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UNITED STATES DISTRICT COURT
FOR THE EASTERN DISTRICT OF CALIFORNIA

JAMES CALVIN GAINES,
Plaintiff,
v.
C/O BENNETT, et al.,
Defendants.

No. 2:13-cv-2070 AC P

ORDER and
FINDINGS AND RECOMMENDATIONS

I. Introduction

Plaintiff is a state prisoner, currently incarcerated at Valley State Prison, who proceeds pro se and in forma pauperis in this civil rights action filed pursuant to 42 U.S.C. § 1983. This action proceeds on plaintiff’s Eighth Amendment claims that defendant correctional officers Bennett and Neiman failed to protect plaintiff from an assault by another inmate.

Presently pending is defendants’ motion for summary judgment on the ground that plaintiff failed to exhaust his administrative remedies. See ECF No. 25. Alternatively, defendants contend that summary judgment should be granted in their favor on the merits of this action. Plaintiff filed a response to defendants’ statement of undisputed facts, ECF No. 26, and an opposition to defendants’ motion for summary judgment on the question of exhaustion, ECF No. 27. Defendants did not file a reply.

These matters are referred to the undersigned United States Magistrate Judge pursuant to

1 28 U.S.C. § 636(b)(1)(B) and Local Rule 302(c). For the reasons that follow, this court
2 recommends that defendants' motion for summary judgment be granted on failure-to-exhaust
3 grounds, and that this action be dismissed without prejudice.

4 II. Allegations of Plaintiff's Verified Complaint and Declaration

5 Pursuant to his verified complaint, plaintiff alleges that he was assaulted by inmate Abel
6 Garcia in July 2010 when Garcia was plaintiff's "cell occupant." See Compl., ECF No. 1 at 1, 4-
7 5. The complaint alleges that, in June 2010, plaintiff told defendants Bennett and Neimann that
8 Garcia was threatening him and "pushing [him] around in an assaultive manner," and that
9 plaintiff was fearful because he "is wheelchair dependent and cannot defend [himself]." Id. at 4.
10 Defendants reportedly told plaintiff that they would talk with Garcia and "handle" the matter, and
11 instructed plaintiff to return to his cell or they would charge him with a disciplinary violation.
12 Nevertheless, plaintiff alleges that, in July 2010, he was "physically assaulted by his cell-
13 occupant Abel Garcia in the cell," requiring plaintiff to make a "man down" distress call to obtain
14 the assistance of officers and treatment for his injuries. Id. at 5.

15 Notably, defendants contend, with supporting evidence, that plaintiff was housed with
16 inmate Abel Garcia from October 28, 2009 through March 22, 2010, but was housed in June and
17 July 2010 with inmate Fidel Reyes. See Dfs. Statement of Undisputed Facts (DSUF), ECF No.
18 25-3 at 2 (Proffered Facts Nos. 6 & 7). Plaintiff avers that these facts are "undisputed," see ECF
19 No. 26 at 2-3 (Pl. Response to DSUF Nos. 6 & 7), despite his allegations to the contrary.

20 In his responsive verified declaration, plaintiff states that he "wish[es] to point out
21 [defendants'] error concerning the identity of the inmate whose assault upon me underlies my
22 complaint." Gaines Decl., ECF No. 27 at 2, ¶ 3. Plaintiff asserts (without providing dates) that
23 he was initially housed with inmate Reyes, who assaulted him. Then he was moved to new
24 housing with inmate Garcia. Id. ¶ 3. Plaintiff avers that both inmates were young, able-bodied,
25 belonged to the same prison gang, and were actively racist toward plaintiff, who is African
26 American. Plaintiff alleges that other inmates would walk by their cell and tell Garcia that he
27 needed to get "that Nigger" out of his cell. Id. ¶¶ 4, 11. Plaintiff contends that "[m]atters reached
28 a head approximately three to four weeks after I moved in with Garcia." Id. ¶ 12. Plaintiff avers

1 that, for a period of “almost a month,” he spoke with both defendants and requested a move to
2 another cell, which was ignored. Id. ¶¶ 5, 10, 15. Plaintiff asserts that defendants were
3 nonresponsive because “motivated by a desire to inflict extrajudicial punishment” on plaintiff due
4 to the nature of the crimes for which he was convicted. Id. ¶ 8. Plaintiff alleges that defendants
5 witnessed Garcia’s hostility toward him, including seeing Garcia slap plaintiff’s food tray to the
6 ground. Id. ¶9. Plaintiff avers that, on the morning of the assault, when defendants returned
7 plaintiff to his cell, they saw that Garcia was shirtless, standing in the center of the cell, and
8 challenging plaintiff, but locked plaintiff in the cell nevertheless. Plaintiff asserts that, “[a]fter a
9 short time” and his yells for help, “Bennett and Neimann opened the cell door and said in a very
10 casual voice, ‘Man Down?’” Id. ¶ 13.

