Matter of Collins v Kelly
2011 NY Slip Op 33495(U)
December 8, 2011
Sup Ct, NY County
Docket Number: 114924/2010
Judge: Lucy Billings
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PRESENT: J.S.	<u>PART_46</u>
Justice	
Index Number : 114924/2010	INDEX NO.
COLLINS, NANCY	MOTION DATE
vs.	
KELLY, RAYMOND	MOTION SEQ. NO.
SEQUENCE NUMBER : 001	MOTION CAL, NO.
ARTICLE 78	ı this motion to/for
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Notice of Motion/ Order to Show Cause	<u>PAPERS NUMBERED</u>
Answering Affidavits - Exhibits	
Replying Affidavits	
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	and notice of entry cannot be served based hereon. obtain entry, counsel or authorized representative n appear in person at the Judgment Clerk's Deek (Ro 141B).

SUPREME COURT OF THE STATE OF NEW YORK COUNTY OF NEW YORK: PART 46 -----x

In the Matter of the Application of NANCY COLLINS,

Index No. 114924/2010

Petitioner

DECISION AND ORDER

For a Judgment Under Article 78 of the Civil Practice Law and Rules

- against -

RAYMOND KELLY, as Police Commissioner of the City of New York, and as Chairman of the Board of Trustees of the Police Pension Fund, Article II; BOARD OF TRUSTEES of the Police Pension Fund, Article II; and NEW YORK CITY POLICE DEPARTMENT, This judgment has not been entered by the County Clerk

UNFILED JUDGMENT

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and notice of entry cannot be served based hereon. To Respondents obtain entry, counsel or authorized representative must appear in person at the Judgment Clerk's Desk (Room 141B).

APPEARANCES:

For Petitioner Jeffrey L. Goldberg Esq. 2001 Marcus Avenue, Lake Success, NY 11042

For Respondents Iylse Sisolak, Assistant Corporation Counsel 100 Church Street, New York, NY 10007

LUCY BILLINGS, J.S.C.:

I. BACKGROUND

Respondent Board of Trustees of the Police Pension Fund granted petitioner, a New York City Police Officer, ordinary disability retirement on July 9, 2008, based on a diagnosis of major depression. On May 8, 2009, petitioner applied for reclassification of her ordinary disability retirement to accident disability retirement (ADR) due to post-traumatic stress

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disorder (PTSD) she sustained from her work at the World Trade Center site after the terrorist attacks September 11, 2001. On July 20, 2009, respondents' medical board recommended denial of ADR on the ground that family factors arising in 2006 and 2007 caused her depression, rather than her service as a police officer on or after September 11, 2001. The medical board reviewed petitioner's application twice more, but reaffirmed its determination. Adopting the findings of the medical board, respondent Board of Trustees denied petitioner ADR benefits July 14, 2010.

In this proceeding pursuant to C.P.L.R. Article 78, petitioner seeks to annul the determination denying her ADR as arbitrary and capricious or to require respondents to review her application once again. C.P.L.R. § 7803(3); N.Y.C. Admin. Code § 13-252.1. Petitioner also seeks respondents' production of specified documents, but nowhere indicates the grounds for this request.

In sum, even though petitioner benefits from the presumption of an accidental disability due to work at the World Trade Center site on and following September 11, 2001, respondents need only present relevant, credible evidence supporting a contrary conclusion to rebut the presumption. They need not attack the conclusions by petitioner's treatment providers directly and show that they are unsupported or unscientific. Nor does respondents' uncodified, non-mandatory instruction, that their medical board explain its rejection of outside physicians' contrary

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conclusions, impose a binding requirement for rebuttal more stringent than the applicable precedent.

Nothing in the current record, however, dispels the observations by petitioner's expert that respondents' psychological evaluations supporting their denial of ADR never explored her World Trade Center experience. Such a failure to conduct the relevant examination is no less arbitrary than failing to consider other relevant medical evidence, which is grounds for a remand, nor is a medical conclusion that is not based on such an examination any more supported by relevant, credible evidence than a conclusion lacking other medical support. Therefore the court remands the proceeding for a review of whether respondents' evaluations avoided focussing on the source of petitioner's disability that her treatment providers diagnosed and, if so, a reevaluation. A further evaluation must examine that identified source and address whethef her World Trade Center work contributes to her disability.

