UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF WEST VIRGINIA AT CHARLESTON

ELIZABETH S. TRIMBLE,

Plaintiff

v.

Civil Action No. 2:08-cv-804

MICHAEL J. ASTRUE, Commissioner of Social Security,

Defendant

MEMORANDUM OPINION AND ORDER

This matter is before the court pursuant to Rule 72(b) of the Federal Rules of Civil Procedure on plaintiff's objections to the Proposed Findings and Recommendation ("PFR") of United States Magistrate Judge Mary E. Stanley, entered on June 22, 2009.

I.

Plaintiff Elizabeth Trimble filed her application for supplemental security income and disability insurance benefits on December 9, 2004, alleging disability as of January 1, 1990, due to carpal tunnel syndrome, hernia, high blood pressure, inflammation in the left leg, back pain and diabetes. (Tr. at 51-54, 88). Plaintiff's claim was denied initially and upon reconsideration. (Id. at 40-44, 46-48). A hearing was conducted on plaintiff's claim on September 27, 2006. (Id. at 411-38). A supplemental hearing was held on January 9, 2007, subsequent to which the administrative law judge ("ALJ") issued a decision, dated February 21, 2007, finding that plaintiff was not entitled to benefits. (Id. at 15-26, 439-57). The decision became final on March 28, 2008, after the Appeals Council considered additional evidence offered by the plaintiff and determined it did not provide a basis for changing the ALJ's decision. (Id. at 5-8). On June 2, 2008, plaintiff instituted this action seeking judicial review of the administrative decision pursuant to 42 U.S.C.A. § 405(g). (PFR at 2).

On June 22, 2009, the magistrate judge issued her proposed findings and recommendation, finding that the ALJ's decision was supported by substantial evidence and recommending that the Commissioner's decision denying plaintiff benefits be affirmed. (<u>Id.</u> at 18). Plaintiff filed objections on June 30, 2009, contending that the ALJ and the magistrate judge:

(1) failed to take into consideration the effect of all of the plaintiff's impairments, and particularly a midepigastric hernia which was never repaired, and failed to appreciate the severity of her breathing problems,

phlebitis and bilateral plantar fascitis;

- (2) erred in finding that the plaintiff's complaints of pain were neither entirely credible nor supported by objective evidence of record, and, specifically with respect to her carpal tunnel syndrome, that the plaintiff's failure to follow up with treatment for years after her surgeries indicated that the surgeries were not a failure;
- (3) erred in the analysis of the plaintiff's mental impairments; and
- (4) failed to give sufficient weight to the opinion of the plaintiff's treating physician, Dr. Daros.

II.

Rule 72(b) of the Federal Rules of Civil Procedure provides, in part, that once a magistrate judge has entered a recommendation for the disposition of a matter that is dispositive of the claim of a party,

[w]ithin 10 days after being served with a copy of the recommended disposition, a party may serve and file specific, written objections to the proposed findings and recommendations. A party may respond to another party's objections within 10 days after being served with a copy thereof. The district judge to whom the case is assigned shall make a <u>de novo</u> determination upon the record, or after additional evidence, of any portion of the magistrate judge's disposition to which specific written objection has been made in accordance with this rule. The district judge may accept, reject, or modify the recommended decision, receive further evidence, or recommit the matter to the magistrate judge with instructions.

Fed. R. Civ. P. 72(b) (2004).

With respect to the parts of a magistrate judge's recommendation to which specific objections have been made, the phrase "de novo determination" does not direct a district judge to conduct a specific kind of review. Rather, to make a "de novo determination" means that a district court judge must give "fresh consideration" to the objected-to portions of a magistrate judge's recommended decision. See United States v. Raddatz, 447 U.S. 667, 675 (1980) (discussing legislative history). The type of "fresh consideration" a district judge chooses to exercise is a matter within the judge's discretion. "[I]n providing for a '<u>de novo</u> determination' rather than a <u>de novo</u> hearing, Congress intended to permit whatever reliance a district judge, in the exercise of sound judicial discretion, chose to place on a magistrate's proposed findings and recommendations." Id. at 676; see also Aluminum Co. of Am. v. United States Envtl. Protection Agency, 663 F.2d 499, 501-02 (4th Cir. 1981) (finding a clearly erroneous standard of review "not necessarily inconsistent with

the requirements of a <u>de novo</u> determination").

