

1 UNITED STATES COURT OF APPEALS  
2 FOR THE SECOND CIRCUIT

3 August Term, 2008

4 (Argued: April 21, 2009 Decided: June 10, 2011  
5 As Amended: May 14, 2012)

6 Docket Nos. 07-4449-cv (L), 07-4450-cv (CON)

7 -----  
8 SONNY B. SOUTHERLAND, SR., individually and as parent and natural  
9 guardian of VENUS SOUTHERLAND, SONNY B. SOUTHERLAND, JR.,  
10 NATHANIEL SOUTHERLAND, EMMANUEL FELIX, KIAM FELIX, and ELIZABETH  
11 FELIX,

12 Plaintiffs-Appellants,

13 - v -

14 CITY OF NEW YORK, TIMOTHY WOO, JOHN DOES 1-9,

15 Defendants-Appellees.\*

16 -----  
17 Before: KEARSE, SACK, and HALL, Circuit Judges.

18  
19 Consolidated appeals from a summary judgment entered by  
20 the United States District Court for the Eastern District of New  
21 York (Charles P. Sifton, Judge) in favor of, inter alios, the  
22 defendant Timothy Woo. The plaintiffs -- a father and his  
23 children -- bring various claims under 42 U.S.C. § 1983 asserting  
24 that Woo, a children's services caseworker employed by the  
25 defendant City of New York, entered their home unlawfully and  
26 effected an unconstitutional removal of the children into state

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\* The Clerk of Court is directed to amend the official caption in accordance with the foregoing.

1 custody. The district court concluded that Woo was entitled to  
2 qualified immunity with respect to all of the claims against him.  
3 The grant of summary judgment is affirmed with respect to the  
4 father's substantive due process claim, but vacated and remanded  
5 with respect to the father's and children's Fourth Amendment  
6 unlawful-search and Fourteenth Amendment procedural due process  
7 claims, and the children's Fourth Amendment unlawful-seizure  
8 claim.

9 As amended, affirmed in part; vacated and remanded in  
10 part.

11 MICHAEL G. O'NEILL, New York, N.Y., for  
12 Plaintiffs-Appellants Venus S., Sonny  
13 B.S. Jr., Nathaniel S., Emmanuel F.,  
14 Kiam F., and Elizabeth F.

15  
16  
17 SONNY B. SOUTHERLAND, Brooklyn, N.Y.,  
18 Plaintiff-Appellant, pro se.

19 JULIAN L. KALKSTEIN, City of New York  
20 (Michael A. Cardozo, Corporation  
21 Counsel; Larry A. Sonnenshein, of  
22 counsel), New York, N.Y., for  
23 Defendants-Appellees.  
24

25 SACK, Circuit Judge:

26 This lawsuit involves a man and a woman -- the  
27 plaintiff Sonny B. Southerland Sr. ("Southerland") and non-party  
28 Diane Manning -- two groups of children, and a caseworker's  
29 apparent confusion between the two groups. Plaintiff Ciara  
30 Manning is the daughter of Southerland and Diane Manning. Ciara

1 was supposed to be living with Southerland at the time in  
2 question, but in fact had left to live with a friend, and had not  
3 resided in Southerland's home for at least a year.

4 In addition to Ciara, plaintiff Southerland fathered,  
5 by one or more women other than Diane Manning, six other  
6 children: the plaintiffs Venus Southerland, Sonny B. Southerland  
7 Jr., Nathaniel Southerland, Emmanuel Felix, Kiam Felix, and  
8 Elizabeth Felix (together, the "Southerland Children"). At the  
9 time of the principal events in question, the Southerland  
10 Children, unlike Ciara, were living with their father.

11 Diane Manning also allegedly bore, by one or more men  
12 other than Southerland, six children other than Ciara: Eric  
13 Anderson, Richy Anderson, Felicia Anderson, Erica Anderson,  
14 Michael Manning, and Miracle Manning (together, the "Manning  
15 Children"). They lived with Diane and, like her, are not parties  
16 to this lawsuit.

17 In May 1997, the defendant Timothy Woo, a caseworker in  
18 the Brooklyn Field Office of the New York City Administration for  
19 Children's Services ("ACS"), was assigned to investigate a report  
20 by a school counselor about then-sixteen-year-old Ciara Manning.  
21 School staff had thought Ciara to be acting strangely.

22 After being unable, despite repeated attempts, to gain  
23 entry to the Southerland home to investigate the report, Woo  
24 sought and obtained from the Kings County Family Court an order

1 authorizing entry into the apartment. Woo's application to  
2 obtain that order contained several misstatements of fact, which  
3 suggested Woo's possible confusion about which of the children  
4 resided with Southerland.

5 Under the authority of the Family Court's order, Woo  
6 then entered the Southerland apartment. Ciara was not there;  
7 some of Southerland's other children who lived with him, the  
8 Southerland Children, were. Based on what Woo perceived to be  
9 the poor condition of the home and of the Southerland Children,  
10 and based upon his other observations from the investigation  
11 undertaken to that date, Woo and his supervisor decided to carry  
12 out an immediate removal of the children into ACS custody.

13 Southerland and the Southerland Children brought this  
14 action based on Woo's entry into the apartment and removal of the  
15 children. They claim that Woo violated their Fourth Amendment<sup>1</sup>  
16 rights to be free from unreasonable searches of their home, and  
17 that the manner in which the Southerland Children were removed  
18 violated their procedural due process rights under the Fourteenth  
19 Amendment. Southerland also claims that the removal of the  
20 Southerland Children from his home violated his substantive due

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<sup>1</sup> We refer throughout this opinion to asserted Fourth Amendment rights of the plaintiffs. Inasmuch as the defendants are state and not federal actors, of course, whatever rights the plaintiffs have are "under the Fourth Amendment, as applied to the States under the Fourteenth Amendment['s]" Due Process Clause. Kia P. v. McIntyre, 235 F.3d 749, 761 (2d Cir. 2000); see Mapp v. Ohio, 367 U.S. 643, 655 (1961).

1 process rights under the Fourteenth Amendment. Finally, the  
2 Southerland Children claim that their removal violated their  
3 Fourth Amendment rights to be free from unreasonable seizure.

4 The district court (Charles P. Sifton, Judge)<sup>2</sup>  
5 concluded, inter alia, that Woo was entitled to qualified  
6 immunity with respect to all of the claims against him and  
7 granted summary judgment in his favor. We agree with respect to  
8 Southerland's substantive due process claim. We disagree,  
9 however, as to Southerland's and the Southerland Children's  
10 Fourth Amendment unlawful-search claims, Southerland's and the  
11 Southerland Children's procedural due process claims, and the  
12 Southerland Children's Fourth Amendment unlawful-seizure claim.  
13 To that extent, we vacate the district court's judgment and  
14 remand for further proceedings.

#### 15 BACKGROUND

16 The relevant facts are rehearsed in detail in the  
17 district court's opinion. See Southerland v. City of N.Y., 521  
18 F. Supp. 2d 218 (E.D.N.Y. 2007) ("Southerland II"). They are set  
19 forth here only insofar as we think it necessary for the reader  
20 to understand our resolution of these appeals. Where the facts  
21 are disputed, we construe the evidence in the light most  
22 favorable to the plaintiffs, who are the nonmoving parties. See,  
23 e.g., SCR Joint Venture L.P. v. Warshawsky, 559 F.3d 133, 137 (2d

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<sup>2</sup> Judge Sifton passed away while these appeals were pending.

1 Cir. 2009). We also draw all reasonable factual inferences in  
2 the plaintiffs' favor. See, e.g., id.

3 The ACS Investigation

4 On May 29, 1997, a school guidance counselor reported  
5 to the New York State Central Registry Child Abuse Hotline that  
6 one of the school's students, Ciara Manning, the then-sixteen-  
7 year-old daughter of Diane Manning and plaintiff Southerland, was  
8 "emotionally unstable." The counselor further reported:

9 Fa[ther] fails to follow through w[ith]  
10 mental health referrals. On 5/12/97 the  
11 ch[ild] swallowed a can of paint. F[ather]  
12 failed to take the ch[ild] for medical  
13 attention. Fa[ther] is unable to control or  
14 supervise the ch[ild]. She may be staying  
15 out of the home in an i[m]proper  
16 enviro[n]ment.

17 Intake Report at 3, Office of Children and Family Services, Child  
18 Protective Services, May 29, 1997 ("Intake Report"), Ex. A to the  
19 Declaration of Janice Casey Silverberg (Dkt. No. 168)  
20 ("Silverberg Decl."), Southerland v. City of N.Y., No. 99-cv-3329  
21 (E.D.N.Y. Sept. 18, 2006). The Intake Report was transmitted to  
22 the Brooklyn Field Office of the ACS. There, Fritz Balan, a  
23 supervisor, assigned the case to defendant Timothy Woo, an ACS  
24 caseworker, for investigation. Woo, who was required by New York  
25 law to begin his investigation within 24 hours, did so that day.

26 He first examined the files of a case pending in that  
27 ACS office regarding Ciara's mother, Diane Manning. Material in  
28 those files disclosed that Ciara had several younger half-

1 siblings: the Manning Children. According to Woo, this material  
2 also indicated that Ciara was reported to be living with her  
3 father, Southerland, at a Brooklyn address, although plaintiffs  
4 correctly note the absence of any further evidence as to the  
5 source of that information or the time it was received. It is  
6 not clear from the record whether Woo was aware that the children  
7 referenced in Diane Manning's case file were not related to  
8 Southerland and that they did not live with him. See Southerland  
9 II, 521 F. Supp. 2d at 222, 224 & n.8.

10 Woo also contacted the school guidance counselor who  
11 had called the child-abuse hotline. According to Woo, the  
12 counselor told him that while at school, Ciara had swallowed non-  
13 toxic paint, expressed thoughts of suicide, and was generally  
14 behaving aggressively and "acting out." Declaration of Timothy  
15 Woo ¶ 6 (Dkt. No. 169) ("Woo Decl."), Southerland v. City of  
16 N.Y., No. 99-cv-3329 (E.D.N.Y. Sept. 18, 2006). Woo's  
17 handwritten notes from the conversation indicate that the  
18 counselor told Woo that Ciara was having "problems trying to get  
19 [her] fa[ther's] attention" and that her "father doesn't approve  
20 of the place [where she] is staying." Notes of Timothy Woo at 1  
21 ("Counselor Phone Call Notes"), Ex. A to the Declaration of  
22 Michael G. O'Neill (Dkt. No. 182) ("O'Neill Decl."), Southerland  
23 v. City of N.Y., No. 99-cv-3329 (E.D.N.Y. Dec. 29, 2006). It is  
24 disputed whether the counselor also told Woo that Southerland had

1 been unresponsive to the school's stated concerns about Ciara's  
2 behavior.

3           Later the same day, May 29, 1997, Woo attempted to  
4 visit Southerland's apartment in Brooklyn. Woo testified that he  
5 thought Ciara was residing at that apartment because an open case  
6 file on Ciara's mother indicated that Ciara lived with her  
7 father. Woo Decl. ¶¶ 5,7. However, as discussed above, Woo's  
8 conversation with the counselor earlier in the day suggested that  
9 Ciara was not living with her father. When no one answered the  
10 door at Southerland's home, Woo left a note containing his  
11 contact information.

12           The following day, May 30, Southerland telephoned Woo.  
13 During the course of their conversation, Southerland described  
14 Ciara as a runaway who would not obey him. Southerland suggested  
15 that he visit the ACS office to discuss the matter with Woo  
16 further. The plaintiffs dispute Woo's assertion that during the  
17 phone conversation, Southerland indicated that he would not  
18 permit Woo to visit Southerland's apartment. Southerland  
19 contends that, although he did question why Woo needed to visit  
20 the apartment since Ciara did not live there, Southerland  
21 nonetheless indicated that he would be willing to make an  
22 appointment for Woo to conduct a home visit if Woo insisted.

23           Southerland visited the ACS office and met with Woo  
24 later that day. According to Southerland's deposition testimony,



1 he told Woo that Ciara had run away and that he had obtained  
2 several "Persons in Need of Supervision" ("PINS") warrants  
3 against her.<sup>3</sup> Woo's case notes indicate that Woo asked  
4 Southerland why he had not sought medical attention for Ciara  
5 after the paint-swallowing incident. Southerland did not answer  
6 the question.<sup>4</sup> See Progress Notes of T. Woo at 1 ("Progress  
7 Notes"), Ex. B to O'Neill Decl.

8 Southerland told Woo that Ciara did not need  
9 psychiatric help, and that she "was only acting the way she did  
10 to get attention." Woo Decl. ¶ 10; see also Declaration of Fritz  
11 Balan ¶ 7 (Dkt. No. 170) ("Balan Decl."), Southerland v. City of  
12 N.Y., No. 99-cv-3329 (E.D.N.Y. Sept. 18, 2006). According to  
13 Woo, Woo explained to Southerland that various services were  
14 available through ACS to assist him and his children, including  
15 counseling and help with obtaining food, furniture, and clothing.  
16 Woo said Southerland declined. According to Southerland's  
17 deposition testimony, however, no such assistance was ever  
18 offered.

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<sup>3</sup> Under New York law, a parent may initiate a proceeding to adjudicate a child as a "person in need of supervision" when that parent alleges that he or she cannot control the child and needs the state's assistance. Such proceedings are governed by Article 7 of the New York Family Court Act. See N.Y. Fam. Ct. Act § 711 et seq.

<sup>4</sup> Southerland later testified that the school contacted him with a medical referral after the paint-swallowing incident, and that he had tried to get Ciara to go to the appointment that was scheduled for her, but that she refused to go.

1           When Woo said he would need to make a home visit,  
2           Southerland replied that it would be "no problem" as long as he  
3           was notified in advance. Southerland II, 521 F. Supp. 2d at 223;  
4           see also Deposition of Sonny B. Southerland at 207 ("Southerland  
5           Dep."), Ex. F to O'Neill Decl. Southerland asserts that Woo  
6           stated he would call him to arrange the visit, but that Woo never  
7           made such a call.

8           On June 2, 1997, Woo made a second attempt to examine  
9           the Southerland apartment. A woman whose identity was unknown to  
10          Woo answered the door. She said that Southerland was not at  
11          home. Woo left.

12          The following day, June 3, Woo again went to the  
13          apartment. He heard noises inside, but no one answered the door.  
14          Again, he left.

