Supreme Court of Florida

No. SC11-2505

MICHAEL M. YACOB, Appellant,

VS.

STATE OF FLORIDA, Appellee.

[March 27, 2014]

PER CURIAM.

Michael M. Yacob, who was twenty-two years old at the time of the crime, was convicted of first-degree murder and armed robbery with a firearm in the May 2008 death of nineteen-year-old Moussa Maida. The trial court, in accordance with the jury's recommendation, sentenced Yacob to death for the murder. This is Yacob's direct appeal from his judgment of conviction and sentence of death. We have jurisdiction. See art. V, § 3(b)(1), Fla. Const.

We affirm the convictions for first-degree murder and armed robbery with a firearm, but we vacate the sentence of death because we conclude that a death sentence in this case is not proportionate to other cases in which the sentence of

death has been upheld. In fact, we conclude after careful review that this case is indistinguishable from other cases involving the single aggravator of a murder during the commission of a robbery where we have vacated the death penalty. Accordingly, we vacate Yacob's death sentence and remand for imposition of a sentence of life imprisonment without the possibility of parole.

I. BACKGROUND

In March 2010, a grand jury indicted Yacob for first-degree murder and armed robbery with a firearm for the May 2008 robbery of a Jacksonville convenience store and murder of the store's clerk. The jury trial was held in October 2011.

A. Guilt Phase

The evidence presented at trial included both eyewitness testimony and audio-video recordings from security cameras of the events that occurred on Sunday morning, May 4, 2008. Before 8 a.m., a car cruised past the closed Snappy Food store, returned, and parked across the street from the store. Soon thereafter, nineteen-year-old Moussa Maida arrived at the family-owned store, unlocked the front door, and, once inside, lit the "open" sign in the store's window. Maida walked to the end of the glass-encased cashier's booth, entered, and began filling the cash registers.

Not long after Maida entered the store, Yacob exited the car parked across the street. Yacob wore dark pants and a loose-fitting camouflage jacket, the hood of which covered his head. A mask covered his face, and he wore an orange, plastic glove on his left hand. Yacob quickly crossed the street and entered the store. He then walked down an aisle away from the cashier's booth.

Having heard the buzzer sound when Yacob entered, Maida soon exited the cashier's booth. Walking along in front of the booth toward the front door, he looked down each aisle for the customer. He soon encountered Yacob, who pointed a loaded nine millimeter semi-automatic gun at him and said, "Money." Maida put his hands in the air and led Yacob into the cashier's booth. Pointing the gun at Maida with both hands, Yacob ordered Maida to fill a plastic bag with money, and Maida complied, emptying the cash and change from each register into the bag. Yacob then said, "safe, safe," and Maida responded that there was no safe but gave Yacob cash stored beneath the counter.

Yacob reached down and grabbed a cell phone that belonged to the store and then, in reference to the security camera, asked if there was a videotape or CD.

Maida told Yacob that there was no videotape or CD and then stood up, hands in the air, and gave Yacob the remote control. Still compliant and his hands up,

Maida again knelt down.

Holding the plastic bag of money, Yacob exited the cashier's booth, and Maida stood up. Rounding the corner of the booth as he headed for the front door, Yacob pocketed the gun but kept an eye on Maida. Just as he passed the midpoint of the booth, Yacob saw Maida move to the counter and reach underneath it.

Maida flipped a switch that magnetically locked the store's front door and then moved quickly toward the door of the cashier's booth.

Upon seeing Maida's maneuver, Yacob pulled the gun out of his pocket and pointed it toward Maida as he ran back to the door of the cashier's booth. Maida, however, reached the booth's door first and was locking it when Yacob arrived. Yacob immediately fired a shot that hit the door frame. Yacob then dropped the plastic bag full of money, and holding the gun with both hands, pointed it at Maida and fired. The bullet traveled through the thick glass door, striking Maida in the chest.

Yacob ran to the store's front door but was unable to escape because burglar bars and the locked glass door prevented him from doing so. Yacob spent the next several minutes trying to figure out how to escape. He first hit the door with his gun and shot at it, breaking the exterior glass. Then, he ran to the cashier's booth and shouted for Maida to open the door. Yacob returned to the door and put the plastic bag of money on a nearby table. However, the unstable bag fell, emptying its contents on the floor, and Yacob began gathering the money and placing it in

his pockets. After putting the gun down, he finally succeeded in pulling some of the burglar bars in the door sufficiently apart so that he could squeeze between them and exit the store. Before escaping, he reached back into the store and retrieved his gun, although he left behind the plastic bag that initially contained the stolen money. He then ran to the waiting car, jumped into the passenger side, and fled the scene.

Anthony Hardy, a regular customer who had entered the store unnoticed, quickly hid when he heard the voices and gunshots. After observing Yacob's escape efforts, Hardy went to the front of the store, exited through the opening Yacob had created, and ran into the parking lot calling for someone to phone 911. Then, he went back into the store and tried unsuccessfully to break into the cashier's booth to help Maida, who was already dead.

The medical examiner testified that the bullet entered Maida's chest and traveled through his heart and right lung and into his back. As a result, Maida suffered rapid blood loss that quickly resulted in unconsciousness and death in little more than a minute.

Blood was found on the floor near the store's front door, the interior and exterior handles of the door, a plastic bag, and a five-dollar bill. The DNA from these blood samples matched the DNA from a cheek swab subsequently obtained from Yacob. The probability of the DNA from the murder scene matching anyone

other than Yacob, who is African-American, was one in fifty-nine quadrillion among African-Americans. In addition, latent prints lifted from the plastic bag that the masked robber handled also matched Yacob's palm and finger prints.

Moreover, Yacob's height and weight were consistent with that of the masked robber in the store's security video and Hardy's eyewitness description.

At the close of the State's case, the defense's motion for judgment of acquittal was denied. Defense counsel announced that no defense witnesses would be called, and after Yacob waived his right to testify, the defense rested. The next day, the trial court denied the defense's renewed motion for judgment of acquittal. The jury found Yacob guilty as charged of first-degree murder and armed robbery with a firearm. The murder conviction was premised on the alternative grounds of both premeditated murder and felony murder based on the commission of an armed robbery with a firearm.

B. Penalty Phase

Discussions regarding a penalty phase in the event of a guilty verdict began shortly before the guilt phase of trial ended. Defense counsel indicated that previously he had videotaped interviews with several potential witnesses who lived in Seattle. Before moving to Jacksonville to live with his father and his family, Yacob had lived with his mother and attended high school in Seattle. Counsel stated that it was his intent to present "snippets" from those unsworn interviews

during the penalty phase. Upon the prosecutor's request, the trial court instructed counsel to provide the prosecutor with copies of the videotaped interviews immediately.

The jury returned the guilty verdicts on October 6, 2011. At a hearing a week later, the defense presented a list of eight mitigation witnesses—five from Seattle (Yacob's mother, grandmother, and three teachers) and three from Jacksonville (Yacob's father, stepmother, and the defense investigator). Counsel reiterated that the videotapes of the interviews of the five Seattle witnesses would be presented. Noting that the defense had not yet provided copies of the videotaped interviews, the prosecutor objected on the basis that he could not cross-examine the Seattle witnesses and they were not under oath. The trial court ruled that the videotaped interviews were inadmissible hearsay.

Defense counsel then informed the trial court that Yacob wished to waive calling any mitigation witnesses, except the defense investigator David Douglas. Although Yacob did not waive presentation of all mitigation, the trial court immediately conducted a hearing pursuant to Koon v. Dugger, 619 So. 2d 246, 250 (Fla. 1993), which "require[s] the defendant to confirm on the record that . . . despite counsel's recommendation, he wishes to waive presentation of penalty phase evidence." Under oath and after the trial court's inquiry, Yacob affirmed that because he did not wish to cause his family further pain, he wanted only the

defense investigator to testify. In light of this development, the trial court ordered that Douglas be deposed under oath.

Before the commencement of penalty-phase proceedings, the trial court reviewed a recording of the defense investigator's deposition. After hearing argument, the trial court ruled that Douglas could testify only to those matters within his personal knowledge and could not testify to matters that were based solely on what one of Yacob's family members or teachers told him. The trial court also questioned Yacob regarding his decision not to call other witnesses, some of whom were present in the courtroom. The trial court outlined the nonstatutory mitigation proposed by the defense and stated that, if called, Yacob's former teachers and family members could testify to this mitigation. The trial court also offered to permit the Seattle witnesses to testify by telephone. Yacob acknowledged his understanding of the available mitigation and affirmed that he was acting against the advice of counsel by waiving the presentation of this evidence. He also waived his own right to testify during the penalty phase.

