

1           **IN THE SUPREME COURT OF THE STATE OF NEW MEXICO**

2 **Opinion Number:** \_\_\_\_\_

3 **Filing Date: June 22, 2015**

4 **NO. 33,997**

5 **STATE OF NEW MEXICO,**

6           Plaintiff-Respondent,

7 v.

8 **ANTONIO T., a child,**

9           Defendant-Petitioner,

10 **Consolidated with:**

11 **NO. 33,999**

12 **STATE OF NEW MEXICO,**

13           Plaintiff-Petitioner,

14 v.

15 **ANTONIO T., a child,**

16           Defendant-Respondent.

17 **ORIGINAL PROCEEDINGS ON CERTIORARI**

18 **Sandra A. Price, District Judge**

1 Jorge A. Alvarado, Chief Public Defender  
2 J.K. Theodosia Johnson, Assistant Appellate Defender  
3 Santa Fe, NM

4 for Petitioner and Respondent Antonio T.

5 Gary K. King, Attorney General  
6 Joel Jacobsen, Assistant Attorney General  
7 Santa Fe, NM

8 for Respondent and Petitioner State of New Mexico

1 **OPINION**

2 **CHÁVEZ, Justice.**

3 {1} Having granted the State’s motion for rehearing in this case, we withdraw the  
4 opinion filed October 23, 2014, and substitute the following in its place.

5 {2} Antonio, a seventeen-year-old high school student, was taken to Assistant  
6 Principal Vanessa Sarna’s (Principal Sarna) office because he was suspected of being  
7 under the influence of alcohol. Possession of alcohol by a minor is a delinquent act  
8 under NMSA 1978, Section 32A-2-3(A)(2) (2009) of the Delinquency Act, NMSA  
9 1978, §§ 32A-2-1 to -33 (1993, as amended through 2009). Principal Sarna  
10 questioned Antonio about his possession of alcohol in the presence of Deputy Sheriff  
11 Emerson Charley, Jr. (Deputy Charley), whom she had asked to be present, and  
12 requested that he bring a breath alcohol test to be administered to Antonio. Antonio  
13 admitted that he had brought alcohol to school, where he consumed it. At Principal  
14 Sarna’s request, Deputy Charley administered the breath test to Antonio, which tested  
15 positive for alcohol. After administering the test to Antonio, Deputy Charley advised  
16 Antonio of his right to remain silent, and Antonio declined to answer Deputy  
17 Charley’s questions about his possession of alcohol.

18 {3} Antonio was charged with the delinquent act of possession of alcohol by a  
19 minor. He filed a motion to suppress the statements he made to Principal Sarna

1 because his statements were elicited without a knowing, intelligent, and voluntary  
2 waiver of his right to remain silent, citing Section 32A-2-14(D). The district court  
3 denied his motion, which was affirmed by the Court of Appeals. *State v. Antonio T.*,  
4 2013-NMCA-035, ¶ 26, 298 P.3d 484. We reverse both the district court and the  
5 Court of Appeals. Although a school official may insist that a child answer questions  
6 for purposes of school disciplinary proceedings, any statements elicited by the official  
7 in the presence of a law enforcement officer may not be used against the child in a  
8 delinquency proceeding unless the child made a knowing, intelligent, and voluntary  
9 waiver of his or her statutory right to remain silent. Section 32A-2-14(C), (D).  
10 Because the State failed to prove that Antonio effectively waived this statutory right,  
11 his statements were inadmissible in the delinquency proceeding.

12 **I. BACKGROUND**

13 {4} Two teachers at Kirtland Central High School (KCHS) escorted Antonio to  
14 Principal Sarna's office because they suspected he was under the influence of alcohol.  
15 Principal Sarna called the student resource officer on duty, Deputy Charley, to  
16 administer a portable breath test to Antonio. Deputy Charley is a certified law  
17 enforcement officer with the San Juan County Sheriff's Office who spent over eleven  
18 years on the police force before being assigned to KCHS as a student resource officer.

1 Deputy Charley wears a full uniform, including his badge and duty belt with a  
2 holstered gun, to work in the school. He was wearing his uniform and his sidearm  
3 when he entered Principal Sarna's office.

