

Opinion issued June 27, 2017



In The
Court of Appeals
For The
First District of Texas

NO. 01-13-00441-CR

JOSHUA LONDON, Appellant
V.
THE STATE OF TEXAS, Appellee

**On Appeal from the 230th District Court
Harris County, Texas
Trial Court Case No. 1367861**

DISSENTING OPINION

*What distresses me most about our times is the cheerful manner in which we seem prepared to chuck away those blessed [rights] we . . . fought for, bled for and got banged up in chokey for down the centuries.*¹

¹ JOHN MORTIMER, RUMPOLE À LA CARTE 80 (1990); *see also* Helen T. Verongos, *John Mortimer, Barrister and Writer Who Created Rumpole, Dies at 85*, N.Y. TIMES, Jan. 17, 2009, <http://www.nytimes.com/2009/01/17/books/17mortimer.html>

Appellant, Joshua London, without an agreed punishment recommendation from the State, pleaded guilty to the felony offense of possession of a controlled substance, namely cocaine, weighing less than one gram.² After he pleaded true to the allegations in two enhancement paragraphs that he had twice been previously convicted of felony offenses, the trial court assessed his punishment at confinement for twenty-five years. In his sole issue on remand,³ appellant contends that the “Summoning Witness Fee” assessed against him,⁴ an indigent criminal defendant, by the trial court is unconstitutional as applied to him.

Because the majority errs in holding that appellant has not met his burden of establishing the unconstitutionality of Texas Code of Criminal Procedure article 102.011(a)(3) as applied to him, I respectfully dissent.

Background

A Harris County Grand Jury issued a true bill of indictment, accusing appellant of committing the felony offense of possession of a controlled substance,

(“[Sir] John Mortimer[] [was a] barrister, author, playwright and creator of Horace Rumpole, the cunning defender of the British criminal classes . . .”).

² See TEX. HEALTH & SAFETY CODE ANN. §§ 481.102(3)(D), 481.115(b) (Vernon 2010).

³ See *London v. State*, 490 S.W.3d 503, 505, 510 (Tex. Crim. App. 2016).

⁴ See TEX. CODE CRIM. PROC. ANN. art. 102.011(a)(3) (Vernon Supp. 2016) (imposing \$5 charge on defendant convicted of felony “for summoning a witness”).

namely cocaine, weighing less than one gram. The trial court, upon finding appellant indigent, appointed counsel to represent him at trial.⁵

The trial court then ordered the State to “[p]repare and file with the clerk of the [c]ourt a subpoena list of all witnesses [it] intend[ed] to call in its case in chief.” Subsequently, the State filed with the trial court and served appellant with its Notice of Intent to Use Expert Testimony, listing the seven witnesses that it intended to call to testify against appellant at trial. That same day, the State also filed with the trial court its Application for Subpoena by State for Witness in District Court and Subpoena by State for Witness in District Court, requesting that the same seven witness be summoned by a peace officer to testify.

On the eve of trial, after voir dire and a jury had been impaneled, appellant pleaded guilty to the felony offense of possession of a controlled substance, namely cocaine, weighing less than one gram. And in addition to sentencing him to confinement for twenty-five years, the trial court ordered appellant to pay \$329 in court costs. Included within the \$329 of court costs, as part of the “Sheriff’s Fee,” is a \$35 charge for “[s]ummoning witness/[m]ileage.”⁶

⁵ See *id.* art. 1.051(c) (Vernon Supp. 2016) (indigent defendant entitled to appointed counsel); see also *id.* art. 26.04 (Vernon Supp. 2016) (detailing procedures for appointing counsel and explaining defendant determined indigent by trial court presumed indigent for remainder of proceedings).

