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UNITED STATES DISTRICT COURT EASTERN DISTRICT OF LOUISIANA

KENNETH JOHNSON CIVIL ACTION

VERSUS NO. 20-2703

CRAIG WEBRE, et al. SECTION: "G"

# **ORDER AND REASONS**

This litigation arises from an alleged controversy over the residence of Lafourche Parish School Board member and Defendant Richmond Boyd ("Boyd"). Plaintiff Kenneth Johnson ("Plaintiff") brings claims against Defendants Lafourche Parish District Attorney Kristine Russell ("Russell"), Lafourche Parish Sheriff Craig Webre ("Webre"), Lafourche Parish School Board member Richmond Boyd ("Boyd"), Boyd's wife and Lafourche Parish Librarian Kaina Boyd ("Mrs. Boyd"), Lafourche Parish Detective Nicholas Pepper ("Pepper"), Lafourche Parish Assistant District Attorney Allie Fournet ("Fournet"), and Judge Christopher Boudreaux of the Seventeenth Judicial District Court for the Parish of Lafourche ("Judge Boudreaux") (collectively, "Defendants"). Before the Court is Webre and Pepper's (collectively, "Sheriff Defendants") "12(b)(6) Motion to Dismiss Second Amended Complaint for Failure to State a Claim and Alternatively, 12(e) Motion for a More Definite Statement and 12(f) Motion to

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<sup>&</sup>lt;sup>1</sup> See Rec. Doc. 50.

<sup>&</sup>lt;sup>2</sup> *Id*.

Strike."<sup>3</sup> Plaintiff opposes the motion.<sup>4</sup> Considering the motion, the memoranda in support and in opposition, the record, and the applicable law, the Court grants the motion and dismisses Plaintiff's federal claims against Sheriff Defendants without prejudice. The Court declines to exercise supplemental jurisdiction over any remaining state law claims.

#### I. Background

# A. Factual Background/State Court Proceedings

In the Second Amended Complaint, Plaintiff alleges that Boyd lives in Raceland, not in the district of Thibodaux where he is elected to the School Board.<sup>5</sup> Plaintiff further alleges that Boyd's "influence as an elected school board member and bail bondsman" allowed him to influence Defendants Webre, Pepper, Russell, Fournet, and Judge Boudreaux into "silencing" Plaintiff's free speech.<sup>6</sup> Specifically, Plaintiff alleges that Boyd and Mrs. Boyd obtained permanent protective orders (the "Protective Orders") in the Seventeenth Judicial District Court for the Parish of Lafourche, prohibiting Plaintiff from abusing, harassing, or stalking Boyd and Mrs. Boyd.<sup>7</sup> Plaintiff asserts that Boyd and Mrs. Boyd have had Plaintiff "arrested, incarcerated, or brought before a judge a total of twenty times" for violating the Protective Orders.<sup>8</sup> On April 18, 2018, Judge Boudreaux denied as untimely motions Plaintiff filed in state court to amend the Protective Orders and for a new trial.<sup>9</sup>

<sup>&</sup>lt;sup>3</sup> Rec. Doc. 63.

<sup>&</sup>lt;sup>4</sup> Rec. Doc. 104.

<sup>&</sup>lt;sup>5</sup> *Id.* at 1.

<sup>&</sup>lt;sup>6</sup> *Id*.

<sup>&</sup>lt;sup>7</sup> *Id.* at 9. *See also* Rec. Docs. 50-1, 50-3 at 21.

<sup>&</sup>lt;sup>8</sup> Rec. Doc. 50 at 9.

<sup>&</sup>lt;sup>9</sup> Rec. Doc. 50-10 at 18–19.

On May 31, 2019, Plaintiff filed a petition in the same state court for a temporary restraining order against Boyd, alleging that Boyd threatened Plaintiff and had him arrested for violating the Protective Orders where Plaintiff attended church service and did not know Boyd would also be attending. Plaintiff alleges this petition was denied and that his most recent arrests for violation of the Protective Orders occurred on March 17, 2020, and July 23, 2020. Plaintiff filed a motion to dissolve the Protective Orders in state court. However, on February 5, 2021, during a hearing to determine whether Plaintiff was in contempt of court for violating the Protective Orders, Judge Boudreaux denied the motion to dissolve, concluding that it was actually an untimely appeal.

Judge Boudreaux also found Plaintiff in contempt of court for violating the Protective Orders and entered a contempt judgment (the "Contempt Judgment") on February 22, 2021.<sup>15</sup> Plaintiff alleges that he "filed a timely Notice of Appeal [of the Contempt Judgment] and requested a 'Return Date' for the appeal, which was denied."<sup>16</sup> On March 2, 2021, Plaintiff petitioned for a writ of mandamus<sup>17</sup> and alleges that, "as of now, the order has not been signed

<sup>&</sup>lt;sup>10</sup> Rec. Doc. 50-4 at 1-5.

<sup>&</sup>lt;sup>11</sup> Rec. Doc. 50 at 5.

<sup>&</sup>lt;sup>12</sup> *Id.* at 10.

<sup>&</sup>lt;sup>13</sup> Rec. Doc. 50-8 at 7.

<sup>&</sup>lt;sup>14</sup> See Rec. Doc. 50-15 at 6 (determining that the motion was "nothing more than a rehash of the issues that were addressed in the original hearing on the protective order").

<sup>&</sup>lt;sup>15</sup> Rec. Doc. 50-8 at 25-26.

<sup>&</sup>lt;sup>16</sup> Rec. Doc. 50 at 11–12.