4 {s} Deputy Charley stood about five feet away from Antonio, preparing the breath  
5 test, while Principal Sarna questioned Antonio about drinking alcohol at school.  
6 Deputy Charley's normal procedure was to question a student suspected of using  
7 alcohol prior to administering a breath alcohol test. However, in this instance,  
8 because Principal Sarna was asking questions that were identical to the ones that  
9 Deputy Charley would have asked, he merely listened attentively to Principal Sarna's  
10 questioning "in case something [did] come up . . . further on in the investigation that  
11 [he] might have to look back onto." Principal Sarna asked Antonio if he had been  
12 drinking, what he had to drink, how much he had consumed, and if anyone else was  
13 drinking with him. Principal Sarna testified that she told Antonio that he would  
14 receive a lesser term of suspension if he told her the truth. These kinds of questions  
15 and bargains were routine for Principal Sarna because her job is to enforce discipline  
16 at KCHS, where she often deals with student disciplinary cases "just one right after  
17 another." In response to Principal Sarna's questions, Antonio admitted that he had  
18 consumed two shots of alcohol, he had brought the alcohol to school in a soda or

1 Gatorade bottle, and he had disposed of the bottle in a bathroom trash can east of the  
2 school library.

3 {6} After Antonio confessed to consuming alcohol, Deputy Charley advised  
4 Antonio that he would have to blow into the portable breath test machine, which  
5 Antonio did; Antonio tested positive for alcohol, which corroborated his confession.  
6 No parent or guardian was present, and Deputy Charley did not provide Antonio with  
7 any *Miranda* warnings prior to administering the breath test because at that time he  
8 “was going by what the school was requesting.” While Deputy Charley was  
9 administering the breath test, Principal Sarna searched Antonio’s backpack and  
10 located a folding pocketknife.<sup>1</sup>

11 {7} Principal Sarna then asked Deputy Charley to search for the plastic bottle that  
12 Antonio claimed he threw away. Deputy Charley searched three trash cans in the  
13 vicinity of the bathroom near the library, but he could not find the bottle. After the

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14 <sup>1</sup>Principal Sarna and Deputy Charley were the only two witnesses to testify in  
15 this case. Their stories differed as to when the knife was discovered and whether or  
16 not Deputy Charley was present when Antonio was questioned by Principal Sarna.  
17 Principal Sarna testified that she could not be sure of the sequence of events, and  
18 Deputy Charley’s testimony and his police report reflect that he was present during  
19 Principal Sarna’s questioning and her search of Antonio’s backpack. The district  
20 court found that Deputy Charley was present. “[W]hen there is a conflict in the  
21 testimony, we defer to the trier of fact.” *Buckingham v. Ryan*, 1998-NMCA-012, ¶  
22 10, 124 N.M. 498, 953 P.2d 33.

1 search for evidence turned up nothing, Deputy Charley returned to Principal Sarna's  
2 office and advised Antonio of his full constitutional rights as announced in *Miranda*  
3 *v. Arizona*, 384 U.S. 436, 478-79 (1966). Antonio answered Deputy Charley's  
4 questions about the knife, but he refused to answer Deputy Charley's questions  
5 regarding alcohol consumption. The statements Antonio made during Principal  
6 Sarna's questioning were documented in Deputy Charley's police report under the  
7 "investigation" heading. Deputy Charley confiscated the pocketknife that Principal  
8 Sarna found in Antonio's backpack. The State later charged Antonio only with  
9 possession of alcoholic beverages by a minor.

10 {8} Antonio filed a motion to suppress his statement or confession pursuant to  
11 Section 32A-2-14(C) through (E), contending that "the State cannot prove that the  
12 statement or confession offered in evidence was elicited after a knowing, intelligent  
13 and voluntary waiver of the Child's rights and must be suppressed." Antonio  
14 specifically cited Section 32A-2-14(D), which "requires that the state 'shall prove the  
15 statement or confession offered in evidence was elicited only after a knowing,  
16 intelligent and voluntary waiver of the child's constitutional rights was obtained.' "  
17 Antonio requested the district court find that he "did not knowingly, intelligently and  
18 voluntarily waive constitutional and statutory rights and suppress any statements or

1 confession.”

2 {9} An evidentiary hearing was held on Antonio’s motion to suppress on  
3 September 1, 2010. After hearing testimony from Principal Sarna and Deputy  
4 Charley, the district court denied the motion. Antonio entered into a conditional plea  
5 and disposition agreement, reserving his right to appeal the denial of his motion to  
6 suppress. He appealed to the New Mexico Court of Appeals, which affirmed the  
7 district court’s ruling. *Antonio T.*, 2013-NMCA-035, ¶ 26.