11 In his verified complaint, plaintiff alleges that defendants’ alleged inaction to plaintiff’s
12 requests for protection created a “chilling effect on plaintiff’s right to file an appeal about the
13 matter.” Compl., ECF No. 1 at 1, 9. Plaintiff further alleges, id. at 6:

14 On 3-18-2011, [the Appeals Coordinator] D. Clark refused to
15 accept plaintiff’s appeal asserting plaintiff’s appeal was a duplicate
of a previous appeal.

16 Plaintiff submitted a 602 appeal back to the Appeals Coordinator
17 seeking a redress of Bennett and Neimann’s refusal to move
18 plaintiff . . . D. Clark once again refused plaintiff’s appeal and clear
explanation as to why the appeal was not a duplicate. This was 5-
23-2011.

19 [] D. Clark’s refusal to accept plaintiff’s 602 appeal chilled the
20 effect to redress the constitutional violations of Bennett and
Neimann.

21 In addition, in his verified declaration, plaintiff states that “[a]fter this incident [the
22 assault], I filed an administrative appeal along with several inmate request[s] that this situation I
23 faced be remedied . . . My administrative appeals and inmate request were all deposited into the
24 marked collection box. None were ever responded to in any way.” Gaines Decl., ECF No. 27 at
25 5, ¶¶16-7. Plaintiff states that he submitted this appeal although he feared retaliation. Id. ¶ 19.

26 Plaintiff also alleges generally that, “[w]hile the logging procedure described in
27 [defendants’] declarations may occur in an ideal setting, it is not my experience in reality.” Id.
28 Plaintiff avers that it is “not unusual” for appeals and inmate requests to go unanswered. Id. ¶ 17.

1 He opines that “20 to 25 percent of such communication[s] seem to just disappear.” Id. On at
2 least one occasion, plaintiff witnessed an officer “simply tear” up an appeal. Id. Plaintiff states
3 that he also witnessed retaliation by grieved prison officials, particularly in the form of cell
4 searches with destruction of property and the transferring of prisoners to other institutions. Id. at
5 ¶ 20.

6 Plaintiff has submitted the putative declaration of inmate Paul E. Fisher, a former
7 attorney. See ECF No. 27 at 7-8; see also n.1, infra. Mr. Fisher states that he has been in the
8 custody of CDCR since January 2012, and housed at Wasco State Prison, Chuckawalla State
9 Prison, and Valley State Prison. He states that he has “assisted many inmates in filing
10 administrative appeals during my more than three years incarceration,” and has “also prepared at
11 least a dozen on my own behalf.” Id. at 7, ¶¶ 2, 3. Mr. Fisher states that he is “extremely familiar
12 with the manner in which such appeals are processed.” Id. ¶ 3. He states that “[i]n every
13 institution I have been housed, forms for such appeals are provided and are required to be filled
14 out and inserted into a slotted box, provided at many locations throughout the institution.” Id.
15 However, Mr. Fisher contends that “[f]ully half of the appeals I have prepared, both for myself
16 and those for other inmates have never been responded to in any way. The institution at which
17 they were filed never acknowledged receipt or issued any responsive documentation.” Id. ¶ 4.
18 Mr. Fisher provides an example from his experience at Wasco State Prison. Id. at 7-8, ¶ 5. Mr.
19 Fisher states that he has reviewed the motion for summary judgment in this case and the
20 declarations filed in support of defendants, and opines, based on his “personal experience,” that
21 “the system described for processing appeals does not exist in reality. Instead, a very high
22 percentage of the appeals that I have been involved in have simply not been processed and no
23 explanation was ever given.” Id. at 8, ¶ 6.