⁶ See *id.* art. 102.011(a)(3) (imposing \$5 charge on defendant convicted of felony “for summoning a witness”); see also *id.* art. 102.011(b) (convicted defendant “shall also

Standard of Review

We review the constitutionality of a criminal statute de novo as a question of law. *Ex parte Lo*, 424 S.W.3d 10, 14 (Tex. Crim. App. 2013); *Maloney v. State*, 294 S.W.3d 613, 626 (Tex. App.—Houston [1st Dist.] 2009, pet. ref'd). When presented with a challenge to the constitutionality of a statute, we presume that the statute is valid and the legislature has not acted unreasonably or arbitrarily. *Rodriguez v. State*, 93 S.W.3d 60, 69 (Tex. Crim. App. 2002); *Maloney*, 294 S.W.3d at 626. The party challenging the statute has the burden to establish its unconstitutionality. *Rodriguez*, 93 S.W.3d at 69; *Maloney*, 294 S.W.3d at 626. We must uphold the statute if we can apply a reasonable construction that will render it constitutional. *Ely v. State*, 582 S.W.2d 416, 419 (Tex. Crim. App. [Panel Op.] 1979); *see also Maloney*, 294 S.W.3d at 626 (if statute can be interpreted in two different ways, one of which sustains its validity, we apply interpretation sustaining its validity).

Constitutionality of “Summoning Witness Fee”

In his sole issue, appellant argues that the “Summoning Witness Fee” assessed against him, an indigent criminal defendant, by the trial court is unconstitutional as applied to him because it violates his constitutional rights to compulsory process and

pay 29 cents per mile for mileage required for an officer to perform a service listed in this subsection and to return from performing that service”).

confrontation. *See* U.S. CONST. amend. VI; TEX. CONST. art. I, § 10; *see also* TEX. CODE CRIM. PROC. ANN. art. 1.05 (Vernon 2005).

“A litigant raising only an ‘as applied’ challenge concedes the general constitutionality of the statute, but asserts that the statute is unconstitutional as applied to his particular facts and circumstances.” *State ex rel. Lykos v. Fine*, 330 S.W.3d 904, 910 (Tex. Crim. App. 2011); *see also Ploeger v. State*, 189 S.W.3d 799, 812 (Tex. App.—Houston [1st Dist.] 2006, no pet.). Because a statute may be valid as applied to one set of facts and invalid as applied to another, a defendant must show that the challenged statute was unconstitutionally applied to him. *Lykos*, 330 S.W.3d at 910. It is not sufficient to show that a statute “may” operate unconstitutionally against the challenger or someone in a similar position in another case. *Id.* at 912; *see also Vuong v. State*, 830 S.W.2d 929, 941 (Tex. Crim. App. 1992) (“That the statute may be, in its operation, unconstitutional as to others is not sufficient.”). Courts must evaluate the statute as it has been applied in practice against the particular challenger. *Lykos*, 330 S.W.3d at 912.

Texas Code of Criminal Procedure article 102.011, titled “Fees for Services of Peace Officers,” requires a defendant convicted of a felony to “pay . . . for services performed in [his] case by a peace officer.” TEX. CODE CRIM. PROC. ANN. art. 102.011(a) (Vernon Supp. 2016). Relevant to the instant case, subsection (a)(3) of article 102.011 requires a criminal defendant to pay \$5 for each witness that is

summoned by a peace officer, regardless of whether that witness is summoned on behalf of the State or on behalf of the defendant. *Id.* art. 102.011(a)(3). Here, the State issued subpoenas for seven witnesses to testify on its behalf at trial, and upon appellant’s conviction, the trial court ordered appellant to pay \$35 in court costs for “[s]ummoning witness/[m]ileage.”⁷ Thus, the trial court charged appellant \$35 or, more specifically, \$5 for each of the seven witnesses that the State summoned to testify against him at trial. *See id.*

Appellant argues that the “Summoning Witness Fee” assessed against him by the trial court is unconstitutional because he, despite his indigence,⁸ must, for initially exercising his constitutional right to confrontation, bear the costs for the State’s summoning of witnesses against him. In other words, appellant asserts that although “[t]he State ha[d] an absolute right to subpoena . . . witnesses in order to

⁷ Texas Code of Criminal Procedure article 102.011(b) provides that a criminal defendant “shall also pay 29 cents per mile for mileage required of a[] [peace] officer to perform a service” in the defendant’s case “and to return from performing that service.” *Id.* art. 102.011(b). However, as the majority notes, it does not appear in the instant case that the trial court actually assessed any fees against appellant for mileage.

