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IN THE UNITED STATES DISTRICT COURT

FOR THE NORTHERN DISTRICT OF CALIFORNIA

ROGELIO CORDOBA,

Petitioner,

v.

BEN CURRY, Warden,

Respondent.

No. C 07-04579 CW (PR)

ORDER GRANTING PETITION
FOR WRIT OF HABEAS
CORPUS

On September 5, 2007, Petitioner Rogelio Cordoba filed a petition for a writ of habeas corpus pursuant to title 28 U.S.C. § 2254, challenging as a violation of his constitutional rights the seventh denial¹ of parole by the California Board of Parole Hearings (Board) on September 12, 2006.

On February 7, 2008, the Court issued an order to show cause why the writ should not be granted. Respondent filed an answer on May 7, 2008. Petitioner filed a traverse on May 20, 2008. Petitioner also asks the Court to conduct an evidentiary hearing. (Pet. at 23; Traverse at 7.)

Having considered all of the papers filed by the parties, the Court grants the petition and remands the matter to the Board to reevaluate Petitioner's parole suitability in accordance with this Order.

¹ The denial was for one year. (Resp't Ex. D, Board Transcript at 46.) The record contains no information regarding any subsequent parole hearings, and Petitioner has not filed another habeas petition with the Court.

BACKGROUND

I. The Commitment Offense

The following summary of the facts of Petitioner's commitment offense is derived from the June 30, 1988 opinion of the California Court of Appeal. (Resp't Ex. B, Appellate Opinion at 5-9.)

On February 2, 1985, Ronnie Luke observed Petitioner (street name "Loco Doc")² and Rodney Smith (street name "Snowman") departing in Smith's car. At about 7 p.m., Willie Rubin and Marvin McIntosh (street name "M Bone") were standing on the sidewalk in front of 4817 South Ninth Avenue, Los Angeles, California. Rubin observed a beige car approaching. The car slowed down and turned off its lights. The car passed Rubin and McIntosh, then stopped in front of the property next door. Rubin and McIntosh, suspecting trouble, took refuge behind two cars parked in the driveway of 4817 South Ninth Avenue. Two shots were fired from the beige car, one of which struck McIntosh in the head and killed him. Kendall Turner, who had observed the shooting, testified that he had "heard a pop that sounded like a small caliber gunshot, followed by two loud bangs, which sounded like large caliber gunshots." (Id. at 7.) The beige car then sped away.

Later on the evening of February 2, 1985, Ronnie Luke saw Smith. Smith said that he and Petitioner had driven through the

² At the parole suitability hearing, Petitioner stated that "back in the days when [he] was playing basketball and the coach wanted [them] to . . . take the name of a very good basketball player," he chose "Doctor J." (Resp't Ex. D, Board Transcript at 16.) He claims that his friends called him "Doc," and not "Loco Doc." (Id.) He further states that he is "not allowed to go by that name" because he became a Muslim and changed his name to "Malachi." (Id. at 35.)

1 "Fifties hood."³ Smith also said that he and Petitioner had
2 "blasted some Fifties." (Id. at 6.) Luke subsequently went to the
3 neighborhood of the shooting to check out Smith's story. He was
4 interviewed by some police detectives and told them that Smith had
5 said that he and Petitioner had just shot at some Bloods on Ninth
6 Avenue. The following morning, when Smith was told that "M Bone"
7 was dead, Smith said, "Then Loco Doc is in trouble." (Id. at 7.)

8 On February 5, 1985, Los Angeles Police Detective Johnson
9 interviewed Petitioner. At trial, Detective Johnson testified that
10 Petitioner had told him that he was a passenger in the car driven
11 by Smith on or about 7 or 7:30 p.m. on February 2, 1985. As they
12 passed a residence on the 4800 block of Ninth Avenue, they were
13 fired on by rival gang members. Smith stopped the car and backed
14 up a few feet. He handed Petitioner a .38 caliber revolver and
15 told him to shoot at them. Petitioner hesitated, but Smith told
16 him not to be a coward. Petitioner then leaned or partially
17 crawled out of the passenger window and fired over the top of the
18 car in the direction of the persons standing in front of the
19 residence. Detective Johnson also testified that Petitioner did
20 not know that anyone had been hit and killed until the following
21 day.

22 II. Conviction and Sentencing

23 Petitioner and Smith were charged with the murder of Marvin
24 McIntosh and with assault with a firearm on Willie Rubin. (Id. at
25

26 ³ "The 'Fifties' is a gang associated with the
27 'Bloods' The 'hood' refers to a neighborhood, an area
28 where members of a particular gang live or gather; the 'Fifties
hood,' therefore, is a neighborhood where 'Fifties' live or
gather." (Resp't Ex. B, Appellate Opinion at 6.)

1 2.) Both waived their right to a jury trial. (Id. at 3.) At a
2 bench trial, both were found guilty of second degree murder and
3 assault with a firearm. (Resp't Ex. A, Judgment in People v.
4 Cordoba, No. A762389 (Cal. Super. Ct. entered Jan. 7, 1986).) On
5 January 7, 1986, the court sentenced Petitioner to seventeen years
6 to life for second degree murder and five years for assault, to run
7 concurrently. (Id.) The life term began on June 11, 1986, and the
8 minimum eligible parole date was November 12, 1995. (Resp't Ex. D,
9 Board Transcript at 1.) Petitioner is currently incarcerated at
10 the Correctional Training Facility at Soledad. (Id.)

11 III. September 12, 2006 Board Hearing

12 Petitioner had been incarcerated for over twenty years at the
13 time of his September 12, 2006 parole suitability hearing. He was
14 represented by counsel at the hearing. (Id. at 2.) During his
15 incarceration, Petitioner has had two documented disciplinary
16 violations. The first, dated November 19, 1987, was for
17 threatening prison staff. (Id. at 23.) The second, dated June 23,
18 1988, was for theft of government food. (Id.) The record
19 indicates that Petitioner has had six administrative violations,
20 the last of which occurred in 1995. (Id. at 50.)

21 Petitioner presented the Board with an extensive record of his
22 positive prison performance and rehabilitation. While
23 incarcerated, Petitioner has earned his high school equivalency
24 diploma. (Id. at 19.) He has earned a certification as a welder,
25 a welder's license, and a certification in vocational printing.⁴

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27 ⁴ The Board Transcript refers to a certification in
28 "vocational training technology" that Petitioner received on
February 5, 2004. (Resp't Ex. D, Board Transcript at 18-19.)
However, Petitioner's Life Prisoner Post-Conviction Progress Report

1 (Id. at 18.) At the time of the hearing, Petitioner was working in
2 the recreation department, organizing the football and basketball
3 leagues. (Id. at 21.) He has received laudatory chronos from his
4 supervisor and two work evaluations, which rate him as
5 "exceptional" (the highest grade possible) in all areas of
6 performance. (Pet'r Ex. E, Chronos and Certificates.)

7 Petitioner presented evidence that he had availed himself of
8 many self-help, self-improvement and community programs in prison.
9 He has completed a number of self-help programs, including
10 Alternatives to Violence, Values and Morals, Breaking Barriers
11 Program, Anger Management, and several self-help videos. (Resp't
12 Ex. D, Board Transcript at 21-22; Resp't Ex. E, Mental Health
13 Assessment at 2.) At the time of the hearing he was participating
14 in a Re-entry Activity Group Program. (Resp't Ex. D, Board
15 Transcript at 22.) Despite having no history of alcohol or drug
16 abuse, Petitioner voluntarily attended Alcoholics Anonymous and
17 Narcotics Anonymous because he thought he could benefit from them.
18 (Resp't Ex. E, Mental Health Assessment at 2.)