With the jury present, the penalty phase commenced with members of the victim's family reading victim impact statements and identifying various family photos. Then, Douglas, the defense investigator, testified regarding Yacob's biography. Yacob was born in the African country of Eritrea in 1985 and moved to Addis Ababa, Ethiopia, at age two. In 1998, he immigrated to the United States

and lived with his father in East Orange, New Jersey, for several years. In 2001, he moved to Seattle, Washington, where his mother and grandmother lived and where he graduated from high school two years later. After graduation, he moved to Jacksonville, Florida, where he resided with his father, stepmother, and siblings.

Douglas then identified pictures of Yacob's family and friends and of Yacob's mother's Seattle home, which contained various Christian religious icons. Based on his conversations with Yacob and his family members, Douglas testified that Yacob loves his family and they love him.

The jury recommended a sentence of death by a vote of ten to two.

C. Spencer Hearing

At the <u>Spencer</u>¹ hearing, the defense again offered the videotaped interviews of the Seattle witnesses into evidence. The prosecutor acknowledged having received copies of the videotaped interviews the day before the hearing and did not object to their admission into evidence. The trial court accepted the recordings into evidence and also admitted the defense investigator's deposition.

As he had done during the penalty phase, Yacob waived his right to testify and to present mitigation witnesses during the <u>Spencer</u> hearing. He did not, however, object to admission of the presentence investigation report (PSI) prepared by the Florida Department of Corrections. <u>See</u> Fla. R. Crim. P. 3.710. The PSI

^{1.} Spencer v. State, 615 So. 2d 688 (Fla. 1993).

indicated that Yacob had performed well in school despite numerous suspensions for behavioral problems. He had worked as a clerk in various convenience stores in Jacksonville and had several misdemeanor brushes with the law, as to which adjudication was withheld or the charges dropped. In addition, his record showed that he was sentenced to a prison term on a felony conviction of fleeing to elude. The PSI also contained a brief family history provided by Yacob and verified in part by his father.

The prosecutor offered, and the trial court accepted into evidence, a 2001 Washington state judgment adjudicating Yacob delinquent on two counts of third-degree assault regarding a schoolyard fight. However, the trial court denied the admission of the corresponding probable cause statement upon the defense's hearsay objection. When given the opportunity, the prosecutor expanded on his prior objection to the videotaped interviews of the Seattle witnesses and described the areas in which he would have cross-examined them, particularly the teachers. Subsequently, the trial court accepted the prosecutor's statement that Yacob was placed in an alternative high school because of the schoolyard fight, based on facts Yacob had admitted in a 2010 interview with Jacksonville police.

D. Sentencing

At the sentencing hearing, the trial court sentenced Yacob to life without the possibility of parole for the armed robbery and sentenced him to death for the first-

degree murder of Moussa Maida. In support of the death sentence, the trial court found two aggravators: the capital felony was committed (1) during the commission of a robbery and (2) for pecuniary gain. The trial court, however, also found that the two aggravators merged to become a single aggravator.

With regard to mitigation, the trial court noted that Yacob validly waived the presentation of most mitigation. In addition, the trial court found that although the videotaped interviews of the Seattle witnesses and the defense investigator's deposition were admitted into evidence at the Spencer hearing without objection, the trial court did not consider or weigh those hearsay statements in determining the sentence. The trial court then made findings regarding the mitigation that could be analyzed and weighed.

The trial court found that the statutory mitigator of age—Yacob was twenty-two—was established but ascribed it no weight. See § 921.141(6)(g), Fla. Stat. (2008). The trial court also found that the following nonstatutory mitigation was established and gave it the weight indicated: Yacob initially left without hurting anyone (no weight); Yacob did not harm anyone else in the store (little weight); Yacob emigrated from a foreign country (little weight); Yacob was intelligent and graduated from high school (slight weight); Yacob loves his family, and his family loves him (slight weight); and Yacob exhibited appropriate behavior at trial (no weight). Finally, the trial court found the following nonstatutory mitigation was

either not established or was not proper mitigation and thus afforded it no weight: Yacob was in a panic during the shooting; everyone believed that the glass was "bulletproof," and Yacob did not know he killed anyone; Yacob was a diligent student who overcame academic challenges; Yacob is a hard worker; Yacob was raised in a religious home and has faith in God; Yacob was abandoned by his father, torn between parents, and abused by his father; Yacob had no friends while growing up; Yacob once came to the defense of a boy being bullied; and society would be protected even if Yacob was sentenced to life imprisonment.

II. ANALYSIS

In this appeal from his conviction for first-degree murder and sentence of death, Yacob raises three claims, all of which relate to the death sentence imposed: (1) Florida's capital sentencing proceedings are unconstitutional under Ring v.

Arizona, 536 U.S. 584 (2002); (2) the trial court erred by failing to consider certain mitigation evidence admitted during the Spencer hearing; and (3) the death sentence in this case is disproportionate when compared to similar single-aggravator cases. Because we grant relief as to Yacob's third claim and determine that the death sentence is not proportionate, we do not reach Yacob's first or second claims, which relate only to the validity of the sentence of death.

We begin, however, with our mandatory obligation to independently determine whether there is sufficient evidence to support Yacob's conviction for first-degree murder.

A. Sufficiency of the Evidence

Although Yacob has not challenged the sufficiency of the evidence underlying the guilty verdicts, this Court has a mandatory obligation to review the sufficiency of the evidence in every case in which a sentence of death has been imposed, even when not challenged. See Jones v. State, 963 So. 2d 180, 184 (Fla. 2007); Fla. R. App. P. 9.142(a)(5) ("On direct appeal in death penalty cases, whether or not insufficiency of the evidence or proportionality is an issue presented for review, the court shall review these issues and, if necessary, remand for the appropriate relief."). "In determining the sufficiency of the evidence, the question is whether, after viewing the evidence in the light most favorable to the State, a rational trier of fact could have found the existence of the elements of the crime beyond a reasonable doubt." Bradley v. State, 787 So. 2d 732, 738 (Fla. 2001).

In this case, Yacob was charged with first-degree murder under both the premeditated murder and felony murder theories. See § 782.04, Fla. Stat. (2008). The jury found Yacob guilty by special verdict under both theories. The felony

murder conviction was based on the jury finding Yacob guilty of armed robbery with a firearm. See id.

As outlined in the facts recounted in this opinion, the DNA evidence from the blood found at the crime scene, as well as the fingerprint and palmprint evidence, established that Yacob was the masked person in a camouflage jacket appearing in the store's security recordings from May 4, 2008. The recordings, as well as eyewitness testimony, established that Yacob held a gun on Maida, demanded money, and directed him into the cashier's booth. Maida complied with all of Yacob's directives, and Yacob left the booth with the money in a plastic bag.

However, upon observing Maida move to the counter to flip the magnetic door switch, and then quickly run to lock the cashier's booth door, Yacob pulled his gun out of his pocket and pointed it toward Maida. As Maida locked the booth's door, Yacob fired a shot at close range. Then, after placing the bag of money on the floor, Yacob held the gun with both hands, aimed it at Maida, and fired again. That shot pierced the glass and entered Maida's chest, penetrating both his heart and right lung. Maida died soon thereafter. Yacob immediately ran to the locked door and broke the glass, eventually bent the burglar bars, and escaped with money from the plastic bag stuffed in his pockets.

Accordingly, we conclude that the record in this case contains sufficient evidence to support the verdicts of guilt on the counts of (1) first-degree murder,

under both the felony and premeditated theories, and (2) armed robbery with a firearm. We therefore affirm Yacob's convictions.

We now address Yacob's claim that the death sentence imposed by the trial court for the murder is not proportionate.

B. Proportionality of the Sentence

Yacob contends that his death sentence is disproportionate to other cases in which the sentence of death has been imposed, pointing to this Court's well-established precedent that death is generally not a proportionate penalty in a single aggravator "robbery gone bad" case. The State counters that Yacob's death sentence, which is based on only the single aggravator of a murder committed during the course of a robbery, is proportionate in light of its "distinctive" facts and "weak" mitigation that, considering the totality of the circumstances, allegedly differentiates this case from other single aggravator cases in which this Court has held the death penalty to be disproportionate.

For the reasons we explain, we conclude that Yacob's sentence is not proportionate and therefore vacate his sentence of death. We also reject the view of the dissenting-in-part opinion—not raised by any party in this proceeding or previously by any party in the hundreds of death penalty proceedings to come before this Court—that this Court is precluded by the conformity clause of article I, section 17, of the Florida Constitution from engaging in proportionality review

of death sentences and that we should recede from our long-standing precedent requiring such review.