⁸ “A defendant who is determined by the court to be indigent is presumed to remain indigent for the remainder of the proceedings in the case” *Id.* art. 26.04(p); *see also London*, 490 S.W.3d at 509 (explaining appellant in instant case declared indigent prior to pleading and is “presumed to remain indigent for the remainder of the proceedings in the case unless a material change in [his] financial circumstances [has] occur[red]” (internal quotations omitted)).

present [its] case” against him, it is the requirement that he “pay for th[o]se [witnesses to be] subpoena[ed] [that] is unconstitutional.”

The Sixth Amendment to the United States Constitution provides:

In all criminal prosecutions, the accused shall enjoy the right to a speedy and public trial, by an impartial jury of the State and district wherein the crime shall have been committed, which district shall have been previously ascertained by law, and to be informed of the nature and cause of the accusation; *to be confronted with the witnesses against him*; to have compulsory process for obtaining witnesses in his favor, and to have the Assistance of Counsel for his defence.

U.S. CONST. amend. VI (emphasis added); *see also* TEX. CONST. art. I, § 10 (“In all criminal prosecutions the accused . . . *shall be confronted by the witnesses against him . . .*” (emphasis added)); TEX. CODE CRIM. PROC. ANN. art. 1.05 (“In all criminal prosecutions the accused . . . *shall be confronted with the witnesses against him . . .*” (emphasis added)).

As the United States Supreme Court has explained, the Confrontation Clause contained in the Sixth Amendment provides two types of protections for a criminal defendant: the right physically to face those who testify against him and the right to conduct cross-examination. *Pennsylvania v. Ritchie*, 480 U.S. 39, 51, 107 S. Ct. 989, 998 (1987); *see also Crawford v. Washington*, 541 U.S. 36, 42, 124 S. Ct. 1354, 1359 (2004) (accused has right “to be confronted with the witnesses against him” (internal quotations omitted)); *Coy v. Iowa*, 487 U.S. 1012, 1016, 108 S. Ct. 2798, 2801 (1988) (Confrontation Clause “guarantees [a] defendant a face-to-face meeting

with witnesses appearing before the trier of fact”). “[I]t is this literal right to ‘confront’ [a] witness at the time of trial that forms the core of the values furthered by the Confrontation Clause[.]” *California v. Green*, 399 U.S. 149, 157, 90 S. Ct. 1930, 1934–35 (1970).

In *Pointer v. Texas*, the Supreme Court held that the Sixth Amendment’s guarantee of a criminal defendant’s right “to be confronted with the witnesses against him” is applicable to the states by virtue of the Fourteenth Amendment. 380 U.S. 400, 403, 85 S. Ct. 1065, 1068 (1965). In doing so, the Court explained that “the Sixth Amendment’s right of an accused to confront the witnesses against him is . . . a *fundamental* right,” as important as a criminal defendant’s “Sixth Amendment[] right to the assistance of counsel” and his “Fifth Amendment[] guarantee against self-incrimination.” *Id.* at 403, 85 S. Ct. at 1067–68 (emphasis added). Further, the court emphasized that the fact that the right is found in the Bill of Rights “reflects [a] belief [by] the Framers [of the Constitution] . . . that confrontation [i]s a *fundamental right essential to a fair trial in a criminal prosecution.*” *Id.* at 404, 85 S. Ct. at 1068 (emphasis added). In fact, “[t]here [have been] few subjects, perhaps, upon which th[e] [Supreme] Court and other courts have been more nearly unanimous than in their expressions of belief that the right of confrontation and cross-examination is an *essential and fundamental requirement for the kind of fair trial which is this country’s constitutional goal.*” *Id.* at 405, 85

S. Ct. 1068 (emphasis added); *see also Alford v. United States*, 282 U.S. 687, 692, 51 S. Ct. 218, 219–20 (1931) (right of cross-examination is “a substantial right and . . . essential to a fair trial”). Notably, the right of confrontation is necessary to “expos[e] falsehoods and bring[] out the truth in the trial of a criminal case.” *Pointer*, 380 U.S. at 404, 85 S. Ct. at 1068.

