

THE HONORABLE JOHN C. COUGHENOUR

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UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF WASHINGTON
AT SEATTLE

DANIEL FOWLER,

Plaintiff,

v.

SAN JUAN COUNTY et al.,

Defendants.

CASE NO. C19-0208-JCC

ORDER

This matter comes before the Court on Defendants’ motion for summary judgment (Dkt. No. 17). Having thoroughly considered the parties’ briefing and the relevant record, the Court finds oral argument unnecessary and hereby GRANTS in part and DENIES in part the motion for the reasons explained herein.

I. BACKGROUND

Plaintiff Daniel Fowler’s relationship with Holly Dennis, his girlfriend, was turbulent at times and resulted in several contacts with San Juan County law enforcement officers. (See Dkt. No. 22 at 1.) On November 25, 2014, after Dennis broke up with Plaintiff, Defendant Deputy Sheriff Raymond Harvey responded to a pair of 911 calls in which Dennis first requested a welfare check of Plaintiff and then reported that Plaintiff refused to release Dennis’s vehicle from his automotive shop. (Dkt. No. 19 at 2, 29.) On August 14, 2015, after Dennis asked Plaintiff to move out of her home, she called 911 to report Plaintiff was behaving in an enraged

1 manner towards her; she later reported he had vandalized her property. (*Id.* at 3.) Defendant
2 Harvey investigated Dennis's reports and arrested Plaintiff for domestic violence malicious
3 mischief. (*Id.* at 3–4.) Plaintiff was charged, and the San Juan County District Court entered a
4 domestic violence protection order, which prohibited Plaintiff from having contact with Dennis.
5 (*Id.* at 4.) On August 27, 2015, Dennis secured a second protection order from the Superior Court
6 of Washington for San Juan. (Dkt. No. 22 at 1, 8.)

7 On December 21, 2015, Dennis obtained a modification to the superior court's protection
8 order that terminated the no-contact provision. (*Id.* at 1, 15.) On February 24, 2016, the district
9 court terminated its protection order. (*Id.* at 21.) The Sheriff's Office is routinely provided with
10 copies of protection orders from the San Juan County District and Washington Superior Courts.
11 (Dkt. No. 19 at 4.)

12 On March 1, 2016, Defendant Harvey saw Plaintiff and Dennis sitting together in
13 Dennis's parked vehicle. (*Id.*) Defendant Harvey was aware that the district court had entered a
14 protection order; he called the San Juan County Sheriff's Office dispatch and was erroneously
15 told the protection order was still in place. (*Id.*) He ordered Plaintiff and Dennis to separate. (*Id.*)
16 Plaintiff was adamant that the district court's protection order had been quashed and showed
17 Defendant Harvey a copy of the order terminating the district court's protection order, but
18 Plaintiff nevertheless complied. (*Id.* at 4–5.) On March 4, the next day that Defendant Harvey
19 reported to work, he called dispatch again to clarify the status of the district court's protection
20 order. (*Id.*) This time, dispatch told him that the district court's protection order had indeed been
21 terminated but the superior court's protection order was still in place and prohibited Plaintiff
22 from contact with Dennis. (*Id.* at 5.) Defendant Harvey called Plaintiff and left a voice message
23 to this effect. (Dkt. No. 22 at 3.) The next day, Plaintiff left a voice message for Defendant
24 Harvey stating that the superior court's protection order had also been quashed. (*Id.*)

25 On March 7, Defendant Harvey responded to Dawn Atkinson's report of the presence of
26 Plaintiff as an unwanted person on a third party's property. (Dkt. No. 19 at 5.) When Defendant