<sup>&</sup>lt;sup>17</sup> Rec. Doc. 50-8 at 14–15.

by [Judge] Boudreaux and Plaintiff Johnson's time for appeal is set to expire." On April 1, 2021, another judge in the Seventeenth Judicial District Court granted Plaintiff's motion to recuse Judge Boudreaux from future proceedings in the state court matter. 19

## B. Procedural Background/Federal Court Proceedings

On October 2, 2020, Plaintiff filed a Complaint in this Court.<sup>20</sup> On January 19, 2021, Plaintiff filed an Amended Complaint.<sup>21</sup> On April 2, 2021, Plaintiff filed a Second Amended Complaint against Defendants, seeking declaratory and injunctive relief and monetary damages.<sup>22</sup>

Plaintiff asserts three claims against Sheriff Defendants. First, Plaintiff claims Sheriff Defendants violated Plaintiff's rights to freedom of speech, expression, and protest by "unlawfully arresting individuals engaged in free speech and protest . . ., implement[ing] customs, practices, and/or policies through which individuals are detained . . . for exercising their free speech," and encouraging, authorizing, directing, condoning, and ratifying unconstitutional and unlawful conduct. <sup>23</sup> Specifically, Plaintiff alleges that "Webre failed to train police officers about the constitutional rights of individuals to speak freely" and the "customs, practices and policies violated clearly established law." <sup>24</sup> Second, Plaintiff claims that Sheriff Defendants violated Plaintiff's rights to freedom of speech and due process by enforcing "a contradictory and

<sup>&</sup>lt;sup>18</sup> Rec. Doc. 50 at 12.

<sup>&</sup>lt;sup>19</sup> Rec. Doc. 50-16 at 1.

<sup>&</sup>lt;sup>20</sup> Rec. Doc. 2. The Complaint also named the State of Louisiana, the Lafourche Parish Sheriff's Office, and the Lafourche Parish School Board. These parties were not named in the subsequent pleadings.

<sup>&</sup>lt;sup>21</sup> Rec. Doc. 31.

<sup>&</sup>lt;sup>22</sup> Rec. Doc. 50 at 19–20.

<sup>&</sup>lt;sup>23</sup> *Id.* at 13–15.

<sup>&</sup>lt;sup>24</sup> *Id.* at 15.

confusing protective order[s] . . . that were unclear, gave plaintiff no opportunity to present evidence, and gave law enforcement instructions to arrest plaintiff solely on the word of [Boyd]."<sup>25</sup> Third, Plaintiff claims that Sheriff Defendants subjected Plaintiff to false arrest and imprisonment under the Fourth Amendment of the United States Constitution and 42 U.S.C. § 1983 by "arrest[ing] and incarcerat[ing] Plaintiff[] without probable cause and in bad faith."<sup>26</sup>

On May 7, 2021, Sheriff Defendants filed the instant motion to dismiss.<sup>27</sup> On May 28, 2021, Plaintiff filed an unopposed motion to stay because Plaintiff's counsel was suspended by the Louisiana Supreme Court.<sup>28</sup> This Court granted Plaintiff's motion and stayed the case to provide time for Plaintiff's counsel to be reinstated to the practice of law.<sup>29</sup>

On June 7, 2022, the Court conducted a status conference<sup>30</sup> and lifted the stay.<sup>31</sup> During the status conference, the Court informed the parties that the instant motion would be noticed for submission on July 13, 2022.<sup>32</sup> Plaintiff was told to "file any opposition in accordance with the Local Rules."<sup>33</sup> Pursuant to Local Rule 7.5, any opposition to a motion must be filed eight days before the noticed submission date.<sup>34</sup> Therefore, Plaintiff's opposition to the instant motion was

<sup>&</sup>lt;sup>25</sup> *Id.* at 16.

<sup>&</sup>lt;sup>26</sup> *Id.* at 17–18.

<sup>&</sup>lt;sup>27</sup> Rec. Doc. 63.

<sup>&</sup>lt;sup>28</sup> Rec. Docs. 75, 75-1.

<sup>&</sup>lt;sup>29</sup> Rec. Doc. 81.

<sup>&</sup>lt;sup>30</sup> Rec. Doc. 103.

<sup>&</sup>lt;sup>31</sup> Rec. Doc. 102.

<sup>&</sup>lt;sup>32</sup> *Id.* at 1–2.

<sup>&</sup>lt;sup>33</sup> *Id.* at 2.

<sup>&</sup>lt;sup>34</sup> EDLA Local Rule 7.5.

due on July 5, 2022. On July 13, 2022, Plaintiff filed his opposition to the instant motion.<sup>35</sup> On July 15, Sheriff Defendants filed a motion to strike Plaintiff's opposition as untimely.<sup>36</sup> However, on July 19, 2022, the Court denied Sheriff Defendants' motion to strike.<sup>37</sup>

## **II. Parties' Arguments**

## A. Sheriff Defendants' Arguments in Support of the Motion to Dismiss

Sheriff Defendants make eight arguments in support of their motion. First, Sheriff Defendants argue that, "[a]s a preliminary matter, this Court should refrain from hearing this case" pursuant to the *Younger* abstention doctrine and the *Rooker-Feldman* doctrine.<sup>38</sup> Sheriff Defendants aver that, under *Younger*, the court should abstain from hearing Plaintiff's claims because Boyd and Ms. Boyd's civil actions are still pending, those civil actions implicate the important state interests of enforcing state laws and protecting Louisiana citizens, and Plaintiff has had the opportunity to raise constitutional challenges in those proceedings.<sup>39</sup> Sheriff Defendants also assert that the *Rooker-Feldman* doctrine requires dismissal because Plaintiff "complains of the issuance and contents of [the Protective Orders]."<sup>40</sup>

Second, Sheriff Defendants argue that Plaintiff's § 1983 and state-based tort claims have prescribed, including "the only alleged action taken by [Pepper]." Third, Sheriff Defendants argue they "are protected by official immunity" because "Plaintiff fails to allege the violation of

<sup>&</sup>lt;sup>35</sup> Rec. Doc. 104.

