1	United States Court of Appeals
2	For the Second Circuit
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5	August Term 2019
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7	Argued: August 26, 2019
8	Decided: June 3, 2020
9	Amended: August 14, 2020
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11	No. 18-3485
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13	
14	In re: Grand Jury Proceeding
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16	
17	Frederick Martin Oberlander,
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19	Respondent-Appellant,
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21	RICHARD E. LERNER,
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23	Respondent,
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25	v.
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27	United States of America,
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29	Movant-Appellee.
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31 32	
33	Appeal from the United States District Court
34	for the Eastern District of New York
35	No. 17-mc-2242, LaShann DeArcy Hall, Judge.

Before: WINTER, POOLER, AND SULLIVAN, Circuit Judges.

Respondent-Appellant Frederick Oberlander challenges orders issued by the district court (LaShann DeArcy Hall, *J.*) denying his motion to quash various grand jury subpoenas and directing him to comply with the subpoenas on pain of coercive monetary sanctions. Oberlander argues that the district court lacked jurisdiction to enforce those subpoenas because they were either issued by the government without a sitting grand jury or were enforced only after the issuing grand jury had expired. In addition, Oberlander argues that the subpoenas were overbroad, issued for an improper purpose, and infringed upon his First and Fifth Amendment rights. We hold that (1) the district court lacked jurisdiction to enforce a subpoena issued without a sitting grand jury; (2) the district court retained jurisdiction to oversee a subpoena involving the same subject matter that

court ceased to have jurisdiction to enforce the validly issued subpoena after the issuing grand jury's term expired. Nevertheless, because yet another grand jury has been impaneled and has issued an identical subpoena, we have jurisdiction to reach the merits of Oberlander's motion to quash the subpoena and find that the

subpoena was neither overbroad nor issued with an improper purpose, and that

was subsequently issued by a newly impaneled grand jury; and (3) the district

20 it did not infringe upon Oberlander's First or Fifth Amendment rights.

1 2

VACATED IN PART; AFFIRMED IN PART AND REMANDED.

Frederick M. Oberlander, Esq., pro se, Montauk, New York.

RICHARD D. BELLISS (Stephen C. Green, on the brief) Assistant United States Attorneys, for Grant C. Jaquith, United States Attorney for the Northern District of New York, Albany, New York, for Movant-Appellee United States of America.

1 RICHARD J. SULLIVAN, Circuit Judge:

Respondent-Appellant Frederick Oberlander challenges orders issued by the district court (LaShann DeArcy Hall, Judge) denying his motion to quash various grand jury subpoenas and directing him to comply with the subpoenas on pain of coercive monetary sanctions. Oberlander argues that the district court lacked jurisdiction to enforce those subpoenas because they were either issued by the government without a sitting grand jury or were enforced only after the issuing grand jury had expired. In addition, Oberlander argues that the subpoenas were overbroad, issued for an improper purpose, and infringed upon his First and Fifth Amendment rights.

We VACATE IN PART, AFFIRM IN PART, and REMAND, holding that (1) the district court lacked jurisdiction to enforce a subpoena issued without a sitting grand jury; (2) the district court retained jurisdiction to oversee a subpoena involving the same subject matter that was subsequently issued by a newly impaneled grand jury; and (3) the district court ceased to have jurisdiction to enforce the validly issued subpoena after the issuing grand jury's term expired. Nevertheless, because yet another grand jury has been impaneled and has issued an identical subpoena, we have jurisdiction to reach the merits of Oberlander's

- 1 motion to quash and find that the subpoena was neither overbroad nor issued with
- 2 an improper purpose, and that it did not infringe upon Oberlander's First or Fifth
- 3 Amendment rights.

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I. Background

A. Prior Proceedings

In 1998, Felix Sater pleaded guilty to participating in a "pump and dump" 6 7 securities fraud scheme as a part of a racketeering enterprise involving the La Cosa Nostra organized crime families. Estate of Gottdiener v. Sater, 35 F. Supp. 3d 386, 8 9 391 (S.D.N.Y. 2014); see also Information at 10, United States v. Sater, No. 98-cr-1101 (ILG) (E.D.N.Y. Dec. 10, 1998), ECF No. 6. Over the next decade, he secretly 10 cooperated with the government in an undercover capacity, providing "valuable 11 12 foreign intelligence as well as information concerning some of the most elusive and dangerous criminals of interest to U.S. law enforcement." United States v. 13 Sater, No. 98-cr-1101 (ILG), 2019 WL 3288389, at *1 (E.D.N.Y. July 22, 2019). 14 Although Sater's criminal proceedings were finally terminated when he was 15 16 sentenced in 2009, the fact of his cooperation remained sealed until it was 17 inadvertently disclosed by the Office of the Clerk of Court in August 2012. See In re Applications to Unseal 98 CR 1101(ILG), 568 F. App'x 68, 69 (2d Cir. 2014); see also 18