15          The next day, June 4, Woo went to the apartment for a  
16          fourth time. He waited in the hallway for several minutes.  
17          Southerland emerged accompanied by five school-aged children:  
18          Sonny Jr., Venus, Emmanuel, Nathaniel, and Kiam. Woo wrote down  
19          their names in his case notes. Southerland told Woo that he did  
20          not have time to talk because he was taking the children to  
21          school. Woo gave Southerland an ACS business card and told him  
22          that if he continued to be uncooperative, ACS would seek court  
23          action. See Southerland II, 521 F. Supp. 2d at 223-24 & n.6; see  
24          also Progress Notes at 2.

1                   The Removal of the Southerland Children

2                   On June 6, 1997, at the direction of supervisor Balan,  
3                   Woo applied to the Kings County Family Court for an order to  
4                   enter the Southerland apartment pursuant to section 1034(2) of  
5                   the New York Family Court Act. It is ACS policy to investigate  
6                   not only the status of the child named in a report of suspected  
7                   abuse or neglect of the type referred to in section 1034(2), but  
8                   also to ascertain the condition of any other children residing in  
9                   the same home. Woo listed Ciara on the application. Instead of  
10                  including the names of the children he had met leaving  
11                  Southerland's home on June 4, however, he listed the other  
12                  children of Ciara's mother Diane -- the Manning Children: Eric  
13                  Anderson, Richy Anderson, Felicia Anderson, Michael Manning,  
14                  Miracle Manning, and Erica Anderson -- whose names he apparently  
15                  had obtained from the Diane Manning case files he had reviewed at  
16                  ACS's Brooklyn Field Office.<sup>5</sup> The Family Court issued an "Order

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<sup>5</sup> Woo listed the names and dates of birth of Ciara and the Manning Children at the top of the application, along with Southerland's name and the address of the Southerland apartment. The body of the application states in its entirety:

I, Timothy Woo, Caseworker for ACS, am a person conducting a child protective investigation pursuant to the Social Services Law. I have reasonable cause to believe that the above named children may be found at the above premises. I have reason to believe that the children are abused or neglected children. The reasons and the sources of information are as follows:

That on May 12, 1997, Sierra [sic] Manning, age 16 tried to kill herself by swallowing non-toxic paint.

1 Authorizing Entry" into the Southerland apartment the same day,  
2 June 6. See Southerland II, 521 F. Supp. 2d at 224.

3 Three days later, on the evening of June 9, 1997,  
4 pursuant to the Order Authorizing Entry, Woo and at least one  
5 other caseworker entered the Southerland apartment with the  
6 assistance of officers from the New York City Police Department.  
7 Southerland and the Southerland Children were inside the  
8 apartment. Woo Decl. ¶¶ 13-15, 19. The district court described  
9 what happened next, from Woo's perspective:

10 Woo determined that there were six children  
11 between the ages of three and nine residing  
12 in the apartment. He listed their names  
13 [correctly] as Venus, Sonny Jr., Nathaniel,  
14 Emmanuel, Kiam, and Elizabeth Felix. Soon  
15 after beginning his evaluation of the home,  
16 Woo called his supervisor [Balan] on his cell  
17 phone, described his observations, and  
18 answered his supervisor's questions. Woo  
19 reported that the four boys slept on the  
20 floor in one bedroom and the two girls slept  
21 on a cot in another bedroom. The children

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Mr. Sutherland [sic] did not take Sierra [sic] to a  
medical doctor and refused to take Sierra [sic] for  
psychiatric evaluation.

Mr. Sutherland [sic] has refused to allow the  
Administration for Children's Services into his home to  
speak to the above named children.

WHEREFORE, the applicant moves for an order authorizing  
the Administration for Children's Services accompanied  
by police to enter the premises to determine whether  
the above named children are present and to proceed  
thereafter with its child protective investigation.

Application for Authorization to Enter Premises dated June 6,  
1997, Ex. C to Silverberg Decl.

1 appeared as though they had not been bathed  
2 in days and their clothing was malodorous.  
3 In the refrigerator, Woo found only beer, a  
4 fruit drink, and English muffins. Woo did  
5 not examine the contents of the kitchen  
6 cupboards. The other caseworker observed  
7 that one child, Venus, was limping because of  
8 a foot injury. The child stated that she had  
9 stepped on a nail. The caseworker concluded  
10 that Southerland had not sought medical  
11 attention for her. Woo reported that the  
12 only light source in the bedroom area was  
13 from a blank television screen. Woo observed  
14 an electric lamp on the floor, without a  
15 shade, connected to an outlet in the living  
16 room by means of several extension cords  
17 along the floor. Woo reported that another  
18 room contained stacks of electronic  
19 equipment. Woo and his supervisor concluded  
20 that the children's safety was threatened,  
21 and Balan directed Woo to remove the children  
22 from the home.

23 Southerland II, 521 F. Supp. 2d at 224-25 (footnotes omitted).<sup>6</sup>

24 As the district court also observed, the plaintiffs --  
25 relying primarily on later deposition testimony by Southerland --  
26 offer a starkly different description of the conditions in the  
27 Southerland home at the time. According to Southerland's  
28 testimony, the apartment did not lack proper bedding; the boys

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<sup>6</sup> The district court summarized Woo's and Balan's stated reasons for removing the Southerland Children as including: that Ciara had attempted suicide; that Southerland had failed to seek medical assistance for Ciara or for Venus; that he had resisted allowing ACS to visit his home; that he had refused to accept ACS services or assistance; that the home lacked food and adequate light; that the use of multiple extension cords for the electronic equipment was dangerous; and that the children were dirty. This combination of factors, according to Woo and Balan, "established in [their] minds that Southerland could not parent the children responsibly." Southerland II, 521 F. Supp. 2d at 225.

1 had a bunk bed in their room, although they preferred to sleep on  
2 yellow foam sleeping pads on the floor. Id. at 225 n.10. The  
3 children were not dirty; Southerland testified that he laundered  
4 the children's clothing about once a week and bathed the children  
5 daily. Id. at 225 n.11. There was food in the refrigerator, and  
6 it is also a reasonable inference from Southerland's testimony  
7 that there was food in the cupboards (which Woo did not examine),  
8 because Southerland testified that groceries for the household  
9 were purchased on a regular basis. Id. at 225 n.12. The  
10 household did not lack adequate lighting; Southerland testified  
11 that he had a lamp plugged into a wall in each room, id. at 225  
12 n.14, and that there were no extension cords running from room to  
13 room. Finally, although Southerland does not dispute that Venus  
14 had a foot injury, the plaintiffs stress Woo's concession that he  
15 did not personally observe the injury during his assessment of  
16 the home.<sup>7</sup> Id. at 225 n.13.

17 In the early morning hours of June 10, 1997, at Balan's  
18 direction, Woo removed the Southerland Children from the  
19 Southerland home. Woo took them to the ACS pre-placement  
20 emergency shelter and arranged for emergency foster care. Id. at  
21 226.

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<sup>7</sup> After the Southerland Children's removal, Woo brought Venus "to a hospital based on the instructions of a nurse at the agency that first examined the children. At the hospital, the wound was dressed and the child received a tetanus shot." Southerland II, 521 F. Supp. 2d at 225 n.13.

1           At some point -- it is not clear from the record  
2 exactly when -- Woo interviewed Ciara Manning, whom he had found  
3 living at the home of her friend. Ciara told Woo that her father  
4 had sexually abused her and threatened to kill her if she told  
5 anyone about the abuse -- allegations she later recanted.<sup>8</sup> The  
6 Southerland Children also complained of various kinds of abuse  
7 and mistreatment at the hands of Southerland and his companion,  
8 Vendetta Jones. The allegations concerning the sexual abuse of  
9 Ciara were included in a verified petition filed by ACS with the  
10 Family Court on June 13, 1997, and that petition was amended on  
11 June 27, 1997, to add allegations concerning corporal punishment  
12 of the Southerland Children. The petitions commenced child-  
13 protective proceedings under Article 10 of the New York Family  
14 Court Act, §§ 1011 et seq., through which ACS sought to have the  
15 Southerland Children adjudicated as abused, neglected, or both.

16           On July 1, 1998, more than a year after the children  
17 were removed from the Southerland home, the Kings County Family  
18 Court concluded following a five-day fact-finding hearing that

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<sup>8</sup> On March 14, 2007, Southerland made a pro se submission to the district court requesting that the court take judicial notice of a number of documents, including a declaration by Ciara Manning that had been sworn on April 20, 2002. In that declaration, Ciara stated that Southerland had never molested or abused her in any way and that the statements she made previously to Woo and to the Family Court to that effect were false. See Pro Se Submission of Sonny B. Southerland at 26-27 (Dkt. No. 192), Southerland v. City of N.Y., No. 99-cv-3329 (E.D.N.Y. Mar. 14, 2007).

1 Southerland had engaged in excessive corporal punishment of the  
2 Southerland Children and that he had abused and neglected them.  
3 The court also concluded that he had sexually abused his daughter  
4 Ciara. The court ordered that the Southerland Children remain in  
5 foster care, where they had resided since the June 1997 removal.  
6 The New York Appellate Division, Second Department, affirmed  
7 these orders, In re Ciara M., 273 A.D.2d 312, 708 N.Y.S.2d 717  
8 (2d Dep't 2000), and the New York Court of Appeals denied leave  
9 to appeal, 95 N.Y.2d 767, 740 N.E.2d 653, 717 N.Y.S.2d 547  
10 (2000).

11 In March 2004, nearly seven years after their removal  
12 from the Southerland home, Sonny Jr. and Venus were permitted to  
13 return to live with Southerland. Some seven months thereafter,  
14 Nathaniel and Emmanuel were discharged from the juvenile justice  
15 system by the Office of Children and Family Services and also  
16 returned to the Southerland home. There is nothing in the record  
17 to suggest that Kiam or Elizabeth ever returned to live with  
18 Southerland.

19 However strongly the facts of mistreatment found by the  
20 Family Court at trial in July 1998 may support Woo's perceptions  
21 about the dangers to the Southerland Children of their remaining  
22 with Southerland, virtually none of this information was in Woo's  
23 possession when he effected the June 9, 1997, entry and removal,  
24 as the district court correctly observed. See Southerland II,



1 521 F. Supp. 2d at 226 n.19. Although Woo mentions in his  
2 briefing that the Family Court eventually determined that Ciara  
3 and the Southerland Children had been abused and neglected, he  
4 does not dispute the plaintiffs' assertion that these  
5 subsequently determined facts should not bear upon our  
6 consideration of whether Woo's actions in effecting the removal  
7 were constitutional. We therefore need not consider the  
8 relevance, if any, of these subsequent events on the plaintiffs'  
9 ability to recover on their constitutional claims.<sup>9</sup>

10 Prior Federal Court Proceedings

11 In June 1999, some two years after the removal and  
12 while the Southerland Children remained in foster care,  
13 Southerland, on behalf of himself and his children, filed a pro  
14 se complaint in the United States District Court for the Eastern

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<sup>9</sup> It appears to be an unresolved question of law in this Circuit whether a plaintiff parent is permitted to recover damages on a theory of substantive due process against a caseworker under circumstances where, although the initial removal lacked a reasonable basis, the child is nonetheless ultimately found to have been abused or neglected by the parent following a family-court fact-finding hearing. Under such circumstances, it is an open question whether a defendant caseworker's conduct in removing the child -- even where the caseworker initially lacked a reasonable basis for doing so -- can be said to be "'so egregious, so outrageous, that it may fairly be said to shock the contemporary conscience,'" Okin v. Vill. of Cornwall-on-Hudson Police Dep't, 577 F.3d 415, 431 (2d Cir. 2009) (quoting County of Sacramento v. Lewis, 523 U.S. 833, 847 n.8 (1998)). However, because Woo has not made this argument in this case, and because we ultimately affirm the dismissal of Southerland's substantive due process claim on other grounds, we need not consider this question at this time. See also note 31, infra.

1 District of New York against more than forty defendants for the  
2 allegedly wrongful removal of the Southerland Children from his  
3 home. On February 1, 2000, the district court (Charles P.  
4 Sifton, Judge) granted the defendants' motion to dismiss on  
5 grounds that included failure to state a claim, failure to plead  
6 certain matters with particularity, lack of subject-matter  
7 jurisdiction, and Eleventh Amendment immunity. See Opinion &  
8 Order (Dkt. No. 43), Southerland v. City of N.Y., No. 99-cv-3329  
9 (E.D.N.Y. Feb. 2, 2000), Ex. G to Silverberg Decl.

10 Southerland appealed. We affirmed in part, reversed in  
11 part, and remanded. We ruled, inter alia, that the district  
12 court had erred in dismissing Southerland's claims under 42  
13 U.S.C. § 1983 relating to the seizure and removal of the  
14 Southerland Children. See Southerland v. Giuliani, 4 F. App'x  
15 33, 36 (2d Cir. 2001) (summary order) ("Southerland I"). We  
16 concluded that the pro se complaint stated valid claims for  
17 violations of both the substantive and procedural components of  
18 the Fourteenth Amendment's Due Process Clause. See id. at 36-37.  
19 We "emphasize[d] that our holding [wa]s limited to the claims  
20 made directly by Sonny Southerland," noting that "[a]lthough the  
21 children probably have similar claims, we have held that a non-  
22 attorney parent must be represented by counsel in bringing an  
23 action on behalf of his or her child." Id. at 37 (citation,  
24 footnote, and internal quotation marks omitted). We therefore

1 "le[ft] it to the district court upon remand to determine whether  
2 Southerland should be given a chance to hire a lawyer for his  
3 children or to seek to have one appointed for them." Id.

4 On remand, the district court appointed counsel to  
5 represent both Southerland and the Southerland Children.<sup>10</sup>  
6 Southerland II, 521 F. Supp. 2d at 227. In November 2002,  
7 through counsel, Southerland and the Southerland Children jointly  
8 filed an amended complaint, id. at 221 & n.1, asserting nine  
9 claims under 42 U.S.C. § 1983 against Woo and the City of New  
10 York, id. at 221 n.2.<sup>11</sup>

11 In the amended complaint, Southerland asserts four  
12 separate claims against Woo.<sup>12</sup> First, he brings an unlawful-

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<sup>10</sup> Michael G. O'Neill was appointed as counsel for both Southerland and the Southerland Children. In April 2004, Southerland resumed proceeding pro se before the district court, while Mr. O'Neill continued to represent the Southerland Children (including Venus and Sonny Jr., even after they were no longer minors). In April 2004, the district court also appointed a guardian ad litem to represent the Southerland Children's interests. See Southerland II, 521 F. Supp. 2d at 221 n.1. In the instant appeals, Southerland represents himself pro se, while Mr. O'Neill continues to represent the Southerland Children.

