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10 UNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF WASHINGTON  
11 AT TACOMA

12 GORDON L. PEDERSON, pro se

13 Plaintiff,

14 v.

15 STEPHEN PFUHL - VANCOUVER  
16 POLICE OFFICER, PAUL FISK -  
VANCOUVER POLICE OFFICER, *et al.*,

17 Defendants.  
18

No. C05-5717 RBL

ORDER GRANTING  
MOTION FOR  
SUMMARY JUDGMENT

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20 This matter comes before the Court on Defendants Clark Regional Emergency Services Agency  
21 (hereinafter "CRESA") and Debra Butchard's motion for summary judgment. [Dkt. #50] The Court,  
22 having considered the records and file herein, now finds and rules as follows:  
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24 BACKGROUND

25 This dispute arises from a series of events occurring on September 4, 2003. [Dkt. #1-2 at p. 2]  
26 That afternoon, plaintiff became involved in an altercation with two officers from the Vancouver Police  
27 Department, defendants Stephen Pfuhl and Paul Fisk, who had come to plaintiff's son's mother's home to  
28 investigate allegations that plaintiff's son and his girlfriend had been assaulted on their way home from

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3 school. [Dkt. #1-2 at p. 2-6] Plaintiff was arrested and charged with resisting arrest and obstructing a  
4 police officer. [Dkt. #4 at p. 2] During the course of plaintiff's criminal proceedings, he attempted, both  
5 through discovery and with direct contact with defendants CRESA and Butchard, to obtain copies of audio  
6 recordings of 911 calls that were, he alleges, made during the course of his altercation with the two  
7 officers. [Dkt. #4, at p. 3-9]

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9 On October 28, 2003 and October 29, 2003, plaintiff filed requests with CRESA for audio copies  
10 of the 911 calls made on September 4. He was told the tapes would be ready within five days. On  
11 November 18, 2003, plaintiff's request was denied. He received notification of this on November 25,  
12 2003.

13 A few days earlier, on November 10, plaintiff had returned to CRESA, because he had not yet  
14 received the tapes, and was told that there was a backlog, but that the tapes would be ready in another five  
15 days. A week later, plaintiff returned to CRESA, and was again told he'd have the information soon.  
16 Finally, on November 25, plaintiff was put in contact with Debra Butchard, a data analyst for CRESA. She  
17 informed him that the Vancouver City Attorney's office had denied his access to the calls. Ms. Butchard  
18 also apparently had difficulty discerning precisely which calls plaintiff was requesting, as different calls,  
19 even regarding the same incident, are categorized differently. Summary Judgment Reply Declaration of  
20 Debra Butchard at 2.  
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23 At plaintiff's criminal trial, defendant Butchard testified that the tape used at trial was an accurate  
24 and complete copy. However, plaintiff asserts that a neighbor, Jennifer Scandale, made additional 911  
25 calls, which were not included in the tape used at trial. Further, multiple witnesses, plaintiff asserts, knew  
26 of Ms. Scandale's 911 calls.  
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3 On August 2, 2005, presumably after the close of plaintiff's criminal proceedings, plaintiff again  
4 contacted CRESA for copies of the 911 audio recordings or 911 history entries. Ten days later, plaintiff  
5 spoke by phone with Ms. Butchard, who informed him that she could provide copies, but they had been  
6 deleted. Plaintiff was able to acquire two separate histories of 911 calls made regarding the incident.

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8 Plaintiff has filed a claim under 42 U.S.C. § 1983 against Officers Pfuhl and Fisk, as well as  
9 CRESA and Ms. Butchard for violations of his civil rights. Defendants CRESA and Butchard are now  
10 moving for summary judgment on multiple grounds.

