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4 UNITED STATES DISTRICT COURT  
5 NORTHERN DISTRICT OF CALIFORNIA

6 TINA M. VASQUEZ,  
7 Plaintiff,

8 v.

9 BANK OF AMERICA, N.A., et al.,  
10 Defendants.  
11

Case No. 13-cv-02902-JST

**ORDER GRANTING IN PART AND  
DENYING IN PART MOTION TO  
DISMISS**

Re: ECF No. 15

12 **I. INTRODUCTION**

13 Defendants Bank of America, N.A. (“BANA”) and Bank of New York Mellon (“BNYM”) jointly move to dismiss Plaintiff Tina Vasquez’s (“Plaintiff”) First Amended Complaint (“FAC”), in which Plaintiff challenges Defendants’ actions in proceeding towards foreclosure of her home. “Mot.,” ECF No. 15. The Court has considered the arguments of the parties in their papers and at the oral argument held on October 21, 2013.

14 **II. BACKGROUND**

15 **A. Factual Background<sup>1</sup>**

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22 <sup>1</sup> Since this is a motion to dismiss, the Court accepts the facts from Plaintiff’s First Amended Complaint as true. See Marceau v. Blackfeet Hous. Auth., 540 F.3d 916, 919 (9th Cir. 2008). The Court also GRANTS Defendants’ Request for Judicial Notice (“RJN”) of the Notice of Trustee’s Sale of Plaintiff’s home, dated May 13, 2013 and recorded in the Official Records of the Recorder of Office of Alameda County, California, on May 21, 2013. ECF No. 16. “A court may . . . consider certain materials—documents attached to the complaint, documents incorporated by reference in the complaint, or matters of judicial notice—without converting the motion to dismiss into a motion for summary judgment.” United States v. Ritchie, 342 F.3d 903, 908 (9th Cir. 2003). The FAC refers extensively to the Notice of Trustee’s Sale, and the appropriately noticeable facts it documents can be “accurately and readily determined from sources whose accuracy cannot reasonably be questioned.” Fed. R. Evid. 201(b)(2). The copy of the notice submitted by Defendants bears the stamp of the Official Records of Alameda County, and Plaintiff

1 Plaintiff lives in and owns a property in Hayward, California, on which she obtained a loan  
2 around June 1, 2005. FAC, ECF No. 13, ¶¶ 4, 10. Subsequently, Defendant BNYM acquired the  
3 loan and Defendant BANA became the servicer of the loan. FAC ¶ 10. Plaintiff timely made her  
4 monthly payments each month between June 1, 2005 and August 2011. FAC ¶ 11.

5 In or around August 2011, Plaintiff called a BANA number and spoke to an individual  
6 who identified herself as Plaintiff's customer relationship manager. FAC ¶ 12. The representative  
7 told Plaintiff that she was qualified for a modification of her home loan, but also told Plaintiff that  
8 the only way to receive a loan modification was to be at least sixty days delinquent on her  
9 payments. Id. The FAC explains:

10 Plaintiff expressed concern about missing payments, and the  
11 representative responded that BANK OF AMERICA was not  
12 supposed to tell borrowers this, but it was Defendants' policy to  
13 inform borrowers to miss payments for at least sixty days, and then  
14 they could qualify for a modification. Plaintiff inquired about the  
15 effect missed payments would have on her credit and BANK OF  
16 AMERICA'S representative informed Plaintiff that it was BANK  
17 OF AMERICA'S policy to not report Plaintiff's delinquency to  
18 credit agencies if the borrower was missing payments in order to  
19 receive a modification. Instead, BANK OF AMERICA'S  
20 representative told Plaintiff that it would refrain from reporting  
21 Plaintiff's account status at all to credit agencies while Plaintiff was  
22 being reviewed for a modification. Plaintiff also learned that BANK  
23 OF AMERICA would not initiate foreclosure proceedings against  
24 Plaintiff's property while she was being reviewed for a  
25 modification. Therefore, in reliance on BANK OF AMERICA'S

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26 does not contest its accuracy.  
27 Defendants do, however, contest the noticeability of the document Plaintiff has submitted in her  
28 Request for Judicial Notice. ECF Nos. 19 & 21. (Plaintiff's request for judicial notice is entitled  
"Request for Judicial Notice in Support of Cross-Defendant's Special Anti-SLAPP Motion to  
Strike Cross-Complaint," which the Court assumes is an error.) The document is described as a  
"Deed of Trust, dated June 1, 2005, and recorded in the Official Records, Recorder Office of  
Alameda County, California, on June 22, 2005," but it nowhere bears a seal or identifying marks  
indicating that it has been maintained as a public record, and therefore the document's source is  
not one whose accuracy cannot reasonably be questioned. It would also be inappropriate to take  
notice of the document for the truth of the disputed facts contained within the document, which  
appears to be Plaintiff's purpose in seeking notice. See Lee v. City of Los Angeles, 250 F.3d 668,  
688-90 (9th Cir. 2001); see also Opp. 14:17-18. Plaintiff's Request for Judicial Notice is therefore  
DENIED.

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statements, Plaintiff did not make her September 2011 payment.

Id. Plaintiff spoke to another BANA representative to in November 2011, who told her to become even more delinquent in her payments before applying for a loan modification, and to call back the following month to request a modification. Id., ¶ 13. In December 2011, Plaintiff completed and submitted a loan modification application. Id., ¶ 14. In or around February 2012, another BANA representative advised Plaintiff that in order to receive a loan modification, she should discharge some debt and solicit a roommate to raise her income. Id.

Plaintiff filed for bankruptcy in March 2012, discharged approximately \$66,000 in debt in or around June 2012, and found a roommate to pay approximately \$1,000 in monthly rent. FAC ¶ 14. Plaintiff again requested a loan modification in July 2012, and received a July 25 letter from BANA that her application was complete. FAC ¶ 15. Two days later, on July 27, 2012, Plaintiff received a letter indicating that her modification was denied because Plaintiff did not complete and submit all of the documents BANK OF AMERICA requested.” Id. Plaintiff contacted BANA, who told her that the denial was sent in error but that she would need to submit a new modification, which she did. Id. “Between July 2012 and March 2013, Plaintiff continued to submit and re-submit countless documents to BANK OF AMERICA in pursuit of a loan modification,” without receiving any status update. FAC ¶ 16. On or around February 11, 2013, Plaintiff received a Notice of Default. FAC ¶ 17. Plaintiff contacted BANA, and when she was unable to speak with anyone, she continued to wait for a determination on her application. Id.

On or around April 6, 2013, Plaintiff was informed that she had been assigned a single point of contact, an individual named Michelle Harrold who promised to work with her through the remainder of the loan modification process. FAC ¶ 18. Around this same time, another individual purporting to be a representative of BANA told Plaintiff that she did not qualify for a modification. Id. Plaintiff advised Harrold of this, and also told Harrold that she had obtained a new job and that her monthly salary had increased by approximately \$2,400. Id. Harrold advised Plaintiff to resubmit a new loan modification application, which Plaintiff did on or around May 13, including documentation of her increased income, which Harrold confirmed receiving. Id.

On May 22, the day after Harrold confirmed to Plaintiff that her documents had been

1 received and were being reviewed, Plaintiff received a written denial of her modification  
2 application, dated May 20, 2013. Id. The same day, Plaintiff received a Notice of Trustee’s Sale  
3 of her home, dated May 13, 2013 and recorded in the Official Records of the Recorder of Office of  
4 Alameda County, California on May 21, 2013. Exh. A to Defts’ RJN, ECF No. 16-1; FAC, ¶ 18.  
5 The sale was noticed for June 13, 2013. Exh. A to Defts’ RJN.

6 **B. Procedural History**

7 Plaintiff filed the initial complaint in this action against Defendant BANA and Does 1-50.  
8 ECF No. 1. In response to BANA’s motion to dismiss, Plaintiff filed the FAC, which added  
9 BNYM as a defendant and brought causes of action for: (1) violation of California Civil Code  
10 Section 2923.6, (2) violation of California Civil Code Section 2924 et seq., (3) violation of the  
11 federal Equal Credit Opportunity Act (“ECOA”), 11 U.S.C. § 1691, (4) breach of the implied  
12 covenant of good faith and fair dealing, (5) promissory estoppel, (6) fraud, (7) negligent  
13 misrepresentation, and (8) violation of California’s Unfair Competition Law (“UCL”), Cal. Bus &  
14 Prof. Code § 17200 et seq. BANA withdrew its first motion to dismiss, and both Defendants then  
15 filed a joint motion to dismiss the FAC, which the Court now considers.