The right to confrontation has a long history in this country as one of the rights that has been heavily guarded due to its importance. *See Chambers v. Mississippi*, 410 U.S. 284, 294, 93 S. Ct. 1038, 1045 (1973) (“The right[] to confront and cross-examine witnesses . . . ha[s] long been recognized as essential to due process.”). For instance, in 1899, the Supreme Court described the right of a criminal defendant to “be confronted with the witnesses against him” as “[o]ne of the *fundamental guaranties of life and liberty*.” *Kirby v. State*, 174 U.S. 47, 55, 19 S. Ct. 574, 577 (1899) (emphasis added). And the court noted that because the right is “so essential” it was provided for in the Constitution to ensure that it would be protected from any legislative or judicial action which may seek to degrade it. *Id.* at 56, 19 S. Ct. at 577. Further, the Court has emphasized that a criminal defendant’s “right to his day in court” encompasses his “right to examine the witnesses against him,” a “basic [right] in our system of jurisprudence.” *In re Oliver*, 333 U.S. 257, 273, 68 S. Ct. 499, 507–08 (1948). And the Supreme Court has explained that courts must be willing to act “zealous[ly]” to protect the right of confrontation from

“erosion.” *Greene v. McElroy*, 360 U.S. 474, 496–97, 79 S. Ct. 1400, 1413–14 (1959); *see also Barber v. Page*, 390 U.S. 719, 725, 88 S. Ct. 1318, 1322 (1968) (“The right of confrontation may not be dispensed with so lightly.”). In fact, when the right to confrontation is denied or significantly diminished, “the ultimate integrity of the fact-finding process” is called into question. *Chambers*, 410 U.S. at 295, 93 S. Ct. at 1046 (internal quotations omitted).

The United States Supreme Court is not alone in recognizing the significance of a criminal defendant’s right to confrontation, as the Texas Court of Criminal Appeals and the Texas Supreme Court have also noted its importance. *See Shelby v. State*, 819 S.W.2d 544, 546 (Tex. Crim. App. 1991) (“The Sixth Amendment’s right of confrontation is a *fundamental right . . .*” (emphasis added)); *Ex parte Johnson*, 654 S.W.2d 415, 421 (Tex. 1983) (“The right to be present at trial and confront witnesses is *fundamental and essential to a fair trial.*” (emphasis added)); *see also In re R.S.*, No. 01-98-00939-CV, 1999 WL 417347, at *3 (Tex. App.—Houston [1st Dist.] June 24, 1999, no pet.) (not designated for publication) (same). In fact, the court of criminal appeals has characterized “[t]he right to confront and cross-examine witnesses” as a right that is “essential to due process and a fair trial.” *Coulter v. State*, 494 S.W.2d 876, 881 (Tex. Crim. App. 1973).

Here, appellant’s argument presupposes an understanding of the historical roots and widely acknowledged importance of a criminal defendant’s right to

confrontation. Regardless, according to the majority, appellant has not presented “a clear argument about how the statutory \$5 witness fee operated to deny him his right to confrontation.” And it reasons that because the trial court assessed the “Summoning Witness Fee” in this case only after appellant was convicted of a felony offense, his right to confrontation could not have been violated. Respectfully, the majority misunderstands appellant’s point.

