## **FILED**

## OCT. 30, 2012

In the Office of the Clerk of Court WA State Court of Appeals, Division III

# IN THE COURT OF APPEALS OF THE STATE OF WASHINGTON DIVISION THREE

DANIEL BRIAN STRANGE,		No. 29812-4-III
	)	
Appellant,	)	
	)	
V.	)	
	)	
SPOKANE COUNTY, and SPOKANE	)	PUBLISHED OPINION
COUNTY SHERIFF'S DEPUTY	)	
JEFFREY WELTON, in his official and	)	
individual capacity,	)	
	)	
Respondents.	)	
	)	

Sweeney, J. — This appeal follows a defense verdict in a suit for excessive use of force by a police officer. The plaintiff was tased by a Spokane County sheriff's deputy following a run-in with the deputy that followed a traffic stop. The plaintiff was a passenger in the car. The assignments of error include challenges to the court's various rulings on evidence and the refusal of the court to give certain proposed instructions on limitations on the use of force. But the most significant challenge here on appeal is to the court's refusal to impose liability as a matter of law or instruct based on a recent Ninth

Circuit Court of Appeals decision that limits the use of tasers. *Bryan v. MacPherson*, 630 F.3d 805 (9th Cir. 2010). We conclude that the 2010 Ninth Circuit decision does not apply to the events here, which took place in 2006. And we conclude that the court did not abuse its discretion in its rulings on evidence nor did it abuse its discretion in its instructions to the jury. We therefore affirm the judgment entered on the verdict.

## FACTS

Spokane County Sheriff's Deputy Jeffrey Welton stopped a car for accelerating rapidly and making several improper turns during the early morning hours of January 22, 2006. Deputy Welton approached the driver's door. Kelly Garber, the driver, opened the door instead of rolling the window down. Deputy Welton requested Ms. Garber's driver's license and vehicle registration. He attempted to explain the reason for the stop. Daniel Brian Strange was seated in the front seat. He is Ms. Garber's boyfriend and the owner of the car. He became belligerent. Deputy Welton and Mr. Strange argued back and forth over whether Mr. Strange was wearing his seatbelt. Deputy Welton collected Ms. Garber's and Mr. Strange's identifications, instructed them to remain in the car, and closed the door with some force.

Mr. Strange got out of the car. He took two steps forward and yelled, "Don't slam my door." Report of Proceedings (RP) (Jan. 13, 2011) at 819. Deputy Welton drew his

firearm and called for backup. He repeatedly ordered Mr. Strange to get back into the car. Deputy Welton eventually holstered his firearm and pulled out his taser. He advised Mr. Strange that if he did not get back into the car he would be arrested. Deputy Welton heard Mr. Strange say something in response and understood it to be defiant and challenging. He then told Mr. Strange that he was under arrest and ordered him to turn around with his hands behind his back. Mr. Strange started to re-enter the car. Deputy Welton discharged his taser into Mr. Strange's back. Deputy Welton arrested Mr. Strange for resisting arrest and obstructing a public servant.

Mr. Strange sued Deputy Welton and Spokane County for excessive use of force in violation of his civil rights under 42 U.S.C. § 1983 and for arrest without probable cause. He specifically alleged that Deputy Welton misused his law enforcement powers when he used a taser to effect a misdemeanor arrest. And he alleged that Spokane County knowingly maintained a custom and policy of deliberate indifference to the rights and safety of its citizens.

The matter proceeded to a jury trial in January 2011. The parties presented extensive testimony regarding use of force and the internal procedures used when dealing with such police actions. Spokane County Sherriff's Sergeant Dale Golman testified that he responded to the scene on the night that Mr. Strange was tasered. Counsel for Mr.

Strange asked Sergeant Golman whether Deputy Welton's incident report indicated how many times Deputy Welton pulled the trigger on the taser. He responded that Deputy Welton's report did not contain that information but then produced the taser dataport recording from the incident. The taser dataport records "triggering events" in five-second cycles, which can later be downloaded. He testified that the document showed that Deputy Welton only cycled his taser one time. The dataport recording showed a final triggering discharge occurring on January 22, 2006 at 1:55 a.m., which was consistent with the taser's use here. Mr. Strange moved for sanctions against the county on the ground that the dataport recording was incomplete and should have been produced earlier. The court denied the request.

Mr. Strange also maintained throughout trial that Spokane County had failed to create a "use of force report," as required by department policy. Counsel for Spokane County produced what it called a "database entry form," midway through trial. The document was titled "Unknown-Internal Affairs, Use of Force." Ex. P-145. Mr. Strange requested a mistrial on the ground that the county had once again engaged in discovery abuses. The court concluded that the document should have been produced in response to Mr. Strange's prior interrogatories, but refused to grant a mistrial or impose sanctions: "I am satisfied that, through proper examination of witnesses, the nature of this document

can be presented, can be argued by both sides as to what it represents." RP (Jan. 10, 2011) at 407-08.