<sup>11</sup> The amended complaint did not name as defendants or assert any claims against any of the other thirty-nine defendants that had been named by Southerland in his original pro se complaint. Additionally, although Ciara was identified as a plaintiff in the original complaint, she was dropped from the suit when the amended complaint was filed.

<sup>12</sup> The amended complaint also joins nine John Doe defendants, including several persons who "supervis[ed], monitor[ed] and assist[ed] Woo in his actions with respect to the [Southerland] Children." Am. Compl. ¶ 39 (Dkt. No. 75), Southerland v. City of N.Y., No. 99-cv-3329 (E.D.N.Y. Nov. 22,

1 search claim, asserting that Woo's entry into his home "without  
2 privilege, cause or justification" violated the Fourth Amendment.  
3 Am. Compl. ¶¶ 40-41 (Dkt. No. 75), Southerland v. City of N.Y.,  
4 No. 99-cv-3329 (E.D.N.Y. Nov. 22, 2002). Southerland brings a  
5 second Fourth Amendment unlawful-search claim for Woo's remaining  
6 in his home even after discovering that the children listed on  
7 the Order Authorizing Entry were not there. Third, Southerland  
8 asserts a Fourteenth Amendment procedural due process claim for  
9 removal of the Southerland Children from his home without a court  
10 order and in the absence of an immediate threat of harm to their  
11 lives or health. Finally, Southerland asserts a substantive due  
12 process claim, also under the Fourteenth Amendment, for Woo's  
13 removal of the Southerland Children absent a reasonable basis for  
14 doing so.

15 The amended complaint also interposes various claims on  
16 behalf of the Southerland Children. First, the Children assert

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2002). The complaint asserts that "said Does are individually  
liable to [Southerland] for the deprivation of his constitutional  
rights and the constitutional rights of the [Southerland]  
Children as alleged herein." Id.

In their briefing on appeal, the plaintiffs do not address  
these John Doe defendants. We conclude that the plaintiffs have  
abandoned their claims against the John Does. We note that even  
if the plaintiffs now sought to amend their complaint to identify  
the John Doe defendants, the claims against the newly named  
defendants would be time-barred. See Tapia-Ortiz v. Doe, 171  
F.3d 150, 151-52 (2d Cir. 1999) (per curiam); Barrow v.  
Wethersfield Police Dep't, 66 F.3d 466, 468-70 (2d Cir. 1995),  
modified, 74 F.3d 1366 (2d Cir. 1996).

1 the same procedural due process claim under the Fourteenth  
2 Amendment as does Southerland. Second, they bring a substantive  
3 due process claim under the Fourteenth Amendment on the theory  
4 that they were removed from their home without reasonable basis.  
5 The district court recharacterized the latter claim as arising  
6 under the Fourth Amendment's guarantee of protection against  
7 unlawful seizure.<sup>13</sup> See Southerland II, 521 F. Supp. 2d at 230  
8 n.24. Finally, the district court construed the amended  
9 complaint as asserting on behalf of the Children the same two  
10 Fourth Amendment unlawful-search claims as were asserted by  
11 Southerland, see id. at 233-34 & n. 28, a decision that Woo has  
12 not challenged on appeal.

13 Southerland and the Southerland Children also bring  
14 several claims against the City of New York. Southerland asserts  
15 that the City is liable under 42 U.S.C. § 1983 for the removal of  
16 the Southerland Children insofar as that removal was conducted  
17 pursuant to two alleged official City policies: to remove  
18 children without a reasonable basis, and to remove children  
19 without a court order despite the absence of any immediate threat  
20 of harm to their lives or health. Southerland and the

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<sup>13</sup> In so doing, the district court relied upon our statement, when the case was previously on appeal, that "[t]he children's claims for unreasonable seizure would proceed under the Fourth Amendment rather than the substantive component of the Due Process Clause." Southerland I, 4 F. App'x at 37 n.2 (citing Kia P. v. McIntyre, 235 F.3d 749, 757-58 (2d Cir. 2000)).

1 Southerland Children also allege that high-ranking policymakers  
2 within the City's police department knew or should have known  
3 that the City's failure to train police officers accompanying ACS  
4 employees on home visits and investigations would deprive New  
5 York City residents of their constitutional rights.<sup>14</sup>

6 On the defendants' motion for summary judgment, the  
7 district court concluded that Woo was entitled to qualified  
8 immunity as to all of the claims against him. With respect to  
9 the Fourth Amendment unlawful-search claims, the court concluded  
10 that the false and misleading statements made by Woo in his  
11 application for the Order Authorizing Entry did not strip him of  
12 qualified immunity because the plaintiffs could not show that  
13 these statements were necessary to the finding of probable cause  
14 to enter the home. Southerland II, 521 F. Supp. 2d at 230-31.  
15 The court decided that qualified immunity was warranted because  
16 "a corrected affidavit specifying all of the information known to  
17 Woo establishes an objective basis that would have supported a  
18 reasonable caseworker's belief that probable cause existed." Id.  
19 at 231 (brackets, citation, and internal quotation marks  
20 omitted).

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<sup>14</sup> The district court later permitted the Southerland Children to assert their failure-to-train claim against the City not only with respect to the police, but also with respect to ACS. See Southerland II, 521 F. Supp. 2d at 235 n.34.

1           With respect to the Southerland Children's Fourth  
2 Amendment unlawful-seizure claim, and the procedural due process  
3 claims brought by both sets of plaintiffs, the district court  
4 decided that qualified immunity shielded Woo from liability  
5 because his actions pre-dated the clear establishment of law in  
6 this context, which in its view did not occur until this Court's  
7 decision in Tenenbaum v. Williams, 193 F.3d 581, 596-97 (2d Cir.  
8 1999), cert. denied, 529 U.S. 1098 (2000). See Southerland II,  
9 521 F. Supp. 2d at 231-32.

10           Lastly, with regard to Southerland's substantive due  
11 process claim, the district court concluded that Woo was entitled  
12 to qualified immunity because "it was objectively reasonable for  
13 [him] to conclude that Southerland's substantive due process  
14 rights were not violated" when Woo removed the Southerland  
15 Children from the home, because "[b]rief removals of children  
16 from their parents generally do not rise to the level of a  
17 substantive due process violation, at least where the purpose of  
18 the removal is to keep the child safe during investigation and  
19 court confirmation of the basis for removal." Id. at 232  
20 (brackets and internal quotation marks omitted).

21           Notwithstanding the district court's conclusion that  
22 Woo was entitled to qualified immunity as to every claim asserted  
23 against him, the court proceeded to consider, in the alternative,  
24 the underlying merits of the plaintiffs' various claims. The

1 court decided that even in the absence of immunity, Woo would be  
2 entitled to summary judgment with respect to the plaintiffs'  
3 Fourth Amendment unlawful-search claims and Southerland's  
4 substantive due process claim. Specifically, with respect to the  
5 Fourth Amendment unlawful-search claims, the district court  
6 decided that "no reasonable juror could infer that Woo knowingly  
7 and intentionally made false and misleading statements to the  
8 family court in order to receive an order authorizing his entry  
9 into the Southerland home." Id. at 233. With respect to  
10 Southerland's substantive due process claim, the court concluded  
11 that "no reasonable juror could find that the removal of the  
12 children from their home in order to verify that they had not  
13 been neglected or abused was so 'shocking, arbitrary, and  
14 egregious' that Southerland's substantive due process rights were  
15 violated." Id. at 234-35 (citation omitted).

16 The district court concluded that the City was also  
17 entitled to summary judgment on all of the claims against it.  
18 See Southerland II, 521 F. Supp. 2d at 235-39. The plaintiffs do  
19 not appeal from that portion of the judgment and therefore have  
20 abandoned their claims against the City. See LoSacco v. City of  
21 Middletown, 71 F.3d 88, 92-93 (2d Cir. 1995).

22 The district court determined, however, that without  
23 qualified immunity protection, summary judgment would not be  
24 appropriate on the merits of the procedural due process claims



1 brought by both Southerland and the Southerland Children because,  
2 "[a]lthough defendants argue that the 'totality of the  
3 circumstances' Woo encountered in the Southerland home required  
4 an ex parte removal, they fail to explain why there was not  
5 sufficient time for Woo to seek a court order removing the  
6 children." See Southerland II, 521 F. Supp. 2d at 235 n.31. Nor  
7 would summary judgment be appropriate on the merits of the  
8 Southerland Children's Fourth Amendment unlawful-seizure claim,  
9 the district court said, because the defendants could not explain  
10 "why the particular circumstances that Woo encountered in the  
11 Southerland home established that there was imminent danger to  
12 the children's life or limb requiring removal in the absence of a  
13 court order." Id. at 234 n.29.

14 Both Southerland and the Southerland Children now  
15 appeal from the dismissal of each of their claims against Woo,  
16 with the exception of one of their Fourth Amendment claims. The  
17 plaintiffs have not appealed the district court's adverse ruling  
18 as to their claim that Woo violated the Fourth Amendment by  
19 remaining in their home even after determining that the children  
20 listed on the Order Authorizing Entry were not present.

21 We affirm with respect to the dismissal of  
22 Southerland's substantive due process claim. We vacate and  
23 remand with respect to Southerland's and the Southerland  
24 Children's Fourth Amendment unlawful-search claims; Southerland's

1 and the Southerland Children's procedural due process claims; and  
2 the Southerland Children's unlawful-seizure claim.

### 3 DISCUSSION

#### 4 I. Standard of Review

5 "We review a district court's grant of summary judgment  
6 de novo, construing the evidence in the light most favorable to  
7 the non-moving part[ies] and drawing all reasonable inferences in  
8 [their] favor." Allianz Ins. Co. v. Lerner, 416 F.3d 109, 113  
9 (2d Cir. 2005). "[S]ummary judgment is appropriate where there  
10 exists no genuine issue of material fact and, based on the  
11 undisputed facts, the moving party is entitled to judgment as a  
12 matter of law." D'Amico v. City of N.Y., 132 F.3d 145, 149 (2d  
13 Cir.), cert. denied, 524 U.S. 911 (1998); see Fed. R. Civ. P.  
14 56(a).

#### 15 II. Principles of Qualified Immunity

16 Qualified immunity shields public officials "from  
17 liability for civil damages insofar as their conduct does not  
18 violate clearly established statutory or constitutional rights of  
19 which a reasonable person would have known." Harlow v.  
20 Fitzgerald, 457 U.S. 800, 818 (1982). "In general, public  
21 officials are entitled to qualified immunity if (1) their conduct  
22 does not violate clearly established constitutional rights, or  
23 (2) it was objectively reasonable for them to believe their acts  
24 did not violate those rights." Holcomb v. Lykens, 337 F.3d 217,

1 220 (2d Cir. 2003) (internal quotation marks omitted). A right  
2 is "'clearly established'" when "[t]he contours of the right . .  
3 . [are] sufficiently clear that a reasonable official would  
4 understand that what he is doing violates that right." Anderson  
5 v. Creighton, 483 U.S. 635, 640 (1987). Qualified immunity is an  
6 "affirmative defense," Gomez v. Toledo, 446 U.S. 635, 636, 639-41  
7 (1980), and "it is incumbent upon the defendant to plead[] and  
8 adequately develop" that defense, Zellner v. Summerlin, 494 F.3d  
9 344, 368 (2d Cir. 2007) (internal quotation marks omitted).

10 In this Circuit, "[e]ven where the law is 'clearly  
11 established' and the scope of an official's permissible conduct  
12 is 'clearly defined,' the qualified immunity defense also  
13 protects an official if it was 'objectively reasonable' for him  
14 at the time of the challenged action to believe his acts were  
15 lawful." Taravella v. Town of Wolcott, 599 F.3d 129, 134 (2d  
16 Cir. 2010) (some internal quotation marks omitted); accord  
17 Walczyk v. Rio, 496 F.3d 139, 154 n.16 (2d Cir. 2007). In other  
18 words, a caseworker is also entitled to qualified immunity "if  
19 'officers of reasonable competence could disagree' on the  
20 legality of the action at issue in its particular factual  
21 context." Manganiello v. City of N.Y., 612 F.3d 149, 165 (2d  
22 Cir. 2010) (quoting Walczyk, 496 F.3d at 154); see also  
23 Tenenbaum, 193 F.3d at 605 (applying same principle to "child  
24 welfare workers"). But see Taravella, 599 F.3d at 136-41

1 (Straub, J., dissenting) (stating that this prong of the  
2 qualified-immunity analysis "has no basis in Supreme Court  
3 precedent and has served to confuse the case law in this area");  
4 Okin, 577 F.3d at 433 n.11 ("[O]nce a court has found that the  
5 law was clearly established at the time of the challenged conduct  
6 and for the particular context in which it occurred, it is no  
7 defense for a police officer who violated this clearly  
8 established law to respond that he held an objectively reasonable  
9 belief that his conduct was lawful."); Walczyk, 496 F.3d at 165-  
10 71 (Sotomayor, J., concurring) ("[W]hether a right is clearly  
11 established is the same question as whether a reasonable officer  
12 would have known that the conduct in question was unlawful.")  
13 (emphasis in original).

14 III. Overview of Constitutional Principles Relating to  
15 the State's Removal of Children from Their Homes

16 As we observed in a decision post-dating the events at  
17 issue in these appeals, "[p]arents . . . have a constitutionally  
18 protected liberty interest in the care, custody and management of  
19 their children." Tenenbaum, 193 F.3d at 593; see also Troxel v.  
20 Granville, 530 U.S. 57, 65-66 (2000) (collecting cases concerning  
21 the "fundamental right of parents to make decisions concerning  
22 the care, custody, and control of their children"). "[C]hildren  
23 have a parallel constitutionally protected liberty interest in  
24 not being dislocated from the emotional attachments that derive  
25 from the intimacy of daily family association." Kia P. v.

