

**UNITED STATES COURT OF APPEALS
FOR THE SECOND CIRCUIT**

August Term 2011

(Argued: September 22, 2011)

Decided: December 23, 2011)

Docket No. 10-3722-cv

SEAN STEWART MACPHERSON,

Plaintiff-Appellant,

v.

JPMORGAN CHASE BANK, N.A.,¹

Defendant-Appellee.

Before: POOLER, B.D. PARKER, and CARNEY, *Circuit Judges.*

Appeal from a judgment of the United States District Court for the District of Connecticut (Thompson, *J.*), dismissing a consumer's state common law tort claims against an entity alleged to have knowingly furnished false information to a consumer credit reporting agency. We hold that the Fair Credit Reporting Act, 15 U.S.C. § 1681t(b)(1)(F), preempts the consumer's state law claims for defamation and intentional infliction of emotional distress.

AFFIRMED.

¹ The Clerk of Court is directed to amend the caption as shown above.

1 FOR APPELLANT: Sean Stewart Macpherson, *pro se*, Redding, CT.

2
3 FOR APPELLEE: Noah A. Levine (Daniel S. Volchok, *on the brief*), Wilmer Cutler
4 Pickering Hale and Dorr LLP, New York, NY, and Washington, D.C.;
5 (Thomas Edward Stagg and Debra Lynne Wabnik, Stagg, Terenzi,
6 Confusione & Wabnik, LLP, Garden City, NY, *on the brief*).

7
8 PER CURIAM:

9
10 Proceeding *pro se*, Sean Stewart Macpherson appeals from a judgment of the United
11 States District Court for the District of Connecticut (Thompson, *J.*), dismissing his state common
12 law tort claims against JPMorgan Chase Bank, N.A. Because we agree that the Fair Credit
13 Reporting Act (“FCRA”), 15 U.S.C. § 1681t(b)(1)(F), preempts Macpherson’s state law claims
14 against Chase, we affirm the district court’s judgment.

15 Macpherson alleges that Chase willfully and maliciously provided false information
16 about his finances to Equifax, a consumer credit reporting agency. Based on these reports,
17 Equifax reduced his credit score, to his detriment. Macpherson sued Chase in state court in
18 Connecticut for this alleged conduct, asserting state common law claims against Chase for
19 defamation and intentional infliction of emotional distress.

20 Chase removed the suit to federal court and moved for dismissal under Federal Rule of
21 Civil Procedure 12(b)(6), arguing that Macpherson’s claims are preempted by FCRA. In a
22 careful and thorough decision, the district court agreed and granted Chase’s motion.
23 No. 3:09CV1774, 2010 WL 3081278 (D. Conn. Aug. 5, 2010). Macpherson timely appealed.

24 The sole issue on appeal is whether FCRA preempts Macpherson’s state law claims. We
25 review *de novo* a district court’s application of preemption principles. *Drake v. Lab. Corp. of*
26 *Am. Holdings*, 458 F.3d 48, 56 (2d Cir. 2006). Chase contends, and the district court held, that
27 Macpherson’s claims are preempted by § 1681t(b)(1)(F) of FCRA. This section, a general

1 preemption provision enacted in 1996—over twenty years after FCRA first took
2 effect—provides, in relevant part:

3 No requirement or prohibition may be imposed under the laws of any State—

4
5 (1) with respect to any subject matter regulated under—

6 . . .
7 (F) section 1681s-2 of this title, relating to the responsibilities of persons
8 who furnish information to consumer reporting agencies

9
10 15 U.S.C. § 1681t(b)(1)(F). Macpherson acknowledges that his allegations of false reporting
11 concern conduct regulated by § 1681s-2. Read literally, therefore, § 1681t(b)(1)(F) bars
12 Macpherson’s state law tort claims.