### 11 DISCUSSION

12 Plaintiff Pederson has appeared pro se. Courts in this Circuit have long held that, particularly  
13 where a pro se petitioner is facing dismissal, the court will construe his or her pleadings liberally. *See*  
14 *Balistreri v. Pacifica Police Dept.* 901 F.2d 696, 699 (9th Cir. 1990); *Bretz v. Kelman*, 773 F.2d 1026,  
15 1027 n.1 (9th Cir. 1985) (“[W]e have an obligation where the petitioner is pro se. . . to construe the  
16 pleadings liberally and to afford the petitioner the benefit of any doubt.”) The court is aware of and has  
17 applied this rule of liberality.  
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19 Summary judgment is appropriate when, viewing the facts in the light most favorable to the  
20 nonmoving party, there is no genuine issue of material fact which would preclude summary judgment as a  
21 matter of law. Once the moving party has satisfied its burden, it is entitled to summary judgment if the  
22 non-moving party fails to present, by affidavits, depositions, answers to interrogatories, or admissions on  
23 file, “specific facts showing that there is a genuine issue for trial.” *Celotex Corp. v. Catrett*, 477 U.S. 317,  
24 324, 106 S.Ct. 2548, 91 L.Ed.2d 265 (1986). “The mere existence of a scintilla of evidence in support of  
25 the nonmoving party’s position is not sufficient.” *Triton Energy Corp. v. Square D Co.*, 68 F.3d 1216,  
26 1221 (9th Cir. 1995). Factual disputes whose resolution would not affect the outcome of the suit are  
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3 irrelevant to the consideration of a motion for summary judgment. *Anderson v. Liberty Lobby, Inc.*, 477  
4 U.S. 242, 248, 106 S.Ct. 2505, 91 L.Ed.2d 202 (1986). In other words, “summary judgment should be  
5 granted where the nonmoving party fails to offer evidence from which a reasonable jury could return a  
6 verdict in its favor.” *Triton Energy*, 68 F.3d at 122.

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8 **I. Plaintiff Has Not Alleged Federally Protected Rights Were Violated by Defendants CRESA and**  
9 **Butchard**

10 Plaintiff has alleged that defendants CRESA and Butchard have violated his civil rights by refusing  
11 to provide him with copies of the 911 calls made during his altercation with police. 42 U.S.C. § 1983 “is  
12 not itself a source of substantive rights, but merely provides a method for vindicating federal rights  
13 elsewhere conferred.” *Graham v. Connor*, 490 U.S. 386, 393, 109 S.Ct. 1865, 104 L.Ed.2d 443 (1989).  
14 “To make out a cause of action under § 1983, plaintiffs must plead that . . . [defendants] deprived [the  
15 plaintiff] of rights secured by the Constitution or federal statutes.” *Gibson v. United States*, 781 F.2d  
16 1334, 1338 (9th Cir. 1986). Specifically, the plaintiff must show that (1) a person (2) acting under color of  
17 state law (3) proximately caused (4) a violation of his rights protected by the Constitution or created by  
18 federal statute. *Crumpton v. Gates*, 947 F.2d 1418, 1420 (9th Cir. 1991). Further, the plaintiff must show  
19 the violation of a federal right, not a federal statute. *Blessing v. Freestone*, 520 U.S. 329, 340, 117 S.Ct.  
20 1353, 137 L.Ed.2d 569 (1997), citing *Golden State Transit Corp. v. Los Angeles*, 493 U.S. 103, 106, 110  
21 S.Ct. 444, 107 L.Ed.2d 420 (1989).

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24 In his complaint, the plaintiff must articulate the facts pertaining to each defendant’s action that led  
25 to the violation of the right. *Leer v. Murphy*, 844 F.2d 628, 634 (9th Cir. 1988). Those facts must  
26 demonstrate that the defendant’s action or inaction was the “actual and proximate cause of any  
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2 constitutional violation.” *Id.* Even if the right has been articulated, “sweeping conclusory allegations will  
3 not suffice to prevent summary judgment.” *Id.*

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5 Here, plaintiff has neither identified the right that defendants CRESA and Butchard violated, nor  
6 articulated how their actions amounted to the cause of a violation of constitutional or federally created  
7 rights. And while the Court must construe a pro se plaintiff’s complaint liberally, “[a] liberal interpretation  
8 of a civil rights complaint may not supply essential elements of the claim that were not initially pled.”  
9 *Bruns v. Nat’l Credit Union Admin.*, 122 F.3d 1251, 1257 (9th Cir. 1997) (quoting *Ivey v. Bd. of Regents*,  
10 673 F.2d 266, 268 (9th Cir. 1982) (internal quotations omitted); see also *Pena v. Gardner*, 976 F.2d 469,  
11 471 (9th Cir. 1992). Although here plaintiff has very clearly articulated the events that may or may not  
12 have led to a violation of his constitutional rights by defendants Pfuhl and Fisk, he has not alleged any  
13 action on the part of defendants CRESA or Butchard that led to a violation. Plaintiff does list a series of  
14 rights in his response to defendants’ motion, but a mere list of rights is, quite simply, insufficient. Further,  
15 even if the Court were to accept plaintiff’s list of rights as acceptable identification for purposes of a §  
16 1983 action, he has not included, in either his response to defendants’ motion or in his complaint or  
17 supplemented complaint, the facts or events that led to the violation of those rights.  
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21 Since the plaintiff’s complaint, supplemented complaint and response to defendants’ motion for  
22 summary judgment contain neither rights that have been identified, nor an allegation of how defendants  
23 CRESA and Butchard violated those rights, their motion for summary judgment must be GRANTED.