8 {10} The Court of Appeals analyzed the suppression as a constitutional issue,  
9 discussing the constitutional rights of children during custodial interrogation, *id.* ¶¶  
10 8-10, and investigatory detentions, *id.* ¶¶ 12-16. It first concluded that Antonio had  
11 been subject to an investigatory detention, not a custodial interrogation. *Id.* ¶¶ 11, 17.  
12 The Court of Appeals noted that “Section 32A-2-14 has thus far only been applied in  
13 cases where law enforcement has interrogated or detained a child, never in instances  
14 of school discipline involving only a school administrator,” *Antonio T.*,  
15 2013-NMCA-035, ¶ 18, and that “Section 32A-2-14 applies to investigations by or  
16 on behalf of law enforcement officials,” *Antonio T.*, 2013-NMCA-035, ¶ 20. The  
17 Court of Appeals then determined that Principal Sarna was acting within the scope  
18 of her duties as a school administrator and was not acting as an agent for law



1 enforcement, and accordingly concluded that she was not obligated to issue *Miranda*  
2 warnings to Antonio. *Id.* ¶¶ 24, 26. The Court of Appeals did not address Antonio’s  
3 statutory claim that his statement was inadmissible under the plain language of  
4 Section 32A-2-14(D), which was the original basis for Antonio’s motion to suppress.  
5 Both Antonio and the State appealed to this Court.

6 {11} We granted certiorari on two questions raised in Antonio’s appeal: (1) did the  
7 Court of Appeals err in affirming the lower court’s denial of Antonio’s suppression  
8 motion, and (2) was the plea invalid because there was insufficient evidence? *State*  
9 *v. Antonio T.*, 2013-NMCERT-003 (No. 33,997, Mar. 1, 2013). We also granted  
10 certiorari on one question raised in the State’s appeal: did the Court of Appeals err  
11 in holding that Antonio was in investigatory detention? *State v. Antonio T.*,  
12 2013-NMCERT-003 (No. 33,999, Mar. 1, 2013). We hold that Deputy Charley’s  
13 mere presence during Principal Sarna’s questioning of Antonio subjected Antonio to  
14 an investigatory detention that triggered the statutory protections provided by Section  
15 32A-2-14(C) and (D). Pursuant to Section 32A-2-14(C), Deputy Charley was  
16 required to advise Antonio that he had a right to remain silent, and that if Antonio  
17 waived the right, anything he said could be used against him in criminal delinquency  
18 proceedings. Because Deputy Charley failed to advise Antonio of this statutory right

1 before Principal Sarna questioned Antonio in his presence, Antonio's incriminating  
2 statements are inadmissible under Section 32A-2-14(D).

## 3 **II. DISCUSSION**

4 {12} This case requires us to analyze whether a statement made by a child over the  
5 age of fifteen is admissible under Section 32A-2-14, when the statement was made  
6 in response to questioning by a school principal in the presence of a law enforcement  
7 officer. Children who commit an act that would be considered a crime if they were  
8 over the age of eighteen are subject to the Delinquency Act and are granted certain  
9 basic statutory rights under Section 32A-2-14. The admissibility of Antonio's  
10 statements is dependent on our interpretation of the Delinquency Act. Because  
11 statutory interpretation is a question of law, we review it de novo. *See State v. Jade*  
12 *G.*, 2007-NMSC-010, ¶ 15, 141 N.M. 284, 154 P.3d 659.

13 **A. Pursuant to Section 32A-2-14(D), Antonio's statements were inadmissible**  
14 **because he was questioned during an investigatory detention without**  
15 **being first advised of the right to remain silent as required by Section 32A-**  
16 **2-14(C)**

17 {13} In *State v. Javier M.*, 2001-NMSC-030, ¶¶ 32, 42, 131 N.M. 1, 33 P.3d 1, we  
18 held that the Legislature intended Section 32A-2-14 to afford children greater  
19 statutory protection than what is constitutionally mandated. We evaluated the  
20 admissibility of a child's statements made in response to police questioning by first

1 assessing the minimum constitutional guarantees available to the child under the  
2 United States Supreme Court’s decision in *Miranda*. *Javier M.*, 2001-NMSC-030,  
3 ¶ 11 (“Only after assessing the minimum constitutional guarantees available to the  
4 Child under *Miranda* can we adequately interpret Section 32A-2-14 and determine  
5 what, if any, additional protections are available to the Child under the statute.”).