II. APPLICABLE STANDARDS

In reviewing respondents' determination regarding disability, the court must defer to the medical board's determination of causation and uphold it if rationally based and not arbitrary, capricious, an abuse of discretion, or contrary to law. <u>Borenstein v. New York City Employees' Retirement Sys.</u>, 88 N.Y.2d 756, 760 (1996); <u>Maldonado v. Kelly</u>, 86 A.D.3d 518, 519 (1st Dep't 2011); <u>Claudio v. Kelly</u>, 84 A.D.3d 667 (1st Dep't 2011); <u>Jefferson v. Kelly</u>, 51 A.D.3d 536 (1st Dep't 2008). <u>See</u>

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Linden Airport Mgt. Corp. v. New York City Economic Dev. Corp., 71 A.D.3d 501, 502 (1st Dep't 2010); Valentin v. New York City Police Pension Fund, 16 A.D.3d 145 (1st Dep't 2005); City of New York v. O'Connor, 9 A.D.3d 328 (1st Dep't 2004). Physical or mental incapacity to perform city service qualifies a police officer for ordinary disability retirement. N.Y.C. Admin. Code § 13-251. If that incapacity is "a natural and proximate result of an accidental injury received in such city-service," the police officer is eligible for ADR. N.Y.C. Admin. Code § 13-252. Incapacity resulting from "a qualifying World Trade Center condition as defined in section two of the retirement and social security law," is presumptive evidence of an injury incurred as a "result of an accident" in the performance of service. N.Y.C. Admin. Code § 13-252.1(1)(a); Maldonado v. Kelly, 86 A.D.3d at 518. Both depression and PTSD are qualifying conditions. N.Y. Retire⁴ & Soc. Sec. Law § 2(36)(a), (b), and (d).

The medical board's medical examination must establish disability N.Y.C. Admin. Code §§ 13-251, 13-252. Thus the medical board's fact finding process requires (1) determining whether the applicant is physically or mentally incapable of performing city work and (2) whether an "accidental" injury while in service proximately caused the applicant's disability to perform that work. <u>Meyer v. Board of Trustees of N.Y. City Fire</u> <u>Dept., Art. 1-B Pension Fund</u>, 90 N.Y.2d 139, 144 (1997); <u>Borenstein v. New York City Employees' Retirement Sys.</u>, 88 N.Y.2d at 760. The medical board's determination must be supported by

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substantial evidence, which must be credible, relevant evidence reasonably adequate to support a fact or conclusion. Jennings v. <u>New York State Off. of Mental Health</u>, 90 N.Y.2d 227, 239 (1997); <u>Borenstein v. New York City Employees' Retirement Sys.</u>, 88 N.Y.2d at 760. Credible evidence is evidence from a reliable source, which must reasonably tend to support the fact or conclusion for which the evidence is offered, as long as it is neither conjecture nor simply a conclusion itself. <u>Meyer v. Board of</u> <u>Trustees of N.Y. City Fire Dept., Art. 1-B Pension Fund</u>, 90 N.Y.2d at 147; <u>Cusick v. Kerik</u>, 305 A.D.2d 247, 248 (1st Dep't 2003).

The presumption of an accidental disability from work in the line of duty at the World Trade Center site on.or following September 11, 2001, provided by N.Y.C. Admin. Code § 13-252.1(1)(a) shifts the burden of proof to respondents to show that the disabling condition did <u>not</u> árise from work at the World Trade Center site after the terrorist attacks. <u>Maldonado v.</u> <u>Kelly</u>, 86 A.D.3d at 519. Credible medical evidence that the applicant's condition from work at the site on or following September 11, 2001, did not cause her disability thus is required to rebut the presumption. N.Y.C. Admin. Code § 13-252.1; <u>Maldonado v. Kelly</u>, 86 A.D.3d at 519; <u>Bitchatchi v. Board of Trustees of the N.Y. City Police Dept. Pension Fund, Art. II, 86 A.D.3d 427 (1st Dep't 2011); <u>Velez v. Kelly</u>, 84 A.D.3d 693 (1st Dep't 2011); <u>Claudio v. Kelly</u>, 84 A.D.3d 667.</u>

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III. PETITIONER'S ACCIDENT DISABILITY RETIREMENT CLAIM

Petitioner claims entitlement to ADR based on major depressive disorder and PTSD caused by her recovery work after the terrorist attacks. She maintains that respondents' denial of ADR failed to apply the required standards in evaluating the cause of her disability, reaching a conclusion contrary to the evidence, and disregarding their own rules.