1 Harvey arrived at the address, Atkinson told him that Plaintiff had been there with Dennis but
2 had left and likely returned to his house. (*Id.* at 5–6.) Defendant Harvey called dispatch and was
3 once again told that the superior court’s protection order was in place. (*Id.* at 6). Defendant
4 Harvey, along with Deputy Sheriff David Holland, went to Plaintiff’s residence, knocked on the
5 door, and spoke to Plaintiff. (*Id.* at 58.) The parties disagree over where the conversation took
6 place. While Plaintiff maintains that he stood calmly just inside the threshold of his house with
7 the door open, Defendant Harvey states that Plaintiff came out on the porch and was in an
8 agitated state. (*See* Dkt. Nos. 19 at 6, 58; 22 at 4.) Defendant Harvey questioned Plaintiff about
9 Atkinson’s report. (Dkt. No. 19 at 58.) Next, Defendant Harvey questioned Plaintiff about his
10 contact with Dennis and informed him that the superior court’s protection order still prohibited
11 him from contact with Dennis. (*Id.*) Plaintiff insisted that the order was no longer in effect. (*Id.*)

12 What happened next is also in dispute. Defendant Harvey maintains he attempted to place
13 Plaintiff under arrest for violation of the superior court’s protection order and advised Plaintiff to
14 turn around and place his hands behind his back. (*Id.*) Defendant Harvey states that Plaintiff
15 walked from the porch back into the house and continued resisting after Defendant Harvey and
16 the other officer grabbed him and began applying handcuffs. (*Id.*) Defendants note that
17 Defendant Harvey was aware of at least three previous incidents in which Plaintiff had been
18 charged or convicted of assault, including one in which Defendant Harvey was the responding
19 officer. (*Id.* at 2 and 11.) Defendant Harvey also maintains he did not know whether Dennis was
20 present and was concerned that she could be in danger of harm from Plaintiff. (*Id.* at 6.)

21 Plaintiff maintains that when Defendant Harvey advised him that he had violated the
22 superior court’s protection order, Plaintiff remained calm, stated that he would retrieve the court
23 order showing the modification, and turned to go to his bedroom. (Dkt. No. 22 at 4.) Plaintiff
24 states that as he turned to look for the paperwork, Defendant Harvey unexpectedly slammed into
25 him from behind, shoved him into a wall, brought him to the floor, pulled his left arm, and
26 shoved it up towards his shoulder blade. (*Id.* at 4.) Plaintiff says he felt a pop and felt something

1 break in his shoulder. (*Id.* at 4–5, 26.) Plaintiff maintains that he was never given a warning or
2 informed he was under arrest. (*Id.* at 4.) Plaintiff’s daughter was present and corroborates his
3 account. (*See* Dkt. No. 23.)

4 Defendants do not dispute that when Defendant Harvey and the other officer restrained
5 Plaintiff, they grabbed Plaintiff by the arms, pushed him into a corner, damaging his glasses,
6 forced him face down onto the floor, and twisted his left arm behind his back. (*See* Dkt. No. 21
7 at 8; 22 at 4; 25.) Plaintiff states that after cuffing him, Defendant Harvey pulled up on the cuffs
8 again and caused Plaintiff more pain. (Dkt. No. 22 at 5.)

9 Defendant Harvey took Plaintiff to the sub-station to process him for booking (Dkt. No.
10 19 at 59.) Defendant Harvey asked dispatch to fax the superior court’s protection order (*Id.*)
11 Dispatch informed him that when they pulled the order from the filing drawer, they found an
12 amendment stapled to the back that eliminated the no-contact provision. (*Id.*) The amendment to
13 the protection order had not been logged in the dispatch computer system. (*Id.*) Defendant
14 Harvey contacted Defendant Sheriff Ronald Krebs, who agreed that Plaintiff should be released.
15 (*Id.*) Defendant Harvey apologized for the miscommunication and released Plaintiff. (*Id.*)

16 Plaintiff has had persistent pain following his arrest. (Dkt. No. 22 at 5.) Plaintiff states
17 that his shoulder was seriously injured and required extensive surgery. (*Id.* at 5–6.) Plaintiff’s
18 shoulder condition has caused him financial hardship because it has impaired his ability to work
19 as a mechanic, drive heavy equipment, or work with firewood. (*Id.* at 6.) Defendants dispute the
20 extent of Plaintiff’s shoulder injury and point to evidence showing that he had a preexisting
21 degenerative joint condition that may have required surgery even without an injury. (Dkt. No. 26
22 at 4, 6.) Defendants also point to Defendant Harvey’s arrest report, which states that Plaintiff
23 said his left shoulder hurt because of a preexisting condition. (Dkt. No. 19 at 59.)