16 **C. Legal Standard**

17 “Dismissal under Rule 12(b)(6) is appropriate only where the complaint lacks a cognizable  
18 legal theory or sufficient facts to support a cognizable legal theory.” Menciondo v. Centinela  
19 Hosp. Med. Ctr., 521 F.3d 1097, 1104 (9th Cir.2008). Dismissal is also proper where the  
20 complaint alleges facts that demonstrate that the complaint is barred as a matter of law. See  
21 Balistreri v. Pacifica Police Dept., 901 F.2d 696, 699 (9th Cir.1990); Jablon v. Dean Witter & Co.,  
22 614 F.2d 677, 682 (9th Cir.1980).

23 For purposes of a motion to dismiss, “all allegations of material fact are taken as true and  
24 construed in the light most favorable to the nonmoving party.” Cahill v. Liberty Mut. Ins. Co., 80  
25 F.3d 336, 337–38 (9th Cir.1996). However, “[w]hile a complaint attacked by a Rule 12(b)(6)  
26 motion to dismiss does not need detailed factual allegations, a Plaintiff’s obligation to provide the  
27 ‘grounds’ of his ‘entitle[ment] to relief’ requires more than labels and conclusions, and a  
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1 formulaic recitation of the elements of a cause of action will not do.” Bell Atl. Corp. v. Twombly,  
2 550 U.S. 544, 555 (2007). To survive a motion to dismiss, a pleading must allege “enough fact to  
3 raise a reasonable expectation that discovery will reveal evidence” to support the allegations. Id.  
4 at 556.

5 **D. Jurisdiction**

6 In the portion of the FAC addressing subject-matter jurisdiction, Plaintiff invokes only  
7 federal-question jurisdiction, since the FAC alleges a violation of a federal statute, ECOA. FAC,  
8 ¶ 2. However, in her opposition brief, Plaintiff argues that diversity jurisdiction also applies to  
9 this action since both Defendants are citizens of states other than Plaintiff. Plaintiff’s Opposition  
10 (“Opp.”), ECF No. 18, at 19:4-20. Ordinarily, “the complaint may not be amended by briefs in  
11 opposition to a motion to dismiss.” Tietzworth v. Sears, 720 F. Supp. 2d 1123, 1145 (N.D. Cal.  
12 2010) (internal quotation omitted). And also ordinarily, the Court would not exercise  
13 supplemental jurisdiction over state-law claims without first determining whether a plaintiff has a  
14 viable federal claim. See Carnegie-Mellon Univ. v. Cohill, 484 U.S. 343, 350, n. 7 (1988).  
15 However, given the apparent complete diversity of the parties in this case, to avoid the expense  
16 and time of unnecessary motion practice, this Court ordered Defendants to file a supplemental  
17 brief “identifying the state or states of which Defendants are citizens, and stating whether  
18 Defendants dispute that diversity jurisdiction applies to the entire complaint.” ECF No. 23, at  
19 2:12.

20 Defendants’ counsel responded by filing a supplemental statement which failed completely  
21 to address the sole question posed by the Court’s order. Defendants’ Supplemental Reply re:  
22 Jurisdiction (“Suppl. Reply”), ECF No. 24. Defendants did not argue that the Court lacked the  
23 authority to issue the order; instead, they pointed out a fact the Court was already aware of: that  
24 Plaintiff failed to assert diversity jurisdiction in her complaint. Defendants provided no  
25 information regarding their state citizenship.

26 The Defendants’ response was puzzling, because the information the Court sought was not  
27 difficult to obtain. Notably, when these same Defendants seek to remove cases to federal court,  
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1 they are more forthcoming with this information. In numerous cases filed in this court, BANA has  
2 asserted that it is a citizen of the state of North Carolina. See, e.g., Notice of Removal ¶ 7,  
3 Pantoja v. Bank of America, No. 3:12-cv-00268-RS (N.D. Cal. Jan. 19, 2011); Notice of Removal  
4 ¶ 6, Ravan v. Bank of America, No. 3:13-cv-02902-JST (N.D. Cal. May 3, 2011).<sup>2</sup> (Defendants’  
5 counsel in this case was counsel of record for BANA in the aforementioned cases.) Likewise,  
6 BNYM has asserted New York and Delaware citizenship in Notices of Removal filed in this court.  
7 Notice of Removal ¶ 12, Britto v. Bank of America, N.A., No. 13-cv-3508-WHA (N.D. Cal. July  
8 30, 2013); Notice of Removal ¶ 7, Campos v. Bank of America, Inc., No. 4:11-cv-00431-SBA  
9 (N.D. Cal. Jan. 28, 2011). (Defendants’ counsel’s firm was counsel of record in Britto, and also  
10 again asserted BANA’s North Carolina citizenship in that case. Notice of Removal ¶ 10.) In  
11 cases filed in other courts, BNYM has also asserted that is only a citizen of New York. See Notice  
12 of Removal 3, Fillman v. Bank of New York Mellon, No. 4:13-cv-02601 (S.D. Tex. Sep. 4, 2013);  
13 Notice of Removal ¶ 8, Sharp v. Bank of America, No. 0:12-cv-02610-MJD-SER (D. Minn. Oct.  
14 11, 2012) (“[f]or purposes of diversity, Bank of New York is a citizen of New York”). The Court  
15 has found no filings in which either Defendant asserted California citizenship – the fact of which  
16 would be necessary to defeat diversity jurisdiction in this case – and at oral argument Defendants’  
17 counsel conceded that neither Defendant is a citizen of California.

18 Defendants’ motion, and their supplemental statement, argues that it would be  
19 inappropriate for the Court to assume supplemental jurisdiction over Plaintiff’s state-law claims.  
20 Mot. 22:21-23:8; Suppl. Reply 4:3-5.<sup>3</sup> But that is their secondary position. Defendants’ first  
21 choice is to have the Court dismiss the entire complaint with prejudice. Mot. 1:17; Suppl. Reply

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23 <sup>2</sup> See also Notice of Removal from State Court ¶ 13, Vespi v. Mortgage Elec. Registration Sys.,  
24 Inc., No. 1:12-CV-858 (W.D. Mich. Aug. 16, 2012); Notice of Removal 2-3, Mason v. Bank of  
25 America, No. 4:12-cv-00291-RAS-DDB (E.D. Tex. May 11, 2012); Notice of Removal ¶ 4,  
26 Schultz v. BAC Home Loans Servicing LP, Case 2:11-cv-00558-NVW (D. Ariz. Mar. 25, 2011).

27 <sup>3</sup> Defendants’ counsel, when removing cases to federal court on the basis of federal question  
28 jurisdiction, has several times asserted that courts of this district should exercise supplemental  
jurisdiction over state-law claims. Notice of Removal ¶ 4, Brothers v. Bank of America, N.A.,  
No. 5:12-cv-03121-EJD (June 18, 2012). Notice of Removal ¶ 7, Kennedy v. Bank of America,  
N.A., No. 4:12-cv-00952-YGR (Feb. 27, 2012).

1 4:2-4. Without exercising supplemental jurisdiction, the Court could only proceed to consider all  
2 claims in the complaint if diversity jurisdiction applies. Defendants' suggestion is that if the Court  
3 intends to rule their way, it should assume jurisdiction, but that if it does not, it should not.

4 That, it should go without saying, is not how law practice in federal court works. State  
5 citizenship, and the federal court jurisdiction upon which it depends, is not something one asserts  
6 or hides depending upon the convenience of the client. The Court either has jurisdiction over the  
7 entire complaint, or it does not. And Defendants either have state citizenship which is diverse  
8 from Plaintiff's, or they do not.

9 It is not clear what Defendants' counsel thought he might be accomplishing by not  
10 disclosing the state citizenship his clients have repeatedly asserted to other federal courts. The net  
11 effect, however, is that the Court itself had to do the work to uncover what seems obvious and  
12 indisputable: that Defendants' state citizenships are diverse from Plaintiff's. It also appears that  
13 the amount in controversy exceeds \$75,000, since both the amount of indebtedness – and probably  
14 the market value of the home – exceed that threshold. See Exh. A to RJN; see also Ngoc Nguyen  
15 v. Wells Fargo Bank, N.A., 749 F. Supp. 2d 1022, 1028-29 (N.D. Cal. 2010) (discussing various  
16 tests applied by courts in this district for determining the amount in controversy requirement in  
17 foreclosure cases). The Court therefore concludes that it has subject matter jurisdiction over the  
18 entire complaint pursuant to 28 U.S.C. § 1332.

19 The Court does agree that it is Plaintiff's responsibility to validly assert the appropriate  
20 jurisdiction in the operative complaint. Since the Court will dismiss the complaint without  
21 prejudice, Plaintiff must include adequate jurisdictional allegations in any amended complaint.  
22 Defendants can, of course, bring any challenge to that asserted jurisdiction at any time, and the  
23 Court remains mindful of its own sua sponte obligation to satisfy itself of its jurisdiction.