Contrary to the view espoused by the dissenting-in-part opinion that the state constitutional conformity clause precludes us from engaging in proportionality review because this review is not required by the Eighth Amendment, we conclude that our proportionality review flows from Florida's capital punishment statute—section 921.141, Florida Statutes. This statute provides that every judgment of conviction and sentence of death "shall be subject to automatic review" by this Court. § 921.141(4), Fla. Stat. (2008). Section 921.141 further provides that this review "shall be heard in accordance with rules promulgated" by this Court. <u>Id.</u>

Forty years ago, in <u>State v. Dixon</u>, 283 So. 2d 1, 10 (Fla. 1973), this Court interpreted section 921.141 as including proportionality review of death sentences, concluding that this Court's automatic, mandatory, and statutorily required review of death penalty cases "must begin with the premise that death is different."

<u>Fitzpatrick v. State</u>, 527 So. 2d 809, 811 (Fla. 1988) (citing <u>Dixon</u>, 283 So. 2d at 7). In upholding the constitutionality of Florida's amended capital punishment statute in the aftermath of the United States Supreme Court's decision in <u>Furman v. Georgia</u>, 408 U.S. 238 (1972), this Court explained that proportionality review "guarantees that the reasons present in one case [for imposition of the death

penalty] will reach a similar result to that reached under similar circumstances in another case." Dixon, 283 So. 2d at 10.

As we stated then and have consistently reaffirmed during the past four decades, "[i]f a defendant is sentenced to die, this Court can review that case in light of the other decisions and determine whether or not the punishment is too great" in order to control and channel the sentencing process until it "becomes a matter of reasoned judgment," Dixon, 283 So. 2d at 10, rather than an exercise in the kind of "uncontrolled discretion" that led the Supreme Court in Furman, 408 U.S. at 253 (Douglas, J., concurring), to invalidate the death penalty as applied "under sentencing procedures that created a substantial risk that [death] would be inflicted in an arbitrary and capricious manner." Gregg v. Georgia, 428 U.S. 153, 188 (1976) (plurality opinion). In other words, "[b]ecause death is a unique punishment, it is necessary in each case to engage in a thoughtful, deliberate proportionality review to consider the totality of circumstances in a case, and to compare it with other capital cases." Porter v. State, 564 So. 2d 1060, 1064 (Fla. 1990) (citation omitted).

This Court has stated that proportionality review "arises in part by necessary implication from the mandatory, exclusive jurisdiction this Court has over death appeals." <u>Tillman v. State</u>, 591 So. 2d 167, 169 (Fla. 1991) (citing art. V, § 3(b)(1), Fla. Const.). As we have previously articulated:

The obvious purpose of this special grant of jurisdiction is to ensure the uniformity of death-penalty law by preventing the disagreement over controlling points of law that may arise when the district courts of appeal are the only appellate courts with mandatory appellate jurisdiction. Thus, proportionality review is a unique and highly serious function of this Court, the purpose of which is to foster uniformity in death-penalty law.

<u>Id.</u> (citation omitted).

This Court has also explained that in enacting section 921.141, "the legislature intended the death penalty to be imposed 'for the most aggravated, the most indefensible of crimes.' "Fitzpatrick, 527 So. 2d at 811 (quoting Dixon, 283 So. 2d at 8). As stated in Dixon, "[d]eath is a unique punishment in its finality and in its total rejection of the possibility of rehabilitation. It is proper, therefore, that the Legislature has chosen to reserve its application to only the most aggravated and unmitigated of most serious crimes." 283 So. 2d at 7. "A high degree of certainty in procedural fairness as well as substantive proportionality must be maintained in order to insure that the death penalty is administered evenhandedly." Fitzpatrick, 527 So. 2d at 811.

Several of the reasons that led this Court to uphold Florida's amended capital punishment statute in <u>Dixon</u> were critical to the United States Supreme Court's subsequent decision to uphold the constitutionality of capital punishment in the aftermath of <u>Furman</u>. In <u>Gregg</u>, 428 U.S. at 189, a plurality of the Supreme Court explained that <u>Furman</u> "mandates that where discretion is afforded a

sentencing body on a matter so grave as the determination of whether a human life should be taken or spared, that discretion must be suitably directed and limited so as to minimize the risk of wholly arbitrary and capricious action."

Key to what this Court has described as the "reasonable and controlled, rather than capricious and discriminatory" discretion necessary to uphold Florida's capital sentencing scheme as constitutional is "[r]eview of a sentence of death by this Court, provided by Fla. Stat. § 921.141." Dixon, 283 So. 2d at 7, 8. Indeed, in Gregg, the Supreme Court plurality declared a similar provision in Georgia's death penalty statute—providing for automatic appeal of all death sentences and a statutory requirement that each sentence of death be reviewed to determine "whether the sentence is disproportionate compared to those sentences imposed in similar cases"—to be "an important additional safeguard against arbitrariness and caprice" in the imposition of the death penalty. Gregg, 428 U.S. at 198. As the Supreme Court stated:

In short, Georgia's new sentencing procedures require as a prerequisite to the imposition of the death penalty, specific jury findings as to the circumstances of the crime or the character of the defendant. Moreover, to guard further against a situation comparable to that presented in <u>Furman</u>, the Supreme Court of Georgia compares each death sentence with the sentences imposed on similarly situated defendants to ensure that the sentence of death in a particular case is not disproportionate. On their face these procedures seem to satisfy the concerns of <u>Furman</u>. No longer should there be "no meaningful basis for distinguishing the few cases in which (the death penalty) is imposed from the many cases in which it is not." 408 U.S., at 313 (White, J., concurring).

Id.

Moreover, in <u>Proffitt v. Florida</u>, 428 U.S. 242, 251 (1976) (plurality opinion), a plurality of the Supreme Court, in specifically upholding the constitutionality of Florida's amended capital punishment statute after <u>Furman</u>, cited to this Court's discussion in <u>Dixon</u> of proportionality review as part of the "procedures, like those used in Georgia [and discussed in <u>Gregg</u>], [that] appear to meet the constitutional deficiencies identified in <u>Furman</u>." The Supreme Court explained that the "Florida capital-sentencing procedures . . . seek to assure that the death penalty will not be imposed in an arbitrary or capricious manner" and that "to the extent that any risk to the contrary exists, it is minimized by Florida's appellate review system." <u>Id.</u> at 252-53. The Supreme Court plurality explained this review, an essential linchpin to upholding the facial constitutionality of Florida's amended death penalty statute, as follows:

Under Florida's capital-sentencing procedures, in sum, trial judges are given specific and detailed guidance to assist them in deciding whether to impose a death penalty or imprisonment for life. Moreover, their decisions are reviewed to ensure that they are consistent with other sentences imposed in similar circumstances. Thus, in Florida, as in Georgia, it is no longer true that there is "'no meaningful basis for distinguishing the few cases in which (the death penalty) is imposed from the many cases in which it is not.'" Gregg v. Georgia, 428 U.S., at 188, quoting Furman v. Georgia, 408 U.S., at 313 (White, J, concurring). On its face the Florida system thus satisfies the constitutional deficiencies identified in Furman.

Id. at 253 (emphasis added).

In addition, the Supreme Court specifically cited <u>Dixon</u> and this Court's proportionality review as a basis to reject the defendant's contention that, "while perhaps facially acceptable, [Florida's] new sentencing procedures in actual effect are merely cosmetic, and that arbitrariness and caprice still pervade the system under which Florida imposes the death penalty." <u>Id.</u> at 254, 258. The Supreme Court explained that this Court "has undertaken responsibly to perform its function of death sentence review with a maximum of rationality and consistency," comparing the circumstances of cases under review with those of previous cases "to ensure that similar results are reached in similar cases," thereby assuring "that the death penalty will not be imposed on a capriciously selected group of convicted defendants." <u>Id.</u> at 258-59.

For decades since <u>Proffitt</u>, <u>Gregg</u>, and <u>Dixon</u>, this Court has consistently explained—unchallenged by the State in any proceeding, including this one—that Florida's capital sentencing scheme mandates that this Court review the sentence of death in every capital case to determine whether the punishment is proportionate. <u>See, e.g.</u>, <u>Anderson v. State</u>, 841 So. 2d 390, 407 (Fla. 2003) ("Due to the uniqueness of the penalty, this Court addresses the propriety of all death sentences in a proportionality review."). This requirement is embodied in the rules promulgated by this Court for review of death penalty cases, <u>see</u> § 921.141(4), Fla. Stat., requiring the Court to review the proportionality of the death sentence

regardless of whether the issue is raised by the defendant. See Fla. R. App. P. 9.142(a)(5) ("On direct appeal in death penalty cases, whether or not insufficiency of the evidence or proportionality is an issue presented for review, the court shall review these issues and, if necessary, remand for the appropriate relief.").