1 McIntyre, 235 F.3d 749, 759 (2d Cir. 2000) (brackets and internal  
2 quotation marks omitted), cert. denied, 534 U.S. 820 (2001); see  
3 also Duchesne v. Sugarman, 566 F.2d 817, 825 (2d Cir. 1977)  
4 ("Th[e] right to the preservation of family integrity encompasses  
5 the reciprocal rights of both parent and children."). The  
6 state's removal of a child from his or her parent may therefore  
7 give rise to a variety of cognizable constitutional claims.

8 First, both the parents and the children may have a  
9 cause of action for violation of the Fourteenth Amendment under a  
10 theory of denial of procedural due process. The Fourteenth  
11 Amendment imposes a requirement that except in emergency  
12 circumstances, judicial process must be accorded both parent and  
13 child before removal of the child from his or her parent's  
14 custody may be effected. See, e.g., Kia P., 235 F.3d at 759-60;  
15 Tenenbaum, 193 F.3d at 593-94; Duchesne, 566 F.2d at 825-26.  
16 Both Southerland and the Southerland Children have asserted such  
17 a procedural due process claim against Woo in this case.

18 Second, a parent may also bring suit under a theory of  
19 violation of his or her right to substantive due process.  
20 Southerland does so here. Parents have a "substantive right  
21 under the Due Process Clause to remain together [with their  
22 children] without the coercive interference of the awesome power  
23 of the state." Tenenbaum, 193 F.3d at 600 (internal quotation  
24 marks omitted); see also, e.g., Anthony v. City of N.Y., 339 F.3d

1 129, 142-43 (2d Cir. 2003); Kia P., 235 F.3d at 757-58. Such a  
2 claim can only be sustained if the removal of the child "would  
3 have been prohibited by the Constitution even had the [parents]  
4 been given all the procedural protections to which they were  
5 entitled." Tenenbaum, 193 F.3d at 600 (emphasis deleted). In  
6 other words, while a procedural due process claim challenges the  
7 procedure by which a removal is effected, a substantive due  
8 process claim challenges the "fact of [the] removal" itself.  
9 Bruker v. City of N.Y., 92 F. Supp. 2d 257, 266-67 (S.D.N.Y.  
10 2000).

11 "Where another provision of the Constitution provides  
12 an explicit textual source of constitutional protection, a court  
13 must assess a plaintiff's claims under that explicit provision  
14 and not the more generalized notion of substantive due process."  
15 Kia P., 235 F.3d at 757-58 (quoting Conn v. Gabbert, 526 U.S.  
16 286, 293 (1999)) (brackets and internal quotation marks omitted).  
17 For child removal claims brought by the child, we have concluded  
18 that the Constitution provides an alternative, more specific  
19 source of protection than substantive due process. When a child  
20 is taken into state custody, his or her person is "seized" for  
21 Fourth Amendment purposes. The child may therefore assert a  
22 claim under the Fourth Amendment that the seizure of his or her  
23 person was "unreasonable." U.S. Const. amend. IV; see Tenenbaum,  
24 193 F.3d at 602.

1           A Fourth Amendment child-seizure claim belongs only to  
2 the child, not to the parent, although a parent has standing to  
3 assert it on the child's behalf. Tenenbaum, 193 F.3d at 601  
4 n.13. In accordance with our order in Southerland I, 4 F. App'x  
5 at 37 n.2, the district court therefore determined that the  
6 Southerland Children's substantive due process claim should be  
7 construed instead as a Fourth Amendment unlawful-seizure claim.  
8 See Southerland II, 521 F. Supp. 2d at 230 n.24.

9           Finally, depending on the circumstances in which a  
10 removal occurs, other Fourth Amendment claims might also be  
11 viable. Here, Southerland and the Southerland Children asserted  
12 two Fourth Amendment claims for unlawful search: one claim  
13 relating to Woo's entry into the Southerland home, and one (now  
14 abandoned) relating to Woo's remaining in the home even after  
15 determining that the Manning Children were not present. Both  
16 claims were based on an allegation that Woo made false statements  
17 to the Family Court in order to obtain the Order Authorizing  
18 Entry, and therefore that there was no valid judicial  
19 authorization for him to carry out a search of the Southerland  
20 apartment. We begin our analysis with the unabandoned search  
21 claim based on Woo's allegedly unlawful entry.

#### 22           IV. The Fourth Amendment Unlawful-Search Claims

23           The district court determined that summary judgment was  
24 warranted on the plaintiffs' Fourth Amendment unlawful-search

1 claims on two separate grounds. First, the district court  
2 concluded that Woo was entitled to qualified immunity under the  
3 "corrected affidavit" doctrine. See Southerland II, 521  
4 F. Supp. 2d at 230-31. Second, the district court decided that  
5 Woo was entitled to summary judgment on the merits because no  
6 reasonable juror could find that Woo had knowingly made false or  
7 misleading statements in seeking to obtain the Order Authorizing  
8 Entry. Id. at 233. We disagree with both conclusions.

9 A. The Corrected-Affidavit Doctrine

10 The plaintiffs argue that the district court erred in  
11 its application of the corrected-affidavit doctrine, under which  
12 a defendant who makes erroneous statements of fact in a search-  
13 warrant affidavit is nonetheless entitled to qualified immunity  
14 unless the false statements in the affidavit were "necessary to  
15 the finding of probable cause." Martinez v. City of Schenectady,  
16 115 F.3d 111, 115 (2d Cir. 1997) (internal quotation marks  
17 omitted). In order to determine whether false statements were  
18 "necessary to the finding of probable cause," the court must "put  
19 aside allegedly false material, supply any omitted information,  
20 and then determine whether the contents of the 'corrected  
21 affidavit' would have supported [the] finding . . . ." Id.  
22 (citation and internal quotation marks omitted). In applying the  
23 corrected-affidavit doctrine, qualified immunity is warranted  
24 only if, after correcting for the false or misleading statements,



1 the affidavit accompanying the warrant was sufficient "to support  
2 a reasonable officer's belief that probable cause existed." Id.  
3 (internal quotation marks omitted).

4 We have observed that the materiality of a  
5 misrepresentation or omission in an application for a search  
6 warrant is a mixed question of law and fact.<sup>15</sup> Velardi v. Walsh,  
7 40 F.3d 569, 574 (2d Cir. 1994). "The legal component depends on  
8 whether the information is relevant to the probable cause  
9 determination under controlling substantive law." Id. "[T]he  
10 weight that a neutral magistrate would likely have given such  
11 information," however, is a question for the factfinder. Id.  
12 In such circumstances, a court may grant summary judgment to a  
13 defendant based on qualified immunity only if "the evidence,  
14 viewed in the light most favorable to the plaintiffs, discloses  
15 no genuine dispute that a magistrate would have issued the  
16 warrant on the basis of the corrected affidavits." Walczyk, 496  
17 F.3d at 158 (emphasis and internal quotation marks omitted).  
18 Here, we cannot conclude as a matter of law -- although a trier  
19 of fact might conclude after an evidentiary hearing or the  
20 district court might conclude as a matter of law in light of  
21 additional evidence -- that the Family Court, in deciding whether

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<sup>15</sup> In child-abuse investigations, a Family Court order is equivalent to a search warrant for Fourth Amendment purposes. See Nicholson v. Scoppetta, 344 F.3d 154, 176 (2d Cir. 2003); Tenenbaum, 193 F.3d at 602.

1 there was "probable cause to believe that an abused or neglected  
2 child may [have] be[en] found [in the Southerland home]," N.Y.  
3 Fam. Ct. Act § 1034(2), would have issued the order had a  
4 corrected affidavit been presented to it.

5 The district court, which "[a]ssum[ed] for purposes of  
6 the qualified immunity defense that Woo made false and misleading  
7 statements" in applying for the Order Authorizing Entry,  
8 Southerland II, 521 F. Supp. 2d at 230, correctly noted that the  
9 plaintiffs "would still have to demonstrate that those statements  
10 were necessary to the finding of probable cause for qualified  
11 immunity not to attach to Woo's actions," id. at 230-31 (citation  
12 and internal quotation marks omitted). The court determined that  
13 Woo was entitled to qualified immunity based on its conclusion  
14 that a corrected affidavit, containing all of the information  
15 available to Woo at the time the affidavit was made, would have  
16 supported a finding of probable cause to enter the home under the  
17 applicable substantive law. Id. at 231.

18 We disagree. Section 1034(2) of the New York State  
19 Family Court Act, which provides the evidentiary standard for a  
20 showing sufficient for the issuance of an investigative order,  
21 governed Woo's application to obtain the Order Authorizing Entry.  
22 The district court, in its September 2007 decision, cited the  
23 statute as it had been amended in January 2007. See id. at 224  
24 n.7. But under the version of the statute that governed at the

1 time of Woo's application, unlike the version of the statute in  
2 effect in 2007, the affiant was required to demonstrate "probable  
3 cause to believe that an abused or neglected child may be found  
4 on premises," N.Y. Fam. Ct. Act § 1034(2) (McKinney 1997)  
5 (emphasis added), presumably meaning the "premises" identified in  
6 the application submitted to the Family Court.<sup>16</sup>

7 The district court should have engaged in its  
8 corrected-affidavit analysis with reference to the law applicable  
9 at the time of the events in question. The children that Woo  
10 listed on his application for the Order Authorizing Entry -- the  
11 Manning Children and Ciara -- were children who did not reside  
12 "on premises" in the Southerland home.

13 The district court concluded that "a properly made  
14 application would still list Ciara Manning on the application  
15 because Southerland is her father and was the parent legally  
16 responsible for her care, even if she had run away." Southerland  
17 II, 521 F. Supp. 2d at 231. That may be relevant to an inquiry  
18 under the statute as amended in 2007, but it is not relevant to  
19 the appropriate question under the applicable version of the law  
20 at the time of the entry: whether there existed probable cause

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<sup>16</sup> The defendants do not argue that a corrected affidavit would have supported a finding of probable cause under the Fourth Amendment even if it would not have met the evidentiary standard set out in section 1034(2) of the applicable New York statute. We therefore do not consider whether Woo would have had constitutionally adequate cause to enter the apartment notwithstanding the absence of a valid warrant or its equivalent.

1 for Woo to believe that Ciara Manning could be found "on  
2 premises" at the Southerland home. In fact, she, like the  
3 Manning Children, was not "on premises." And Woo had reason to  
4 know that she was not -- from the information in the initial  
5 Intake Report transmitted to Woo; from the guidance counselor's  
6 statement to Woo that Southerland did not approve of the place  
7 where Ciara was staying; and from Southerland's own statements  
8 during his May 30 telephone conversation with Woo that Ciara was  
9 a runaway and did not live at his home.<sup>17</sup>

10 The plaintiff children point out that there were other  
11 deficiencies in the district court's corrected-affidavit analysis  
12 that undermine the court's conclusion that the information known  
13 to Woo at the time he applied for the Order Authorizing Entry

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<sup>17</sup> The defendants also argue, with respect to the probable cause determination, that irrespective of the requirements of New York Family Court Act § 1034(2), Woo was required to visit the Southerland home under a provision of the New York Social Services Law that requires that, within twenty-four hours of receipt of a "report[] of suspected child abuse or maltreatment" as provided for under New York Social Services Law § 424(1), ACS must undertake an investigation that includes "an evaluation of the environment of the child named in the report and any other children in the same home," *id.* § 424(6)(a). However, considering that Woo had reason to know that Ciara, the child identified in the report, was not living at the Southerland home -- and, indeed, reason to know that none of the children named in his application to the Family Court were living there -- his reliance on this provision of the Social Services Law fails. If Ciara was not living "on premises" at the Southerland home, Woo was not entitled to enter the home to evaluate this "environment," nor to evaluate the other children living there, for he had not received any information suggesting that any child other than Ciara might be at risk.

1 would have supported a finding of probable cause. For example,  
2 Woo's application stated that Ciara "tried to kill herself by  
3 swallowing non-toxic paint," and that Southerland "did not take  
4 [Ciara] to a medical doctor and refused to take [Ciara] for  
5 psychiatric evaluation." Application for Authorization to Enter  
6 Premises dated June 6, 1997, at 1 ("June 6 Application"), Ex. C  
7 to Silverberg Decl. But the plaintiff children argue that the  
8 application omitted several relevant facts that, according to  
9 Southerland's version of events, were known to Woo at that time:  
10 that the paint-swallowing incident took place at school, not at  
11 home; that Southerland was willing to obtain treatment for his  
12 daughter, but had trouble doing so, precisely because she was not  
13 living in his home; and that Southerland had attempted to assert  
14 control over his daughter by applying for PINS warrants.  
15 Southerland Children's Br. at 30-31; see also id. at 28-36  
16 (disputing additional assertions of fact, such as whether the  
17 swallowing of paint indeed was a suicide attempt). As the  
18 plaintiff children put it:

19 Woo's omission of the fact that the incident  
20 took place at school allowed the court to  
21 assume that this suicide attempt took place  
22 in Southerland's residence. The overall  
23 picture painted by Woo is that Southerland's  
24 daughter attempted to kill herself, that  
25 Southerland did nothing about it, and refused  
26 to let others do something about it as well.  
27 By omitting the fact that the daughter was  
28 not even living at the Southerland apartment,  
29 Woo gave the family court the impression that  
30 it was necessary to allow Woo to enter the

1 apartment in order to render assistance to a  
2 suicidal teenager in the home of a parent who  
3 could not be bothered to help her and who  
4 prevented the efforts of ACS to provide help  
5 to her.

6 Id. at 31-32. The district court included much of this  
7 information in its recitation of facts, Southerland II, 521 F.  
8 Supp. 2d at 222-23 & nn.4 & 5, but it did not factor these  
9 considerations into its application of the corrected-affidavit  
10 doctrine.

11 For these reasons, application of the corrected-  
12 affidavit doctrine does not as a matter of law preclude liability  
13 in this case.

14 B. Knowing or Reckless Misstatements of Fact

15 The district court also concluded that even if the  
16 corrected-affidavit doctrine did not apply, summary judgment was  
17 appropriate because, on the merits, "no reasonable juror could  
18 infer that Woo knowingly and intentionally made false and  
19 misleading statements to the family court in order to receive an  
20 order authorizing his entry into the Southerland home."  
21 Southerland II, 521 F. Supp. 2d at 233. Based on that premise,  
22 the district court concluded that "the [O]rder [Authorizing  
23 Entry] was issued with probable cause and Woo's entry into and  
24 search of Southerland's home did not violate plaintiffs' Fourth  
25 Amendment rights." Id.

