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UNITED STATES DISTRICT COURT  
DISTRICT OF NEVADA

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RICHARD GRANADOS,  
  
Petitioner,  
  
v.  
  
RENEE BAKER, *et al.*,  
  
Respondents.

Case No. 3:20-cv-00427-MMD-WGC  
  
ORDER

**I. SUMMARY**

This habeas matter is before the Court on Respondents’ motion to dismiss (ECF No. 7 (“Motion”)).<sup>1</sup> For the reasons discussed below, Respondents’ Motion is granted in part and denied in part.

**II. BACKGROUND<sup>2</sup>**

Petitioner Richard Granados challenges a 2016 conviction and sentence imposed by the Eighth Judicial District Court for Clark County in this habeas action. *See Nevada v. Richard Granados*, Case No. C261725-2. A jury found Granados guilty of one count of conspiracy to commit murder, two counts of first-degree murder with use of a deadly weapon, and one count of attempt murder with use of a deadly weapon. (Ex. 57.) The state district court entered a judgment of conviction on April 18, 2016, and sentenced Granados to a concurrent term of four to 10 years for the conspiracy to commit murder count; life with the possibility of parole after a term of 20 years plus a consecutive term of two to 20 years for the use of a deadly weapon for each first-degree murder count to run

<sup>1</sup>Petitioner responded (ECF No. 13) and Respondents replied (ECF No. 16).

<sup>2</sup>This procedural history is derived from the exhibits located at ECF Nos. 1, 8, 9, and 10 on the Court’s docket. The Court will cite to the exhibit as “Ex.” followed by the appropriate exhibit number.

1 consecutively; and a term of four to 10 years for the attempt murder count to run  
2 consecutively with the first-degree murder counts. (*Id.* at 4.)

3 Granados appealed and the Nevada Supreme Court affirmed the conviction on  
4 direct appeal. (Ex. 64.) Granados then sought post-conviction relief in a state petition for  
5 writ of habeas corpus, which the state court denied. The Nevada Supreme Court  
6 subsequently affirmed the denial of relief. (Ex. 78.) On July 17, 2020, Granados initiated  
7 this federal habeas proceeding. (ECF No. 2.) He filed a counseled petition for writ of  
8 habeas corpus (ECF No. 2) alleging 10 grounds for relief. Respondents moved to dismiss  
9 Grounds 2, 3, 4, 6(D), 7, and 8(A)(2)<sup>3</sup> as unexhausted and Grounds 2 and 3 as non-  
10 cognizable. (ECF No. 7.)

### 11 **III. DISCUSSION**

#### 12 **A. Cognizability**

13 The Antiterrorism and Effective Death Penalty Act (“AEDPA”) “places limitations on  
14 a federal court’s power to grant a state prisoner’s federal habeas petition.” *Hurles v. Ryan*,  
15 752 F.3d 768, 777 (9th Cir. 2014) (citing *Cullen v. Pinholster*, 563 U.S. 170, 181 (2011)).  
16 When conducting habeas review, a federal court is limited to deciding whether a conviction  
17 violates the Constitution, laws, or treaties of the United States. *See* 28 U.S.C. §  
18 2254(a); *Estelle v. McGuire*, 502 U.S. 62, 67-68 (1991). Unless an issue of federal  
19 constitutional or statutory law is implicated by the facts presented, the claim is  
20 not cognizable in federal habeas. *See McGuire*, 502 U.S. at 68.

21 Federal habeas relief is unavailable “for errors of state law.” *Lewis v. Jeffers*, 497  
22 U.S. 764, 780 (1990). A petitioner may not transform a state-law issue into a federal one  
23 merely by asserting a violation of due process. *See Langford v. Day*, 110 F.3d 1380, 1381  
24 (9th Cir. 1996). *See also Lacy v. Lewis*, 123 F. Supp. 2d 533, 551 (C.D. Cal. 2000)  
25 (“Merely adding the phrase ‘due process’ to state law claims does not transform those  
26 claims into federal claims; rather, they remain state law claims ‘dressed up’ as federal due  
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28 <sup>3</sup>Respondents, however, withdrew their assertion that Granados failed to exhaust  
Grounds 7 and 8(A)(2) after reviewing Granados’s opposition. (ECF No. 16 at 4.)