6 {14} We recognized that *Miranda* “imposed a prophylactic protection by requiring  
7 that suspects be advised of their rights under the Fifth Amendment [of the United  
8 States Constitution] prior to any questioning” during a custodial interrogation. *Javier*  
9 *M.*, 2001-NMSC-030, ¶ 14. “Custodial interrogation occurs when [a]n individual [is]  
10 swept from familiar surroundings into police custody, surrounded by antagonistic  
11 forces, and subjected to the techniques of persuasion . . . [so that the individual feels]  
12 under compulsion to speak.” *Id.* ¶ 15 (alterations in original) (internal quotation  
13 marks and citation omitted). When a suspect is subjected to a custodial interrogation,  
14 that person “ ‘must be warned that he [or she] has a right to remain silent, that any  
15 statement he [or she] does make may be used as evidence against him [or her], and  
16 that he [or she] has a right to the presence of an attorney, either retained or  
17 appointed.’ ” *Id.* (quoting *Miranda*, 384 U.S. at 444). In *Javier M.*, we held that the  
18 child was not subjected to a custodial interrogation because the “Child’s detention

1 was not overly ‘police dominated,’ ” the child was not swept away from familiar  
2 surroundings, and the child was questioned in a public place in the presence of  
3 several other suspects. *See id.* ¶¶ 21-23. Accordingly, in *Javier M.* we held that “the  
4 officer was not required to ‘*Mirandize*’ the Child before questioning him.” *Id.* ¶ 23.  
5 {15} Having concluded that the child was not entitled to the constitutional  
6 protections guaranteed by *Miranda*, this Court turned to the Delinquency Act to  
7 analyze whether it provided the child with any additional statutory protection. *Javier*  
8 *M.*, 2001-NMSC-030, ¶¶ 24-32. As a preliminary matter, we acknowledged that “it  
9 is completely within the Legislature’s authority to provide greater *statutory*  
10 *protection* than accorded under the federal Constitution.” *Id.* ¶ 24 (emphasis added).  
11 In interpreting Section 32A-2-14, we focused on three issues: (1) whether the  
12 Legislature intended to merely codify *Miranda* under the statute by requiring that  
13 children be subjected to custodial interrogations before statutory protections are  
14 triggered, (2) the circumstances under which statutory protections would be triggered  
15 if the Legislature did not intend to codify *Miranda*, and (3) the nature of the statutory  
16 protections afforded under the statute. *Javier M.*, 2001-NMSC-030, ¶ 25.

17 {16} After looking at its plain language, this Court rejected the notion that Section  
18 32A-2-14 was intended to codify the advice of constitutional rights announced in

1 *Miranda. Javier M.*, 2001-NMSC-030, ¶ 29. “Instead of using *Miranda* triggering  
2 terms such as ‘custody’ or ‘custodial interrogation,’ the Legislature used much  
3 broader terms, such as, ‘alleged,’ ‘suspected,’ ‘interrogated,’ and ‘questioned.’ ”  
4 *Javier M.*, 2001-NMSC-030, ¶ 29 (quoting Section 32A-2-14(C)). Accordingly, we  
5 held that Section 32A-2-14 did not require a child to be subject to a custodial  
6 interrogation in order for the additional statutory protections to apply. *Javier M.*,  
7 2001-NMSC-030, ¶ 32.

8 {17} After determining that a custodial interrogation was not required, we then  
9 turned to the question of what circumstances would trigger the protections of Section  
10 32A-2-14. In *Javier M.*, we stated that “ ‘alleged’ ” pertained to the “time period after  
11 which a formal petition alleging delinquency has been filed in the Children’s Court”  
12 and defined “ ‘suspect’ ” as meaning “ ‘to imagine (one) to be guilty or culpable.’ ”  
13 *Id.* ¶ 29 (quoting *Webster’s Ninth New Collegiate Dictionary* 1189 (1985) (second  
14 alteration in original)). We reasoned that “an officer’s suspicion will almost always  
15 cause the encounter with the child to be an investigatory detention,” *Javier M.*, 2001-  
16 NMSC-030, ¶ 35, and that “by including the term ‘suspected’ in Section 32A-2-14(C)  
17 to describe when the statute’s protections are triggered, the Legislature intended to  
18 draw the line at investigatory detentions.” *Javier M.*, 2001-NMSC-030, ¶ 36. We

1 concluded that “when an officer approaches a child to ask the child questions because  
2 the officer ‘suspects’ the child of delinquent behavior, the officer is performing an  
3 investigatory detention.” *Id.* ¶ 37. “Given a child’s possible immaturity and  
4 susceptibility to intimidation, a child who is subject to an investigatory detention may  
5 feel pressures similar to those experienced by adults during custodial interrogation.”  
6 *Id.* As a result, we held that “the protections of the statute are triggered in two  
7 circumstances: (1) after formal charges have been filed against a child; and (2) when  
8 a child is seized pursuant to an investigatory detention and not free to leave.” *Id.* ¶  
9 38.