24 III. Legal Standards

25 A. Legal Standards for Summary Judgment

26 Summary judgment is appropriate when the moving party “shows that there is no genuine
27 dispute as to any material fact and the movant is entitled to judgment as a matter of law.” Fed. R.
28 Civ. P. 56(a). Under summary judgment practice, the moving party “initially bears the burden of

1 proving the absence of a genuine issue of material fact.” Nursing Home Pension Fund, Local 144
2 v. Oracle Corp. (In re Oracle Corp. Securities Litigation), 627 F.3d 376, 387 (9th Cir. 2010)
3 (citing Celotex Corp. v. Catrett, 477 U.S. 317, 323 (1986)). The moving party may accomplish
4 this by “citing to particular parts of materials in the record, including depositions, documents,
5 electronically stored information, affidavits or declarations, stipulations (including those made for
6 purposes of the motion only), admission, interrogatory answers, or other materials” or by showing
7 that such materials “do not establish the absence or presence of a genuine dispute, or that the
8 adverse party cannot produce admissible evidence to support the fact.” Fed. R. Civ. P. 56
9 (c)(1)(A), (B).

10 When the non-moving party bears the burden of proof at trial, “the moving party need
11 only prove that there is an absence of evidence to support the nonmoving party’s case.” Oracle
12 Corp., 627 F.3d at 387 (citing Celotex, 477 U.S. at 325); see also Fed. R. Civ. P. 56(c)(1)(B).
13 Indeed, summary judgment should be entered, after adequate time for discovery and upon motion,
14 against a party who fails to make a showing sufficient to establish the existence of an element
15 essential to that party’s case, and on which that party will bear the burden of proof at trial. See
16 Celotex, 477 U.S. at 322. “[A] complete failure of proof concerning an essential element of the
17 nonmoving party’s case necessarily renders all other facts immaterial.” Id. In such a
18 circumstance, summary judgment should be granted, “so long as whatever is before the district
19 court demonstrates that the standard for entry of summary judgment ... is satisfied.” Id. at 323.

20 If the moving party meets its initial responsibility, the burden then shifts to the opposing
21 party to establish that a genuine issue as to any material fact actually does exist. See Matsushita
22 Elec. Indus. Co. v. Zenith Radio Corp., 475 U.S. 574, 586 (1986). In attempting to establish the
23 existence of this factual dispute, the opposing party may not rely upon the allegations or denials
24 of its pleadings but is required to tender evidence of specific facts in the form of affidavits, and/or
25 admissible discovery material, in support of its contention that the dispute exists. See Fed. R.
26 Civ. P. 56(c)(1); Matsushita, 475 U.S. at 586 n.11. Moreover, “[a] [p]laintiff’s verified complaint
27 may be considered as an affidavit in opposition to summary judgment if it is based on personal

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1 knowledge and sets forth specific facts admissible in evidence.” Lopez v. Smith, 203 F.3d 1122,
2 1132 n.14 (9th Cir. 2000) (en banc).¹

3 The opposing party must demonstrate that the fact in contention is material, i.e., a fact that
4 might affect the outcome of the suit under the governing law, see Anderson v. Liberty Lobby,
5 Inc., 477 U.S. 242, 248 (1986); T.W. Elec. Serv., Inc. v. Pacific Elec. Contractors Assoc., 809
6 F.2d 626, 630 (9th Cir. 1987), and that the dispute is genuine, i.e., the evidence is such that a
7 reasonable jury could return a verdict for the nonmoving party, see Wool v. Tandem Computers,
8 Inc., 818 F.2d 1433, 1436 (9th Cir. 1987).

9 In the endeavor to establish the existence of a factual dispute, the opposing party need not
10 establish a material issue of fact conclusively in its favor. It is sufficient that “the claimed factual
11 dispute be shown to require a jury or judge to resolve the parties’ differing versions of the truth at
12 trial.” T.W. Elec. Serv., 809 F.2d at 631. Thus, the “purpose of summary judgment is to ‘pierce
13 the pleadings and to assess the proof in order to see whether there is a genuine need for trial.’”
14 Matsushita, 475 U .S. at 587 (citations omitted).

15 In evaluating the evidence to determine whether there is a genuine issue of fact,” the court
16 draws “all reasonable inferences supported by the evidence in favor of the non-moving party.”
17 Walls v. Central Costa County Transit Authority, 653 F.3d 963, 966 (9th Cir. 2011) (per curiam).
18 It is the opposing party’s obligation to produce a factual predicate from which the inference may
19 be drawn. See Richards v. Nielsen Freight Lines, 602 F. Supp. 1224, 1244–45 (E.D. Cal. 1985),
20 aff’d, 810 F.2d 898, 902 (9th Cir. 1987). Finally, to demonstrate a genuine issue, the opposing

21
22 ¹ In addition, in considering a dispositive motion or opposition thereto in the case of a pro se
23 plaintiff, the court does not require formal authentication of the exhibits attached to plaintiff’s
24 verified complaint or opposition. See Fraser v. Goodale, 342 F.3d 1032, 1036 (9th Cir. 2003)
25 (evidence which could be made admissible at trial may be considered on summary judgment);
26 see also Aholelei v. Hawaii Dept. of Public Safety, 220 Fed. Appx. 670, 672 (9th Cir. 2007)
27 (district court abused its discretion in not considering plaintiff’s evidence at summary judgment,
28 “which consisted primarily of litigation and administrative documents involving another prison
and letters from other prisoners” which evidence could be made admissible at trial through the
other inmates’ testimony at trial); see Ninth Circuit Rule 36-3 (unpublished Ninth Circuit
decisions may be cited not for precedent but to indicate how the Court of Appeals may apply
existing precedent).