In reviewing the proposed findings and recommendation of a magistrate judge <u>de novo</u>, the court considers whether the magistrate judge effectively applied the substantial evidence standard. Our court of appeals has observed that substantial evidence is:

evidence which a reasoning mind would accept as sufficient to support a particular conclusion. It consists of <u>more than a mere scintilla of evidence but</u> <u>may be somewhat less than a preponderance</u>. If there is evidence to justify a refusal to direct a verdict were the case before a jury, then there is "substantial evidence."

Laws v. Celebrezze, 368 F.2d 640, 642 (4th Cir. 1966) (emphasis added). Once the court finds substantial evidence to support the decision, the inquiry ends. <u>Id.</u> "In reviewing for substantial evidence, [the court should] not undertake to re-weigh conflicting evidence, make credibility determinations, or substitute [its] judgment for that of the Secretary." <u>Craig v.</u> <u>Chater</u>, 76 F.3d 585, 589 (4th Cir. 1996). "Where conflicting evidence allows reasonable minds to differ as to whether a claimant is disabled, the responsibility for that decision falls on the Secretary (or the Secretary's designate, the ALJ)." <u>Id.</u> (quoting <u>Walker v. Bowen</u>, 834 F.2d 635, 640 (7th Cir. 1987)).

A. The Effect of All of the Plaintiff's Impairments

The plaintiff contends that the ALJ and the magistrate judge failed to consider the effect of all of the plaintiff's impairments when the ALJ concluded and the magistrate judge agreed that the plaintiff is capable of light work, reduced by nonexertional limitations. (Obj. at 3). Specifically, the plaintiff contends that the ALJ and the magistrate judge failed to note a mid-epigastric hernia which was never repaired and failed to appreciate the severity of the plaintiff's breathing problems, phlebitis and bilateral plantar fascitis. (<u>Id.</u> at 1-5).

III.

Indeed, the social security regulations provide:

In determining whether your physical or mental impairment or impairments are of a sufficient medical severity that such impairment or impairments could be the basis of eligibility under the law, we will consider the combined effect of all of your impairments without regard to whether any such impairment, if considered separately, would be of sufficient severity. If we do find a medically severe combination of impairments, the combined impact of the impairments will be considered throughout the disability determination process. If we do not find that you have a medically severe combination of impairments, we will determine that you are not disabled.

20 C.F.R. § 404.1523; <u>see also Oppenheim v. Finch</u>, 495 F.2d 396, 398 (4th Cir. 1974).

As is noted by the magistrate judge, the ALJ determined that the plaintiff suffered from the severe impairments of upper extremity, back, leg and foot impairments, hernia, diabetes mellitus, obesity and borderline intellectual functioning. (PFR at 11). A review of his lengthy factual findings shows that he considered all of the plaintiff's impairments, severe and nonsevere alike. (Tr. at 18-21; PFR at 11).

The plaintiff identifies four conditions which she specifically contends the ALJ either failed to consider or failed to appreciate the severity of, namely a mid-epigastric hernia, breathing problems, phlebitis and bilateral plantar fascitis. (Obj. at 1-5). Contrary to the plaintiff's assertions, each of these conditions was expressly noted and fairly considered by the ALJ in his findings of fact. The mid-epigastric hernia, which the plaintiff contends the ALJ failed to note at all, is observed by the ALJ on the fifth page of his decision. (Tr. at 19). The ALJ's summary of the record with respect to the plaintiff's breathing problems accurately reflects that Dr. Daros stated no rationale in his notes when he diagnosed the plaintiff with Chronic Obstructive Pulmonary Disease on February 29, 1988. (Tr.

at 120). In describing the plaintiff's phlebitis as "mild" and the treatment recommended for her plantar fascitis as "conservative," the ALJ used the same descriptive terms as were used by the plaintiff's doctors. (Tr. at 151, 216).

The magistrate judge concluded that the ALJ's decision is supported by substantial evidence and adequately reflects a consideration of the combined effect of the plaintiff's impairments. (PFR at 10-11). Having reviewed the record <u>de</u> <u>novo</u>, the court concludes that the ALJ appropriately characterized and weighed the evidence, and the magistrate judge accurately and fully evaluated the ALJ's decision. The plaintiff's objection is, accordingly, denied.