24 **III. ANALYSIS**

25 Defendants move to dismiss on the grounds that the entire complaint should be dismissed  
26 as insufficient under Rule 8 of the Federal Rules of Civil Procedure, and also on the grounds that  
27 each of the specific causes of action fail to state a claim upon which relief may be granted.  
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1           **A.     Rule 8**

2           Defendants contend that the FAC should be dismissed for failing to contain “a short and  
3 plain statement of the claim showing that the pleader is entitled to relief,” as required by Rule 8 of  
4 the Federal Rules of Civil Procedure. In their motion, Defendants state that “Plaintiff asserts all  
5 eight claims broadly against ‘all Defendants’ with no attempt to identify the specific conduct of  
6 each individually.” This statement is inaccurate; Plaintiff specifically states in the FAC that she  
7 brings her third, sixth and seventh causes of action only against BANA, and brings the remaining  
8 causes of action against both Defendants. FAC ¶¶ 20, 28, 34, 40, 49, 58, 63, 72.

9           This misstatement aside, Plaintiffs cite only two district court opinions as authority for  
10 their argument that Rule 8 requires dismissal of the FAC. In one, the complaint was “a sprawling,  
11 prolix and incoherent jumbling of allegations and legal conclusions” brought against fifteen  
12 different companies. McNeil v. Home Budget Loans, No. CV 09-7588 ODW AJWX, 2010 WL  
13 1999580, at \*1 (C.D. Cal. May 13, 2010). This provides little support for dismissal of Plaintiff’s  
14 generally intelligible complaint against just two defendants.

15           In the second case, a plaintiff brought an action under 42 U.S.C. sections 1981 and 1983,  
16 which require a plaintiff to plead that a defendant acted “under color of state law” to deprive the  
17 plaintiff of “a right, privilege or immunity secured by the Constitution, treaty or laws of the United  
18 States.” Gauvin v. Trombatore, 682 F. Supp. 1067, 1071 (N.D. Cal. 1988). Plaintiff Gauvin  
19 brought his action against several government actors, but also against nine private defendants,  
20 without “stat[ing] with any specificity how each private defendant allegedly deprived him of a  
21 right secured by the Constitution or laws of the United States.” Id. “Instead, all defendants [were]  
22 lumped together in a single, broad allegation.” Id. Gauvin stands for the proposition that private  
23 defendants cannot, without explanation, be lumped in with government actors in a Section 1983  
24 action. That case does not support dismissal here.

25           Plaintiffs allege that Defendant BANA is the servicer for the loan owned by Defendant  
26 BNYM, and that both defendants are jointly liable under the joint causes of action under agency  
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1 principles. FAC ¶¶ 8-9.<sup>5</sup> In their reply, Defendants argue that this is insufficient to plead a claim  
2 against both Defendants under Rule 8 because Plaintiffs have not specifically pled every element  
3 of a legal agency relationship between Defendants. The only case Defendants cite as “precedent”  
4 for this requirement is a district court case holding that “where a plaintiff alleges that a defendant  
5 is liable for fraud under an agency theory, Rule 9(b) requires that the existence of the agency  
6 relationship be pled with particularity.” Jackson v. Fischer, 931 F. Supp. 2d 1049, 1061 (N.D.  
7 Cal. 2013) (emphases added). The Jackson court was applying Rule 9(b)’s heightened pleading  
8 standards, not Rule 8’s general pleading requirements. The Court addresses the requirements of  
9 Rule 9(b) infra at Parts III-H-1 and III-I-4, but these requirements only apply to some of Plaintiff’s  
10 claims, only one of which is brought against both Defendants.<sup>6</sup>

11 Given the allegation that BANA is the servicer of a loan owned by BNYM, it is plausible  
12 to infer from the facts of the FAC that Defendants could be liable for the foreclosure, contractual  
13 and UCL claims that Plaintiff brings against both Defendants. Defendants are reasonably on  
14 notice of the claims against them. That is all Rule 8 requires.

15 **B. California Civil Code Section 2923.6**

16 Plaintiff’s first cause of action is for violation of California Civil Code Section 2923.6.<sup>7</sup>  
17 The current version of Section 2923.6(c) provides, inter alia, that “[i]f a borrower submits a  
18 complete application for a first lien loan modification offered by, or through, the borrower’s  
19 mortgage servicer, a mortgage servicer, mortgagee, trustee, beneficiary, or authorized agent shall  
20 not record a notice of default or notice of sale, or conduct a trustee’s sale, while the complete first  
21 lien loan modification application is pending.” That subsection goes on to state that a servicer  
22 “shall not record a notice of default or notice of sale or conduct a trustee’s sale until any of the  
23 following occurs: (1) The mortgage servicer makes a written determination that the borrower is  
24 not eligible for a first lien loan modification, and any appeal period pursuant to subdivision (d) has

25 \_\_\_\_\_  
26 <sup>5</sup> These two adjacent paragraphs are identical.

27 <sup>6</sup> The claim is the claim under the ‘fraudulent’ prong of the UCL. See Part III-I, infra.

28 <sup>7</sup> All statutory references in this and the following section are to sections of the California Civil Code.

1 expired; (2) The borrower does not accept an offered first lien loan modification within 14 days of  
2 the offer; (3) The borrower accepts a written first lien loan modification, but defaults on, or  
3 otherwise breaches the borrower’s obligations under, the first lien loan modification.” Id.  
4 Subsection (d)’s appeal period states that “the borrower shall have at least 30 days from the date of  
5 the written denial to appeal the denial and to provide evidence that the mortgage servicer’s  
6 determination was in error.”

7 Plaintiff maintains that Defendants violated this statute when BANA recorded the February  
8 2013 Notice of Default while in possession of her complete loan modification application, and that  
9 they further violated the statute by recording the May 21, 2013 Notice of Trustee’s Sale before the  
10 30-day period to appeal her later denial had lapsed. FAC, ¶¶ 25-26.

11 **1. Existence of a Private Right of Action under 2923.6**

12 Defendants state flatly that “[t]here is no private right of action under Cal. Civ. Code  
13 § 2923.6.” Their primary authority is Pfeifer v. Countrywide Home Loans, Inc., in which the  
14 Court of Appeal stated in a footnote that, “to the extent that [the borrowers in that case] are  
15 seeking any damages . . . [they] have no private right of action under Civil Code section 2923.6,  
16 and this statute does not require loan services to modify loans.” 211 Cal. App. 4th 1250, 1282, n.  
17 17 (2012), review denied (Feb. 20, 2013). They also cite numerous district court decisions  
18 holding similarly.

19 The problem with Defendants’ argument is that those cases are discussing a different law.  
20 At the time Pfeiffer was decided, Section 2923.6 only contained its first two subsections, which  
21 “merely express[] the hope that lenders will offer loan modifications on certain terms.” Mabry v.  
22 Superior Court, 185 Cal. App. 4th 208, 222 (2010).

23 In January 1, 2013, the California Homeowners’ Bill of Rights (“HBOR”) took effect.  
24 Ch. 86, Stats. 2012. That act added subsections c through k to Section 2923.6, including the two  
25 subsections Plaintiff invokes in the FAC. Id., § 7. In holding that there is no private right of  
26 action under “Section 2923.6,” Pfeiffer could only have been referring to the first two provisions  
27 of the section, and not to subsection c and d’s specific requirements regarding dual-tracking.  
28

1 Pfeiffer and the other pre-HBOR cases cited by Defendants discussing the defunct version of  
2 2923.6 have little, if any, applicability to subsections c through k of the now-applicable law.

3 Perhaps even more importantly, HBOR also added Section 2924.12 to the California Civil  
4 Code. Id., § 14. Section 2924.12 expressly provides that borrowers may bring an action based on  
5 a violation of the new Section 2923.6, the remedies for which depend upon whether a trustee's  
6 deed has or has not been recorded:

7 (a) (1) If a trustee's deed upon sale has not been recorded, a  
8 borrower may bring an action for injunctive relief to enjoin a  
9 material violation of Section 2923.55, 2923.6, 2923.7, 2924.9,  
2924.10, 2924.11, or 2924.17.

10 (2) Any injunction shall remain in place and any trustee's  
11 sale shall be enjoined until the court determines that the mortgage  
12 servicer, mortgagee, trustee, beneficiary, or authorized agent has  
13 corrected and remedied the violation or violations giving rise to the  
14 action for injunctive relief. An enjoined entity may move to dissolve  
15 an injunction based on a showing that the material violation has  
16 been corrected and remedied.

17 (b) After a trustee's deed upon sale has been recorded, a  
18 mortgage servicer, mortgagee, trustee, beneficiary, or authorized  
19 agent shall be liable to a borrower for actual economic damages  
20 pursuant to Section 3281, resulting from a material violation of  
21 Section 2923.55, 2923.6, 2923.7, 2924.9, 2924.10, 2924.11, or  
22 2924.17 by that mortgage servicer, mortgagee, trustee, beneficiary,  
or authorized agent where the violation was not corrected and  
remedied prior to the recordation of the trustee's deed upon sale. If  
the court finds that the material violation was intentional or reckless,  
or resulted from willful misconduct by a mortgage servicer,  
mortgagee, trustee, beneficiary, or authorized agent, the court may  
award the borrower the greater of treble actual damages or statutory  
damages of fifty thousand dollars (\$50,000).