1 party “must do more than simply show that there is some metaphysical doubt as to the material
2 facts. . . . Where the record taken as a whole could not lead a rational trier of fact to find for the
3 nonmoving party, there is no ‘genuine issue for trial.’” Matsushita, 475 U.S. at 587 (citation
4 omitted).

5 In applying these rules, district courts must “construe liberally motion papers and
6 pleadings filed by pro se inmates and . . . avoid applying summary judgment rules strictly.”
7 Thomas v. Ponder, 611 F.3d 1144, 1150 (9th Cir. 2010). However, “[if] a party fails to properly
8 support an assertion of fact or fails to properly address another party’s assertion of fact, as
9 required by Rule 56(c), the court may . . . consider the fact undisputed for purposes of the motion
10” Fed. R. Civ. P. 56(e)(2).

11 B. Legal Standards for Exhausting Prisoner Administrative Remedies

12 The Prison Litigation Reform Act (PLRA) requires that prisoners exhaust “such
13 administrative remedies as are available” before commencing a suit challenging prison
14 conditions. 42 U.S.C. § 1997e(a). Regardless of the relief sought, a prisoner must pursue an
15 appeal through all levels of a prison’s grievance process as long as some remedy remains
16 available. “The obligation to exhaust ‘available’ remedies persists as long as *some* remedy
17 remains ‘available.’ Once that is no longer the case, then there are no ‘remedies . . . available,’
18 and the prisoner need not further pursue the grievance.” Brown v. Valoff, 422 F.3d 926, 935 (9th
19 Cir. 2005) (original emphasis) (citing Booth v. Churner, 532 U.S. 731, 739 (2001)). Hence, “[a]n
20 inmate has no obligation to appeal from a grant of relief, or a partial grant that satisfies him, in
21 order to exhaust his administrative remedies.” Harvey v. Jordan, 605 F.3d 681, 685 (9th Cir.
22 2010).

23 The PLRA also requires that prisoners, when grieving their appeal, adhere to CDCR’s
24 “critical procedural rules.” Woodford v. Ngo, 548 U.S. 81, 91 (2006). “The level of detail
25 necessary in a grievance to comply with the grievance procedures will vary from system to
26 system and claim to claim, but it is the prison’s requirements, and not the PLRA, that define the
27 boundaries of proper exhaustion.” Jones v. Bock, 549 U.S. 199, 218 (2007). However, as
28 recently held by the Ninth Circuit Court of Appeals, if a prisoner fails to comply with procedural

1 requirements in pursuing his appeal, but prison officials address the merits of the appeal
2 nevertheless, then the prisoner is deemed to have exhausted his available administrative remedies.
3 See Reyes v. Smith, ___ F. 3d ___, 2016 WL 146118, 2016 U.S. App. LEXIS 433 (9th Cir. Jan. 12,
4 2016) (Case No. 13-17119).

5 The Ninth Circuit has laid out the analytical approach to be taken by district courts in
6 assessing the merits of a motion for summary judgment based on the alleged failure of a prisoner
7 to exhaust his administrative remedies. As set forth in Albino v. Baca, 747 F.3d 1162, 1172 (9th
8 Cir. 2014), cert. denied sub nom. Scott v. Albino, 135 S. Ct. 403 (2014) (citation and internal
9 quotations omitted):

10 [T]he defendant's burden is to prove that there was an available
11 administrative remedy, and that the prisoner did not exhaust that
12 available remedy. . . . Once the defendant has carried that burden,
13 the prisoner has the burden of production. That is, the burden shifts
14 to the prisoner to come forward with evidence showing that there is
something in his particular case that made the existing and
generally available administrative remedies effectively unavailable
to him. However, . . . the ultimate burden of proof remains with the
defendant.

15 If a court concludes that a prisoner failed to exhaust his available administrative remedies, the
16 proper remedy is dismissal without prejudice. See Jones v. Bock, 549 U.S. 199, 223-24 (2010);
17 Lira v. Herrera, 427 F.3d 1164, 1175-76 (9th Cir. 2005).