Spokane County moved for judgment as a matter of law following the close of Mr. Strange's case in chief. Spokane County argued that Mr. Strange had failed to show that (1) the challenged conduct was the result of some custom or policy maintained by the county; (2) the challenged conduct was the result of some deliberate choice or failure to train by the county; or (3) the challenged conduct was ratified in some way by a supervisor or representative of the county. The court granted the motion and dismissed all municipal liability claims against Spokane County. The court specifically concluded that there was no official policy or policy maker that chose to use such force, no programwide failure to train the officers on how and when to use force, and no affirmative decision to ratify the deputy's conduct.

At the close of trial, Mr. Strange moved for judgment as a matter of law as to excessive force and false arrest for the obstructing and resisting charges. He first argued that the acts of standing next to his car and shouting at Deputy Welton did not amount to obstructing. Mr. Strange argued that there was no evidence that he even heard Deputy Welton's arrest order and even if he did, getting back into the vehicle was not an intentional attempt to prevent arrest. The court ruled that Deputy Welton had the

authority to make the arrest for the misdemeanors committed in his presence and state law authorized him to use force to perform that "legal duty" and the court denied the motion. The court ruled that whether the deputy had probable cause to make the arrest was a question for the jury. Finally, the court ruled that the Ninth Circuit Court of Appeals case of *MacPherson*, 630 F.3d 805, did not apply a new standard for the use of tasers retroactively:

So my ruling is that *MacPherson* can't apply as the law governing this case because it came four years after the fact and, therefore, represents a ruling that can only be applied to other cases prospectively and not retroactively.

RP (Jan. 24, 2011) at 1634.

The jury found that Deputy Welton did not use unreasonable force and did not conduct the arrest without probable cause. Mr. Strange moved for a new trial and judgment notwithstanding the verdict against both Deputy Welton and Spokane County. The court denied the motions. The court concluded that most of Mr. Strange's arguments had already been properly addressed during trial. The court did address the two claims of discovery violations. The court first characterized Spokane County's report as an administrative entry rather than a classic use of force report: "In my view, it didn't add anything one way or the other in terms of anything new in the case. [I]t is not a material omission here that justifies the order for a new trial." RP (Mar. 4, 2011) at 15. The court next dismissed the argument that the taser

dataport record would have proven multiple trigger pulls: "There was never anything more than pure speculation here that the Taser was exercised more than once." RP (Mar. 4, 2011) at 17. The court then entered judgment on the verdict.

Mr. Strange appeals.

### **DISCUSSION**

Application of Bryan v. Macpherson

Mr. Strange argues that the court erred when it concluded that the Ninth Circuit Court of Appeals case of *MacPherson*<sup>1</sup> did not apply retroactively. And the court erred when it concluded that Washington law provided the controlling authority for the use of force in making the arrest and then denied his motion for judgment as a matter of law.

The court must grant a motion for judgment as a matter of law if, after viewing the evidence in the light most favorable to the nonmoving party, the court determines that there is no substantial evidence or reasonable inferences from the evidence to support a verdict for the nonmoving party. *Goodman v. Goodman*, 128 Wn.2d 366, 371, 907 P.2d

<sup>&</sup>lt;sup>1</sup> 630 F.3d 805. *Bryan* involved the tasing of a young man in boxer shorts from 20 feet away during a traffic stop for a seatbelt infraction. *Id.* at 822. The man fell down face first and the asphalt cracked four teeth and drove in a Taser probe so deeply it needed surgical removal. *Id.* The *Bryan* court concluded that Tasers "used in dart-mode constitute an intermediate, significant level of force that must be justified by the government interest involved." *Id.* at 826. It would appear from the holding that the use of a Taser in dart-mode on an unarmed misdemeanant who is noncompliant, but not overtly threatening, or posing any other concern for the safety of the officer or the subject, might be unreasonable.

290 (1995). We review the denial of a motion for judgment as a matter of law to determine whether the evidence presented was sufficient to support the jury's verdict. Wright v. Engum, 124 Wn.2d 343, 356, 878 P.2d 1198 (1994). And here the issue presented turns on a question of law—does MacPherson apply or doesn't it. That is a question we will review de novo. Lewis v. Simpson Timber Co., 145 Wn. App. 302, 322, 189 P.3d 178 (2008); see Berrocal v. Fernandez, 155 Wn.2d 585, 590, 121 P.3d 82 (2005).

In *MacPherson*, the Ninth Circuit applied, retroactively, its holding that use of a taser in dart-mode was an intermediate use of force that was not justified in the course of a misdemeanor arrest of a nonviolent traffic code offender. The decision is then persuasive, if not controlling, authority on the Fourth Amendment issue and it was error for the trial court to conclude otherwise. *See*, *e.g.*, *State v. Robinson*, 2003 MT 364 ¶ 14, 319 Mont. 82, 85 P.3d 27, 30 (in passing on federal constitutional questions, state courts and lower federal courts have the same responsibility and occupy the same position); *People v. Bradley*, 1 Cal. 3d 80, 86, 81 Cal. Rptr. 457, 460 P.2d 129 (1969) (Ninth Circuit's construction of the federal constitution is not binding on state court, but is persuasive and entitled to great weight).

But any error by the court in assessing the precedential significance of

MacPherson was harmless here, because MacPherson further held that a nonviolent traffic violator's right not to be subjected to an electronic stun weapon was not "clearly established" in July 2005. MacPherson is sufficiently persuasive on this aspect of qualified immunity that we need not reach the constitutional question.