- Sater, 2019 WL 3288389, at *1 (discussing Sater's cooperation as a matter of public
 record).
- Between 2010 and 2013, on the heels of Sater's sentencing, Oberlander filed 3 a series of lawsuits seeking compensation on behalf of clients who alleged that 4 Sater had defrauded them. See Notice of Removal, Kriss v. BayRock Grp. LLC, 5 No. 13-cv-3905 (LGS) (S.D.N.Y. June 7, 2013), ECF No. 1; Complaint, Estate of 6 Gottdiener v. Sater, No. 13-cv-01824 (LGS) (S.D.N.Y. March 18, 2013), ECF No. 1; 7 Complaint, Kriss v. BayRock Grp. LLC, No. 10-cv-3959 (LGS) (S.D.N.Y. May 10, 8 9 2010), ECF No. 1. As part of those lawsuits, Oberlander sought to publicly disclose information about Sater's cooperation with the government, even going so far as 10 to attach sealed materials to the complaints as exhibits. See Roe v. United States, 428 11 F. App'x 60, 63–64 (2d Cir. 2011). Ultimately, this Court enjoined Oberlander from 12 publicly disclosing any sealed information and directed the Chief Judge of the 13 Eastern District of New York to appoint a special master to oversee compliance 14 with the relevant sealing orders. *Roe v. United States*, 414 F. App'x 327, 329 (2d Cir. 15 16 2011); see also In re Applications to Unseal 98 CR 1101(ILG), 568 F. App'x at 70 (affirming sealing orders); Roe, 428 F. App'x at 68 (affirming injunction). 17

In August 2012, Sater commenced a civil contempt proceeding against 1 2 Oberlander, alleging that Oberlander had intentionally violated this Court's disclosure injunction. See Motion, In re Motion for Civil Contempt by John Doe, 3 No. 12-mc-557 (PKC) (E.D.N.Y. Aug. 22, 2012), ECF No. 1. In March 2015, Judge 4 Cogan, then serving as special master, issued an order directing Oberlander to 5 show cause as to why he had not violated the sealing orders and this Court's 6 7 orders by repeatedly disclosing sealed documents and other information between February 2011 and January 2015. See id., ECF No. 97. Four months later, Judge 8 9 Cogan referred the matter to the United States Attorney for the Eastern District of New York for a criminal investigation. See id., ECF. No. 117. The United States 10 Attorney's Office for the Eastern District of New York subsequently recused itself 11 and referred the investigation to the United States Attorney for the Northern 12 District of New York. 13

B. Grand Jury and District Court Proceedings

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In April 2016, following Judge Cogan's referral, a grand jury was impaneled in the Eastern District of New York (the "First Grand Jury") to investigate Oberlander's conduct with respect to the sealing orders. Two months later, in June 2016, the First Grand Jury issued the first of at least four subpoenas

- 1 requesting documents from Oberlander relating to his communications with
- 2 reporters. Oberlander refused to comply with the subpoena, and the First Grand
- 3 Jury's term expired on December 14, 2016.
- 4 Nevertheless, over four months later, the government, apparently unaware
- 5 that the First Grand Jury had expired, served Oberlander with another grand jury
- 6 subpoena (the "April 2017 Subpoena") in connection with the same investigation.
- 7 This subpoena, dated April 3, 2017, was directed to the custodian of records for
- 8 Oberlander's law firm and requested the same records as the first subpoena, as
- 9 well as the custodian's testimony. Neither Oberlander nor a different records
- 10 custodian appeared to give testimony, and no records were produced.
- 11 Meanwhile, on April 19, 2017, a new grand jury was impaneled (the "Second
- 12 Grand Jury") to investigate the same conduct: Oberlander's mishandling of sealed
- documents and his violation of court-issued sealing orders.
- In August 2017, the government filed a motion to compel Oberlander to
- comply with the April 2017 Subpoena. The district court granted the motion a
- week later. After eight months and at least nine extensions of time, Oberlander
- filed a *pro se* motion to quash the subpoena on May 7, 2018.

On June 6, 2018, the district court denied Oberlander's motion to quash but directed the government to reissue the April 2017 Subpoena with minor amendments not relevant here. The court further ordered Oberlander to produce the documents demanded by the soon-to-be-reissued subpoena within a month and warned that failure to comply would "result in sanctions, including the imposition of coercive fines or imprisonment pending compliance." Gov't App'x at 133.

On June 12, 2018, in accordance with the district court's direction, the Second Grand Jury issued a revised subpoena (the "June 2018 Subpoena"), which, like the prior two subpoenas, sought records of communications between Oberlander and eight news reporters "involving any matters about Felix Sater" and others occurring between January 11, 2011 and February 1, 2015. Gov't App'x at 136. The June 2018 Subpoena also required the custodian of records to testify before the Second Grand Jury.

On June 22, 2018, Oberlander filed a motion for reconsideration of his motion to quash the April 2017 Subpoena and to stay enforcement of the district

1 court's June 6 order, which the district court denied on June 27, 2018. In so doing,

2 the district court again warned Oberlander that his continued failure to produce

responsive documents would result in coercive sanctions.