## 24 **II. CRESA Is Not Vicariously Liable for Defendant Butchard’s Actions**

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26 Plaintiff also alleges that defendant CRESA is vicariously liable for the actions of defendant  
27 Butchard. It is well settled that “a municipality cannot be held liable under § 1983 on a respondeat  
28 superior theory.” *Monell v. New York City Dep’t. of Social Services*, 436 U.S. 658, 691, 98 S.Ct. 2018,

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3 56 L.Ed.2d 611 (1978). Municipalities can be held liable if their custom leads to the violation of the  
4 constitutional right. *Id.* at 690-91. However, the plaintiff “must allege that the action inflicting injury  
5 flowed from either an explicitly adopted or a tacitly authorized city policy.” *Gibson v. United States*, 781  
6 F.2d 1334, 1337 (9th Cir. 1986). Plaintiff must also show that “through [the municipality’s] *deliberate*  
7 conduct, [it] was the moving force behind the injury alleged.” *Bd. of the County Comm’rs of Bryan*  
8 *County, Okla. v. Brown*, 520 U.S. 397, 117 S.Ct. 1382, 137 L.Ed.2d 626 (1997) (emphasis in original).  
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10 Here, not only has plaintiff not shown in either his complaint, amended complaint, or response to  
11 the summary judgment motion that the CRESA had a policy or custom that led to his injury, he has also  
12 failed to demonstrate that CRESA was the moving force behind his alleged injury. Plaintiff has neither  
13 alleged that CRESA had a policy that violated his constitutional rights, nor has he alleged that CRESA was  
14 the moving force behind his injury. Further, he has not even responded to defendant CRESA’s arguments.  
15 Since plaintiff has entirely failed to identify any federal right that has been explicitly violated by CRESA, or  
16 to identify how CRESA’s policy or actions led to a violation of his constitutional rights, defendant  
17 CRESA’s motion must be GRANTED.  
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### 19 **III. Defendant Butchard is Qualifiedly Immune from Suit**

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21 Defendant Butchard has argued that she is immune from suit under the principle of qualified  
22 immunity. Government officials are “entitled to some form of immunity from suits for damages.” *Harlow*  
23 *v. Fitzgerald*, 457 U.S. 800, 806, 102 S.Ct. 2727, 73 L.Ed.2d 396 (1982). State actors other than those at  
24 the highest level, such as judges, legislators and the President of the United States, are covered under the  
25 principle of qualified immunity.<sup>1</sup> *See Anderson v. Creighton*, 483 U.S. 635, 107 S.Ct. 3034, 97 L.Ed.2d  
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28 <sup>1</sup>The Court assumes that, as neither party has alleged otherwise, defendants CRESA and Butchard are state actors.

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3 523 (1987). “[P]ublic officers require this protection to shield them from undue interference with their  
4 duties and from potentially disabling threats of liability.” *Harlow*, 457 U.S. at 806.

5 Qualified immunity is “an entitlement not to stand trial or face the other burdens of litigation.”  
6 *Saucier v. Katz*, 533 U.S. 194, 200, 121 S.Ct. 2151, 150 L.Ed.2d 272 (2001) (quoting *Mitchell v. Forsyth*,  
7 472 U.S. 511, 526, 105 S.Ct. 2806, 86 L.Ed.2d 411 (1985) (internal quotations omitted)). The principle is  
8 an affirmative defense, and must be plead by the defendant official. *Harlow*, 457 U.S. at 806. “Unless the  
9 plaintiff’s allegations state a claim of violation of clearly established law, a defendant pleading qualified  
10 immunity is entitled to dismissal before the commencement of discovery.” *Mitchell*, 472 U.S. at 526.

