

1 **UNITED STATES COURT OF APPEALS**

2  
3 **FOR THE SECOND CIRCUIT**

4  
5 August Term, 2010

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7  
8 (Argued: April 8, 2011 Decided: August 15, 2011)

9  
10 Docket No. 10-1975-cv

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12 - - - - -x

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14 MICHAEL BRISCOE,  
15  
16 Plaintiff-Appellant,

17  
18 - v.-

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20 CITY OF NEW HAVEN,  
21  
22 Defendant-Appellee.

23  
24 - - - - -x

25  
26 Before: JACOBS, Chief Judge, WINTER and CABRANES,  
27 Circuit Judges.

28 This appeal raises a disparate-impact issue that was  
29 expressly anticipated in Ricci v. DeStefano, 129 S. Ct. 2658  
30 (2009), and which has arisen in the aftermath of that case.  
31 Michael Briscoe, an African-American firefighter for the  
32 City of New Haven, alleges that the firefighter promotion  
33 exams challenged in Ricci (whose results the Supreme Court  
34 ordered to be certified) were arbitrarily weighted, yielding  
35 an impermissible disparate impact. The United States

1 District Court for the District of Connecticut (Haight, J.)  
2 dismissed the claim as "necessarily foreclosed" by Ricci.

3 We vacate the judgment of the district court and remand  
4 for further proceedings, but express no view as to whether  
5 dismissal is warranted based on other defenses raised by the  
6 city below.

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8 P.C., New Haven, CT, for  
9 Plaintiff-Appellant.

10 VICTOR A. BOLDEN (Richard A. Roberts and  
11 Stacey L. Pitcher, Nuzzo & Roberts,  
12 L.L.C., Cheshire, CT, Lawrence D.  
13 Rosenberg, Jones Day, Washington, DC, and  
14 Kathleen M. Foster, Office of Corporation  
15 Counsel, City of New Haven, CT, on the  
16 brief), Office of Corporation Counsel,  
17 New Haven, CT, for Defendant-Appellee.

18 Karen Lee Torre, Law Offices of Norman A.  
19 Pattis, LLC, Bethany, CT, for Amicus  
20 Curiae Frank Ricci et al.

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23  
24 DENNIS JACOBS, Chief Judge:

25 This appeal raises a disparate-impact issue that was  
26 expressly anticipated in Ricci v. DeStefano, 129 S. Ct. 2658  
27 (2009), and which has arisen in the aftermath of that case.

28 The City of New Haven and the New Haven Civil Service  
29 Board ("CSB"), which administer the city's firefighter  
30 promotion exams, had been concerned that white candidates

1 had outperformed minority candidates on the 2003 exams. The  
2 city feared that certifying the results would trigger  
3 disparate-impact liability under Title VII. After several  
4 tense public hearings concerning certification, the CSB  
5 ultimately discarded the results.

6 In Ricci, eighteen firefighters (seventeen white and  
7 one Hispanic) alleged that the CSB's refusal to certify the  
8 results constituted disparate treatment under Title VII.

9 129 S. Ct. at 2671. The Supreme Court agreed,  
10 notwithstanding the city's countervailing concern about  
11 disparate-impact liability. Such concern, the Court held,  
12 can excuse an otherwise impermissible action only if  
13 supported by a "strong basis in evidence" that the employer  
14 would have faced disparate-impact liability had it acted  
15 otherwise. Id. at 2677.

16 Unusually, the Court reversed the challenged judgment  
17 rather than vacating it, which prevented the city from  
18 adducing evidence to satisfy the newly imposed "strong  
19 basis" standard. Instead, the city was ordered to certify  
20 the results. Id. at 2677, 2681. Presciently, the Court  
21 anticipated a challenge to the city's compliance with the  
22 order:

1           Our holding today clarifies how Title VII applies  
2           to resolve competing expectations under the  
3           disparate-treatment and disparate-impact  
4           provisions.  If, after it certifies the test  
5           results, the City faces a disparate-impact suit,  
6           then in light of our holding today it should be  
7           clear that the City would avoid disparate-impact  
8           liability based on the strong basis in evidence  
9           that, had it not certified the results, it would  
10          have been subject to disparate-treatment  
11          liability.