19 The Board began by asking Petitioner how he felt about his
20 participation in the crime. Petitioner responded that he was very
21 remorseful and took full responsibility for the crime. (Id. at
22 10.) The Board questioned Petitioner regarding his involvement
23 with gang members. Petitioner denied being in a gang or
24 participating in other criminal activity with the gang members
25 involved in his crime. (Id. at 10, 34-35.) He admitted that he

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28 clarifies that the certification received on February 5, 2004 was
in vocational printing. (Pet'r Ex. C, Life Prisoner
Post-Conviction Progress Report 10/03-9/04.)

1 was acquainted with gang members and that he spent time around
2 them. (Id. at 12-13.) He explained that he had grown up in the
3 same area with these persons, attended school with them, and played
4 on the same sports teams in high school. (Id. at 14-15, 35.) He
5 also admitted that his companion on the night of the murder was a
6 gang member. (Id. at 30.)

7 Petitioner agreed to discuss the commitment offense with the
8 Board. (Id. at 28.) He explained that he was riding with Smith on
9 the night of the crime because he had asked Smith to give him a
10 ride to a party. (Id.) He claimed that, as they passed the scene
11 of the shooting, Smith said that someone was shooting at them.
12 (Id.) Smith handed Petitioner a gun and told him to shoot at the
13 people firing on them. (Id.) Petitioner fired the gun out the
14 window, and then Smith drove away. (Id.) Petitioner claimed that
15 he did not intend to shoot anyone, but shot in the direction Smith
16 had indicated because he was scared. (Id. at 29, 38-39.) He
17 admitted, however, that he understood the serious risk caused by
18 his action. (Id. at 29.)

19 The Board examined Petitioner's pre-incarceration history and
20 noted that he had two previous arrests, one as a juvenile for
21 robbery and one for trespassing, neither of which resulted in a
22 conviction. (Id. at 11-12.)

23 The Board reviewed a 2006 report by Dr. M. Macomber, a staff
24 psychologist. Dr. Macomber noted that Petitioner has no history of
25 drug or alcohol abuse. (Resp't Ex. E, Mental Health Assessment at
26 2.) Petitioner has never been involved in gang activities while
27 incarcerated. (Id.) Dr. Macomber agreed with the two previous
28 psychological evaluations that Petitioner poses a very low risk to

1 society. (Id. at 3.) Dr. Macomber stated that Petitioner "does
2 not pose any more risk to society than the average citizen. In
3 fact, due to his life experiences, he probably poses less risk to
4 the community than the average citizen." (Id. at 4.) Petitioner
5 has no mental or emotional problems that would interfere with his
6 parole planning. (Id. at 4.) He has an excellent prognosis for
7 successful adjustment to the community. (Id.) Dr. Macomber also
8 noted that Petitioner accepts full responsibility for his actions
9 in the commitment offense and demonstrates apparently sincere and
10 genuine sorrow at the victim's death. (Id. at 3.) Dr. Macomber
11 described the commitment offense as "very situational" and
12 apparently related to immaturity, poor judgment, impulsive
13 behavior, and peer pressure. (Id.) He describes the offense as
14 singularly out of character with Petitioner's pre- and post-
15 conviction history. (Id.) Petitioner's insight and self-awareness
16 are assessed as "very good." (Id. at 2.) The Board particularly
17 noted that Dr. Macomber's report indicated that Petitioner used the
18 word "accidentally" when describing his version of the shooting.
19 (Resp't Ex. D, Board Transcript at 24, 29.) When questioned about
20 it, Petitioner initially denied having said "accidentally" when
21 describing his offense to Dr. Macomber, but later admitted that he
22 might have. (Resp't Ex. D, Board Transcript at 24, 29.)

23 The Board noted that Petitioner, who as a child immigrated to
24 the United States from Panama, needed to clarify the status of his
25 naturalization. (Id. at 27.) However, Petitioner has family
26 members both in Panama and the United States who are prepared to
27 help him transition back to the community. (Id.) The Board
28 specifically noted that Petitioner was raised in a two-parent home

1 and still has a close relationship with his parents and siblings.
2 (Resp't Ex. D, Board Transcript at 13, 16.) The Board considered
3 Petitioner's thirteen letters of support, including three offers of
4 a place to live and seven offers of employment, including one in
5 Panama. (Id. at 30-33.) In its decision, the Board characterized
6 these parole plans as "excellent." (Id. at 49.)

7 Finally, the Board considered the opposition to Petitioner's
8 parole. Los Angeles County Deputy District Attorney Michael
9 Montagma attended the hearing and stated that he opposed parole
10 based on his concern that Petitioner's "explanation of the crime
11 leaves a lot to be desired. Whether or not he was actually a gang
12 member, he clear [sic] was associating with the Crips, for the
13 record, we oppose parole at this time." (Id. at 40.)

14 The Board concluded that Petitioner was not suitable for
15 parole and would pose an unreasonable risk of danger to society or
16 threat to public safety if released. (Id. at 46.) While the Board
17 commended Petitioner for his vocational and educational
18 achievements and his long discipline-free history, it found that
19 these gains did not outweigh his present unsuitability for parole.
20 (Id. at 50.)

21 The Board's finding of unsuitability for parole was based on
22 the commitment offense. (Id. at 46.)

23 This is a one-year denial. It is based on the commitment
24 offense. The offense was carried out in an especially
25 callous manner. The offense was carried out in a
26 dispassionate and calculated manner. The offense was
27 carried out in a manner which demonstrates an
28 exceptionally callous disregard for human suffering. The
motive for the crime was very trivial in relation to the
offense.

(Id. at 46.) The Board also found that Petitioner had an

1 escalating pattern of criminal conduct. (Id. at 49.)

2 The Board members expressed their concern regarding the
3 perceived discrepancy between Dr. Macomber's indication that
4 Petitioner used the word "accidentally" when describing the
5 shooting and Petitioner's denial that he had used that word.
6 (Resp't Ex. D, Board Transcript at 49.) The Board requested
7 another psychological evaluation to clarify this. (Id. at 51.)
8 The Board advised Petitioner that he needs "to better articulate
9 his participation in the commitment offense and his relationship to
10 the others involved." (Id. at 51.) It also believed that
11 Petitioner "need[ed] more insight into why [he was] associating
12 with known gang members in a way that resulted in [him] committing
13 murder." (Id. at 50.)

14 IV. California Supreme Court Petition for Writ of Habeas Corpus

15 On March 20, 2007, Petitioner filed a petition for a writ of
16 habeas corpus in the California Supreme Court challenging the
17 Board's Decision. (Resp't Ex. F, California Supreme Court Petition
18 at 1.) On August 8, 2007, the court summarily denied the petition.
19 (Resp't Ex. G, California Supreme Court Denial.)

20 DISCUSSION

21 I. Standard of Review

22 Because this case involves a federal habeas corpus challenge
23 to a state parole eligibility decision, the applicable standard is
24 contained in the Antiterrorism and Effective Death Penalty Act of
25 1996 (AEDPA). McQuillion v. Duncan, 306 F.3d 895, 901 (9th Cir.
26 2002).