23 Cal. Civ. Code § 2924.12. The FAC does not indicate whether or not a Trustee's Deed has been  
24 recorded on the subject property. The Trustee's Sale was noticed for June 2013, but at oral  
25 argument counsel stated that the sale has not taken place.

26 To the extent that Defendants merely seek to cabin Plaintiff's remedies to the appropriate  
27 portion of Section 2924.12, see Reply 3:6-11, the Court confirms that Plaintiff may not seek  
28 remedies under Section 2924.12 that do not apply to the present status of the property. For

1 example, if no trustee’s deed upon sale has been recorded, Plaintiff’s claims in FAC ¶ 27 for  
2 actual damages, attorneys’ fees, and treble damages are unavailable until such time as the deed  
3 upon sale has been recorded.

4 But if Defendants contend, in arguing that “there is no private right of action” under  
5 Section 2923.6, that its post-HBOR provisions are unenforceable, the Court rejects that argument,  
6 since it is based on now inapplicable legal rulings. Defendants cite no case interpreting the current  
7 version of Section 2923.6 in light of the new Section 2924.12. In the only 2013 case Defendants  
8 cite in their motion holding that there is no private right of action under Section 2923.6, Homsy v.  
9 Bank of Am., N.A., the Notice of Default and Trustee’s sale were recorded in 2012, when the old  
10 Section 2923.6 was in effect and when Section 2924.12 was not yet law. No. C 13-01608 LB,  
11 2013 WL 2422781, at \*1-3, \*6 (N.D. Cal. June 3, 2013).<sup>8</sup> (There is no indication that HBOR has  
12 retroactive effect. See Michael J. Weber Living Trust v. Wells Fargo Bank, N.A., 13-CV-00542-  
13 JST, 2013 WL 1196959, at \*4 (N.D. Cal. Mar. 25, 2013).)

14 The relevant facts of this case -- the recordation of the Notice of Default and the Notice of  
15 Trustee’s Sale -- occurred in 2013, under the now-current text of Section 2923.6, and under the  
16 explicit borrower right of action provisions in the new Section 2924.12. Defendants’ arguments  
17 and authority regarding the nonexistence of a private right of action do not demonstrate that  
18 Plaintiff may not seek appropriate relief under Section 2924.12.

19 **2. Section 2923.6(g)**

20 Defendants invoke another subsection of the same post-HBOR section and argue that it  
21 bars Plaintiff’s claim. Section 2923.6(g) provides:

22 In order to minimize the risk of borrowers submitting multiple  
23 applications for first lien loan modifications for the purpose of  
24 delay, the mortgage servicer shall not be obligated to evaluate  
25 applications from borrowers who have already been evaluated or

26 <sup>8</sup> In their reply brief, they cite another: Pitre v. Wells Fargo Bank, N.A. Mortgage Servicer, No. C  
27 13-00552 WHA, 2013 WL 2156315 (N.D. Cal. May 17, 2013). That case also involved 2012 acts,  
28 and the court was clearly discussing Section 2923.6’s pre-HBOR provisions. See 2013 WL  
2156315, at \*3.

1           afforded a fair opportunity to be evaluated for a first lien loan  
2           modification prior to January 1, 2013, or who have been evaluated  
3           or afforded a fair opportunity to be evaluated consistent with the  
4           requirements of this section, unless there has been a material change  
5           in the borrower’s financial circumstances since the date of the  
6           borrower’s previous application and that change is documented by  
7           the borrower and submitted to the mortgage servicer.

8           Plaintiff claims BANA violated Section 2923.6(c) twice: first, when BANA recorded the  
9           February 2013 Notice of Default while in possession of a completed modification application, and  
10          second, when recording the May 21, 2013 Notice of Trustee’s Sale before the 30-day period to  
11          appeal BANA’s later denial had lapsed. FAC ¶¶ 25-26.

12          Plaintiff has validly pled her claim that the posted May 21, 2013 notice violated Section  
13          2923.6. Plaintiff has alleged that, after gaining new employment with a higher income, she spoke  
14          to BANA representative Michelle Harrold, and at Ms. Harrold’s request submitted a new loan  
15          modification application, “including documentation of her increased income, on or around May  
16          13, 2013 and on May 21, 2013, Plaintiff spoke with Harrold who confirmed that all documents  
17          had been received and were in the process of being reviewed.” FAC ¶ 18. Defendants offer no  
18          authority in support of their argument that these allegations, which must be deemed true on a  
19          motion to dismiss, do not qualify as sufficient to meet Section 2923.6(g)’s requirements that a  
20          borrower document and submit to the servicer a “material change in the borrower’s financial  
21          circumstances.”<sup>9</sup>

22          Instead, Defendants suggest that “Plaintiff is required to specifically plead which section of  
23          the Cal. Civ. Code that provides her with a statutory right to appeal an adverse loan modification  
24          decision.” Mot. 4:27-28. That is not Plaintiff’s claim. She claims that Defendant was prohibited  
25          by Section 2923.6(c) and (d) from noticing a trustee’s sale during the 30-day period following a

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26          <sup>9</sup> Defendants claim that Plaintiff “has not alleged that she provided BANA with any documented  
27          material change in her financial circumstances,” says that she submitted only “verbal  
28          representations,” and states that she “fails to allege any facts indicating that Defendants were or  
29          could have been aware of Plaintiff’s purported alleged material change noticed prior to April  
30          2013.” Reply 5:23-6:2. This response seems to ignore Plaintiff’s allegation that she submitted  
31          documentation of the new income to BANA and that BANA confirmed receiving it. FAC ¶ 18.

1 denial during which Plaintiff could have made such appeal. That claim is sufficiently pled.

2 As for the February 23 Notice of Default, that is a closer question. Plaintiff alleges that  
3 she received a letter from BANA in July 2012 denying her first loan modification application.  
4 FAC ¶ 15. Therefore, she would normally be required to demonstrate that she both documented  
5 and submitted a material change in her financial circumstances to BANA before claiming that a  
6 subsequent application precluded BANA from recording a Notice of Default.

7 However, Plaintiff has also alleged that a BANA representative told her immediately after  
8 the July 2012 denial that the letter had been in error. FAC, ¶ 15. Plaintiff also argues that, even if  
9 BANA was not “obligated” by the law to evaluate her post-July 2012 loan modification  
10 application, they undertook to do so anyway, and therefore became obligated to follow the  
11 requirements of Section 2923.6(c). At least on a motion to dismiss, when all inferences are  
12 resolved in Plaintiff’s favor, Defendants have failed to meet their burden of showing that that  
13 claim fails as a matter of law.

14 **D. Wrongful Foreclosure**

15 Plaintiff’s second cause of action is for violation of California Civil Code § 2924 et seq.,  
16 California “wrongful foreclosure” statute. These California Civil Code sections “govern  
17 nonjudicial foreclosure sales pursuant to a power of sale contained in a deed of trust.” Biancalana  
18 v. T.D. Serv. Co., 56 Cal. 4th 807, 813 (2013). “The purposes of this comprehensive scheme are  
19 threefold: (1) to provide the creditor/beneficiary with a quick, inexpensive and efficient remedy  
20 against a defaulting debtor/trustor; (2) to protect the debtor/trustor from wrongful loss of the  
21 property; and (3) to ensure that a properly conducted sale is final between the parties and  
22 conclusive as to a bona fide purchaser.” Id. at 830 (quoting Moeller v. Lien 25 Cal.App.4th 822,  
23 830 (1994)). Plaintiff claims that she has a claim under the wrongful foreclosure statute since “she  
24 was not in breach of the loan agreement” because Defendants’ agents told her to miss payments,  
25 since the Notice of Default included fees Defendants had waived under California Civil Code §  
26 1511 by inducing her not to perform, and since the nature of the alleged breach was not known to  
27 the beneficiary as required by Section 2924a(1)(C). FAC, ¶¶ 30-32.

28

1 Defendants maintain that there is no private right of action under this statute. It is true that  
2 there is no specific right of action provision, analogous to Section 2924.12, that provides for civil  
3 enforcement of the specific requirements of Sections 2924 et seq. California courts have declined  
4 to read into the statute an implied right of action to enforce its substantive requirements. See, e.g.,  
5 Gomes v. Countrywide Home Loans, Inc., 192 Cal. App. 4th 1149, 1155 (2011), review denied  
6 (May 18, 2011), cert. denied, \_\_\_ U.S. \_\_\_, 132 S. Ct. 419 (U.S. 2011) (holding that, while  
7 Section 2924(a) establishes which entities authorized to initiate foreclosure, the statute does not  
8 “provide for a judicial action to determine whether the person initiating the foreclosure process is  
9 indeed authorized”). However, California courts do look to the statute’s requirements in  
10 considering an equitable action to set aside a wrongful foreclosure sale. See Lona v. Citibank,  
11 N.A., 202 Cal. App. 4th 89, 104 (2011).