12        Id. at 2681.

13           Briscoe brings the anticipated lawsuit, alleging that  
14          the weighting of the written and oral sections of the test--  
15          60% and 40%, respectively, as dictated by the collective  
16          bargaining agreement between the city and the firefighters'  
17          union, id. at 2679--was arbitrary and unrelated to job  
18          requirements.  He asserts that the industry norm for such  
19          weighting was 30% written/70% oral; under that scoring, he  
20          was promotable.  He seeks primarily (1) to enjoin the city  
21          from using the 60/40 weighting, and (2) eligibility for  
22          promotion to lieutenant (with retroactive pay and  
23          seniority), without displacing any of the Ricci plaintiffs  
24          who were promoted.

25           The city argued in the district court that "the Supreme  
26          Court's decision in Ricci precludes the plaintiff's Title  
27          VII claim."  Def.'s Mot. to Dis. at 7.  The court apparently

1 agreed, granting the city's motion to dismiss on preclusion  
2 grounds:

3 What the Court held in Ricci and what it said in  
4 doing so squarely forecloses Briscoe's claims.  
5 The Supreme Court remanded [Ricci] with directions  
6 that the 2003 exam results be certified. That has  
7 been done and promotions have been made  
8 accordingly. Briscoe cannot now raise a disparate  
9 impact claim with respect to those same exam  
10 results.

11  
12 Briscoe v. City of New Haven, No. 09-cv-1642, 2010 U.S.

13 Dist. LEXIS 69018, at \*27 (D. Conn. July 12, 2010). The  
14 court acknowledged that its ruling may deny Briscoe his day  
15 in court, but felt obliged to effect its interpretation of  
16 the Supreme Court's mandate:

17 If, as he contends, Briscoe is denied his day in  
18 court or is bound by a decision in a case to which  
19 he was not a party, it is because the Supreme  
20 Court decided as much, and this court is bound by  
21 the decisions of the high court.

22 Id. at \*22. Had Briscoe wished to protect his rights, the  
23 court reasoned, he should have timely intervened in Ricci.<sup>1</sup>

24 Id. at \*25.

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<sup>1</sup> Briscoe moved to intervene in Ricci, but only after the Supreme Court's remand. By that time it was too late to adduce evidence or champion the 60/40 weighting issue. (He sought to intervene merely to "forestall any argument by the City that the resolution of his underlying claim should be dictated by the choice to file a separate suit rather than moving to intervene." Joint Appendix at 194 (internal quotation marks omitted).) The motion was denied.

1 Curiously, the city now rejects the preclusion theory  
2 it argued in the district court. Appellee Br. at 23 ("The  
3 only one raising claim preclusion is [Briscoe]. The Amended  
4 Complaint was dismissed not because it was legally  
5 precluded,<sup>2</sup> but because disparate treatment liability was  
6 already found." (footnote added)). It argues instead that  
7 Ricci's "strong basis in evidence" test for a disparate-  
8 *treatment* claim applies equally to a disparate-*impact*  
9 claim.<sup>3</sup> Id. at 12. Based on that premise, the city argues  
10 that it had a strong basis in evidence that it was facing  
11 disparate-treatment liability. Id. at 14. The evidence  
12 cited by the city is the Ricci decision itself, id. at 11,  
13 in which the Court concluded that failing to certify the  
14 exam results constituted disparate-treatment under Title  
15 VII.

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<sup>2</sup> The city thus disputes that the district court opinion rested on preclusion grounds, but fails to discuss the passages that clearly implicate preclusion principles.

<sup>3</sup> Ricci held that "before an employer can engage in intentional discrimination . . . [it] must have a strong basis in evidence to believe it will be subject to disparate-*impact* liability if it fails to take the race-conscious, discriminatory action." 129 S. Ct. at 2677.

The city's argument is thus that an employer can engage in conduct yielding a disparate impact if it has a strong basis in evidence to believe it will be subject to disparate-treatment liability if it acts otherwise.