24 Plaintiff brings the following causes of action against Defendants: (1) arrest without
25 probable cause in violation of 42 U.S.C. § 1983; (2) excessive use of force in violation of 42
26 U.S.C. § 1983; (3) municipal liability for violations of Plaintiff’s Fourth Amendment rights in

1 violation of 42 U.S.C. § 1983; (4) negligence; (5) outrage; and (6) trespass.¹ (Dkt. No. 7 at 15–
2 19.) Defendants move for summary judgment dismissing all of Plaintiff’s claims. (Dkt. No. 17.)

3 **II. DISCUSSION**

4 **A. Summary Judgment Standard**

5 “The court shall grant summary judgment if the movant shows that there is no genuine
6 dispute as to any material fact and the movant is entitled to judgment as a matter of law.” Fed. R.
7 Civ. P. 56(a). In making such a determination, the Court must view the facts and justifiable
8 inferences to be drawn therefrom in the light most favorable to the nonmoving party. *Anderson v.*
9 *Liberty Lobby, Inc.*, 477 U.S. 242, 255 (1986). Once a motion for summary judgment is properly
10 made and supported, the opposing party “must come forward with ‘specific facts showing that
11 there is a genuine issue for trial.’” *Matsushita Elec. Indus. Co. v. Zenith Radio Corp.*, 475 U.S.
12 574, 587 (1986) (quoting Fed. R. Civ. P. 56(e)). Material facts are those that may affect the
13 outcome of the case, and a dispute about a material fact is genuine if there is sufficient evidence
14 for a reasonable jury to return a verdict for the non-moving party. *Anderson*, 477 U.S. at 248–49.
15 Conclusory, non-specific statements in affidavits are not sufficient, and “missing facts” will not
16 be “presumed.” *Lujan v. National Wildlife Fed’n*, 497 U.S. 871, 888–89 (1990). Ultimately,
17 summary judgment is appropriate against a party who “fails to make a showing sufficient to
18 establish the existence of an element essential to that party’s case, and on which that party will
19 bear the burden of proof at trial.” *Celotex Corp. v. Catlett*, 477 U.S. 317, 324 (1986).

20 **B. Defendant Harvey**

21 To state a § 1983 claim, a plaintiff must allege “(1) a violation of rights protected by the
22 Constitution or created by federal statute, (2) proximately caused (3) by conduct of a ‘person’
23 (4) acting under color of state law.” *Crumpton v. Gates*, 947 F.2d 1418, 1420 (9th Cir. 1991).

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26 ¹ Plaintiff concedes that his state law claims for assault, battery, and false imprisonment are
time-barred pursuant to Wash. Rev. Code § 4.16.100(1). (*See* Dkt. No. 21 at 23.)

1 A warrantless arrest, which constitutes a “seizure,” is “unreasonable” and thus
2 unconstitutional if it is not supported by probable cause—*i.e.*, if “the facts and circumstances
3 within [the arresting officer’s] knowledge are [not] sufficient for a reasonably prudent person to
4 believe that the suspect has committed a crime.” *Rosenbaum v. Washoe Cty.*, 663 F.3d 1071,
5 1076 (9th Cir. 2011). Thus, to prevail on a § 1983 claim for false arrest, a plaintiff must
6 demonstrate that, based on the facts known to the officer at the time of the arrest, there was no
7 probable cause to arrest him. *Norse v. City of Santa Cruz*, 629 F.3d 966, 978 (9th Cir. 2010).
8 “Protection orders, like warrants, are not stamped from a single template.” *Beier v. City of*
9 *Lewiston*, 354 F.3d 1058, 1069 (9th Cir. 2004). “Law enforcement officers who act to
10 enforce . . . a protection order therefore have a responsibility to familiarize themselves with the
11 order’s precise contents through some official source.” *Id.*