27 Under AEDPA, a district court may not grant habeas relief
28 unless the state court's adjudication of the claim:

1 (1) resulted in a decision that was contrary to, or
2 involved an unreasonable application of, clearly
3 established Federal law, as determined by the Supreme
4 Court of the United States; or (2) resulted in a
5 decision that was based on an unreasonable determination
6 of the facts in light of the evidence presented in the
7 State court proceeding.

8 28 U.S.C. § 2254(d); Williams v. Taylor, 529 U.S. 362, 412 (2000).
9 A federal court must presume the correctness of the state court's
10 factual findings. 28 U.S.C. § 2254(e)(1).

11 Where as here the state court gives no reasoned explanation of
12 its decision on a petitioner's federal claim and there is no
13 reasoned lower court decision on the claim, the standard of review
14 under AEDPA is somewhat different. In such a case, a review of the
15 record is the only means of deciding whether the state court's
16 decision was objectively reasonable. Plascencia v. Alameida, 467
17 F.3d 1190, 1197-98 (9th Cir. 2006); Himes v. Thompson, 336 F.3d
18 848, 853 (9th Cir. 2003); Greene v. Lambert, 288 F.3d 1081, 1088
19 (9th Cir. 2002); Bailey v. Newland, 263 F.3d 1022, 1028 (9th Cir.
20 2001); Delgado v. Lewis, 223 F.3d 976, 982 (9th Cir. 2000). When
21 confronted with such a decision, a federal court should conduct "an
22 independent review of the record" to determine whether the state
23 court's decision was an objectively unreasonable application of
24 clearly established federal law. Plascencia, 467 F.3d at 1198;
25 Himes, 336 F.3d at 853; Delgado, 223 F.3d at 982; accord Lambert v.
26 Blodgett, 393 F.3d 943, 970 n.16 (9th Cir. 2004). The federal
27 court need not otherwise defer to the state court decision: "A
28 state court's decision on the merits concerning a question of law
is, and should be, afforded respect. If there is no such decision
on the merits, however, there is nothing to which to defer."
Greene, 288 F.3d at 1089. Nonetheless, "while we are not required

1 to defer to a state court's decision when that court gives us
2 nothing to defer to, we must still focus primarily on Supreme Court
3 cases in deciding whether the state court's resolution of the case
4 constituted an unreasonable application of clearly established
5 federal law." Fisher v. Roe, 263 F.3d 906, 914 (9th Cir. 2001).

6 II. Analysis

7 Petitioner argues that: (1) he was denied due process because
8 the Board's decision was not supported by some evidence that he is
9 presently dangerous and because the Board disregarded evidence
10 tending to establish his suitability for parole; (2) the Board
11 failed to follow California law because it did not compare his
12 conduct to other instances of the same type of crime and then use
13 its proportionality matrix to determine a parole date; and (3) the
14 Board's decision was motivated by a systematic bias against
15 granting parole to indeterminately sentenced inmates and therefore
16 violates the legislative intent.

17 A. Due Process Claim

18 The United States Supreme Court has clearly established that a
19 parole board's decision deprives a prisoner of due process with
20 respect to his constitutionally protected liberty interest in a
21 parole release date if the board's decision is not supported by
22 "some evidence in the record," or is "otherwise arbitrary." Sass
23 v. California Bd. of Prison Terms, 461 F.3d 1123, 1128 (9th Cir.
24 2006) (citing Superintendent v. Hill, 472 U.S. 445, 457 (1985)).

25 Respondent argues that California inmates do not have a
26 federally protected liberty interest in parole release and that the
27 Ninth Circuit's holding to the contrary in Sass is not clearly
28 established federal law for the purposes of AEDPA. However, this

1 Court is bound by Ninth Circuit authority. See, e.g., Irons v.
2 Carey, 505 F.3d 846, 850 (9th Cir. 2007) (all California prisoners
3 whose sentences provide for the possibility of parole are vested
4 with a constitutionally protected liberty interest in the receipt
5 of a parole release date, a liberty interest that is protected by
6 the procedural safeguards of the Due Process Clause); McQuillion,
7 306 F.3d at 898 ("under clearly established Supreme Court
8 precedent, the parole scheme in California . . . [gives] rise to a
9 constitutionally protected liberty interest"). Therefore,
10 Respondent's argument fails.

11 When assessing whether a state parole board's suitability
12 determination was supported by "some evidence," the court's
13 analysis is framed by the statutes and regulations governing parole
14 suitability determinations in the relevant state. Sass, 461 F.3d
15 at 1128; Irons, 505 F.3d at 851. Accordingly, in California, the
16 court must look to California law to determine the findings that
17 are necessary to deem a prisoner unsuitable for parole, and then
18 must review the record to determine whether the state court
19 decision constituted an unreasonable application of the "some
20 evidence" principle. Id.

21 California law provides that a parole date is to be granted
22 unless it is determined "that the gravity of the current convicted
23 offense or offenses, or the timing and gravity of current or past
24 convicted offense or offenses, is such that consideration of the
25 public safety requires a more lengthy period of
26 incarceration" Cal. Penal Code § 3041(b).

27 The California Code of Regulations sets out the factors
28 showing suitability or unsuitability for parole that the Board is

1 required to consider. See Cal. Code Regs. tit. 15, § 2402. These
2 include "[a]ll relevant, reliable information available," such as,
3 the circumstances of the prisoner's social history; past
4 and present mental state; past criminal history,
5 including involvement in other criminal misconduct which
6 is reliably documented; the base and other commitment
7 offenses, including behavior before, during and after the
8 crime; past and present attitude toward the crime; any
9 conditions of treatment or control, including the use of
special conditions under which the prisoner may safely be
released to the community; and any other information
which bears on the prisoner's suitability for release.
Circumstances which taken alone may not firmly establish
unsuitability for parole may contribute to a pattern
which results in finding of unsuitability.

10 Id. at § 2402(b).

11 Circumstances tending to show unsuitability for parole include
12 the nature of the commitment offense and whether "[t]he prisoner
13 committed the offense in an especially heinous, atrocious or cruel
14 manner." Id. at § 2402(c). This includes consideration of the
15 number of victims, whether "[t]he offense was carried out in a
16 dispassionate and calculated manner," whether the victim was
17 "abused, defiled or mutilated during or after the offense," whether
18 "[t]he offense was carried out in a manner which demonstrates an
19 exceptionally callous disregard for human suffering," and whether
20 "[t]he motive for the crime is inexplicable or very trivial in
21 relation to the offense." Id. Other circumstances tending to show
22 unsuitability for parole are a previous record of violence, an
23 unstable social history, previous sadistic sexual offenses, a
24 history of severe mental health problems related to the offense,
25 and serious misconduct in prison or jail. Id.