A. Basis For Petitioner's ADR Claim

Petitioner presented evidence that she suffered from depression and PTSD, which her experts concluded arose from her service on and after September 11, 2001. Justin Germaine, a licensed clinical social worker, began treating petitioner October 30, 2006, for symptoms of an adjustment disorder and PTSD. Germaine found that petitioner's post-traumatic stress reaction to her work following the attacks September 11, 2001, exacerbated the loss petitioner experienced from her sibling's later suicide, when she suffered a severe grief reaction with depression and anxiety. Psychologist Joseph Andrews Ph.D. evaluated petitioner November 13, 2008, and diagnosed both major depressive disorder and PTSD. Frank Dowling M.D., who treated petitioner in 2009 for chronic depression and PTSD, found, in contrast yet still consistent with Germaine, that her brother's death in 2006 exacerbated symptoms she already was experiencing.

Ernest Leuci M.A., a licensed clinical social worker, treated petitioner from September 2008 through February 2010 for recurrent major depression, PTSD, and anxiety disorder. In his

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report December 27, 2008, Leuci specifically found, more consistent with Dr. Dowling, that petitioner's debilitating symptoms after her daughter's birth juxtaposed with her brother's death forced petitioner to confront her own mortality as she had on September 11, 2001, and in the recovery operations, triggering her PTSD and depression. In short, when exposed to a life versus death stimulus and forced to confront it, she no longer could suppress her fears from her World Trade Center experience. Leuci also specifically denied that petitioner's family difficulties caused her mental conditions. Like both Dr. Dowling and Germaine, Leuci concluded that petitioner's conditions arose from her work relating to the attacks September 11, 2001, and disabled her from working.

B. <u>Respondents' Rebuttal Evidence</u>

Given petitioner's evidence, respondents bore the burden to rebut the presumption that her service in recovery operations on or after September 11, 2001, caused her disabling conditions. The presumption prevails "unless the contrary be proved by competent evidence." N.Y.C. Admin. Code § 13-252.1(1)(a). As set forth above, the evidence sufficient to rebut the presumption need only be relevant, credible evidence supporting the medical board's contrary conclusions. The medical board need only demonstrate this requisite support for the board's own conclusions and need not demonstrate that the conclusions by petitioner's treatment providers are unsupported or unscientific. <u>Maldonado v. Kelly</u>, 86 A.D.3d at 519; <u>Claudio v. Kelly</u>, 84 A.D.3d

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667; <u>Kelly v. Kelly</u>, 82 A.D.3d 544 (1st Dep't 2011); <u>Jefferson v.</u> <u>Kelly</u>, 51 A.D.3d at 537.

Respondents rely on the lack of evidence that petitioner received any treatment after her service September 11, 2001, through 2006, before her family difficulties occurred. Melissa Bochicchio Psy.D., a psychologist for respondent New York City Police Department's Psychological Evaluation Section, initially examined petitioner in May 2007 and found her moderately to severely depressed. Petitioner reported suffering depression for several years, worsening around when she met her husband, and identified factors contributing to her depression and exacerbating her symptoms, including her daughter's learning disability, hostility from the Police Department, one brother's incarceration for shooting a police officer, and another brother's suicide in October 2006. Dr. Bochicchio noted that petitioner also reported respiratory problems and attributed her daughter's learning disability to petitioner's work at the World Trade Center site, but denied preoccupation with the World Trade Center work and maintained she could return to the site without difficulty. Petitioner continued to exhibit symptoms of depression at follow-up examinations in June and July 2007. Dr. Bochicchio diagnosed petitioner with "Major Depressive Disorder, recurrent, moderate." V. Answer Ex. 21, at 4.

Arthur Knour Ph.D., director of the New York City Police Department's Psychological Evaluation Section, interviewed petitioner June 13, 2007, and found that she had been mildly

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depressed for a long time, but her brother's suicide caused her acute, severe depression, and she began treatment in October 2006 after her brother's death. Dr. Knour also diagnosed petitioner with major depressive disorder. Both Dr. Bochicchio and Dr. Knour concluded that petitioner could not perform police work, but denied that she suffered PTSD.