Here, a grand jury indicted appellant for the felony offense of possession of a controlled substance, namely cocaine, weighing less than one gram. After finding that appellant was indigent, the trial court appointed counsel to represent him at trial. *See* TEX. CODE CRIM. PROC. Ann. art. 1.051(c) (Vernon Supp. 2016) (indigent defendant entitled to appointed counsel); *see also id.* art. 26.04 (Vernon Supp. 2016) (titled “Procedures for Appointing Counsel”). In determining appellant’s indigence, the trial court necessarily considered his income, source of income, assets, property owned, outstanding obligations, necessary expenses, the number and ages of his dependents, and any spousal income that may have been available to appellant. *See id.* art. 26.04(m); *McFatridge v. State*, 309 S.W.3d 1, 6 (Tex. Crim. App. 2010). Notably, the trial court could not have found appellant indigent without appellant making a prima facie showing of indigence. *See Whitehead v. State*, 130 S.W.3d 866, 874 (Tex. Crim. App. 2004). And once appellant was determined to be

indigent, he was presumed to remain indigent for the remainder of the proceedings.⁹ TEX. CODE CRIM. PROC. ANN. art. 26.04(p); *see also London v. State*, 490 S.W.3d 503, 509 (Tex. Crim. App. 2016) (explaining appellant in instant case declared indigent prior to pleading and “presumed to remain indigent for the remainder of the proceedings in the case unless a material change in [his] financial circumstances [has] occur[red]” (internal quotations omitted)).

After the trial court found appellant indigent and he demanded a jury trial, the State determined that it, in order to present and prove its case against him, needed to summon seven witnesses to testify against him at trial. Accordingly, the State notified both the trial court and appellant of its decision to subpoena these seven witnesses, and it instructed a peace officer to summon them. Because of the State’s decision and because appellant demanded a jury trial,¹⁰ he became responsible for the cost of summoning the State’s witnesses against him.

What makes article 102.011(a)(3) unconstitutional as applied to appellant is that it required him, an indigent criminal defendant, to pay for the witnesses that the State subpoenaed to testify against him. In other words, although appellant had a

⁹ Although appellant was presumed indigent for the remainder of his proceedings, the trial court, in connection with appellant’s appeal, again found appellant indigent, appointed counsel to represent appellant in his appeal, and ordered that a record be prepared without charge to him.

¹⁰ *See* U.S. CONST. VI; TEX CONST. art. I, § 15; TEX. CODE CRIM. PROC. ANN. art. 1.12 (Vernon 2005); *Hobbs v. State*, 298 S.W.3d 193, 198 (Tex. Crim. App. 2009).

fundamental constitutional right to physically confront the witnesses who were to testify against him, the only way he was able to secure that right was by bearing the State's costs for it. In effect, he is being penalized for initially setting his case for trial. Given appellant's inability to pay such costs, article 102.011(a)(2) is unconstitutional as applied to him.¹¹

Importantly, in this country's federal system, a criminal defendant, whether indigent or not, is not required to bear the cost of the United States government's decision to summon a witness to testify at trial against that defendant. *See* 28 U.S.C. § 1825 (titled "Payment of fees"). Instead, the United States government is required to pay its own fees for the witnesses that it decides must appear at trial and testify. Specifically, "In any case in which the United States or an officer or agency of the United States is a party, the United States marshal for the district *shall pay all fees of witnesses* on the certificate of the United States attorney or assistant United States attorney" 28 U.S.C. § 1825(a) (emphasis added). Notably, a criminal prosecution by the United States government constitutes a "case in which the United

¹¹ The majority emphasizes that appellant was not required to pay the \$35 in advance of his trial. However, this is irrelevant. It is the fact that appellant is forced to pay to exercise his constitutional right to confrontation, at any time, that renders article 102.011(a)(3) unconstitutional as applied to him. Further, prior to trial, appellant had, at the very least, constructive notice, if not actual notice based on the State's filings in the trial court, of the costs to be assessed against him for the State's summoning of witnesses. *See Cardenas v. State*, 423 S.W.3d 396, 398–99 (Tex. Crim. App. 2014); *Johnson v. State*, 423 S.W.3d 385, 389 (Tex. Crim. App. 2014).