26 Circumstances tending to support a finding of suitability for
27 parole include no juvenile record, a stable social history, signs
28 of remorse, that the crime was committed as a result of significant

1 stress in the prisoner's life, a lack of criminal history, a
2 reduced possibility of recidivism due to the prisoner's present
3 age, that the prisoner has made realistic plans for release or has
4 developed marketable skills that can be put to use upon release,
5 and that the prisoner's institutional activities indicate an
6 enhanced ability to function within the law upon release.
7 Id. at § 2402(d). The California Supreme Court stated that due
8 process is denied when "an inquiry focuse[s] only upon the
9 existence of unsuitability factors." In re Lawrence, 44 Cal. 4th
10 1181, 1208 (2008). In Lawrence, the court reiterated "our
11 conclusion that current dangerousness (rather than the mere
12 presence of a statutory unsuitability factor) is the focus of the
13 parole [suitability] decision" Id. at 1210. Similarly, in
14 Irons, the Ninth Circuit stated that due process is denied when the
15 Board fails to consider evidence of suitability as well as
16 unsuitability. 505 F.3d at 851.

17 Respondent contends that, even if California prisoners do have
18 a liberty interest in parole, the due process protections to which
19 they are entitled by clearly established Supreme Court authority
20 are limited to an opportunity to be heard and a statement of
21 reasons for denial. This position, however, has likewise been
22 rejected by the Ninth Circuit, which held in Irons that a
23 prisoner's due process rights are violated if the Board's decision
24 is not supported by "some evidence in the record," or is "otherwise
25 arbitrary." 505 F.3d at 851. The "some evidence" standard
26 identified is thus clearly established federal law in the parole
27 context for purposes of 28 U.S.C. § 2254(d). Sass, 461 F.3d at
28 1128-29. Petitioner argues that the higher standard of "clear and

1 convincing evidence" should be applied. (Traverse at 4-6 (citing
2 Santosky v. Kramer, 455 U.S. 745, 767-69 (1982)).) This Court is
3 bound by Ninth Circuit authority and therefore must apply the "some
4 evidence" standard established in Sass.

5 Respondent next argues that the Board did identify "some
6 evidence" to support its denial, namely: (1) the gravity of the
7 commitment offense (Resp't Ex. D, Board Transcript at 46);
8 (2) Petitioner's "escalating pattern of criminal conduct" (id. at
9 49); (3) his inability satisfactorily to articulate his degree of
10 participation in the crime (id. at 50); (4) his failure adequately
11 to explain how he became involved with individuals he knew to be
12 gang members (id. at 50-51); (5) his lack of insight into the
13 nature of the crime (id.); and (6) the need for another
14 psychological evaluation (id. at 51-52).

15 1. Gravity of the Commitment Offense

16 The Board quoted a portion of the summary of facts from the
17 appellate opinion but did not identify any specific facts in the
18 record which it felt supported its findings that the offense was
19 carried out in a manner which demonstrates an exceptionally callous
20 disregard for human suffering. (Id. at 46-49.)

21 Contrary to the Board's description, there is no evidence in
22 the record that Petitioner's crime was carried out in a
23 dispassionate and calculated manner. In the appellate opinion
24 upholding Petitioner's conviction (in a portion which the Board did
25 not mention during the hearing), the court stated:

26 It should be noted that neither of these defendants was
27 convicted of murder in the first degree, which is defined
28 as "Murder is the unlawful killing [sic] of a human being,
or a fetus, with malice aforethought." (Pen. Code,
§ 187, subd. (a).) While the prosecution sought

1 conviction for first degree murder, the prosecutor argued
2 also that the evidence could be interpreted to show the
3 commission of second degree murder . . . on an implied
4 malice theory.

5 (Resp't Ex. B, Appellate Opinion at 11-12.) Petitioner was
6 convicted of second degree murder under a theory of implied malice,
7 which does not entail calculation or a lack of passion. (See id.
8 at 14.)

9 There is also no evidence to support the Board's assertion
10 that Petitioner's crime was committed in an especially callous
11 manner. The evidence instead shows that Petitioner was reluctant
12 to fire the weapon when his co-defendant handed it to him. (Id. at
13 13.) Moreover, the Board did not mention Kendall Turner's
14 testimony (he observed the shooting and heard "a pop . . . followed
15 by two loud bangs"), which tended to corroborate Petitioner's claim
16 that he shot in response to shots fired at him and Smith from
17 outside the car. (Id. at 7.) Thus all the relevant evidence
18 indicates that Petitioner's crime was not committed in a manner
19 especially callous compared to other second degree murders. See
20 Irons, 505 F.3d at 852 (relying on In re Dannenberg, 34 Cal. 4th
21 1061 (2005), to hold that the relevant inquiry with respect to the
22 commitment offense is whether it shows more than the minimum level
23 of viciousness required to be convicted of second degree murder).

24 The record provides no evidence to support the Board's
25 assertion that Petitioner's crime demonstrated exceptionally
26 callous disregard for human suffering. Detective Johnson testified
27 that Petitioner was not aware anyone had been hit when he left the
28 scene. (Resp't Ex. B, Appellate Opinion at 9.) The evidence tends
to show that Petitioner believed someone was shooting at him. (Id.

1 at 7, 8; Resp't Ex. C, Probation Report at 3.) Therefore, his
2 decision to depart without checking to see if anyone had been
3 injured does not demonstrate callous disregard for human suffering.
4 In addition, Smith, not Petitioner, was in control of the car and
5 made the decision to drive away. (Id. at 6, 11.) Even if
6 Petitioner had stayed, it is unlikely that he could have offered
7 any assistance to the victim, who had sustained a gunshot wound to
8 the head. (Id. at 6.)

9 The Board's finding that Petitioner's motive was extremely
10 trivial in relation to the offense is also unsupported by the
11 record. As noted above, the evidence indicates that Petitioner
12 believed that someone was shooting at him and his companion. While
13 Petitioner's response was criminally reckless, given that he and
14 Smith could have simply left the scene, his belief that he was
15 under attack does not qualify as an extremely trivial motive.

16 Even if some evidence did support the Board's findings that
17 Petitioner's commitment offense was particularly egregious, the
18 commitment offense's value as a predictive indicator of present
19 dangerousness two decades later is questionable. In Biggs v.
20 Terhune and Sass, the Ninth Circuit made observations on the effect
21 of continued denial of parole based solely on unchanging factors
22 such as the inmate's commitment offense and prior criminal history.
23 See Biggs v. Terhune, 334 F.3d 910, 917 (9th Cir. 2003); Sass, 461
24 F.3d at 1129. In Biggs, the court, in dicta, stated that
25 "continued reliance in the future on an unchanging factor, the
26 circumstance of the offense and conduct prior to imprisonment, runs
27 contrary to the rehabilitative goals espoused by the prison system
28 and could result in a due process violation." 334 F.3d at 917.

1 The Ninth Circuit's opinion in Irons sheds further light on whether
2 reliance on an immutable factor such as the commitment offense
3 violates due process. 505 F.3d at 850. In Irons, the District
4 Court for the Eastern District of California granted a habeas
5 petition challenging the parole board's fifth denial of parole
6 where the petitioner had served sixteen years of a seventeen-years-
7 to-life sentence for second degree murder with a two-year
8 enhancement for use of a firearm, and where all factors indicated
9 suitability for parole; however, the Ninth Circuit reversed. 358
10 F. Supp. 2d 936, 947 (E.D. Cal. 2005), rev'd, 505 F.3d 846 (9th
11 Cir. 2007). The Ninth Circuit limited its holding to inmates
12 deemed unsuitable prior to the expiration of their minimum
13 sentences and left the door open for inmates deemed unsuitable
14 after the expiration of their minimum sentences. Irons, 505 F.3d
15 at 854. The Ninth Circuit stated:

16 We note that in all the cases in which we have held that
17 a parole board's decision to deem a prisoner unsuitable
18 for parole solely on the basis of his commitment offense
19 comports with due process, the decision was made before
20 the inmate had served the minimum number of years
21 required by his sentence. Specifically, in Biggs, Sass,
22 and here, the petitioners had not served the minimum
23 number of years to which they had been sentenced at the
24 time of the challenged parole denial by the Board.
25 Biggs, 334 F.3d at 912; Sass, 461 F.3d at 1125. All we
26 held in those cases and all we hold today, therefore, is
27 that, given the particular circumstances of the offenses
28 in these cases, due process was not violated when these
prisoners were deemed unsuitable for parole prior to the
expiration of their minimum terms.