12 1. Probable Cause and Wrongful Arrest

13 Plaintiff alleges his arrest violated his Fourth Amendment right to be free from
14 unreasonable seizure because Defendant Harvey lacked probable cause to arrest him for violation
15 of the superior court’s protection order. (Dkt. No. 21). Construing the facts in the light most
16 favorable to Plaintiff, Defendant Harvey was aware of the following facts: (1) Defendant Harvey
17 had arrested Plaintiff for domestic violence malicious mischief against Dennis in August 2015;
18 (2) the district court had entered a protection order prohibiting Plaintiff’s contact with Dennis;
19 (3) on March 4, dispatch admitted to Defendant Harvey that they had made an error when they
20 told him the district court’s protection order was still in place; (4) also on March 4, dispatch
21 stated to Defendant Harvey that the superior court’s protection order was still in place; (5) on
22 March 5, Plaintiff left a voicemail for Defendant Harvey stating that the superior court’s
23 protection order was likewise no longer in effect; (6) on March 7, Atkinson informed Defendant
24 Harvey that she had seen Plaintiff with Dennis; (7) also on March 7, dispatch reiterated that the
25 superior court’s protection order was still in effect; (8) when Defendant Harvey arrived at
26 Plaintiff’s house and spoke to him, Plaintiff did not deny his contact with Dennis but stated that

1 the superior court’s protection order no longer prohibited Plaintiff’s contact with Dennis. (*See*
2 Dkt. No. 10 at 3-6, 51–52.)

3 Based on the facts available to Defendant Harvey, there was sufficient basis for a prudent
4 officer to reasonably believe that probable cause existed to arrest Plaintiff for violation of the
5 superior court’s protection order. Defendant Harvey made multiple attempts to verify the
6 contents of the protection orders against Plaintiff through an official source, and he only decided
7 that probable cause existed after dispatch (erroneously) confirmed that the superior court’s
8 protection order was still in place. (Dkt. No. 19 at 6, 58.) Although Defendant Harvey was faced
9 with conflicting information from dispatch and Plaintiff, it was reasonable under the
10 circumstances to rely on dispatch, an official source. “A police officer who does not personally
11 read [a protection] order . . . may fulfill his duty by obtaining information from authorized
12 personnel—such as a supervisor or police dispatcher—who have access to the terms of the
13 order.” *Beier*, 354 F.3d at 1069. Although Defendant Harvey knew dispatch had made at least
14 one prior error, that was not enough to make it unreasonable for him to have relied on this
15 official channel of information instead of Plaintiff’s assertion. Furthermore, once Defendant
16 Harvey believed there was probable cause to indicate Plaintiff had violated a protection order, he
17 was required to arrest Plaintiff for this offense. *See* Wash. Rev. Code §§ 10.99.055,
18 10.31.100(2)(a). Thus, Defendant Harvey possessed sufficient information to form an objectively
19 reasonable belief that there was probable cause to arrest Plaintiff. Accordingly, Defendants’
20 motion for summary judgment is GRANTED as to this claim.

21 2. Illegal Entry

22 Plaintiff also claims his arrest was illegal because Defendant Harvey entered his home
23 without a warrant. (Dkt. 21 at 10–11.) While a warrantless arrest in a public place does not
24 violate the Fourth Amendment, such an arrest made inside an individual’s home is presumptively
25 unreasonable, absent exigent circumstances. *Payton v. New York*, 445 U.S. 573, 590 (1980). On
26 the other hand, if a suspect freely opens his door to police, he “voluntarily expose[s] himself to

1 warrantless arrest,” regardless of whether he stands inside or outside the threshold of his home.
2 *United States v. Vaneaton*, 49 F.3d 1423, 1426 (9th Cir. 1995) (quoting *United States v. Johnson*,
3 626 F.2d 753, 757 (9th Cir. 1980)).