In Saucier v. Katz, 533 U.S. 194, 201, 121 S. Ct. 2151, 150 L. Ed. 2d 272 (2001), the United States Supreme Court held that in determining whether a police officer alleged to have violated a constitutional right is entitled to qualified immunity under 42 U.S.C. § 1983, two questions must be answered. The first is whether the officer's conduct violated a constitutional right, an element of the plaintiff's claim. This question is answered by viewing the evidence in the light most favorable to the party asserting injury where dismissal is sought on qualified immunity grounds. The second question, specific to qualified immunity, is whether the constitutional right was clearly established given the specific context of the case before the court. In Saucier, the Court held that the two questions must be answered in that order, for "[i]n the course of determining whether a constitutional right was violated . . . a court might find it necessary to set forth principles which will become the basis for a holding that a right is clearly established. This is the process for the law's elaboration from case to case." 533 U.S. at 201. The inflexible twostep Saucier protocol was criticized as unnecessary and unwise, particularly given cases

like this one, where the second question is easier to answer than the first. The United States Supreme Court receded from the requirement in *Pearson v. Callahan*, 555 U.S. 223, 236, 129 S. Ct. 808, 172 L. Ed. 2d 565 (2009), holding that courts may "exercise their sound discretion in deciding which of the two prongs of the qualified immunity analysis should be addressed first."

In *MacPherson*, the Ninth Circuit elaborated further on the permitted use of tasers by answering the constitutional question first. To determine whether Officer MacPherson's use of the taser violated the Fourth Amendment's prohibition of unreasonable seizures, it examined whether his actions were objectively reasonable in light of the facts and circumstances confronting him, balancing "the nature and quality of the intrusion on the [plaintiff's] Fourth Amendment interests against the countervailing governmental interests at stake." *MacPherson*, 630 F.3d at 823 (internal quotation marks omitted) (quoting *Graham v. Connor*, 490 U.S. 386, 396, 109 S. Ct. 1865, 104 L. Ed. 2d 443 (1989)). Analyzing the nature and quality of the intrusion, it concluded that use of a taser in dart-mode constituted an "intermediate or medium, though not insignificant, quantum of force." *Id.* at 826 (quoting *Sanders v. City of Fresno*, 551 F. Supp. 2d 1149, 1168 (E.D. Cal. 2008)). It then held that the use of intermediate force was not justified in the context of what was, at most, erratic behavior and passive

resistance by an unarmed, stationary driver, in the course of a stop for a misdemeanor traffic offense. It implicitly applied its holding retroactively. "Retroactive application, by which a decision is applied to both the litigants before the court and all cases arising prior to and subsequent to the announcing of the new rule, is 'overwhelmingly the norm.'" *Lunsford v. Saberhagen Holdings, Inc.*, 166 Wn.2d 264, 270, 208 P.3d 1292 (2009) (internal quotation marks omitted) (quoting *Robinson v. City of Seattle*, 119 Wn.2d 34, 74, 830 P.2d 318 (1992) (quoting *James B. Beam Distilling Co. v. Georgia*, 501 U.S. 529, 534, 111 S. Ct. 2439, 115 L. Ed. 2d 481 (1991))). It "'is in keeping with the traditional function of the courts to decide cases before them based upon their best current understanding of the law.'" *Robinson*, 119 Wn.2d at 74 (quoting *Beam Distilling*, 501 U.S. at 535).

The *MacPherson* court then turned to the second question: whether the constitutional right it had found to be violated (viewing the facts in the light most favorable to Mr. Bryan) was, at the time of the traffic stop, clearly established in light of the specific context of the case. It concluded that Officer MacPherson was on notice that it was unreasonable to deploy intermediate force in the traffic stop context with which he was presented. But it held that it was not clearly established at that time that use of a taser constituted use of intermediate force. Rather, as of July 24, 2005, the date of the

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arrest,

there was no Supreme Court decision or decision of our court addressing whether the use of a taser . . . in dart mode constituted an intermediate level of force. Indeed, before that date, the only statement we had made regarding tasers in a published opinion was that they were among the "variety of non-lethal 'pain compliance' weapons used by police forces." San Jose Charter of Hells Angels Motorcycle Club [v. City of San Jose], 402 F.3d [962,] 969 n.8 [9th Cir. 2005)]. And, as the Eighth Circuit has noted, "[t]he Taser is a relatively new implement of force, and case law related to the Taser is developing." Brown v. City of Golden Valley, 574 F.3d 491, 498 n.5 (8th Cir. 2009). Two other panels have recently, in cases involving different circumstances, concluded that the law regarding tasers is not sufficiently clearly established to warrant denying officers qualified immunity. Mattos v. Agarano, 590 F.3d 1082, 1089-90 (9th Cir. 2010); Brooks v. City of Seattle, 599 F.3d 1018, 1031 n.18 (9th Cir. 2010).

Based on these recent statements regarding the use of tasers, and the dearth of prior authority, we must conclude that a reasonable officer in Officer MacPherson's position could have made a reasonable mistake of law regarding the constitutionality of the taser use in the circumstances Officer MacPherson confronted in July 2005. Accordingly, Officer MacPherson is entitled to qualified immunity.