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On July 3, 2018, one day before the production deadline set by the district 4 court's June 6 order, Oberlander produced responsive records for the period 5 beginning on January 9, 2013 – the date on which Oberlander had incorporated his 6 7 law practice - and continuing through the June 2018 Subpoena's end date. Oberlander subsequently submitted to the district court additional records 8 covering the period from the subpoena's start date to January 8, 2013 – a period in 9 which Oberlander operated his law firm as an unincorporated sole proprietorship. 10 Relying on that fact, Oberlander, ostensibly moving to quash the June 2018 11 Subpoena, requested that the court review those records in camera to determine 12 whether they constituted personal records protected by the Fifth Amendment's 13 "act of production" privilege - an argument that he had already raised, 14 unsuccessfully, in his motion to quash the April 2017 Subpoena. Predictably, on 15

¹ Though Oberlander did not formally style this as a motion to quash the June 2018 Subpoena, that was its practical effect. The June 2018 Subpoena was substantively identical to the April 2017 Subpoena, and a decision to quash the April 2017 Subpoena would apply with equal force to the June 2018 Subpoena. Moreover, as the June 2018 Subpoena was then the operative subpoena in the investigation, Oberlander had no need to quash the old April 2017 Subpoena.

September 25, 2018, the district court, treating Oberlander's request as "an 1

additional baseless motion for reconsideration," determined that the records were 2

not protected by the Fifth Amendment and ordered Oberlander to produce them 3

"to the government" within six days. Gov't App'x at 144, 146.

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Despite this order, Oberlander still had not produced the withheld 5 documents by October 17, 2018 - the date on which the Second Grand Jury, which 6 7 issued the June 2018 Subpoena, expired. Five days later, without an impaneled grand jury, the government filed a motion to compel Oberlander to produce all 8 withheld documents as required by the district court's orders and the June 2018 9 Subpoena. On October 23, 2018, the district court ordered Oberlander to produce 10 any remaining responsive documents by October 31, 2018 or be subject to civil contempt sanctions in the form of a \$1,000 daily fine until he complied. After 12 13 Oberlander claimed that he received late notice of that order, the district court issued yet another order, dated November 8, 2018, that temporarily stayed the 14 October 23 order and directed Oberlander to produce the subpoenaed documents 15 16 within seven days of receiving the court's November 8 order, again with a \$1,000 17 daily fine to follow for noncompliance thereafter. As before, the deadline imposed by the district court came and went without Oberlander producing any documents.²

On November 16, 2018, Oberlander timely appealed from the district court's 3 November 8, 2018 order. Doc. No. 1. He also challenges the district court's 4 5 (i) June 6, 2018 order denying his motion to quash the April 2017 Subpoena; (ii) June 27, 2018 and September 25, 2018 orders denying his motions for 6 7 reconsideration of his motion to quash; and (iii) October 23, 2018 order directing compliance with the June 2018 Subpoena on pain of coercive monetary sanctions. 8 9 This Court granted Oberlander's motion for a stay of monetary sanctions pending appeal. Doc. No. 34. 10

II. Appellate Jurisdiction and Standard of Review

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We have jurisdiction over the district court's November 8, 2018 final order imposing contempt sanctions, and the orders preceding it, under 28 U.S.C. § 1291.

See In re Air Crash at Belle Harbor, 490 F.3d 99, 104–05 (2d Cir. 2007); Anobile v.

Pelligrino, 303 F.3d 107, 115 (2d Cir. 2002) ("Generally, . . . this Court interprets an appeal from a specific order disposing of the case as an appeal from the final

² On November 29, 2018, a newly impaneled grand jury, which was still sitting as of February 19, 2019, issued a new subpoena to Oberlander. The new subpoena is identical in all material respects to the June 2018 Subpoena. Though the government moved to compel Oberlander to comply with this new subpoena, the district court has not yet ruled on that motion.

judgment, which incorporates all previous interlocutory judgments in that case

2 and permits their review on appeal."). Insofar as Oberlander challenges our

3 jurisdiction and that of the district court, we may consider those issues as well. See

4 Kuhali v. Reno, 266 F.3d 93, 100 (2d Cir. 2001) (acknowledging that all Article III

courts possess the "inherent jurisdiction . . . to determine their jurisdiction").

"The standard of review for determinations regarding subject-matter jurisdiction is clear error for factual findings, and *de novo* for the legal conclusion as to whether subject[-]matter jurisdiction exists." *Cohen v. Postal Holdings, LLC,* 873 F.3d 394, 398 (2d Cir. 2017) (quoting *Lyndonville Sav. Bank & Tr. Co. v. Lussier,* 211 F.3d 697, 701 (2d Cir. 2000)).

III. Discussion

Oberlander challenges the district court's sanctions orders and its refusal to quash the subpoenas on various grounds. He argues that the district court: (1) ceased to have subject-matter jurisdiction over the case once the government served the April 2017 Subpoena without a sitting grand jury; (2) lacked the power to issue coercive sanctions to enforce compliance with the April 2017 and June 2018 Subpoenas because the issuing grand juries had expired by the time the sanctions orders had issued; and (3) erred in not quashing the April 2017 and June 2018

- Subpoenas on the grounds that they were overbroad and issued in bad faith,
- 2 unduly burdened his First Amendment rights, and compelled him to produce
- 3 certain documents in violation of his Fifth Amendment "act of production"
- 4 privilege. We address each of these issues in turn.