4 The parties dispute whether Defendant Harvey arrested Plaintiff on his porch or inside his
5 home. (*See* Dkt. Nos. 17 at 9; 21 at 10.) But even if Plaintiff had remained inside the threshold of
6 his home throughout the encounter, his Fourth Amendment rights were not violated because he
7 voluntarily opened the door of his dwelling in response to a noncoercive knock by the police. *See*
8 *Vaneaton*, 49 F.3d at 1426. Thus, Defendants’ motion for summary judgment is GRANTED as
9 to this claim.

10 3. Excessive Use of Force

11 In determining whether a police officer’s use of force is unreasonable, the Court balances
12 “the nature and quality of the intrusion on the individual’s Fourth Amendment interests” against
13 the governmental interests at stake. *Graham v. Connor*, 490 U.S. 386, 396 (1989) (quoting
14 *Tennessee v. Garner*, 471 U.S. 1, 8 (1985)). The surrounding circumstances must be judged
15 objectively from the perspective of a reasonable officer on the scene. *Deorle v. Rutherford*, 272
16 F.3d 1272, 1279 (9th Cir. 2001). To evaluate the governmental interest, the Court looks to the
17 “severity of the crime at issue, whether the suspect poses an immediate threat to the safety of the
18 officers or others, and whether he is actively resisting arrest or attempting to evade arrest by
19 flight.” *Graham*, 490 U.S. at 396. Because the balancing of these factors “nearly always requires
20 a jury to sift through disputed factual contentions, and to draw inferences therefrom . . . summary
21 judgment [] in excessive force cases should be granted sparingly.” *Coles v. Eagle*, 704 F.3d 624,
22 628 (9th Cir. 2012) (quoting *Santos v. Gates*, 287 F.3d 846, 853 (9th Cir. 2002)).

23 Drawing all reasonable inferences in favor of Plaintiff, this Court concludes that a
24 reasonable jury could find that Defendant Harvey applied excessive force. The degree of
25 intrusion on Plaintiff’s interests was significant. *See Graham*, 490 U.S. at 396. Defendant Harvey
26 and Deputy Sheriff Holland grabbed Plaintiff, shoved him forcefully into the wall, slammed him

1 to the floor, and wrenched his arm until something broke or popped in his left shoulder. (Dkt.
2 Nos. 22 at 4; 23 at 2–3.) This intrusion must be balanced against the governmental interest under
3 the three *Graham* factors. *See Graham*, 490 U.S. at 396. First, Plaintiff was suspected of
4 violating a domestic violence protection order, a misdemeanor crime, but one that requires arrest.
5 (Dkt. No. 19 at 6.) Second, Defendants argue that Plaintiff was potentially a danger to the
6 arresting officers or others because of his prior history of assaults and the possibility that Dennis
7 was present and in danger. (Dkt. No. 17 at 14.) These two safety considerations, however, must
8 be balanced against the fact that Plaintiff was unarmed and calm, he had been previously
9 compliant in his interactions with Defendant Harvey, and Dennis was nowhere to be seen. (*See*
10 Dkt. Nos. 19 at 4–5; 22 at 4.) Third, Plaintiff has submitted evidence that that he calmly told the
11 officers he was going to retrieve his paperwork, then turned toward his bedroom, before the
12 officers forcibly restrained him. (*See* Dkt. No. 22 at 4.) The appropriateness of the force
13 Defendant Harvey used hinges on disputed questions of fact, including: (1) whether Plaintiff was
14 agitated; (2) whether Plaintiff had already been placed under arrest and ordered to place his
15 hands behind his back; (3) whether Plaintiff “fled” or merely stepped inside his home; (4)
16 whether Plaintiff resisted the officers; and, crucially, (5) what degree of force Defendant Harvey
17 applied to Plaintiff. On balance, a reasonable jury could conclude that Defendant Harvey’s use of
18 force was excessive to restrain a calm, unarmed individual suspected of violating a protection
19 order where the officer had not yet placed the suspect under arrest and where the subject of the
20 protection order was nowhere to be seen. *See Graham*, 490 U.S. at 396. Accordingly,
21 Defendants’ motion for summary judgment is DENIED as to this claim.² Because material facts
22 are in dispute as to the reasonableness of Defendant Harvey’s use of force, Defendants’ motion
23 for summary judgment on the basis of qualified immunity is likewise DENIED.

