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**UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF CALIFORNIA**

NEI CONTRACTING AND
ENGINEERING, INC.,

Plaintiff,

v.

HANSON AGGREGATES, INC., et
al.,

Defendants.

Case No. 12-cv-01685-BAS(JLB)

**ORDER DENYING PLAINTIFF'S
MOTION FOR ATTORNEYS'
FEES AND COSTS**

[ECF No. 182]

20 Plaintiff NEI Contracting and Engineering, Inc. (“NEI”) placed orders for
21 concrete by phone with Defendant Hanson Aggregates Pacific Southwest, Inc.
22 (“Hanson”). After accepting delivery of the concrete, NEI refused to pay for it. But
23 NEI’s efforts to stiff Hanson crumbled when Hanson produced recordings of its phone
24 orders. The company paid its bill in full.

25 NEI then filed this putative class action against Hanson based on Hanson’s
26 practice of recording customers’ phone calls. It hoped to recover millions of dollars
27 in damages on behalf of a class of Hanson’s customers. NEI also sought to change
28 Hanson’s conduct. The company succeeded on the second point—part way through

1 the litigation, Hanson voluntarily changed its phone system's admonition to advise
2 customers that their calls may be recorded.

3 It would turn out to be a Pyrrhic victory. By the time NEI discovered Hanson's
4 new behavior, the company's contingency fee counsel had already invested nearly
5 \$300,000 worth of time into this case. Yet, the hope of a large class action recovery
6 never materialized. NEI proceeded to trial on its individual claim against Hanson, and
7 it lost. The company recovered nothing.

8 Now, NEI turns to California's Private Attorney General Statute and the state's
9 catalyst theory to try to recoup some of its counsel's investment. By leveraging its
10 success in changing Hanson's conduct, the company hopes to subsidize its
11 unsuccessful pursuit of a class action recovery. Thus, NEI seeks to recover all of its
12 attorneys' fees up to the date it discovered Hanson's new behavior. The company also
13 requests this fee amount be increased by a multiplier of 1.75—for a total bounty of
14 almost \$500,000. Hanson opposes.¹

15 Although NEI achieved partial success, a fee award is not appropriate. NEI
16 does not meet its burden of demonstrating the requirements under California's Private
17 Attorney General Statute and the catalyst theory are satisfied. Consequently, for the
18 following reasons, the Court **DENIES** NEI's motion.

19
20 **I. BACKGROUND²**

21 Hanson sells crushed aggregates, ready-mix concrete, and soil amendments to
22 the construction industry. NEI is a general contractor that has purchased concrete
23 products from Hanson since at least 2002. As mentioned above, this case arises from
24 Hanson's practice of recording its customers' phone orders and a billing dispute
25 between the parties that was resolved through reference to recordings of NEI's orders.

26
27 ¹ The Court finds this motion suitable for determination on the papers submitted and without
oral argument. See Fed. R. Civ. P. 78(b); Civ. L.R. 7.1(d)(1).

28 ² The following background is adopted from the Court's Findings of Fact and Conclusions
of Law (ECF No. 180) and the record in this action.

1 **A. Hanson’s Recording Practice**

2 Hanson receives orders for ready-mix concrete and aggregate materials through
3 its dedicated phone order line. Before the order is placed, the customer generally
4 speaks with Hanson’s sales and specifications departments to determine what is
5 needed and the pricing of the order. None of these calls, nor calls to Hanson’s
6 administrative or billing departments, is recorded. However, Hanson does record all
7 calls that come into its dispatch lines, which are used when a customer actually places
8 an order.

9 Prior to July 15, 2009, Hanson used a Voice Print International (“VPI”) phone
10 system. While the VPI system was in place, Hanson used “beep tone generators” on
11 all of its telephones that received calls to the dispatch lines. The beep tone generators
12 qualified as notice of recording.

13 NEI’s owner and president is Eric Barajas. Various NEI employees, including
14 Rich Degraffenreid, Sandy LeFever, and Charles Alexander, had authority to and did
15 place orders with Hanson on behalf of NEI from job sites using their cell phones.
16 Thus, NEI employees placed orders through Hanson’s dispatch lines prior to July 15,
17 2009, and heard the audible beep tones generated by Hanson’s beep tone generators.
18 Accordingly, prior to July 15, 2009, NEI knew it was being recorded when its
19 employees called the Hanson dispatch lines and therefore consented to the recording.

20 In July 2009, Hanson replaced its VPI system with an OAISYS Talkument
21 phone system. As part of this phone system, Hanson included a pre-recorded verbal
22 admonition stating that the call “may be monitored for quality assurance” to any
23 customers calling through the dispatch lines. NEI continued to place orders with
24 Hanson after it switched to the OAISYS Talkument phone system.

25
26 **B. Billing Dispute**

27 In 2011, NEI placed orders with Hanson in conjunction with its work on a
28 construction project. Mr. Degraffenreid was the superintendent on the project. He,

1 Mr. Alexander, and Mr. LeFever all had authority to place orders in conjunction with
2 this project. The original estimate for the project was 100 cubic yards of concrete. In
3 fact, however, the project used over 600 cubic yards of concrete. Hanson thus billed
4 NEI for this higher amount of concrete.

5 Mr. Barajas, who was reviewing the Hanson invoices for the project, thought
6 the bill was too high. He did not make inquiry of any of NEI's employees who placed
7 the orders whether the bills were correct or not. Instead, he requested proof from
8 Hanson that the orders belonged to NEI. Hanson provided copies of the original
9 invoices for the concrete orders, but Mr. Barajas still disputed the bills and requested
10 proof that the amount of concrete billed was actually delivered to NEI. Hanson then
11 provided copies of the delivery tickets for the concrete NEI ordered. The delivery
12 tickets were signed by NEI employees at the construction site who accepted delivery
13 of the concrete. However, because many of the signatures were illegible, Mr. Barajas
14 refused to pay the charges.

