



1 *v. Iqbal*, 556 U.S. 662, 678 (2009). The court liberally construes pro se complaints and may only  
2 dismiss them “if it appears beyond doubt that the plaintiff can prove no set of facts in support of  
3 his claim which would entitle him to relief.” *Nordstrom v. Ryan*, 762 F.3d 903, 908 (9th Cir.  
4 2014) (quoting *Iqbal*, 556 U.S. at 678).

5 In considering whether the complaint is sufficient to state a claim, all allegations of  
6 material fact are taken as true and construed in the light most favorable to the plaintiff. *Wylor*  
7 *Summit P’ship v. Turner Broad. Sys. Inc.*, 135 F.3d 658, 661 (9th Cir. 1998) (citation omitted).  
8 Although the standard under Rule 12(b)(6) does not require detailed factual allegations, a plaintiff  
9 must provide more than mere labels and conclusions. *Bell Atlantic Corp. v. Twombly*, 550 U.S.  
10 544, 555 (2007). A formulaic recitation of the elements of a cause of action is insufficient. *Id.*  
11 Unless it is clear the complaint’s deficiencies could not be cured through amendment, a pro se  
12 plaintiff should be given leave to amend the complaint with notice regarding the complaint’s  
13 deficiencies. *Cato v. United States*, 70 F.3d 1103, 1106 (9th Cir. 1995).

#### 14 **B. Plaintiff’s Allegations**

15 Plaintiff’s complaint alleges that he entered into a plea agreement in state court that  
16 contemplated a six-month sentence. When he appeared before Judge Schwartz, she referred him  
17 to competency court instead of sentencing him to the six months the agreement contemplated. In  
18 so doing, he alleges that Judge Schwartz punished him. Moreover, he alleges that his Deputy  
19 Public Defender, Marco Luna, conspired with Judge Schwartz by referring him to competency  
20 court and that he also stopped visiting Plaintiff at the jail.

21 Once in competency court, over which Judge Craig presided, Plaintiff alleges that his  
22 public defenders failed to make arguments on his behalf against a finding of incompetence. In  
23 addition, Plaintiff alleges that there were no reports from any doctors finding him incompetent.  
24 Indeed, he alleges that he is competent. As a result of being referred to competency court, he  
25 alleges that he has served twice the amount of time recommended in the plea agreement. It is not  
26 clear from the complaint whether he is still undergoing a competency proceeding as a pretrial  
27 detainee or whether he has been convicted and sentenced.

1 Unrelated to the claims above, Plaintiff also alleges that Correctional Officer Nicole Sittre  
2 found him guilty during his disciplinary hearing without affording him the ability to call  
3 witnesses.

#### 4 **C. Screening**

5 Title 42 U.S.C. § 1983 provides that “[e]very person who, under color of [law], subjects,  
6 or causes to be subjected, any citizen of the United States . . . to the deprivation of any rights,  
7 privileges, or immunities secured by the Constitution and laws, shall be liable to the party injured  
8 in an action at law . . . .” Section 1983 does not create any substantive rights but provides a  
9 method for enforcing rights contained in the Constitution or federal statutes. *Crowley v. Nev. ex.*  
10 *rel. Nev. Sec’y of State*, 678 F.3d 730, 734 (9th Cir. 2012). To state a claim under 42 U.S.C.  
11 § 1983, a plaintiff must allege “(1) the defendants acting under color of state law (2) deprived  
12 plaintiffs of rights secured by the Constitution or federal statutes.” *Williams v. California*, 764  
13 F.3d 1002, 1009 (9th Cir. 2014) (quotation omitted).

##### 14 **i. Judges Schwartz and Judge Craig are immune from prosecution**

15 “Absolute immunity is generally accorded to judges . . . functioning in their official  
16 capacities.” *Olsen v. Idaho State Bd. of Med.*, 363 F.3d 916, 922 (9th Cir. 2004) “This immunity  
17 reflects the long-standing general principle of the highest importance to the proper administration  
18 of justice that a judicial officer, in exercising the authority vested in him, shall be free to act upon  
19 his own convictions, without apprehension of personal consequences to himself.” *Id.* Judicial  
20 immunity applies to claims arising under § 1983. *Agnew v. Moody*, 330 F.2d 868, 870 (9th Cir.  
21 1964).

22 Judicial immunity is subject to certain limitations: “[j]udges are not immune from suit  
23 where (1) their actions do not constitute a judicial act, and (2) they have acted in the ‘clear  
24 absence of all jurisdiction.’” *Id.* (citing *Stump v. Sparkman*, 435 U.S. 349, 356–57 (1978)). “To  
25 determine if a given action is judicial . . . , courts focus on whether (1) the precise act is a normal  
26 judicial function, (2) the events occurred in the judge’s chambers, (3) the controversy centered  
27 around a case then pending before the judge, and (4) the events at issue arose directly and  
28 immediately out of a confrontation with the judge in his or her official capacity.” *Ashelman v.*

1 *Pope*, 793 F.2d 1072, 1075-76 (9th Cir. 1986). “To determine if the judge acted with jurisdiction,  
2 courts focus on whether the judge was acting clearly beyond the scope of subject matter  
3 jurisdiction in contrast to personal jurisdiction.” *Id.* at 1076. Judges have been found to retain  
4 immunity even when they misinterpret the law or when their actions are erroneous and malicious.  
5 *See Wilson v. Ayers*, No. 2:07-CV-01283-LRHRL, 2009 WL 1940102 \*2 (D. Nev. July 7, 2009)  
6 (collecting cases).