<sup>&</sup>lt;sup>36</sup> Rec. Doc. 109.

<sup>&</sup>lt;sup>37</sup> Rec. Doc. 113.

<sup>&</sup>lt;sup>38</sup> Rec. Doc. 63-1 at 1.

<sup>&</sup>lt;sup>39</sup> *Id.* at 5–6.

<sup>&</sup>lt;sup>40</sup> *Id*. at 6.

<sup>&</sup>lt;sup>41</sup> *Id*. at 7.

any specific constitutional right" and because their "conduct was 'objectively reasonable' in light of the [Protective Orders]."<sup>42</sup>

Fourth, Sheriff Defendants argue that Plaintiff failed to state a claim under *Monell v. Department of Social Services*<sup>43</sup> because "Plaintiff has failed to adequately allege the deprivation of any constitutional right" and "failed to identify any policy or custom which could have allegedly caused any such deprivation."<sup>44</sup> Furthermore, Sheriff Defendants aver that "Plaintiff does not identify any other similar alleged violations which would amount to a pattern and thus has failed to adequately plead deliberate indifference."<sup>45</sup> Thus, Sheriff Defendants conclude that "Plaintiff asserts nothing more than mere conclusions, incorporating boilerplate *Monell* language," and so fails to adequately state a claim for relief.<sup>46</sup>

Fifth, Sheriff Defendants argue that Plaintiff fails to adequately state any other claim for relief because "Plaintiff offers his legal conclusion that his First, Fourth, and Fourteenth Amendment rights were violated but fails to delineate the acts that constitute those purported violations." Sheriff Defendants aver that "enforcement of protective orders is not a violation of law; it is not a deprivation of constitutional rights; and, it does not give rise to any cause of action under state or federal law." Rather, Sheriff Defendants assert that it is their duty to enforce

<sup>&</sup>lt;sup>42</sup> *Id.* at 8–9.

<sup>&</sup>lt;sup>43</sup> 436 U.S. 658 (1978).

<sup>&</sup>lt;sup>44</sup> Rec. Doc. 63-1 at 9.

<sup>&</sup>lt;sup>45</sup> *Id*. at 10.

<sup>&</sup>lt;sup>46</sup> *Id.* at 11–12.

<sup>&</sup>lt;sup>47</sup> *Id*. at 12.

<sup>&</sup>lt;sup>48</sup> *Id.* at 13.

protective orders. 49 Therefore, Sheriff Defendants conclude that "there is no wrongful act alleged that would give rise to any cause of action under Louisiana state law." 50

Sixth, Sheriff Defendants argue that Plaintiff fails to state a claim for malicious prosecution or false imprisonment.<sup>51</sup> Sheriff Defendants aver that "Plaintiff's admission of the existence of valid court orders of protection negate the fourth and fifth elements of malicious prosecution – probable cause and malice."<sup>52</sup> Furthermore, Sheriff Defendants assert that Plaintiff fails to "satisfy the 'bona fide termination' element of a malicious prosecution or false imprisonment claim.<sup>53</sup> Therefore, Sheriff Defendants conclude that those claims should be dismissed with prejudice.<sup>54</sup>

Seventh, Sheriff Defendants argue that, alternatively, the Court should grant their request for a more definite statement pursuant to Federal Rule of Civil Procedure 12(e) because "Plaintiff fails to allege, with any level of specificity, underlying conduct by the Sheriff Defendants that give rise to a constitutional violation." Eighth, Sheriff Defendants argue that, alternatively, the Court should strike "admittedly time-barred and prescribed claims" from the Second Amended Complaint pursuant to Rule Federal Rule of Civil Procedure 12(f). 56

# B. Plaintiff's Arguments in Opposition to the Motion to Dismiss

<sup>&</sup>lt;sup>49</sup> *Id*.

<sup>&</sup>lt;sup>50</sup> *Id*. at 14.

<sup>&</sup>lt;sup>51</sup> *Id*.

<sup>&</sup>lt;sup>52</sup> *Id*.

<sup>&</sup>lt;sup>53</sup> *Id.* at 15.

<sup>&</sup>lt;sup>54</sup> *Id*.

<sup>&</sup>lt;sup>55</sup> *Id.* at 16–17.

<sup>&</sup>lt;sup>56</sup> *Id*. at 17

Plaintiff makes six arguments in opposition to Sheriff Defendants' motion.<sup>57</sup> First, Plaintiff argues that the *Younger* abstention doctrine does not apply to this matter because "there is no ongoing state judicial proceedings. Nor is the second and third factors [of the *Younger* abstention doctrine] met, as the proceedings do not implicate important state interests and the proceedings do raise Constitutional challenges." Plaintiff avers that Sheriff Defendants state "very vaguely" that important state interests are implicated without identifying those interests. Plaintiff also asserts that Plaintiff's other opportunities to raise Constitutional issue are irrelevant to the analysis. <sup>60</sup>

Second, Plaintiff argues that the *Rooker-Feldman* doctrine does not apply to this matter because, although the Protective Orders were final state-court judgments, they were "only part of the complaint, which also focuses heavily on issues [of] harassment, stalking, and Fourteenth Amendment violations that [a]rose out of the order." Plaintiff avers that, therefore, because the Second Amended Complaint "is not an appeal of the [Protective Orders] . . . the *Rooker-Feldman* doctrine is irrelevant."