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12 In determining whether a defendant official is qualifiedly immune, the Court examines two distinct  
13 questions. First, “the Court must determine, as a threshold question, whether the plaintiff has shown the  
14 deprivation of a constitutional right.” *Deorle v. Rutherford*, 272 F.3d 1272 (9th Cir. 2001). The initial  
15 inquiry is whether, in the light most favorable to the party asserting the injury, the facts alleged show that  
16 the officer’s conduct violated a constitutional right. *Saucier*, 533 U.S. at 201. Only if the plaintiff has  
17 shown that he has been deprived of a constitutional right may the Court continue to the second element,  
18 “whether the right violated was clearly established in a particularized sense: the relevant, dispositive inquiry  
19 is whether it would be clear to a reasonable officer that his conduct was unlawful in the situation he  
20 confronted.” *Deorle*, 272 F.3d at 1278-79. If the allegations were established and there were still no  
21 violation of the constitutional right, however, the analysis ends there, and “there is no necessity for further  
22 inquiries concerning qualified immunity.” *Saucier*, 533 U.S. at 201.

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24 Here, plaintiff has not established in any way which constitutional or federal right may have been  
25 violated. In fact, the Court is hard pressed to discern what right, if any, plaintiff may have had that would  
26 have required CRESA and Butchard to provide him with copies of the 911 audio recordings. Defendant  
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3 Butchard did provide plaintiff with copies of the 911 call histories, Summary Judgment Reply Declaration  
4 of Debra Butchard at 2; however, plaintiff's inability to articulate the category of recordings he wanted Ms.  
5 Butchard to provide does not lead to a violation of any constitutional right guaranteed to him.

6 Additionally, the recordings were preserved, according to defendant Butchard, for at least as long as  
7 statutorily required, and sometimes longer. Summary Judgment Reply Declaration of Debra Butchard at 2-  
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9 3.

10 Further, plaintiff merely lists a number of rights that he alleges Ms. Butchard violated, without  
11 providing any assertions as to *how* those rights were violated. Simply listing a number of rights which  
12 every person in this country enjoys, without asserting how and in what manner the rights were violated is  
13 insufficient to withstand a motion for summary judgment and the defendant's assertion of qualified  
14 immunity. Therefore, defendant Butchard's motion for summary judgment on the grounds of qualified  
15 immunity must be GRANTED.  
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#### 17 **IV. Conspiracy Allegation under 42 U.S.C. § 1985(3)**

18 Finally, plaintiff tangentially alleges that some sort of conspiracy existed between the Vancouver  
19 Police Department and defendants CRESA and Butchard. In order to establish a claim under 42 U.S.C. §  
20 1985(3), which allows for recovery of damages against people who conspire to deprive a person of his  
21 constitutional or federally granted rights, the plaintiff must allege and prove each of the following: "(1) a  
22 conspiracy; (2) for the purpose of depriving . . . any person . . . of the equal protection of the laws . . . and  
23 (3) an act in furtherance of this conspiracy; (4) whereby a person is . . . deprived of any right or privilege of  
24 a citizen of the United States." *Sever v. Alaska Pulp Corporation*, 978 F.2d 1529, 1536 (9th Cir. 1992).  
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26 Again, plaintiff has not alleged, either in his complaint, supplemented complaint or response to defendants'  
27 motion to dismiss, that he was deprived of any Constitutional or federally granted right, or the specific acts  
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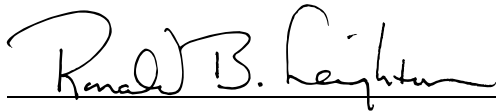
of defendants CRESA or Butchard that were causally connected to the deprivation of any right.

Therefore, defendants' motion must be GRANTED.

CONCLUSION

For the foregoing reasons, defendants CRESA and Butchard's motion for summary judgment [Dkt. #50] is GRANTED, and plaintiff's complaint is DISMISSED WITH PREJUDICE.

DATED this 5<sup>th</sup> day of September, 2006.



RONALD B. LEIGHTON  
UNITED STATES DISTRICT JUDGE