7 Even liberally construing Plaintiff’s complaint, the court finds that the claims against  
8 Judge Schwartz are barred by judicial immunity. Judge Schwartz’s referral of Plaintiff to  
9 competency court constituted a judicial act because it was part of her normal function as a state  
10 court judge, it happened during a court hearing, the referral related to a case pending before her,  
11 and her acts were done in her official capacity. Plaintiff does not allege facts indicating that Judge  
12 Schwartz’s actions were not judicial acts or that she acted in clear absence of all jurisdiction.  
13 Given that Judge Schwartz’s claim are barred by judicial immunity, it does not appear that  
14 additional factual allegations would overcome immunity. As a result, the court recommends that  
15 the claims against Judge Schwartz be dismissed with prejudice.

16 Turning to Judge Craig, Plaintiff is alleging that there is no indication that he is  
17 incompetent. As a result, he appears to claim that (1) he should not be appearing before her in  
18 competency court or that (2) he should not have appeared before her in competency court. Either  
19 way, he alleges that being forced to appear in competency court subjected him to detention above  
20 and beyond the six-month sentence contemplated by his plea agreement. Much like the analysis  
21 above, ordering Plaintiff to appear in competency court is a judicial act: it is part of Judge Craig’s  
22 normal function as a state court judge, the order took place during different court hearings, the  
23 order related to a case pending before her, and her acts were done in her official capacity. Plaintiff  
24 does not allege facts indicating that Judge Craig’s actions were not judicial acts or that she acted  
25 in clear absence of all jurisdiction. Given that Judge Craig’s claim is barred by judicial immunity,  
26 it does not appear that additional factual allegations would overcome immunity. As a result, the  
27 court recommends that the claims against Judge Craig be dismissed without leave to amend.  
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1           **b. Deputy Public Defenders are immune from prosecution**

2           A defendant has acted under color of state law where he or she has “exercised power  
3 possessed by virtue of state law and made possible only because the wrongdoer is clothed with  
4 the authority of state law.” *West v. Atkins*, 487 U.S. 42, 49 (1988) (quotation omitted). When  
5 public defenders are acting in their role as advocate for a defendant in a criminal case, they are  
6 not acting under color of state law for § 1983 purposes. *Jackson v. Brown*, 513 F.3d 1057, 1079  
7 (9th Cir. 2008). Public defenders do not act under color of state law because “a defense lawyer is  
8 not, and by the nature of his function cannot be, the servant of an administrative superior. Held to  
9 the same standards of competence and integrity as a private lawyer, a public defender works  
10 under canons of professional responsibility that mandate his exercise of independent judgment on  
11 behalf of the client.” *Polk Cty. v. Dodson*, 454 U.S. 312, 321 (1981) (internal citation omitted).

12           Plaintiff’s claim against Deputy Public Defender Marco Luna is based on (1) the alleged  
13 conspiracy with Judge Schwartz, resulting in his referral to competency court; (2) the failure to  
14 advocate against a finding of incompetence; and (3) a failure to visit him at jail. It is not clear  
15 what specific allegations are being asserted against the unnamed Deputy Public Defender.  
16 Instead, it appears that Plaintiff is alleging their participation in the actions and omissions recited  
17 above.

18           Given Plaintiff’s allegations, it appears that the Deputy Public Defenders were acting in  
19 their capacity as defenses lawyer and not acting under the color of law. Thus, Plaintiff fails to  
20 state a claim against them under § 1983 as a matter of law. Given that amendment would be  
21 futile, the court will recommend that the claims against the Deputy Public Defenders be dismissed  
22 without leave to amend.

23           **c. Nicole Sittre and the disciplinary proceeding**

24           The right to procedural due process prohibits the government from depriving an individual  
25 of a liberty or property interest without following the proper procedures for doing so. *See Wolff v.*  
26 *McDonnell*, 418 U.S. 539, 558-66 (1974). To succeed on a procedural due process claim  
27 regarding institutional disciplinary proceedings, a convicted prisoner must establish (1) that he  
28 possessed a liberty interest in avoiding discipline and (2) that the defendants deprived him of that

