1	
2	
3	
4	
5	IN THE UNITED STATES DISTRICT COURT
6	FOR THE EASTERN DISTRICT OF CALIFORNIA
7	JON R. CRAWLEY,
8	Petitioner, No. 2:09-cv-0955-LKK-JFM (HC)
9	VS.
10	M. EVANS,
11	Respondent. <u>FINDINGS AND RECOMMENDATIONS</u>
12	/
13	Petitioner is a state prisoner proceeding pro se with an application for a writ of
14	habeas corpus pursuant to 28 U.S.C. § 2254. Petitioner challenges a 2008 decision of the Board
15	of Parole Hearings ("the Board") denying him parole. Upon careful consideration of the record
16	and the applicable law, the undersigned recommends that petitioner's application for habeas
17	corpus relief be denied.
18	FACTUAL AND PROCEDURAL BACKGROUND
19	In 1979, petitioner was convicted of second degree murder and sentenced to
20	sixteen years to life in prison. See Pet. at 1. On February 21, 2008, petitioner appeared before
21	the Board for a parole consideration hearing. See id., Ex. B. Petitioner appeared at and
22	participated in the hearing. See id. Following deliberations held at the conclusion of the hearing,
23	the Board announced their decision to deny petitioner parole and the reasons for that decision.
24	<u>Id.</u> at 138.
25	This action was filed on April 8, 2009. Respondent filed an answer on June 22,
26	2009. Petitioner filed a traverse on August 25, 2009.
	1

1	ANALYSIS
2	I. Standards for a Writ of Habeas Corpus
3	Federal habeas corpus relief is not available for any claim decided on the merits in
4	state court proceedings unless the state court's adjudication of the claim:
5 6	(1) resulted in a decision that was contrary to, or involved an unreasonable application of, clearly established Federal law, as determined by the Supreme Court of the United States; or
7	(2) resulted in a decision that was based on an unreasonable
8	determination of the facts in light of the evidence presented in the State court proceeding.
9	28 U.S.C. § 2254(d).
10	Under section 2254(d)(1), a state court decision is "contrary to" clearly
11	established United States Supreme Court precedents if it applies a rule that contradicts the
12	governing law set forth in Supreme Court cases, or if it confronts a set of facts that are materially
13	indistinguishable from a decision of the Supreme Court and nevertheless arrives at different
14	result. Early v. Packer, 537 U.S. 3, 7 (2002) (citing Williams v. Taylor, 529 U.S. 362, 405-406
15	(2000)).
16	Under the "unreasonable application" clause of section 2254(d)(1), a federal
17	habeas court may grant the writ if the state court identifies the correct governing legal principle
18	from the Supreme Court's decisions, but unreasonably applies that principle to the facts of the
19	prisoner's case. <u>Williams</u> , 529 U.S. at 413. A federal habeas court "may not issue the writ
20	simply because that court concludes in its independent judgment that the relevant state-court
21	decision applied clearly established federal law erroneously or incorrectly. Rather, that
22	application must also be unreasonable." Id. at 412; see also Lockyer v. Andrade, 538 U.S. 63, 75
23	(2003) (it is "not enough that a federal habeas court, in its independent review of the legal
24	question, is left with a 'firm conviction' that the state court was 'erroneous.'").
25	The court looks to the last reasoned state court decision as the basis for the state
26	court judgment. Avila v. Galaza, 297 F.3d 911, 918 (9th Cir. 2002). Where the state court

2

I

reaches a decision on the merits but provides no reasoning to support its conclusion, a federal 1 habeas court independently reviews the record to determine whether habeas corpus relief is available under section 2254(d). Delgado v. Lewis, 223 F.3d 976, 982 (9th Cir. 2000). 3

4 II. Petitioner's Claims

5 As noted above, petitioner claims that the denial of parole violated his federal constitutional right to due process of law. The Due Process Clause of the Fourteenth 6 7 Amendment prohibits state action that deprives a person of life, liberty, or property without due 8 process of law. A litigant alleging a due process violation must first demonstrate that he was 9 deprived of a liberty or property interest protected by the Due Process Clause and then show that 10 the procedures attendant upon the deprivation were not constitutionally sufficient. Kentucky 11 Dep't of Corrections v. Thompson, 490 U.S. 454, 459-60 (1989).