The determinations by both respondents' experts, that petitioner's conditions resulted from various familial problems and stresses, formed the basis for respondents' denial of ADR. See, e.g., Maldonado v. Kelly, 86 A.D.3d at 519; Kelly v. Kelly, 82 A.D.3d 544; Casiano v. Brown, 209 A.D.2d 182, 183 (1st Dep't 1994). Other plausible conclusions do not warrant reversal of the agency's determination. Jennings v. New York State Off. of Mental Health, 90 N.Y.2d at 239. Even though petitioner's evidence contradicts respondents' evidence, the sole authority to resolve conflicting medical evidence rests with the medical board. Borenstein v. New York City Employees' Retirement Sys., 88 N.Y.2d at 761; Kelly v. Kelly, 82 A.D.3d 544; Kiess v. Kelly, 75 A.D.3d 416, 417 (1st Dep't 2010). Although the medical board's failure to consider the reports of petitioner's treating professionals would mandate a reversal of its determination, Kiess v. Kelly, 75 A.D.3d at 417, the record here shows that it did consider that evidence, when it summarized each new report petitioner submitted. V. Answer Exs. 8, 12, 15, 18. Again the standards for the medical board's rebuttal do not require the board to attack each report directly and break it down.

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The medical board, upon its review as early as its report November 30, 2009, relied on the lack of medical evidence regarding petitioner's mental disorder for five years following September 11, 2001, yet the reports by Leuci and Dr. Dowling after November 2009 never address that issue. The medical board noted Germaine's diagnosis of PTSD, but was entitled to reject it because it was conclusory. <u>Velez v. Kelly</u>, 84 A.D.3d at 694. While exacerbation of a prior condition provides a basis for disability, Tobin v. Steisel, 64 N.Y.2d 254, 257 (1985); Bitchatchi v. Board of Trustees of the N.Y. City Police Dept. Pension Fund, Art. II, 86 A.D.3d at 428; Petrella v. Board of Trustees of Police Pension Fund, 141 A.D.2d 361, 363 (1st Dep't 1988), and petitioner's treatment providers concluded that her brother's death exacerbated her mental conditions, petitioner still failed to present evidence establishing her depression or other abnormal mental condition during the five years following September 11, 2001, and before her brother's death. This lack of medical or psychological evidence permits respondents' conclusion that her World Trade Center experience neither (1) exacerbated a prior abnormal mental condition that became disabling nor (2) caused an underlying abnormal mental condition that later tragedy stimulated and exacerbated so as to disable petitioner from coping with either the tragedy or the demands of police work.

The Board of Trustees adopt their determinations by a simple majority of votes. N.Y.C. Admin. Code § 216(b); <u>Caruso v. New</u> <u>York City Police Dept. Pension Funds, Arts. 1 & 2</u>, 72 N.Y.2d 568,

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573 (1988). A tie vote on ADR claims constitutes a denial of the ADR claim and therefore a determination of only ordinary disability retirement. Caruso v. New York City Police Dept. Pension Funds, Arts. 1 & 2, 72 N.Y.2d at 573; Canfora v. Board of Trustees of Police Pension Fund of Police Dept. of City of N.Y., Art. II, 60 N.Y.2d 347, 351-52 (1983); Kenney v. New York City Tr. Auth., 275 A.D.2d 639, 640 (1st Dep't 2000). Since a denial of ADR by a deadlocked vote does not produce any more of a factual determination to be reviewed than a majority vote that simply accepts the medical board's finding, the deadlock does not provide a ground for the court to act as the tiebreaker and reverse the ADR denial. Meyer v. Board of Trustees of N.Y. City Fire Dept., Art. 1-B Pension Fund, 90 N.Y.2d at 144-45; Canfora v. Board of Trustees of Police Pension Fund of Police Dept. of City of N.Y., Art. II, 60 N.Y.2d at 352; Maldonado v. Kelly, 86 A.D.3d at 518 n.2.

Consequently, to set aside the 6 to 6 tie vote denying petitioner's ADR application, V. Answer Ex. 20, the court may not apply any lower standard than had the denial been by a unanimous vote accepting the medical board's recommendation; the court may reverse the denial only if disability from the service related condition may be determined as a matter of law. <u>Meyer v. Board</u> of Trustees of N.Y. City Fire Dept., Art. 1-B Pension Fund, 90 N.Y.2d at 145; <u>Canfora v. Board of Trustees of Police Pension</u> Fund of Police Dept. of City of N.Y., Art. II, 60 N.Y.2d at 352; <u>Cusick v. Kerik</u>, 305 A.D.2d at 248. Respondents' credible