1           We disagree. If the district court were correct that  
2 Woo did not knowingly make false and misleading statements, that  
3 would entitle Woo to qualified immunity, but would not  
4 necessarily render his underlying conduct lawful -- the issue the  
5 court was addressing. When a person alleges a Fourth Amendment  
6 violation arising from a search executed by a state official,  
7 "the issuance of a search warrant . . . creates a presumption  
8 that it was objectively reasonable for the [defendant] to believe  
9 that the search was supported by probable cause" so as to render  
10 the defendant qualifiedly immune from liability. Martinez, 115  
11 F.3d at 115. To defeat the presumption of reasonableness, a  
12 plaintiff must make "a substantial preliminary showing that the  
13 affiant knowingly and intentionally, or with reckless disregard  
14 for the truth, made a false statement in his affidavit and that  
15 the allegedly false statement was necessary to the finding of  
16 probable cause" for which the warrant was issued. Golino v. City  
17 of New Haven, 950 F.2d 864, 870 (2d Cir. 1991) (internal  
18 quotation marks omitted), cert. denied, 505 U.S. 1221 (1992).

19           We need not consider further whether the district court  
20 erred by confusing the qualified immunity and merits analyses,  
21 however, because we also do not agree with the district court's  
22 conclusion that no reasonable juror could find that Woo did not  
23 knowingly or recklessly make false statements -- the immunity  
24 inquiry. We think that several disputed facts, taken together

1 and viewed in the light most favorable to the plaintiffs, would  
2 permit a reasonable factfinder to find otherwise.

3 First, there is substantial evidence, viewed in the  
4 light most favorable to the plaintiffs, that Woo knew or had  
5 reason to know that Ciara was not residing at the Southerland  
6 home when he applied for the Order Authorizing Entry. On appeal,  
7 Woo appears to assert that he was justified in searching for  
8 Ciara at the Southerland home because, according to ACS's Diane  
9 Manning case files, "Ciara was reported to be living with her  
10 father, Sonny B. Southerland, Sr. at his address at 10 Amboy St.  
11 Brooklyn." Woo Decl. ¶ 5. Although the plaintiffs deny that the  
12 substance of this report was accurate, they do not effectively  
13 dispute that the information was contained in ACS's records,<sup>18</sup>  
14 nor do they dispute that Southerland's home was, in fact, Ciara's  
15 legal residence. To the contrary, they affirmatively allege in  
16 their complaint that Southerland was the parent with "physical  
17 and legal custody" at the relevant time. Am Compl. ¶¶ 9-10.

18 If Woo had no further knowledge or reliable information  
19 about Ciara's whereabouts, we think -- having regard to the  
20 "factual and practical considerations of everyday life," Gates,  
21 462 U.S. at 231 (internal quotation marks omitted) -- that Woo

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<sup>18</sup> The plaintiffs also do not explicitly argue that this information had become "stale." See generally Walczyk, 496 F.3d at 162 (enumerating Fourth Amendment standards for staleness); United States v. Ortiz, 143 F.3d 728, 732-33 (2d Cir. 1998) (same), cert. denied, 525 U.S. 910 (1998).



1 might well have had probable cause to believe that Ciara was to  
2 be found at Southerland's apartment -- her custodial parent's  
3 home. Cf. Manganiello, 612 F.3d at 161 (probable cause may exist  
4 even where an officer "relied on mistaken information, so long as  
5 it was reasonable for him to rely on it"). Nor, we think, was  
6 the fact that both Southerland and the school counselor informed  
7 Woo that Ciara did not live with Southerland alone sufficient to  
8 establish that Woo believed otherwise. Cf. Robison v. Via, 821  
9 F.2d 913, 922 (2d Cir. 1987) ("[T]he officials need not defer  
10 action [on a child-abuse report] merely on account of a parent's  
11 protestations of innocence or promises of future  
12 protection . . . .").

13 But there is more. At his deposition, Woo appeared to  
14 concede that he did know with some certainty -- if not by the  
15 time of applying for the Order Authorizing Entry on June 6, then  
16 by the time of executing that Order on June 9 -- that Ciara did  
17 not reside with Southerland and would not be found at his home.  
18 When asked by plaintiffs' counsel why he had persisted in seeking  
19 to enter the Southerland apartment once he knew that Ciara  
20 Manning was not staying there, Woo -- plainly accepting the  
21 factual premise of the question -- explained that he had sought  
22 to enter in order to, among other things, "contact [Southerland]  
23 to find out about [Ciara's] whereabouts," Deposition of Timothy  
24 Woo at 17 ("Woo Dep."), Ex. D to O'Neill Decl.; to "a[ss]ess the

1 safety of the children's home environment," id.; to look for  
2 "[t]he Manning children," id. at 18-19; and to investigate the  
3 well-being of the children who Woo knew were residing with  
4 Southerland, id. at 20-22. In his declaration tendered in  
5 support of the defendants' summary-judgment motion, moreover, Woo  
6 did not identify when it was that he found Ciara living in the  
7 home of her friend, but instead stated only that his interview of  
8 Ciara occurred "[d]uring the course of the investigation" when he  
9 went to the home. Woo Decl. ¶ 23. His statements thus strongly  
10 support the notion that Woo was well aware that, wherever Ciara  
11 was, it was unlikely to be in the Southerland Apartment.<sup>19</sup>

12 Second, evidence in the record, again viewed in the  
13 light most favorable to the plaintiffs, would permit a reasonable  
14 juror to conclude that Woo knowingly or recklessly misrepresented  
15 the nature of the paint-swallowing incident in his application.  
16 About one week before June 6, Woo learned from a school counselor  
17 that Ciara had "swallowed non-toxic paint at school" and had been  
18 "acting out and expressing thoughts of suicide." Woo Decl. ¶ 6.  
19 Although the counselor informed Woo that Southerland had failed  
20 to seek mental health treatment for Ciara, see id., before Woo  
21 made his application to Family Court, Southerland had explained

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<sup>19</sup> Indeed, Woo does not explicitly challenge the plaintiffs' repeated assertion that before the events of June 9, 1997, Woo knew for a fact that Ciara was not staying in Southerland's apartment.

1 to Woo that the reason he had not taken Ciara for treatment was  
2 that she did not reside with Southerland and did not listen to  
3 him, id. ¶ 8. Yet Woo's application represented to the Family  
4 Court that Ciara "tried to kill herself by swallowing non-toxic  
5 paint" and that Southerland "did not take [her] to a medical  
6 doctor and refused to take [her] for psychiatric evaluation."  
7 June 6 Application at 1. A reasonable trier of fact might find  
8 those statements to be materially misleading insofar as they  
9 characterize Ciara's paint-swallowing as a suicide attempt; fail  
10 to note that the incident occurred at school rather than in  
11 Southerland's home; and omit the fact that Ciara may have been  
12 living outside the home and free from Southerland's control.

13           Finally, the district court overlooked the parties'  
14 dispute concerning Woo's knowledge about which children resided  
15 in the Southerland apartment. The district court stated that Woo  
16 "had reason to believe that the Manning children would be found  
17 in the Southerland apartment because of a separate investigation  
18 of the Manning children and his personal observation that there  
19 were other children in the Southerland home who had not yet been  
20 positively identified." Southerland II, 521 F. Supp. 2d at 233.  
21 But, as the district court opinion elsewhere observes, on June 4,  
22 1997 -- two days before he applied for the Order Authorizing  
23 Entry -- Woo met the Southerland Children, not the Manning  
24 Children, emerging from the Southerland apartment and wrote down

1 their names. See id. at 223-24 & n.6. We think that there is a  
2 triable issue of fact as to whether Woo in fact believed, as he  
3 wrote in his application to the Family Court, that it was the  
4 Manning Children who were in the Southerland home, or whether he  
5 recklessly confused or knowingly conflated the two groups of  
6 children.

7           Although these alleged misrepresentations may turn out  
8 to be no more than accidental misstatements made in haste, the  
9 plaintiffs have nonetheless made a "substantial preliminary  
10 showing" that Woo knowingly or recklessly made false statements  
11 in his application for the Order Authorizing Entry. Golino, 950  
12 F.2d at 870 (internal quotation marks omitted). This showing  
13 rebuts the presumption of reasonableness that would otherwise, at  
14 the summary judgment stage, entitle Woo to qualified immunity, a  
15 defense on which he has the burden of proof.

16           In sum, because we conclude that genuine issues of  
17 material fact exist, both as to whether Woo knowingly or  
18 recklessly made false statements in his affidavit to the Family  
19 Court and as to whether such false statements were necessary to  
20 the court's finding of probable cause, we vacate the district  
21 court's grant of summary judgment on the plaintiffs' Fourth  
22 Amendment unlawful-search claims.

23           Once again, we note that a trier of fact might, after  
24 review of the record (whether or not augmented by additional

1 evidence), conclude that the errors in the June 6 Application  
2 were either accidental or immaterial. We vacate the grant of  
3 summary judgment because, on the current record, we cannot reach  
4 that conclusion ourselves as a matter of law.

5 V. The Plaintiffs' Procedural Due Process Claims

6 Southerland and the Southerland Children each assert a  
7 procedural due process claim against Woo. The district court  
8 held that Woo was entitled to qualified immunity on these claims.  
9 We disagree.

10 A. Procedural Due Process in the Child-Removal Context

11 "As a general rule . . . before parents may be  
12 deprived of the care, custody, or management of their children  
13 without their consent, due process -- ordinarily a court  
14 proceeding resulting in an order permitting removal -- must be  
15 accorded to them." Nicholson, 344 F.3d at 171 (quoting  
16 Tenenbaum, 193 F.3d at 593). "However, 'in emergency  
17 circumstances, a child may be taken into custody by a responsible  
18 State official without court authorization or parental consent.'" Id. (quoting Tenenbaum, 193 F.3d at 594). "'If the danger to the  
19 child is not so imminent that there is reasonably sufficient time  
20 to seek prior judicial authorization, ex parte or otherwise, for  
21 the child's removal, then the circumstances are not emergent.'" Id. (quoting Tenenbaum, 193 F.3d at 594).

1           To show that emergency circumstances existed, "[t]he  
2 government must offer 'objectively reasonable' evidence that harm  
3 [was] imminent." Id. Although this Court has not attempted to  
4 set forth exhaustively the types of factual circumstances that  
5 constitute imminent danger justifying emergency removal as a  
6 matter of federal constitutional law, we have concluded that  
7 these circumstances include "the peril of sexual abuse," id., the  
8 "risk that children will be 'left bereft of care and  
9 supervision,'" id. (quoting Hurlman v. Rice, 927 F.2d 74, 80 (2d  
10 Cir. 1991)), and "immediate threat[s] to the safety of the  
11 child," Hurlman, 927 F.2d at 80 (internal quotation marks  
12 omitted); see also N.Y. Fam. Ct. Act § 1024(a) (defining  
13 emergency circumstances, for the purposes of state law, as  
14 "circumstance[s]" wherein a child's remaining in the parent's  
15 care and custody "presents an imminent danger to the child's life  
16 or health").

#### 17 B. Analysis

18           The district court correctly concluded that summary  
19 judgment was not appropriate on the underlying merits of the  
20 plaintiffs' procedural due process claims because Woo did not  
21 demonstrate, as a matter of law, that he did not have time to  
22 obtain a court order authorizing the removal of the Southerland  
23 Children before taking that act. See Southerland II, 521 F.  
24 Supp. 2d at 235 n.31 (citing Nicholson, 344 F.3d at 171). The

1 court nonetheless granted summary judgment on qualified immunity  
2 grounds, concluding that "the law concerning procedural due  
3 process rights in the context of child removals was not clearly  
4 defined at the time of the events in question." Id. at 232.

5 However, the district court overstated the extent to  
6 which the relevant standards were undeveloped at the time of the  
7 removal. In Hurlman, some six years before the events here in  
8 issue, we recognized that

9 officials may remove a child from the custody  
10 of the parent without consent or a prior  
11 court order only in "emergency"  
12 circumstances. Emergency circumstances mean  
13 circumstances in which the child is  
14 immediately threatened with harm, for  
15 example, where there exists an immediate  
16 threat to the safety of the child, or where  
17 the child is left bereft of care and  
18 supervision, or where there is evidence of  
19 serious ongoing abuse and the officials have  
20 reason to fear imminent recurrence.

21 Hurlman, 927 F.2d at 80 (citations and internal quotation marks  
22 omitted); see also Robison, 821 F.2d at 921-22 (describing the  
23 "'emergency' circumstances" exception and collecting cases).<sup>20</sup>  
24 It thus was clearly established at the time of the Southerland

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<sup>20</sup> We disagree with the defendants' assertion that Hurlman  
and Robison are not controlling here because the state officers  
in those cases were unlawfully on the premises, whereas Woo had a  
court order (albeit a disputed one) to enter the Southerland  
home. Woo's removal of the Southerland Children was without  
prior judicial authorization. Although Woo did have a court  
order to enter the home, he did not have an order to remove the  
Southerland Children from it. See Southerland II, 521 F. Supp.  
2d at 224, 226, 235 n.31.

1 Children's removal that state officials could not remove a child  
2 from the custody of a parent without either consent or a prior  
3 court order unless "'emergency' circumstances" existed. Hurlman,  
4 927 F.2d at 80; see also Cecere v. City of N.Y., 967 F.2d 826,  
5 829-30 (2d Cir. 1992) (setting forth the "clearly established"  
6 procedural due process principles that apply in this context);  
7 Velez v. Reynolds, 325 F. Supp. 2d 293, 314-15 (S.D.N.Y. 2004)  
8 (explaining those principles).

9 In concluding that the law of procedural due process  
10 was not clearly established in the child-removal context by 1997,  
11 the district court in this case relied primarily on our decision  
12 in Tenenbaum. There, two years after the events here in issue,  
13 we held as a matter of first impression that "where there is  
14 reasonable time consistent with the safety of the child to obtain  
15 a judicial order, the 'emergency' removal of a child is  
16 unwarranted." Tenenbaum, 193 F.3d at 596. Because this  
17 principle was not clearly established in 1990 -- the year the  
18 underlying conduct at issue in Tenenbaum took place -- we  
19 affirmed the district court's decision in that case that the  
20 defendants were entitled to qualified immunity. We also made  
21 clear, however, that even in 1990, "it was established as a  
22 general matter . . . that 'except where emergency circumstances  
23 exist' a parent can 'not be deprived' of the custody of his or  
24 her child 'without due process, generally in the form of a



1 predeprivation hearing.'" Id. at 596 (quoting Hurlman, 927 F.2d  
2 at 79).