1 U.S. 431, 441 (1934).

2 "Though hardly in doubt, th[is] rule against nonparty  
3 preclusion is subject to exceptions." Taylor v. Sturgell,  
4 553 U.S. 880, 893 (2008). Taylor enumerated the six  
5 recognized categories of nonparty preclusion, id. at 893-95,  
6 but rejected in that case an exception for instances of  
7 "virtual representation."<sup>4</sup> We therefore consult these six  
8 categories: "The preclusive effects of a judgment in a  
9 federal-question case decided by a federal court  
10 should . . . be determined according to the established  
11 grounds for nonparty preclusion described in [Taylor]." Id.  
12 at 904. The city does not cite Taylor, and does not argue  
13 that this case fits any of the recognized exceptions. In  
14 any event, it does not:

15 First, Briscoe did not agree to be bound by the  
16 determination of the issues in Ricci. Second, no pre-  
17 existing "substantive legal relationship" existed between  
18 the city and Briscoe that is akin to a "bailee and bailor"

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<sup>4</sup> Two friends brought separate Freedom of Information Act suits seeking certain documents from the Federal Aviation Administration. The first suit was unsuccessful. The second suit was dismissed on the ground that the plaintiff's friend (who brought the first suit) qualified as his "virtual representative," despite the lack of evidence that the plaintiff "controlled, financed, participated in, or even had notice of [the] earlier suit." Id. at 885.



1 or "assignee and assignor." Third, Briscoe was not  
2 adequately represented by the city in Ricci, because their  
3 interests are widely divergent. Fourth, Briscoe did not  
4 "assume[] control" over the Ricci litigation, or have the  
5 "opportunity to present proofs and argument." Fifth,  
6 Briscoe is not avoiding preclusive force by relitigating  
7 through a proxy. Sixth, no special statutory scheme such as  
8 bankruptcy or probate is present. (Even if Title VII is  
9 considered a special statutory scheme, the city has not  
10 complied with the statute's preclusion provision, as  
11 discussed below). See Taylor, 553 U.S. at 893-95.

12  
13 **B**

14 The unavailability of nonparty preclusion is a  
15 recurring problem in Title VII litigation. In Martin v.  
16 Wilks, 490 U.S. 755 (1989), a group of white firefighters  
17 challenged the City of Birmingham's acquiescence to a series  
18 of consent decrees that settled a Title VII lawsuit, brought  
19 by the NAACP and several black firefighters, alleging  
20 racially discriminatory hiring practices. Id. at 758-59.  
21 The consent decrees "set forth an extensive remedial  
22 scheme," including annual and long-term goals for hiring

1 black firefighters. Id. at 759. When the city altered its  
2 hiring practices accordingly, the plaintiffs in Martin  
3 alleged that the city's compliance with the decrees amounted  
4 to discriminatory treatment under Title VII, id. at 759-60;  
5 the city argued that the suit was an "impermissible  
6 collateral attack[]" on the decrees. Id. at 760.

7         Underscoring the "deep-rooted historic tradition that  
8 everyone should have his own day in court," the Supreme  
9 Court held that the consent decrees were not preclusive  
10 because the plaintiffs were not parties to the original  
11 action. Id. at 762, 768 (internal citations and quotation  
12 marks omitted). Rejecting the city's argument that the  
13 white firefighters should have protected their rights by  
14 intervening in the original suit, the Court ruled that "a  
15 party seeking a judgment binding on another cannot obligate  
16 that person to intervene; he must be joined." Id. at 763.  
17 The Court placed the burden on the parties of a lawsuit--who  
18 "presumably know better than anyone else the nature and  
19 scope of relief sought in the action, and at whose expense  
20 such relief might be granted"--to bring in additional  
21 parties when necessary. Id. at 765.

22         The Martin Court thus upheld "the general rule that a

1 person cannot be deprived of his legal rights in a  
2 proceeding to which he is not a party." Id. at 759.