24 Id. at 853-54. The court recognized that at some point after an
25 inmate has served his minimum sentence, the probative value of his
26 commitment offense as an indicator of an unreasonable risk of
27 danger to society recedes below the "some evidence" required by
28 due process to support a denial of parole. Id.

1 Unlike Biggs, Sass and Irons, Petitioner had served more than
2 three years after the expiration of his minimum seventeen-year
3 sentence at the time of the Board's decision. In addition, much
4 distinguishes the present case from Biggs, Sass and Irons, and
5 pushes it beyond the point at which the circumstances of the
6 commitment offense may be said to constitute "some evidence" in
7 compliance with due process. Biggs was convicted of first degree
8 murder for playing a central role in a conspiracy to murder a
9 witness. Biggs, 334 F.3d at 912. Biggs paid the actual
10 murderers, assisted in luring the victim to his death by
11 bludgeoning, and later returned to the scene to conceal the body
12 better. Id. at 912, 916. After seven separate previous DUI
13 convictions, Sass was convicted of second degree murder for a
14 homicide while he was driving under the influence of alcohol.
15 Sass, 461 F.3d at 1125, 1126 n.2. Irons, after an angry
16 confrontation with his housemate Nicholson, "went to his room,
17 retrieved his gun, and then went to Nicholson's room where he
18 fired 12 rounds into Nicholson and, after Nicholson complained
19 that he was in pain, stabbed him twice in the back." Irons, 505
20 F.3d at 849. Irons was convicted of second degree murder. Id.
21 Petitioner's offense was less egregious than each of those
22 described above; he has no prior convictions; and his crime did
23 not involve abuse of drugs or alcohol. Cf. id. at 850 (noting
24 that Irons was using drugs at the time of his offense).
25 Furthermore, Petitioner's present age, forty-four, indicates a
26 reduced likelihood of recidivism.

27 For the reasons above, the Court finds that there is no
28 evidence to support the Board's finding of the factor tending to

1 indicate unsuitability that "[t]he prisoner committed the offense
2 in an especially heinous, atrocious or cruel manner." Cal. Code
3 Regs. tit. 15, § 2402(b). Furthermore, the Court finds that the
4 circumstances of the commitment offense no longer provide some
5 evidence that Petitioner is presently dangerous, in the light of
6 his efforts at rehabilitation discussed below.

7 2. Escalating Pattern of Criminal Conduct

8 The Board found that Petitioner "has an escalating pattern of
9 criminal conduct." (Resp't Ex. D, Board Transcript at 49.) The
10 record shows five possible incidents of criminal conduct by
11 Petitioner, including the commitment offense. There are two
12 arrests, neither resulting in a conviction, prior to the commitment
13 offense. (Id. at 11-12.) During his incarceration, Petitioner has
14 been cited for two criminal-level offenses: threatening prison
15 staff in 1987 and stealing food in 1988. (Id. at 23.)

16 There is no evidence that Petitioner currently displays a
17 pattern of escalating criminal conduct. The undisputed facts show
18 that he has avoided all criminal activity for eighteen years.
19 (Resp't Ex. D, Board Transcript at 49.) Moreover, Petitioner has
20 accomplished this while in prison, an environment arguably more
21 conducive to violence, gang activity and criminal conduct than he
22 would face in normal society. Petitioner's most recent
23 psychological evaluation specifically notes that he "has never been
24 involved in racial riots (although we have several of them),
25 assaults on others, possession of weapons, or other aggressive
26 behavior." (Resp't Ex. E, Mental Health Assessment at 3.) He has
27 no history of drug or alcohol abuse, or of gang membership. (Id.
28 at 4.) His psychological reports unanimously assess his potential

1 for violence as no more than the average citizen. (Id. at 3.)

2 Petitioner's record can be compared to that of the petitioner
3 in Biggs. See 334 F.3d at 916. Biggs had been convicted of first
4 degree murder and had a prior conviction. Id. at 912. Noting that
5 Biggs had been crime- and discipline-free for seventeen years and
6 had positive psychological evaluations, the Ninth Circuit held that
7 there was no evidence of an escalating pattern of criminal conduct.
8 Id. at 916. Biggs committed his offense as part of his involvement
9 in trafficking in stolen computer parts, for which he was convicted
10 after the murder but two years prior to his arrest for it. See id.
11 at 912. His pattern of criminal activity leading up to his
12 commitment offense was more clearly established than Petitioner's,
13 who had no prior convictions. Even if Petitioner had an escalating
14 pattern of criminal conduct at the time of conviction, the time has
15 now passed when the Board can rely on that finding to conclude that
16 Petitioner still poses a danger to the public. See id. at 916.

17 For the reasons above, the Court finds that the record
18 provides no evidence to support the Board's finding that Petitioner
19 demonstrates an escalating pattern of criminal conduct. The Court
20 further finds that, even assuming both pre-commitment arrests were
21 justified, Petitioner's twenty-year-old record of criminal conduct
22 does not provide some evidence of Petitioner's present
23 dangerousness.

24 3. Inability Satisfactorily to Articulate His Degree of
25 Participation in the Crime

26 The Board found, "The prisoner needs to better articulate his
27 participation in the commitment offense" (Resp't Ex. D,
28 Board Transcript at 50.) The Board further stated:

1 [I]t's true that your counsel says you haven't changed
2 your story over the years, but there are different
3 shadings that are put into your story, not necessarily by
4 you. We weren't comfortable with the way the situation
5 is right now, as far as the explanations. We needed more
6 than that and . . . what happened and why you were there
7 with those people will have to be articulated clearly
8 enough for it not to just be the panel granting it
9 tentatively, but also it going through decision review
10 and the governor's office.

11 (Id. at 50-51.) Petitioner answered all of the Board's questions
12 clearly, and his account of the incident was consistent with the
13 official facts, his original confession to Detective Johnson, the
14 description in Dr. Macomber's report, and the version in his
15 probation report. Moreover, Petitioner agreed to discuss the
16 commitment offense with the Board in order to clarify any concerns
17 it might have. (Id. at 26.) Petitioner admitted that he knew that
18 his companion, Smith, and the victims were gang members. (Id. at
19 30; Resp't Ex. C, Probation Report at 11.) He admitted that he
20 deliberately fired the weapon in the direction from which Smith had
21 indicated shots were coming. (Resp't Ex. D, Board Transcript at
22 36-39.) He admitted that he understood the danger inherent in this
23 action. (Id. at 29.) When asked by the Board how he felt about
24 his participation in the crime, he responded, "I take full
25 responsibility for the crime which I committed against Mr. Marvin
26 McIntosh." (Id. at 10.) In his closing statement to the Board,
27 Petitioner said: "I accept full and complete responsibility for the
28 crime of murder, committed against Mr. Marvin McIntosh, and his
family. The crime of murder was committed by me during a drive-by
shooting in which I was the responsible person" (Id. at
43-44.) There is no evidence that Petitioner has misrepresented
his crime or has told differing versions of it. The Board's

1 concern that Petitioner denies the intent to shoot anyone is
2 apparently based on Dr. Macomber's report that Petitioner used the
3 word "accidentally" in describing the killing. However,
4 Petitioner's implied malice conviction for second degree murder is
5 corroborative of his account. Petitioner has never taken the
6 position that he fired the gun accidentally, only that he did not
7 intend to kill anyone. He recognizes the clear risk of killing
8 that he caused and accepts that responsibility.