Although the dissenting-in-part opinion offers numerous citations as support for its proposition as to the basis for our proportionality review, see dissenting-inpart op. at 48-49, all of those cases either directly cite to or quickly trace back to Tillman, 591 So. 2d at 169, in which this Court explained that "[t]he requirement that death be administered proportionately has a variety of sources in Florida law." Indeed, while "the Florida Constitution's express prohibition against unusual punishments" was listed as one reason for undertaking proportionality review, this Court also specifically stated in Tillman that "proportionality review in death cases rests at least in part on the recognition that death is a uniquely irrevocable penalty, requiring a more intensive level of judicial scrutiny or process than would lesser penalties." Id. (citing art. I, § 9, Fla. Const., which is the Florida Due Process Clause, and Porter, 564 So. 2d at 1064, which explained that a "thoughtful, deliberate proportionality review" is necessary "[b]ecause death is a unique punishment").

To adopt the view of the dissenting-in-part opinion that this Court should, sua sponte, recede from decades of precedent mandating proportionality review of

death sentences would raise substantial constitutional questions as to the defendant in this case, who, as even the dissenting-in-part opinion concedes, is similarly situated to other defendants whose sentences have been reduced to life on proportionality grounds. See generally Duncan v. Moore, 754 So. 2d 708, 712 (Fla. 2000) (explaining that equal protection requires that "persons similarly situated be treated similarly"). In fact, as set forth in detail below, this case is completely indistinguishable from other comparable cases in which we have vacated the death sentence because it was disproportionate.²

As this Court has repeatedly stated, the death penalty is "reserved only for those cases where the most aggravating and least mitigating circumstances exist." Silvia v. State, 60 So. 3d 959, 973 (Fla. 2011) (quoting Terry v. State, 668 So. 2d 954, 965 (Fla. 1996)). "Therefore, in deciding whether death is a proportionate

^{2.} We acknowledge, as the dissenting-in-part opinion points out, that the Supreme Court, in <u>Pulley v. Harris</u>, 465 U.S. 37, 50-51 (1984), held that the Eighth Amendment does not require comparative proportionality review by an appellate court in every case in which the death penalty is imposed and the defendant requests proportionality review of the sentence. In <u>Pulley</u>, however, the Supreme Court also proceeded to list the panoply of "checks on arbitrariness" that existed in the California statute being reviewed, including that at least one "special circumstance" must be unanimously found by the jury in order for the case to proceed to a penalty phase and each "special circumstance" must be proven to the jury beyond a reasonable doubt. <u>Id.</u> at 51. Several of the "checks on arbitrariness" identified in <u>Pulley</u> as the kind contemplated by <u>Furman</u> are not present under Florida's capital sentencing system, which is also currently one of the only death penalty statutes in the country to permit a non-unanimous jury recommendation of death.

penalty, the Court makes a 'comprehensive analysis in order to determine whether the crime falls within the category of both the most aggravated and the least mitigated of murders, thereby assuring uniformity in the application of the sentence.' " Id. (quoting Anderson, 841 So. 2d at 407-08).

"This entails 'a <u>qualitative</u> review . . . of the underlying basis for each aggravator and mitigator rather than a quantitative analysis.' " <u>Offord v. State</u>, 959 So. 2d 187, 191 (Fla. 2007) (quoting <u>Urbin v. State</u>, 714 So. 2d 411, 416 (Fla. 1998)). "In reviewing the sentence for proportionality, this Court will accept the jury's recommendation and the weight assigned by the trial judge to the aggravating and mitigating factors." <u>Silvia</u>, 60 So. 3d at 973.

In this case, the jury found Yacob guilty as charged of one count of first-degree murder, as both premeditated murder and felony murder based on the armed robbery conviction. The jury voted ten to two to recommend death. The trial court initially found two aggravators—that the murder was committed in the course of a robbery and that the murder was committed for pecuniary gain. See § 921.141(5)(d), (f), Fla. Stat. (2008). However, the trial court correctly recognized that "the pecuniary gain aggravator must merge with the murder in the course of a felony aggravator when the latter is based on a robbery conviction." Francis v. State, 808 So. 2d 110, 136 (Fla. 2001). Accordingly, there is only a single aggravator in this case.

With regard to mitigation, the trial court found that Yacob's age (twenty-two) supported the finding of the statutory age mitigator, § 921.141(6)(g), Fla. Stat. (2008), but assigned it no weight in light of the degree of planning evidenced in the execution of the crime, citing Yacob's disguise and use of a getaway driver. The trial court also found six nonstatutory mitigating factors and ascribed each little to no weight: Yacob initially left without hurting anyone (no weight), did not harm anyone else in the store (little weight), immigrated to the United States (little weight), is intelligent and graduated from high school (slight weight), loves and is loved by his family (slight weight), and exhibited appropriate behavior at trial (no weight).

After a thorough review of the record, we disagree with the trial court's determination that the crime in this case was not a "robbery gone bad." The evidence shows that although Yacob held a gun on Maida while in the cashier's booth, he pocketed it as he left the booth and continued walking toward the front door despite seeing Maida stand up inside the cashier's booth. Perceiving Maida's sudden movement first to the counter and then toward the booth door as a threat to the completion of the robbery and his escape, however, Yacob immediately pulled out the gun, ran back to the booth door, and shot twice, killing Maida with the second shot. There was no indication that murdering Maida was part of Yacob's original robbery plan.

This Court has "stated that generally a death sentence is not proportionate when supported by a single aggravator and the mitigation is substantial." Rodgers v. State, 948 So. 2d 655, 670 (Fla. 2006). "On the other hand, when the mitigation is not substantial, we have found death sentences to be proportional even when there is but a single aggravator." Id. Although the mitigation in this case is not substantial, we nevertheless hold that the sentence of death is disproportionate because we conclude that this case is comparable to others in which we vacated the death sentence because it was disproportionate.

First, in <u>Johnson v. State</u>, 720 So. 2d 232, 236 (Fla. 1998), the defendant was convicted of first-degree murder based on evidence that this Court described as "sufficient to uphold the conviction based on a theory of premeditation or felony murder" during the course of a burglary. The trial court sentenced the defendant to death after finding two aggravators—a prior violent felony conviction, and the merged aggravator of committed in the course of a burglary and pecuniary gain—and ascribing substantial to slight weight to the age statutory mitigator and six nonstatutory mitigators, including troubled childhood, good son and neighbor, and earned high school equivalency certificate. <u>Id.</u> at 235. Although we found proportionality to be a "close question," we determined that the prior violent felony aggravator was not strong, and the totality of the circumstances, both standing

alone and in comparison to similar cases, supported vacating the death sentence. Id. at 238.

We also vacated a death sentence in Scott v. State, 66 So. 3d 923, 925 (Fla. 2011). In that case, the defendant was convicted of first-degree murder, under both the felony and premeditated murder theories, attempted armed robbery, and aggravated battery. Id. at 928. Scott planned a robbery and upon entering the business hit one man on the head with his gun and shot and killed the owner after he told Scott that he had no money. Id. at 925-26. The trial court found two statutory aggravators: a prior violent felony conviction and committed in the course of an attempted armed robbery. Id. at 928-29. In mitigation, the trial court found nine nonstatutory mitigating factors—including that Scott loved his family, was respectful, evidenced religious faith, and was a good surrogate father according each slight or little weight. Id. at 935. We determined that under the totality of the circumstances, the aggravators—though properly found—were not particularly weighty, and concluded that comparable cases "were more aggravated and involved prior violent felony aggravators established by qualitatively different offenses, which were committed at times separate from the murder." Id. at 936. Moreover, the murder in Scott was more a "reactive action in response to the victim's resistance to the robbery" than a "prearranged plan." Id. at 937.

Similarly, in Thompson v. State, 647 So. 2d 824, 827 (Fla. 1994), we vacated a death sentence where the defendant killed a store employee, and the single valid aggravator was murder in the course of a robbery. Only nonstatutory mitigation was found, including that the defendant was a good parent and provider, exhibited no prior violent propensities, was honorably discharged from the United States Navy, had gainful employment and some artistic skill, was raised in a religious environment, and was a model prisoner. Id. at 826 n.2; accord Sinclair v. State, 657 So. 2d 1138, 1142-43 (Fla. 1995) (vacating death sentence for murder of cab driver where single aggravator was murder in the course of robbery/pecuniary gain and three nonstatutory mitigators were found and given little to no weight but record showed mitigation of low intelligence level and emotional disturbances had "substantial weight").