10 {18} Finally, in defining the scope of the protections afforded under the statute, we  
11 held that the term “ ‘constitutional rights’ ” in Section 32A-2-14(C) does not refer to  
12 the warnings enumerated in *Miranda* where the child is subject to an investigatory  
13 detention and not a custodial interrogation. *Javier M.*, 2001-NMSC-030, ¶ 41.  
14 Instead, we held that “children who are subject to investigatory detentions [have a  
15 statutory right] *only* to be warned of their right to remain silent and that anything they  
16 say can be used against them.” *Id.* ¶ 41 (emphasis added).

17 {19} Under the reasoning in *Javier M.*, if Antonio was subjected to an investigatory  
18 detention, the basic statutory right at issue in this case is the right to remain silent.

1 Because children may not understand either their right to remain silent or that they  
2 are entitled to assert this statutory right, the Legislature has detailed which procedural  
3 safeguards must be satisfied before any statement made by a child is admitted as  
4 evidence in a criminal delinquency proceeding. Under Section 32A-2-14(C), a child  
5 who is suspected or alleged of having committed a delinquent act cannot be  
6 interrogated or questioned during an investigatory detention unless the child is first  
7 advised of his or her statutory right to remain silent and the child knowingly,  
8 intelligently, and voluntarily waives his or her rights. When Section 32A-2-14(C) has  
9 been violated, the legislative remedy is to preclude the admission of any statement or  
10 confession elicited from the child in court proceedings. Section 32A-2-14(D); *Javier*  
11 *M.*, 2001-NMSC-030, ¶¶ 1, 27.

12 {20} To determine whether a child's statement or confession may be introduced into  
13 evidence, the State bears the burden of proving that the child knowingly, intelligently,  
14 and voluntarily waived the child's statutory right to remain silent. Section 32A-2-  
15 14(D). In assessing the validity of an alleged waiver, Section 32A-2-14 requires the  
16 court to consider (1) the age of the child, (2) whether the child's statement was  
17 elicited or volunteered, (3) whether the child was advised of his or her statutory right  
18 to remain silent before the statement was elicited, and (4) the additional criteria listed

1 in Section 32A-2-14(E).

2 {21} If the child is less than thirteen years old, under no circumstances may his or  
3 her statement be introduced against the child in court proceedings. Section 32A-2-  
4 14(F) provides that “[n]otwithstanding any other provision to the contrary, no  
5 confessions, statements or admissions may be introduced against a child under the age  
6 of thirteen years on the allegations of the petition.” In *Jade G.*, we held that Section  
7 32A-2-14(F) erects an absolute bar to the admission of any statement made by a child  
8 under the age of thirteen—even statements that the child spontaneously volunteers  
9 to family members, friends, or others who are not in a position of authority. *See*  
10 2007-NMSC-010, ¶ 16. For children who are thirteen or fourteen years old, the  
11 Legislature has created a rebuttable presumption that their confessions, statements,  
12 or admissions are inadmissible in court proceedings if such statements were made to  
13 a person in a position of authority. Section 32A-2-14(F).

14 {22} If the child is fifteen years old or older, as in this case, his or her statement is  
15 admissible if it was made spontaneously by the child without prompting—i.e., if it  
16 was not elicited. Section 32A-2-14(D), (F). “[V]olunteered statements of any kind  
17 are . . . not subject to the protections of Section 32A-2-14 since such statements are  
18 generally not in response to any ‘questioning’ or ‘interrogation.’ ” *Javier M.*, 2001-



1 NMSC-030, ¶ 40. However, if the statement or confession was elicited during an  
2 investigatory detention, the State must prove that the child was advised of his or her  
3 statutory right to remain silent and knowingly, intelligently, and voluntarily waived  
4 this right. *Id.* ¶¶ 40, 44. The question before this Court is whether Antonio was  
5 subjected to an investigatory detention triggering the protections of Section 32A-2-14  
6 when Principal Sarna questioned him about delinquent behavior in the presence of  
7 a law enforcement officer. Unlike the Court of Appeals, we answer this question in  
8 the affirmative.