9 The Court finds that there is no evidence in the record to
10 support the Board's findings that Petitioner has failed
11 satisfactorily to articulate his participation in the offense and
12 that his level of articulation of the commitment offense indicates
13 he is presently dangerous to the public.

14 4. Failure Adequately to Explain How He Became Involved
15 with Individuals He Knew to Be Gang Members

16 In its decision, the Board found that Petitioner needed "more
17 insight into why [he was] associating with known gang members in a
18 way that resulted in [him] committing murder." (Id. at 50.) The
19 Board expressed this concern repeatedly, stating:

20 The prisoner needs to better articulate . . . his
21 relationship to the others involved [in the crime]. . . .
22 We do think [you need] some insight into -- they were
23 known gang members to you, and getting, in that kind of a
24 situation, you've got to think about how you put yourself
25 in that place.

26 (Id. at 50-51.) During the hearing, the Board questioned
27 Petitioner regarding his association with gang members.

28 PRESIDING COMMISSIONER HARRIS-RITTER: Were you involved
in a gang?

INMATE CORDOBA: No, ma'am.

PRESIDING COMMISSIONER HARRIS-RITTER: Were you involved
in other criminal activity with these same people?

1 INMATE CORDOBA: No, ma'am.

2 PRESIDING COMMISSIONER HARRIS-RITTER: Can you tell us
3 how you got yourself to in that situation that you were
in at the time the crime was committed?

4 INMATE CORDOBA: That day, or that night, I was supposed
5 to go and DJ at a party in Riverside and I didn't have no
6 way to get there, so I asked (inaudible) could he give me
a ride. So, but we decided to go to a McDonalds and on
the way back from McDonalds, that's when the incident
happened.

7 (Id. at 10.) The Board did not question him regarding whether he
8 had intended to join a gang, whether he understood the role that
9 his association with gang members played in precipitating his
10 crime, or how he would take steps to avoid involvement with gangs
11 upon release.

12 PRESIDING COMMISSIONER HARRIS-RITTER: Did you know those
13 people prior to that crime?

14 INMATE CORDOBA: Yes, I knew them.

15 PRESIDING COMMISSIONER HARRIS-RITTER: The people who
16 were shot?

17 INMATE CORDOBA: Yes.

18 PRESIDING COMMISSIONER HARRIS-RITTER: And how did you
know them?

19 INMATE CORDOBA: Because I used to play basketball at the
20 high school.

21

22 PRESIDING COMMISSIONER HARRIS-RITTER: Okay. And, were
23 these guys, that you were hanging out with, people who
had been friends of yours since elementary school or
junior high?

24 INMATE CORDOBA: I wouldn't say friends, it was just guys
25 I had I [sic] been in (inaudible) same, you know, at the
same, you know, elementary school, I played basketball on
26 an (inaudible).

27 PRESIDING COMMISSIONER HARRIS-RITTER: And that's why you
asked the guy for a ride, right?

28 INMATE CORDOBA: Yes, because I knew him.

1 (Id. at 11, 14-15.) The Board questioned Petitioner specifically
2 regarding his level of involvement with the Crips.

3 DEPUTY COMMISSIONER ESTRADA: You've never been a member
4 of the (inaudible) Crips?

5 INMATE CORDOBA: No, sir.

6 DEPUTY COMMISSIONER ESTRADA: Or the (inaudible)?

7 INMATE CORDOBA: No, sir, I just live in the
8 neighborhood.

9 DEPUTY COMMISSIONER ESTRADA: You just live in the
10 neighborhood, huh?

11 INMATE CORDOBA: Yes, sir.

12 DEPUTY COMMISSIONER ESTRADA: Okay (inaudible) on page
13 (inaudible) as they drove by and then fired one shot.
14 ["Smith told Luke that Cordoba had yelled 'Harlem Crips,
15 roll in thirties' as they drove by and had then fired one
16 shot." (Resp't Ex. B, Appellate Opinion at 7.)]

17 INMATE CORDOBA: That's not true.

18 (Id. at 34-35.) Deputy District Attorney Montagma also focused on
19 Petitioner's level of association with the Crips gang, but offered
20 no evidence to rebut Petitioner's denial.

21 DEPUTY DISTRICT ATTORNEY MONTAGMA: At any prior board
22 hearing did you indicate that you were a member of
23 (inaudible) Crips?

24 INMATE CORDOBA: Never.

25 (Id. at 38.)

26 None of Petitioner's answers conflicts with the official facts
27 or with his other accounts of the offense. His acquittal of the
28 charge of first degree murder and conviction under a theory of
implied malice indicate that the trial court found the portrayal of
his level of gang involvement accurate. (Resp't Ex. B, Appellate
Opinion at 11-12.) While the Board may not find his story
credible, there is no evidence in the record that Petitioner has

1 ever been seriously involved in gang activity.

2 Whatever his involvement may have been before the commitment
3 offense, Petitioner has completely avoided any gang involvement
4 during his more than two decades of incarceration, despite frequent
5 gang-related incidents at the institution. (Resp't Ex. E, Mental
6 Health Assessment at 1.) He has accomplished this in a prison
7 environment, in which the pressure to join a gang, particularly if
8 he had been previously associated with one, would be more intense
9 than in normal society. His psychological evaluation concluded,
10 "His insight and self-awareness [are] very good." (Id.) He comes
11 from a stable family background. (Id.; Resp't Ex. D, Board
12 Transcript at 13, 15-16.) He has significant support from his
13 immediate and extended family and friends, including multiple
14 offers of jobs and places to live. (Resp't Ex. D, Board Transcript
15 at 30-34.) He has mastered two vocational skills and has earned
16 his GED. (Id. at 18-19.) He is presently forty-four years of age.
17 These factors indicate that Petitioner has a strong chance of
18 reintegrating himself as a productive, law-abiding member of the
19 community upon release and make him very unlikely to become
20 involved with gangs.

21 For the reasons above, the Court finds that there is no
22 evidence that Petitioner failed adequately to explain his
23 involvement with known gang members. Furthermore, the Court finds
24 that his pre-commitment involvement with gang members and his level
25 of insight into that involvement provide no evidence of present
26 dangerousness.

27 5. Lack of Insight into the Nature of the Crime

28 Respondent argues that the Board made a separate finding that

1 Petitioner lacks insight into the nature of the crime, citing the
2 Board's finding that Petitioner "need[s] more insight into why [he
3 was] associating with known gang members in a way that resulted in
4 [him] committing murder." (Resp't Ex. D, Board Transcript at 50.)
5 The Board also expressed concern about "the extent to which the
6 prisoner has explored the commitment offense and come to terms with
7 the underlying causes." (Id. at 51-52.) The Board does not point
8 to any specific facts in the record as evidence of Petitioner's
9 lack of insight.