18 IV. Facts

19 Unless otherwise noted, the following facts are expressly undisputed by the parties or
20 found to be undisputed pursuant to this court's review of the evidence.²

21 1. At all relevant times, plaintiff was incarcerated at High Desert State Prison (HDSP),
22 under the authority of California Department of Corrections (CDCR).

23 2. At all relevant times, defendants Neimann and Bennett were employed as Correctional
24 Officers at HDSP.

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26 _____
27 ² See Defendants' Statement of Undisputed Facts, ECF No. 25-3, and exhibits thereto; and
28 Plaintiff's "Response to Defendant's Claimed Statement of Undisputed Facts," ECF No. 26, and
supporting declarations, ECF No. 27.

1 3. Following this court’s screening of plaintiff’s verified complaint pursuant to 28 U.S.C.
2 § 1915A, this action proceeds on plaintiff’s Eighth Amendment failure to protect claims against
3 defendants Neimann and Bennett. See ECF Nos. 1, 6.

4 4. Plaintiff alleges that in June 2010 he told both defendants that Garcia, plaintiff’s “cell
5 occupant,” was threatening him and that plaintiff feared he would be assaulted by Garcia.
6 Plaintiff alleges that in July 2010 he was physically assaulted in his cell by inmate Garcia.

7 5. However, according to CDCR’s Strategic Offender Management System (SOMS),
8 plaintiff was housed with inmate Garcia from March 21, 2009 to March 22, 2010, and with
9 inmate Reyes from March 22, 2010 to October 19, 2010. See Clark Decl., ECF No. 25-5, ¶ 7 and
10 Ex. A, ECF No. 25-5 at 8. Hence, according to SOMS, plaintiff’s cellmate in June and July 2010
11 was Reyes, not Garcia. Plaintiff does not dispute this information, see ECF No. 26 at 2-3 (Pl.
12 Response to DSUF Nos. 6 & 7), despite his allegations to the contrary.

13 6. Plaintiff avers that, after the alleged assault, he submitted an appeal challenging
14 defendants’ conduct by placing the completed appeal into a marked collection box, but never
15 received a response.

16 7. Plaintiff avers that, thereafter, on March 18, 2011 and May 23, 2011, he again sought
17 to submit his appeal, which was rejected both times by the Appeals Coordinator on the ground
18 that it duplicated a previous appeal.

19 8. At the request of defendants’ counsel, the Office of the California Attorney General,
20 HDSP Appeals Coordinator D. Clark, and CDCR’s Acting Chief of CDCR’s Office of Appeals
21 (OOA) (which “receives, reviews and maintains all third level appeals concerning non-medical
22 issues”), M. Voong, conducted searches of CDCR’s electronic database, the Inmate/Parolee
23 Appeals Tracking System (IATS), to identify all appeals submitted by plaintiff that challenged his
24 conditions of confinement at HDSP. See Clark Decl., ECF No. 25-5, and Voong Decl., ECF No.
25 25-4. Any appeal challenging conditions of confinement at HDSP that plaintiff may have
26 submitted after transferring to another institution are included in the IATS and in the searches
27 conducted by Clark and Voong. Id. ¶ 10. Any appeal challenging the conduct of defendants
28 alleged in this action would have been designated a staff complaint. Clark Decl. ¶ 6.

1 9. The declaration and exhibits of HDSP Appeals Coordinator D. Clark demonstrates that
2 plaintiff submitted six non-medical appeals that were exhausted at first or second level review.
3 See Clark Decl. ¶ 11, and Exs. C, D, E, F, G, and H. Plaintiff exhausted one of these appeals at
4 third level review. See ECF No. 25-5 at 20; Clark Decl., Ex. D. The court has reviewed each of
5 these appeals, all of which sought ADA accommodations unrelated to the claims in this action.
6 Plaintiff also submitted eleven appeals that were screened out;³ copies of these appeals have not
7 been provided to the court. However, none of these seventeen appeals were identified as staff
8 complaints. See ECF No. No. 25-5 at 20.

9 10. The declaration and exhibits of OOA Chief Voong demonstrate that plaintiff
10 exhausted only two non-medical appeals through third level review; both were exhausted in 2009,
11 and neither were staff complaints. Voong Decl. ¶¶ 2, 4 and 8, and Exs. B and C; see also ECF
12 No. 25-4 at 5. Plaintiff also submitted three appeals for third level review that were screened out;
13 one involved ADA accommodations; a second involved a property matter. The third matter,
14 received on January 13, 2011, is the only designated staff complaint. See ECF No. 25-4 at 5.
15 Chief Voong states generally that this appeal “was screened out in 2011 because it had been
16 inappropriately submitted at the third level of review without being authorized to bypass the
17 required lower levels of review. This appeal was never resubmitted at the third level of review.”
18 Voong Decl. ¶ 9.