15 In response, Hanson filed a lawsuit against NEI and its bond company on
16 December 8, 2011, seeking approximately \$66,266.98, plus costs and fees, for unpaid
17 invoices. Mr. Barajas countered that the concrete billed by Hanson could not have
18 been concrete for the construction project at issue because the project did not require
19 the particular strength of concrete being billed. Hanson replied by producing on
20 March 8, 2012, recordings of phone calls with NEI employees that proved NEI had
21 ordered the particular strength of concrete for the project.

22 After being confronted with invoices, signed delivery tickets, and recordings
23 of NEI employees ordering the concrete, Mr. Barajas acquiesced and settled the case
24 on behalf of NEI in May 2012 and paid the amount invoiced. Hanson agreed to waive
25 any attorneys' fees or interest requested. NEI did not object to Hanson's recording
26 practice during this billing dispute.

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28 //

1 **C. CIPA Action**

2 Shortly thereafter, on July 6, 2012, NEI filed the present action against Hanson
3 under California’s Invasion of Privacy Act (“CIPA”) and the Class Action Fairness
4 Act. The company did not try to resolve this dispute before filing suit. NEI’s initial
5 pleading raised a putative class claim under California Penal Code section 632, which
6 prohibits the recording of confidential communications. The company, however,
7 ultimately abandoned this claim in favor of a claim under California Penal Code
8 section 632.7, which prohibits the recording of cell phone calls without consent. Thus,
9 NEI’s Second Amended Complaint filed on October 29, 2013, alleged Hanson
10 violated section 632.7 by recording its customers’ phone calls without their consent.
11 NEI sought \$5,000 in statutory damages per violation of section 632.7. It also sought
12 injunctive relief enjoining Hanson’s alleged violation of section 632.7.

13
14 **D. Change in Hanson’s Conduct**

15 On December 23, 2013—a few months after NEI filed its Second Amended
16 Complaint and clarified its theory of relief—Hanson changed the admonition that
17 customers hear when calling its dispatch lines. The new admonition informs
18 customers that their calls “may be monitored or recorded for quality assurance.”
19 Hanson disclosed this change on August 8, 2014, in a response to a written discovery
20 request, which NEI’s counsel reviewed on August 11, 2014. (Campion Decl. ¶ 3, Ex.
21 A, ECF Nos. 182-2, 183-3.)

22
23 **E. Trial**

24 Ultimately, after the Court resolved a motion for summary judgment and
25 various motions related to class certification, NEI’s individual claim and request for
26 injunctive relief remained for trial. Before trial, the Court ruled that NEI could
27 potentially recover \$5,000 for every one of the forty-four cell phone calls Hanson
28 allegedly recorded without NEI’s consent. Hence, NEI’s potential recovery at trial

1 was \$220,000. However, the morning of trial, NEI informed the Court and Hanson
2 that it would be proceeding on only one cell phone call between NEI's principal Mr.
3 Barajas and Hanson on November 21, 2011, and would, therefore, only be seeking
4 damages of \$5,000 along with injunctive relief. The parties orally waived their right
5 to a jury and proceeded by way of bench trial.

6 Following trial, the Court ruled against NEI on the merits and entered judgment
7 in favor of Hanson. Although it lost at trial, NEI now brings a motion to recover the
8 amount of attorneys' fees it incurred up until August 11, 2014—the date it discovered
9 Hanson had changed its conduct. Specifically, NEI seeks to recover its claimed actual
10 fees of \$283,397.50, increased by a multiplier of 1.75, for a total of \$495,945.63 in
11 attorneys' fees.

12 13 **II. ANALYSIS**

14 NEI brings its request for attorneys' fees under California's Private Attorney
15 General Statute, Cal. Civ. Proc. Code § 1021.5. Under this provision, "a court may
16 award attorneys' fees to a successful party against one or more opposing parties" if
17 the action "has resulted in the enforcement of an important right affecting the public
18 interest" and several additional requirements are satisfied. Cal. Civ. Proc. Code §
19 1021.5.

20 Section 1021.5 is "[a]n important exception" in California "to the American
21 rule that litigants are to bear their own attorney fees." *Graham v. DaimlerChrysler*
22 *Corp.*, 34 Cal. 4th 553, 565 (2004). California enacted the provision "as a codification
23 of the private attorney general doctrine of attorney fees developed in prior judicial
24 decisions." *Maria P. v. Riles*, 43 Cal. 3d 1281, 1288 (1987). This doctrine "rests upon
25 the recognition that privately initiated lawsuits are often essential to the effectuation
26 of the fundamental public policies embodied in constitutional or statutory provisions,
27 and that, without some mechanism authorizing the award of attorney fees, private
28 actions to enforce such important public policies will as a practical matter frequently

1 be infeasible.” *Woodland Hills Residents Ass’n, Inc. v. City Council*, 23 Cal. 3d 917,
2 933 (1979). “Thus, the fundamental objective of the doctrine is to encourage suits
3 enforcing important public policies by providing substantial attorney fees to
4 successful litigants in such cases.” *Riles*, 43 Cal. 3d at 1289.