*MacPherson*, 630 F.3d at 833 (5th alteration in original).

MacPherson is significant to other excessive force cases such as this one in three ways, only two of which involve retroactive application. Is the use of a taser in dart-mode a use of intermediate level force? MacPherson says yes, and to the extent its holding is controlling or persuasive, the answer is true as to past police encounters as well as future ones. Should a reasonable police officer have known, before the decision in MacPherson, that the use of a taser in dart-mode was intermediate force? MacPherson says no, and to the extent its holding is

controlling or persuasive, the answer is true as to all police encounters taking place before it provided guidance. These are the two matters involving retroactive application. Its third significance is that for police encounters taking place after the date of the decision—but only those encounters—the very existence of the decision may compel a conclusion that the right of an unarmed, stationary misdemeanant to be free of taser-induced cooperation has been clearly established. But that has nothing to do with retroactivity. To the extent this third, prospective-only significance of the case was relied upon to conclude that *MacPherson*'s holdings do not apply retroactively, the court erred.

The court's refusal to grant Mr. Strange's request for judgment as a matter of law should be affirmed, however, because *MacPherson* is persuasive authority that as of Deputy Welton's encounter with Mr. Strange in January 2006, it was not clearly established that use of a taser in dart-mode constituted intermediate force. Indeed, in response to a motion for an en banc hearing in *MacPherson*, three members of the Ninth Circuit court dissented from denial of the requested hearing. 630 F.3d at 815-21. A reasonable police officer in Deputy Welton's position could have made a reasonable mistake of law regarding the constitutionality of taser use in the circumstances he encountered in January 2006.

Qualified Immunity

Mr. Strange insists that we should not affirm the court on this alternate ground, arguing that by proceeding to trial the county and its deputy waived the qualified immunity argument, citing *Pearson*, 555 U.S. 223; *Saucier*, 533 U.S. 194; *Mitchell v*. Forsyth, 472 U.S. 511, 105 S. Ct. 2806, 86 L. Ed. 2d 411 (1985) and Babcock v. State, 116 Wn.2d 596, 636, 809 P.2d 143 (1991) (Andersen, J., concurring in part, dissenting in part). Appellant's Reply Br. at 4-5. Those cases state that because qualified immunity is intended as immunity from suit rather than a mere defense to liability "it is effectively lost if a case is erroneously permitted to go to trial," Pearson, 555 U.S. at 231 (emphasis added) (quoting Forsythe, 472 U.S. at 526), the import being that a defendant is denied the protection from inconvenience and expense intended by immunity if a claim is not dismissed at the earliest possible time. The cited decisions do not hold that a defendant who fails to seek or secure dismissal of a § 1983 claim before trial waives immunity. It is not waived. See Hill v. McKinley, 311 F.3d 899, 902 (8th Cir. 2002) (although defendants did not receive the benefit of early resolution by failing to assert immunity by motion, they did not thereby waive the defense); cf., Narducci v. Moore, 572 F.3d 313, 325 (7th Cir. 2009) (defense of qualified immunity to Title III claims not raised by summary judgment motion remained available as a basis for a motion for judgment as a matter of law during trial or, depending on jury's verdict, as a basis for appeal).

# Washington—Use of Force

Mr. Strange also contends that Washington law supported his motion for judgment as a matter of law. He contends that an officer's right to use force on a misdemeanor arrest is limited by two statutes—RCW 9A.16.020 ("Use of force—when lawful") and RCW 10.31.050 ("Officer may use force"). He contends that the statutes specifically mention the use of force to carry out a felony arrest but not a misdemeanor arrest. He further contends that there is no "legal duty" to arrest for a misdemeanor. That is whether to arrest or not is discretionary.

An officer is allowed to make a warrantless arrest for a misdemeanor or gross misdemeanor "when the offense is committed in the presence of the officer." RCW 10.31.100. Deputy Welton arrested Mr. Strange for the misdemeanor offenses of resisting arrest and obstructing a law enforcement officer. RCW 9A.76.040; RCW 9A.76.020. Mr. Strange committed those offenses in Deputy Welton's presence. Deputy Welton then had authority to make the warrantless misdemeanor arrest.

Mr. Strange argues that Deputy Welton did not have the authority to use force.

RCW 9A.16.020 defines the lawful use of force in Washington. It provides that force is lawful "[w]henever necessarily used by a public officer in the performance of a legal duty, or a person assisting the officer and acting under the officer's direction." RCW

9A.16.020(1). Mr. Strange contends that the mere authority to make a misdemeanor arrest does not equate to a legal duty to make that arrest. He notes that section two of the statute specifically authorizes the use of force for arresting a person who has committed a felony, but fails to mention misdemeanor arrests. RCW 9A.16.020(2).

The court here concluded that "since one has an ability to arrest for a misdemeanor or a gross misdemeanor, it falls, in my view, within the definition of legal duty under [RCW] 9A.16.020." RP (Jan. 24, 2011) at 1631. We agree. Officer Welton has the duty to arrest people who commit crimes. RCW 36.28.010(1) (sheriff or deputies "[s]hall arrest and commit to prison all persons who break the peace, or attempt to break it, and all persons guilty of public offenses"). That authority is limited in the case of misdemeanors to crimes committed in the deputy's presence. RCW 10.31.100. But that limitation does not detract from his duty, in the first place, to arrest people who commit crimes. The fact that he can exercise some discretion in the case of misdemeanors does not distract from his statutory obligation—duty—to enforce the law in the first place.