19 11. Plaintiff alleges that he subsequently attempted to submit an appeal related to the
20 claims in this lawsuit on March 18, 2011 and May 25, 2011, but the appeal was rejected both
21 times by Appeals Coordinator Clark on the ground that it was duplicative of a previously
22 submitted appeal. Compl., ECF No. 1 at 6. Defendants contend that, “[h]ad plaintiff submitted
23

24 ³ “If an inmate submits an appeal that is untimely, lacks critical information, or otherwise does
25 not comply with regulations governing the appeal process, the appeal may be cancelled or
26 rejected/screened out, meaning it is not accepted for review. A rejected appeal is stamped as
27 received by OOA, but then returned to the inmate without rendering a decision, along with a letter
28 notifying the inmate of the reason(s) for the rejection, and informing the inmate how to correct
and resubmit the appeal within statutory deadlines. OOA did not begin retaining copies of
screened out appeals and related letters until August 1, 2014.” Voong Dec. ¶ 6.

1 two appeals in 2011, but they were screened out or rejected for any reason, . . . they nonetheless
2 would have been stamped as received by the HDSP Appeals Office, and they would have been
3 logged in IATS as staff complaints.” Clark Decl. ¶ 5.

4 V. Analysis

5 Defendants bear the burden of demonstrating that plaintiff had an available administrative
6 remedy to grieve his claims in this action but did not exhaust that remedy. Albino, 747 F.3d at
7 1172. Defendants rely on the declaration of D. Clark to assert that “[a]t all times during the
8 relevant period of inmate Gaines’ incarceration at HDSP, through the present, CDCR has had an
9 administrative appeal process in place for inmates.” Clark Decl. ¶ 8. Clark has described that
10 process in detail, including how prisoners are informed of the process and how it is accessible to
11 prisoners. See id. at ¶¶ 8-9. Defendants contend that plaintiff had full access to HDSP’s
12 administrative remedy process at all relevant times. See Dfs. Memorandum, ECF No. 25-2 at 7-
13 8.

14 Plaintiff generally asserts that HDSP’s administrative appeal process is, as a practical
15 matter, sometimes unavailable to prisoners. However, this general assertion does not demonstrate
16 that the process was unavailable to plaintiff. On the contrary, plaintiff avers that after the assault
17 he deposited his appeal into a marked collection box, implying that he had timely access to the
18 relevant appeal forms and easy access to an appropriate collection box. Plaintiff does not assert
19 that he was unaware of the grievance process or that he was prevented from timely submitting his
20 appeal. Cf. Albino, 747 F. 3d at 1175-76 (failure of jail officials to inform plaintiff of the
21 administrative grievance procedure rendered it unavailable); see also Mitchell v. Horn, 318 F.3d
22 523, 529 (3rd Cir. 2003) (plaintiff lacked available administrative remedy because prison officials
23 refused to provide him with the necessary grievance forms). In the absence of specific allegations
24 that plaintiff did not have access to HDSP’s administrative appeal process following his assault,
25 the court finds that defendants have met their burden of demonstrating that plaintiff had an
26 administrative remedy at HDSP, of which he was aware and which he allegedly initiated.

27 The burden now shifts to plaintiff “to come forward with evidence showing that there is
28 something in his particular case that made the existing and generally available administrative

1 remedies effectively unavailable to him.” Albino, 747 F.3d at 1166. As explicitly stated in the
2 statute, “[t]he PLRA requires that an inmate exhaust only those administrative remedies ‘as are
3 available.’” Sapp v. Kimbrell, 623 F.3d 813, 822-23 (9th Cir. 2010) (quoting 42 U.S.C. §
4 1997e(a)) (improper screening of grievance “renders administrative remedies ‘effectively
5 unavailable’ such that exhaustion is not required under the PLRA”); see also Nunez v. Duncan,
6 591 F.3d 1217, 1224 (9th Cir. 2010) (“Remedies that rational inmates cannot be expected to use
7 are not capable of accomplishing their purposes and so are not available,” particularly where
8 plaintiff “took reasonable and appropriate steps to exhaust.”); Brown, supra, 422 F.3d at 935 (a
9 prisoner’s obligation to exhaust administrative remedies persists only as long as some remedy
10 remains available).