5 To accomplish this objective, the California Supreme Court has “taken a broad,
6 pragmatic view of what constitutes a ‘successful party’ ” under section 1021.5.
7 *Graham*, 34 Cal. 4th at 565. “In determining whether a plaintiff is a successful party
8 for purposes of section 1021.5, [t]he critical fact is the impact of the action, not the
9 manner of its resolution.’ ” *Id.* at 566 (quoting *Folsom v. Butte Cty. Ass’n of Gov’ts*,
10 32 Cal. 3d 668, 685 (1982)). Therefore, the “trial court in its discretion ‘must
11 realistically assess the litigation and determine, from a practical perspective, whether
12 or not the action served to vindicate an important right so as to justify an attorney fee
13 award’ under section 1021.5.” *Id.* (quoting *Woodland Hills*, 23 Cal. 3d at 938).

14 Under this pragmatic approach, “[i]t is not necessary for a plaintiff to achieve
15 a favorable final judgment to qualify for attorneys’ fees so long as the plaintiff’s
16 actions were the catalyst for the defendant’s actions, but there must be some relief to
17 which the plaintiff’s actions are causally connected.” *Coal. for a Sustainable Future*
18 *in Yucaipa v. City of Yucaipa*, 238 Cal. App. 4th 513, 521 (2015). Thus, the “catalyst
19 theory” for defining a “successful party” allows “an award of attorney fees even when
20 the litigation does not result in a judicial resolution if the defendant changes its
21 behavior substantially because of, and in the manner sought by, the litigation.” *Id.*;
22 see also *Vasquez v. State*, 45 Cal. 4th 243, 260 (2008) (“[O]f necessity, a plaintiff who
23 has not succeeded in obtaining ‘a judicial resolution’ or ‘a judicially recognized
24 change in the legal relationship between the parties’ must obtain attorney fees under
25 the catalyst theory, or not at all.” (citations omitted)).

26 To recover fees under the catalyst theory, “a plaintiff must establish that (1) the
27 lawsuit was a catalyst motivating the defendants to provide the primary relief sought;
28 (2) that the lawsuit had merit and achieved its catalytic effect by threat of victory, not

1 by dint of nuisance and threat of expense . . . ; and, (3) that the plaintiff[] reasonably
2 attempted to settle the litigation prior to filing the lawsuit.” *Tipton-Whittingham v.*
3 *City of Los Angeles*, 34 Cal. 4th 604, 608 (2004). This theory “saves judicial resources
4 by encouraging the plaintiff to discontinue its litigation after the defendant acquiesces
5 to the remedy initially sought.” *Marine Forests Soc’y v. Cal. Coastal Comm’n*, 160
6 Cal. App. 4th 867, 877 (2008).

7 Accordingly, if the catalyst theory applies, the plaintiff is considered a
8 “successful party” under section 1021.5. See *Graham*, 34 Cal. 4th at 567. The
9 plaintiff, however, must still then satisfy section 1021.5’s remaining requirements to
10 obtain a fee award. Cal. Civ. Proc. Code § 1021.5. These requirements are
11 “established when ‘(1) plaintiffs’ action “has resulted in the enforcement of an
12 important right affecting the public interest,” (2) “a significant benefit, whether
13 pecuniary or nonpecuniary has been conferred on the general public or a large class
14 of persons,” and (3) “the necessity and financial burden of private enforcement are
15 such as to make the award appropriate.” ’ ” *Millview Cty. Water Dist. v. State Water*
16 *Res. Control Bd.*, 4 Cal. App. 5th 759, 768 (2016) (quoting *Summit Media LLC v. City*
17 *of Los Angeles*, 240 Cal. App. 4th 171, 187 (2015)). The party seeking fees under
18 section 1021.5 has the burden “to demonstrate all elements of the statute[.]” *Id.* (citing
19 *Norberg v. Cal. Coastal Comm’n*, 221 Cal. App. 4th 535, 545–546 (2013)). If the
20 catalyst theory’s and section 1021.5’s requirements are established, the court then
21 determines the appropriate fee award by applying the lodestar method and gauging
22 “whether the lodestar figure should be augmented or diminished by one or more
23 relevant factors.” *Cates v. Chiang*, 213 Cal. App. 4th 791, 820 (2013).

24 In this case, NEI lost at trial. Therefore, the company did not succeed in
25 obtaining “a judicial resolution” that changed Hanson’s conduct. See *Vasquez*, 45 Cal.
26 4th at 260. NEI must then attempt to “obtain attorney fees under the catalyst theory,
27 or not at all.” See *id.* Recognizing this limitation, the company argues this case
28 satisfies all of the requirements for it to proceed under section 1021.5 on a catalyst

1 theory basis. In short, NEI believes that because its lawsuit caused Hanson to change
2 its call admonition to warn customers that their calls may be recorded, NEI should
3 recover all of its attorneys' fees up until the date it discovered Hanson's new behavior.
4 (Mot. 1:2–2:23.)

5 The Court is unconvinced. NEI does not demonstrate a fee award is appropriate
6 under section 1021.5 on a catalyst theory basis for several reasons. Initially, the
7 company does not show it obtained the primary relief it was seeking in this lawsuit.
8 Second, NEI fails to demonstrate it reasonably attempted to settle this case before
9 filing it. Third, NEI does not establish that the financial burden of private enforcement
10 makes a fee award appropriate. The Court will expound on each of these reasons in
11 turn.