3  
4 **C**

5 In evident recognition that Martin hindered the  
6 finality of Title VII dispositions, Congress created a way  
7 by which litigants can bind certain nonparties who would  
8 otherwise stay on the sidelines. See 42 U.S.C. § 2000e-  
9 2(n)(1). Under § 2000e-2(n), an employment practice that  
10 "implements and is within the scope of a [Title VII]  
11 litigated or consent judgment or order" may not be  
12 challenged by a person who had actual notice of the proposed  
13 judgment or order and a "reasonable opportunity" to "present  
14 objections to such judgment or order by a future date  
15 certain." See § 2000e-2(n)(1)(A), (B)(i).<sup>5</sup> "The intent of  
16 [§ 2000e-2(n)] is to protect valid decrees from subsequent  
17 attack by individuals who were fully apprised of their  
18 interest in litigation and given an opportunity to  
19 participate, but who declined that opportunity." 137 Cong.

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<sup>5</sup> Section 2000e-2(n)(1)(B)(i)(II) also enables preclusion of "a person whose interests were adequately represented by another person" who challenged the judgment. The city does not contend that it adequately represented Briscoe's interests.

1 Rec. 29,039 (1991).

2 It cannot be said that Briscoe had a "reasonable  
3 opportunity" to present objections to the Ricci judgment,  
4 within the meaning of § 2000e-2(n). The requirement for an  
5 opportunity to present objections by "a future date certain"  
6 suggests a formal process. Compliance is therefore usually,  
7 if not always, secured through notice and a fairness  
8 hearing. See, e.g., Brennan v. N.Y. City Bd. of Educ., 260  
9 F.3d 123, 127 (2d Cir. 2001) ("The parties moved the  
10 district court to hold a fairness hearing at which  
11 objections to the Agreement would be heard." (citing  
12 § 2000e-2(n))); Sims v. Montgomery Cnty. Comm'n, 9 F. Supp.  
13 2d 1281, 1286 (M.D. Ala. 1998) ("[T]he notice and fairness  
14 hearing were sufficient under the Civil Rights Act of 1991."  
15 (citing § 2000e-2(n)(1))). But there was no pre-judgment  
16 fairness hearing in Ricci: The defendants were awarded  
17 summary judgment by the district court, and the case was not  
18 revived until the Supreme Court mandated entry of judgment  
19 in favor of the Ricci plaintiffs.

20 In any event, the city has abandoned the argument it  
21 made below that the Ricci proceedings satisfied § 2000e-  
22 2(n). See Appellee Br. at 17 ("Neither Martin nor § 2000e-

1 2(n) are relevant to the present case."). Section  
2 2000e-2(n) therefore does not insulate the city's  
3 certification of the test results.

4 \* \* \*

5 For these reasons, under well-settled Supreme Court  
6 precedent, Briscoe's claim is not precluded by Ricci  
7 (notwithstanding Briscoe's knowledge that the proceedings  
8 were pending and his failure to timely intervene). We are  
9 skeptical that the Court would use one sentence in Ricci to  
10 silently revise preclusion principles that were unanimously  
11 reaffirmed just over a year before in Taylor.

12  
13 **II**

14 The city's primary argument is for a broad, two-way  
15 reading of Ricci's "strong basis in evidence" standard. The  
16 argument requires us to consider this standard for the first  
17 time.<sup>6</sup>

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<sup>6</sup> We have no need to consider, much less invite adherence to, the extended dicta as to the potential contours of the doctrine for a disparate-treatment claim offered in United States v. Brennan, No. 08-5171-cv, 2011 U.S. App. LEXIS 9455, at \*123-37, \*168-88 (2d Cir. May 5, 2011); id. at \*218-19 (Raggi, J., concurring in the judgment) (cautioning that "majority opinion . . . yields an abundance of dicta that could confuse future consideration of judgments actually based on Ricci.").