1 process claims.”); *Nelson v. Biter*, 33 F. Supp. 3d 1173, 1178 (C.D. Cal. 2014) (same).  
2 Alleged errors in the interpretation or application of state law do not  
3 warrant habeas relief. *See Hubbart v. Knapp*, 379 F.3d 773, 779-80 (9th Cir. 2004). A  
4 petitioner “cannot, merely by injecting a federal question into an action that asserts it is  
5 plainly a state law claim, transform the action into one arising under federal  
6 law.” *Caterpillar v. Williams*, 482 U.S. 386, 399 (1987); *accord Poland v. Stewart*, 169 F.3d  
7 573, 584 (9th Cir. 1999) (holding that federal habeas courts lack jurisdiction “to review  
8 state court applications of state procedural rules”)

### 9 **1. Ground 2**

10 In Ground 2, Granados alleges that the Nevada Supreme Court erred in affirming  
11 the state district court’s failure to grant Granados’s motion for new trial. (ECF No. 2 at 14.)  
12 Respondents argue that Ground 2 should be dismissed as non-cognizable in federal  
13 habeas because it is an issue of state law and Granados failed to identify a federal right  
14 that was violated. (ECF No. 7 at 10.) Granados argues that he cited to federal authority  
15 concerning the state district court’s abuse of discretion. (ECF No. 13 at 2.)

16 The Court finds that Ground 2 is not cognizable in federal habeas because it  
17 presents a purely state law claim. Although Granados cites to *Cooter & Gell v. Hartmax*  
18 *Corp.*, 496 U.S. 384 (1990), in his petition, Granados did so in reference to the abuse of  
19 discretion standard used by appellate courts in reviewing a district court’s findings. (See  
20 ECF No. 2 at 14-16.) Granados, however, has not identified a violation arising under  
21 federal law. Accordingly, Ground 2 fails to state a cognizable claim for federal habeas  
22 relief.

### 23 **2. Ground 3**

24 In Ground 3, Granados alleges that the Nevada Supreme Court misapplied clearly  
25 established federal law in failing to grant relief when the state district court erroneously  
26 instructed the jury on lying in wait. (ECF No. 2 at 16.) Respondents argue that Ground 3  
27 should be dismissed as non-cognizable in federal habeas because Granados did not  
28 identify a federal basis for his claim. (ECF No. 7 at 10.) Granados argues that Ground 3 is

1 premised on the insufficient nature of the evidence and the state district court's abuse of  
2 discretion, which are concepts of federal nature. (ECF No. 13 at 3.)

3 Granados's claim presents no federal question because it involves the application  
4 or interpretation of state law. *See Swarthout v. Cooke*, 562 U.S. 216, 220-  
5 22 (2011) (noting that the Supreme Court of the United States has "long recognized that  
6 a mere error of state law is not a denial of due process" and the same rule applies to the  
7 deprivation of a state-created liberty interest). Granados cites to a federal case to support  
8 Ground 3 but doing so does not convert the claim to a cognizable federal claim.<sup>4</sup> The core  
9 of Granados's claim is a review of state court rulings on state law and Granados failed to  
10 identify a violation arising under federal law. Accordingly, Ground 3 fails to state a  
11 cognizable claim for federal habeas relief.

## 12 **B. Exhaustion**

13 A state inmate first must exhaust state court remedies on a habeas claim before  
14 presenting that claim to the federal courts. *See* 28 U.S.C. § 2254(b)(1)(A). This exhaustion  
15 requirement ensures that the state courts, as a matter of comity, will have the first  
16 opportunity to address and correct alleged violations of federal constitutional guarantees.  
17 *See Coleman v. Thompson*, 501 U.S. 722, 730-31 (1991). "A petitioner has exhausted his  
18 [or her] federal claims when he [or she] has fully and fairly presented them to the state  
19 courts." *Woods v. Sinclair*, 764 F.3d 1109, 1129 (9th Cir. 2014) (citing *O'Sullivan*  
20 *v. Boerckel*, 526 U.S. 838, 844-45 (1999) ("Section 2254(c) requires only that state  
21 prisoners give state courts a *fair* opportunity to act on their claims.")).

22 A petitioner must present the substance of his or her claim to the state courts, and  
23 the claim presented to the state courts must be the substantial equivalent of the claim  
24 presented to federal court. *See Picard v. Connor*, 404 U.S. 270, 278 (1971). The state

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26 <sup>4</sup>*See Brecht v. Abrahamson*, 507 U.S. 619 (1993) (determining whether habeas  
27 relief must be granted for prosecution's use for impeachment purposes of petitioner's post-  
28 *Miranda* silence, the standard is whether error had substantial and injurious effect or  
influence in determining jury's verdict, rather than whether error was harmless beyond  
reasonable doubt.)