In the above cases, this Court's decisions to vacate the death sentences were based on an analysis of the weight of the aggravating and mitigating factors, the supporting evidence, and other relevant circumstances in each case. This Court determined that none of these cases met the essential requirement of being one of the most aggravated and least mitigated of murders. In this case, the trial court accorded great weight to the single, merged aggravator of murder in the course of a robbery/pecuniary gain. Unlike other aggravators, such as heinous, atrocious, or cruel (HAC); a prior violent felony conviction; or cold, calculated, and

premeditated (CCP), the aggravating factor in this case is not typically considered especially weighty. See Cole v. State, 36 So. 3d 597, 610 (Fla. 2010) (noting that CCP and prior violent felony conviction are "particularly weighty" aggravators); Larkins v. State, 739 So. 2d 90, 95 (Fla. 1999) (stating that HAC and CCP are "two of the most serious aggravators set out in the statutory sentencing scheme").

Moreover, the murder does not appear to have been a part of the prearranged robbery plan. Instead, Maida's death resulted from a perceived threat,
which can reasonably be inferred from the events surrounding the crime and is
supported by Yacob's prior experience working in convenience stores, even though
this particular evidence was not presented to the jury, that occurred after Yacob
pocketed his gun and headed for the store's exit. As a result, we conclude that the
single aggravating factor based on the contemporaneous commission of the
robbery is not weighty. Accordingly, having reviewed the record and compared
this case to similar capital cases, we hold that death is not a proportionate sentence
in this case.

III. CONCLUSION

For the reasons set forth in this opinion, we affirm Yacob's convictions for first-degree murder and armed robbery with a firearm, but we vacate the sentence of death and remand this case for imposition of a sentence of life imprisonment without the possibility of parole.

It is so ordered.

PARIENTE, QUINCE, and PERRY, JJ., concur.

LABARGA, J., concurs with an opinion.

LEWIS, J., concurs in result only.

CANADY, J., concurs in part and dissents in part with an opinion, in which POLSTON, C.J., concurs.

NOT FINAL UNTIL TIME EXPIRES TO FILE REHEARING MOTION, AND IF FILED, DETERMINED.

LABARGA, J., concurring.

I fully concur in the majority's decision to reduce Yacob's sentence to one of life in prison without the possibility of parole because death is not a proportionate sentence under the facts and circumstances of this case. I agree with the majority that this Court's obligation to review each death sentence to assure it is proportionate emanates in part from section 921.141, Florida Statutes, and from the mandatory, exclusive jurisdiction conferred on this Court by the Florida Constitution. See art. V, § 3(b)(1), Fla. Const. However, I fully believe that our duty to examine each death sentence for proportionality arises in equal part from the law set forth by the United States Supreme Court that death as a penalty for first-degree murder "is reserved only for the most culpable defendants committing the most serious offenses." See Miller v. Alabama, 132 S. Ct. 2455, 2467 (2012). The Supreme Court has reiterated many times that "the death penalty is reserved for a narrow category of crimes and offenders," see Roper v. Simmons, 543 U.S.

551, 568-69 (2005), thus there must be some mechanism by which the reviewing court can determine if this crime—measured not just by the fact that it is a firstdegree murder but also by the extent of its aggravating circumstances—and this offender—measured not just by the fact that he or she is guilty of murder but in part by the mitigation present in the record—are within the narrow class of murders for which the death penalty is warranted. It is for this reason that we have long held that the death penalty in Florida is reserved for only the most aggravated and the least mitigated of first-degree murders. We explained in Jones v. State, 705 So. 2d 1364 (Fla. 1998), that "[t]he people of Florida have designated the death penalty as an appropriate sanction for certain crimes, and in order to ensure its continued viability under our state and federal constitutions 'the Legislature has chosen to reserve its application to only the most aggravated and unmitigated of [the] most serious crimes." Id. at 1366 (quoting State v. Dixon, 283 So. 2d 1, 7 (Fla. 1973)) (footnote omitted). This concept is in accord with Supreme Court precedent both before and after the issuance of the decision in Pulley v. Harris, 465 U.S. 37 (1984).

The Supreme Court has emphasized many times that the concept of proportionality is central to the Eighth Amendment. See Graham v. Florida, 560 U.S. 48, 59 (2010); see also Miller v. Alabama, 132 S. Ct. 2455, 2463 (2012). That court has recognized that a comparative proportionality review on appeal "is

intended to prevent caprice in the decision to inflict the [death] penalty." Gregg v. Georgia, 428 U.S. 153, 203 (1976). The Supreme Court also recently reiterated that the Eighth Amendment's prohibition against excessive sanctions "flows from the basic 'precept of justice that punishment for crime should be graduated and proportioned' "to both the offender and the offense. Miller, 132 S. Ct. at 2463 (quoting Roper v. Simmons, 543 U.S. 551, 560 (2005) (quoting Weems v. United States, 217 U.S. 349, 367 (1910))). Moreover, the Supreme Court continues to demand "individualized sentencing when imposing the death penalty." Miller, 132 S. Ct. at 2467.

Any limitation on this Court's proportionality review of death sentences attributed to Florida's constitutional conformity clause, article I, section 17, Florida Constitution, does not conflict with the United States Supreme Court's continuing adherence to the principles that the death penalty must result, if at all, from individualized sentencing, and that it not be imposed in an arbitrary and capricious manner, or in a disproportionate manner in light of the circumstances of the crime and the mitigation present in the case. Our proportionality review is but one component of this Court's mandatory review of death sentences, and it allows the Court to make sure in every case in which the death penalty is imposed that the sentence is the result of reasoned individualized sentencing.

Our proportionality review also assists the Court in ensuring that the death penalty is not imposed in an arbitrary and capricious manner. The Supreme Court in Gregg explained that its earlier decision in Furman v. Georgia, 408 U.S. 238 (1972), "mandates that where discretion is afforded a sentencing body on a matter so grave as the determination of whether a human life should be taken or spared, that discretion must be suitably directed and limited so as to minimize the risk of wholly arbitrary and capricious action." Gregg, 428 U.S. at 189. In examining Georgia's death penalty statute, the Court in Gregg referred to the "safeguard" in Georgia's capital sentencing that required all death sentences to be reviewed by the state supreme court to determine if the findings of aggravators are supported by the evidence and "whether the sentence is disproportionate compared to those sentences imposed in similar cases." Id. at 198. The Supreme Court noted that "the proportionality requirement on review is intended to prevent caprice in the decision to inflict the penalty." Id. at 203. "In particular, the proportionality review substantially eliminates the possibility that a person will be sentenced to die by the action of an aberrant jury [or judge]." Id. at 206 (bracketed material added).

As the Court in <u>Gregg</u> reiterated, "There is no question that death as a punishment is unique in its severity and irrevocability" and is "an extreme sanction, suitable to the most extreme of crimes." <u>Id.</u> at 187. Thus, one important safeguard against imposition of the death penalty in an arbitrary or capricious

manner in Florida's death penalty scheme is this Court's careful proportionality review—and it is an extremely important one. Such a review is necessary to ensure that the death penalty is limited to the most aggravated and least mitigated of murders, thus providing for individualized sentencing and avoiding arbitrary and capricious imposition of the death penalty in Florida. When this is ensured, it can be said that the punishment is proportionate to the crime.

In performing the proportionality review, this Court has explained:

"[W]e make a comprehensive analysis in order to determine whether the crime falls within the category of both the most aggravated and the least mitigated of murders, thereby assuring uniformity in the application of the sentence." We consider the totality of the circumstances of the case and compare the case to other capital cases. This entails "a qualitative review by this Court of the underlying basis for each aggravator and mitigator rather than a quantitative analysis." In other words, proportionality review "is not a comparison between the number of aggravating and mitigating circumstances."

Williams v. State, 37 So. 3d 187, 205 (Fla. 2010) (quoting Offord v. State, 959 So. 2d 187, 191 (Fla. 2007)). As noted by the majority, in reviewing proportionality, the Court "will not disturb the sentencing judge's determination as to 'the relative weight to give to each established mitigator' where that ruling is 'supported by competent substantial evidence.'" Blackwood v. State, 777 So. 2d 399, 412-13 (Fla. 2000) (quoting Spencer v. State, 691 So. 2d 1062, 1064 (Fla. 1996)). The Court will "review the weight the trial court ascribes to mitigating factors under the abuse of discretion standard." Smith v. State, 998 So. 2d 516, 527 (Fla. 2008).

The Court will "affirm the weight given an aggravator if based on competent substantial evidence." <u>Blake v. State</u>, 972 So. 2d 839, 846 (Fla. 2007). "The weight to be given aggravating factors is within the discretion of the trial court, and it is subject to the abuse of discretion standard." <u>Buzia v. State</u>, 926 So. 2d 1203, 1216 (Fla. 2006).