States . . . is a party,” and thus the United States government must “pay all fees of [the] witnesses” testifying on its behalf against a criminal defendant. *See U.S. Marshals Serv. v. Means*, 741 F.2d 1053, 1060 (8th Cir. 1984) (Gibson, J., concurring) (in criminal cases, “[t]he United States is [a] party”; it is “the party prosecuting a criminal case”); *Davis v. Bolger*, 496 F. Supp. 559, 566 n.33 (D.D.C. 1980) (under 28 U.S.C. § 1825, “in any case in which the United States is a party,” the United States marshal “pay[s] all fees of witness[es]” testifying on government’s behalf); *see also Coson v. United States*, 533 F.2d 1119, 1120 (9th Cir. 1976) (where government issues subpoena to witness before grand jury, it bears cost pursuant to 28 U.S.C. § 1825).

Federal law, however, goes even further in protecting indigent criminal defendants. In fact, in addition to requiring the United States government to bear the costs for summoning its own witnesses to testify at a criminal defendant’s trial, the government must also pay for the witnesses that are subpoenaed to testify on behalf of an indigent criminal defendant. *See FED. R. CRIM. P. 17(b); United States v. Denton*, 535 F. App’x 832, 838 (11th Cir. 2013) (rule 17 “directs district courts to issue a subpoena” on behalf of indigent criminal defendant “at [the] government[’s] expense”). As Federal Rule of Criminal Procedure 17 provides: “[T]he court must order that a subpoena be issued for a named witness if the defendant shows an inability to pay the witness’s fee and the necessity of the witness’s presence for an

adequate defense. If the court orders a subpoena to be issued, *the process costs and witness fees will be paid in the same manner as those paid for witnesses [that] the government subpoenas.*” FED. R. CRIM. P. 17(b) (emphasis added). In essence, rule 17 requires “the costs of having witnesses testify [on a defendant’s behalf to] be covered by the government once a [criminal] defendant demonstrates an inability to pay and a need for the testimony.” *United States v. Mata*, No. 15-68, 2015 WL 5552658, at *3 (E.D. La. Sept. 17, 2015); *see also United States v. Persico*, 645 F.3d 85, 113 (2d Cir. 2011) (although “financially able criminal defendants must bear the cost of bringing their own witnesses to the trial,” “a defendant can have the government bear the cost if he persuades the court that he is unable to pay and shows” necessity of witness’s testimony (internal quotations omitted)); *In re Pruett*, 133 F.3d 275, 279 (4th Cir. 1997) (issuance and service of subpoenas at government’s expense upon showing criminal defendant unable to pay for such issuance and service of subpoenas necessary for defense). Importantly, federal law recognizes the need to “ease the financial burden” placed upon indigent criminal defendants and to “assist them in presenting an effective defense.” *United States v. Shayota*, No. 15-CR-00264-LHK, 2015 WL 9311922, at *3 (N.D. Cal. Dec. 23, 2015) (order).

Further, in our own state, the Texas Rules of Civil Procedure now make clear that an indigent litigant must not bear the burden of any “[c]ourt [c]osts.” *See* TEX.

R. CIV. P. 145; Supreme Court of Tex., *Final Approval of Revisions to the Texas Rules of Civil Procedure and the Texas Rules of Appellate Procedure and of a Form Statement of Inability to Afford Payment of Court Costs*, Misc. Docket No. 16-9122 (Aug. 31, 2016) (<http://www.txcourts.gov/media/1435934/169122.pdf>). In fact, Texas Rule of Civil Procedure 145, titled “Payment of Costs Not Required,” provides: “A party who files a Statement of Inability to Afford Payment of Court Costs cannot be required to pay costs,” “[a] judgment must not require” such a party “to pay costs,” and any “provision in [a] judgment purporting to do so is void.”¹² TEX. R. CIV. P. 145(a), (h). In explaining the need for rule 145, the Texas Supreme Court has emphasized that “[a]ccess to the civil justice system cannot be denied because a person cannot afford to pay court costs,” and “[t]he issue is not merely whether a person can pay costs, but whether the person can afford to pay costs.” Supreme Court of Tex., *Final Approval of Revisions to the Texas Rules of Civil Procedure and the Texas Rules of Appellate Procedure and of a Form Statement of Inability to Afford Payment of Court Costs*, Misc. Docket No. 16-9122 (Aug. 31, 2016) (<http://www.txcourts.gov/media/1435934/169122.pdf>). Moreover, although