1           The parties agree that Ricci established a new standard  
2 for disparate-treatment claims: A disparate-treatment claim  
3 is avoidable based on concerns about disparate-impact  
4 liability only if there was a "strong basis in evidence" of  
5 such liability. Ricci, 129 S. Ct. at 2677. Late in the  
6 opinion, however, the Court contemplated the reverse  
7 scenario--"avoid[ance]" of a disparate-*impact* suit:

8           If, after it certifies the test results, the City  
9 faces a disparate-impact suit, then in light of  
10 our holding today it should be clear that the City  
11 would avoid disparate-impact liability based on  
12 the strong basis in evidence that, had it not  
13 certified the results, it would have been subject  
14 to disparate-treatment liability.

15 Id. at 2681.

16           The city characterizes this one sentence of dicta as  
17 establishing a symmetrical companion to Ricci's earlier  
18 holding that an employer may avoid disparate-treatment  
19 claims based on a "strong basis in evidence" of disparate-  
20 impact liability. That is, the city argues that an employer  
21 may defeat a disparate-impact claim if it had a strong basis  
22 in evidence that it would have been subject to disparate-  
23 treatment liability. The city argues that Briscoe's suit  
24 was properly dismissed not because it was precluded but  
25 because the Supreme Court's Ricci mandate itself supplied

1 the strong basis in evidence of disparate-treatment  
2 liability (for not certifying the results).

3 The dicta contemplating a disparate-impact standard  
4 symmetrical to the disparate-treatment standard established  
5 in the holding is perhaps attributable to a simple logical  
6 error. The sentence does not present a holding but rather a  
7 conclusion--an apparent logical truth--derived from the  
8 holding: "*[I]n light of our holding today it should be clear*  
9 *that the City would avoid disparate-impact liability based*  
10 *on the strong basis in evidence that, had it not certified*  
11 *the results, it would have been subject to disparate-*  
12 *treatment liability.*" 129 S. Ct. at 2681 (emphasis added).  
13 When simplified into a conditional statement, this  
14 conclusion resembles the converse of--and shares some of the  
15 language from--the only express holding in Ricci, 129 S. Ct.  
16 at 2677 ("We hold only that, under Title VII, before an  
17 employer can engage in intentional discrimination for the  
18 asserted purpose of avoiding or remedying an unintentional  
19 disparate impact, the employer must have a strong basis in  
20 evidence to believe it will be subject to disparate-impact  
21 liability if it fails to take the race-conscious,  
22 discriminatory action."), but it has no actual logical

1 relationship to the holding.

2 In any event, we see no way to reconcile the dicta, on  
3 which the city's argument relies, with either the Court's  
4 actual holding in Ricci or long-standing, fundamental  
5 principles of Title VII law:

6 First, all other indications in the opinion are of a  
7 holding limited to formulation of a standard for disparate-  
8 treatment liability:

9 We hold *only* that, under Title VII, before an  
10 employer can engage in intentional discrimination  
11 for the asserted purpose of avoiding or remedying  
12 an unintentional disparate impact, the employer  
13 must have a strong basis in evidence to believe it  
14 will be subject to disparate-impact liability if  
15 it fails to take the race-conscious,  
16 discriminatory action.

17  
18 Id. at 2677 (emphasis added). The city's argument finds  
19 arguable support in wording that leads up to this holding  
20 (set out in the margin).<sup>7</sup> But the context discusses

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<sup>7</sup> At one point, the Court broadly describes the case as resolving *any* conflict between disparate-treatment and disparate-impact claims:

Applying the strong-basis-in-evidence standard to Title VII gives effect to both the disparate-treatment and disparate-impact provisions, allowing violations of one in the name of compliance with the other only in certain, narrow circumstances. . . .

\* \* \*

For the foregoing reasons, we adopt the strong-basis-in-evidence standard as a matter of



1 "[r]estricting an employer's ability to discard test  
2 results"--and is thus limited to the express holding.<sup>8</sup> In  
3 any event, the Court's precise formulation of its holding  
4 (corroborated elsewhere in the majority opinion,<sup>9</sup> and by

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statutory construction to resolve any conflict  
between the disparate-treatment and  
disparate-impact provisions of Title VII.

Id. at 2676.