9 **1. *When a child suspected of delinquent behavior is questioned in the presence***  
10 ***of a law enforcement officer, that child is subjected to an investigatory***  
11 ***detention***

12 {23} The Court of Appeals interpreted Section 32A-2-14(D) to preclude only  
13 statements or confessions elicited by law enforcement officers or their agents.  
14 *Antonio T.*, 2013-NMCA-035, ¶ 20 (holding that all of the basic rights of children  
15 enumerated in Section 32A-2-14 only apply “to investigations by or on behalf of law  
16 enforcement officials”). The Court of Appeals noted that “Section 32A-2-14 has thus  
17 far only been applied in cases where law enforcement has interrogated or detained a  
18 child, never in instances of school discipline involving only a school administrator.”  
19 *Antonio T.*, 2013-NMCA-035, ¶ 18. Accordingly, the Court of Appeals concluded

1 that Section 32A-2-14 only applies when a law enforcement officer interrogates or  
2 detains a child, or when the school official acts as an agent of law enforcement.  
3 *Antonio T.*, 2013-NMCA-035, ¶¶ 18-20. Because the Court of Appeals found that  
4 Deputy Charley did not interrogate or detain Antonio, the Court focused solely on  
5 whether Principal Sarna acted as an agent of law enforcement beyond the scope of her  
6 duties as a school administrator. *Id.* ¶¶ 21-24. Concluding that Principal Sarna was  
7 not acting as an agent to law enforcement, the Court of Appeals held that “although  
8 this was an investigatory detention, Antonio had no right to *Miranda* warnings from  
9 a school administrator for a school interrogation, despite the presence of a deputy.”  
10 *Antonio T.*, 2013-NMCA-035, ¶ 26.

11 {24} We begin our analysis by first acknowledging that Principal Sarna suspected  
12 Antonio of being intoxicated while at school—a school disciplinary violation that  
13 would also render him a delinquent child. This suspicion prompted Principal Sarna  
14 to conduct an investigation into Antonio’s alcohol consumption. We agree with the  
15 Court of Appeals that Principal Sarna’s suspicion alone did not trigger the protections  
16 under Section 32A-2-14(C), because Principal Sarna is neither a law enforcement  
17 officer nor was she acting as an agent of law enforcement. *See Antonio T.*, 2013-  
18 NMCA-035, ¶ 20. Questioning a child for school disciplinary matters is

1 distinguishable from questioning a child for suspected criminal wrongdoing. *See In*  
2 *re Julio L.*, 3 P.3d 383, 385 (Ariz. 2000) (en banc) (“[N]ot every violation of public  
3 decorum or of school rules gives legal cause for criminal adjudication.”). Because  
4 “maintaining security and order in . . . schools requires a certain degree of flexibility  
5 in school disciplinary procedures,” we recognize “the value of preserving the  
6 informality of the *student-teacher relationship*.” *New Jersey v. T.L.O.*, 469 U.S. 325,  
7 340 (1985) (emphasis added). Accordingly, Principal Sarna was entitled to act on her  
8 suspicion and compel answers from Antonio for the purposes of school discipline.  
9 *See In re Doe*, 1975-NMCA-108, ¶ 29, 88 N.M. 347, 540 P.2d 827 (stating that in-  
10 school disciplinary matters, unlike criminal proceedings, do not require *Miranda*  
11 warnings). Absent any agency relationship between school officials and law  
12 enforcement authorities, interrogating Antonio alone in her office about school  
13 disciplinary matters would not have constituted an investigatory detention. *See State*  
14 *v. Santiago*, 2009-NMSC-045, ¶ 18, 147 N.M. 76, 217 P.3d 89 (providing the test to  
15 determine whether someone acts as an agent of law enforcement).