RCW 10.31.050 provides that an officer may, after giving notice of an intention to arrest, use all necessary means to effect that arrest if the suspect flees or forcibly resists arrest. Mr. Strange contends that he did not receive notice of the arrest and he did not flee or forcibly resist that arrest. But we view the evidence here in a light most favorable

to the county, not Mr. Strange. *Goodman*, 128 Wn.2d at 371. And here the jury rejected Mr. Strange's version of things.

Mr. Strange claims that he did not hear Deputy Welton announce that he was under arrest and then direct him to turn around with his hands behind his back. He testified that he was simply complying with the previous command to get back in the car. He argues that sitting back in the car does not constitute fleeing. While this may be true, it is beside the point. Deputy Welton did not know Mr. Strange's motives. He simply knew that Mr. Strange did not comply with a lawful command and was belligerent. He had no obligation to ensure that Mr. Strange heard his command. It is what Deputy Welton knew, not Mr. Strange's explanation, that is material to the officer's justification for what he did. The court properly concluded that any remaining factual issues surrounding the arrest were properly left to the jury.

The court then did not err in denying Mr. Strange's motion for judgment as a matter of law. Washington law provided the appropriate standard for the use of force here.

Dismissal of Spokane County as a Matter of Law

42 U.S.C. § 1983 provides that:

Every person who, under color of any statute, ordinance, regulation, custom, or usage, of any State . . . subjects, or causes to be subjected, any citizen of the United States . . . to the deprivation of any rights, privileges,

or immunities secured by the Constitution and laws, shall be liable to the party injured . . . for redress.

To establish a § 1983 claim against a municipality, a plaintiff must: (1) identify a specific policy or custom; (2) show that the policy was sanctioned by those responsible for making that policy; (3) show a constitutional deprivation; and (4) establish a causal connection between the custom or policy and the constitutional deprivation. Baldwin v. City of Seattle, 55 Wn. App. 241, 248, 776 P.2d 1377 (1989). The county is liable only if a constitutional deprivation directly resulted from a county policy. Monell v. Dep't of Soc. & Health Servs., 436 U.S. 658, 98 S. Ct. 2018, 56 L. Ed. 2d 611 (1978); Mission Springs, Inc. v. City of Spokane, 134 Wn.2d 947, 968, 954 P.2d 250 (1998). "If the police did not use excessive force in making the arrest, there can be no municipal liability." Estate of Lee v. City of Spokane, 101 Wn. App. 158, 173, 2 P.3d 979 (2000). "If a person has suffered no constitutional injury at the hands of the individual police officer, the fact that the departmental regulations might have authorized the use of constitutionally excessive force is quite beside the point." City of Los Angeles v. Heller, 475 U.S. 796, 799, 106 S. Ct. 1571, 89 L. Ed. 2d 806 (1986) (emphasis omitted).

The jury here concluded that Deputy Welton did not use excessive force and the county then cannot perforce be liable.

We affirm the judgment entered on the verdict.

The remainder of this opinion has

no precedential value. Therefore, it will be filed for public record in accordance with the rules governing unpublished opinions.

Court's Rulings on Evidence

Mr. Strange takes issue with a number of the court's rulings on evidence. He argues that: (1) the court improperly excluded evidence of prior incidents of alleged excessive use of force by Deputy Welton. Mr. Strange contends the complaints would have shown the deputy's propensity to escalate matters, and notice or knowledge on the part of Spokane County that it needed to retrain Deputy Welton. (2) The court improperly struck Sheriff Ozzie Knezovich as a witness. Mr. Strange contends Sheriff Knezovich continues to ratify the kind of conduct that prompted this suit. (3) The court improperly quashed Mr. Strange's subpoena duces tecum requiring that Deputy Welton appear in court with the entire array of weapons he wore on the night of the incident. Mr. Strange contends the display would dispel any notion that Deputy Welton felt intimidated by Mr. Strange's size. (4) The court improperly precluded Mr. Strange's expert, Michael Nault, from giving his expert opinions. Mr. Strange contends Mr. Nault would have testified to general police practices within the department. And (5) the court improperly restricted Mr. Strange's cross-examination of patrol officer Kirk Wiper. Mr. Strange contends he should have been allowed to question Mr. Wiper on his employment with the counties' common risk management pool.

We review the court's ruling on the admission of evidence for abuse of discretion. *State v. Demery*, 144 Wn.2d 753, 758, 30 P.3d 1278 (2001). The court abuses its discretion when it fails to apply the requirements of the rule or when it does not have tenable grounds and reasons for the decision. *State v. Fisher*, 165 Wn.2d 727, 745, 202 P.3d 937 (2009).

## 1. Prior Complaints—ER 404(b)

Mr. Strange contends that the court misapplied ER 404(b) when it excluded the evidence of numerous citizen complaints against Spokane County. He contends that a county does not have a "character" for purposes of the rule. He also contends that the sheer volume of the complaints would have shown that the county knew Deputy Welton needed retraining or further review.