B. The Plaintiff's Complaints of Pain

The plaintiff next contends that the ALJ and the magistrate judge erred in finding that the plaintiff's complaints of pain were neither entirely credible nor supported by objective record evidence. (Obj. at 3-4). Specifically, the plaintiff asserts that the ALJ erred in concluding that the plaintiff's failure to follow up with treatment for years after her carpal tunnel surgeries indicates that the surgeries were not a failure.

(<u>Id.</u> at 4). The plaintiff recounts evidence from the record which she believes to weigh against the findings of the ALJ.

As noted by the magistrate judge in the PFR, the ALJ thoroughly considered the plaintiff's daily activities, the location, duration, frequency and intensity of her pain, precipitating and aggravating factors and the plaintiff's medication in concluding that her complaints were not entirely credible and the record did not support her testimony of extreme symptoms and limitations. (PFR at 13). In reviewing for substantial evidence, the court should not "re-weigh conflicting evidence, make credibility determinations, or substitute [its] judgment for that of the Secretary." <u>Craig</u>, 76 F.3d at 589. "Where conflicting evidence allows reasonable minds to differ as to whether a claimant is disabled, the responsibility for that decision falls on the Secretary (or the Secretary's designate, the ALJ)." <u>Id.</u> The ALJ's decision is supported by substantial evidence, and the plaintiff's second objection is denied.

C. The Plaintiff's Mental Impairments

The plaintiff further objects on the ground that the ALJ and magistrate judge erred in the analysis of the plaintiff's

mental impairments. (Obj. at 4). The ALJ concluded that the plaintiff's anxiety, depression and "spells" did not rise to the level of a medically determinable mental impairment during the relevant period, and as such were not severe. (PFR at 14-15).

The plaintiff again simply lists evidence from the record which weighs against the finding of the ALJ. The relatively sparse evidence listed by the plaintiff shows that she attended counseling in 1987 and 1992 and took a prescription medication. The plaintiff's use of counseling and prescription medications was discussed by the ALJ. The court concludes, as did the magistrate judge, that the ALJ properly evaluated the plaintiff's mental impairments in accordance with 20 C.F.R. 404.1520a and that his findings are supported by substantial evidence.

D. The Opinion of the Plaintiff's Treating Physician

The plaintiff contends that the ALJ and the magistrate judge failed to give sufficient weight to the opinion of Dr. Daros, the plaintiff's treating physician. (Obj. at 4-5). As the plaintiff aptly notes, "[g]reat weight should be accorded to the medical report of a treating physician." <u>Oppenheim</u>, 495 F.2d

396. However, a treating physician's opinion is afforded "controlling weight only if two conditions are met: (1) that it is supported by clinical and laboratory diagnostic techniques and (2) that it is not inconsistent with other substantial evidence." <u>Ward v. Chater</u>, 924 F. Supp. 53, 55 (W.D. Va. 1996); <u>see also</u> 20 C.F.R 404.1527(d)(2). Under 20 C.F.R 404.1527(d)(2)(ii), the more knowledge a treating source has about a claimant's impairment, the more weight will be given to the source's opinion.

As the magistrate judge notes in the PFR, the ALJ adopted the only limitation imposed by Dr. Daros in the evidence before the ALJ at the time. (PFR at 17). The plaintiff then presented a letter from Dr. Daros, dated March 14, 2007, as additional evidence to the Appeals Council. The Appeals Council considered the letter and incorporated it into the administrative record but found that it did not provide a basis for changing the ALJ's decision. (Id. at 17-18). In the letter, Dr. Daros does not support his opinion, which was expressed almost ten years after he last examined the plaintiff, with any objective evidence. (Id.). Based upon these circumstances, Dr. Daros's opinion was appropriately characterized and weighed with the record evidence, and the magistrate judge accurately and fully

evaluated the ALJ's decision, which is supported by substantial evidence. The plaintiff's objection is denied.

IV.

For the reasons stated, and having reviewed the record <u>de novo</u>, the court adopts and incorporates herein the magistrate judge's proposed findings and recommendation in their entirety. It is ORDERED that the plaintiff's motion for summary judgment be, and it hereby is, denied. It is further ORDERED that the final decision of the Commissioner be, and it hereby is, affirmed.

The Clerk is directed to forward copies of this written opinion and order to all counsel of record.

DATED: August 3, 2009

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John T. Copenhaver, Jr. United States District Judge