<sup>8</sup> The surrounding context clearly limits the broader language quoted in note 7, ante, to an employer's ability to discard test results:

[T]he standard appropriately constrains employers' discretion in making race-based decisions: It limits that discretion to cases in which there is a *strong basis in evidence of disparate-impact liability* . . . .

\* \* \*

Restricting an employer's *ability to discard test results* (and thereby discriminate against qualified candidates on the basis of their race) also is in keeping with Title VII's express protection of bona fide promotional examinations.

\* \* \*

[O]nce [a] process has been established and employers have made clear their selection criteria, they may not then *invalidate the test results* . . . . *absent a strong basis in evidence of an impermissible disparate impact* . . . .

Id. at 2676-77 (emphases added).

<sup>9</sup> Earlier, the court summarized its conclusion:

We conclude that race-based action like the City's in this case is impermissible under Title VII unless the employer can demonstrate a strong basis in evidence that, had it not taken the

1 concurring and dissenting opinions<sup>10</sup>) supersedes any dicta  
2 arguably to the contrary.

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action, it would have been liable under the  
disparate-impact statute.

Id. at 2664.

<sup>10</sup> Justice Alito frames the issue:

The question . . . concerns . . . when an employer justifies an employment decision . . . on the ground that a contrary decision would have created a *risk of disparate-impact liability*. The Court holds--and I entirely agree--*that concern about disparate-impact liability* is a legitimate reason for a decision of the type involved here only if there was a substantial basis in evidence to find the tests inadequate.

Id. at 2683 (Alito, J., concurring) (emphases added and internal quotation marks omitted).

In her dissent, Justice Ginsburg frames her proposed holding, which is also limited to a one-way approach:

I would therefore hold that an employer who jettisons a selection device when its disproportionate racial impact becomes apparent does not violate *Title VII's disparate-treatment bar* automatically or at all, subject to this key condition: The employer must have good cause to believe the device would not withstand examination for business necessity.

Id. at 2699 (Ginsburg, J., dissenting) (emphasis added).

Justice Scalia raises the larger question of whether the disparate-impact provisions are consistent with the Equal Protection Clause, id. at 2682 (Scalia, J., concurring), but does not discuss the scope of the Court's holding.

1           Second, the question that Ricci answers for disparate-  
2 treatment claims has already been answered for claims of  
3 disparate impact. Clarification was needed, which Ricci  
4 supplied, as to when an act that would otherwise trigger  
5 disparate-treatment liability is excusable due to concern  
6 over disparate impact. This is because the subsection that  
7 governs disparate-treatment claims, 42 U.S.C. § 2000e-2(a),  
8 provides no clarification as to what informs the  
9 “discriminatory intent or motive” analysis. See Watson v.  
10 Fort Worth Bank & Trust, 487 U.S. 977, 986 (1988). But the  
11 corresponding question for a disparate-impact claim--when an  
12 employment practice that would otherwise trigger disparate-  
13 impact liability is excusable due to concern over disparate  
14 treatment--is answered by the statutory definition of the  
15 claim: Conduct that is “job related” and “consistent with  
16 business necessity” is permissible even if it causes a  
17 disparate impact (unless there is an “alternative employment  
18 practice” that would reduce the disparate impact, which the  
19 employer refuses to adopt). § 2000e-2(k)(1). There is no  
20 need to stretch Ricci to muddle that which is already clear.

21           Third (and relatedly), these disparate-impact

1 parameters are statutory,<sup>11</sup> unlike the contours of a  
2 disparate-treatment claim, which are predominantly supplied  
3 by case law. We would expect that any holding that is meant  
4 to shape the contours of a disparate-impact claim would cite  
5 and quote the statute, and discuss the interplay between the  
6 text and the new principle. (We would also expect the  
7 pronounced disagreement<sup>12</sup> that has accompanied previous  
8 revisions of settled disparate-impact principles. See,  
9 e.g., Wards Cove Packing Co. v. Atonio, 490 U.S. 642  
10 (1989).)