¹² “Costs” are defined as “any fee charged by the court or an officer of the court that could be taxed in a bill of costs, including, but not limited to, filing fees, fees for issuance and service of process, fees for a court-appointed professional, and fees charged by the clerk or court reporter for preparation of the appellate record.” TEX. R. CIV. P. 145(c). In the instant case, the trial court taxed the \$35 “Summoning Witness Fee” in the “Criminal Bill of Cost” against appellant.

“[a] person may have sufficient cash on hand to pay . . . fees,” that person “cannot afford [to pay] the fees if paying them would preclude [him] from paying for basic essentials, like housing or food.”¹³ *Id.* Not surprisingly, it is an abuse of discretion for a court to order an indigent litigant to pay costs when he has filed an uncontested affidavit of indigence pursuant to rule 145. *Campbell v. Wilder*, 487 S.W.3d 146, 151–52 (Tex. 2016).

Turning back to appellant’s case, I would hold that he has met his burden of establishing that Texas Code of Criminal Procedure article 102.011(a)(3) is unconstitutional as applied to him, an indigent criminal defendant, because it violates his constitutional right to confrontation. Further, I urge the legislature¹⁴ to reevaluate the fee system currently in place in light of the enormous, and potentially unjustified, burden it too often imposes “on the poorest members of society ensnared in Texas’ criminal justice system.”¹⁵

¹³ The Texas Supreme Court has noted that rule 145 is a “manifestation of the open courts guarantee that ‘every person . . . shall have remedy by due course of law.’” *Campbell v. Wilder*, 487 S.W.3d 146, 151–52 (Tex. 2016) (alteration in original); *see also* TEX. CONST. art. 1, § 13 (open courts provision).

¹⁴ While the majority cites recent actions by the legislature to “improve procedural protections relating to the collection of criminal court costs from indigent persons,” the legislature must do much more. At the very least it should no longer require that indigent criminal defendants pay for exercising their constitutionally guaranteed rights in any form.

¹⁵ Matt Clarke, *Texas Criminal Court Fees are a Tax on Poor Defendants*, PRISON LEGAL NEWS (Mar. 15, 2014), <https://www.prisonlegalnews.org/news/2014/mar/15/texas-criminal-court-fees-are-a-tax-on-poor-defendants/> (because “people who have been convicted of crimes elicit much less sympathy,” “the myriad

Finally, in regard to the right to compulsory process, it must be noted that this Court has specifically held that “requiring a juvenile [criminal offender] to pay a subpoena fee to produce witnesses” to testify on his own behalf “violates” his constitutional right to compulsory process. *Smith v. Rankin*, 661 S.W.2d 152, 153–54 (Tex. App.—Houston [1st Dist.] 1983, no writ) (juvenile offender guaranteed *same* constitutional rights as adult in criminal proceeding); *see* U.S. CONST. amend. VI (constitutional right to compulsory process); TEX. CONST. art. I, § 10 (same); TEX. CODE CRIM. PROC. ANN. art. 1.05 (same).

Terry Jennings
Justice

Panel consists of Justices Jennings, Massengale, and Brown.

Jennings, J., dissenting.

Publish. TEX. R. APP. P. 47.2(b).

of criminal court fees and their misuses will most likely continue unabated”); *see also* Eric Dexheimer, *Hard-up Defendants Pay as State Siphons Court Fees for Unrelated Uses*, STATESMAN (Mar. 3, 2012), <http://www.statesman.com/news/news/special-reports/hard-up-defendants-pay-as-state-siphons-court-fe-1/nRkxj/> (“We’re trying to squeeze more money from people who have a hard time getting jobs because they have a criminal record, or have mental illness problems or substance abuse problems These fees are taxes on the poor.” (quoting executive director of the Texas Criminal Justice Coalition)).