12
13 **A. Primary Relief Sought**

14 In non-catalyst cases under section 1021.5—those cases where the plaintiff
15 succeeds in obtaining judicial relief—“it is sufficient if the plaintiff achieved partial
16 success or succeeded on any significant issue in the litigation which achieved some of
17 the benefit the plaintiff sought in bringing suit.” *Marine Forests Soc’y*, 160 Cal. App.
18 4th at 878. “However, in catalyst cases, the defendant must have provided the plaintiff
19 with the primary relief sought.” *Id.*

20 For instance, in *Marine Forests Society*, the plaintiff nonprofit corporation's
21 primary goal was to enjoin the California Coastal Commission from requiring the
22 plaintiff “to remove an experimental man-made reef that it had planted on the ocean
23 floor.” 160 Cal. App. 4th at 870. The plaintiff “raised every conceivable theory . . . to
24 prevent this from occurring,” including an argument that the Coastal Commission's
25 structure violated the California Constitution's separation of powers clause. *Id.* at 878.
26 “In other words, its primary objective was to preserve the artificial reef.” *Id.* The
27 lawsuit did not save the reef. *Id.* However, the case did lead to a determination that
28 the Coastal Commission's structure violated the California Constitution—causing the

1 legislature to change the Coastal Commission’s governing statutes. Id. at 870, 878.
2 Based on this partial success, the trial court awarded attorneys’ fees to the plaintiff
3 under the catalyst theory for part of the litigation, rationalizing that “[a] significant
4 goal of the litigation was to ensure that the composition of the Coastal Commission
5 complied with the separation of powers doctrine.” Id. at 878 (alteration in original).

6 The California Court of appeal reversed. 160 Cal. App. 4th at 881. It reasoned
7 that the allegations of the plaintiff’s complaint “disclose[d] that its primary goal was
8 to save its reef, not to” challenge the Coastal Commission’s structure. Id. at 878. The
9 Coastal Commission, however, “did not provide the primary relief that [the plaintiff]
10 sought.” Id. at 879. Accordingly, because the plaintiff “failed to establish that [the]
11 defendant provided the primary relief sought in its litigation,” the Court of Appeal
12 held the trial court erred in awarding fees under the catalyst theory. Id.

13 Here, NEI argues that Hanson’s recording practice “was the basic underlying
14 problem sought to be remedied in this action.” (Mot. 2:3–4.) And, because Hanson
15 changed its conduct, NEI claims its action “was the catalyst in bringing about the
16 relief sought in the litigation.” (Id. 7:16–17; see also id. 7:23–8:10.) The complication
17 with this argument is that it does not acknowledge that NEI was seeking other relief
18 in this case—namely, to recover not only tens of thousands of dollars in damages on
19 its own behalf, but also potentially millions of dollars in damages on behalf of a class
20 of Hanson’s customers. At the pleadings stage, NEI alleged the amount in controversy
21 exceeded \$5 million, and this figure neared \$1.053 billion when the company later
22 sought class certification.³ Further, because NEI omits mention of the other relief it
23 was seeking, the company fails to argue in its motion that its goal of changing
24 Hanson’s admonition was “the primary relief sought.” See *Marine Forests Soc’y*, 160
25 Cal. App. 4th at 878.

27 ³ NEI requested \$5,000 in statutory damages per violation and claimed that Hanson had
28 recorded 210,668 phone calls in violation of CIPA.

1 Moreover, changing Hanson’s admonition was not NEI’s primary goal. Rather,
2 the Court finds this goal was incidental to NEI and its counsel’s primary objective of
3 obtaining damages on an individual and classwide basis. This conclusion is supported
4 by the fact that NEI continued to prosecute this case after learning Hanson changed
5 its conduct. If NEI was primarily seeking to change Hanson’s conduct, it likely would
6 not have continued to litigate this case through trial. See *Marine Forests Soc’y*, 160
7 Cal. App. 4th at 877 (noting the catalyst theory “saves judicial resources by
8 encouraging the plaintiff to discontinue its litigation after the defendant acquiesces to
9 the remedy initially sought”). In the same vein, the company discloses that its counsel
10 incurred “approximately 2 ½ to 3 times” more in attorneys’ fees to prosecute this case
11 after discovering Hanson’s changed behavior. (Opp’n 18:21–23; *Campion Decl.* ¶ 4.)
12 Again, if NEI had already obtained the primary relief it was seeking, it would not have
13 incurred double to triple the amount of attorneys’ fees to continue with this case—
14 unless that is, as the Court concludes, NEI’s primary goal was to obtain damages,
15 particularly a common fund recovery.

16 In sum, NEI fails to argue that Hanson provided NEI with the primary relief it
17 was seeking by changing the admonition customers hear when placing phone orders.
18 Further, the Court finds changing Hanson’s conduct was not NEI’s primary objective
19 in this case. Accordingly, NEI does not demonstrate the catalyst theory’s first
20 requirement is satisfied.

21
22 **B. Reasonable Attempt to Settle Before Filing Suit**

23 “In order to be eligible for attorney fees under section 1021.5” in a catalyst
24 case, “the plaintiff must have engaged in a reasonable attempt to settle its dispute with
25 the defendant prior to litigation.” *Graham*, 34 Cal. 4th at 560–61; accord *Vasquez*, 45
26 Cal. 4th at 253; *Tipton-Whittingham*, 34 Cal. 4th at 608. “Lengthy prelitigation
27 negotiations are not required, nor is it necessary that the settlement demand be made
28 by counsel, but a plaintiff must at least notify the defendant of its grievances and

1 proposed remedies and give the defendant the opportunity to meet its demands within
2 a reasonable time.” Graham, 34 Cal. 4th at 577.