Third, Plaintiff argues that, contrary to Sheriff Defendants' assertions, Plaintiff did not admit that any claims were prescribed in the Second Amended Complaint. <sup>63</sup> Fourth, Plaintiff argues that Sheriff Defendants are not entitled to immunity because the Second Amended

<sup>&</sup>lt;sup>57</sup> See Rec. Doc. 104.

<sup>&</sup>lt;sup>58</sup> *Id.* at 5–6.

<sup>&</sup>lt;sup>59</sup> *Id*. at 6.

<sup>&</sup>lt;sup>60</sup> *Id*.

<sup>&</sup>lt;sup>61</sup> *Id*. at 7.

<sup>&</sup>lt;sup>62</sup> *Id*.

<sup>&</sup>lt;sup>63</sup> See id. at 7–8.

Complaint states violations of clearly established constitutional rights by alleging harassment, false imprisonment, and defamation of character.<sup>64</sup> Plaintiff also avers that Sheriff Defendants' assertion that it is unquestionable that their conduct was reasonable "is a tautological argument, as the question of whether [Sheriff] Defendants acted reasonably is one of the issues that Plaintiff has raised in the complaint."<sup>65</sup>

Fifth, Plaintiff argues that the Second Amended Complaint states a *Monell* claim by showing "the existence of a policy within the Department that caused damages to Plaintiff."<sup>66</sup> Plaintiff avers that "inadequacy of training can serve as the basis for liability when the failure to train 'amounts to deliberate indifference to the rights of persons with whom the police come into contact."<sup>67</sup> Plaintiff concludes that, "[i]n this case, where the police department has blatantly violated Plaintiff's constitutional rights, such an analogy would be proper."<sup>68</sup>

Sixth, Plaintiff argues that the Second Amended Complaint has stated a claim which entitles him to relief by clearly stating allegations of harm caused through his wrongful arrest, and retaliation through arrests and vague protective orders based on Plaintiff's protected speech.<sup>69</sup> Therefore, Plaintiff concludes that Sheriff Defendants' motion should be denied.<sup>70</sup>

#### III. Legal Standards

#### A. Legal Standard for a Rule 12(b)(1) Motion to Dismiss

<sup>&</sup>lt;sup>64</sup> *Id*. at 8.

<sup>&</sup>lt;sup>65</sup> *Id*.

<sup>&</sup>lt;sup>66</sup> *Id*.

<sup>&</sup>lt;sup>67</sup> Id. at 9 (citing City of Canton, Ohio v. Harris, 489 U.S. 378, 388 (1989)).

<sup>&</sup>lt;sup>68</sup> *Id*.

<sup>&</sup>lt;sup>69</sup> See id.

<sup>&</sup>lt;sup>70</sup> *Id*. at 10.

"Federal courts are courts of limited jurisdiction," and "possess only that power authorized by Constitution and statute." It is a "first principle of jurisdiction" that a federal court must dismiss an action "whenever it appears that subject matter jurisdiction is lacking." Accordingly, a claim is "properly dismissed for lack of subject-matter jurisdiction when the court lacks the statutory or constitutional power to adjudicate" it. "When a Rule 12(b)(1) motion is filed in conjunction with other Rule 12 motions, the court should consider the Rule 12(b)(1) jurisdictional attack before addressing any attack on the merits. "74 This practice "prevents a court without jurisdiction from prematurely dismissing a case with prejudice." When opposing a 12(b)(1) motion, as at all other times, the party asserting jurisdiction bears the burden to prove that the Court has jurisdiction. "66"

## B. Legal Standard for a Rule 12(b)(6) Motion to Dismiss

Federal Rule of Civil Procedure 12(b)(6) provides that an action may be dismissed "for failure to state a claim upon which relief can be granted."<sup>77</sup> A motion to dismiss for failure to state a claim is "viewed with disfavor and is rarely granted."<sup>78</sup> "To survive a motion to dismiss, a complaint must contain sufficient factual matter, accepted as true, to 'state a claim for relief that

<sup>&</sup>lt;sup>71</sup> Kokkonen v. Guardian Life Ins. Co. of Am., 511 U.S. 375, 377 (1994) (citations omitted).

<sup>&</sup>lt;sup>72</sup> Stockman v. Fed. Election Comm'n, 138 F.3d 144, 151 (5th Cir. 1998) (citations omitted).

<sup>&</sup>lt;sup>73</sup> In re FEMA Trailer Formaldehyde Prod. Liab. Litig. (Mississippi Plaintiffs), 668 F.3d 281, 286 (5th Cir. 2012) (citations omitted).

<sup>&</sup>lt;sup>74</sup> Ramming v. United States, 281 F.3d 158, 161 (5th Cir. 2001) (citations omitted).

<sup>&</sup>lt;sup>75</sup> *In re FEMA Trailer*, 668 F.3d at 287.

<sup>&</sup>lt;sup>76</sup> *Ramming*, 281 F.3d at 161.

<sup>&</sup>lt;sup>77</sup> Fed. R. Civ. P. 12(b)(6).