24
25 ² Defendants argue that qualified immunity should protect Defendant Harvey from liability
26 for the excessive use of force claim. (Dkt. 17 at 15.) Because material facts remain in dispute,
including what degree of force Defendant Harvey used, Defendants have not established that
Defendant Harvey is entitled qualified immunity.

1 **C. Municipal Liability**

2 To state a claim against a municipal entity for a constitutional violation, “[a]
3 plaintiff must go beyond the *respondeat superior* theory of liability and demonstrate that the
4 alleged constitutional deprivation was the product of a policy or custom of the local
5 governmental unit.” *Kirkpatrick v. Cty. of Washoe*, 843 F.3d 784, 793 (9th Cir. 2016). “The
6 [Supreme] Court has further required that the plaintiff demonstrate that the policy or custom of a
7 municipality ‘reflects deliberate indifference to the constitutional rights of its inhabitants.’”
8 *Castro v. Cty. of Los Angeles*, 833 F.3d 1060, 1060 (quoting *City of Canton v. Harris*, 489 U.S.
9 378, 392 (1989)).

10 Plaintiff alleges that Defendant San Juan County violated his Fourth Amendment rights
11 by promulgating policies and customs or ratifying actual practices that caused Plaintiff’s
12 wrongful arrest and Defendant Harvey’s excessive use of force. (Dkt. No. 7 at 15–16, 19–20.)
13 Plaintiff also alleges Defendant San Juan County failed to properly train its officers on probable
14 cause and use of force with such deliberate indifference that it violated Plaintiff’s constitutional
15 rights. (*Id.* at 19.) Plaintiff’s claims against Sheriff Krebs³ are functionally equivalent to
16 Plaintiff’s claim against San Juan County, the entity of which he is a part, so the Court will
17 consider these claims together. *See Hafer v. Melo*, 502 U.S. 21, 25 (1997); *Holley v. Cal. Dep’t*
18 *of Corr.*, 599 F.3d 1108, 1111 (9th Cir. 2010).

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21 ³ To state a § 1983 claim, a plaintiff must allege facts showing how any individually-named
22 defendants caused or personally participated in causing the constitutional or statutory violations
23 alleged in the complaint. *See Arnold v. IBM*, 637 F.2d 1350, 1355 (9th Cir. 1981). Although
24 Plaintiff states that Defendant Krebs is being sued in his individual capacity, Plaintiff has
25 provided no evidence of Defendant Krebs’s direct participation in Plaintiff’s arrest or in the use
26 of force against Plaintiff. (*See* Dkt. No. 7 at 3; *see generally* Dkt. No. 21.) Nor has Plaintiff
opposed summary judgment on this claim. (*See* Dkt. No. 21 at 21–22.) The only theory of
liability Plaintiff pursues against Defendant Krebs is a *Monell* municipal liability claim. (*Id.*)
Accordingly, Defendant’s motion for summary judgment is GRANTED as to claims against
Defendant Krebs in his individual capacity.