11 Plaintiff contends that HDSP’s grievance process was effectively unavailable to him to
12 exhaust his administrative remedies on his claims in this case. Plaintiff relies only on his sworn
13 statements that he timely submitted a relevant appeal but received no response, and that, months
14 later, he attempted to submit relevant appeals that were rejected on the ground that they were
15 duplicative of a prior appeal. Plaintiff has submitted no evidence in support of these statements.
16 The sworn statement of Mr. Fisher is unhelpful because it provides only general allegations about
17 the appeals process throughout CDCR.

18 The absence of an official record is not itself determinative as to whether an appeal was
19 actually submitted. See e.g. McCoy v. Stratton, 2014 WL 6633319, at *8, U.S. Dist. LEXIS
20 163519, at *20 (E.D. Cal. Nov. 20, 2014) (Case No. 2:12-cv-1137 WBS DAD P) (absence of
21 official record “shows non-receipt rather than non-submission” (citation omitted)), report and
22 recommendation adopted, 2015 WL 273567, 2015 U.S. Dist. LEXIS 7030 (E.D. Cal. Jan. 21,
23 2015). Nevertheless, some supporting evidence appears necessary to sustain plaintiff’s sworn
24 statements. See e.g. Cotton v. Cate, 2015 WL 1246114, at *3, 2015 U.S. Dist. LEXIS 33023, at
25 *8-9 (N.D. Cal. Mar. 17, 2015) (material factual dispute raised by plaintiff’s proffered copy of his
26 appeal, of which there was no official record); Cato v. Dumont, 2015 WL 9659978, at *5, 2015
27 U.S. Dist. LEXIS 158114, at *13 (E.D. Cal. Nov. 20, 2015) (Case No. 1:14-cv-0564 LJO SAB P)
28 (same), report and recommendation adopted sub nom. Cato v. Silva, 2016 WL 70324, 2016 U.S.

1 Dist. LEXIS 1933 (E.D. Cal. Jan. 6, 2016); Felton v. Lopez, 2015 WL 350798, at *12, 2015 U.S.
2 Dist. LEXIS 8102, at *32 (E.D. Cal. Jan. 23, 2015) (Case No. 1:12-cv-1066 AWI GSA P) (“The
3 court finds Plaintiff’s August 8 query to be credible evidence that Plaintiff placed his first appeal
4 in the appeals box sometime between July 20, 2012 and August 8, 2012.”), report and
5 recommendation adopted, 2015 WL 1011723, 2015 U.S. Dist. LEXIS 26476 (E.D. Cal. Mar. 4,
6 2015).

7 In the instant case, plaintiff has submitted no corroborating evidence to demonstrate that
8 he timely submitted an initial appeal, or to create a material factual dispute on the matter. Nor
9 does his sworn statement contain supporting factual detail sufficient to satisfy that burden
10 standing alone. Plaintiff does not provide a copy of the appeal or describe its contents, does not
11 identify the date he allegedly completed and submitted it, and does not identify which box he
12 allegedly deposited it into. Cf. Jones v. Bishop, 2010 WL 4628067, at *6, 2010 U.S. Dist. LEXIS
13 117837, at *16 (E.D. Cal. Nov. 5, 2010) (Case No. 2:09-cv-0150 JLQ EFB P) (“There is no
14 evidence in the record to support Plaintiff’s bald assertion that he ever timely filed or attempted to
15 timely file a grievance/appeal Although the court must construe the Plaintiff’s materials
16 liberally, it is not permissible for the court to sustain a general allegation . . . without any measure
17 of evidentiary support in the record.”); Bassett v. Callison, 2010 WL 5393985, at *7, 2010 U.S.
18 Dist. LEXIS 137987, at *18 (E.D. Cal. Dec. 22, 2010) (Case No. 2:10-cv-0539 KJN P)
19 (“Plaintiff stated, in conclusory fashion, that officials destroyed or lost these appeals [but] he
20 provided no facts or evidence to support this conclusion”); Bull v. Scribner, 2012 WL 5878195,
21 at *5, 2012 U.S. Dist. LEXIS 165840, at *17 (E.D. Cal. Nov. 20, 2012) (Case No. 1:05-cv-01255
22 LJO GSA P) (“Plaintiff fails to demonstrate that he properly utilized the process available to
23 him.”), aff’d sub nom. Bull v. Brown, 616 F. Appx. 289 (9th Cir. 2015); Webb v. Cahlander,
24 2015 WL 6531642, at *4, 2015 U.S. Dist. LEXIS 146352, at *9 (E.D. Cal. Oct. 28, 2015) (Case
25 No. 1:13-cv-01154 DLB P) (“Plaintiff fails to substantiate his claim with evidence in any
26 manner.”).