3 “[T]his requirement is fully consistent with the basic objectives behind section
4 1021.5 and with one of its explicit requirements—the ‘necessity . . . of private
5 enforcement’ of the public interest.” Graham, 34 Cal. 4th at 577. “Awarding attorney
6 fees for litigation when those rights could have been vindicated by reasonable efforts
7 short of litigation does not advance that objective and encourages lawsuits that are
8 more opportunistic than authentically for the public good.” Id. Thus, the requirement
9 that the plaintiff engage in reasonable settlement efforts prior to filing suit “is an
10 important categorical rule in section 1021.5 catalyst cases and cannot be ignored
11 merely because the court believes it would be equitable for the plaintiff to receive a
12 fee award or that plaintiff had a good excuse for failing to engage in these efforts.”
13 Cates, 213 Cal. App. 4th at 816.

14 That said, the rule requiring a reasonable settlement attempt “should not be
15 applied to bar an attorney fees recovery where to do so would defeat the core purpose
16 of the statute.” Cates, 213 Cal. App. 4th at 816. It should not be invoked “blindly
17 without any consideration of whether the [settlement attempt] would have made any
18 difference in the need for the lawsuit and whether the plaintiff’s motivations were
19 directed toward seeking the relief demanded, as opposed to the recovery of attorney
20 fees.” Id. at 817; see also *Carian v. Dep’t of Fish & Wildlife*, 235 Cal. App. 4th 806,
21 815 (2015) (“[I]f the trial court finds that attempts to settle the dispute by the plaintiff
22 would have been futile, the plaintiff may not be barred from recovering section 1021.5
23 attorney fees because of the lack of a settlement attempt.”).

24 To illustrate, in *Carian*, the California Court of Appeal affirmed the denial of
25 a request for attorneys’ fees under section 1021.5 where the trial court found the
26 plaintiff did not make a reasonable pre-litigation attempt to settle his dispute. 235 Cal.
27 App. 4th at 819–20. There, the plaintiff was seeking to reopen a recreational trail. Id.
28 at 811. He argued he satisfied the reasonable settlement attempt requirement because

1 he met with an employee of the California Department of Fish and Wildlife about the
2 trail and notified the state attorney general of his intent to seek to reopen the trail. *Id.*
3 at 812. The trial court rejected this argument. *Id.* at 813. The court reasoned that the
4 plaintiff should have at least approached the state agency that had the ultimate
5 authority to allow access to the trail—the California Fish and Game Commission—
6 as opposed to the Department of Fish and Wildlife, which merely enforces the
7 Commission’s regulations. *Id.* at 813, 818. The trial court also found the plaintiff
8 offered no evidence that it would have been futile to make further settlement efforts
9 before filing suit. *Id.* at 819. Thus, the court denied the plaintiff’s request for fees. *Id.*
10 at 813. Reviewing for an abuse of discretion, the Court of Appeal affirmed for the
11 same reasons. *Id.* at 816–20; see also *Mundy v. Neal*, 186 Cal. App. 4th 256, 259
12 (2010) (applying the catalyst theory to a fee request under a different statute than
13 section 1021.5 and concluding the plaintiff could not succeed because she did not give
14 the defendant an opportunity to remedy the problem before filing suit).

15 In this case, NEI does not demonstrate that it made any effort—let alone a
16 reasonable one—to settle the action beforehand. The company nevertheless argues
17 that it should be excused from this requirement because it believes attempting to settle
18 the case would have been futile. (Mot. 9:1–10:21.) NEI does not submit any evidence
19 with its motion to support this position. (See *id.* 10:9–21.) It does, however, advance
20 two arguments on this point. First, the company claims any pre-litigation settlement
21 attempt would have been futile because once the case was filed, Hanson “did not
22 engage in any conduct that would support any other conclusion.” (Mot. 10:11–13.)
23 Specifically, NEI highlights that Hanson “argued for years—even at trial—that it
24 believed” its prior admonition to customers that their calls may be monitored was
25 adequate. (*Id.* 10:12–15.) The company also notes Hanson “even filed for summary
26 judgment on that issue, which was denied.” (*Id.* 10:15–16.)

27 This argument is unpersuasive. Most of the conduct NEI highlights occurred
28 after Hanson had already changed its admonition, not before—minimizing its

1 relevance. This distinction also separates this case from the decision recognizing a
2 futility exception that NEI relies upon—*Cates v. Chiang*, 213 Cal. App. 4th 791
3 (2013). There, once the plaintiff’s grievance was brought to the defendant
4 commission’s attention, the commission continued to engage in actions showing that
5 it believed it had done nothing wrong for four years. *Id.* at 815. The commission then
6 finally acquiesced after it received an unfavorable appellate decision in the case. *Id.*
7 at 802. The Court of Appeal reasoned that this conduct, among other evidence,
8 supported the trial court’s determination that a pre-litigation settlement attempt would
9 have been futile. *Id.* at 815. In contrast here, although NEI continued to defend its
10 prior admonition, the company had already changed its conduct moving forward—
11 indicating it was not stalwartly opposed to modifying its phone system’s admonition.
12 Further, there is a reasonable explanation for why Hanson continued to defend its
13 prior admonition: NEI continued to prosecute this case and pursue its primary
14 objective of recovering sizable damages based on Hanson’s past conduct. Thus, this
15 argument does not persuade the Court that a request from NEI to Hanson to change
16 its admonition prior to NEI filing suit would have been futile.