<sup>&</sup>lt;sup>78</sup> Kaiser Aluminum & Chem. Sales, Inc. v. Avondale Shipyards, Inc., 677 F.2d 1045, 1050 (5th Cir. 1982).

is plausible on its face.""<sup>79</sup> "Factual allegations must be enough to raise a right to relief above the speculative level."<sup>80</sup> A claim is facially plausible when the plaintiff has pleaded facts that allow the court to "draw a reasonable inference that the defendant is liable for the misconduct alleged."<sup>81</sup>

On a motion to dismiss, asserted claims are liberally construed in favor of the claimant, and all facts pleaded are taken as true.<sup>82</sup> However, although required to accept all "well-pleaded facts" as true, a court is not required to accept legal conclusions as true.<sup>83</sup> "While legal conclusions can provide the framework of a complaint, they must be supported by factual allegations."<sup>84</sup> Similarly, "[t]hreadbare recitals of the elements of a cause of action, supported by mere conclusory statements" will not suffice.<sup>85</sup>

The complaint need not contain detailed factual allegations, but it must offer more than mere labels, legal conclusions, or formulaic recitations of the elements of a cause of action. <sup>86</sup> That is, the complaint must offer more than an "unadorned, the defendant-unlawfully-harmed-me accusation." From the face of the complaint, there must be enough factual matter to raise a

<sup>&</sup>lt;sup>79</sup> Ashcroft v. Iqbal, 556 U.S. 662, 678 (2009) (quoting Bell Atl. Corp. v. Twombly, 550 U.S. 544, 570 (2008)).

<sup>80</sup> Twombly, 550 U.S. at 556.

<sup>&</sup>lt;sup>81</sup> *Id.* at 570.

<sup>&</sup>lt;sup>82</sup> Leatherman v. Tarrant Cnty. Narcotics Intelligence & Coordination Unit, 507 U.S. 163, 164 (1993); see also Tellabs, Inc. v. Makor Issues & Rights, Ltd., 551 U.S. 308, 322–23 (2007).

<sup>83</sup> *Iabal*, 556 U.S. at 677–78.

<sup>&</sup>lt;sup>84</sup> *Id.* at 679.

<sup>&</sup>lt;sup>85</sup> *Id.* at 678.

<sup>&</sup>lt;sup>86</sup> *Id*.

<sup>&</sup>lt;sup>87</sup> *Id*.

reasonable expectation that discovery will reveal evidence as to each element of the asserted claims. <sup>88</sup> If factual allegations are insufficient to raise a right to relief above the speculative level, or if it is apparent from the face of the complaint that there is an "insuperable" bar to relief, the claim must be dismissed. <sup>89</sup>

#### IV. Analysis

Sheriff Defendants first argue that this Court lacks subject matter jurisdiction over Plaintiff's claims because: (1) the *Younger* abstention doctrine bars Plaintiff's claims as an attempt to relitigate ongoing state proceedings; and (2) the *Rooker-Feldman* doctrine bars Plaintiff's claims as an attempt to appeal the Protective Orders. Sheriff Defendants also argue that Plaintiff fails to state a claim because Plaintiff's claims are prescribed, Sheriff Defendants are entitled to immunity, and Plaintiff fails to state *Monell*, First Amendment free speech, false imprisonment, and malicious prosecution claims against them. As required by the Fifth Circuit, the Court addresses the jurisdictional issues first<sup>90</sup> and finds that it lacks subject matter jurisdiction over Plaintiff's claims against Sheriff Defendants in this matter.

#### A. Plaintiff's Claims Should be Dismissed Under the Rooker-Feldman Doctrine

Sheriff Defendants argue that Plaintiff's claims should be dismissed pursuant to the *Rooker-Feldman* doctrine. Under the *Rooker-Feldman* doctrine, federal courts lack subject matter jurisdiction to review or modify the final decisions of state courts unless there is a federal statute

<sup>88</sup> Lormand v. U.S. Unwired, Inc., 565 F.3d 228, 257 (5th Cir. 2009).

<sup>&</sup>lt;sup>89</sup> Moore v. Metro. Human Serv. Dep't, No. 09-6470, 2010 WL 1462224, at \* 2 (E.D. La. Apr. 8, 2010) (Vance, C.J.) (citing Jones v. Bock, 549 U.S. 199, 215 (2007)); Carbe v. Lappin, 492 F.3d 325, 328 n. 9 (5th Cir. 2007).

<sup>&</sup>lt;sup>90</sup> See Ramming, 281 F.3d at 161 ("When a Rule 12(b)(1) motion is filed in conjunction with other Rule 12 motions, the court should consider the Rule 12(b)(1) jurisdictional attack before addressing any attack on the merits.") (citations omitted).

that specifically permits such a review. <sup>91</sup> In *Rooker v. Fidelity Trust Co.*, the plaintiff filed suit in federal district court, claiming that the state court, in a case in which the plaintiff was a party, had given effect to a state statute alleged to be in conflict with the contract clause of the Constitution and the due process and equal protection clauses of the Fourteenth Amendment. <sup>92</sup> The Supreme Court held that "[i]f the constitutional questions stated in the bill actually arose in the cause, it was the province and duty of the state courts to decide them; and their decision, whether right or wrong, was an exercise of jurisdiction." <sup>93</sup> The Supreme Court explained that the district court lacked jurisdiction because "no court of the United States other than [the Supreme Court] could entertain a proceeding to reverse or modify the judgment for errors of that character." <sup>94</sup>

In *District of Columbia Court of Appeals v. Feldman*, two plaintiffs brought suit in federal court challenging the District of Columbia Court of Appeals' refusal to waive a court rule requiring District of Columbia bar applicants to have graduated from an accredited law school.<sup>95</sup> The Supreme Court held that the proceedings before the District of Columbia Court of Appeals were judicial in nature and the district court lacked subject matter jurisdiction over their claims.<sup>96</sup> The Supreme Court found that district courts do not have jurisdiction "over challenges to state court decisions in particular cases arising out of judicial proceedings, even if those challenges allege that the state court's action was unconstitutional."<sup>97</sup>

<sup>91</sup> Union Planters Bank Nat'l Ass'n v. Salih, 369 F.3d 457, 462 (5th Cir. 2004).