Thus, we review the existence of and weight to be given the aggravating factors and the mitigating factors through the lens of competent, substantial evidence and the trial court's sound discretion. In the end, however, it is our evaluation of the interplay of those factors that must be brought to bear in determining if the ultimate punishment—death—fits the particular nature of the crime and the specific circumstances of the offender in each case. In addition, comparing the circumstances of the case under review to other cases in which the death penalty has been imposed and affirmed, or reversed, by this Court assists the Court in assuring uniformity in application of the penalty in Florida.

Even in <u>Pulley</u>, where the Supreme Court held that a comparative proportionality review is not indispensable to the constitutionality of a capital sentencing scheme, the Supreme Court noted that it had held several capital sentencing schemes that required such a review to be constitutional. The Court in <u>Pulley</u> explained:

Needless to say, <u>that some schemes providing proportionality review</u> are constitutional does not mean that such review is indispensable.

We take statutes as we find them. <u>To endorse the statute as a whole is not to say that anything different is unacceptable</u>. As was said in <u>Gregg</u>, "[w]e do not intend to suggest that only the above-described procedures would be permissible under <u>Furman</u> or that any sentencing system constructed along these general lines would inevitably satisfy the concerns of <u>Furman</u>, for <u>each distinct system must be examined on an individual basis."</u>

Pulley, 465 U.S. at 44-45 (emphases added) (quoting Gregg, 428 U.S. at 195) (omitting footnote)). Thus, even while holding that proportionality review is not indispensable, the Supreme Court reiterated that capital sentencing schemes containing such a requirement have been held constitutional. Therefore, this Court's engaging in such a review in deciding whether to affirm a death sentence does not depart from the Supreme Court's jurisprudence concerning the Eighth Amendment, and thus is not in conflict with the Florida Constitution's conformity clause.

Justice Stevens noted in his concurrence in <u>Pulley</u> that in <u>Gregg</u>, Justice White focused on the proportionality review component of Georgia's capital sentencing scheme "because it was a prominent, innovative, and noteworthy feature that had been specifically designed to combat effectively the systemic problems in capital sentencing which had invalidated the prior Georgia capital sentencing scheme." <u>Pulley</u>, 465 U.S. at 55 (Stevens, J., concurring in part and concurring in the judgment). Justice Stevens also stated, "But observations that this innovation is an effective safeguard do not mean that it is the only method of

ensuring that death sentences are not imposed capriciously or that it is the only acceptable form of appellate review." <u>Id.</u> I recognize that in Florida, our proportionality review is not the only component of our mandatory review that ensures the death penalty is not imposed in an arbitrary and capricious manner, but just as the Supreme Court has characterized such a review in the past, it is an important safeguard endorsed by the Supreme Court.

In <u>Walker v. Georgia</u>, 129 S. Ct. 453, 456 (2008), Justice Stevens observed, with respect to the denial of certiorari relief, that although <u>Pulley</u> held that the Eighth Amendment does not require proportionality review of every capital sentence, "it was not meant to undermine our conclusion in <u>Gregg</u> and <u>Zant [v. Stephens</u>, 462 U.S. at 862 (1983)] that such review is an important component of the Georgia scheme."

In McCleskey v. Kemp, 481 U.S. 279 (1987), decided after Pulley, the Supreme Court rejected McCleskey's claim that a statistical study indicated that racial considerations entered into the capital sentencing determinations in Georgia, thus rendering his death sentence violative of the Eighth and Fourteenth Amendments. However, as to the Eighth Amendment claim, the Supreme Court reiterated that inherent in the Eighth Amendment is the principle "that punishment for crime should be graduated and proportioned to offense." Id. at 300 (quoting Weems, 217 U.S. at 367). In explaining why the Georgia capital sentencing

scheme was not unconstitutional, the Court in <u>McCleskey</u> explained what it found to be important when it decided Gregg, stating:

Moreover, the Georgia system adds "an important additional safeguard against arbitrariness and caprice" in a provision for automatic appeal of a death sentence to the State Supreme Court. 428 U.S., at 198. The statute requires that court to review each sentence to determine whether it was imposed under the influence of passion or prejudice, whether the evidence supports the jury's finding of a statutory aggravating circumstance, and whether the sentence is disproportionate to sentences imposed in generally similar murder cases. To aid the court's review, the trial judge answers a questionnaire about the trial, including detailed questions as to "the quality of the defendant's representation [and] whether race played a role in the trial."

McCleskey, 481 U.S. at 303 (emphasis added). The Supreme Court in McCleskey also noted, "On automatic appeal, the Georgia Supreme Court found that McCleskey's death sentence was not disproportionate to other death sentences imposed in the State. The court supported this conclusion with an appendix containing citations to 13 cases involving generally similar murders." Id. at 306 (some emphasis supplied; citations omitted). At the same time, the McCleskey Court reiterated that "where the statutory procedures adequately channel the sentencer's discretion, such proportionality review is not constitutionally required." Id. (citing Pulley, 465 U.S. at 50-51). Thus, even given the holding in Pulley that comparative proportionality review is not required by the Eighth Amendment, the Supreme Court in McCleskey affirmatively recognized the fact that Georgia's automatic appeal procedures provided for just such a review.

Justice Thomas reached a similar conclusion in his concurrence in <u>Walker v.</u>

<u>Georgia</u>, 555 U.S. 979 (2008), referring to the comparative proportionality review undertaken by the Georgia Supreme Court in that case as "precisely the same proportionality review endorsed by this Court in <u>McCleskey v. Kemp.</u>" <u>Id.</u> at 985 (concurring in denial of certiorari relief). Justice Thomas explained, "The Georgia Supreme Court then reviewed petitioner's death sentence to determine whether it was 'excessive or disproportionate to the penalty imposed in similar cases, considering both the crime and the defendant.'" <u>Walker</u>, 555 U.S. at 986.

"As the Court several times has made clear, [the Supreme Court is] unwilling to say that there is any one right way for a State to set up its capital sentencing scheme." Spaziano v. Florida, 468 U.S. 447, 464 (1984) (citing Pulley, 465 U.S. at 54. In Florida's capital sentencing scheme, some form of proportionality review has been a staple of automatic appellate review for many years, and similar review has been a feature of other states' capital sentencing schemes approved by the Supreme Court. Thus, inclusion of that safeguard against arbitrary imposition of the ultimate penalty in our mandatory review of death sentences cannot reasonably be said to conflict with the Supreme Court's jurisprudence concerning evaluation of death sentences for conformance with the Eighth Amendment. This is true both in determining if the offense and the offender fall into that class for which the death penalty is appropriate and in

ensuring that the penalty is imposed in a consistent manner that is not arbitrary and capricious.

Chief Justice Rehnquist, writing for the Court in Lowenfield v. Phelps, 484 U.S. 231 (1988), stated: "To pass constitutional muster, a capital sentencing scheme must 'genuinely narrow the class of persons eligible for the death penalty and must reasonably justify the imposition of a more severe sentence on the defendant compared to others found guilty of murder." Id. at 244 (emphasis added) (quoting Zant, 462 U.S. at 862, 877). This statement was reiterated in Loving v. United States, 517 U.S. 748, 755 (1996). Although the Supreme Court has made clear that a comparative proportionality review is not indispensable to the constitutionality of any specific state capital sentencing scheme, the Court has also recognized, even after its Pulley decision, that such a review can play an important part in automatic appellate review of death sentences to ensure that the death sentences are not being arbitrarily imposed.

I therefore conclude that even though proportionality review as it has been conducted in Florida is not expressly required by the Eighth Amendment, that fact provides no basis for this Court to conclude it is prohibited from such an evaluation under the conformity clause of our state constitution. As a Court, and as individual Justices, we are called upon to either affirm or reverse the most severe penalty that can ever be imposed on a human being. That is a responsibility

that must be carried out in a manner that gives the Court, as a whole, and each Justice individually, moral and legal certainty that the defendant is deserving of the ultimate penalty when the facts of the crime, the aggravating circumstances, and the mitigating circumstances are carefully considered. This, in my view, is necessary to ensure that the penalty is imposed fairly and consistently throughout the State. Not insignificantly, examination of the sentences imposed on other defendants in similar circumstances, and either affirmed or reversed by this Court, aids our analysis not only because it promotes consistency in sentencing, but also because it is, in part, by this examination that we can discover the "evolving standards of decency that mark the progress of a maturing society." See Trop v. Dulles, 356 U.S. 86, 101 (1958) (plurality opinion); see also Miller, 132 S. Ct. at 2463 (noting that the concept of proportionality is viewed "less through a historical prism than according to "the evolving standards of decency that mark the progress of a maturing society", " (quoting Estelle v. Gamble, 429 U.S. 97, 102 (1976) (quoting Trop, 356 U.S. at 101) (plurality opinion))). The United States Supreme Court has announced no prohibition against a state reviewing court engaging in a proportionality review in mandatory appeals of death sentences. Instead, that Court has consistently referred to such review in favorable terms. Unless an edict is handed down by the Supreme Court declaring that comparative proportionality review is inconsistent with proper capital sentencing review, I will

continue to make a proportionality review in every case in which I am called upon to place my judicial imprimatur on a sentence of death. It is my fervent hope that this Court will also continue to do so as a body.

