623 (9th Cir. 2002).

28 A petition for habeas corpus should not be dismissed without

1 leave to amend unless it appears that no tenable claim for relief  
2 can be pleaded were such leave granted. Jarvis v. Nelson, 440  
3 F.2d 13, 14 (9th Cir. 1971).

4 Here, it is clear from the allegations in the petition that  
5 Petitioner attended the parole suitability hearing, reviewed his  
6 records before the hearing, made statements to the BPH, was  
7 represented by counsel, and received a statement of reasons for  
8 the decision of the BPH. Thus, Petitioner's own allegations  
9 establish that he had an opportunity to be heard and received a  
10 statement of reasons for the decisions in question. It therefore  
11 does not appear that Petitioner could state a tenable due process  
12 claim.

13 Accordingly, it will be recommended that insofar as  
14 Petitioner alleges that the BPH's proceedings and decision  
15 violated his right to due process of law, the petition be  
16 dismissed without leave to amend.

17 IV. Alleged Conflict with Petitioner's Guilty Plea

18 A. Legal Standards

19 1. Habeas Standard of Decision

20 Title 28 U.S.C. § 2254 provides:

21 (d) An application for a writ of habeas corpus on  
22 behalf of a person in custody pursuant to the  
23 judgment of a State court shall not be granted  
24 with respect to any claim that was adjudicated  
25 on the merits in State court proceedings unless  
26 the adjudication of the claim-

27 (1) resulted in a decision that was contrary to,  
28 or involved an unreasonable application of, clearly  
established Federal law, as determined by the  
Supreme Court of the United States; or

(2) resulted in a decision that was based on an  
unreasonable determination of the facts in light  
of the evidence presented in the State court



1 proceeding.

2 (e) (1) In a proceeding instituted by an application  
3 for a writ of habeas corpus by a person in custody  
4 pursuant to the judgment of a State court, a  
5 determination of a factual issue made by a State  
6 court shall be presumed to be correct. The applicant  
7 shall have the burden of rebutting the presumption  
8 or correctness by clear and convincing evidence.

9 The Petitioner bears the burden of establishing that the decision  
10 of the state court was contrary to, or involved an unreasonable  
11 application of, the precedents of the United States Supreme  
12 Court. Lambert v. Blodgett, 393 F.3d 943, 970 n.16 (9th Cir.  
13 2004); Baylor v. Estelle, 94 F.3d 1321, 1325 (9th Cir. 1996).

14 A state court's decision contravenes clearly established  
15 Supreme Court precedent if it reaches a legal conclusion contrary  
16 to that of the Supreme Court or arrives at a different conclusion  
17 on an indistinguishable set of facts. Williams v. Taylor, 529  
18 U.S. 362, 405-06 (2000). The state court need not have cited  
19 Supreme Court precedent or have been aware of it, "so long as  
20 neither the reasoning nor the result of the state-court decision  
21 contradicts [it]." Early v. Packer, 537 U.S. 3, 8 (2002). The  
22 state court unreasonably applies clearly established federal law  
23 if it either 1) correctly identifies the governing rule but then  
24 applies it to a new set of facts in a way that is objectively  
25 unreasonable, or 2) extends or fails to extend a clearly  
26 established legal principle to a new context in a way that is  
27 objectively unreasonable. Hernandez v. Small, 282 F.3d 1132,  
28 1142 (9th Cir.2002); see, Williams, 529 U.S. at 408-09. An  
application of law is unreasonable if it is objectively  
unreasonable; an incorrect or inaccurate application of federal  
law is not necessarily unreasonable. Williams, 529 U.S. at 410.

1                   2. Due Process Principles concerning Plea  
2                   Agreements

3                   A criminal defendant has a due process right to enforce the  
4 terms of his plea agreement. Promises from the prosecution in a  
5 plea agreement must be fulfilled if they are significant  
6 inducements to enter into a plea. Santobello v. New York, 404  
7 U.S. 257, 262 (1971); Buckley v. Terhune, 441 F.3d 688, 694 (9th  
8 Cir. 2006). Plea agreements are contractual in nature and are  
9 measured by contract law standards. United States v. De la  
10 Fuente, 8 F.3d 1333, 1337 (9th Cir. 1993). In construing a plea  
11 agreement, a court must determine what the defendant reasonably  
12 believed to be the terms of the plea agreement at the time of the  
13 plea. United States v. Franco-Lopez, 312 F.3d 984, 989 (9th Cir.  
14 2002).