<sup>92</sup> Rooker v. Fid. Trust Co., 263 U.S. 413, 414–15 (1923).

<sup>&</sup>lt;sup>93</sup> *Id.* at 415.

<sup>&</sup>lt;sup>94</sup> *Id.* at 416.

<sup>95 460</sup> U.S. 462, 464–65 (1983).

<sup>&</sup>lt;sup>96</sup> *Id.* at 482.

<sup>&</sup>lt;sup>97</sup> *Id.* at 486.

The Supreme Court has cautioned that the *Rooker-Feldman* doctrine is "confined to cases of the kind from which the doctrine acquired its name: cases brought by state-court losers complaining of injuries caused by state-court judgments rendered before the district court proceedings commenced and inviting district court review and rejection of those judgments." "Rooker-Feldman does not otherwise override or supplant preclusion doctrine or augment the circumscribed doctrines that allow federal courts to stay or dismiss proceedings in deference to state-court actions." "99

In *Truong v. Bank of America, N.A.*, the Fifth Circuit explained that the two hallmarks of the *Rooker-Feldman* inquiry are: (1) "what the federal court is being asked to review and reject;" and (2) "the source of the federal plaintiff's alleged injury." Recently, in *Miller v. Dunn*, the Fifth Circuit clarified that "*Rooker-Feldman* is inapplicable where a state appeal is pending when the federal suit is filed." 101

In the Second Amended Complaint, Plaintiff brings federal and state law claims against Sheriff Defendants and seeks declaratory and injunctive relief and damages from the Protective Orders. <sup>102</sup> Specifically, Plaintiff asks this Court to enjoin Sheriff Defendants from enforcing the Protective Orders and to declare that the Protective Orders are too restrictive on Plaintiff's rights to free speech, overly vague, and constitutionally infirm. <sup>103</sup> Finally, Plaintiff asks the Court to

<sup>98</sup> Exxon Mobil Corp. v. Saudi Basic Indus. Corp., 544 U.S. 280, 283 (2005).

<sup>&</sup>lt;sup>99</sup> *Id*.

<sup>&</sup>lt;sup>100</sup> 717 F.3d 377, 382 (5th Cir. 2013) (citing Exxon Mobil Corp., 544 U.S. at 284).

<sup>&</sup>lt;sup>101</sup> 35 F.4th 1007, 112 (5th Cir. 2022).

<sup>&</sup>lt;sup>102</sup> See Rec. Doc. 50 at 19–20.

<sup>&</sup>lt;sup>103</sup> Id. at 20.

"award Plaintiff actual and punitive damages against [Sheriff Defendants]." 104

As a threshold matter, the *Rooker-Feldman* doctrine only applies to claims based on state court judgments rendered before the district court proceedings commenced.<sup>105</sup> The Protective Orders were issued on February 6, 2018, and Plaintiff filed this lawsuit on October 2, 2020.<sup>106</sup> Therefore, undoubtedly, Plaintiff's claims based on the Protective Orders are claims against state court judgments rendered before the district court proceedings commenced.

Thus, since Plaintiffs claims against Sheriff Defendants refer to state-court judgments rendered before the instant federal proceeding commenced, the Court must conduct an analysis as to whether the *Rooker-Feldman* doctrine bars those claims. First, the Court will consider whether *Rooker-Feldman* bars consideration of Plaintiff's claims against Sheriff Defendants to the extent that he explicitly seeks declaratory and injunctive relief from a state court judgment. Then, the Court will consider whether, construing Plaintiff's Complaint liberally, those claims, for which he also seeks damages, constitute independent claims beyond the scope of *Rooker-Feldman*.

1. The Court is Barred from Considering Plaintiff's Claims against Sheriff Defendants for which he Claims Injunctive Relief and Damages Pursuant to the *Rooker-Feldman* Doctrine

"The Supreme Court has definitively established, in what has become known as the *Rooker-Feldman* doctrine, that federal district courts, as courts of original jurisdiction, lack appellate jurisdiction to review, modify, or nullify *final* orders of state courts." If a state trial

 $<sup>^{104}</sup>$  *Id* 

<sup>&</sup>lt;sup>105</sup> Exxon Mobil Corp., 544 U.S. at 284.

<sup>&</sup>lt;sup>106</sup> Rec. Doc. 2.