12 The nature of Plaintiff’s “wrongful foreclosure” cause of action is unclear from the FAC.  
13 It does not appear from the FAC that she is seeking to set aside a foreclosure sale, see FAC, ¶ 33,  
14 and at oral argument it emerged that there is no sale to set aside. Therefore, the claim cannot be  
15 construed as an equitable action to set aside a foreclosure sale which incorporates the requirements  
16 of the wrongful foreclosure statute. As remedies for her wrongful foreclosure claim, Plaintiff  
17 seeks money damages, attorney’s fees, and an order “enjoining Defendants from carrying out any  
18 wrongful foreclosure sales.” Id. But in her opposition brief, she cites no case in which any court  
19 has recognized a cause of action seeking any of those remedies which incorporates the  
20 requirements of the wrongful foreclosure statute. In Susilo v. Wells Fargo Bank, N.A., the court  
21 looked to the foreclosure statute’s requirements in determining the scope of the borrower’s duty of  
22 care in a negligence claim. 796 F. Supp. 2d 1177, 1187 (C.D. Cal. 2011). Anderson v. Heart Fed.  
23 Sav. & Loan Ass’n was a “suit in equity . . . to set aside [a] foreclosure sale, the traditional method  
24 by which a nonjudicial foreclosure sale is challenged.” 208 Cal. App. 3d 202, 209-10 (1989).  
25 And Mabry held that Section 2923.5 contained an inherent right of action to enjoin an imminent  
26 foreclosure sale, but it did not hold that the wrongful foreclosure statute itself contained such a  
27 right. 185 Cal. App. 4th at 226.

28

1           Since Defendants are not reasonably on notice of the basis of the claims against them, the  
2 claim must be dismissed. If the claim is re-asserted in any amended complaint, Plaintiff must  
3 clarify the nature of her cause of action. She may only seek remedies for “wrongful foreclosure”  
4 if those remedies have been recognized to be available in an action for which a violation of the  
5 wrongful foreclosure statute is a factual predicate.

6           **E.     ECOA**

7           Plaintiff’s third cause of action against BANA is for violation of the ECOA.

8           “The purpose of the ECOA is to eradicate credit discrimination waged against women,  
9 especially married women whom creditors traditionally refused to consider for individual credit.”  
10 Brothers v. First Leasing, 724 F.2d 789, 793-94 (9th Cir. 1984) (citations omitted). “Congress  
11 reaffirmed the goal of antidiscrimination in credit in the 1976 amendments to the ECOA by adding  
12 race, color, religion, national origin, and age to sex and marital status as characteristics that may  
13 not be considered in deciding whether to extend credit.” Id. (citations omitted).

14           The Ninth Circuit recently described ECOA as follows:

15                     ECOA . . . makes it illegal “for any creditor to discriminate against  
16 any applicant, with respect to any aspect of a credit transaction . . .  
17 on the basis of race, color, religion, national origin, sex or marital  
18 status, or age.” 15 U.S.C. § 1691(a)(1). One way that ECOA  
19 effectuates this goal is through its notice requirement, which states:  
“Each applicant against whom adverse action is taken shall be  
entitled to a statement of reasons for such action from the creditor.”  
Id. § 1691(d)(2). ECOA defines an “adverse action” as a:

20                             denial or revocation of credit, a change in the terms of an  
21 existing credit arrangement, or a refusal to grant credit in  
22 substantially the amount or on substantially the terms  
23 requested. Such term does not include a refusal to extend  
24 additional credit under an existing credit arrangement where  
the applicant is delinquent or otherwise in default, or where  
such additional credit would exceed a previously established  
credit limit.

25                     Id. § 1691(d)(6).

26                     When a creditor takes an adverse action against an applicant without  
27 giving the required notice, the applicant may sue for a violation of  
28 ECOA. Id. § 1691e (“Any creditor who fails to comply with any



1 requirement imposed under this subchapter shall be liable to the  
2 aggrieved applicant for any actual damages sustained by such  
3 applicant”); see also Thompson v. Galles Chevrolet Co., 807 F.2d  
4 163, 166 (10th Cir.1986) (quoting Sayers v. Gen. Motors  
5 Acceptance Corp., 522 F.Supp. 835, 840 (W.D.Mo.1981)).  
6 Schlegel v. Wells Fargo Bank, NA, 720 F.3d 1204, 1210 (9th Cir. 2013). In addition to requiring  
7 lenders to provide a statement of reasons for taking any adverse action, the statute also requires a  
8 creditor to notify a credit applicant of the creditor’s action within thirty days after receipt of a  
9 completed application for credit (unless a longer period is set by regulation). 15 U.S.C.  
10 § 1691(d)(1).<sup>10</sup>

11 The Federal Reserve regulations implementing the ECOA appear to have two distinct  
12 requirements: a bar on discrimination in lending and a separate set of procedural notice and  
13 response requirements.

14 The purpose of this regulation is to promote the availability of credit  
15 to all creditworthy applicants without regard to race, color, religion,  
16 national origin, sex, marital status, or age (provided the applicant  
17 has the capacity to contract); to the fact that all or part of the  
18 applicant's income derives from a public assistance program; or to  
19 the fact that the applicant has in good faith exercised any right under  
20 the Consumer Credit Protection Act. The regulation prohibits  
21 creditor practices that discriminate on the basis of any of these  
22 factors. The regulation also requires creditors to notify applicants of  
23 action taken on their applications; to report credit history in the  
24 names of both spouses on an account; to retain records of credit  
25 applications; to collect information about the applicant's race and  
26 other personal characteristics in applications for certain dwelling-  
27 related loans; and to provide applicants with copies of appraisal  
28 reports used in connection with credit transactions.

12 C.F.R. § 202.1(b) (emphases added). While the Court has not identified any Ninth Circuit  
precedent directly on point, in Schlegel the Ninth Circuit referred to the procedural notice  
requirements as “[o]ne way that ECOA effectuates” the goal of effectuating the broader  
antidiscrimination purpose of the statute.<sup>11</sup> Other circuits, and courts within this district, have

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<sup>10</sup> Statutory references within this section are to sections of Title 15 of the United States Code.

<sup>11</sup> It stands to reason that, in order to decrease discriminatory practices, Congress might have imposed a requirement that lenders describe their reasons for all credit denials.

1 explicitly recognized that the ECOA’s notice requirements are distinct from the prohibition against  
2 discrimination in lending. See Davis v. U.S. Bancorp, 383 F.3d 761, 766 (8th Cir. 2004) (“in  
3 addition to a generalized prohibition of discrimination, [ECOA] also establishes procedural  
4 requirements for extending credit and communicating with applicants”); see also Watts v. JP  
5 Morgan Chase Bank, N.A., No. 5:11-cv-02780-LHK, 2012 U.S. Dist. LEXIS 119980, at 8 (N.D.  
6 Cal. Aug. 22, 2012) (“The ECOA prohibits discrimination against an applicant for credit . . .” and,  
7 “in addition, the ECOA establishes procedural requirements that creditors must follow in notifying  
8 any applicant when action is taken on the credit application”).

9 Defendant, and to some extent also Plaintiff, emphasize a pleading requirement adopted by  
10 many courts within this district that applies to ECOA discrimination claims. “While the Ninth  
11 Circuit has not had an opportunity to articulate a standard for ECOA discrimination claims, other  
12 circuits apply a multi-element test to determine whether a plaintiff properly has pleaded a claim of  
13 discrimination under the ECOA.” Hafiz v. Greenpoint Mortgage Funding, Inc., 652 F. Supp. 2d  
14 1039, 1045 (N.D. Cal. 2009). “To satisfy this test, plaintiff must allege that: (1) she is a member  
15 of a protected class; (2) she applied for credit with defendants; (3) she qualified for credit; and  
16 (4) she was denied credit despite being qualified.” Id. (citing Chiang v. Veneman, 385 F.3d 256,  
17 259 (3rd Cir. 2004)).

18 The Court views these pleading requirements as applicable to Plaintiff’s ECOA claim only  
19 to the extent that she claims she was actually the victim of discrimination. (Notably, Hafiz did not  
20 involve the procedural notice requirements of the ECOA.) ECOA’s procedural requirements  
21 apply regardless of whether the Hafiz prerequisites have been satisfied. Since the FAC could be  
22 read to bring both types of ECOA claims, the Court addresses each potential theory in turn.

23 **1. ECOA’s 30-Day Notice Requirement**

24 Plaintiff argues that her July 2012 modification applications qualified as an application for  
25 “an extension of credit” under the ECOA, and that “Defendant’s failure to notify Plaintiff of an  
26 answer within thirty days of the receipt of a loan modification application constitutes a violation of  
27 the Equal Credit Opportunity Act.” FAC, ¶¶ 37-38.