17 As for NEI’s second argument in support of futility, the company argues that
18 because Hanson changed its admonition seventeen and a half months after NEI filed
19 suit, “it is beyond dispute Hanson would not have simply changed its [admonition]
20 because [NEI]’s counsel asked them to do so.” (Mot. 10:11–13.) The Court disagrees.
21 A passage of time, alone, does not demonstrate a reasonable attempt to settle the case
22 beforehand would have been futile. Moreover, NEI’s emphasis on the length of time
23 that elapsed between the filing of this case and the change in Hanson’s admonition
24 overlooks the events that were unfolding in this case. During most of this time period,
25 NEI’s pleadings—none of which even mentioned Hanson’s original admonition—
26 were uncertain. NEI initially sought relief under California Penal Code section 632,
27 which prohibits the eavesdropping or monitoring of confidential communications. A
28 conversation is confidential under this section “if a party to that conversation has an

1 objectively reasonable expectation that the conversation is not being overheard or
2 recorded.” *Flanagan v. Flanagan*, 27 Cal. 4th 766, 768 (2002); see also *Kight v.*
3 *CashCall, Inc.*, 231 Cal. App. 4th 112, 122 (2014). Given that Hanson’s initial
4 admonition warned its customers that their calls may be monitored, their calls were
5 arguably not confidential communications under section 632 because the customers
6 lacked a reasonable expectation that their conversations were not being overheard or
7 recorded. See *Flanagan*, 27 Cal. 4th at 768; *Kight*, 231 Cal. App. 4th at 122. Hanson,
8 therefore, had a colorable defense to NEI’s original action based on its prior
9 admonition.

10 Yet, in its Second Amended Complaint, NEI abandoned its section 632 claim
11 in favor of a claim under section 632.7. This provision prohibits the recording of a
12 cell phone call without consent, but it does not contain a requirement that the cell
13 phone call be a confidential communication. See Cal. Penal Code § 632.7. Hanson’s
14 original admonition, by itself, was not sufficient to foreclose liability under this
15 section. The company revised its admonition only several months after NEI clarified
16 its theory of relief. Thus, because a lapse of time by itself is unconvincing, and
17 because NEI’s theory of relief was uncertain for most of this time period, the Court is
18 not persuaded by NEI’s argument that the length of time between when it filed suit
19 and Hanson changed its conduct demonstrates futility.

20 In addition to advancing these two unpersuasive arguments, NEI relies on
21 *MacDonald v. Ford Motor Co.*, 142 F. Supp. 3d 884 (N.D. Cal. 2015), to support its
22 futility position. NEI informs this Court that the *MacDonald* court “found a
23 prelitigation demand there would have been futile.” (Mot. 9:18–19; see also *id.* 10:4–
24 6.) Indeed, a review of the *MacDonald* court’s order reveals it did reach this
25 conclusion—because “the Parties agree[d] that any attempt by Plaintiffs to settle th[e]
26 case would have been futile.” 142 F. Supp. 3d at 895. Hanson has made no comparable
27 concession in this case. The Court consequently rejects NEI’s attempt to rely on
28 *MacDonald* to support its position.

1 Accordingly, NEI does not establish that it engaged in any effort to settle this
2 case before filing it. The company also does not show that a reasonable settlement
3 attempt would have been futile. NEI therefore does not satisfy its burden of
4 demonstrating this requirement of the catalyst theory is satisfied.

5
6 **C. Financial Burden of Private Enforcement**

7 Last, the Court shifts to discussing one of the conditions under section 1021.5
8 that must be satisfied in all cases: “the necessity and financial burden of private
9 enforcement” must be “such as to make the award appropriate.” Cal. Civ. Proc. Code
10 § 1021.5. This condition “really examines two issues: [1] whether private enforcement
11 was necessary and [2] whether the financial burden of private enforcement warrants
12 subsidizing the successful party’s attorneys.” In re Conservatorship of Whitley, 50
13 Cal. 4th 1206, 1214 (2010).

14 The Court focuses on the financial burden issue in this case. The California
15 Supreme Court has explained:

16 In determining the financial burden on litigants, courts have quite
17 logically focused not only on the costs of the litigation but also any
18 offsetting financial benefits that the litigation yields or reasonably could
19 have been expected to yield. “An award on the ‘private attorney general’
20 theory is appropriate when the cost of the claimant’s legal victory
21 transcends his personal interest, that is, when the necessity for pursuing
the lawsuit placed a burden on the plaintiff ‘out of proportion to his
individual stake in the matter.’ ”

22 Whitley, 50 Cal. 4th at 1215 (quoting Woodland Hills, 23 Cal. 3d at 941). Thus, this
23 requirement “focuses on the financial burdens and incentives involved in bringing the
24 lawsuit.” Press v. Lucky Stores, Inc., 34 Cal. 3d 311, 321 (1983).

25 Accordingly, “[i]n evaluating the element of financial burden, ‘the inquiry
26 before the trial court [is] whether there were “insufficient financial incentives to
27 justify the litigation in economic terms.” ’ ” Millview, 4 Cal. App. 5th at 768 (second
28 alteration in original) (quoting Summit Media, 240 Cal. App. 4th at 193). An award

1 under section 1102.5 is not warranted where “the plaintiff had a ‘personal financial
2 stake’ in the litigation ‘sufficient to warrant [the] decision to incur significant attorney
3 fees and costs in the vigorous prosecution’ of the lawsuit.” *Id.* at 768–69 (alteration
4 in original) (quoting *Summit Media*, 240 Cal. App. 4th at 193–94).