15                   The construction of a state court plea agreement is a matter  
16 of state law, and federal courts will defer to a state court's  
17 reasonable construction of a plea agreement. Ricketts v.  
18 Adamson, 483 U.S. 1, 6 n.3 (1987); Buckley v. Terhune, 441 F.3d  
19 688, 695 (9th Cir. 2006). In California, a negotiated plea  
20 agreement is a form of contract and is interpreted according to  
21 general contract principles and according to the same rules as  
22 other contracts. Buckley v. Terhune, 441 F.3d 688, 695 (citing  
23 People v. Shelton, 37 Cal.4th 759, 767 (2006) and People v.  
24 Toscano, 124 Cal.App.4th 340, 344 (2004)).

25                   In California, the plain meaning of an agreement's language  
26 must first be considered. If the language is ambiguous, it must  
27 be interpreted by ascertaining the objectively reasonable  
28 expectations of the promisee at the time the contract was made.

1 Buckley v. Terhune, 441 F.3d 688, 695 (9th Cir. 2006). If  
2 ambiguity remains after a court considers the objective  
3 manifestations of the parties' intent, then the language of the  
4 contract should be interpreted most strongly against the party  
5 who caused the uncertainty to exist, or in favor of the  
6 defendant. Id. at 695-96.

7 B. Background

8 Petitioner complains that although he pled guilty to second  
9 degree murder and received a sentence of fifteen (15) years to  
10 life, he has been in prison twelve years past the fifteen-year  
11 minimum and thus has been punished as severely as a first degree  
12 murderer serving twenty-five (25) years to life. Petitioner  
13 argues that the finding that he was not suitable for parole thus  
14 violates his plea agreement. (Pet. 4, 13-16.)

15 Petitioner characterizes the denial of parole as an  
16 unauthorized imposition of the punishment for first degree  
17 murder, a term of twenty-five years to life, a result which  
18 Petitioner alleges was foreclosed by Petitioner's plea agreement  
19 to second degree murder, which carried a sentence of fifteen (15)  
20 years to life. (Pet. 13, 15.) Petitioner alleges that the terms  
21 of his agreement included no explanation of what a term of  
22 fifteen years to life meant. Further, there was no discussion of  
23 the sentence or parole consequences in open court. (Pet. 13.)  
24 Citing Cal. Code Reg, tit. 15, § 2403(b) and (c), Petitioner  
25 alleges that after serving twenty-seven (27) years in prison, he  
26 is within the "regulatory matrix of punishment specified for  
27 second degree murder." (Pet. 13, 15.) Further, Petitioner  
28 argues that denial of parole nullified Petitioner's nine years of

1 good-time credits. (Pet. 15.)

2 Petitioner also refers to his sentence as one involving a  
3 "15 year minimum." (Pet. 15:24) However, Petitioner appears to  
4 allege that he reasonably understood he was sentenced to a "term  
5 of 15 years" subject to reduction by good time credits and parole  
6 commencing thereafter, and that it was presumed that Petitioner  
7 would be suitable for parole. (Pet. 13-16.) Thus, his bargain  
8 can be enforced only by limiting Petitioner's "15 year term of  
9 custody to time served." (Pet. 16.)

10 With respect to Petitioner's claim concerning his plea  
11 bargain, Petitioner's petition for writ of habeas corpus filed in  
12 the Kings County Superior Court was denied with the following  
13 explanation:

14 In addition, Petitioner has failed to adequately  
15 demonstrate that, by denying him parole on his  
16 indeterminate sentence, the Board has somehow violated  
17 the express terms of the plea agreement reached in  
18 Kings County Superior Court Case No. 6429. (People  
19 v. Duvall, 9 Cal.4th 464, 474 (1995).

20 (Ans., Ex. 2 [doc. 12-4], 3.) Petitioner raised the same claims  
21 in petitions for writs of habeas corpus filed in the California  
22 Court of Appeal and the California Supreme Court; both petitions  
23 were summarily denied without explanation or citation. (Ans.,  
24 Exs. 3-6.)

25 The Court notes that neither party provided to the Court the  
26 transcript of the hearing held on the change of plea. Although  
27 Petitioner alleges generally that the consequences of his plea  
28 were not explained, the Court notes that the probation officer's  
report prepared in anticipation of Petitioner's sentencing, which  
was submitted to the California Supreme Court, contains a

1 synopsis of the proceedings. It reflects that on October 30,  
2 1981, Petitioner withdrew his not guilty pleas to murder (count  
3 1) and entered a plea of guilty to murder in the second degree  
4 pursuant to a plea bargain by which count 2, infliction of  
5 unjustifiable physical pain or mental suffering upon a child  
6 under circumstances likely to produce great bodily injury or  
7 death in violation of Cal. Pen. Code § 273a(1), was dismissed.  
8 (Ans., doc. 12-9, 41-42.) The report indicates that Petitioner  
9 was informed of the possible punishments that could be imposed  
10 before entering his guilty plea. (Id. at 42.) The sentencing  
11 transcript reflects that the plea bargain included dismissal of  
12 the murder charge against Petitioner's wife, who was also the  
13 murdered child's mother. (Pet. 26.)