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evidence that petitioner's family circumstances, rather than her work related to the attacks September 11, 2001, caused her disabling condition, <u>Wahl v. Board of Trustees of N.Y. City Fire</u> <u>Department</u>, 89 N.Y.2d 1065, 1067 (1997); <u>Claudio v. Kelly</u>, 84 A.D.3d 667; <u>Kelly v. Kelly</u>, 82 A.D.3d 544; <u>Jefferson v. Kelly</u>, 51 A.D.3d 536, requires the court to uphold the denial, <u>Meyer v.</u> <u>Board of Trustees of N.Y. City Fire Dept.</u>, <u>Art 1-B Pension Fund</u>, 90 N.Y.2d at 145; <u>Cusick v. Kerik</u>, 305 A.D.2d at 248, and precludes the court from finding that, absent her World Trade Center work, petitioner would not be disabled.

C. <u>Respondents' Failure to Follow Rules</u>

Petitioner also claims respondents failed to follow a procedural instruction requiring that the medical board affirmatively explain its rejection of outside physicians' contrary conclusions, thus imposing a stricter standard than the requirements for rebuttal established by the applicable precedent cited above. Although the medical board considered the reports of Dr. Dowling, Germaine, and Leuci, it did not explain its disagreement with those professionals' opinions.

This instruction is not codified in either a statute or a regulation that would give the procedure binding effect. <u>Dickinson v. Daines</u>, 15 N.Y.3d 571, 575 (2010). The relief available for an administrative agency's violation of a procedure, even when codified in a regulation, depends on whether the regulation is mandatory, requiring strict enforcement and thus entitling an aggrieved person to relief. <u>Syguia v. Board of</u>

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Educ. of Harpursville Cent. School Dist., 80 N.Y.2d 531, 536 (1992). Whether a regulation is mandatory in turn depends on an evaluation of its language and purpose. <u>Id.</u>

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The instruction petitioner relies on provides that, if "the Medical Board disagrees with a report submitted by another physician, the Medical Board should briefly explain why it does not accept the outside physician's conclusion." V. Petition Ex. E (emphasis added). The term "should" is merely directory and not mandatory. See Dickinson v. Daines, 15 N.Y.3d at 574, 577. Since this instruction is merely directory, and petitioner fails to demonstrate prejudice from respondents' noncompliance with the instruction, it provides no basis for reversing the denial of petitioner's application for ADR, unless the instruction is incorporated in other binding authority. Louis Harris & Assoc. v. DeLeon, 84 N.Y.2d 698, 705 (1994); Syquia v. Board of Educ. of Harpursville Cent. School Dist., 80 N.Y.2d at 536; Davids v. City of New York, 72 A.D.3d 557, 558 (1st Dep't 2010). See Kolmel v. City of New York, A.D.3d , 930 N.Y.S.2d 573, 574 (1st Dep't 2011); Blaize v. Klein, 68 A.D.3d 759, 761 (2d Dep't 2009).

D. <u>Avoidance of Petitioner's Disabling Condition by</u> <u>Respondents' Evaluators</u>

The record does reveal a single but disturbing basis for a remand to respondents for a reevaluation of petitioner's claim. Ernest Leuci's report dated December 27, 2008, discusses petitioner's anguish over the Police Department's willingness to expose her to the extraordinary risk of World Trade Center Tower 7 collapsing. Referring to this exposure, Leuci recounts the 13 following observations of petitioner's interactions with the Department's Psychological Services Unit: "when she confided her depression, anxiety and trauma to the assigned psychologist, her exposure was minimized and summarily dismissed as unrelated to 9-11-01." V. Answer Ex. 25, at 4. This dismissal caused petitioner "to withhold her true feelings," allowing "the psychologist to set the tone and topics of discussions during their sessions." <u>Id.</u> In his report dated September 17, 2009, he elaborates:

that the assessing Psychological Services psychologist, Dr. Bocchicco had no difficulties getting the patient to speak of her marriage and the death of her brother. It seems apparent from a review of that psychologist's notes which I have . . . that when the topic concerned events of 9-11-01, an avoidance of this topic occurred. Yet, the psychologist did not pursue this area of distress with the patient.

I must also observe that the patient on numerous occasions during our sessions stated that when she, the patient, attempted to seek comfort and relief in her attempts to discuss her experiences on and after 9-11-01, the patient advised this writer that Dr. Bocchicco redirected her away from the most traumatic event in the patient's life and returned to the issues of her family. Ι also observe that the patient mentioned 9-11-01 several times during the administration of the MMPPI while at Psych Services but no follow up or further inquiries were made by the assessing psychologist. The patient did not have any difficulties discussing familial matters. That was a topic of discussion the patient felt able to discuss as this did not evoke the distress as did 9-11-01.