<sup>107</sup> Weekly v. Morrow, 204 F.3d 613, 615 (5th Cir. 2000) (emphasis added) (internal quotation marks and

court errs the judgment is not void, it is to be reviewed and corrected by the appropriate state appellate court. Thereafter, recourse at the federal level is limited solely to an application for a writ of certiorari to the United States Supreme Court."<sup>108</sup>

In the Second Amended Complaint, Plaintiff appears to seek declaratory and injunctive relief from the Protective Orders. The Protective Orders, as permanent injunctions, are undoubtedly final judgments under Louisiana law. Under Louisiana law, "[a] permanent injunction is a final judgment which extends the life of the proceeding in which it was granted until it is either modified or revoked by the district court which issued it." Plaintiff concedes that the Protective Orders are final judgments of the state court. The finality of the Protective Orders is further evidenced by both the fact that the state court held Plaintiff in contempt for violating those orders and that Judge Boudreaux denied Plaintiff's motion to dissolve the Protective Orders as an untimely appeal. Plaintiff does not suggest that an appeal of the Protective Orders is pending. Thus, to the extent that Plaintiff seeks declaratory and injunctive relief from the Protective Orders, the Court is barred from hearing such claims pursuant to the Rooker-Feldman doctrine.

citation omitted).

 $<sup>^{108}</sup>$  *Id* 

<sup>&</sup>lt;sup>109</sup> S. Cent. Bell Tel. Co. v. Dempster, 303 So. 2d 278, 279 (La. Ct. App. 1973).

<sup>&</sup>lt;sup>110</sup> Rec. Doc. 104 at 7.

<sup>&</sup>lt;sup>111</sup> Rec. Doc. 50-8 at 25–26; Rec. Doc. 50-15 at 6.

<sup>&</sup>lt;sup>112</sup> See Exxon Mobil Corp., 544 U.S. at 284 (holding that application of the Rooker-Feldman doctrine is limited to cases "brought by state-court losers complaining of injuries caused by state-court judgments rendered before the district court proceedings commenced and inviting district court review and rejection of those judgments.").

# 2. Plaintiff's Claims against Sheriff Defendants for which he Seeks Damages are not Independent Claims beyond the Scope of *Rooker-Feldman*

In addition to seeking declaratory and injunctive relief, Plaintiff also seeks monetary damages. Accordingly, construing the Second Amended Complaint liberally, the Court will consider whether Plaintiff's claims constitute independent claims beyond the scope of *Rooker-Feldman*.

The Fifth Circuit in *Truong v. Bank of America, N.A.* cautioned that in light of the "narrow ground" *Rooker-Feldman* occupies, "it does not prohibit a plaintiff from 'present[ing] some independent claim, albeit one that denies a legal conclusion that a state court has reached in a case to which he was a party."<sup>113</sup> As discussed above, the Fifth Circuit explained that the two hallmarks of the *Rooker-Feldman* inquiry are: (1) "what the federal court is being asked to review and reject;" and (2) "the source of the federal plaintiff's alleged injury."<sup>114</sup>

However, in *Truong*, the Fifth Circuit also made a point to note that there is no "general rule that *any* claim that relies on a fraud allegation is an 'independent claim' for *Rooker-Feldman* purposes."<sup>115</sup> The Fifth Circuit cited a number of cases in which it had held that *Rooker-Feldman* barred claims that judgments were fraudulently procured because the relief requested would necessarily include reversing a state court judgment. <sup>116</sup> *Truong* approvingly cited *Turner v*.

<sup>&</sup>lt;sup>113</sup> Truong, 717 F.3d at 385 (quoting Exxon Mobil Corp., 544 U.S. at 293).

<sup>&</sup>lt;sup>114</sup> *Id.* at 382 (citing *Exxon Mobil Corp.*, 544 U.S. at 284).

<sup>&</sup>lt;sup>115</sup> *Id.* at 384 n.3.

<sup>116</sup> Id. (citing Magor v. GMAC Mortg., L.L.C., 456 F. App'x 334, 336 (5th Cir. 2011); United States v.

Chase, <sup>117</sup> Turner v. Cade <sup>118</sup> and Sookma v. Millard, <sup>119</sup> all unpublished decisions in which the Fifth Circuit held that the Rooker-Feldman doctrine barred claims that state court divorce decrees were procured through fraud because the federal plaintiffs had sought to void the adverse state court judgments. <sup>120</sup> In fact, Sookma involved a similar claim that the plaintiff's state court opponents and state judges together deprived her of her civil rights. <sup>121</sup> There, the Fifth Circuit found that the Rooker-Feldman doctrine barred review because the plaintiff sought, in addition to damages, to enjoin the enforcement of a state divorce decree. <sup>122</sup> By contrast, in the Fifth Circuit cases cited in Truong for the proposition that a district court may have jurisdiction over "independent claims" that do not seek to merely overturn the state court judgment, the plaintiffs, unlike Plaintiff in the instant litigation, did not bring a direct attack on the judgment of a state court. <sup>123</sup>

Shepherd, 23 F.3d 923, 924–25 (5th Cir. 1994).

<sup>&</sup>lt;sup>117</sup> 334 F. App'x 657, 659–60 (5th Cir. 2009).

<sup>&</sup>lt;sup>118</sup> 354 F. App'x 108, 110–11 (5th Cir. 2009).

<sup>&</sup>lt;sup>119</sup> 151 F. App'x 299, 300–01 (5th Cir. 2005).

<sup>&</sup>lt;sup>120</sup> See Truong, 717 F.3d at 384 n.3.

<sup>&</sup>lt;sup>121</sup> *Sookma*, 151 F. App'x at 300–01.

<sup>&</sup>lt;sup>122</sup> *Id*.

<sup>123</sup> See, e.g., Drake v. St. Paul Travelers Ins. Co., 353 F. App'x 901, 905 (5th Cir. 2009) ("In his present complaint, [Plaintiff] is not inviting the district court to review and reject the judgment of the Texas state courts. Instead, [the plaintiff] is seeking damages for [a defendant's] allegedly fraudulent statements. Thus, Rooker-Feldman is inapplicable in this case."); Illinois Cent. R. Co. v. Guy, 682 F.3d 381, 391 (5th Cir. 2012) ("The Rooker-Feldman doctrine does not apply to this case because adjudicating [the plaintiff's] claims did not require the district court to review any final judgment rendered by a state court.").