13 Macpherson contends, however, that his claims survive the 1996 preemption provision
14 by virtue of another section of the statute, § 1681h(e). Enacted in 1970 as a part of the original
15 legislation, § 1681h(e) provides, as relevant here:

16 [N]o consumer may bring any action or proceeding in the nature of defamation,
17 invasion of privacy, or negligence with respect to the reporting of information
18 against . . . any person who furnishes information to a consumer reporting agency,
19 . . . *except as to false information furnished with malice or willful intent to injure*
20 *such consumer.*

21
22 15 U.S.C. § 1681h(e) (emphasis supplied). Notwithstanding the broad language of the 1996
23 amendment, Macpherson maintains that § 1681h(e) amounts to an explicit authorization of
24 certain state common law tort claims that are based on “false information furnished with malice
25 or willful intent to injure.” He urges us to reconcile the conflict that his reading of § 1681h(e)
26 engenders by holding that the 1996 amendment preempts only state statutes, and not state
27 common law actions, that are inconsistent with FCRA.

28 In *Premium Mortgage Corp. v. Equifax, Inc.*, 583 F.3d 103 (2d Cir. 2009), we expressly
29 rejected the argument that § 1681t(b) preempts only state statutory law. *Id.* at 106. We adopted

1 instead a more literal reading of the phrase “[n]o requirement or prohibition”—a reading that
2 was endorsed by a plurality of the Supreme Court in *Cipollone v. Liggett Group, Inc.*, 505 U.S.
3 504 (1992), in its discussion of a similar preemption argument: “The phrase ‘[n]o requirement
4 or prohibition’ sweeps broadly and suggests no distinction between positive enactments and
5 common law; to the contrary, those words easily encompass obligations that take the form of
6 common-law rules.” *Id.* at 521. The same section and introductory language—“[n]o
7 requirement or prohibition may be imposed under the laws of any State”—applies here, and our
8 holding in *Premium Mortgage* forecloses Macpherson’s limited reading of the 1996 amendment.

9 Moreover, and more importantly, Macpherson’s basic premise is false: the 1996
10 provision, § 1681t(b)(1)(F), is not in conflict with § 1681h(e), and § 1681h(e) does not insulate
11 state tort actions from preemption. As the Seventh Circuit recently explained in *Purcell v. Bank*
12 *of America*, 659 F.3d 622 (7th Cir. 2011), “[s]ection 1681h(e) preempts *some* state claims that
13 could arise out of reports to credit agencies; § 1681t(b)(1)(F) [simply] preempts *more* of these
14 claims.” *Id.* at 625 (emphasis supplied). Put differently, the operative language in § 1681h(e)
15 provides only that the provision does not preempt a certain narrow class of state law claims; it
16 does not prevent the later-enacted § 1681t(b)(1)(F) from accomplishing a more broadly-
17 sweeping preemption. As the *Purcell* court persuasively reasoned:

18 Section 1681h(e) does not create a *right* to recover for wilfully false reports; it
19 just says that a particular paragraph does not preempt claims of that stripe.
20 Section 1681h(e) was enacted in 1970. Twenty-six years later, in 1996, Congress
21 added § 1681t(b)(1)(F) to the United States Code. The same legislation also
22 added § 1681s-2. The extra federal remedy in § 1681s-2 was accompanied
23 by extra preemption in § 1681t(b)(1)(F), in order to implement the new plan
24 under which reporting to credit agencies would be supervised by state and federal
25 administrative agencies rather than judges. Reading the earlier statute,
26 § 1681h(e), to defeat the later-enacted system in § 1681s-2 and § 1681t(b)(1)(F),
27 would contradict fundamental norms of statutory interpretation.

28
29 *Id.* We agree.

1 Having determined that § 1681h(e) is compatible with § 1681t(b)(1)(F), and that
2 Macpherson's state law claims are preempted by the plain language of § 1681t(b)(1)(F), we need
3 not address Macpherson's remaining statutory interpretation arguments.

4 Accordingly, the judgment of the district court is **AFFIRMED**.