3 In the present case, however, the plaintiffs assert  
4 "not solely that defendants had sufficient time to obtain a court  
5 order, but that the circumstances in which Woo found the children  
6 did not warrant their removal at all, whether evaluated by pre-  
7 or post-Tenenbaum standards." Southerland Children's Br. at  
8 39.<sup>21</sup> We understand the plaintiffs' contention to be that  
9 "emergency circumstances" warranting removal simply did not exist  
10 because the conditions in the Southerland home were  
11 insufficiently dangerous.

12 The district court did not decide as a matter of law  
13 that emergency circumstances existed in the Southerland home. To

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<sup>21</sup> In Tenenbaum, a removal was carried out because the child had reported -- albeit under questionable circumstances -- that her father had sexually abused her. See Tenenbaum, 193 F.3d at 590, 594. There was no doubt at the time that the possibility of sexual abuse was, as it always is, a serious concern. At issue was whether there was nonetheless time under the circumstances to secure a court order prior to effecting the removal without risking imminent danger to the child. See id. at 608 (Jacobs, J., concurring in part and dissenting in part) (describing majority opinion as holding that, while there was "exigency," there was still no "emergency," because there was time to obtain a court order). Tenenbaum represented a novel application of procedural due process law because of the majority's holding that, regardless of the seriousness of the allegations, it was still necessary to obtain a court order if time permitted. Here, by contrast, we understand the plaintiffs to assert that the circumstances presented did not necessitate an inquiry into whether there was time to obtain a court order, because the conditions in the Southerland home were not grave enough to trigger that inquiry.

1 the contrary, the district court concluded that "[v]iewing the  
2 facts in the light most favorable to plaintiffs, a reasonable  
3 juror could determine that the circumstances Woo encountered did  
4 not demonstrate an imminent danger to the children's life or  
5 limb." Southerland II, 521 F. Supp. 2d at 234 n.29. The court  
6 further decided that "a reasonable juror could find that there  
7 was sufficient time to acquire a court order prior to the  
8 removal." Id. at 235 n.31. In light of those determinations,  
9 with which we agree, and our assessment that the relevant law was  
10 clearly established by 1997, we cannot conclude as a matter of  
11 law that "it was objectively reasonable for [Woo] to believe  
12 [that his] acts did not violate those [clearly established]  
13 rights." Holcomb, 337 F.3d at 220. Qualified immunity therefore  
14 is not available to Woo on the plaintiffs' procedural due process  
15 claims at the summary judgment stage. Because summary judgment  
16 also cannot be granted to the defendants on the underlying merits  
17 of these claims,<sup>22</sup> we vacate the grant of summary judgment to Woo

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<sup>22</sup> The district court correctly noted that there are material factual disputes concerning whether emergency circumstances existed warranting the immediate removal of the Southerland Children from their home. See Southerland II, 521 F. Supp. 2d at 234 n.29 & 235 n.31. But even where emergency circumstances warranting removal exist, "the constitutional requirements of notice and opportunity to be heard are not eliminated but merely postponed." Kia P., 235 F.3d at 760 (quoting Duchesne, 566 F.2d at 826). Therefore, a plaintiff may have a viable claim for violation of procedural due process even where emergency circumstances existed at the time of removal, if the plaintiff does not receive a timely and adequate post-deprivation hearing. See id. at 760-61. In this case, as will

1 as to the procedural due process claims.

2 VI. Southerland's Substantive Due Process Claim

3 Southerland asserts a substantive due process claim  
4 against Woo under the Fourteenth Amendment. The district court  
5 held not only that qualified immunity attached to Woo's actions,  
6 but also that summary judgment would be warranted on the merits  
7 even in the absence of qualified immunity. We agree that Woo is  
8 entitled to summary judgment on the merits, and we therefore  
9 affirm this portion of the district court's judgment.

10 A. Substantive Due Process in the Child-Removal Context

11 Substantive due process rights safeguard persons  
12 "against the government's 'exercise of power without any  
13 reasonable justification in the service of a legitimate  
14 governmental objective.'" Tenenbaum, 193 F.3d at 600 (quoting  
15 County of Sacramento v. Lewis, 523 U.S. 833, 846 (1998)). "To  
16 establish a violation of substantive due process rights, a  
17 plaintiff must demonstrate that the state action was 'so  
18 egregious, so outrageous, that it may fairly be said to shock the  
19 contemporary conscience.'" Okin, 577 F.3d at 431 (quoting Lewis,  
20 523 U.S. at 847 n.8). The interference with the plaintiff's  
21 protected right must be "'so shocking, arbitrary, and egregious

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be explained below, important factual questions remain concerning the post-removal judicial confirmation proceedings, if any, that took place in the days after the Southerland Children's removal from their home.

1 that the Due Process Clause would not countenance it even were it  
2 accompanied by full procedural protection.'" Anthony, 339 F.3d  
3 at 143 (quoting Tenenbaum, 193 F.3d at 600); see also Lewis, 523  
4 U.S. at 840 (doctrine of substantive due process "bar[s] certain  
5 government actions regardless of the fairness of the procedures  
6 used to implement them" (internal quotation marks omitted)).  
7 Thus, in the child-removal context, we ask whether "the  
8 removal . . . would have been prohibited by the Constitution even  
9 had the [plaintiffs] been given all the procedural protections to  
10 which they were entitled." Tenenbaum, 193 F.3d at 600 (emphasis  
11 omitted).

12 We have long recognized that parents have a  
13 "constitutionally protected liberty interest in the care, custody  
14 and management of their children," id. at 593, and that the  
15 deprivation of this interest is actionable on a substantive due  
16 process theory, see id. at 600 (recognizing a "substantive right  
17 under the Due Process Clause 'to remain together without the  
18 coercive interference of the awesome power of the state'"  
19 (quoting Duchesne, 566 F.2d at 825)). We have also observed,  
20 however, that "[a]lthough parents enjoy a constitutionally  
21 protected interest in their family integrity, this interest is  
22 counterbalanced by the compelling governmental interest in the  
23 protection of minor children, particularly in circumstances where  
24 the protection is considered necessary as against the parents

1 themselves." Wilkinson ex rel. Wilkinson v. Russell, 182 F.3d  
2 89, 104 (2d Cir. 1999) (internal quotation marks omitted), cert.  
3 denied, 528 U.S. 1155 (2000).

4 We have explained that, in part because the law  
5 contemplates a careful balancing of interests, a parent's  
6 substantive constitutional rights are not infringed if a  
7 caseworker, in effecting a removal of a child from the parent's  
8 home, has a reasonable basis for thinking that a child is abused  
9 or neglected. See id.; Gottlieb, 84 F.3d at 518. "This Circuit  
10 has adopted a standard governing case workers which reflects the  
11 recognized need for unusual deference in the abuse investigation  
12 context. An investigation passes constitutional muster provided  
13 simply that case workers have a 'reasonable basis' for their  
14 findings of abuse." Wilkinson, 182 F.3d at 104; see also id. at  
15 108 (concluding that the "reasonable basis test" requires that  
16 caseworkers' decisions to substantiate an allegation of child  
17 abuse "be consistent with some significant portion of the  
18 evidence before them"). We have applied this "reasonable basis"  
19 standard from time to time in recent years. See, e.g.,  
20 Nicholson, 344 F.3d at 174; Phifer v. City of N.Y., 289 F.3d 49,  
21 60 (2d Cir. 2002); Kia P., 235 F.3d at 758-59.

22 We have also recognized that state interference with a  
23 plaintiff's liberty interest must be severe before it rises to  
24 the level of a substantive constitutional violation. See, e.g.,

1 Anthony, 339 F.3d at 143. "The temporary separation of [a child]  
2 from her parents" does not constitute an "interference [that is]  
3 severe enough to constitute a violation of [the parents']  
4 substantive due-process rights," Tenenbaum, 193 F.3d at 601; see  
5 also, e.g., Kia P., 235 F.3d at 759; Cecere, 967 F.2d at 830  
6 (ruling that plaintiff's generalized due-process claim failed  
7 because a "brief" four-day removal, executed "in the face of a  
8 reasonably perceived emergency," did not violate due process);  
9 Joyner ex rel. Lowry v. Dumpson, 712 F.2d 770, 779 (2d Cir. 1983)  
10 (concluding that there was no substantive due process violation  
11 where temporary transfer of custody to foster-care system did not  
12 "result in parents' wholesale relinquishment of their right to  
13 rear their children"). In Tenenbaum, we observed that in other  
14 contexts, our court and the Supreme Court had held that even very  
15 brief seizures or detentions could violate the Fourth Amendment  
16 rights of criminal suspects. See Tenenbaum, 193 F.3d at 601  
17 (citing Davis v. Mississippi, 394 U.S. 721 (1969), which held  
18 that police detention, even for a brief period of time, violated  
19 the Fourth Amendment where there was no probable cause to arrest,  
20 and United States v. Langer, 958 F.2d 522, 524 (2d Cir. 1992),  
21 which held that police detention even for ten to fifteen minutes  
22 was "constitutionally significant" for purposes of 18 U.S.C. §  
23 242). We reasoned, however, that "[i]t does not follow from the  
24 principle that brief seizures of people may be unreasonable and

1 therefore violate the Fourth Amendment that brief removals of  
2 children from their parents to protect them from abuse are  
3 without any reasonable justification in the service of a  
4 legitimate governmental objective under the Due Process Clause."  
5 Tenenbaum, 193 F.3d at 601 (internal quotation marks and citation  
6 omitted).

7 Thus, "brief removals [of a child from a parent's home]  
8 generally do not rise to the level of a substantive due process  
9 violation, at least where the purpose of the removal is to keep  
10 the child safe during investigation and court confirmation of the  
11 basis for removal." Nicholson, 344 F.3d at 172 (citing  
12 Tenenbaum, 193 F.3d at 600-01 & n.12). And once such "court  
13 confirmation of the basis for removal" is obtained, id., any  
14 liability for the continuation of the allegedly wrongful  
15 separation of parent and child can no longer be attributed to the  
16 officer who removed the child. Cf., e.g., E.D. ex rel. V.D. v.  
17 Tuffarelli, 692 F. Supp. 2d 347, 354, 368 (S.D.N.Y. 2010)  
18 (applying brief-removal doctrine, and granting summary judgment  
19 in favor of defendants, where family court confirmed the basis  
20 for ACS's temporary removal of children three days after removal  
21 occurred), aff'd, 408 F. App'x 448 (2d Cir. 2011).

## 22 B. Analysis

23 The district court, in deciding that Woo enjoyed  
24 qualified-immunity protection as to these charges, observed that

1 the Southerland Children "were removed in the context of a child  
2 protective investigation [in which] removal would be subject to  
3 court confirmation," Southerland II, 521 F. Supp. 2d at 232, and  
4 that "a timely post-deprivation hearing [was held] where a family  
5 court judge confirmed the removal," id. at 234. The court  
6 therefore concluded that it was objectively reasonable for Woo to  
7 think that Southerland's rights were not being violated because  
8 "[b]rief removals of children from their parents generally do not  
9 rise to the level of a substantive due process violation." Id.  
10 at 232 (brackets and internal quotation marks omitted).

11 We agree with the district court that the removal of  
12 children from their parent for the purpose of keeping the  
13 children safe does not violate the parent's substantive due  
14 process rights if a post-removal judicial proceeding is promptly  
15 held to confirm that there exists a reasonable basis for the  
16 removal. The period of time in which the child and parent are  
17 separated solely at the instance of the defendant is, in such a  
18 case, not sufficient to amount to a substantive due process  
19 violation by the defendant caseworker. See Nicholson, 344 F.3d  
20 at 172; Kia P., 235 F.3d at 759; Tenenbaum, 193 F.3d at 600-01.  
21 This is not a matter of the defendant's qualified immunity:  
22 Where the "brief-removal doctrine" applies, a plaintiff does not  
23 have a cause of action for a substantive due process violation in  
24 the first place. See, e.g., Kia P., 235 F.3d at 759 (applying



1 brief-removal doctrine and concluding that plaintiff's "rights to  
2 substantive due process were not abridged").

3           The viability of such a substantive due process cause  
4 of action on the facts of this case is not an easy judgment to  
5 make because the record is not entirely clear as to whether such  
6 a post-removal judicial proceeding occurred, and if so, the  
7 nature of it. In a previous opinion, the district court  
8 explained that the Southerland Children "remained in custody  
9 without a court order until the morning of June 12, 1997, at  
10 which time Woo obtained a court order confirming the removal."  
11 Southerland v. City of N.Y., No. 99-cv-3329, 2006 WL 2224432, at  
12 \*1, 2006 U.S. Dist. LEXIS 53582, at \*4 (E.D.N.Y. Aug. 2, 2006)  
13 (emphasis added). But Woo declared that "[t]he Family Court  
14 affirmed the removal of the Southerland/Felix children . . . on  
15 June 13, 1997," Woo Decl. ¶ 24, and Balan stated that "[t]he  
16 removal was affirmed by Family Court on June 14, 1997," Balan  
17 Decl. ¶ 18. It is also unclear whether Southerland was present  
18 at that hearing, whenever it was, or on what factual basis the  
19 Family Court decided that the continued removal of the  
20 Southerland Children was warranted.<sup>23</sup>

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<sup>23</sup> These problems persist despite our prior instruction that Southerland "be given an opportunity to prove . . . that the subsequent family court proceedings were insufficiently prompt to pass constitutional muster." Southerland I, 4 F. App'x at 36.

1           We nonetheless conclude that summary judgment was  
2 warranted. Southerland and the Southerland Children dispute  
3 neither that a post-removal judicial confirmation proceeding was  
4 held nor that it took place within four days after removal. See  
5 Southerland Children's Br. at 23; Pro Se Pl.'s Opp'n to Defs.'  
6 Mot. for Summ. J. ¶¶ 36-37, Pro Se Submission of Sonny B.  
7 Southerland at 7 (Dkt. No. 192), Southerland v. City of N.Y., No.  
8 99-cv-3329 (E.D.N.Y. Mar. 14, 2007). Therefore, based on this  
9 concession, only the (at most) four days of removal prior to the  
10 court hearing are attributable to Woo. Tuffarelli, 692 F. Supp.  
11 2d at 354, 368. In light of this concession, the question  
12 becomes: Was the four-day period a "shocking, arbitrary, and  
13 egregious" amount of time for Southerland to have been separated  
14 from his children at Woo's instruction, i.e., without an  
15 intervening judicial confirmation of the basis for removal.  
16 Anthony, 339 F.3d at 143 (internal quotation marks omitted).