28

1 Defendants argue that “Plaintiffs reading of the statute entirely misconstrues the  
2 applicability of the ECOA.” Mot. 7:18-19. Defendants state that “the statute in its entirety states  
3 that the 30-day notice requirement relates to credit applications submitted to ‘(1) any credit  
4 assistance program expressly authorized by law for an economically disadvantaged class of  
5 persons; (2) any credit assistance program administered by a nonprofit organization for its  
6 members or an economically disadvantaged class of persons; or (3) any special purpose credit  
7 program offered by a profit-making organization to meet special social needs which meets  
8 standards prescribed in regulations by the Bureau . . . .” Mot. 7:19-24.

9 The statute says precisely the opposite. It says, in a passage directly above the portion  
10 quoted by Defendants, that “[i]t is not a violation of this section for a creditor to refuse to extend  
11 credit offered pursuant to” the specific programs listed above, if the refusal is made pursuant to  
12 those programs. 15 U.S.C. § 1691(c) (emphasis added).

13 However, Defendants also point out that the ECOA’s notice requirements do not apply to a  
14 creditor’s “refusal to extend additional credit under an existing credit arrangement where the  
15 applicant is delinquent or otherwise in default.” 15 U.S.C. § 1691(d)(6). At the time of July 2012  
16 modification application, Plaintiff alleges that she had not been making her monthly payments for  
17 months. This would appear to bar her claim.

18 Courts of this district have rejected ECOA claims similar to this one on similar facts.  
19 Franczak v. Suntrust Mortg. Inc., No. 5:12-cv-01453-EKD, 2013 WL 843912, at \*5 (N.D. Cal.  
20 Mar. 6, 2013); Harvey v. Bank of Am., N.A., 906 F. Supp. 2d 982, 991 (N.D. Cal. 2012).<sup>12</sup>  
21 Plaintiff, however, makes an argument that appears not to have been presented to those courts.  
22 Invoking California Civil Code Section 1511, Plaintiff claims that, since BANA’s representatives  
23 induced her not to perform, she was not actually in default or delinquent in her payments at the  
24 time she submitted her July 2012 modification request.

25 However, like the plaintiffs who made a similar argument in bringing a wrongful

26 \_\_\_\_\_  
27 <sup>12</sup> Strictly speaking, however, those courts rejected the ECOA claim for failing to satisfy the Hafiz  
28 pleading requirements, not specifically because the lender was in default at the time of the  
allegedly adverse action.

1 foreclosure cause of action, Plaintiff “cite[s] no legal support for the proposition that an oral  
2 promise under Cal. Civ. Code § 1511, which excuses performance when a creditor induces a  
3 debtor not to perform, can extinguish rights guaranteed by a signed and recorded legal obligation.”  
4 Pacini v. Nationstar Mortgage, LLC, No. C 12-04606 SI, 2013 WL 2924441, at \*7 (N.D. Cal. June  
5 13, 2013). “The statute of frauds plainly precludes an oral waiver in the case of deeds of trusts  
6 and any modification to a deed of trust or promissory note must be in writing.” Id. (citing Secret  
7 v. Sec. Nat’l Mortgage Loan Trust 2002-2, 167 Cal. App. 4th 544, 555 (2008)). For similar  
8 reasons, since Plaintiff appears to concede that she was in default under the written terms of her  
9 loan agreement, she cannot escape U.S.C. § 1691(d)(6)’s bar by alleging an oral modification or  
10 waiver. For purposes of applying ECOA’s “delinquent or otherwise in default” requirement, it  
11 seems most appropriate to apply the undisputed terms of the parties’ agreement, even if one party  
12 invokes equitable principles to bar enforcement of those requirements.

## 13 2. Discrimination in Lending

14 To the extent that Plaintiff’s ECOA claim alleges that she was discriminated against, it is  
15 not sufficiently pled to put Defendants reasonably on notice of that claim. Aside from asserting  
16 Plaintiff is member of a protected class, FAC focuses almost exclusively on BANA’s failure to  
17 provide notice in response to her July 2012 loan modification. FAC ¶¶ 35-38.

18 If Plaintiff chooses to amend her complaint to assert a claim of discrimination, she must  
19 state that specifically, and must also satisfy the Hafiz pleading requirements. Id. As Plaintiff  
20 correctly notes, Hafiz requires only that she plead that she is a “member” of an ECOA protected  
21 class; it does not require her to provide detailed factual allegations at the pleading stage proving  
22 that she was denied credit because of that membership. It is sufficient to plead facts from which it  
23 is plausible to conclude that she was denied for those reasons. But she must also allege specific  
24 facts, not mere conclusory assertions, demonstrating that she “qualified for credit,” and was  
25 “denied credit despite being qualified.” The current FAC does not contain such facts.

## 26 3. Applicability of ECOA to Home Loan Modifications

27 On reply, Defendant, citing district court cases, also argues that Plaintiff is not a credit  
28

1 “applicant” and is hence outside the reach of ECOA since she was seeking modification of an  
2 existing loan rather than origination of a new loan. 8:19-27. Since Plaintiff may amend her  
3 complaint to re-assert her ECOA claim, the Court addresses this issue for the benefit of the parties.

4 At least one court in this district has, in dicta, concluded that it is “doubtful” that “a loan  
5 modification can qualify as a ‘credit application’” under ECOA. Franczak, 2013 WL 843912, at  
6 \*5. The Court is unaware of Ninth Circuit authority directly on point, although in Schlegel the  
7 Ninth Circuit seemed to assume that a loan modification qualifies as a credit application without  
8 deciding the point. Schlegel, 720 F.3d at 1211.

9 However, the Seventh Circuit has held that a homeowner “‘received an extension of  
10 credit,’ and thus become an ‘applicant,’” within the meaning of ECOA, when a lender bank  
11 offered the homeowner a loan modification. Estate of Davis v. Wells Fargo Bank, 633 F.3d 529,  
12 538 (7th Cir. 2011). That holding brought loan modifications within the reach of ECOA, or at  
13 least within the reach of Section 1691(a)’s antidiscrimination mandate. Also, the Federal Reserve  
14 has opined that loan modification requests under the Department of Treasury’s Making Home  
15 Affordable Modification Program (“HAMP”) do qualify as “credit applications” under ECOA, and  
16 that loan modifications outside the HAMP should be analyzed using the same factors. Ltr. from  
17 Bd. Govs. of the Fed. Res. System to Offcrs. & Mgrs. in Charge of Consumer Affairs Sections  
18 (Dec. 4, 2009), <http://www.federalreserve.gov/boarddocs/caletters/2009/0913/caltr0913.htm>; see  
19 also Coulibaly v. J.P. Morgan Chase Bank, N.A., Case No. 10-3517 DKC, 2012 WL 3985285 (D.  
20 Md. Sept. 7, 2012) (citing the same letter), aff’d sub nom. Coulibaly v. JP Morgan Chase Bank,  
21 N.A., 12-2230, 2013 WL 1811879 (4th Cir. May 1, 2013).

22 The Court finds the analysis in both Davis and the Federal Reserve letter persuasive, and  
23 now holds that a home loan modification request constitutes a “credit application” under ECOA.

#### 24 **4. Leave to Amend**

25 Plaintiff has leave to amend the complaint to re-assert an ECOA claim that Defendants  
26 violated the notice requirements applicable to her July 2012 loan modification application, and/or  
27 to assert that she was discriminated against in lending. If she chooses to assert the procedural  
28

1 notice claim, she must allege new facts not contained in the FAC which demonstrate that she was  
2 not delinquent or in default on her payments at the time the notice requirement was violated. If  
3 she chooses to amend the complaint to assert a lending discrimination claim, she must specifically  
4 clarify that that is the nature of her claim, and satisfy the Hafiz pleading requirements with  
5 specific, non-conclusory factual allegations.

6 **F. Breach of the Covenant of Good Faith and Fair Dealing**

7 Plaintiff's fourth cause of action against both Defendants is for breach of the covenant of  
8 good faith and fair dealing. In California, the elements of a claim for breach of the covenant of  
9 good faith and fair dealing are as follows: (1) there must be a contractual relationship between the  
10 parties; (2) plaintiff must have performed, or have been excused from performing, her obligations  
11 under the contract; (3) defendant must have unfairly prevented plaintiff from receiving the benefits  
12 that plaintiff was entitled to receive under the contract; and (4) defendant's conduct must have  
13 resulted in harm to plaintiff. 2-23 MB Practice Guide: CA Contract Litigation § 23.04.

