

### BACKGROUND

The IRS is conducting an investigation into the federal tax liability of Pillarton Corporation<sup>1</sup> for tax years 2010, 2011, and 2012. In August 2013, Revenue Agent Goodwin Aginam requested electronic copies of Pillarton's financial records for the 2010 calendar year and the fiscal year ending November 30, 2010. Respondent's Attorney, Aubrey Hone, exported the financial records from QuickBooks files into Microsoft Excel format, and emailed them to Revenue Agent Aginam. In February 2014, Revenue Agent Aginam requested electronic copies of the financial records for Pillarton in both calendar and fiscal year statements for years subsequent to those which were previously provided. Attorney Hone exported the financial records from QuickBooks files into Microsoft Excel format, and emailed them to Revenue Agents for Years subsequent to those which were previously provided. Attorney Hone exported the financial records from QuickBooks files into Microsoft Excel format, and emailed them to Revenue Agent Aginam.

On February 21, 2014, Revenue Agent Aginam emailed Attorney Hone and requested that Respondent agree to extend the statute of limitations for assessment for Univetica for fiscal year ending March 31, 2011. On March 6, 2014, Attorney Hone called Revenue Agent Aginam and notified him that Respondent would not agree to extend the statute of limitations.

15 The next day, Revenue Agent Aginam sent Attorney Hone an email stating that because 16 Respondent did not agree to sign the statute extension he would need to meet with Attorney Hone to 17 review records and to receive a copy of the QuickBooks data file. On March 7, 2014, Revenue 18 Agent Aginam issued an IRS summons to Respondent directing him to appear and to give testimony 19 and produce for examination: (1) a copy of the original electronic backup file of the QuickBooks books and records that includes the period from December 31, 2010 to December 31, 2012; (2) the 20 21 QuickBooks administrator's user name and password for the backup file; and (3) the version and the 22 edition of QuickBooks used to create the backup file. Revenue Agent Aginam served the summons 23 by sending a copy by U.S. Mail to the last known address of Respondent. In June 2014, Revenue 24 Agent Aginam sent an email to Attorney Hone, requesting waiver of personal delivery of the 25 summons. Respondent agreed to waive personal delivery.

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- <sup>1</sup> Petitioner alleges that Pillarton Corporation is doing business as Univetica and/or Arquos Publishing. Respondent states that Pillarton does not do and has never done business as Univetica and/or Arquos Publishing.

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In April 2014, Attorney Hone sent Revenue Agent Aginam a letter stating that Respondent
 would not provide the QuickBooks files requested by the summons because they had already been
 produced in Microsoft Excel format and may contain privileged information. In June 2014,
 Revenue Agent Aginam requested that Respondent comply with the summons. Attorney Hone
 responded by reiterating Respondent's objections.

Petitioner filed the instant verified petition to enforce the summons. This court issued an
order to show cause. Respondent filed a response to the order to show cause and Petitioner filed a
reply. Dkt Nos. 7, 9.

## LEGAL STANDARD

10 Under 26 U.S.C. § 7602(a), the IRS is authorized to issue a summons relevant to the investigation of any taxpayer's liability. Summons may be issued for the purposes of "ascertaining 11 12 the correctness of any return, making a return where none has been made, determining the liability 13 of any person for any internal revenue tax or . . . collecting any such liability." 26 U.S.C. § 7602(a). To enforce a summons, the IRS must establish a prima facie case for enforcement by showing that 14 15 the summons (1) is issued for a legitimate purpose; (2) seeks information relevant to that purpose; 16 (3) seeks information that is not already in the IRS's possession; and (4) satisfies all of the 17 administrative steps set forth in the Internal Revenue Code. United States v. Powell, 379 U.S. 48, 18 57-58 (1964). "The government's burden is a slight one, and may be satisfied by a declaration from 19 the investigating agent that the *Powell* requirements have been met." Crystal v. United States, 172 F.3d 1141, 1144 (9th Cir. 1999) (internal quotation marks omitted). Once the government has made 20 21 its prima facie case, the summoned party bears the "heavy" burden to "disprove the actual existence 22 of a valid civil tax determination or collection purpose by the Service." Id. (internal quotation 23 marks omitted).

A taxpayer who points to specific facts or circumstances plausibly raising an inference of bad faith has the right to conduct an examination of IRS officials regarding their reasons for issuing a summons. *United States v. Clarke*, 134 S. Ct. 2361, 2367 (2014). Enforcement will be denied where the summons enforcement proceeding constitutes an abuse of process, which occurs "if the summons had been issued for an improper purpose, such as to harass the taxpayer or to put pressure

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on him to settle a collateral dispute, or for any other purpose reflecting on the good faith of the
 particular investigation." *Powell*, 379 U.S. at 58. Improper purpose also exists where a summons is
 issued to a taxpayer for the same records the IRS has in its possession, if those records were
 obtained from the taxpayer. *Action Recycling Inc. v. United States*, 721 F.3d 1142, 1146 (9th Cir.
 2013).

### DISCUSSION

Since the Verified Petition to Enforce Internal Revenue Service Summons and supporting papers make a prima facie showing that the IRS investigation is being conducted for a legitimate purpose, that the inquiry may be relevant to that purpose, that the information sought is not already within the IRS's possession, and that the administrative steps required by the Internal Revenue Code have been followed, the burden has shifted to Respondent to oppose enforcement of the summons.