17           We conclude, on the basis of previous consideration of  
18 similar circumstances by courts in this Circuit and our own  
19 judgment, that the four-day separation under these circumstances  
20 was not so long as to constitute a denial of substantive due  
21 process to Southerland. See Kia P., 235 F.3d at 759 ("day or  
22 two" removal to review a child's case did not violate substantive  
23 due process); Tuffarelli, 692 F. Supp. 2d at 368 (no substantive  
24 due process violation where children were removed on a Friday

1 evening, and judicial proceedings commenced in a timely manner on  
2 the following Monday); Green ex rel. T.C. v. Mattingly, 07-cv-  
3 1790(ENV)(CLP), 2010 WL 3824119, at \*10, 2010 U.S. Dist. LEXIS  
4 99864, at \*34-35 (E.D.N.Y. Sept. 23, 2010) (four-day removal of  
5 child during ACS investigation did not violate substantive due  
6 process).

7           Although the Southerland Children continued to be  
8 separated from Southerland even after the post-removal  
9 confirmation proceeding, in light of the presumption of  
10 regularity that we attribute to state judicial proceedings, see,  
11 e.g., Honeycutt v. Ward, 612 F.2d 36, 41 (2d Cir. 1979), and in  
12 light of Southerland's failure to proffer any evidence tending to  
13 rebut that presumption, we cannot conclude that the continued  
14 separation of Southerland from his children following the  
15 judicial confirmation proceeding is fairly attributable to Woo.  
16 We therefore conclude that Southerland's substantive due process  
17 claim fails on its merits.<sup>24</sup> Accordingly, we affirm the grant of  
18 summary judgment to Woo on that basis as to this claim.

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<sup>24</sup> As noted above, supra at 16 & n.9, because we affirm on that basis, we need not consider whether Southerland's substantive due process claim would be defeated on the alternate ground that Ciara and the Southerland Children were adjudged to be abused and neglected by the Family Court in July 1998.

1 VII. The Southerland Children's Fourth Amendment  
2 Unlawful-Seizure Claim

3 Finally, the Southerland Children assert a claim for  
4 violation of their Fourth Amendment right to be free from  
5 unreasonable seizure.

6 A. Evolution of the Southerland Children's Theory of Liability

7 The Southerland Children originally characterized this  
8 constitutional claim as arising under the Due Process Clause of  
9 the Fourteenth Amendment. Specifically, they alleged that "Woo  
10 lacked a reasonable basis for removing the [Southerland] Children  
11 from plaintiff's home without a court order," and that "[i]n so  
12 doing, Woo deprived the [Southerland] Children of their  
13 substantive due process liberty interests in being in the care  
14 and custody of their father and natural guardian, guaranteed to  
15 them by the [F]ourteenth [A]mendment." Am. Compl. ¶ 51. They  
16 relied upon the Fourteenth Amendment notwithstanding our  
17 observation in Southerland I that "[t]he children's claims for  
18 unreasonable seizure would proceed under the Fourth Amendment [as  
19 applied to the states by the Fourteenth] rather than the  
20 substantive component of the Due Process Clause." Southerland I,  
21 4 F. App'x at 37 n.2 (citing Kia P., 235 F.3d at 757-58).

22 By the time of the summary judgment proceedings after  
23 remand, the Southerland Children appeared to recognize that their  
24 claim did indeed arise under the Fourth Amendment. See  
25 Southerland Children's Mem. of Law in Opp'n to Mot. for Summ. J.

1 at 16-20 ("Children's Dist. Ct. Br.") (Dkt. No. 184), Southerland  
2 v. City of N.Y., No. 99-cv-3329 (E.D.N.Y. Dec. 29, 2006) (arguing  
3 the Southerland Children's substantive due process claim as  
4 though it arose under the Fourth Amendment). And in its opinion  
5 resolving the summary judgment motion, the district court  
6 correctly noted that the Southerland Children's substantive due  
7 process constitutional claim was governed by the Fourth  
8 Amendment. See Southerland II, 521 F. Supp. 2d at 230 n.24  
9 (citing Southerland I, 4 F. App'x at 37 n.2).

10 The Southerland Children also narrowed their theory of  
11 liability as to the legal substance of that claim. Originally,  
12 they pled that the removal was unconstitutional both because it  
13 lacked a "reasonable basis," Am. Compl. ¶ 51, and because the  
14 removal had the effect of separating them from Southerland,  
15 thereby depriving them of their "liberty interests in being in  
16 the care and custody of their father," id. In effect, the  
17 Southerland Children thus pled both that their warrantless  
18 seizure was unreasonable because it was not supported by an  
19 exception to the Fourth Amendment warrant requirement (no  
20 "reasonable basis"), and that the seizure was unreasonable  
21 insofar as it burdened the Southerland Children's substantive due  
22 process right to "be[] in the care and custody of their

1 father." <sup>25</sup>

2 In their submission opposing the defendants' summary  
3 judgment motion, however, the Southerland Children appeared to  
4 have abandoned the theory that the seizure unreasonably burdened  
5 their due process right to their father's care and custody. In  
6 other words, they no longer challenged the reasonableness of the

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<sup>25</sup> A Fourth Amendment unlawful-seizure claim differs from a Fourth Amendment unlawful-search claim. It is not yet clear from the case law of our Circuit what kinds of Fourth Amendment unlawful-seizure claims might be asserted by a child who is removed from his or her home. From reviewing our past decisions and those of other circuits, however, we can identify at least three possibilities.

First, a child might assert that the act of seizure itself lacked a lawful basis, such as consent, probable cause, or exigent circumstances. See, e.g., Southerland II, 521 F. Supp. 2d at 234 n.29 (evaluating Southerland Children's Fourth Amendment unlawful-seizure claim in those terms).

Second, a child might assert that the seizure was carried out in an unreasonable manner, such as through the use of excessive force or through a sudden, surprise raid. See, e.g., Brokaw v. Mercer County, 235 F.3d 1000, 1011-12 (7th Cir. 2000) (upholding manner-of-seizure claim brought by child removed from his home where officers "acted like kidnappers").

Third, a child might assert that the seizure endured for an unreasonable length, and thereby burdened the child's interest in being in the care and custody of his or her parents. See, e.g., Hernandez ex rel. Hernandez v. Foster, 657 F.3d 463, 474 (7th Cir. 2011) (recognizing and upholding seized child's claim for "continued withholding" under the Fourth Amendment); see also Albright v. Oliver, 510 U.S. 266, 276-81 (1994) (Ginsburg, J., concurring) (endorsing "continuing seizure" doctrine in the law-enforcement context); Fontana v. Haskin, 262 F.3d 871, 878-80 & nn.4-5 (9th Cir. 2001) (discussing "continuing seizure" doctrine and collecting cases).

1 effect or duration of their removal as a violation of their  
2 rights to substantive due process. Instead, they argued only  
3 that the removal was unconstitutional as an unlawful seizure  
4 because the act of removal itself was unsupported by sufficient  
5 legal justification: Woo could not demonstrate the existence of  
6 either parental consent or exigent circumstances that would  
7 justify the act of removal absent prior judicial authorization.  
8 See generally Children's Dist. Ct. Br. at 16-20.

9 B. District Court's Analysis

10 The district court properly analyzed this claim solely  
11 by reference to the theory set forth in the Southerland  
12 Children's summary-judgment briefing -- i.e., that their Fourth  
13 Amendment rights had been violated because there were no "exigent  
14 circumstances" justifying their removal without a court order.  
15 See Southerland II, 521 F. Supp. 2d at 234 n.29. In light of the  
16 Southerland Children's abandonment of any of the other alleged  
17 theories of liability, especially under principles of substantive  
18 due process, the district court correctly framed the claim in  
19 this manner.

20 As with the procedural due process claim, see supra  
21 Part V.A., the court concluded that at the time of the alleged  
22 seizure, "there was no clear application of Fourth Amendment  
23 standards in the child removal context." Southerland II, 521 F.  
24 Supp. 2d at 231. The court pointed, in particular, to Tenenbaum,

1 193 F.3d at 605, our decision that viewed Fourteenth Amendment  
2 due process claims as properly Fourth Amendment unlawful-seizure  
3 claims of the sort asserted here, but that had not issued until  
4 after the seizure in this case. See Southerland II, 521 F. Supp.  
5 2d at 231. Based on the absence of clear law at the time of the  
6 Southerland Children's removal, the court held, as a matter of  
7 law, that Woo was protected from this claim by qualified  
8 immunity. Id. at 231.

9 In addition to the immunity question, and despite  
10 finding in Woo's favor on it, the district court nonetheless  
11 addressed the merits of the Southerland Children's Fourth  
12 Amendment unlawful-seizure claim. It concluded in a footnote  
13 that, "[i]n the absence of Woo's qualified immunity defense,"  
14 summary judgment would not be warranted on this claim on its  
15 underlying merits because "a reasonable juror could determine  
16 that the circumstances Woo encountered did not demonstrate an  
17 imminent danger to the children's life or limb."<sup>26</sup> Id. at 234  
18 n.29.

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<sup>26</sup> In employing this "imminent danger" standard, the district court appears to have relied on section 1024(a) of the New York Family Court Act. See Southerland II, 521 F. Supp. 2d at 234 n.29. That statute provides that a child-protective worker may effect an ex parte removal of a child only where the worker has "reasonable cause to believe that the child is in such circumstance or condition that his or her continuing in . . . the care and custody of the parent . . . presents an imminent danger to the child's life or health" and where "there is not time enough to apply for a[] [court] order." N.Y. Fam. Ct. Act § 1024(a). Our assessment of the lawfulness of the removal of the Southerland Children from their home, however, is controlled by federal, not state, standards. See, e.g., United States v. Chirino, 483 F.3d 141, 149 (2d Cir. 2007).



1 C. Appeal

2 On appeal, the Southerland Children appear to persist  
3 in their view that their Fourth Amendment unlawful-seizure claim  
4 is addressed solely to the issue of whether there was a legal  
5 basis for the act of removal. See Southerland Children's Br. at  
6 24, 36-41; Woo Br. at 36-37; Southerland Children's Reply Br. at  
7 6-8. We review the argument in those terms, treating as  
8 abandoned any argument the Southerland Children might have made  
9 that the removal was unreasonable because it had an unlawful  
10 effect or was of unlawful duration, and was therefore a violation  
11 of their substantive due process rights. See City of N.Y. v.  
12 Mickalis Pawn Shop, LLC, 645 F.3d 114, 137 (2d Cir. 2011).

13 1. Standard for Evaluating Unlawful-Seizure Claims in the  
14 Child-Removal Context

15 By way of footnote, the district court decided that Woo  
16 was entitled to summary judgment with respect to the claim that  
17 the removal was unlawful. In doing so, the court assumed that a  
18 seizure of a child without a court order is constitutionally  
19 justified under the Fourth Amendment only if there are "exigent  
20 circumstances." See Southerland II, 521 F. Supp. 2d at 234 n.29.  
21 This Court, however, has yet to articulate definitively the legal  
22 standard that applies to a Fourth Amendment unlawful-seizure  
23 claim brought by a child alleging that his or her removal without  
24 parental consent or prior judicial authorization was not  
25 supported by sufficient cause.

1           In Tenenbaum, we considered this question, apparently  
2 for the first time. See 193 F.3d at 603-05. We described, in  
3 dicta, three possible "modes of determining whether a seizure was  
4 'reasonable' under the Fourth Amendment . . . in cases where the  
5 state seizes a child in order to prevent abuse or neglect." Kia  
6 P., 235 F.3d at 762 (citing and discussing Tenenbaum, 193 F.3d at  
7 603-05).

8           As one mode, we referred to the "exigent circumstances"  
9 exception to the warrant requirement that is well-established in  
10 the law-enforcement context. See Tenenbaum, 193 F.3d at 604  
11 (noting that "it is core Fourth Amendment doctrine that a seizure  
12 without consent or a warrant is a 'reasonable' seizure if it is  
13 justified by 'exigent circumstances'"); see generally United  
14 States v. Klump, 536 F.3d 113, 117-19 (2d Cir. 2008) (describing  
15 and applying the "exigent circumstances" exception in  
16 law-enforcement context), cert. denied, 129 S. Ct. 664 (2008);  
17 United States v. MacDonald, 916 F.2d 766, 769-70 (2d Cir. 1990)  
18 (en banc) (elaborating standards). We concluded that such an  
19 exception would be viable in the child-removal context too.  
20 Tenenbaum, 193 F.3d at 604-05. We suggested that that exception  
21 would apply when "a child is subject to the danger of abuse if  
22 not removed . . . before court authorization can reasonably be  
23 obtained." Id. at 605.

1           As another mode, we said that a seizure conducted in  
2 accordance with the ordinary probable-cause standard -- the  
3 standard that applies in the law-enforcement context -- might  
4 also suffice. Under such a rule, a caseworker could lawfully  
5 remove a child from his or her home without parental consent or  
6 prior judicial authorization if the caseworker knew "facts and  
7 circumstances that were sufficient to warrant a person of  
8 reasonable caution in the belief that" a child was abused or  
9 neglected. Id. at 602-03 (internal quotation marks omitted).

10           Alternatively, we noted that under some circumstances  
11 an even lesser, "special needs," standard might apply, in which  
12 case only "reasonable cause" would be necessary to render lawful  
13 a warrantless seizure. See id. at 603-04. That would reflect  
14 the principle that "there are some agencies outside the realm of  
15 criminal law enforcement where government officials have 'special  
16 needs beyond the normal need for law enforcement [that] make the  
17 warrant and probable-cause requirement impracticable.'" Id. at  
18 603 (quoting O'Connor v. Ortega, 480 U.S. 709, 720 (1987)  
19 (plurality opinion)) (alterations in Tenenbaum). We observed,  
20 however, that case law in our sister circuits suggested that the  
21 "emergency removal of a child by caseworkers is not such a  
22 'special needs' situation." Id. at 603-04 (collecting cases).