<u>Id.</u> Ex. 29, at 4.

The medical board's recommendation to deny petitioner ADR July 20, 2009, relied only on "intrafamilial factors in the years 2006 and 2007" to rebut the World Trade Center presumption. <u>Id.</u> Ex. 12, at 2. The medical board adhered to these same grounds each time the board reviewed petitioner's subsequent reports from

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her treatment providers.

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The medical board's reliance on familial factors stems directly from Dr. Bochicchio's reports and records. Although Dr. Arthur Knour's report also supports the grounds for respondents' denial of ADR, his report summarily concurs with and endorses Dr. Bochicchio's conclusions.

Leuci's assessment of Dr. Bochicchio's evaluations, as having steered away from and avoided a focus on the source of petitioner's disability that her treatment providers diagnosed, may be unfounded, since Leuci did not witness Dr. Bochicchio's examinations. Nevertheless, Leuci's assessment is based at least in part on Dr. Bochicchio's own reports and records and, at minimum, warrants respondents' review as to whether his assessment is in fact well founded. Nothing in the current record dispels Leuci's observations that respondents' psychological evaluations of petitioner never explored her World Trade Center experience and instead focussed on her other experiences.

Respondents may not steer away from an examination of petitioner's symptoms, her conditions, and their causes found by her treatment providers and find another exclusive cause of her disability, any more than a physician may avoid examining an injured lower extremity and find that the sole cause of impaired mobility is a spinal condition. <u>Tobin v. Steisel</u>, 64 N.Y.2d at 257; <u>Bitchatchi v. Board of Trustees of the N.Y. City Police</u> <u>Dept. Pension Fund, Art. II</u>, 86 A.D.3d at 428; <u>Petrella v. Board</u>

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of Trustees of Police Pension Fund, 141 A.D.2d at 363. Failing to conduct the relevant examination is no less arbitrary than failing to consider other relevant medical evidence: an established basis for a remand. Kiess v. Kelly, 75 A.D.3d at 417. A medical conclusion that is not based on such an examination is no more supported by relevant, credible evidence than a conclusion lacking other medical support. Jennings v. New York State Off. of Mental Health, 90 N.Y.2d at 239 (1997); Meyer v. Board of Trustees of N.Y. City Fire Dept., Art. 1-B Pension Fund, 90 N.Y.2d at 147; Borenstein v. New York City Employees' Retirement Sys., 88 N.Y.2d at 760. The medical board's denial of ADR premised on evaluations that did not fully examine petitioner's diagnosed condition and its cause likewise lack a rational basis. Bitchatchi v. Board of Trustees of the N.Y. City Police Dept. Pension Fund, Art. II, 86 A.D.3d at 427-28; Cusick v. Kerik, 305 A.D.2d at 248, 253.

IV. <u>CONCLUSION</u>

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This record thus leaves open a significant question whether respondents' denial July 14, 2010, of petitioner's application for accident disability retirement complied with lawful procedure; was supported by a rational basis, including relevant evidence; and was not arbitrary. C.P.L.R. § 7803(3) and (4). Therefore the court remands this proceeding to respondents to review whether their psychological evaluations of petitioner avoided focussing on the source of her disability that her treatment providers diagnosed. If respondents determine that

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their prior evaluations avoided this issue, respondents shall reevaluate petitioner, examine that identified source, address whether it does in fact cause her undisputed disabled condition, and thus determine the extent to which her World Trade Center work contributes to her disability. C.P.L.R. § 7806.

Since petitioner has not explained her reason or purpose in requesting that respondents produce documents, the court denies this request as unsupported. If her request is not academic in light of this disposition, because she needs those documents in the further administrative proceedings, she may present her request to respondents in conjunction with the remand and review. This decision constitutes the court's order and judgment granting the petition to the extent set forth and otherwise denying the petition and dismissing this proceeding.

DATED: December 8, 2011

LUCY BILLINGS, J.S.C.

LUCY BILLINGS J.S.C.

UNFILED JUDGMENT This judgment has not been entered by the County Clerk and notice of entry cannot be served based hereon. To obtain entry, counsel or authorized representative must appear in person at the Judgment Clerk's Desk (Room 141B).

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