First, Respondent argues that the IRS has failed to make a prima facie showing that enforcement of the summons is proper. Specifically, Respondent argues that the information requested is already in the IRS's possession. According to Respondent, he has already produced the financial information contained in the QuickBooks data file directly to the IRS. Financial statements have been provided to the IRS both in hard copy printed directly from QuickBooks and in electronic format exported directly from QuickBooks.

18 The third requirement under *Powell*, that the information sought not already be in the IRS's 19 possession, is construed "as a gloss on § 7605(b)'s prohibition of 'unnecessary' summonses." United States v. Linsteadt, 724 F.2d 480, 483-84 (5th Cir. 1984) (internal quotation marks omitted). 20 21 "Where the IRS already possesses copies of particular records obtained from the taxpayer, it cannot 22 issue repeated summons to the taxpayer for the exact same records." Action Recycling, 721 F.3d at 23 1146. This requirement is construed narrowly and some redundancy as to requested information will 24 not bar enforcement of a summons. Adamowicz v. United States, 531 F.3d 151, 159 (2d Cir. 2008). While it is not an absolute prohibition against enforcement of a summons containing a duplicative 25 26 request, it is intended to prevent "unnecessary summonses that are designed to harass the taxpayer 27 or that otherwise abuse the court's process." Linsteadt, 724 F.2d at 422 (internal quotation marks 28 omitted).

Here, although Respondent provided certain information from the QuickBooks files, he has not produced the QuickBooks files themselves. *See* Pet. ¶¶ 10-11, 15. The QuickBooks files are likely to have independent evidentiary value in Revenue Agent Aginam's investigation. *See* Pet. ¶¶ 7, 10-11, 15. That the IRS is already in possession of some of the requested information does not bar enforcement of the summons. *See Adamowicz*, 531 F.3d at 159.

6 Second, Respondent argues that the summons enforcement proceeding is an abuse of process
7 because the summons was issued in bad faith and for an improper purpose. In support of this,
8 Respondent again argues that the information requested is already in the IRS's possession, because
9 Respondent has already produced the financial information contained in the QuickBooks data file
10 directly to the IRS. This argument fails for the reasons stated above.

In addition, Respondent argues that the summons was issued for an improper purpose retaliation for not agreeing to extend the statute of limitations for assessing tax against Univetica for fiscal year ending March 31, 2011. Respondent points to the timing of the summons, which was issued the day after Respondent refused to sign the Univetica statute extension.

15 In order to satisfy his burden, Respondent must establish that there was *no* legitimate 16 purpose for the summons. See United States v. Tanoue, 94 F.3d 1342, 1345 (9th Cir. 1996). "Even 17 the co-existence of an improper purpose would not prevent enforcement of the summons if the 18 existence of a legitimate purpose was not rebutted by the taxpayer." United States v. Stuckey, 646 19 F.2d 1369, 1375 (9th Cir. 1981). A legitimate purpose is present here: Revenue Agent Aginam is investigating the federal tax liability of Pillarton Corporation for tax years 2010, 2011, and 2012. 20 21 The summons was issued as part of that investigation and requests information that can reasonably 22 be expected to assist in the investigation. See Pet. ¶¶ 4, 6, 7, 11. Respondent does not challenge 23 this.

Third, Respondent argues the IRS failed to follow the administrative steps required to properly serve a summons, because it did not personally serve Respondent with the summons or leave the summons at the last and usual place of abode, as required by § 7603(a). In March 2014, Revenue Agent Aginam served the summons by sending a copy by U.S. Mail to the last known address of Respondent. In June 2014, Revenue Agent Aginam sent an email to Attorney Hone,

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requesting waiver of personal delivery of the summons. Respondent agreed to waive personal
 delivery.

Respondent admits he waived § 7603(a)'s service requirement. Moreover, even if there
were no waiver here, enforcement would still be appropriate. "To obtain enforcement of a
summons, the IRS need only establish that it has substantially complied with the statute's
requirements. Minor violations will be excused where the IRS acts in good faith and there is no
prejudice to the taxpayer." *United States v Privitera*, 47 F.3d 1177, at \*1 (9th Cir. 1995)
(unpublished); *United States v. Payne*, 648 F.2d 361, 363 (5th Cir. 1981). Respondent does not
allege that he suffered any prejudice.

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## CONCLUSION

For all of the foregoing reasons, the petition to enforce the IRS summons is granted. The IRS 11 12 summons served on Respondent Mehdi Ghafourifar on March 7, 2014 is hereby enforced. 13 Respondent is ordered to appear before Revenue Agent Goodwin Aginam, or any other authorized employee of the Internal Revenue Service so designated by the Internal Revenue Service, on a date 14 15 and at a location as directed in writing by Revenue Agent Goodwin Aginam, or any other authorized 16 employee of the Internal Revenue Service so designated by the Internal Revenue Service. At the 17 time of the appearance, Respondent shall give the testimony and produce all books, records, papers, 18 and other data demanded in the subject summons.

IT IS SO ORDERED.

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20 Dated: November 19, 2014

HOWARD R. LLOYD UNITED STATES MAGISTRATE JUDGE

# 1 **C14-03819 HRL** Notice will be electronically mailed to:

2 Aubrey Hone aubrey@honemaxwell.com

3 Michael G. Pitman michael.pitman@usdoj.gov

4	Counsel are responsible for distributing copies of this document to co-counsel who have not registered for e-filing under the court's CM/ECF program.
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