23           We did not decide in Tenenbaum which of those three  
24 standards should apply as the constitutional floor in

1 child-removal cases -- i.e., the standard below which an officer  
2 could not go without violating the Fourth Amendment. Id. at 605;  
3 see also Kia P., 235 F.3d at 762-63 (reserving same question).  
4 But we did conclude that, at least "where information possessed  
5 by a state officer would warrant a person of reasonable caution  
6 in the belief that a child is subject to the danger of abuse if  
7 not removed from school before court authorization can reasonably  
8 be obtained, the 'exigent circumstances' doctrine . . . permits  
9 removal of the child without a warrant equivalent and without  
10 parental consent." Tenenbaum, 193 F.3d at 605 (citing Hurlman,  
11 927 F.2d at 80); see also Phifer, 289 F.3d at 60-61 (recognizing  
12 and applying this holding in the context of a Rooker-Feldman  
13 analysis). And, subsequent to Tenenbaum, we have assumed that  
14 the standard to be applied to such claims cannot be any less than  
15 probable cause. See Nicholson, 344 F.3d at 173 ("We have not  
16 addressed . . . the question whether[, ] in the context of the  
17 seizure of a child by a state protective agency[, ] the Fourth  
18 Amendment might impose any additional restrictions above and  
19 beyond those that apply to ordinary arrests." (emphasis added)).

20           Again here, we need not adopt a standard. We observe  
21 first, as we did in Tenenbaum, that this case does not present  
22 circumstances in which the "special needs" test applies, if ever  
23 it does in the child-removal context. Tenenbaum, 193 F.3d at

1 603.<sup>27</sup> In this case "the requirement of obtaining the equivalent  
2 of a warrant where practicable [would not] impose[] intolerable  
3 burdens on the government officer or the courts, [and] would  
4 [not] prevent such an officer from taking necessary action, or  
5 tend to render such action ineffective," Tenenbaum, 193 F.3d at  
6 604.

7 The elimination of a possible "special needs" approach  
8 leaves either the probable-cause or exigent-circumstances  
9 standard applicable to the merits of whether Woo's behavior  
10 violated the Children's constitutional rights.<sup>28</sup> But we need not  
11 decide between them -- at least not yet. As explained below,  
12 regardless of which standard applies, Woo cannot establish as a  
13 matter of law on the current record that he would be entitled to  
14 qualified immunity or that no reasonable jury could find in favor  
15 of the Children on the merits of their Fourth Amendment seizure  
16 claim.

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<sup>27</sup> Case law from our sister circuits, subsequent to Tenenbaum, concludes that the "special needs" test is never applicable in this context. See, e.g., Siliven v. Ind. Dep't of Child Servs., 635 F.3d 921, 926-28 (7th Cir. 2011); Riehm v. Engelking, 538 F.3d 952, 965 (8th Cir. 2008); Gates v. Texas Dep't of Protective & Regulatory Servs., 537 F.3d 404, 427-29 (5th Cir. 2008).

<sup>28</sup> Our sister circuits apply somewhat divergent standards in determining whether a seizure of a child without judicial authorization or parental consent violates the Fourth Amendment. See, e.g., See Siliven, 635 F.3d at 926-28 (probable cause or exigent circumstances sufficient); Riehm, 538 F.3d at 965 (same); Gates, 537 F.3d at 427-29 (exigent circumstances required); Wallis v. Spencer, 202 F.3d 1126, 1136 (9th Cir. 2000) (same).

1     2.    Qualified Immunity

2             The district court decided that Woo was entitled to  
3 qualified immunity because "prior to the Court of Appeals'  
4 decision in Tenenbaum [in 1999], there was no clear application  
5 of Fourth Amendment standards in the child removal context."  
6 Southerland II, 521 F. Supp. 2d at 231. Although we agree with  
7 the district court's observation that this Circuit had not yet  
8 applied Fourth Amendment unlawful-seizure principles in the  
9 child-removal context by 1997, we think that the district court  
10 erred by conducting its inquiry solely by reference to the  
11 label -- "unlawful seizure" -- attached to the claim at issue.

12             Our decision in Tenenbaum did indeed effect a change in  
13 the constitutional nomenclature governing a child's claim for  
14 alleged substantive constitutional violations arising out of his  
15 or her removal from a parental home. There, the plaintiffs  
16 contended that "[their daughter's] temporary removal [from  
17 school] for the purpose of subjecting her to a medical  
18 examination violated their and [their daughter's] substantive  
19 due-process rights." Tenenbaum, 193 F.3d at 599. We noted that  
20 the Supreme Court observed in Albright v. Oliver, 510 U.S. at  
21 273, that

22             where a particular Amendment provides an  
23 explicit textual source of constitutional  
24 protection against a particular sort of  
25 government behavior, that Amendment, not the  
26 more generalized notion of substantive due  
27 process, must be the guide for analyzing  
28 these claims.

1 Tenenbaum, 193 F.3d at 599 (brackets and internal quotation marks  
2 omitted). We said that "'[s]ubstantive due process analysis  
3 is . . . inappropriate . . . if [the] claim is covered by the  
4 Fourth Amendment.'" Id. at 600 (quoting Lewis, 523 U.S. at 843)  
5 (second brackets in original; other internal quotation marks  
6 omitted). We then concluded that the daughter's "removal and her  
7 examination constituted a seizure and search, respectively, under  
8 the Fourth Amendment," id., and that her claim "therefore 'must  
9 be analyzed under the standard appropriate to [the Fourth  
10 Amendment], not under the rubric of substantive due process.'" Id.  
11 (quoting United States v. Lanier, 520 U.S. 259, 272 n.7  
12 (1997)).<sup>29</sup>

13           The fact that Tenenbaum changed the legal "rubric"  
14 applicable to the Southerland Children's constitutional claim --  
15 from substantive due process to illegal seizure -- however, is  
16 not alone determinative of whether the constitutional rights  
17 implicated in the Children's seizure were clearly established  
18 prior to the time of the seizure. It would be inappropriate, we  
19 think, to afford Woo qualified immunity on the Southerland  
20 Children's claim solely because, two years after the events in

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<sup>29</sup> We have since reaffirmed that "the Fourth Amendment applies in the context of the seizure of a child by a government-agency official during a civil child-abuse or maltreatment investigation." Kia P., 235 F.3d at 762. We relied on Kia P. in turn in Southerland I in advising that "[t]he [Southerland] children's claims for unreasonable seizure would proceed under the Fourth Amendment rather than the substantive component of the Due Process Clause." Southerland I, 4 F. App'x at 37 n.2.

1 question, we shifted the constitutional label for evaluating that  
2 claim from the Fourteenth to the Fourth Amendment. But cf.  
3 Tenenbaum, 193 F.3d at 605 (resting grant of qualified immunity  
4 on basis that there "was no 'clearly established' law under the  
5 Fourth Amendment" in 1990 concerning standards for removing a  
6 child from her school). What matters is whether an objectively  
7 reasonable caseworker in Woo's position would have known that  
8 removing a child from his or her home without parental consent,  
9 circumstances warranting the removal, or court order would  
10 violate a constitutional right -- not whether the caseworker  
11 would have known which constitutional provisions would be  
12 violated if the caseworker proceeded to act in a particular way.

13 We reached a similar conclusion in Russo v. City of  
14 Bridgeport, 479 F.3d 196 (2d Cir.), cert. denied, 552 U.S. 818  
15 (2007). There we made clear that the constitutional "right to be  
16 free from prolonged detention caused by law enforcement  
17 officials' mishandling or suppression of exculpatory evidence,"  
18 id. at 211, was a species of the right to be free from unlawful  
19 seizure under the Fourth Amendment, not a substantive due process  
20 right under the Fourteenth Amendment, see id. at 208-09. In then  
21 proceeding to undertake a qualified-immunity inquiry, we  
22 cautioned that our "clarification [of the law was] of no  
23 consequence to the question of whether the right was clearly  
24 established [at the time of the relevant events], because the  
25 proper inquiry is whether the right itself -- rather than its



1 source -- is clearly established." Id. at 212 (collecting cases;  
2 emphases in original).

3 Here, as in Russo, in inquiring whether there was  
4 clearly established law to govern the Southerland Children's  
5 claim in 1997, we look not only to authorities interpreting the  
6 Fourth Amendment, but to all decisions concerning the same  
7 substantive right -- the right of a child not to be seized from  
8 his or her home without parental consent, prior judicial  
9 authorization, or the existence of special circumstances.

10 Although the standard for determining whether the  
11 circumstances justify seizure of a child without judicial  
12 authorization or parental consent under the Fourth Amendment was  
13 not established by 1997 and, as we have pointed out, remains  
14 unsettled to this day, the Children's right not to be taken from  
15 the care of their parent without court order, parental consent,  
16 or emergency circumstances was firmly established, albeit under a  
17 procedural due process framework. See Hurlman, 927 F.2d at 80.  
18 Regardless of whether probable cause or exigent circumstances  
19 must be established to justify a warrantless seizure for Fourth  
20 Amendment purposes, the existence of emergency circumstances  
21 sufficient to justify removal of the Southerland Children in a  
22 manner comporting with their due process rights would also  
23 certainly suffice to justify their removal in a manner comporting  
24 with their Fourth Amendment rights barring unreasonable

1 seizure.<sup>30</sup> To that extent, at the time of the events in this  
2 case, the Southerland Children's Fourth Amendment rights against  
3 unreasonable seizure were clearly established.

4 In light of this determination, the next question the  
5 Court must address is whether "it was objectively reasonable for  
6 [Woo] to believe [that his] acts did not violate th[e Childrens'  
7 clearly established] right[]," Holcomb, 337 F.3d at 220, not to  
8 be taken from the care of their parent without court order,  
9 parental consent, or emergency circumstances. Once again, for  
10 the purposes of the qualified immunity analysis, the legal origin  
11 of the right is not determinative. If Woo has established that  
12 he was objectively reasonable in believing that he did not  
13 violate the Children's right to be free from unwarranted seizure  
14 without exigent circumstances, court order, or parental consent,  
15 then he is protected against their Fourth Amendment seizure  
16 claim, no matter the standard used to determine liability on this  
17 claim on the merits. For the same reasons as in our procedural  
18 due process analysis -- that we cannot conclude as a matter of  
19 law on the current record that it would have been objectively  
20 reasonable for Woo to believe that his actions did not violate  
21 the Children's constitutional right not to be removed from their  
22 home barring exigent circumstances - we cannot conclude as a  
23 matter of law that Woo must prevail on the "objectively

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<sup>30</sup> See supra, note 21 (discussing the distinction between an exigent circumstances and an emergency circumstances standard).

1 reasonable" inquiry as to the violation of the children's Fourth  
2 Amendment illegal seizure claims. See supra, Part V. Thus,  
3 qualified immunity is unavailable to Woo at this stage on the  
4 current record.

5 3. The Merits of the Fourth Amendment Unlawful Seizure Claim

6 Because we conclude here that Woo is not entitled to  
7 qualified immunity as a matter of law, at least on this record,  
8 the remaining question is whether Woo is entitled to summary  
9 judgment on the merits. The district court assumed that a  
10 seizure of a child without a court order or parental consent is  
11 constitutionally justified under the Fourth Amendment only if  
12 there are "exigent circumstances." See Southerland II, 521 F.  
13 Supp. 2d at 234 n.29. It concluded that, taking the evidence in  
14 the light most favorable to the Southerland Children, "a  
15 reasonable juror could determine that the circumstances Woo  
16 encountered did not demonstrate an imminent danger to the  
17 children's life or limb." Id.

18 As our discussion here makes clear, however, this may  
19 not be the standard that should apply in deciding the merits of  
20 the Children's Fourth Amendment seizure claim. The district  
21 court should reconsider the merits-question -- on an expanded  
22 record if the court deems that appropriate -- cognizant of the  
23 uncertainty in the legal landscape. The district court may need  
24 to decide, in the first instance, what standard should apply, but  
25 it may not. For example, if the court determines that under

1 either standard the Southerland children can establish that the  
2 circumstances in the home did not justify the seizure as a matter  
3 of law, then it need not decide whether the probable cause or  
4 exigent circumstances standard is applicable.

5 VIII. Further Development of the Record

6 As should be clear by now, nothing in this opinion  
7 should be read to foreclose the district court from exercising  
8 its sound discretion as to the nature and scope of any further  
9 pretrial proceedings on remand. Cf. Huminski v. Corsones, 386  
10 F.3d 116, 152 (2d Cir. 2004) (district court free to consider  
11 whether granting additional discovery would be appropriate before  
12 deciding a renewed motion for summary judgment on remand). The  
13 district court may, although it need not, permit additional  
14 discovery, a renewed motion for summary judgment, or both. And  
15 it follows that, should this case proceed to trial, nothing in  
16 this opinion should be construed as preventing the district court  
17 from entertaining a properly supported motion for judgment as a  
18 matter of law by the defendants.<sup>31</sup>

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<sup>31</sup> On remand, with respect to both the conduct and determination of any further pretrial proceedings and a subsequent trial, if any, nothing in this opinion is intended to limit the district court's discretion to consider or admit into evidence (1) the outcome of the Family Court proceedings addressing and disposing of the claims of child abuse involving Southerland, or (2) testimony, documents, or physical evidence from those proceedings to the extent the outcome of those proceedings or other such evidence may bear on, inter alia, background, witness credibility, scope or amount of damages, Woo's professional judgment, or such other issues, as the district court may determine. We leave to the district court's

1 **CONCLUSION**

2 For the foregoing reasons, we affirm the grant of  
3 summary judgment as to Southerland's claim for infringement of  
4 his substantive due process rights under the Fourteenth  
5 Amendment. We vacate the district court's grant of summary  
6 judgment as to Southerland's and the Southerland Children's  
7 claims for Fourth Amendment violations arising out of the  
8 allegedly unlawful search of the Southerland home; as to  
9 Southerland's and the Southerland Children's claims for  
10 violations of procedural due process under the Fourteenth  
11 Amendment; and as to the Southerland Children's claim for  
12 unlawful seizure under the Fourth Amendment and remand to the  
13 district court for further proceedings.

14 Each party shall bear his, her or its own costs on  
15 appeal.

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determination in the first instance the admissibility of any such  
evidence for any particular purpose.