12 A protected liberty interest may arise from either the Due Process Clause of the 13 United States Constitution "by reason of guarantees implicit in the word 'liberty," or from "an expectation or interest created by state laws or policies." Wilkinson v. Austin, 545 U.S. 209, 14 15 221 (2005) (citations omitted). See also Board of Pardons v. Allen, 482 U.S. 369, 373 (1987). 16 The United States Constitution does not, of its own force, create a protected liberty interest in a 17 parole date, even one that has been set. Jago v. Van Curen, 454 U.S. 14, 17-21 (1981); Greenholtz v. Inmates of Neb. Penal, 442 U.S. 1, 7 (1979) (There is "no constitutional or 18 19 inherent right of a convicted person to be conditionally released before the expiration of a valid 20 sentence."). However, "a state's statutory scheme, if it uses mandatory language, 'creates a 21 presumption that parole release will be granted' when or unless certain designated findings are 22 made, and thereby gives rise to a constitutional liberty interest." Greenholtz, 442 U.S. at 12. See 23 also Allen, 482 U.S. at 376-78.

24 California's parole statutes give rise to a liberty interest in parole protected by the 25 federal due process clause. Swarthout v. Cooke, 562 U.S. (2011), No. 10-333, 2011 WL 197627, at *2 (Jan. 24, 2011). In California, a prisoner is entitled to release on parole unless 26

2

1 there is "some evidence" of his or her current dangerousness. In re Lawrence, 44 Cal.4th 1181, 2 1205-06, 1210 (2008); In re Rosenkrantz, 29 Cal.4th 616, 651-53 (2002). However, in 3 Swarthout the United States Supreme Court held that "[n]o opinion of [theirs] supports 4 converting California's 'some evidence' rule into a substantive federal requirement." Swarthout, 5 2011 WL 197627, at *3. Rather, the protection afforded by the federal due process clause to California parole decisions consists solely of the "minimal" procedural requirements set forth in 6 7 Greenholtz, specifically "an opportunity to be heard and ... a statement of the reasons why parole was denied." Id. at *2-3. 8

9 Here, the record reflects that petitioner was present at the 2008 parole hearing,
10 that he participated in the hearing, and that he was provided with the reasons for the Board's
11 decision to deny parole. According to the United States Supreme Court, the federal due process
12 clause requires no more. Accordingly, petitioner's application for a writ of habeas corpus should
13 be denied.

14 Pursuant to Rule 11 of the Rules Governing Section 2254 Cases in the United 15 States District Courts, "[t]he district court must issue or a deny a certificate of appealability when 16 it enters a final order adverse to the applicant." Rule 11, 28 U.S.C. foll. § 2254. A certificate of 17 appealability may issue under 28 U.S.C. § 2253 "only if the applicant has made a substantial 18 showing of the denial of a constitutional right." 28 U.S.C. § 2253(c)(2). The court must either 19 issue a certificate of appealability indicating which issues satisfy the required showing or must 20 state the reasons why such a certificate should not issue. Fed. R. App. P. 22(b). For the reasons 21 set forth in these findings and recommendations, petitioner has not made a substantial showing of 22 the denial of a constitutional right. Accordingly, no certificate of appealability should issue.

23 24

25

For the foregoing reasons, IT IS HEREBY RECOMMENDED that:

1. Petitioner's application for a writ of habeas corpus be denied; and

2. The district court decline to issue a certificate of appealability.

26 /////

These findings and recommendations are submitted to the United States District Judge assigned to the case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Within fourteen days after being served with these findings and recommendations, any party may file written objections with the court and serve a copy on all parties. Such a document should be captioned "Objections to Magistrate Judge's Findings and Recommendations." Any response to the objections shall be filed and served within fourteen days after service of the objections. The parties are advised that failure to file objections within the specified time may waive the right to appeal the District Court's order. Martinez v. Ylst, 951 F.2d 1153 (9th Cir. 1991). DATED: March 24, 2011. UNTED STATES MAGISTRATE JUDGE

13 /014;craw0955.157