14 Similarly, the transcript of the sentencing hearing reflects  
15 the following statement of the sentencing judge concerning  
16 Petitioner's entry of his plea:

17 On said date, the case went to trial and on October 30th,  
18 1981, after the fifth day, the defendants informed  
19 the Court that they decided to enter pleas of guilty.  
20 Mr. Thompson desired to enter a plea of guilty to  
21 Count 1 in a plea bargain in which the second count  
22 of the Information would be dismissed and Mrs. Thompson  
23 would enter a plea to Count II, Count I would be  
24 dismissed. The Court reexamined the defendants,  
25 and determined that they were doing this understandingly,  
26 knowingly, and voluntarily, and permitted their withdrawal  
27 of the formerly entered plea, and pleas thereupon were  
28 entered by the defendants as stated above. Both  
defendants applied for probation, which is the time  
set for hearing at this session.

(Pet. 30.) The sentencing court then denied Petitioner's  
application for probation and sentenced Petitioner to state  
prison "for the term of 15 years to life." (Pet. 31.)

There is no indication in either the probation report or the

1 transcript of the sentencing proceedings that there was any  
2 specific plea agreement concerning sentence, parole, or release  
3 on parole. (Ans., doc. 12-9, 33-48; Pet. Ex. B.) The only  
4 sentencing options set forth in the probation report were either  
5 a state prison sentence of fifteen years to life (the prescribed  
6 prison term for second degree murder), or a grant of probation,  
7 which the probation officer considered inappropriate due to the  
8 injuries inflicted on the three-month-old victim, and  
9 Petitioner's pre-offense threat to his wife to kill the child if  
10 she failed to keep the child from crying at night. (Doc. 12-9,  
11 43-46.) At sentencing, Petitioner's counsel requested a ninety-  
12 day diagnostic study by the Department of Corrections; the  
13 prosecutor expressed agreement with the probation officer's  
14 recommendation that Petitioner be sentenced to state prison.  
15 (Pet. 28.)

16 C. Analysis

17 Here, Petitioner fails to demonstrate that he is entitled to  
18 habeas relief. Petitioner states in his own petition that he was  
19 sentenced to "15 years to life with parole." (Pet. 1.)  
20 Petitioner does not show that his plea agreement included any  
21 term or condition concerning parole, the parole period,  
22 Petitioner's eligibility for parole, or release on parole.

23 Petitioner's allegations are not supported by a statement of  
24 specific facts and thus do not warrant habeas relief. See, James  
25 v. Borg, 24 F.3d 20, 26 (9th Cir. 1994). Petitioner fails to  
26 show that the state authorities' finding that Petitioner was not  
27 suitable for parole was inconsistent with, or violated,  
28 Petitioner's plea agreement.

1           Petitioner asserts that his continued confinement is  
2 inconsistent with his expectation of any benefit from his plea  
3 bargain. However, by his bargain, Petitioner avoided the  
4 certainty of a more severe sentence for first degree murder, and  
5 the murder charge against his wife was dismissed.

6           Petitioner argues that the state courts improperly construed  
7 his plea agreement. However, Petitioner has not shown that his  
8 plea agreement was ambiguous in any respect. A sentence of  
9 fifteen years to life clearly denotes confinement to endure for a  
10 minimum of fifteen years and potentially as long as the sentenced  
11 person lives. There is no basis for a conclusion that at the  
12 time he entered his plea, objective manifestations of intent  
13 reflected that Petitioner reasonably understood that he was  
14 entitled to release on parole at any particular point in his  
15 indeterminate sentence. The facts do not warrant a conclusion  
16 that the indeterminate sentence imposed was anything other than a  
17 sentence for the maximum term of life, with a possibility of  
18 release on parole after fifteen years if Petitioner were found  
19 suitable for such release.

20           The state court's rejection of Petitioner's claim was not  
21 contrary to, or an unreasonable application of, clearly  
22 established Supreme Court precedent, and was not based on an  
23 unreasonable determination of the facts. See, 28 U.S.C. §  
24 2254(d). Petitioner has not shown that the state court failed to  
25 apply clearly established precedent of the United States Supreme  
26 Court. Further, the state court appears to have reasonably  
27 determined that Petitioner had shown nothing more than that he  
28 bargained for a term of fifteen years to life with only the

1 "possibility" of release on parole. See, Ricketts v. Adamson,  
2 483 U.S. 1, 6 n.3 (1987).