5 An award is not appropriate where the plaintiff has a sufficient personal
6 financial stake in the litigation because the statute “was not designed as a method for
7 rewarding litigants motivated by their own pecuniary interests who only
8 coincidentally protect the public interest.” *Davis v. Farmers Ins. Exch.*, 245 Cal. App.
9 4th 1302, 1329 (2016) (quoting *Beach Colony II v. Cal. Coastal Comm’n*, 166 Cal.
10 App. 3d 106, 114 (1985)). “Private attorney general fees are not intended to provide
11 insurance for litigants and counsel who misjudge the value of their case, and
12 vigorously pursue the litigation in the expectation of recovering substantial damages,
13 and then find that the jury’s actual verdict is not commensurate with their expenditure
14 of time and resources.” *Satrap v. Pac. Gas & Elec. Co.*, 42 Cal. App. 4th 72, 79–80
15 (1996). Rather, section 1102.5’s “purpose is to provide some incentive for the plaintiff
16 who acts as a true private attorney general, prosecuting a lawsuit that enforces an
17 important public right and confers a significant benefit, despite the fact that his or her
18 own financial stake in the outcome would not by itself constitute an adequate
19 incentive to litigate.” *Id.* at 80. Thus, in gauging the financial burden, “[t]he relevant
20 issue is ‘the estimated value of the case at the time the vital litigation decisions were
21 being made.’ ” *Millview*, 4 Cal. App. 5th at 769 (quoting *Davis*, 245 Cal. App. 4th at
22 1330).

23 California courts have adopted different approaches to evaluating the financial
24 burden requirement. See *Millview*, 4 Cal. App. 5th at 772; see also *Woodfin Suites
25 Hotel, LLC v. City of Emeryville*, No. A123106, 2010 WL 894086, at *3–4 (Cal. Ct.
26 App. Mar. 15, 2010) (unpublished) (collecting numerous cases applying different
27 approaches to this factor). A straightforward approach is illustrated by the California
28 Court of Appeal’s decision in *Davis v. Farmers Insurance Exchange*, 245 Cal. App.

1 4th 1302, 1310 (2016). In that case, the trial court rejected the plaintiff’s request for
2 fees under section 1021.5, and the Court of Appeal affirmed on this issue. Id. at 1338.
3 In discussing the financial burden inquiry, the court determined the plaintiff’s
4 “reasonable expectation of financial benefits from the litigation was sufficient to
5 motivate him to pursue the litigation.” Id. at 1329. It noted the plaintiff “sought over
6 ten million dollars in damages for his allegedly wrongful discharge,” and “he expected
7 to recover hundreds of thousands of dollars for improper wage deductions.” Id. at
8 1330. Thus, the court concluded “it was reasonable for the [trial] court to find that at
9 every critical juncture [the plaintiff] expected a substantial financial recovery, and
10 that this was sufficient motivation to pursue the case”—making a fee award under
11 section 1021.5 inappropriate. Id.

12 In this case, NEI briefly addresses why it believes section 1021.5’s financial
13 burden requirement is satisfied. (See Mot. 16:13–23.) The company argues the cost to
14 it “far exceeded its personal interest in the case,” and NEI “had no financial incentive
15 to bring about” a change in Hanson’s conduct, “other than what it would receive as a
16 class member’s a [sic] pro rata distribution of a class-wide settlement if successful,
17 and a small incentive payment as a class representative.” (Id. 16:16–20.) In response,
18 Hanson emphasizes the amount of damages NEI was seeking on both an individual
19 and classwide basis and contends it “is ludicrous to argue that these amounts were
20 insufficient to incentivize a private action as just the opposite is true—these amounts
21 are so high that it incentivized NEI and its counsel to take a gamble on a completely
22 meritless claim that it lost on the merits after trial.” (Opp’n 14:20–15:2.). Last, in
23 replying to Hanson’s emphasis on what NEI hoped to recover, NEI argues that this
24 Court should instead focus on “the actual result” in this case and “the fees necessary
25 to reward [NEI’s] counsel for work incurred in obtaining that result.” (Reply 8:14–
26 17.)

27 The Court agrees with Hanson that NEI does not establish there were
28 “insufficient financial incentives to justify the litigation in economic terms.” See

1 Millview, 4 Cal. App. 5th at 768. At the threshold, the Court declines to adopt NEI’s
2 approach of focusing on the “actual result” in this case. That approach is not justified
3 here because it does not adequately consider the “financial incentives to participate in
4 litigation—that is, the potential financial benefits, broadly defined—regardless of the
5 actual recovery, if any, from the litigation.” Id. at 772; accord Davis, 245 Cal. App.
6 4th at 1330 (focusing on the estimated value of the case when litigation decisions
7 were made); Children & Families Comm’n of Fresno Cty. v. Brown, 228 Cal. App.
8 4th 45, 62 (2014) (noting the court is concerned with evaluating “incentives rather
9 than outcomes” under the financial burden requirement). Moreover, the California
10 Court of Appeal has cautioned that the distinction between the estimated value of the
11 case—as opposed to the “actual result”—is significant “when there is substantial
12 disparity between actual recovery and the amount the plaintiffs ‘hoped’ to recover.”
13 Satrap, 42 Cal. App. 4th at 79 (quoting Beasley v. Wells Fargo Bank, 235 Cal. App.
14 3d 1407 (1991)).

15 This action is such a case. There is a substantial disparity between NEI’s actual
16 recovery—zero—and the amount NEI and its counsel hoped to recover. NEI does not
17 provide an estimated value of this case “at the time the vital litigation decisions were
18 being made,” see Millview, 4 Cal. App. 5th at 769, but the Court is confident that it
19 was high enough to incentivize NEI to bring this case without an award of fees under
20 section 1021.5.