16 {25} However, the character of Principal Sarna’s school disciplinary investigation  
17 changed once she requested Deputy Charley to be present when she questioned  
18 Antonio about his suspected delinquent behavior. While the State maintains that

1 Deputy Charley’s presence in the room was innocuous, Deputy Charley’s presence  
2 in the room created a coercive and adversarial environment that does not normally  
3 exist during interactions between school officials and students. *See T.L.O.*, 469 U.S.  
4 at 349-50 (Powell, J., concurring). Unlike school officials, whose primary duties  
5 focus on “the education and training of young people[,] . . . [l]aw enforcement  
6 officers function as adversaries of criminal suspects. These officers have the  
7 responsibility to investigate criminal activity, to locate and arrest those who violate  
8 our laws, and to facilitate the charging and bringing of such persons to trial.” *See id.*  
9 (Powell, J., concurring).

10 {26} Deputy Charley’s mere presence during Principal Sarna’s questioning of  
11 Antonio converted the school disciplinary interrogation into a criminal investigatory  
12 detention, and it therefore triggered the protections provided by Section 32A-2-14(C).  
13 Before encountering Antonio, Deputy Charley was already on notice that Antonio  
14 was suspected of delinquent behavior. Principal Sarna testified that she involved  
15 Deputy Charley in the school’s investigation so he would know that Antonio was  
16 under the influence, and also to test Antonio’s breath for alcohol. As Principal Sarna  
17 interrogated Antonio about his suspected delinquent behavior, Deputy Charley  
18 noticed that Antonio’s speech was slurred and slow. During Antonio’s interrogation,

1 Deputy Charley stood about five feet away from Antonio preparing a portable breath  
2 alcohol test while wearing a full uniform, including his badge and duty belt with a  
3 holstered gun. At a minimum, Antonio was not free to leave Principal Sarna's office  
4 until Deputy Charley administered the portable breath alcohol test to Antonio.

5 {27} Deputy Charley's presence in the room not only created a coercive and  
6 adversarial environment, it also granted him access to evidence necessary to  
7 prosecute criminal delinquent behavior. Apparently anticipating that Antonio's  
8 responses would have bearing on a future criminal investigation and other  
9 proceedings, Deputy Charley listened attentively to the interrogation. To this end, he  
10 testified that it is important for him to listen to whether a child admits or denies  
11 consuming alcohol before administering the portable alcohol test to confirm or deny  
12 the child's statements. Deputy Charley simply uses the portable alcohol test as a  
13 pseudo lie detector test during his criminal investigation to corroborate any elicited  
14 statements or confessions. This is important because Antonio's incriminating  
15 statements that he drank alcohol alone would support a school suspension, although  
16 the confession alone would not support a criminal conviction under the statutory  
17 corpus delicti doctrine. *See* § 32A-2-14(G).

18 {28} The statutory corpus delicti requirement provides that "[a]n extrajudicial

1 admission or confession made by the child out of court is insufficient to support a  
2 finding that the child committed the delinquent acts alleged in the petition unless it  
3 is corroborated by other evidence.” *See id.* As a result, the State could not have  
4 prosecuted Antonio solely on his statement or confession. *Id.* Deputy Charley’s  
5 presence in Principal Sarna’s office as she questioned Antonio granted the State  
6 access to both Antonio’s incriminating statements and the results of the portable  
7 breath alcohol test, which corroborated Antonio’s confession.

8 {29} We disagree with the State’s characterization of Deputy Charley’s involvement  
9 in Principal Sarna’s questioning of Antonio. We acknowledge that Deputy Charley  
10 did not escort Antonio to Principal Sarna’s office, ask Antonio any questions himself,  
11 or tell Principal Sarna which questions to ask Antonio. Nonetheless, Deputy  
12 Charley’s mere presence in Principal Sarna’s office as Principal Sarna questioned  
13 Antonio subjected Antonio to an investigatory detention. Pursuant to Section 32A-2-  
14 14(C), Deputy Charley was required to advise Antonio that he had a statutory right  
15 to remain silent, and if Antonio waived that right, anything he said could be used  
16 against him in criminal delinquency proceedings. Deputy Charley must have been  
17 aware that Antonio’s statements would be inadmissible absent a valid waiver of his  
18 right to remain silent, as was evidenced by the fact that Deputy Charley subsequently

1 advised Antonio of his right to remain silent prior to attempting to question him again  
2 about his consumption of alcohol.