1 courts have been afforded a sufficient opportunity to hear an issue when the petitioner has  
2 presented the state court with the issue's factual and legal basis. *See Weaver v.*  
3 *Thompson*, 197 F.3d 359, 364 (9th Cir. 1999). *See also Scott v. Schriro*, 567 F.3d 573,  
4 582-83 (9th Cir. 2009) ("Full and fair presentation additionally requires a petitioner to  
5 present the substance of his [or her] claim to the state courts, including a reference to a  
6 federal constitutional guarantee and a statement of facts that entitle the petitioner to  
7 relief.").

8 A petitioner may reformulate his or her claims so long as the substance of his or  
9 her argument remains the same. *See Picard v. Connor*, 404 U.S. 270, 277-78  
10 (1971) (internal citations and quotation marks omitted) ("Obviously there are instances in  
11 which the ultimate question for disposition will be the same despite variations in the legal  
12 theory or factual allegations urged in its support . . . . We simply hold that the substance  
13 of a federal habeas corpus claim must first be presented to the state courts.")

#### 14 **1. Grounds 2 and 3**

15 In regard to Grounds 2 and 3, Respondents contend that Granados presented only  
16 state law claims on the state direct appeal without presenting any claims of a federal  
17 constitutional violation. (ECF No. 7 at 8-9.) A petitioner's mere mention of the federal  
18 Constitution as a whole, without specifying an applicable provision, or an underlying  
19 federal legal theory, does not suffice to exhaust the federal claim. *See Castillo v.*  
20 *McFadden*, 399 F.3d 993, 1002 (9th Cir. 2005) (holding that exhaustion demands more  
21 than a citation to a general constitutional provision, detached from any articulation of the  
22 underlying federal legal theory). Nor is a federal claim exhausted by a petitioner's mention,  
23 in passing, of a broad constitutional concept, such as due process. *See Hiivala v. Wood*,  
24 195 F.3d 1098, 1106 (9th Cir. 1999) (emphasis added) (holding that "general appeals to  
25 broad constitutional principles, such as *due process*, equal protection, and the right to a  
26 fair trial, are insufficient to establish exhaustion").

27 Here, the claims presented on direct appeal do not implicate federal constitutional  
28 law and do not refer to the United States Constitution in any respect. (Ex. I, ECF No. 1-9

1 at 12-14.) Granados relies on *Jackson v. Virginia*, 443 U.S. 307, 319 (1979), in arguing  
2 that the “concept of insufficiency of the evidence has sound support in federal law.” (ECF  
3 No. 13 at 2.) However, Granados did not cite to *Jackson* or any federal case in his direct  
4 appeal briefing regarding Grounds 2 and 3 to the Nevada Supreme Court. In addition,  
5 merely because a federal criminal case discusses a standard does not signify that the  
6 federal criminal case is applying federal constitutional law. The discussion of a “federal  
7 standard” is not inherently a discussion of a federal *constitutional* standard. Granados did  
8 not present federal constitutional claims to the state courts. Grounds 2 and 3, therefore,  
9 are not exhausted.

## 10 **2. Ground 4**

11 In Ground 4, Granados alleges that his counsel rendered ineffective assistance  
12 when counsel incorrectly instructed the jury that Granados had the burden to prove self-  
13 defense at trial. (ECF No. 2 at 19.) Respondents argue that Ground 4 is unexhausted  
14 because Granados adds new allegations that render the claim fundamentally altered from  
15 the claim presented before the Nevada Supreme Court. (ECF No. 7 at 6-7.) Specifically,  
16 Respondents argue that Granados added the allegation that no reasonable juror would  
17 have convicted Granados if counsel had not shifted the burden of proving self-defense  
18 and the allegation that evidence at trial was not overwhelming. (*Id.*) Granados argues that  
19 he did not present a fundamentally new argument, but merely incorporated an analysis as  
20 to why the Nevada Supreme Court’s decision was incorrect. (ECF No. 13 at 5.)

21 “A claim has not been fairly presented in state court if new factual allegations either  
22 fundamentally alter the legal claim already considered by the state courts, or place the  
23 case in a significantly different and stronger evidentiary posture than it was when the state  
24 courts considered it.” *Dickens v. Ryan*, 740 F.3d 1302, 1318 (9th Cir. 2014) (internal  
25 quotation marks omitted) (quoting *Vasquez v. Hillery*, 474 U.S. 254, 260 (1986); *Beaty v.*  
26 *Stewart*, 303 F.3d 975, 989-90 (9th Cir. 2002); *Aiken v. Spalding*, 841 F.2d 881,  
27 883, 883 (9th Cir. 1988)). The Court finds that the added allegations do not fundamentally  
28 alter Granados’s claim. The Court has reviewed the record and concludes that Granados

1 fairly presented the allegations regarding his claim in Ground 4 when he alleged that “this  
2 instance of ineffective assistance of counsel prejudiced Mr. Granados and severely  
3 undermined his defense.” (Ex. J, ECF No. 1-10 at 23.) Ground 4 of his federal petition  
4 does not introduce any other federal grounds for relief and does not fundamentally alter or  
5 substantially improve the evidentiary posture of the claim presented before the Nevada  
6 appellate court. Accordingly, the Court finds that Ground 4 is exhausted.