21 As mentioned, NEI brought this case under the Class Action Fairness Act,
22 alleging the amount in controversy exceeded \$5 million. The company retained two
23 experienced class counsel—who assert their time is worth \$720 and \$500 an hour
24 respectively—to pursue class relief. Had NEI succeeded in its primary objective, it
25 would have been able to disperse the higher cost to litigate a class action across the
26 class through the common fund doctrine. Thus, the estimated value of the case at the
27 time key decisions were made—such as when NEI decided to file this action or chose
28 to change its theory of relief in its Second Amended Complaint—included not only

1 NEI’s estimated recovery, but also that of the putative class members. See, e.g., In re
2 Taco Bell Wage & Hour Actions, --- F. Supp. 3d ---, 2016 WL 8711436, at *4 (E.D.
3 Cal. July 15, 2016) (“[T]he case law directs the Court to consider the value of the
4 litigation, not the value of the individual claims in a class action.”); see also Beasley,
5 235 Cal. App. 3d at 1414 (agreeing with the defendant that in the class action context
6 the court should not limit its inquiry “to each plaintiff’s individual stake”),
7 disapproved of on other grounds by Olson v. Auto. Club of S. Cal., 42 Cal. 4th 1142,
8 1151 (2008).

9 That said, the Court recognizes that NEI and its counsel may have hoped—but
10 did not expect—to recover the maximum amount of statutory damages in this case.
11 Given that few consumer class actions proceed to trial, a more realistic benchmark for
12 a successful case is the amount parties were settling similar class action claims for at
13 or around the time key litigation decisions were being. The following examples may
14 not fit perfectly with this case’s timeline, including the period for which NEI is
15 seeking to recover fees, but they provide a better indication of what the expected value
16 of this case was than NEI’s claim that the only financial incentives were a small pro
17 rata recovery and a class representative incentive award.

18 One example is from early 2014, where Judge Miller approved a CIPA
19 settlement of \$11.7 million for 99,884 potential class members. Reed v. 1-800
20 Contacts, Inc., No. 12-cv-02359 JM BGS, 2014 WL 29011, at *1 (S.D. Cal. Jan. 2,
21 2014). This case had 12,551 putative class members.⁴ Although an imperfect
22 comparison, the \$117.14 per class member settlement in Reed suggests this case may
23

24
25 ⁴ Because NEI provides the Court with no information on its expected value of the case, it
26 is unclear when NEI discovered the exact number of potential class members. Approximately
27 a month after it learned Hanson had changed its conduct, NEI brought its class certification motion,
28 which stated Hanson had recorded 210,688 calls made by 12,551 unique cell phone numbers. (ECF
No. 74-1.) Presumably, NEI discovered this information some time in advance of filing its motion
for class certification. In addition, even in its pleadings, NEI alleged there were “thousands, if not
more” of CIPA violations, suggesting it always believed the class was significant. (First. Am.
Compl. ¶ 19; Second Am. Compl. ¶ 19.)

1 have had an expected value of around \$1.47 million. Another data point is this Court’s
2 own approval in 2014 of a \$6 million CIPA settlement that equated to \$197.49 for
3 each class member. See *McDonald v. Bass Pro Outdoor World, LLC*, No. 13-cv-889-
4 BAS-DHB, 2014 WL 3867522, at *7 (S.D. Cal. Aug. 5, 2014). This outcome would
5 suggest the present case had an expected value of \$2.48 million. A third reference
6 point is *Mirkarimi v. Nev. Prop. 1, LLC*, No. 12-cv-2160 BTM DHB, 2015 WL
7 5022327, at *4 (S.D. Cal. Aug. 24, 2015), where Judge Moskowitz preliminarily
8 approved a CIPA settlement of \$14.5 million for 150,000 potential class members—
9 indicating NEI and its counsel could have expected to recover \$1.2 million in this
10 case.

11 Of course, in the end, NEI recovered zero damages. And with NEI providing
12 no evidence of its expected value of the case at the time key litigation decisions were
13 made, it is challenging to make this assessment. But the Court still concludes the
14 prospect of a sizable class action recovery provided sufficient financial incentives to
15 justify this litigation in economic terms. Nothing over the course of this case has
16 indicated otherwise. Therefore, although the case did not pan out as NEI and its
17 counsel hoped, a fee award fee under section 1021.5 is not appropriate. See *Satrap*,
18 42 Cal. App. 4th at 79–80 (providing fees under section 1021.5 “are not intended to
19 provide insurance for litigants and counsel who misjudge the value of their case, and
20 vigorously pursue the litigation in the expectation of recovering substantial damages,
21 and then” fail to recover an amount that is “commensurate with their expenditure of
22 time and resources”).

23 Thus, because NEI does not demonstrate there were insufficient financial
24 incentives to pursue this case at the time vital litigation decisions were being made,
25 the Court concludes the financial burden of private enforcement does not make a fee
26 award under section 1021.5 warranted. Further, because NEI does not satisfy this
27 requirement—or the two catalyst theory requirements discussed above—the Court
28


1 declines to address the remaining requirements of section 1021.5 and the catalyst
2 theory.

3
4 **III. CONCLUSION**

5 In light of the foregoing, NEI has not met its burden of demonstrating a fee
6 award under California's Private Attorney General Statute, Cal. Civ. Proc. Code §
7 1021.5, and the state's catalyst theory is appropriate. The company did not obtain the
8 primary relief it was seeking. NEI also failed to engage in a reasonable settlement
9 attempt before filing this case, and it does not demonstrate an effort would have been
10 futile. Finally, NEI has not shown there were insufficient financial incentives to
11 justify this litigation in economic terms. The Court consequently **DENIES** NEI's
12 motion for attorneys' fees and costs (ECF No. 182).

13 **IT IS SO ORDERED.**

14
15 **DATED: May 31, 2017**


Hon. Cynthia Bashant
United States District Judge