27 Nor does plaintiff assert or provide any evidence that he made any informal or formal
28 inquiries in an effort to discover why he received no response to his appeal. Cf. Bassett, supra,

1 2010 WL 5393985, at *7, 2010 U.S. Dist. LEXIS 137987, at *18-9 (“Plaintiff has failed to
2 provide specific factual information concerning to whom he gave the appeals, whether he
3 submitted follow-up inquiries regarding these appeals, or whether he attempted to resubmit the
4 appeal once he allegedly received no response. . . . [I]t is insufficient for plaintiff to simply
5 submit a first appeal and then consider it exhausted because he heard nothing further but took no
6 further action to inquire or appeal to the next level”).

7 Despite receiving timely and adequate notice of the necessity to submit evidence in
8 opposition to defendants’ motion for summary judgment, see ECF No. 25-1, plaintiff has
9 submitted only his “bald assertion” that he timely submitted an appeal but received no response.
10 The court finds that this assertion, though competent evidence because sworn under penalty of
11 perjury, is insufficient to meet plaintiff’s burden of producing evidence that HDSP’s generally
12 available administrative remedies were effectively unavailable to plaintiff in “his particular case.”
13 Albino, 747 F.3d at 1172.

14 Plaintiff’s further assertions that he later attempted to exhaust his remedies in 2011 does
15 not require a different result. Plaintiff alleges that he sought to grieve his claims by submitting
16 appeals on March 18, 2011 and May 23, 2011, that were rejected as “duplicative.” See Compl.,
17 ECF No. 1 at 6. Plaintiff does not provide copies of these appeals. Moreover, defendants have
18 submitted evidence indicating that plaintiff submitted only one appeal that was designated a staff
19 complaint (and hence could have been related to the allegations in this action), but it was received
20 on January 13, 2011. See ECF No. 25-4 at 5. To timely grieve his July 2010 assault, plaintiff
21 needed to submit an appeal within fifteen working days thereafter. See Clark Decl. ¶ 9. Neither
22 plaintiff nor defendants have identified the date of the alleged assault. However, as defendants
23 contend, any appeal grieving this incident filed in March or May 2011 (or January 2011) would
24 have been untimely. See Dfs. Memo., ECF No. 25-2 at 9; Clark Decl. ¶ 12 (“It should be noted
25 that to the extent inmate Gaines submitted appeals in March and May 2011 that related to
26 incidents taking place in June or July 2010, they would have been untimely under both the 2009
27 and 2011 regulations.”); see also Clark Decl. ¶¶ 9, 13.

28 For these reasons, the court finds that plaintiff has not met his burden of presenting some

1 evidence demonstrating a material factual dispute whether HDSP's administrative remedies were
2 effectively unavailable to him to exhaust his claims in this action. The absence of any evidence
3 on this question underscores the inconsistencies and lack of clear allegations in this case,
4 particularly the identity of plaintiff's cellmate during the relevant period, and the date of the
5 alleged assault.

6 Accordingly, this court finds that plaintiff failed to comply with the requirement of the
7 PLRA that he exhaust his available administrative remedies before commencing this suit. See 42
8 U.S.C. § 1997e(a). Therefore, this court recommends that defendants' motion for summary
9 judgment be granted and this action be dismissed without prejudice.

10 VI. Conclusion


11 For the foregoing reasons, IT IS HEREBY ORDERED that the Clerk of Court is directed
12 to randomly assign a district judge to this case.

13 Further, IT IS HEREBY RECOMMENDED that:

- 14 1. Defendants' motion for summary judgment, ECF No. 25, be granted on failure-to-
15 exhaust grounds; and
16 2. This action be dismissed without prejudice.

17 These findings and recommendations are submitted to the United States District Judge
18 assigned to this case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Within twenty-one days
19 after being served with these findings and recommendations, any party may file written
20 objections with the court and serve a copy on all parties. Such a document should be captioned
21 "Objections to Magistrate Judge's Findings and Recommendations." The parties are advised that
22 failure to file objections within the specified time may waive the right to appeal the District
23 Court's order. Martinez v. Ylst, 951 F.2d 1153 (9th Cir. 1991).

24 DATED: February 3, 2016

25 
26 ALLISON CLAIRE
27 UNITED STATES MAGISTRATE JUDGE
28