Evidence of character or a trait of character is not admissible to show action in conformity therewith. ER 404(a). But evidence of other crimes, wrongs, or acts may be admissible for other purposes, such as proof of motive, opportunity, intent, preparation, plan, knowledge, identity, or absence of mistake or accident. ER 404(b). A court must perform a four-step analysis before admitting such evidence. It must (1) find by a preponderance of the evidence that the misconduct occurred, (2) identify the purpose for

the evidence, (3) determine whether the evidence is relevant to prove an element of the crime charged, and (4) weigh the probative value against the prejudicial effect. *State v. Gresham*, 173 Wn.2d 405, 421, 269 P.3d 207 (2012).

Spokane County moved in limine to exclude the evidence of prior incidents involving Deputy Welton. The court undertook the appropriate four-part analysis and granted the county's motion. The court held that "all of the occurrences sought to be admitted were investigated and reviewed pursuant to Sheriff's departmental policy, resulting in findings of either exoneration, not sustained, or unfounded. There is little or no evidence or inference from evidence provided by plaintiff that the official process of review/investigation of excessive force complaints, or training program was deficient, unconstitutional, or that it was not followed." CP at 737.

Ultimately, the court (1) found that Deputy Welton made contact with the alleged victims/witnesses, but did not engage in misconduct; (2) stated there was no proper purpose for admitting the evidence; (3) determined that the evidence did not establish any specific constitutional violation relating to internal investigations or training; and (4) found in every case the unfair prejudice outweighed the probative value of the complaints. Those are tenable grounds to exclude this evidence.

# 2. Sheriff Knezovich

Mr. Strange contends that Sheriff Knezovich should have been allowed to testify, even though he was not the sheriff at the time of the incident, because he continued to ratify improper use of the taser after he took office.

The court ruled: "Sheriff Knezovich, in my view, is the subsequently elected sheriff sometime after all this happened. In my view, I would view his participation here as being remote. I am going to uphold the motion in limine with respect to Sheriff Knezovich." RP (Jan. 3, 2011) at 85. The court further responded: "Well, my view is that that would have to be the sheriff at the time, which was Sheriff Sterk." RP (Jan. 3, 2011) at 87.

Again, the court had tenable grounds for excluding the testimony of Sheriff Knezovich, as he was not the ultimate decision-maker at the time. The appropriate witness would have been his predecessor Sheriff Sterk.

## 3. Weapons

Mr. Strange contends that the court improperly quashed his subpoena duces tecum requiring that Deputy Welton appear at trial with his service weapon, his backup weapon, and his knife. He contends that the evidence was relevant to dispel any notion that he had reason to fear Mr. Strange because of Mr. Strange's size.

A court's order granting or denying a motion to quash a subpoena is reviewed for

abuse of discretion. *Eugster v. City of Spokane*, 121 Wn. App. 799, 807, 91 P.3d 117 (2004). The court here concluded that the average citizen would be well aware of what law enforcement officers typically wear on a day-to-day basis. The court had tenable grounds for quashing the subpoena.

## 4. Expert Testimony (Michael Nault)

Mr. Strange contends that the court improperly prohibited Michael Nault from testifying to his opinions on deliberate indifference and ratification. He contends that Mr. Nault would have testified to general police practices within the department including these conclusions. And Mr. Strange contends that the trial court continually interfered with his questioning of Mr. Nault.

Again, the admissibility of evidence is within the discretion of the trial court. *State v. Thomas*, 123 Wn. App. 771, 778, 98 P.3d 1258 (2004). An expert's testimony is admissible if it is helpful to the trier of fact and concerns matters beyond the common knowledge of average lay persons and does not mislead the jury. *Id.* But a party has no right to introduce evidence that is irrelevant or otherwise inadmissible. *Id.* 

Mr. Nault is a retired law enforcement officer. He offered his opinion on two issues. First, whether Deputy Welton and Spokane County were deliberately indifferent to Mr. Strange's rights. Second, whether the sheriff's department "condoned" or ratified

Deputy Welton's conduct based on past behavior. The court limited Mr. Nault's testimony at the request of the county. He was, however, allowed to testify about use of force and specifically on the appropriate and inappropriate use of force. In fact, Mr. Nault was permitted to testify beyond the limits set by the court. The interruptions of Mr. Nault's testimony were based on the court's prior rulings. *See* RP (Jan. 4, 2011) at 96-120.

The court did not abuse its discretion in limiting Mr. Nault's testimony. Whether Deputy Welton acted with deliberate indifference was a question for the jury. Similarly, whether Spokane County ratified Deputy Welton's action is also a question for the jury. Neither inquiry involved general police practices nor did they require expert testimony to define or explain the actual facts.

## 5. Cross of Expert (Kirk Wiper)

Mr. Strange contends that the court improperly restricted his examination of Spokane County's police practices expert, Kirk Wiper. Mr. Strange contends that Mr. Wiper referred to the "risk management pool" used by various municipalities as "our" risk management pool in his deposition. RP (Jan. 19, 2011) at 1425. He contends he should have been allowed to ask Mr. Wiper why he referred to the pool in that manner.