Here, the Second Amended Complaint explicitly seeks declaratory and injunctive relief from the state court judgments and damages. <sup>124</sup> Plaintiff alleges that Sheriff Defendants harmed him by: denying "his rights to assemble, speak, and demonstrate in public forum such as social media platforms;" developing and implementing "customs, practices, and/or policies . . . [which] caused the violation of Plaintiffs' constitutional rights to speak freely;" failing "to train police officers about the constitutional rights of individuals to speak freely;" depriving him an "opportunity to present evidence;" not allowing him "a reasonable opportunity to understand what conduct was criminal and what conduct was civil;" and arresting and incarcerating Plaintiff "without probable cause and in bad faith." <sup>125</sup>

These claims for damages stem directly from Sheriff Defendants' enforcement of the Protective Orders. Under Louisiana law, "[1]aw enforcement officers shall use every reasonable means, including but not limited to immediate arrest of the violator, to enforce a preliminary or permanent injunction or protective order." The Second Amended Complaint does not allege that Sheriff Defendants or their employees acted outside the scope of the Protective Orders, or acted unlawfully in any other way, when interacting with Plaintiff. Rather, it seems that Plaintiff avers that Sheriff Defendants are liable for enforcing, and instituting policies and trainings to enforce, the Protective Orders.

This Court has previously found that such claims are "inextricably intertwined" with an underlying judgment even where Plaintiff "alleges a range of claims against the defendants not

<sup>&</sup>lt;sup>124</sup> Rec. Doc. 50.

<sup>&</sup>lt;sup>125</sup> *Id.* at 14–18.

<sup>&</sup>lt;sup>126</sup> La. Rev. Stat. § 14:79(E)(1)

raised in the original proceedings." Likewise, Plaintiff's claims here implicate the underlying state court judgment such that Plaintiff's claims ultimately constitute a collateral attack on the state court decree. Plaintiff even acknowledges that the Second Amended Complaint "involves harassment, stalking, and Fourteenth Amendment violations that [a]rose out of the [Protective Orders]." Accordingly, the Court finds that all of Plaintiff's claims against Sheriff Defendants are barred by the Rooker-Feldman doctrine because they are 'inextricably intertwined' with the underlying Protective Orders. The Court could not rule in Plaintiff's favor without overturning the Protective Orders. The Court finds that the Court lacks subject matter jurisdiction over Plaintiff's claims against Sheriff Defendants. Thus, Plaintiff's federal claims against Sheriff Defendants must be dismissed without prejudice. The Court also declines to exercise supplemental jurisdiction over any remaining state law claims that Plaintiff appears to allege. 131

<sup>&</sup>lt;sup>127</sup> See Smith v. Woods, 2020 WL 3606271, at \*11 (E.D. La. July 2, 2020) (Brown, C.J.) (holding that the Rooker-Feldman doctrine applied where Plaintiff challenged a state divorce judgment in this Court and sought damages in addition to injunctive relief because "[t]he fact that Plaintiff seeks damages in addition to injunctive relief does not negate the fact that Plaintiff's claims ultimately constitute a collateral attack on the state court decree and that Plaintiff ultimately seeks to overturn or void a state court judgment"), aff'd, 853 F. App'x 980 (5th Cir. 2021).

<sup>&</sup>lt;sup>128</sup> Rec. Doc. 104 at 7.

<sup>&</sup>lt;sup>129</sup> Smith, 2020 WL 3606271, at \*11 (citing Shepherd, 23 F.3d at 924).

<sup>130</sup> The Court notes that it would dismiss Plaintiff's claims pursuant to Federal Rule of Civil Procedure 12(b)(6) because Plaintiff fails to state any claim against Sheriff Defendants other than that they enforced or implemented policies and trained employees to enforce the Protective Orders in accordance with Louisiana law. *See* Rec. Doc. 50 at 14–18; La. Rev. Stat. § 14:79(E)(1).

that he does assert state law claims, a court's decision whether to exercise supplemental jurisdiction after dismissing every claim over which it had original jurisdiction is purely discretionary. *Carlsbad Tech., Inc. v. HIF Bio, Inc.*, 556 U.S. 635, 639 (2009). Here, the Court elects to follow the "general rule [] to dismiss state claims when the federal claims to which they are pendent are dismissed." *Parker & Parsley Petroleum Co. v. Dresser Ind.*, 972 F.2d 580, 585 (5th Cir. 1992).

## V. Conclusion

Considering the foregoing reasons,

IT IS HEREBY ORDERED that Sheriff Defendants' motion<sup>132</sup> is GRANTED.

IT IS FURTHER ORDERED that Plaintiff's federal claims against Sheriff Defendants in their official and individual capacities are **DISMISSED WITHOUT PREJUDICE**.

IT IS FURTHER ORDERED that the Court declines to exercise supplemental jurisdiction over any remaining state law claims and any such claims are DISMISSED WITHOUT PREJUDICE.

**NEW ORLEANS, LOUISIANA**, this 19th day of August, 2022.

NANNETTE JOLIVETTE BROWN

Carrette Jelwette Brown

CHIEF JUDGE

UNITED STATES DISTRICT COURT

<sup>&</sup>lt;sup>132</sup> Rec. Doc. 63.