5 A. Validity of April 2017 Subpoena and Jurisdiction Over Later

Proceedings

Oberlander argues that the district court lacked jurisdiction over all proceedings relating to the April 2017 and June 2018 Subpoenas because the April 2017 Subpoena – which was issued without a sitting grand jury – was "never more than a scrap of paper." Oberlander's Br. at 30. We therefore must determine whether the April 2017 Subpoena was invalid when issued and, if so, whether that fact somehow stripped the district court of jurisdiction to consider any subsequent subpoenas issued by later grand juries containing the same information requests or involving the same underlying conduct.

On the first point, we agree with Oberlander. The April 2017 Subpoena was invalid because it was served by the government in the name of an expired grand jury. That the Second Grand Jury was subsequently impaneled before the subpoena's April 19 return date does not alter this conclusion.

It is well settled that more than one grand jury may investigate the same 1 matter. See United States v. Thompson, 251 U.S. 407, 413-15 (1920); see also United 2 States v. Halper, 590 F.2d 422, 433 n.16 (2d Cir. 1978). Nevertheless, each grand 3 jury's investigation is "separate and independent" from its predecessor's, since an 4 investigation "terminates with the grand jury [that] undertakes it." Loubriel v. 5 United States, 9 F.2d 807, 809 (2d Cir. 1926) (Learned Hand, J.).3 On that basis, a 6 subpoena, which is merely an investigative tool, also terminates with the 7 investigating grand jury that issued it. More to the point, the duty imposed by a 8 subpoena to produce documents to, or to testify before, a specific grand jury ceases 9 once that grand jury's term expires. See id. ("When that [grand jury] adjourned, 10 Loubriel was under no further duty to testify [pursuant to the subpoena] "). 11 12 We have never wavered from this long-standing precedent, and at least one other circuit has agreed that each new grand jury must issue its own subpoena. See In 13 re Grand Jury Proceedings ("NITHPO"), 744 F.3d 211, 217-18 (1st Cir. 2014) 14 (reasoning that to hold otherwise "would render the grand jury subpoena process 15 16 all but meaningless" and noting that there is "no great administrative difficulty in

³ That *Loubriel* is nearly a century old is neither here nor there; it may be old, but it is "old precedent, and we are bound to follow [it]." *See Vasquez v. GMD Shipyard Corp.*, 582 F.3d 293, 299 (2d Cir. 2009) (internal quotation marks omitted) (treating as binding opinions issued in 1903 and 1909).

requiring, as a precondition to the use of coercive contempt power, the issuance of a new subpoena for each new grand jury").⁴

Accordingly, the April 2017 Subpoena was invalid from its inception. The 3 subpoena was labeled "4/4/2016[]," the date on which the First Grand Jury was 4 impaneled, reflecting that the subpoena concerned the First Grand Jury's 5 investigation. Gov't App'x at 15–17. But by April 2017, when the subpoena was 6 7 issued, the grand jury – and its investigation – had long since terminated. The subpoena was therefore a nullity, since it required Oberlander to produce 8 documents to and appear before a grand jury that was no longer impaneled, in 9 connection with an investigation that had expired in December 2016. Compliance 10 with such a subpoena was obviously impossible, Loubriel, 9 F.2d at 809, and the 11 district court lacked the power to compel the impossible through coercive 12 13 sanctions.

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⁴ We note, however, that two other circuits have held to the contrary. *See In re Sealed Case*, 223 F.3d 775, 778 (D.C. Cir. 2000) ("Appellant has identified no prejudice arising from enforcement of a subpoena where the originally issuing grand jury has expired and another has indisputably carried the investigation forward."); *In re Grand Jury Proceedings*, 658 F.2d 782, 783–84 (10th Cir. 1981) (reasoning that "to hold that a second subpoena is required would simply result in a complete waste of judicial time" and limiting the holding in *Loubriel* to subpoenas calling for testimony before a grand jury). Nevertheless, we find the analysis provided by *Loubriel* and *NITHPO* to be more compelling.

But that finding does not end our inquiry. Even though the April 2017 1 2 Subpoena was invalid when issued, the district court could clearly enforce the June 2018 Subpoena, which was properly issued by the then-impaneled Second Grand 3 Jury. See 28 U.S.C. § 1826(a) (granting district courts the authority to sanction a 4 recalcitrant witness "in any proceeding before or ancillary to any . . . grand jury"); 5 In re Doe, 860 F.2d 40, 49 (2d Cir. 1988) (explaining that district courts have 6 "inherent supervisory power" to enforce grand jury subpoenas); cf. Cosme v. IRS, 7 708 F. Supp. 45, 47 (E.D.N.Y. 1989) (holding that the district court had jurisdiction 8 9 over a summons even though it lacked jurisdiction over two related summonses, which were issued to entities outside of the district). We are aware of no authority 10 suggesting that the issuance of an invalid subpoena automatically strips the court 11 12 of subject-matter jurisdiction to enforce subsequent subpoenas issued by a properly impaneled and still-sitting grand jury investigating the same alleged 13 misconduct. To the contrary, in other contexts, we have recognized that even "if 14 a jurisdictional defect exists at some time prior to a district court's entry of 15 16 judgment, the court's judgment is still valid if the jurisdictional defect is cured before final judgment is entered." Brown v. Eli Lilly & Co., 654 F.3d 347, 356 (2d 17 Cir. 2011); see also Hallingby v. Hallingby, 574 F.3d 51, 56 (2d Cir. 2009) ("[T]he 18