"The scope of cross examination is within the broad discretion of the trial court

and will not be overturned on appeal absent an abuse of discretion." *Miller v. Peterson*, 42 Wn. App. 822, 827, 714 P.2d 695 (1986). Evidence of insurance is inadmissible in a tort claim unless it is relevant to establish an element other than fault, such as agency, ownership, control, or bias. ER 411; *Goodwin v. Bacon*, 127 Wn.2d 50, 55, 896 P.2d 673 (1995).

The court discussed the matter with counsel before it prohibited further examination regarding the "risk pool":

- Q. [Plaintiff's Counsel]: When you used the phrase "our risk management pool," what were you referring to as your collective management pool?
  - A. What I meant was our insurance pool, our insurance authority.
  - Q. What is your insurance pool, your insurance authority?
- A. Well, it is a collective of agencies that pay premiums, just like [Defense Counsel]: Your Honor, I am going to object. We are going into issues that are not –

THE COURT: Counsel, we are getting into an area that is restricted by rules.

[Plaintiff's Counsel]: If I can lead him, then, Your Honor. THE COURT: You can lead.

[Defense Counsel]: Your Honor, she is leading him on those issues excluded by evidence.

THE COURT: Without respect to that particular topic, ask what county or city it was.

[Plaintiff's Counsel]: The risk management pool is directly relative to the bias and motive of this witness in providing the opinions he is providing.

THE COURT: I know. Is it like within state risk pools or the "X" county risk pool. Just ask the question without going into all that other stuff, because we are going to get into an area that is restricted by rule, counsel.

[Plaintiff's Counsel]: Well, unfortunately, Your Honor, that is who he works for. So the problem is that I am not able to effectively demonstrate the reason why this individual only testifies for the defense – I mean, the County hired him. I didn't have any say in his hiring.

THE COURT: Just ask him who hired him for this case,

[Plaintiff's Counsel]: Well, that is not my question, Your

Honor.

counsel.

THE COURT: You are going to get one chance, counsel, and then I am going to say we are moving on.

[Plaintiff's Counsel]: Would you read your answer, sir? [Defense Counsel]: Your Honor –

THE COURT: Sustain the objection. Counsel, you lost your chance. We are moving on.

RP (Jan. 19, 2011) at 1426-27.

Mr. Strange contends that Mr. Wiper's unintentional reference to the "risk pool" had a logical connection to the litigation. It did not. Any testimony regarding a common insurer between the City of Kelso and Spokane County really had no relevance to the issues of § 1983 liability or excessive force. Mr. Wiper explained that he only referred to the risk pool because the county that he works in is part of the same insurance pool. Mr. Strange easily could have explored any potential bias or credibility issues with Mr. Wiper by simply questioning him about his work in law enforcement and who had retained him. And the court even gave plaintiff's counsel several opportunities to do so.

The court then did not abuse its discretion in prohibiting examination on the risk pool. It would not have led to any relevant evidence; only impermissible references to

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insurance.

Instructions on Limitations on the Use of Force

Mr. Strange next contends that the court erred by refusing to give any of his instructions on the limitations of the use of force. He argues that the court's five brief instructions regarding force all authorize the use of force. He also contends that the court improperly rejected his proposed instructions that defined the terms "notice," "flight," and "forcible resistance." Mr. Strange contends that those terms are not terms of common understanding. Finally, on this, he contends that the court improperly rejected his instructions on the standard for probable cause to make misdemeanor arrests. He contends specific intent should have been explained to the jury, not just general intent.

The standard of review we apply to jury instructions depends on the decision under review. The instructions must be sufficient to allow the parties to argue their theory of the case. *Havens v. C&D Plastics, Inc.*, 124 Wn.2d 158, 165, 876 P.2d 435 (1994). Whether or not that standard has been met is a question of law that we review de novo. *Cox v. Spangler*, 141 Wn.2d 431, 442, 5 P.3d 1265, 22 P.3d 791 (2000). And, whether the court's instructions to the jury are accurate statements of the law is also a question of law that we review de novo. *State v. Becklin*, 163 Wn.2d 519, 525, 182 P.3d 944 (2008). But once these threshold requirements have been met, we then review the

judge's wording, choice, or the number of instructions for abuse of discretion. *Stiley v. Block*, 130 Wn.2d 486, 498, 925 P.2d 194 (1996).

The court instructed the jury that an officer *may* arrest a person without a warrant for committing a misdemeanor in his presence. That was a correct statement of the law on police authority to make misdemeanor arrests. RCW 10.31.100. The court also instructed the jury that the use of force is *not* unlawful when it is necessarily used by an officer in the performance of a legal duty. That is also a correct statement of the law on the use of force in the performance of the legal duty in Washington, as we have concluded. RCW 9A.16.020(1). The court instructed the jury that, if after notice of the intention to arrest, the defendant either flees or forcibly resists, then the officer *may* use all necessary means to effect the arrest. That again is a correct statement of the law on an arrest in Washington. RCW 10.31.050. The court then gave a proper "totality of the circumstances" instruction.