1 1. Probable Cause and Wrongful Arrest

2 Plaintiff does not point to evidence in the record that shows Defendants failed to properly
3 train officers on matters of probable cause or ratified unconstitutional acts by Defendant Harvey.
4 (*See generally* Dkt. Nos. 7, 21.) Indeed, Plaintiff does not pursue this claim in his response. (*See*
5 Dkt. No. 21.) Furthermore, because Defendant Harvey had probable cause to arrest Plaintiff,
6 Plaintiff's Fourth Amendment rights were not violated. (*See supra* Section II.B). Accordingly,
7 Defendants' motion for summary judgment is GRANTED as to this claim.

8 2. Excessive Use of Force

9 Plaintiff does not point to evidence in the record that shows Defendants failed to properly
10 train officers on procedures for arrest and use of force. (*See generally* Dkt. Nos. 7, 21.) Nor does
11 Plaintiff offer evidence to show that Defendants ratified and approved Defendant Harvey's use
12 of force. (*Id.*) Indeed, Plaintiff does not pursue this claim in his response. (*See* Dkt. No. 21.)
13 Accordingly, Defendants' motion for summary judgment is GRANTED as to this claim.

14 3. Record-Keeping

15 Plaintiff asserts a theory of municipal liability based on inadequate record-keeping, which
16 he did not raise in his complaint. (*Compare* Dkt. No. 7 with Dkt. No. 21 at 18–21.) Plaintiff
17 offers evidence showing that San Juan County employees made multiple errors in record-keeping
18 and relayed inaccurate information to Defendant Harvey about the protection orders. (*See* Dkt.
19 No. 19 at 51–52.) Plaintiff also presents evidence that, approximately one year after his arrest,
20 the San Juan County prosecutor raised serious concerns about the accuracy of reports from the
21 San Juan County Sheriff's Office. (*See* Dkt. No. 24 at 4.) Although Plaintiff has alleged in his
22 complaint there were errors made relaying information about the protection orders, he did not
23 specifically plead inadequate recordkeeping as a basis for municipality liability. (*See generally*
24 Dkt. No. 7.) Plaintiff now requests leave to amend his complaint to pursue this theory of liability.
25 (Dkt. No. 21 at 20.)

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1 Amendments to complaints should be freely granted when justice so requires. *See*
2 Fed. R. Civ. P. 15(a)(2). Such amendments should be granted unless they will cause the opposing
3 party undue prejudice. *DCD Programs, Ltd. v. Leighton*, 833 F.2d 183, 186 (9th Cir. 1987).
4 Discovery is not scheduled to close until November 20, 2019. (*See* Dkt. No. 16.) Defendants
5 assert that Plaintiff’s request for leave to amend is improper and that it was somehow rendered
6 moot because, in his response, Plaintiff did not pursue his original theory of municipal liability
7 he asserted in his complaint. (*See* Dkt. No. 25 at 9.) The Court rejects these arguments. There is
8 not evidence of “bad faith, undue delay, prejudice to the opposing party, [or] futility of
9 amendment” that would indicate that Plaintiff’s request for leave to amend is improper. *See DCD*
10 *Programs, Ltd.*, 833 F.2d at 186. Accordingly, the Court GRANTS Plaintiff leave to amend his
11 complaint to assert a claim for municipal liability based on inadequate record-keeping.

12 **D. State Law Claims**

13 1. Outrage

14 Plaintiff asserts that Defendant Harvey’s conduct is outrageous under Washington’s
15 common law definition. (*See* Dkt. No. 21 at 23.) To state a claim for the tort of outrage under
16 Washington law, the conduct must be sufficiently extreme to result in liability. *Dicomes v. State*,
17 782 P.2d 1002, 1013 (Wash. 1989). “[M]ere insults and indignities, such as causing
18 embarrassment or humiliation, will not support imposition of liability on a claim of outrage.” *Id.*
19 Rather, the conduct must be “so outrageous in character, and so extreme in degree, as to go
20 beyond all possible bounds of decency, and to be regarded as atrocious, and utterly intolerable in
21 a civilized community.” *Grimsby v. Samson*, 530 P.2d 291, 295 (Wash. 1975). Mere negligence,
22 or even malice, is insufficient to support a claim of outrage. *Waller v. State*, 824 P.2d 1225, 1235
23 (Wash. Ct. App. 1992).