11 Fourth, it is difficult to see how a "strong basis in  
12 evidence" can be established for a disparate-treatment  
13 claim. The city avoids the issue by the narrow argument  
14 that a court judgment satisfies this burden; but it fails to  
15 consider what would suffice *other* than a court's mandate.

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<sup>11</sup> The doctrine originated from case law, see Griggs v. Duke Power Co., 401 U.S. 424 (1971), but was later codified by the Civil Rights Act of 1991, see § 2000e-2(k)(1).

<sup>12</sup> Although four justices dissented in Ricci, 129 S. Ct. at 2689 (Ginsburg, J., dissenting) (joined by Justices Stevens, Souter, and Breyer), the dissenting opinion did not mention the dicta from the majority opinion contemplating that the city might "avoid [future] disparate-impact liability based on the strong basis in evidence that, had it not certified the results, it would have been subject to disparate-treatment liability," 129 S. Ct. at 2681 (majority opinion).

1 And the city's argument, framed that way, differs little  
2 from nonparty preclusion, which is plagued by the issues  
3 discussed above. Yet it is hard to see how one can adduce a  
4 "strong basis in evidence" that oneself will later act with  
5 "discriminatory intent or motive." See Watson, 487 U.S. at  
6 986. Showings other than a court mandate are conceivable,<sup>13</sup>  
7 but they would be fiendishly complicated, and therefore  
8 unsuitable for a conduct-guiding standard. In contrast, the  
9 "strong basis in evidence" standard that the majority  
10 opinion in Ricci explicitly establishes to evaluate whether  
11 an employer can engage in *disparate treatment* employs the  
12 quantitative metrics of *disparate-impact* law. Unlike  
13 disparate-treatment liability, in which intent is a core  
14 consideration and for which consistent standards are simply  
15 impractical, disparate-impact liability involves  
16 quantitative metrics that resonate with an objective "strong  
17 basis in evidence" standard. See Gulino v. N.Y. State Educ.

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<sup>13</sup> See, e.g., Joseph A. Seiner and Benjamin N. Gutman, *Does Ricci Herald a New Disparate Impact?*, 90 B.U. L. Rev. 2181, 2204-09 (2010) (interpreting this sentence in Ricci as establishing a new affirmative defense to disparate-impact liability--similar to qualified-immunity--based upon a complicated, recursive application of Ricci's holding). The theory is intriguing, but is inconsistent with the unavailability of a good-faith defense for disparate-impact liability. See Ricci, 129 S. Ct. at 2682 (Scalia, J., concurring).

1 Dep't, 460 F.3d 361, 382 (2d Cir. 2006).

2 Fifth, the "strong basis in evidence" standard, which  
3 the majority opinion in Ricci expressly applies to  
4 disparate-treatment claims under Title VII, 129 S. Ct. at  
5 2677, was borrowed from equal protection case law that  
6 analyzed laws with classifications based on race, id. at  
7 2675-76; see, e.g., Richmond v. J. A. Croson Co., 488 U.S.  
8 469, 500 (1989), and thus neatly extends to statutory claims  
9 for intentional discrimination. In contrast, neutral laws  
10 with "a disproportionately adverse effect upon a racial  
11 minority" are outside the purview of the Equal Protection  
12 Clause. Pers. Adm'r of Mass. v. Feeney, 442 U.S. 256, 272  
13 (1979); see also Ricci, 129 S. Ct. at 2683 (Scalia, J.,  
14 concurring) ("[T]he war between disparate impact and equal  
15 protection will be waged sooner or later, and it behooves us  
16 to begin thinking about how--and on what terms--to make  
17 peace between them."); id. at 2700 (Ginsburg, J.,  
18 dissenting) ("The Equal Protection Clause . . . prohibits  
19 only intentional discrimination; it does not have a  
20 disparate-impact component."). We cannot expect that  
21 Ricci's express holding would apply symmetrically to two  
22 doctrines that by nature are asymmetrical.

1           Finally, extending the express holding in Ricci to a  
2 disparate-impact claim would seem to be unnecessary. An  
3 employer seeking to protect itself from the interplay  
4 between disparate-impact and disparate-treatment liability  
5 needs only the guidance from the express holding of Ricci.