- critical issue [is] whether the district court had subject matter jurisdiction at any
- 2 time before it rendered judgment." (quoting Briarpatch Ltd. v. Phoenix Pictures, Inc.,
- 3 373 F.3d 296, 301 (2d Cir. 2004)). We therefore have little trouble concluding that
- 4 the district court had authority to enforce the June 2018 Subpoena while the
- 5 Second Grand Jury, which issued it, was still impaneled.
- 6 B. Power to Issue Coercive Sanctions to Compel Compliance with a
 7 Subpoena After the Issuing Grand Jury Has Expired
- 8 Oberlander next argues that even if the June 2018 Subpoena was validly
- 9 issued, the district court's October 23, 2018 and November 8, 2018 sanctions orders
- were invalid because they were issued after the Second Grand Jury had already
- expired. Because "the law does not compel the impossible," NITHPO, 744 F.3d
- 12 at 212, we agree.
- As an initial matter, the district court had jurisdiction to enforce the
- June 2018 Subpoena when it issued its June 27, 2018 and September 25, 2018
- orders. At that time, the subpoena, having been validly issued by a still-sitting
- grand jury, was enforceable. And had the district court issued coercive sanctions
- at that time or at any point before the Second Grand Jury expired on October 17,
- 18 2018 we would have no hesitation in upholding that order. But it did not. The

- district court instead waited until after the Second Grand Jury's term expired to finally hold Oberlander in contempt.
- Once the issuing grand jury expired, Oberlander's duty to comply with the June 2018 Subpoena ceased. See Loubriel, 9 F.2d at 809. And, as we previously held in Loubriel, Oberlander cannot be "compelled to discharge a duty which ha[s] ended." Id. To hold otherwise would place Oberlander in the untenable position of being subject to civil sanctions without the ability to purge himself of contempt. See Shillitani v. United States, 384 U.S. 364, 371 (1966) ("Where the grand jury has been finally discharged, a contumacious witness can no longer be confined since he then has no further opportunity to purge himself of contempt.").
 - The government attempts to sidestep this logic, arguing that Oberlander can still purge himself of contempt because (i) the district court ordered Oberlander to produce documents directly to the government, not the grand jury and (ii) a successor grand jury has since been impaneled to continue the investigation. We disagree.

First, the government does not identify any authority for the district court's orders except the expired June 2018 Subpoena. And, as we held in *Loubriel*, any order to produce evidence pursuant to an expired grand jury's subpoena is "void."

9 F.2d at 809; see also United States v. First Nat'l City Bank, 396 F.2d 897, 900 n.9 (2d 1 2 Cir. 1968) ("[T]he punishment [of civil contempt] c[annot] extend beyond the expiration of the life of the Grand Jury."). The fact that the district court ordered 3 Oberlander to produce the documents to the government directly is of no moment, 4 since the government is not authorized to stand in the shoes of the grand jury. To 5 hold otherwise would effectively overturn Loubriel and, more importantly, reduce 6 the grand jury to a quaint fiction. Cf. Branzburg v. Hayes, 408 U.S. 665, 687 (1972) 7 ("Grand jury proceedings are constitutionally mandated for the institution of 8 federal criminal prosecutions for capital or other serious crimes, and its 9 constitutional prerogatives are rooted in long centuries of Anglo-American 10 history." (internal quotation marks omitted)); id. at 690 ("[T]he grand jury plays 11 an important, constitutionally mandated role "); Trump v. Vance, 941 F.3d 631, 12 643-44 (2d Cir. 2019) ("[T]he grand jury has a central role in our system of 13 federalism . . . [and] [w]e are thus hesitant to interfere with the ancient role of the 14 grand jury." (internal quotation marks omitted)). 15 Second, as discussed above, a grand jury cannot merely pick up an 16

Second, as discussed above, a grand jury cannot merely pick up an investigation from where its predecessor left off. *Loubriel*, 9 F.2d at 809. Each is a separate entity conducting its own investigation. Just as evidence and testimony

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presented to one grand jury must be re-presented to a new grand jury, see, e.g., In 1 2 re Grand Jury Matter #3, 847 F.3d 157, 160 (3d Cir. 2017) (noting that evidence presented to an initial grand jury was re-presented to a subsequent grand jury 3 before it issued a superseding indictment); see also United States v. Guillen, No. 17-4 cr-512 (KMW), 2018 WL 5831318, at *7 (S.D.N.Y. Nov. 7, 2018) (same); United States 5 v. Allen, No. 09-cr-329 (RJA), 2014 WL 1745933, at *2 (W.D.N.Y. Apr. 30, 2014) 6 7 (same), so too must the new grand jury issue new investigative subpoenas to obtain evidence previously sought by but not produced to an earlier grand jury. 8 To be sure, requiring each subsequent grand jury to issue nearly identical 9 subpoenas may result in more paperwork for the government. But, like the First 10 Circuit, "we see no great administrative difficulty in requiring, as a precondition 11 12 to the use of coercive contempt power, the issuance of a new subpoena for each new grand jury." NITHPO, 744 F.3d at 218. And it certainly will not require much 13 effort on the part of the government to stay abreast of the expiration dates of the 14 grand juries charged with investigating serious and potentially criminal conduct. 15 16 Indeed, federal law allows for grand jury terms to be extended beyond 18 months when such "an extension is in the public interest." Fed. R. Crim. P. 6(g) (limiting 17 extensions to "no more than 6 months, except as otherwise provided by statute"); 18