3 **2. *Antonio’s statements were inadmissible because he did not waive his right***  
4 ***to remain silent as required by Section 32A-2-14(D)***

5 {30} Section 32A-2-14(D) provides that before any incriminating statement “may  
6 be introduced at a trial or hearing when a child is alleged to be a delinquent child, the  
7 state shall prove that the statement or confession offered in evidence was elicited only  
8 after a knowing, intelligent and voluntary waiver of the child’s constitutional rights  
9 was obtained.” A knowing, intelligent, and voluntary waiver cannot be obtained if  
10 the child has not first been advised of his or her statutory right to remain silent.  
11 Accordingly, Section 32A-2-14(D) provides the legal remedy for violations of  
12 Section 32A-2-14(C).

13 {31} Antonio moved to suppress the incriminating statements he made to Principal  
14 Sarna based on the plain language mandate of Section 32A-2-14(D) that for the  
15 statements to be admissible against him in a delinquency proceeding, “the state shall  
16 prove that the statement or confession offered in evidence was elicited only after a  
17 knowing, intelligent and voluntary waiver of the child’s constitutional rights was  
18 obtained.” Because the language of the statute is clear, it is proper to apply it as  
19 written. *State v. Jonathan M.*, 1990-NMSC-046, ¶ 4, 109 N.M. 789, 791 P.2d 64

1 (“When a statute contains language which is clear and unambiguous, we must give  
2 effect to that language and refrain from further statutory interpretation.”). In this  
3 case, the district court should have granted Antonio’s motion to suppress his  
4 statements because Antonio’s statements were elicited by Principal Sarna before he  
5 was warned and without Antonio having knowingly, intelligently, and voluntarily  
6 waived his statutory right to remain silent. It is undisputed that Antonio refused to  
7 repeat the statements after Deputy Charley advised him of his right to remain silent.  
8 Antonio appeared to have understood that his answers to Principal Sarna’s questions  
9 would affect his discipline under school rules, but once Deputy Charley questioned  
10 him, he then potentially faced criminal charges. Because the State could not prove  
11 that the statements were made after warnings and a valid waiver as required by  
12 Section 32A-2-14(D), the statements were inadmissible. As a result, the State failed  
13 to meet its burden of proof under Section 32A-2-14(D).

14 {32} We emphasize that our holding in this case should not be construed to require  
15 school administrators to advise a child of his or her right to remain silent in order to  
16 use incriminating statements elicited from the child against that child in school  
17 disciplinary proceedings. We emphasized in *State v. Nick R.* that “[nothing] in this  
18 opinion [is] intended to impair the existing authority of school authorities to



1 promulgate and enforce administrative security measures.” 2009-NMSC-050, ¶¶ 44-  
2 48, 147 N.M. 182, 218 P.3d 868 (affirming school policies prohibiting pocketknives  
3 on campus, but holding that a pocketknife was not a “deadly weapon” for purposes  
4 of adjudication in Children’s Court (quoting with approval *State v. Doe*, 92 P.3d 521,  
5 525 (Idaho 2004) (“[P]ublic school officials [have] an effective means of disciplining  
6 unruly or disruptive pupils in an administrative fashion.” (alterations in original)  
7 (internal quotation marks and citation omitted))); *State v. Tywayne H.*,  
8 1997-NMCA-015, ¶ 13, 123 N.M. 42, 933 P.2d 251 (“[T]here is a sharp distinction  
9 between the purpose of a search by a school official and a search by a police officer.  
10 The nature of a . . . search by a school authority is to maintain order and discipline in  
11 the school. The nature of a search by a police officer is to obtain evidence for  
12 criminal prosecutions.” (internal citation omitted)). Similarly, in this case, a plain  
13 language reading of Section 32A-2-14(D) demonstrates that it is a bar to the  
14 admissibility of children’s confessions in delinquency proceedings if the confession  
15 was elicited in the presence of a law enforcement officer or a school official who was  
16 acting as an agent of law enforcement; in no way does this section prevent children’s  
17 confessions from being used against them during school disciplinary proceedings.

18 **III. CONCLUSION**

1 {33} We hold that Section 32A-2-14(D) precluded the use of Antonio's self-  
2 incriminating statements against him in a delinquency proceeding. Accordingly, we  
3 reverse both the district court and the Court of Appeals. We remand to the district  
4 court, where Antonio shall be permitted to withdraw his plea if he so chooses.

5 {34} **IT IS SO ORDERED.**

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**EDWARD L. CHÁVEZ, Justice**

8 **WE CONCUR:**

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**BARBARA J. VIGIL, Chief Justice**

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**PETRA JIMENEZ MAES, Senior Justice**

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**RICHARD C. BOSSON, Justice**

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**CHARLES W. DANIELS, Justice**