14 Defendants argue that the claim must be dismissed because Plaintiff has not "identified the  
15 actual contract under which this cause of action arises." Mot. 10:24. In fact, Plaintiff did so at  
16 FAC ¶ 44, identifying the Deed of Trust as the pertinent contract. Defendants also argue that "has  
17 not pointed out the specific provision within this unidentified contract that Defendants purportedly  
18 impeded." Mot. 10:25-26. The FAC states that she claims that Defendants impeded her rights to  
19 make monthly payments under the contract. FAC ¶¶ 44 & 47. (It is plausible to infer that it is not  
20 the right to pay money in itself that interests Plaintiff, but rather the right to make regular monthly  
21 payments and so remain current on her loan and avoid foreclosure.)

22 Finally, Defendants argue that none of the pled facts demonstrate that Defendants engaged  
23 in any "unfair interference" with the contract, because none of the alleged actions constitute a  
24 "conscious and deliberate act, which unfairly frustrates the agreed common purposes and  
25 disappoints the reasonable expectations of the other party thereby depriving that party of the  
26 benefits of the agreement." Mot. 10:27-11:7 (citing Careau & Co. v. Sec. Pac. Bus. Credit, Inc.,  
27 222 Cal. App. 3d 1371, 1395 (1990)). Plaintiff alleges that BANA representatives told her that if  
28

1 she went into default she would receive a loan modification and suffer no negative repercussions  
2 for being in default, and then, when she did so, BANA denied her a loan modification and moved  
3 to foreclose on her home. It is plausible to infer from these facts, if they are true, that BANA  
4 could have consciously and deliberately frustrated the parties' common purposes in agreeing to the  
5 mortgage agreement. The Court does not agree with Defendants that a defendant must somehow  
6 literally "force" a plaintiff to do something that frustrates the contract in order to be liable for  
7 breach of the implied covenant.<sup>13</sup>

8 **G. Promissory Estoppel**

9 Plaintiff's fifth cause of action against both Defendants is for promissory estoppel. The  
10 elements of a promissory estoppel claim are "(1) a promise clear and unambiguous in its terms; (2)  
11 reliance by the party to whom the promise is made; (3) [the] reliance must be both reasonable and  
12 foreseeable; and (4) the party asserting the estoppel must be injured by his reliance." Advanced  
13 Choices, Inc. v. State Dept. of Health Services, 182 Cal.App.4th 1661, 1672 (2010). Defendants  
14 move to dismiss on the grounds that the Statute of Frauds bars this cause of action, because  
15 Plaintiff has failed to allege a sufficiently "clear and ambiguous" promise, and because any  
16 reliance by Plaintiff was not reasonable.

17 **1. Statute of Frauds**

18 As mentioned supra at Part III-E-1, the Statute of Frauds bars Plaintiff from claiming that  
19 her conversations with BANA representatives waived or modified her contractual agreement. See  
20 Secrest, 167 Cal.App.4th at 552. However, as the California Court of Appeal recently recognized

21  
22 <sup>13</sup> The Court acknowledges a split of authority on this question within this district. Compare Ren  
23 v. Wells Fargo Bank, N.A., 2013 WL 2468368, at \*2-3 (N.D. Cal. June 7, 2013); Franczak, 2013  
24 WL 843912, at \*3-4; Pacini, 2013 WL 2924441, at \*6-7 (all dismissing similar implied covenant  
25 claims) with Harris v. Wells Fargo Bank, N.A., No. 12-CV-05629-JST, 2013 WL 1820003, at \*9-  
26 10 (N.D. Cal. Apr. 30, 2013); Harvey v. Bank of Am., N.A., No. 12-3238 SC, 2013 WL 632088,  
27 at \*3 (N.D. Cal. Feb. 20, 2013) (both denying similar motions to dismiss). In any case, this case is  
28 distinguishable even from the former line of cases, since Plaintiff alleges that BANA did more  
than leave her the impression that going into default would entitle her to a loan modification; she  
alleges they explicitly assured her that she would suffer no negative repercussions for going into  
default, would not be foreclosed upon while she applied for a modification, and stood to benefit  
from a loan modification if she went into default. FAC ¶¶ 12-13.

1 in a loan modification/foreclosure case, “[t]he doctrine of estoppel has been applied where an  
2 unconscionable injury would result from denying enforcement after one party has been induced to  
3 make a serious change of position in reliance on the contract or where unjust enrichment would  
4 result if a party who has received the benefits of the other’s performance were allowed to invoke  
5 the statute.” Chavez v. Indymac Mortgage Servs., 219 Cal. App. 4th 1052, 1062 (2013) (internal  
6 citations omitted).

7 Defendants state that “Plaintiff has not alleged any change in position as a result of the  
8 alleged promise to postpone the sale.” Mot. 14:20-21. Plaintiff claims that she entirely stopped  
9 making payments on her mortgage for more than two years, affecting her credit and putting her at  
10 risk of foreclosure. “Whether a party is precluded from using the statute of frauds defense in a  
11 given case is generally a question of fact.” Chavez, 219 Cal. App. 4th at 1062. The Court cannot  
12 conclude at the motion to dismiss stage that the repercussions suffered by Plaintiff cannot, as a  
13 matter of law, constitute a “serious change in position” sufficient to bar Plaintiff from invoking  
14 estoppel.

### 15 **2. Clear and Unambiguous Promise**

16 Defendants also suggest that “Plaintiff does not allege a clear, unambiguous promise.”  
17 “To be enforceable, a promise need only be ‘definite enough that a court can determine the scope  
18 of the duty[,] and the limits of performance must be sufficiently defined to provide a rational basis  
19 for the assessment of damages.’” Garcia v. World Sav., FSB, 183 Cal. App. 4th 1031, 1045  
20 (2010) (quoting Bustamante v. Intuit, Inc., 141 Cal.App.4th 199, 209 (2006)). The FAC alleges  
21 that BANA represented to Plaintiff that skipping payments would not negatively impact her credit  
22 or cause her to lose her property through foreclosure, and would entitle her to a loan modification.  
23 FAC ¶ 51. This is a sufficiently clear and ambiguous promise to support a viable claim.

### 24 **3. Reasonable Reliance**

25 However, the Court agrees with Defendants that the reliance Plaintiff claims was not  
26 objectively reasonable. As an initial matter, Plaintiff might possibly have been justified in relying  
27 on BANA’s oral representations in making her initial decision to go into default. Perhaps it was  
28 reasonable to miss a payment or two while the promised modification was on its way. However,



1 the FAC alleges that Plaintiff, while being been willing and able to pay her monthly payments,  
2 chose to go into default and remain in that state for more than two years, without ever getting any  
3 clear indication that a loan modification was imminent, and long after she could reasonably have  
4 expected that she would suffer no negative repercussions for defaulting.<sup>14</sup> Plaintiff alleges that she  
5 continued submitting “countless documents” to BANA between July 2012 and March 2013,  
6 without receiving any status updates at all, and continued to hope that a loan modification was  
7 imminent, and that it would be prudent to remain in default, even after receiving a written Notice  
8 of Default. FAC ¶¶ 16-17.

9 “[W]hether a party’s reliance was justified may be decided as a matter of law if reasonable  
10 minds can come to only one conclusion based on the facts.” Alliance Mortgage Co. v. Rothwell,  
11 10 Cal. 4th 1226, 1239 (1995) (citing Guido v. Koopman, 1 Cal.App.4th 837, 843 (1991)). Under  
12 the facts pleaded in the FAC, Plaintiff cannot plead a viable claim of promissory estoppel.

13 **4. Leave to Amend**

14 In any further amended complaint, Plaintiff has leave to re-assert this cause of action only  
15 if she can allege new facts not in the FAC which demonstrate the reasonability of her reliance, or  
16 if she clarifies that she only seeks to recover damages incurred during a very short period  
17 following August 2011.

18 **H. Fraud and Negligent Misrepresentation**

19 Plaintiff’s sixth and seventh causes of action against BANA are for fraud and negligent  
20 misrepresentation. Defendants move to dismiss both claims on three grounds: that the claims are  
21 insufficiently pled under Rule 9(b) of the Federal Rules of Civil Procedure, that the FAC fails to  
22 allege the misrepresentation of a “past or existing” material fact, and that Plaintiff has failed to  
23

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24 <sup>14</sup> At oral argument, Plaintiff’s counsel stated that after first going into default, Plaintiff did later  
25 make some payments on her loan as part of her bankruptcy proceeding. The fact of Plaintiff’s  
26 acknowledged bankruptcy creates significant tension with her claim to always have been willing  
27 and able to make her monthly payments. More importantly, Plaintiff she does not allege in the  
28 FAC that she ever made an effort to become current on her loan. She appears to argue that, rather  
than doing so, it remained objectively reasonable for her to remain in default in the hopes of  
receiving a loan modification. The Court cannot agree.

1 allege justifiable reliance. Defendants also move to dismiss the negligent misrepresentation claim  
2 on the grounds that BANA lacks a legal duty of care to Plaintiff.