Mr. Strange contends, nonetheless, that the court should have instructed the jury on the limitations surrounding the use of force. We have already concluded that any limiting factors based on *Bryan* are not applicable in this case. And the court properly instructed the jury on the use of force here in Washington. Use of force was limited to situations where an officer is performing a legal duty or where a suspect neither tried to

flee nor resisted with force. RCW 9A.16.020(1); RCW 10.31.050. No further instructions were necessary.

Mr. Strange also contends that the court should have defined the terms "notice," "flight," and "forcible resistance." A court must define technical words and expressions, but need not define words or expression that are of ordinary meaning or are self-explanatory. *In re Det. of Pouncy*, 168 Wn.2d 382, 390, 229 P.3d 678 (2010). A court has discretion to decide the technical nature of words. *Id.* The court here determined that the terms were of common understanding and need not have a definition. That was well within the judge's discretion.

Mr. Strange contends that the court improperly rejected his instructions on the proper standard for probable cause for the misdemeanor arrests made. He contends that the crime of obstructing requires that the investigation actually be hindered or obstructed. The court concluded that a traditional elements instruction on obstruction was not required and the definitional instruction would suffice. Mr. Strange also contends that an elements instruction should have been given on resisting. The court concluded that a definition instruction would suffice. We agree.

The instructions here adequately state the law in this state and permitted Mr. Strange to argue his theory of the case to the jury.

#### Motion for New Trial

We review a trial court's order denying a new trial for abuse of discretion when it is not based on an error of law. *Detrick v. Garretson Packing Co.*, 73 Wn.2d 804, 812, 440 P.2d 834 (1968). The court may grant a new trial where the misconduct of the prevailing party materially affects the substantial rights of the losing party. CR 59(a)(2); *Aluminum Co. of Am. v. Aetna Cas. & Sur. Co.*, 140 Wn.2d 517, 539, 998 P.2d 856 (2000).

# 1. Taser Download Report

Sergeant Golman produced, while on the witness stand, the taser dataport recording from the incident in question. He testified that the document showed that Deputy Welton only cycled his taser one time. The dataport recording noted a final triggering discharge at line 320 occurring on January 22, 2006 at 1:55 a.m. That was consistent with the tase of Mr. Strange. Mr. Strange moved for sanctions on the ground that the dataport recording was incomplete (i.e., should have shown 585 consecutive triggering events) and should have been produced earlier.

The court denied the request for sanctions on the ground that it was not clear whether some sanctionable event had taken place:

Well, point number one, whether some sanctionable event has taken place here that violates the discovery rules. I am not prepared to say that a record has been made here that, at this point—perhaps later, but not at this point—what has happened here justifies some sort of sanction. I think a lot more needs to be explained here in terms of this issue. I will say, as an aside, this is not the first time that I have had witnesses in civil cases, you know, go off and do their own thing and bring things in here that end up surprising both sides. I don't know. Maybe that is the case here; maybe it is not. But the record at this point doesn't justify some sort of sanction.

RP (Jan. 6, 2011) at 381.

Spokane County's Master Taser Instructor, Deputy Eric Johnson, later testified that everything after line 320 on the data report was missing because the taser would have been downloaded at the end of the shift, and since the taser was only triggered once, that would be the last triggering event before the download. Mr. Strange subpoenaed the complete document. He demanded that the entire recording cycle from line 1 through 585 be produced. The court refused to enforce the subpoena because it concluded there was no discovery violation. At the later hearing on the motion for a new trial, the court dismissed the argument that the taser dataport record would have proved multiple trigger pulls: "There was never anything more than pure speculation that the Taser was exercised more than once." RP (Mar. 4, 2011) at 17.

Mr. Strange failed to show misconduct by Spokane County connected with the taser data report. Its witness produced the document from the stand. There was no showing that there was any deliberate or planned withholding or failing to produce the report. The court then had tenable grounds for denying the motion for a new trial for

misconduct.

## 2. January 22, 2006 Report

Counsel for Spokane County produced what it called a "database entry form," midway through trial. RP (Jan. 10, 2011) at 390; Ex. P-145. The document was titled "Unknown-Internal Affairs, Use of Force." Ex. P-145. Mr. Strange requested a mistrial on the ground that the county had once again engaged in discovery abuses. The trial court concluded that the document should have been produced in response to Mr. Strange's prior interrogatories, but refused to grant a mistrial or impose sanctions: "I am satisfied that, through proper examination of witnesses, the nature of this document can be presented, can be argued by both sides as to what it represents." RP (Jan. 10, 2011) at 407-08.

The trial court had tenable grounds for denying the motion for a new trial on this theory of misconduct as well. Mr. Strange fails to show that he suffered any prejudice in receiving the administrative document late. He had a full opportunity to cross-examine witnesses and explore the significance of the document.

Holding

Certainly the perfect case was not tried here. But the perfect case has not been and never will be tried. The parties here are not entitled to a perfect trial. *Freeman v*.

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*Intalco Aluminum Corp.*, 15 Wn. App. 677, 686, 552 P.2d 214 (1976). The integrity of every jury verdict is important, not just those verdicts we approve of. We affirm the judgment entered on the verdict here.

WE CONCUR:	Sweeney, J.	
Siddoway, A.C.J.		
Brown, J.		