### 7 **3. Ground 6(D)**

8 In Ground 6(D), Granados alleges that his counsel rendered ineffective assistance  
9 because his counsel failed to conduct an adequate investigation as to prior acts of violence  
10 of the victims and potential testimony, which had a prejudicial effect on the trial. (ECF No.  
11 2 at 34.) Respondents argue that Ground 6(D) is unexhausted because Granados adds  
12 new facts and allegations that render the claim fundamentally different. (ECF No. 7 at 8.)  
13 Respondents argue that Granados added the arguments that potential testimony to  
14 corroborate Granados’s testimony was not cumulative, trial counsel’s decision not to  
15 investigate was tactically unreasonable, and that J.G.’s testimony was prejudicial.<sup>5</sup> (*Id.*)

16 The Court determines that Ground 6(D) is partially exhausted. The Court finds the  
17 argument that trial counsel’s decision not to investigate was tactically unreasonable was  
18 fairly presented to the state courts. (*See* Ex. J, ECF No. 1-10 at 28-29, 34, 35.) Moreover,  
19 the Court finds the argument that counsel should have corroborated Granados’s testimony  
20 was fairly presented to the state courts and any new facts presented in relation to this  
21 allegation did not fundamentally alter or place the claim in a significantly different  
22 evidentiary posture than when the state courts considered it. (*See* Ex. J, ECF No. 1-10 at  
23 31.) Additionally, the Court agrees with Granados that his argument regarding J.G.’s  
24 testimony was presented fairly to the state courts. (*See* Ex. J, ECF No. 1-10 at 36.)

25 Ground 6(D), however, is partially unexhausted to the extent that Granados argues  
26 that the Nevada appellate court should have considered the cumulative effect of counsel’s

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27 <sup>5</sup>Respondents refer to J.G.’s testimony in their Motion. However, Respondents’  
28 citation refers to pages that discuss testimony from Mr. Hernandez. (*See* ECF Nos. 7 at 8,  
2 at 35-36.)

1 alleged instances of failure to investigate. (See ECF No. 2 at 36.) The Ninth Circuit has  
2 affirmed the decision of a district court that a cumulative-error claim must be exhausted  
3 before the district court may consider it. See *Wooten v. Kirkland*, 540 F.3d 1019, 1026 (9th  
4 Cir. 2008); *Solis v. Garcia*, 219 F.3d 922, 930 (9th Cir. 2000). “Briefing a number of  
5 isolated errors that turn out to be insufficient to warrant reversal does not automatically  
6 require the court to consider whether the cumulative effect of the alleged errors prejudiced  
7 the petitioner.” *Wooten*, 540 U.S. at 1025. Granados did not present an allegation that his  
8 counsel rendered ineffective assistance due to the cumulative effect of his counsel’s  
9 alleged instances of failure to investigate on post-conviction appeal. As such, Ground 6(D)  
10 is partially unexhausted in regard to the allegation that the Nevada Supreme Court should  
11 have considered the cumulative effect of Granados’s counsel’s alleged instances of failure  
12 to investigate.

#### 13 **IV. OPTIONS ON A MIXED PETITION**

14 A federal court may not entertain a habeas petition unless the petitioner has  
15 exhausted all available and adequate state court remedies for all claims in the petition.  
16 See *Rose v. Lundy*, 455 U.S. 509, 510 (1982). A “mixed petition” containing both  
17 exhausted and unexhausted claims is subject to dismissal. *Id.* In the instant case, the  
18 Court finds that (a) Grounds 2 and 3 are dismissed as non-cognizable in federal habeas  
19 and are unexhausted; and (b) the portion of Ground 6(D) alleging that the Nevada  
20 appellate court should have considered the cumulative effect of counsel’s alleged  
21 instances of failure to investigate is unexhausted. Because Granados’s petition is mixed,  
22 he has three options:

- 23 1. File a motion to dismiss seeking partial dismissal of only the unexhausted  
24 claims;
- 25 2. File a motion to dismiss the entire petition without prejudice in order to return to  
26 state court to exhaust the unexhausted claims; and/or
- 27 3. File a motion for other appropriate relief, such as a motion for a stay an

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