3 **1. Rule 9(b) Pleading Requirements**

4 Both fraud-based claims are subject to the heightened pleading requirements of Rule 9(b)  
5 of the Federal Rules of Civil Procedure, which requires a party to “state with particularity the  
6 circumstances constituting fraud.” To satisfy Rule 9(b), the allegations must be specific enough to  
7 give a defendant notice of the particular misconduct alleged to constitute the fraud such that the  
8 defendant may defend against the charge. Semegen v. Weidner, 780 F.2d 272, 731 (9th Cir.  
9 1985). In general, allegations sounding in fraud must contain “an account of the time, place, and  
10 specific content of the false representations as well as the identities of the parties to the  
11 misrepresentations.” Swartz v. KPMG LLP, 476 F.3d 756, 765 (9th Cir. 2007).

12 Defendants object that the claim is insufficiently pled because the FAC does not name the  
13 BANA representative to whom Plaintiff spoke in August 2011. Mot. 17:4-7. The Court  
14 concludes that the allegations provide sufficient notice to Defendant about the allegedly false  
15 statements to enable Defendants to defend the charge. The FAC names the times and locations of  
16 Plaintiff’s conversations with BANA representatives, and describes the apparent authority, and  
17 general descriptions, if not the names, of the representatives to whom she spoke. Since more  
18 detailed information is uniquely within Defendants’ possession, more cannot be expected of  
19 Plaintiff in pleading her claim. Defendants also object that Plaintiff has insufficiently alleged that  
20 Defendants made the misstatements knowingly, Mot. 18:3-4, but under Rule 9(b), “intent,  
21 knowledge, and other conditions of a person’s mind may be alleged generally.”

22 **2. Past or Existing Material Fact**

23 “To be actionable, a negligent misrepresentation must ordinarily be as to past or existing  
24 material facts.” Tarmann v. State Farm Mut. Auto. Ins. Co., 2 Cal. App. 4th 153, 158 (1991).  
25 “[P]redictions as to future events, or statements as to future action by some third party, are deemed  
26 opinions, and not actionable fraud.” Id. (citing 5 Witkin, Summary of Cal. Law (9th ed. 1988)  
27 Torts, § 678, pp. 779-780).

28 Defendants argue that the alleged misrepresentations were statements of future action.

1 This is true of many of the alleged misrepresentations. But as Plaintiff points out, the statement  
2 that BANA had a “policy” to inform borrowers to miss payments to receive loan modifications,  
3 and a “policy” not to report the delinquency to credit agencies, are statements of existing fact.  
4 FAC, ¶ 12. Defendants do not respond to this argument on reply.

5 **3. Reasonable Reliance**

6 For essentially the same reasons as discussed at Part III-G-3, supra, the Court agrees that  
7 Plaintiff has not alleged that her reliance on the alleged April 2011 misrepresentation was  
8 objectively reasonable, at least for the extent of time that Plaintiff claims to have relied upon it.

9 **4. Want of Duty**

10 Finally, Defendants argue that Plaintiff cannot sustain her negligent misrepresentation  
11 claim because she has not established that BANA owed her a duty of care. See Nymark v. Heart  
12 Fed. Sav. & Loan Ass’n, 231 Cal.App.3d 1089, 1096 (1991) (“a financial institution owes no duty  
13 of care to a borrower when the institution's involvement in the loan transaction does not exceed  
14 the scope of its conventional role as a mere lender of money”). However, the rule that a lender  
15 does not owe a duty of care to a borrower is a general rule with limited exceptions. See Roussel v.  
16 Wells Fargo Bank, No. 12-cv-040507-CRB, 2013 WL 146370, at \*6 (N.D. Cal. Jan. 14, 2013). In  
17 this case, as Plaintiff argues in her opposition, the Roussel factors favor the finding of a duty by  
18 lenders to at least not directly misrepresent to their foreclosure policies to borrowers. Opp. 17:15-  
19 25. Defendants do not respond to this argument in their reply.

20 **5. Leave to Amend**

21 In any amended complaint, Plaintiff has leave to re-assert this cause of action only if she  
22 can allege new facts not in the FAC which demonstrate the reasonability of her reliance, or if she  
23 clarifies that she only seeks to recover damages incurred during a very short period following the  
24 initial denial.

25 **I. UCL**

26 Plaintiff’s final cause of action, against both Defendants, is for violation of California’s  
27 Unfair Competition Law (“UCL”), Bus. & Prof. Code § 17200 et seq. “The UCL sets out three  
28 different kinds of business acts or practices that may constitute unfair competition: the unlawful,

1 the unfair, and the fraudulent.” Rose v. Bank of Am., N.A., 57 Cal. 4th 390, 394 (2013).  
2 Defendants move to dismiss because Plaintiff does not have UCL ‘standing,’ and because the FAC  
3 fails to state a claim under each of the three UCL “prongs.”

4 **1. Standing**

5 To have standing to bring a UCL claim, a plaintiff must allege that she has “suffered injury  
6 in fact and has lost money or property.” Cal. Bus. & Prof. Code § 17204. Defendants argue that  
7 “Plaintiff does not and cannot allege that she has lost any money or property because she does not  
8 claim that the Subject Property has been sold.” Mot. 20:17-18. But Plaintiff does allege at FAC  
9 ¶ 82 that she lost “money and property” as a result of Defendants’ actions.

10 **2. Unlawful Practices Prong**

11 “By proscribing ‘any unlawful’ business practice, ‘section 17200 ‘borrows’ violations of  
12 other laws and treats them as unlawful practices’ that the unfair competition law makes  
13 independently actionable.” Cel-Tech Commc’ns, Inc. v. Los Angeles Cellular Tel. Co., 20 Cal.  
14 4th 163, 180, 973 P.2d 527, 539-40 (1999) (quoting State Farm Fire & Casualty Co. v. Superior  
15 Court 45 Cal.App.4th 1093, 1103 (1996). Defendants move to dismiss the “unlawful” UCL claim  
16 on the grounds that Plaintiff has pled no violations of other laws, noting that “a UCL claim stands  
17 or falls on the fate of the antecedent substantive causes of action.” Mot. 21:4-5, 22:2-12. Since  
18 the Court has not dismissed all of Plaintiff’s antecedent claims, this argument does not support  
19 dismissal of the UCL ‘unlawful practices’ claim.

20 **3. Unfair Practices**

21 Defendant moves to dismiss this claim because, while “Plaintiff claims that Defendants  
22 violated several laws or statutory provisions that could carry out a public policy, Plaintiff’s claims  
23 to those violations fail.” Mot. 22:15-16. Since the Court will not dismiss all of those claims,  
24 Defendants argument for dismissal fails.

25 **4. Fraudulent Practices**

26 Defendants’ only argument for dismissing the claims under this prong is the failure to  
27 satisfy Rule 9(b)’s heightened pleading standard. Mot. 22:17-19. For the same reasons stated at  
28

1 Part III-H-1, supra, the Court finds that the allegations of the FAC satisfy the pleading  
2 requirements of Rule 9(b).<sup>15</sup>

3 **IV. CONCLUSION**

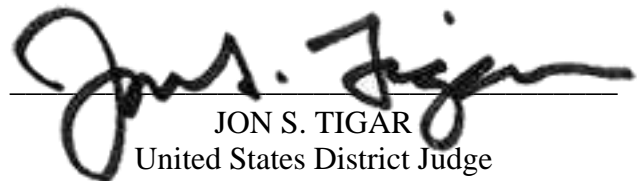
4 Defendants' motion is GRANTED IN PART and DENIED IN PART. The FAC's second,  
5 third, fifth, sixth, and seventh causes of action are DISMISSED WITHOUT PREJUDICE. The  
6 remaining causes of action are not dismissed.

7 The Court hereby ORDERS Plaintiff to file a second amended complaint not later than  
8 twenty-one days from the date of this order, which asserts all bases of subject-matter jurisdiction  
9 that Plaintiffs believe apply to this action. In the second amended complaint, Plaintiff may delete  
10 the dismissed claims, but also has leave to amend the complaint to reassert those claims as  
11 provided for supra. If Plaintiff chooses to re-assert the dismissed claims, she must, in a separate  
12 document, specifically identify the new allegations she has made to respond to the deficiencies  
13 addressed in this order.

14 Failure to file a second amended complaint within twenty-one days may result in dismissal  
15 with prejudice pursuant to Rule 41(a) of the Federal Rules of Civil Procedure.

16 **IT IS SO ORDERED.**

17 Dated: November 9, 2013

18   
19 JON S. TIGAR  
20 United States District Judge

21  
22  
23  
24  
25 <sup>15</sup> As noted supra at III-A, since this is a fraud-based claim brought against two Defendants on an  
26 agency theory, Jackson v. Fischer suggests that Rule 9(b) may require the pleading of the specific  
27 elements of a legal agency relationship. 931 F. Supp. 2d at 1061. Since Defendants did not  
28 directly raise this argument in their motion, the Court will not dismiss the claim on this ground.  
However, in a second amended complaint, Plaintiff should consider the potential applicability of  
this law and may amend accordingly.