10 Petitioner's most recent psychological evaluation concludes
11 that his "insight and self-awareness were very good." (Resp't Ex.
12 E, Mental Health Assessment at 2.) The Board noted that Dr.
13 Macomber concluded that Petitioner has no mental or personality
14 disorders, that he accepts the official version of the crime, that
15 he takes full responsibility for his actions, and that he is
16 remorseful. (Resp't Ex. D, Board Transcript at 24.) As discussed
17 above, Petitioner's statements to the Board reflect a clear
18 understanding of the gravity of his actions and his responsibility
19 for the taking of a human life. He admits that he intentionally
20 fired the gun in a direction where he believed persons were
21 located. (Resp't Ex. D, Board Transcript at 29, 36-39.) While he
22 does deny any intent to hit or injure anyone, this denial is
23 supported by his conviction under a theory of implied malice.

24 For the reasons above, the Court finds that there is no
25 evidence to support the Board's findings that Petitioner lacks
26 insight into the nature of his crime and that his present level of
27 insight into his crime indicates that he still poses a danger to
28 society.

1 6. Need for Another Psychological Evaluation

2 Finally, the Board found that Petitioner required a new
3 psychological evaluation,⁵ stating:

4 We're asking for a new psych report because we want to
5 clarify the problem with the way the last one was written
6 regarding the word accidentally, we don't think that's
7 fair to you to have that sitting like that, from your
8 testimony to us. So we've requested this report, based
9 on the panel's belief that the prisoner's current mental
10 health is an important issue. And in a new full
11 evaluation the panel requests that the clinician
12 specifically address the following and we request that it
13 be the extent to which the prisoner has explored the
14 commitment offense and come to terms with the underlying
15 causes. And a review of Dr. Macomber's report regarding
16 the commitment offense and clarify the inmate's
17 description of what actually occurred.

18 (Resp't Ex. D, Board Transcript at 51-52.) As noted above, the
19 Board was particularly troubled by the fact that Dr. Macomber used
20 the word "accidentally" when reporting Petitioner's description of
21 the commitment offense. The report stated:

22 Mr. Cordoba accepts the official version of this offense.
23 He accepts full responsibility for his actions in the
24 commitment offense, which resulted in the death of the
25 victim. He feels very badly about this offense. Someone
26 was accidentally killed as a result of his actions. He
27 stated that he did not know anything about guns, and he
28 had never shot one before. When his crime partner yelled
at him and gave him the gun and ordered him to shoot, he
did. It was dark and he did not aim it at anyone.
However, he accidentally shot the 19 year old victim.

(Resp't Ex. E, Mental Health Assessment at 3.) The Board used this
as the basis for ordering another psychological evaluation to
"clarify [Petitioner's] description of what actually occurred" and
to examine "the extent to which [Petitioner] has explored the
commitment offense and come to terms with the underlying causes."

(Resp't Ex. D, Board Transcript at 51-52.) Respondent

⁵ The record does not show whether a new psychological
evaluation has been completed since his September 12, 2006 parole
suitability hearing.

1 characterizes this issue as a discrepancy between the versions of
2 the crime that Petitioner presented to Dr. Macomber and to the
3 Board, suggesting a lack of insight into the crime. (Answer at 11-
4 12.) As discussed above, the Court finds that there is no evidence
5 that Petitioner has not adequately explored the nature of the
6 commitment offense and come to terms with the underlying causes,
7 i.e., taken responsibility for his actions. With regard to the
8 alleged discrepancy, there is no inconsistency between the version
9 reflected in the report and the one that Petitioner told the Board.
10 In both versions, Petitioner admits that he deliberately fired the
11 weapon. (Resp't Ex. D, Board Transcript at 28-29; Resp't Ex. E,
12 Mental Health Assessment at 3.) A plain reading of the report
13 shows that Petitioner described the hitting of the victim as
14 accidental, not the act of shooting.

15 The Board seemed to make much of the fact that Petitioner
16 initially denied using the word "accidentally" when describing the
17 crime to Dr. Macomber:

18 DEPUTY COMMISSIONER ESTRADA: Now, in regards to the view
19 of the life crime, [the psychological evaluation]
20 indicates that you accept the official version of the
21 offense and you accept full responsibility for your
22 actions (inaudible) feel badly about (inaudible)
23 accidentally killed as a result of your action.
24 (inaudible) accidentally killed?

25 INMATE CORDOBA: No, sir. I did not say accidentally.

26 DEPUTY COMMISSIONER ESTRADA: Huh?

27 INMATE CORDOBA: I did not say accidentally.

28

29 PRESIDING COMMISSIONER HARRIS-RITTER: Okay. The report
30 says that you accidentally, that somebody accidentally
31 got shot. You indicated you did not use that word
32 accidentally. Do you recall what you did say to the
33 psychologist?

1 INMATE CORDOBA: No, I don't recall.

2 PRESIDING COMMISSIONER HARRIS-RITTER: Okay. Go ahead.

3 INMATE CORDOBA: The reason why -- I may have said
4 accidentally is because, like I said, when he got shot,
5 because I didn't mean to kill anyone or hurt anyone, I
6 was just shooting because they scared me.

7 (Id. at 24, 29.) Whether or not Petitioner said "accidentally,"
8 there is no discrepancy between the two versions of Petitioner's
9 story.

10 Despite the Board's concerns, the psychological report
11 unreservedly supports Petitioner's suitability for parole. It
12 provides no evidence of discrepancies in his story or insufficient
13 insight into his crime. Therefore, the Court finds that
14 Petitioner's current psychological evaluation provides no evidence
15 that he is presently dangerous to society.

16 As discussed above, the Court finds no evidentiary support for
17 the Board's findings tending to indicate unsuitability. Therefore,
18 Petitioner demonstrates none of the factors tending to show
19 unsuitability which are established in Cal. Code Regs. tit. 15,
20 § 2402(c): (1) his commitment offense was not committed in an
21 especially heinous, atrocious, or cruel manner; (2) he has no
22 previous record of violence -- i.e., he had not, prior to the
23 commitment offense, inflicted or attempted to inflict serious
24 injury on a victim; (3) he does not have an unstable social
25 history; (4) he has no history of sadistic sexual offenses; (5) he
26 has no record of severe mental problems related to the offense; and
27 (6) he has not engaged in serious misconduct while incarcerated.

28 "The Board must determine whether a prisoner is presently too
dangerous to be deemed suitable for parole based on the
'circumstances tending to show unsuitability' and the

1 'circumstances tending to show suitability' set forth in Cal. Code.
2 Regs. tit. 15, § 2402(c)-(d)." Irons, 505 F.3d at 851; cf.
3 Lawrence, 44 Cal. 4th at 1208, 1211-12 (focusing only on
4 unsuitability factors violates due process). The Board reviewed
5 Dr. Macomber's report during the hearing. (Resp't Ex. D., Board
6 Transcript at 24-25.) In its decision, however, the Board
7 disregarded the report as evidence of suitability. (Id. at 49.)
8 In light of the importance of this evidence in describing
9 Petitioner's rehabilitative progress, the fact that it
10 unequivocally supported Petitioner's suitability for parole and the
11 mandate of Irons, 505 F.3d at 851, that the Board must consider
12 evidence of suitability as well as unsuitability, the Board's
13 failure to consider this evidence supports Petitioner's claim of
14 denial of due process.