CANADY, J., concurring in part and dissenting in part.

I concur in the decision to affirm Yacob's convictions, but I dissent from the reversal of his death sentence. Although I agree that the death sentence in this case is not proportionate under this Court's comparative proportionality jurisprudence, I conclude that comparative proportionality review by this Court is precluded by the provision of the Florida Constitution that requires this Court to interpret our state constitutional prohibition on cruel and unusual punishment in conformity with the decisions of the United States Supreme Court interpreting the parallel provision of the United States Constitution. Because the United States Supreme Court has held that comparative proportionality review of death sentences is not required by the United States Constitution, the conformity clause of the Florida Constitution forbids the application of such review by this court.

Article I, section 17 of the Florida Constitution contains the following provision: "The prohibition against cruel or unusual punishment, and the prohibition against cruel and unusual punishment, shall be construed in conformity with decisions of the United States Supreme Court which interpret the prohibition against cruel and unusual punishment provided in the Eighth Amendment to the

United States Constitution." Under this provision of article I, section 17—commonly referred to as the conformity clause—the courts of Florida are precluded from determining that a sentence is cruel and unusual if a decision of the United States Supreme Court makes clear that the sentence does not violate the Eighth Amendment of the federal constitution. Moreover, a sentence may be invalidated as cruel and unusual under the Florida Constitution by a Florida court only if a decision of the United States Supreme Court requires invalidation of the sentence as cruel and unusual.

The plain import of the text of the conformity clause is explained in the ballot summary considered by the voters when the constitutional amendment incorporating the conformity clause was adopted. The ballot summary contains the following statement:

The amendment would prevent state courts, including the Florida Supreme Court, from treating the state constitutional prohibition against cruel or unusual punishment as being more expansive than the federal constitutional prohibition against cruel and unusual punishment or United States Supreme Court interpretations thereof. The amendment effectively nullifies rights currently allowed under the state prohibition against cruel or unusual punishment which may afford greater protections for those subject to punishment for crimes than will be provided by the amendment. Under the amendment, the protections afforded those subject to punishment for crimes under the "cruel or unusual punishment" clause, as that clause currently appears in Section 17 of Article I of the State Constitution, will be the same as the minimum protections provided under the "cruel and unusual" punishments clause of the Eighth Amendment to the United States Constitution.

Fla. HJR 951 (2001) at 2-3 (emphasis added) (proposing amendment to art. I, § 17, Fla. Const., and providing ballot summary).

In <u>Graham v. Florida</u>, 130 S. Ct. 2011, 2021-22 (2010), the Supreme Court summarized its prior jurisprudence concerning the proportionality of sentences under the Eighth Amendment. The Court recognized that its cases "addressing the proportionality of sentences fall within two general classifications." <u>Id.</u> at 2021. Neither of the two classifications includes comparative proportionality review of death sentences.

The first category "involves challenges to the length of term-of-years sentences given all the circumstances in a particular case." <u>Id.</u> Under this category, "the Court considers all of the circumstances of the case to determine whether the sentence is unconstitutionally excessive." <u>Id.</u> Analysis under this category is triggered only when a comparison of the "gravity of the offense and the severity of the sentence" "leads to an inference of gross disproportionality.'" <u>Id.</u> at 2022 (quoting <u>Harmelin v. Michigan</u>, 501 U.S. 957, 1005 (1991) (Kennedy, J.)). If such an inference does arise, "the court should then compare the defendant's sentence with the sentences received by other offenders in the same jurisdiction and with the sentences imposed for the same crime in other jurisdictions" to determine whether the sentence is grossly disproportionate. <u>Graham</u>, 130 S. Ct. at

1022. Cases in which a sentence of death is imposed do not fall within this first category.

The second category, on the other hand, dealt exclusively—until Graham was decided—with death penalty cases. This category includes "cases in which the Court implements the proportionality standard by certain categorical restrictions on the death penalty." Id. at 2021. These categorical rules include the prohibition on the death penalty for crimes committed by persons under the age of eighteen and by the mentally retarded, and for non-homicide crimes. Id. at 2022. Graham extended the categorical approach outside the death penalty context in its holding prohibiting the imposition of a life without parole sentence on a juvenile offender who did not commit homicide. Id. at 2034. In Miller v. Alabama, 132 S. Ct. 2455, 2469 (2012), the Court extended Graham's reasoning to homicides committed by juveniles, holding broadly "that the Eighth Amendment forbids a sentencing scheme that mandates life in prison without possibility of parole for juvenile offenders."

Comparative proportionality review, such as that applied by the majority with respect to Yacob's death sentence, has no place within the framework of the Supreme Court's case law. The point is driven home in <u>Pulley v. Harris</u>, 465 U.S. 37, 43-44 (1984), where the Court specifically considered—in a challenge to California's death penalty scheme—the question of whether the Eighth

Amendment "requires a state appellate court, before it affirms a death sentence, to compare the sentence in the case before it with the penalties imposed in similar cases if requested to do so by the prisoner." The Court unequivocally held that such comparative proportionality review is not required by the Eighth Amendment. <u>Id.</u> at 50-51.

In <u>Pulley</u>, the Court rejected any suggestion that the discussion of comparative proportionality review in <u>Gregg v. Georgia</u>, 428 U.S. 153 (1976), and <u>Proffitt v. Florida</u>, 428 U.S. 242 (1976), established that such proportionality review is constitutionally required or was an essential predicate for the determination that the Georgia and Florida death penalty schemes were constitutional. <u>Pulley</u>, 465 U.S. at 45-48. The Court observed that examination of <u>Gregg</u> and <u>Proffitt</u>, along with <u>Jurek v. Texas</u>, 428 U.S. 262 (1976)—which upheld the Texas death penalty scheme notwithstanding the absence of comparative proportionality review—"makes clear that they do not establish proportionality review as a constitutional requirement." <u>Pulley</u>, 465 U.S. at 45. The Court summed up, stating:

There is thus no basis in our cases for holding that comparative proportionality review by an appellate court is required in every case in which the death penalty is imposed and the defendant requests it. Indeed, to so hold would effectively overrule <u>Jurek</u> and would substantially depart from the sense of <u>Gregg</u> and <u>Proffitt</u>. We are not persuaded that the Eighth Amendment requires us to take that course.

<u>Id.</u> at 50-51. Thus, the Court upheld the constitutionality of the California death penalty scheme. <u>Id.</u> at 54.

Since <u>Pulley</u> was decided, nothing in the Supreme Court's case law has suggested any change of view regarding comparative proportionality review.

Indeed, in rejecting a subsequent challenge to Georgia's death penalty scheme, the Court in <u>McCleskey v. Kemp</u>, 481 U.S. 279 (1987), reinforced what it had said in <u>Pulley</u> regarding comparative proportionality review. Citing <u>Pulley</u>, the Court in <u>McCleskey</u> stated that "where the statutory procedures adequately channel the sentencer's discretion, such proportionality review is not constitutionally required." <u>Id.</u> at 306.

This Court has not been entirely unmindful of the holding of <u>Pulley</u>. Citing <u>Pulley</u>, we have recognized that our comparative proportionality review is not required by the federal constitution but is a matter of state law. <u>Garcia v. State</u>, 492 So. 2d 360, 368 (Fla. 1986) ("Our proportionality review is a matter of state law."); <u>State v. Henry</u>, 456 So. 2d 466, 469 (Fla. 1984) ("We note that proportionality review is not a requirement of the federal constitution, <u>Pulley v. Harris</u>, [465 U.S. 37] (1984), but rather a feature of state law. Thus, the parameters of that duty are set forth in our cases interpreting that duty." (citation omitted)). But we have never addressed the relationship between the holding of <u>Pulley</u> and the limitations imposed by the conformity clause of article I, section 17.