3 To the extent Petitioner relies on state regulations or  
4 statutes that permit discretionary release after a shorter period  
5 of time than Petitioner has been confined, Petitioner's claim is  
6 based on the application of state law and thus does not entitle  
7 him to relief.

8 In summary, the court concludes that with respect to his due  
9 process claim relating to his plea bargain, Petitioner has failed  
10 to show that the state court decisions 1) were contrary to, or  
11 involved an unreasonable application of, clearly established  
12 Federal law, as determined by the Supreme Court of the United  
13 States; or 2) resulted in a decision that was based on an  
14 unreasonable determination of the facts in light of the evidence  
15 presented in the State court proceeding.

16 Accordingly, it will be recommended that Petitioner's claim  
17 relating to his plea bargain be denied.

18 V. Certificate of Appealability

19 Unless a circuit justice or judge issues a certificate of  
20 appealability, an appeal may not be taken to the Court of Appeals  
21 from the final order in a habeas proceeding in which the  
22 detention complained of arises out of process issued by a state  
23 court. 28 U.S.C. § 2253(c) (1) (A); Miller-El v. Cockrell, 537  
24 U.S. 322, 336 (2003). A certificate of appealability may issue  
25 only if the applicant makes a substantial showing of the denial  
26 of a constitutional right. § 2253(c) (2). Under this standard, a  
27 petitioner must show that reasonable jurists could debate whether  
28 the petition should have been resolved in a different manner or



1 that the issues presented were adequate to deserve encouragement  
2 to proceed further. Miller-El v. Cockrell, 537 U.S. at 336  
3 (quoting Slack v. McDaniel, 529 U.S. 473, 484 (2000)). A  
4 certificate should issue if the Petitioner shows that jurists of  
5 reason would find it debatable whether the petition states a  
6 valid claim of the denial of a constitutional right and that  
7 jurists of reason would find it debatable whether the district  
8 court was correct in any procedural ruling. Slack v. McDaniel,  
9 529 U.S. 473, 483-84 (2000).

10 In determining this issue, a court conducts an overview of  
11 the claims in the habeas petition, generally assesses their  
12 merits, and determines whether the resolution was debatable among  
13 jurists of reason or wrong. Id. It is necessary for an  
14 applicant to show more than an absence of frivolity or the  
15 existence of mere good faith; however, it is not necessary for an  
16 applicant to show that the appeal will succeed. Miller-El v.  
17 Cockrell, 537 U.S. at 338.

18 A district court must issue or deny a certificate of  
19 appealability when it enters a final order adverse to the  
20 applicant. Rule 11(a) of the Rules Governing Section 2254 Cases.

21 Here, it does not appear that reasonable jurists could  
22 debate whether the petition should have been resolved in a  
23 different manner. Petitioner has not made a substantial showing  
24 of the denial of a constitutional right. Accordingly, it will be  
25 recommended that the Court decline to issue a certificate of  
26 appealability.

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1 VI. Recommendation

2 Accordingly, it is RECOMMENDED that:

3 1) The petition for writ of habeas corpus be DISMISSED  
4 without leave to amend insofar as Petitioner claims that the  
5 finding that he was unsuitable for parole was unsupported by some  
6 evidence and constituted a violation of due process of law; and

7 2) The petition for writ of habeas corpus be DENIED insofar  
8 as Petitioner claims the finding of unsuitability for parole was  
9 inconsistent with, or violated, his plea bargain concerning his  
10 commitment offense; and

11 3) The Court DECLINE to issue a certificate of  
12 appealability; and

13 4) The Clerk be DIRECTED to enter judgment for Respondent.

14 These findings and recommendations are submitted to the  
15 United States District Court Judge assigned to the case, pursuant  
16 to the provisions of 28 U.S.C. § 636 (b) (1) (B) and Rule 304 of  
17 the Local Rules of Practice for the United States District Court,  
18 Eastern District of California. Within thirty (30) days after  
19 being served with a copy, any party may file written objections  
20 with the Court and serve a copy on all parties. Such a document  
21 should be captioned "Objections to Magistrate Judge's Findings  
22 and Recommendations." Replies to the objections shall be served  
23 and filed within fourteen (14) days (plus three (3) days if  
24 served by mail) after service of the objections. The Court will  
25 then review the Magistrate Judge's ruling pursuant to 28 U.S.C. §  
26 636 (b) (1) (C). The parties are advised that failure to file  
27 objections within the specified time may waive the right to

28 ///

1 appeal the District Court's order. Martinez v. Ylst, 951 F.2d  
2 1153 (9th Cir. 1991).

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4 IT IS SO ORDERED.

5 **Dated:** March 18, 2011

/s/ Sheila K. Oberto  
UNITED STATES MAGISTRATE JUDGE

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