15 Of the nine factors tending to show suitability listed in Cal.
16 Code Regs. tit. 15, § 2402(d),⁶ Petitioner demonstrates at least
17 six⁷: (1) Petitioner has a stable social history and maintains
18 close relationships with his parents and siblings; (2) he shows
19 signs of remorse; (3) his violence-free years before he was

21 ⁶ Whether the prisoner was suffering from Battered Woman
22 Syndrome at the time of the crime is a circumstance tending to
23 indicate suitability. Cal. Code Regs. tit. 15, § 2402(d)(5).
24 However, this factor does not apply to Petitioner. The other
25 factor which Petitioner does not demonstrate is that the crime was
26 committed as a result of significant stress in the prisoner's life.
27 Id. at § 2402(d)(4).

28 ⁷ Petitioner arguably also satisfies the remaining
suitability factor -- that of no juvenile record. Id. at
§ 2402(d)(1). The record only shows one juvenile arrest (for
robbery), which the complainant refused to prosecute. (Resp't Ex.
C, Probation Report at 7.) According to Petitioner, he was
recovering his cousin's stolen bicycle. (Id.; Resp't Ex. D, Board
Transcript at 11-12.) There is no other evidence that Petitioner
has a juvenile record.

1 arrested indicate that he lacks any significant history of violent
2 crime; (4) his current age, forty-four, reduces the probability of
3 recidivism; (5) his educational achievements, including his high
4 school equivalency diploma and his certifications as a welder and
5 vocational printer, have given him valuable marketable skills that
6 can be put to use upon release; and (6) his institutional
7 activities, including self-help, self-improvement and community
8 programs, indicate an enhanced ability to function within the law
9 upon release. (Resp't Ex. D, Board Transcript; Resp't Ex. E,
10 Mental Health Assessment; Pet'r Ex. E, Chronos and Certificates.)
11 Moreover, Petitioner's rehabilitation is evidenced by his
12 relatively minor prison record containing only two disciplinary
13 violations -- the last of which was for theft of food eighteen
14 years prior to the Board hearing. He has numerous letters from
15 family members and friends indicating that they can provide
16 employment and housing to assist him in becoming a productive, law-
17 abiding member of society.

18 The Court DENIES Petitioner's request for an evidentiary
19 hearing because the material facts in this case are not in dispute
20 and because Petitioner's claims do not rely upon new or
21 extra-record evidence.

22 In light of the analysis above, the Court finds that
23 Petitioner has been deprived of the due process guaranteed by the
24 Fifth and Fourteenth Amendments. Petitioner is entitled to relief
25 under 28 U.S.C. § 2254(d) because the Board's finding of
26 unsuitability was not supported by "some evidence" and the state
27 court's decision upholding it was an unreasonable application of
28 federal law.

1 Accordingly, the Court GRANTS the petition for a writ of
2 habeas corpus and remands to the Board to evaluate Petitioner's
3 suitability for parole in accordance with due process of law.

4 Petitioner also raises two alternative grounds for habeas
5 relief. While there is no need to address these claims because
6 Petitioner is entitled to relief based on his first claim, the
7 Court will do so below.

8 B. Petitioner's State Law Claim

9 Petitioner claims that the Board failed to follow California
10 law. (Pet. at 16.) This claim is without merit. He relies upon
11 In re Ramirez, 114 Cal. Rptr. 2d 381, 397 (Cal. App. Ct. 2001), for
12 the proposition that the Board must grant him a parole date that
13 will result in a sentence commensurate with that served for similar
14 crimes. (Pet. at 16.) Ramirez, however, has been overruled by
15 Dannenberg, 34 Cal. 4th at 1083, 1100. The California Supreme
16 Court there held that the Board should not engage in a
17 proportionate sentence analysis unless it first finds the prisoner
18 suitable for parole. Id. at 1083; see also Lawrence, 44 Cal. 4th
19 at 1205.

20 More importantly, Petitioner supports his argument only with
21 state statutes and case law. "In conducting habeas review, a
22 federal court is limited to deciding whether a conviction violated
23 the Constitution, laws, or treaties of the United States." Estelle
24 v. McGuire, 502 U.S. 62, 67 (1991). Federal habeas relief is not
25 available for violations of state law or for alleged errors in the
26 interpretation or application of state law. Id. Accordingly,
27 Petitioner's state law claim is DISMISSED.

28

1 C. Petitioner's Systematic Bias Claim

2 Petitioner contends that the Board failed to act impartially
3 in his case due to a systematic bias in the California parole
4 system. (Pet. at 17.) Petitioner asserts that the Board routinely
5 denies parole, doing so in 98.5 percent of all cases. (Id.) He
6 claims that this systematic bias violates his due process rights.
7 (Id.) It may be logical to deduce that the current parole denial
8 rates evidence a predisposition on the part of the Board and the
9 Governor to deny parole. However, Petitioner has not proven that
10 this alleged predisposition played any role in the Board's decision
11 in his case. Therefore, this claim fails.

12 CONCLUSION

13 For the foregoing reasons, Petitioner's request for an
14 evidentiary hearing is DENIED, and the petition for a writ of
15 habeas corpus is GRANTED. The Board shall hold a new parole
16 hearing within sixty (60) days and re-evaluate Petitioner's
17 suitability for parole in accordance with this Order. If the Board
18 finds Petitioner suitable for parole and sets a release date and
19 the Governor does not reverse, the Court will stay Petitioner's
20 actual release for two (2) weeks to allow Respondent to request a
21 stay from this Court, and if necessary from the Court of Appeals,
22 of the release date pending appeal. The Court retains jurisdiction
23 to review compliance with its Order. The Clerk of the Court shall
24 terminate all pending motions, enter judgment and close the file.
25 Each party shall bear his own costs.

26 IT IS SO ORDERED.

27 Dated: 10/22/09



28 _____
CLAUDIA WILKEN
United States District Judge

1 UNITED STATES DISTRICT COURT
2 FOR THE
3 NORTHERN DISTRICT OF CALIFORNIA

4 ROGELIO CORDOBA,

5 Plaintiff,

6 v.

7 BEN CURRY et al,

8 Defendant.

Case Number: CV07-04579 CW

CERTIFICATE OF SERVICE

9 I, the undersigned, hereby certify that I am an employee in the Office of the Clerk, U.S. District Court,
10 Northern District of California.

11 That on October 22, 2009, I SERVED a true and correct copy(ies) of the attached, by placing said
12 copy(ies) in a postage paid envelope addressed to the person(s) hereinafter listed, by depositing said
13 envelope in the U.S. Mail, or by placing said copy(ies) into an inter-office delivery receptacle located
14 in the Clerk's office.

15 Rogelio Cordoba D-22031
16 CFT-Soledad
17 ZW-240L
18 P.O. Box 689
19 Soledad, CA 93960-0689

20 Dated: October 22, 2009

21 Richard W. Wieking, Clerk
22 By: Sheilah Cahill, Deputy Clerk
23
24
25
26
27
28

United States District Court
For the Northern District of California