- see also 18 U.S.C. § 3331(a) (allowing for the term of certain "special grand jur[ies]"
- to be extended up to 36 months when "the district court determines [that] the
- 3 business of the grand jury has not been completed").
- 4 Accordingly, the district court's authority to enforce the June 2018 Subpoena
- 5 ceased when the issuing grand jury's term expired on October 17, 2018. We
- 6 therefore vacate the district court's October 23, 2018 and November 8, 2018
- 7 sanctions orders for lack of jurisdiction.⁵
- 8 That is not to say that the district court stands powerless in the face of
- 9 Oberlander's recalcitrance and repeated violations of court orders. On remand,
- the district court is certainly free to consider whether to initiate criminal contempt
- proceedings against Oberlander.⁶ See Fed. R. Crim. P. 42 (providing courts with
- the power to initiate criminal contempt prosecutions); see also Fed. R. Crim. P. 17(g)
- 13 ("The court . . . may hold in contempt a witness who, without adequate excuse,

⁵ As we vacate the district court's sanctions order, we do not reach Oberlander's alternative arguments that the sanctions were improper because he was not granted a hearing, that the record did not demonstrate that the amount imposed was reasonable, or that he was denied his right to counsel with respect to the sanctions order.

⁶ The one-year statute of limitations prescribed by 18 U.S.C. § 3285 applies only to contempt proceedings "within [18 U.S.C. §] 402." Because Oberlander's contempt "was committed in disobedience of a court order entered in an action prosecuted on behalf of the United States," § 402 is inapplicable. *See United States v. Woodard*, 675 F.3d 1147, 1150–51 (8th Cir. 2012) (alterations omitted) (quoting *United States v. Miller*, 588 F.2d 1256, 1262 (9th Cir. 1978)).

disobeys a subpoena issued by a federal court in that district."). Whereas civil 1 2 contempt seeks to compel compliance with the court's orders for the benefit of the complainant, the purpose of criminal contempt "is punitive, to vindicate the 3 authority of the court." In re Weiss, 703 F.2d 653, 661 (2d Cir. 1983) (quoting 4 Gompers v. Buck's Stove & Range Co., 221 U.S. 418, 441 (1911)); see also 18 U.S.C. § 401 5 (providing that a court shall have the power to punish "contempt of its authority"). 6 7 As explained above, the district court here could not hold Oberlander in civil contempt because he would be unable to purge himself of that contempt. But that 8 inability is irrelevant in a criminal contempt action, which is punitive in nature. 9 See In re Grand Jury Proceedings, 871 F.2d 156, 162 (1st Cir. 1989) (recognizing that 10 "the court always has available the sanction of criminal contempt" where a witness 11 has not complied with an expired grand jury's subpoena); cf. Shillitani, 384 U.S. at 12 371 ("Having sought to deal only with civil contempt, the District Courts lacked 13 authority to imprison petitioners for a period longer than the term of the grand 14 jury." (emphasis added)). 15

C. Motion to Quash

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Our decision that the June 2018 Subpoena is now unenforceable does not render Oberlander's motion to quash moot. We have jurisdiction to review the

issues raised in that motion because this dispute is "capable of repetition, yet evading review." *United States. v. Juvenile Male*, 564 U.S. 932, 938 (2011) (internal quotation marks omitted).

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This exception to the mootness doctrine applies "where (1) the challenged action is in its duration too short to be fully litigated prior to cessation or expiration, and (2) there is a reasonable expectation that the same complaining party will be subject to the same action again." Id. (internal quotation marks and alterations omitted). Both requirements are met here. As the history of this dispute demonstrates, the relatively short duration of the grand jury has made it practically impossible to fully litigate Oberlander's challenges to the subpoena. See In re Grand Jury Subpoena Served Upon Doe, 781 F.2d 238, 243 (2d Cir. 1986) (en banc) ("Grand jury investigations must proceed expeditiously. The length of time required for appellate review [of a motion to quash a subpoena] often is protracted."). Moreover, a successor grand jury has already initiated a similar investigation and has issued a new subpoena seeking the same documents and testimony as the June 2018 Subpoena. And, as noted above, even if that grand jury has itself expired, the district court may well choose to institute criminal contempt proceedings against Oberlander, which would no doubt raise similar issues

concerning the June 2018 Subpoena's validity. It is therefore apparent that this dispute is alive and well. *See id.* (holding that a motion to quash a grand jury subpoena falls within the "capable of repetition yet evades review" exception to mootness (internal quotation marks omitted)); *see also NITHPO*, 744 F.3d at 218–19 (holding that a challenge to a subpoena is not moot where a successor grand jury is investigating the same conduct). Accordingly, there is no bar to our consideration of Oberlander's motion to quash on the merits.