24 Here, Plaintiff argues that Defendant Harvey maimed Plaintiff at home, in front of his
25 child, without probable cause. (Dkt. No. 21 at 23.) But Defendant Harvey was present at
26 Plaintiff’s home for a legitimate law enforcement purpose: to investigate two possible crimes.

1 (Dkt. No. at 6, 57–58.) The information available to Defendant Harvey indicated that Plaintiff
2 was in violation of a protection order and Defendant Harvey was therefore required to arrest him.
3 (*See id.*); *see* Wash. Rev. Code §§ 10.99.055, 10.31.100(2)(a). At most, as discussed above,
4 Plaintiff can show that Defendant Harvey used excessive force in slamming Plaintiff into a
5 corner and onto the ground, conduct which falls far short of outrage under Washington law in
6 both character and kind. *See Grimsby*, 530 P.2d at 295. Thus, Defendants’ motion for summary
7 judgment is GRANTED as to this claim.

8 2. Negligence

9 As to his state law negligence claim, Plaintiff observes correctly that it is permissible to
10 plead in the alternative that Defendants negligently caused harm. (*See* Dkt. No. 21 at 23.) But
11 Plaintiff does not identify the relevant standard of care, let alone point to facts that show that
12 Defendants violated it. (*Id.*) Accordingly, Defendants’ motion for summary judgment is
13 GRANTED as this claim.

14 3. Trespass

15 Plaintiff’s only argument in support of his trespass claim is that Defendant Harvey’s
16 intrusion into Plaintiff’s home was unreasonable. (*Id.*) As discussed above, Defendant Harvey
17 did not violate Plaintiff’s Fourth Amendment rights by entering and arresting Plaintiff because
18 Plaintiff had exposed himself to public view by answering his door. *See supra* Section II.B.
19 Plaintiff does not point to any state law showing that these actions would constitute trespass
20 under Washington law. Thus, Defendants’ motion for summary judgment is GRANTED as this
21 claim.⁴

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24 ⁴ Moreover, even if Plaintiff had presented sufficient evidence to defeat summary judgment
25 as to his negligence and trespass claims against Defendant Harvey, Defendant Harvey would be
26 protected from liability by Washington statutory immunity based on his good faith actions in
attempting to enforce the superior court’s protective order. *See* Wash. Rev. Code §§ 10.99.055,
10.31.100(2)(a).

1 Accordingly, Defendants' summary judgment is GRANTED to Defendants on all state
2 claims.

3 **III. CONCLUSION**

4 For the foregoing reasons, Defendants' motion for summary judgment (Dkt. No. 17) is
5 GRANTED in part and DENIED in part. Plaintiff's time-barred state law claims for assault,
6 battery, and false imprisonment are DISMISSED with prejudice. Defendants' motion for
7 summary judgment is GRANTED as to Plaintiff's claims for: (1) arrest without probable cause
8 in violation of 42 U.S.C. § 1983; (2) negligence; (3) outrage; and (4) trespass. Those claims are
9 DISMISSED with prejudice. Defendants' motion for summary judgment is GRANTED as to
10 Plaintiff's claims for municipal liability in violation of 42 U.S.C. § 1983, but this claim is
11 DISMISSED without prejudice and with leave to amend to assert a theory of liability premised
12 on inadequate record-keeping. Any amended complaint must be filed within 14 days of the date
13 this order is issued.

14 DATED this 20th day of September 2019.

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18 John C. Coughenour
19 UNITED STATES DISTRICT JUDGE
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