1 interest as a result of insufficient process. *See Resnick v. Hayes*, 213 F.3d 443, 448 (9th Cir.  
2 2000). The Supreme Court has held that an inmate possesses a liberty interest under the federal  
3 Constitution when a change occurs in confinement that imposes an “atypical and significant  
4 hardship . . . in relation to the ordinary incidents of prison life.” *Sandin v. Conner*, 515 U.S. 472,  
5 484 (1995). A district court considering whether an inmate possesses such a liberty interest must  
6 analyze three factors: (1) whether disciplinary segregation was essentially the same as  
7 discretionary forms of segregation (such as administrative segregation and protective custody),  
8 (2) whether a comparison between the plaintiff’s confinement and conditions in the general  
9 population showed that the plaintiff suffered no “major disruption in his environment,” and  
10 (3) whether the length of the plaintiff’s sentence was affected. *Id.* at 486-87. If these factors are  
11 not met, there is no liberty interest in not being subjected to disciplinary segregation, which  
12 results in a prisoner not being entitled to sue jail or prison officials for due process violations  
13 arising from a disciplinary proceeding. If a prisoner possesses a protectable liberty interest with  
14 respect to prison disciplinary proceedings, then a court must consider what process the prisoner  
15 was due. This determination must be made on a case-by-case basis. *Wolff v. McDonnell*, 418 U.S.  
16 539, 560 (1974) (“Consideration of what procedures due process may require under any given set  
17 of circumstances must begin with a determination of the precise nature of the government  
18 function involved as well as of the private interest that has been affected by governmental  
19 action.”).

20 Due process claims asserted by pretrial detainees regarding disciplinary proceedings are  
21 subject to a different analysis. Because a pretrial detainee has neither been convicted nor  
22 sentenced when he is subjected to discipline, the detainee “may be subjected to disciplinary  
23 segregation only with a due process hearing to determine whether they have in fact violated any  
24 rule.” *Mitchell v. Dupnik*, 75 F.3d 517, 524 (9th Cir. 1996).

25 Plaintiff alleges that Correctional Officer Sittre did not afford him the opportunity to call  
26 witnesses before adjudicating him guilty in the disciplinary proceeding. But Plaintiff does not  
27 allege whether he is a pretrial detainee or whether he has been convicted. As explained above, it  
28 is not clear whether he is still undergoing competency proceedings or not. In addition, he does not

1 allege what discipline was imposed or what remedy he seeks. These missing facts are crucial for  
2 the Court to determine which constitutional amendment may be at play, and, in turn, the  
3 protections to which Plaintiff was entitled. As a result, the Court will deny the claim with leave to  
4 amend.

## 5 **II. INSTRUCTIONS FOR AMENDMENT**

6 If Plaintiff chooses to amend his complaint, he must carefully look at the analysis above  
7 regarding the disciplinary proceeding claim in drafting the next complaint. Plaintiff is advised  
8 that if he files an amended complaint, the original complaint (ECF No. 1-1) no longer serves any  
9 function in this case. As such, if Plaintiff files an amended complaint, each claim and the  
10 involvement of each defendant must be alleged sufficiently. The court cannot refer to a prior  
11 pleading or to other documents to make Plaintiff's amended complaint complete. The amended  
12 complaint must be complete in and of itself without reference to prior pleadings or to other  
13 documents.

14 Lastly, if Plaintiff believes he is being unlawfully detained as a result of an ongoing  
15 competency proceeding, the proper course of action is to file a habeas petition as opposed to a  
16 §1983 claim. The Supreme Court has held that a prisoner in state custody cannot use a § 1983  
17 action to challenge "the fact or duration of his confinement," but instead must seek federal habeas  
18 corpus relief or the appropriate state relief. *Wilkinson v. Dotson*, 544 U.S. 74, 78 (2005); *see*  
19 *Nettles v. Grounds*, 830 F.3d 922, 927(9th Cir. 2016) (reiterating that the Supreme Court has  
20 "long held that habeas is the exclusive vehicle for claims brought by state prisoners that fall  
21 within the core of habeas, and such claims may not be brought in a § 1983 action").

## 22 **III. CONCLUSION**

23 **IT IS THEREFORE ORDERED** that Plaintiff's application to proceed *in forma*  
24 *pauperis* (ECF No. 1) is **GRANTED**. Plaintiff will not be required to pay the filing fee in this  
25 action.

26 **IT IS FURTHER ORDERED** that the clerk of court must file Plaintiff's complaint (ECF  
27 No. 1-1).  
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**IT IS FURTHER ORDERED** that the claim against Correctional Officer Nicole Sittre is denied with leave to amend.

**IT IS RECOMMENDED** that the claims against Judge Schartz, Judge Craig, Deputy Public Defender Marco Luna, and the unnamed Deputy Public Defender be dismissed with prejudice.

**NOTICE**

This report and recommendation is submitted to the United States district judge assigned to this case under 28 U.S.C. § 636(b)(1). A party who objects to this report and recommendation may file a written objection supported by points and authorities within fourteen days of being served with this report and recommendation. Local Rule IB 3-2(a). Failure to file a timely objection may waive the right to appeal the District Court's Order. *Martinez v. Ylst*, 951 F.2d 1153, 1157 (9th Cir. 1991).

DATED: March 5, 2024



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BRENDA WEKSLER  
UNITED STATES MAGISTRATE JUDGE