Oberlander argues that the district court abused its discretion in denying his motion to quash the June 2018 Subpoena because the subpoena (i) was overbroad and issued in bad faith; (ii) improperly burdened his First Amendment rights; and (iii) called for the production of incriminating personal records in violation of the Fifth Amendment. We disagree.

1. Overbreadth & Bad Faith

Oberlander's contention that the June 2018 Subpoena was invalid because it was overbroad and issued in bad faith fails for a number of reasons.

First, the district court did not abuse its discretion in finding that the June 2018 Subpoena was reasonable in scope. Because the grand jury's function "is to inquire into all information that might possibly bear on its investigation until it has identified an offense or has satisfied itself that none has occurred," the grand

jury necessarily "paints with a broad brush." United States v. R. Enters., Inc., 498 U.S. 292, 297 (1991). Thus, a grand jury subpoena is unreasonably broad only if "there is no reasonable possibility that the category of materials the [g]overnment seeks will produce information relevant to the general subject of the grand jury's investigation." Id. at 301. Oberlander, as the party seeking to quash the subpoena, bears the heavy burden of making that showing. In re Liberatore, 574 F.2d 78, 83 (2d Cir. 1978) ("[T]he party seeking to quash a subpoena must carry the burden of showing that the information sought bears no conceivable relevancy to any legitimate object of investigation by the federal grand jury." (internal quotation marks omitted)).

Oberlander argues that he has met this burden because the subpoena demanded the production of records for all communications between Oberlander and eight reporters that in any way concerned the individuals and entities associated with the litigations underlying the sealing orders. According to Oberlander, the subpoena instead should have been limited to only those communications concerning information subject to the sealing orders. But given the "broad brush" with which grand juries paint, the subpoena was sufficiently related to Judge Cogan's criminal referral. *See R. Enters.*, 498 U.S. at 297. This is

especially true in light of the grand jury's authority to "investigate merely on suspicion that the law is being violated, or even just because it wants assurance

that it is not." *United States v. Morton Salt Co.*, 338 U.S. 632, 642–43 (1950).

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- Second, the district court also reasonably concluded that the subpoena was 4 not issued in bad faith or otherwise used for an improper purpose. "A grand jury 5 subpoena is presumed to have a proper purpose," and the party challenging the 6 subpoena "bears the burden of showing that the grand jury has exceeded its legal 7 powers." United States v. Salameh, 152 F.3d 88, 109 (2d Cir. 1998) (citing R. Enters., 8 498 US. at 300–01). To do so, that party "must present 'particularized proof' of an 9 improper purpose to overcome the presumption of propriety of the grand jury 10 subpoena." Id. (quoting United States v. Mechanik, 475 U.S. 66, 75 (1986)). 11
 - Oberlander's arguments fall well short of that mark. Most of his allegations predate the criminal referral and concern the conduct of the referring court, rather than the government or the grand jury. For example, Oberlander suggests without any support that Judge Cogan was biased against him. His remaining allegations fare no better. For instance, Oberlander bemoans the length of the investigation, but fails to explain why the investigation's timeline was unreasonable or how it offers "particularized proof" of bad faith. *See Salameh*, 152

F.3d at 109 (internal quotation marks omitted). Oberlander also suggests that the government intentionally sought to enforce an invalid subpoena in initiating this action, and then intentionally concealed that fact. But that claim is at best speculative. And although Oberlander asserts that the conduct under investigation did not violate valid court orders, even if true, that would not render the investigation improper. See, e.g., United States v. Williams, 504 U.S. 36, 48 (1992) (noting that a grand jury "need not identify the offender it suspects, or even the precise nature of the offense it is investigating" (internal quotation marks omitted)); R. Enters., 498 U.S. at 297.

2. First Amendment Burdening

Oberlander next argues that the district court erred in finding that the subpoenas did not burden his First Amendment rights, and that it should have applied "a heightened scrutiny, compelling interest test" to the subpoena, because it sought documents related to Oberlander's communications with the press. Oberlander's Br. at 31. But a potential witness is not excused from compliance with a grand jury subpoena merely because the subpoena concerns the witness's communications with reporters. *See Branzburg*, 408 U.S. at 695, 700. And this Court previously rejected Oberlander's First Amendment challenges to the

- underlying sealing orders and injunctions. See, e.g., Roe, 428 F. App'x at 66–67.
- 2 Oberlander's First Amendment arguments are thus meritless.