Nor does the Court address Pulley here. Having relegated that decision to a footnote, majority op. at 23 n.2, the majority instead explains various bases for comparative proportionality analysis in state law. In doing so, the majority ignores what the Court has said time after time about the connection between our proportionality review and the prohibition on cruel and unusual punishments or cruel or unusual punishments. As we frequently have stated, our Court "performs 'a proportionality review to prevent the imposition of 'unusual' punishments contrary to article I, section 17 of the Florida Constitution." Hunter v. State, 8 So. 3d 1052, 1073 (Fla. 2008) (quoting Simmons v. State, 934 So. 2d 1100, 1122 (Fla. 2006)); see Kocaker v. State, 119 So. 3d 1214, 1228 (Fla.) ("This Court is required to conduct a proportionality review 'in order to prevent the imposition of unusual punishments under the Florida Constitution.' " (quoting Phillips v. State, 39 So. 3d 296, 305 (Fla. 2010))), cert. denied, 133 S. Ct. 2743 (2013); Allred v. State, 55 So. 3d 1267, 1284 (Fla. 2010) ("The Court performs a proportionality review to prevent the imposition of 'unusual' punishments contrary to article I, section 17 of the Florida Constitution." (quoting Tillman v. State, 591 So. 2d 167, 169 (Fla. 1991))); Jackson v. State, 18 So. 3d 1016, 1034 (Fla. 2009) ("We perform a comparative proportionality review to prevent the imposition of 'unusual' punishments contrary to article I, section 17 of the Florida Constitution."); Bevel v. State, 983 So. 2d 505, 523 (Fla. 2008) ("The Court

performs proportionality review to prevent the imposition of 'unusual' punishments in violation of article I, section 17 of the Florida Constitution."); Philmore v. State, 820 So. 2d 919, 939 (Fla. 2002) ("This Court performs proportionality review to prevent the imposition of 'unusual' punishments contrary to article I, section 17 of the Florida Constitution."); Douglas v. State, 878 So. 2d 1246, 1262 (Fla. 2004) ("The Court performs proportionality review to prevent the imposition of 'unusual' punishments contrary to article I, section 17 of the Florida Constitution."); Rogers v. State, 783 So. 2d 980, 1002 (Fla. 2001) ("This Court performs proportionality review to prevent the imposition of 'unusual' punishments contrary to article I, section 17 of the Florida Constitution."); Sexton v. State, 775 So. 2d 923, 935 (Fla. 2000) ("This Court performs proportionality review to prevent the imposition of 'unusual' punishments contrary to article I, section 17 of the Florida Constitution."); Voorhees v. State, 699 So. 2d 602, 614 (Fla. 1997) ("By ensuring that death not be imposed as a punishment for a murder in cases similar to those in which death was deemed an improper punishment, proportionality [review] prevents the imposition of 'unusual' punishments contrary to article I, section 17 of the Florida Constitution."). Accordingly, although we find our authority to conduct comparative proportionality review in state law, we reason that such review is necessary to comply with the prohibition against the cruel and unusual punishment provision of our constitution. This interpretation is

inconsistent with the Supreme Court's holding in <u>Pulley</u> that proportionality review is not required by the Eighth Amendment and thus contravenes our state constitution's conformity clause.

In the face of the Court's repeated reliance on the cruel and unusual punishments prohibition as the basis for our proportionality review, the majority now says that our proportionality review is not really based on that prohibition after all. The majority thus asserts that this Court properly can conduct a comparative proportionality review on other grounds. Specifically, the majority concludes "that our proportionality review flows from Florida's capital punishment statute—section 921.141, Florida Statutes." Majority op. at 16. The majority asserts that State v. Dixon "interpreted section 921.141 as including proportionality review of death sentences." Id. But Dixon does not suggest—much less hold that section 921.141 requires proportionality review. That is not surprising since nothing in the text of the statute refers to proportionality review. Proportionality review can be predicated on the statute only by means of a judicial rewriting of the statute.

Undeniably, <u>Dixon</u>—which upheld Florida's capital punishment statute against a constitutional challenge—contemplated that in any case where "a defendant is sentenced to die, this Court can review that case in light of the other decisions [imposing sentences of death] and determine whether or not the

punishment is too great." 283 So. 2d at 10. The reasoning of <u>Dixon</u>, however, does not in any way tie this comparative review to a provision of section 921.141. Instead, the comparative review envisioned by <u>Dixon</u> can only reasonably be understood as a <u>judicial-created means</u> to ensure that the statute would be implemented in a way that would avoid the constitutional concerns articulated in <u>Furman v. Georgia</u>, 408 U.S. 238 (1972), concerns which were rooted in the prohibition on cruel and unusual punishments. The <u>Dixon</u> court understood that such comparative review would be consistent with the statute, but that is different from concluding that the statute requires or specifically authorizes comparative proportionality review.

The majority also relies on <u>Tillman</u>, which observes that "[t]he requirement that death be administered proportionately has a variety of sources in Florida law." 591 So. 2d at 169. In addition to the "express prohibition against unusual punishments" in the Florida Constitution, <u>Tillman</u> refers to two additional state constitutional grounds: the due process clause and the provision granting this court mandatory, exclusive jurisdiction over appeals of cases in which a sentence of death has been imposed. <u>Id.</u>

<u>Tillman</u> states that the "obvious purpose" of our mandatory jurisdiction "is to ensure the uniformity of death-penalty law by preventing the disagreement over controlling points of law that may arise when the district courts of appeal are the

only appellate courts with mandatory appellate jurisdiction." <u>Id.</u>; <u>see</u> art. V, § 3(b)(1), Fla. Const. But "preventing the disagreement over controlling points of law" does not require comparative proportionality review. Furthermore, the jurisdictional provision is purely a matter of procedure; it does nothing to substantively define the review undertaken by the court. <u>Tillman</u>'s reliance on this jurisdictional provision as a basis for proportionality review is untenable.

It is no more tenable to skirt the conformity clause by proclaiming that comparative proportionality review is required by the due process clause rather than by the prohibition on cruel and unusual punishments. Under the federal Constitution, "the Eighth Amendment's Cruel and Unusual Punishments Clause [is] made applicable to the States by the Due Process Clause of the Fourteenth Amendment." Graham, 130 S. Ct. at 2018. The prohibition on cruel and unusual punishments thus is a particular aspect of due process. And the conformity clause expressly limits the authority of this Court with respect to that aspect of due process. To conclude otherwise is to treat the conformity clause as meaningless for all practical purposes.

Since becoming a justice of this Court, this case is the first case in which I have had occasion to address a death sentence which I conclude does not meet the requirements established by our comparative proportionality case law and thus the first case in which I have been required to consider whether the conformity clause

precludes comparative proportionality review by this Court. This case squarely presents that issue. Given the absence of any other meritorious issues raised by Yacob, if the conformity clause precludes comparative proportionality review, the sentence of death must be affirmed. We are constrained to affirm the trial court's judgment if there is a legal basis for doing so. See Dade Cnty. Sch. Bd. v. Radio Station WQBA, 731 So. 2d 638, 644 (Fla. 1999) (stating that the judgment of a trial court "will be upheld if there is any basis which would support the judgment in the record"); Cohen v. Mohawk, Inc., 137 So. 2d 222, 225 (Fla. 1962) (stating that if there is "any theory or principle of law which would support the trial court's judgment," an appellate court is "obliged to affirm that judgment"); § 924.33, Florida Statutes (2009) ("No judgment shall be reversed unless the appellate court is of the opinion, after an examination of all the appeal papers, that error was committed that injuriously affected the substantial rights of the appellant.").

Two things are very clear. First, the United States Supreme Court has held that comparative proportionality review in death cases is not required by the Eighth Amendment's prohibition on cruel and unusual punishments. See Pulley, 465 U.S. at 50-51. Second, the conformity clause of article I, section 17, precludes Florida courts from imposing requirements under the State's prohibition on cruel and unusual punishment that go beyond those required by the United States Supreme Court. From these two propositions it necessarily follows that our comparative

proportionality review violates the conformity clause. Our case law applying the Florida constitutional prohibition on cruel and unusual punishment imposes substantive requirements that limit the imposition of death sentences even though those limitations are not required by the Eighth Amendment. Our case law requiring comparative proportionality review in death cases thus "treat[s] the state constitutional prohibition against cruel [and] unusual punishment as being more expansive than the federal constitutional prohibition" as explicated by the United States Supreme Court. Fla. HJR 951 at 2-3.

This Court should bring its death penalty jurisprudence into conformity with the conformity clause. I dissent from the majority's decision to reverse the death sentence imposed on Yacob, which is in derogation of the unequivocal provision adopted by the people of Florida to constrain the power of this Court to set aside sentences of death.

POLSTON, C.J., concurs.

An Appeal from the Circuit Court in and for Duval County, Adrian Gentry Soud, Judge - Case No. 16-2010-CF-003188-AX

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