6   \*       \*       \*

7           The Ricci opinion anticipated this case, and discounted  
8 the idea that the city would suffer the whipsaw effect that  
9 our analysis justifies. To rule for the city, we would have  
10 to conclude that the Supreme Court intended to effect a  
11 substantial change in Title VII disparate-impact litigation  
12 in a single sentence of dicta targeted only at the parties  
13 in this action.

14  
15   **III**

16           We are sympathetic to the effect that this outcome has  
17 on the city, which has duly certified the test as ordered by  
18 the Supreme Court but now must defend a disparate-impact  
19 suit. The City of Birmingham faced the same issue in  
20 Martin. Any employer that intentionally discriminates--  
21 thinking there is a strong basis in evidence of disparate-  
22 impact liability--will face the same issue if it loses a

1 disparate-treatment suit.<sup>14</sup>

2       The solutions already exist. First, an employer can  
3 seek to join all interested parties as required parties.  
4 See Fed. R. Civ. P. 19. The interested parties here were  
5 readily identifiable: The city could have joined all test-  
6 takers prior to the district court's original decision. If  
7 Briscoe had been a party, the Supreme Court's decision would  
8 have precluded this suit. Second, an employer can use the  
9 expedient provided by Congress, 42 U.S.C. § 2000e-2(n). The  
10 city could have moved, prior to the district court's  
11 original ruling, for compliance with the notice and  
12 opportunity-to-object requirements of § 2000e-2(n), which  
13 would have permitted the litigated judgment to have  
14 preclusive effect even over nonparties.

15       The Ricci plaintiffs are amici in this case. (At the  
16 time of oral argument, Ricci was ongoing in the district  
17 court and, judging by the docket sheet, was as contentious  
18 as ever; but the parties ultimately settled on July 27,  
19 2011. See New Haven Firefighters Settle Claims of Racial

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<sup>14</sup> One could argue--and the city does, Appellee Br. at 22--that this case is different from the other examples: the *Supreme* Court ordered it to certify *this* list for *this* exam. But that is just an iteration of the untenable preclusion argument.



1 Bias, N.Y. Times, July 28, 2011.) They have a fair claim to  
2 a clarification. Although we hold that Briscoe's claim can  
3 proceed, the Ricci plaintiffs of course remain entitled to  
4 the full fruits of the Supreme Court judgment that they  
5 obtained. In order to give effect to bedrock principles of  
6 nonparty preclusion as well as to the Supreme Court's order  
7 to certify the results, we limit Briscoe's equitable relief  
8 insofar as it may interfere with the relief--present and  
9 future--afforded to the Ricci plaintiffs by the  
10 certification of the exam results. (This caveat may be  
11 superfluous, because Briscoe has repeatedly confirmed that  
12 he seeks relief that is fully consistent with the Supreme  
13 Court's judgment. See Appellant Br. at 9-10; Reply Br. at  
14 21-22; Joint Appendix at 134-35.)

#### 16 **CONCLUSION**

17 This case is the first in our Circuit to require a  
18 precedential examination of Ricci v. DeStefano, 129 S. Ct.  
19 2658 (2009). As we have shown, we cannot reconcile all of  
20 the indications from the Supreme Court in Ricci. After a  
21 careful review of that decision and relevant nonparty  
22 preclusion and Title VII case law, we conclude that

1    Briscoe's claim is neither precluded nor properly dismissed.  
2    Ricci did not substantially change Title VII disparate-  
3    impact litigation or preclusion principles in the single  
4    sentence of dicta targeted at the parties in this action.  
5    We follow the Court's clear explication of its limited  
6    holding.

7           Accordingly, we vacate the judgment of the district  
8    court and remand for further proceedings consistent with  
9    this opinion.  But we express no view as to whether other  
10   issues raised below may warrant dismissal of the action,  
11   including relevant statutes of limitations, the doctrine of  
12   laches, or the unavailability of the requested relief  
13   because of Title VII's anti-alteration provision (42 U.S.C.  
14   § 2000e-2(1)).

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