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3. Fifth Amendment Act of Production Privilege

Lastly, Oberlander argues that the district court abused its discretion in 4 refusing to permit him to withhold certain documents on Fifth Amendment 5 6 grounds. In particular, Oberlander tells us that he is entitled to assert a Fifth Amendment privilege with respect to all documents predating the January 2013 7 incorporation of his law firm. The district court concluded that those documents 8 were created in Oberlander's professional capacity and were therefore ineligible 9 for protection under the Fifth Amendment. We agree with the district court's 10 ultimate conclusion, though we affirm on slightly different grounds. *See Thyroff v.* 11 Nationwide Mut. Ins. Co., 460 F.3d 400, 405 (2d Cir. 2006) ("[W]e are free to affirm a 12 decision on any grounds supported in the record, even if it is not one on which the 13 trial court relied."). 14

The Fifth Amendment guarantees that no individual "shall be compelled in any criminal case to be a witness against himself." U.S. Const. amend. V; see also Lefkowitz v. Turley, 414 U.S. 70, 77 (1973) (acknowledging that the Fifth Amendment may be invoked outside of criminal proceedings). Although that guarantee plainly applies to statements, its reach is not so limited – it applies to

any "compelled incriminating communications . . . that are 'testimonial' in character." *United States v. Hubbell*, 530 U.S. 27, 34 (2000). "Because the act of producing documents can be both incriminating and testimonial . . . a subpoenaed party may be able to resist production on Fifth Amendment grounds." *In re Grand Jury Subpoena Issued June 18*, 2009 ("ASC"), 593 F.3d 155, 157 (2d Cir. 2010); *see also Fisher v. United States*, 425 U.S. 391, 410 (1976) (acknowledging that the Fifth Amendment guarantees an act-of-production privilege).

It is well understood, however, that an individual may not assert a Fifth 8 9 Amendment privilege on behalf of a "collective entity" -i.e., "an[y] organization which is recognized as an independent entity apart from its individual members," 10 such as a corporation or partnership. *Bellis v. United States*, 417 U.S. 85, 92 (1974); 11 see also Braswell v. United States, 487 U.S. 99, 104–10 (1988); ASC, 593 F.3d at 157–59. 12 This "collective entity" exception applies to any testimonial privilege under the 13 Fifth Amendment, including the act-of-production privilege. See Braswell, 487 U.S. 14 at 109–10 ("We cannot agree . . . that [Fisher] rendered the collective entity rule 15 16 obsolete."). Thus, when a witness refuses to produce documents on Fifth 17 Amendment grounds, the court must distinguish between those documents that

- are personal in nature, and therefore may be withheld, and those that are corporate
- 2 in nature, and therefore fall within the "collective entity" exception.
- Although drawing this distinction is not always an easy task, we have
- 4 developed a non-exhaustive multi-factor balancing test under which district
- 5 courts are to consider:
- [W]ho prepared the document, the nature of its contents,
- 7 its purpose or use, who maintained possession and who
- had access to it, whether the corporation required its
- 9 preparation, and whether its existence was necessary to
- the conduct of the corporation's business.
- 11 Grand Jury Subpoena Duces Tecum Dated Apr. 23, 1981 Witness v. United States
- 12 ("Grand Jury Witness"), 657 F.2d 5, 8 (2d Cir. 1981).
- Here, Oberlander argues that the documents created when he was a sole
- proprietor are personal in nature and thus do not fall within the "collective entity"
- 15 exception. Oberlander is correct to the extent that an unincorporated sole
- proprietorship is not a "collective entity," and its documents are therefore entitled
- to Fifth Amendment protection. *See United States v. Doe*, 465 U.S. 605, 612–14 (1984)
- 18 (holding that the compelled production of a sole proprietorship's records would
- violate the Fifth Amendment); see also Braswell, 487 U.S. at 104 ("Had petitioner
- 20 conducted his business as a sole proprietorship, Doe would require that he be
- 21 provided the opportunity to show that his act of production would entail

- testimonial self-incrimination."). But simply because a document was not created
- 2 by a corporation does not mean that it cannot later become a corporate record.
- 3 Indeed, the identity of a document's creator is merely one of many factors to be
- 4 considered in divining its nature. See Grand Jury Witness, 657 F.2d at 8.
- 5 Having applied the *Grand Jury Witness* test to the facts in the record before us, we conclude that the documents targeted by the June 2018 Subpoena are 6 7 corporate in nature and thus exempt from the Fifth Amendment. The subpoena was directed to the custodian of records for Oberlander's corporate entity, thereby 8 reaching only records in the corporation's possession. Moreover, the records were 9 maintained for corporate purposes and necessary to the conduct of the 10 corporation's business: they pertained to the representation of clients that began 11 12 pre-incorporation but continued post-incorporation. For example, Oberlander 13 represented Jody Kriss from at least 2010 through 2015. See Letter Motion, Kriss v. BayRock Grp., LLC, 10-cv-3959 (LGS) (S.D.N.Y. Mar. 26, 2015), ECF No. 134. Thus, 14 any pre-incorporation records concerning Oberlander's representation of Kriss 15 have now become necessary corporate documents. Accordingly, though these 16 records were created before Oberlander incorporated his law firm, they have since 17

- become corporate in nature and are exempt from protection under the Fifth
- 2 Amendment.

3 IV. Conclusion

- For the reasons stated above, we **VACATE** the district court's October 23,
- 5 2018 and November 8, 2018 orders. We **AFFIRM** the district court's June 27, 2018
- and September 25, 2018 orders. We further **REMAND** to the district court for
- 7 proceedings consistent with this opinion.