

1 IN THE

2 **United States Court of Appeals**  
3 **For the Second Circuit**

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5 AUGUST TERM, 2021

6 ARGUED: OCTOBER 19, 2021

7 DECIDED: JANUARY 28, 2022

8  
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10 No. 20-3760-cv

11  
12 JIM R. FIELDS,

13 *Plaintiff,*

14  
15 *v.*

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17 KILOLO KIJAKAZI, M.D., ACTING COMMISSIONER OF SOCIAL SECURITY,

18 *Defendant-Appellee,*

19  
20 *v.*

21  
22 LAW OFFICE OF CHARLES E. BINDER AND HARRY J. BINDER, LLP,

23 *Real-Party-in-Interest-Appellant.*<sup>1</sup>

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28 Appeal from the United States District Court  
29 for the Southern District of New York.

30 No. 1:18-cv-02072-SDA – Stewart D. Aaron, *Magistrate Judge.*

<sup>1</sup> The Clerk of Court is directed to amend the caption as set forth above.

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Before: CALABRESI, POOLER, AND PARKER, *Circuit Judges*.

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Real-party-in-interest Law Office of Charles E. Binder and Harry J. Binder, LLP (“Binder & Binder”) appeals from the September 5, 2020, order of the United States District Court for the Southern District of New York (Stewart D. Aaron, *M.J.*) granting in part and denying in part the firm’s motion for attorney’s fees in a Social Security disability case. *See* 42 U.S.C. § 406(b). The district court found that the requested amount, though authorized by a contingency agreement between Binder & Binder and Mr. Fields, would result in an impermissible “windfall.” It therefore found Binder & Binder’s requested fee to be unreasonable and reduced it by more than half. We hold that for a court to find an attorney’s agreed-upon contingency fee unreasonable under § 406(b) on the sole ground that it constitutes a windfall, it must be truly clear that the high fee represents a sum unearned by counsel. Because the requested fee in this case is not such a windfall, we **REVERSE** the district court and **REMAND** with instructions to order the Social Security Administration to release the requested fee to Binder & Binder.

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DANIEL S. JONES, Law Office of Charles E. Binder and Harry J. Binder,  
LLP, New York, NY, *for Real-Party-in-Interest-Appellant.*

JOSEPH A. PANTOJA, Assistant United States Attorney (Christopher  
Connolly, Assistant United States Attorney, *on the brief*), *for* Audrey  
Strauss, United States Attorney for the Southern District of New York,  
New York, NY, *for Defendant-Appellee.*

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11 CALABRESI, *Circuit Judge:*

12 This case and cases like it are about getting parties who are disabled what  
13 they are owed while encouraging truly good lawyers to take on their cases. The  
14 question before us involves the role of contingency fees in achieving these goals.  
15 A contingency fee charged in any given winning case is likely to be high in relation  
16 to the hours actually spent on the case by the lawyer. But, without contingency  
17 fees, people in need of good lawyers would often not be able to hire them.

18 To deal with this problem in Social Security disability cases, Congress  
19 capped contingency fees at twenty-five percent of the claimant’s past-due benefits  
20 and charged courts with ensuring that resulting fees are “reasonable.” *See* 42  
21 U.S.C. § 406(b)(1)(A). Both our court and the Supreme Court have set out  
22 guidelines for courts conducting this reasonableness analysis, instructing them to  
23 consider: a) the character of the representation and the result the representative

1 achieved, b) whether a claimant’s counsel is responsible for undue delay,<sup>2</sup> and c)  
2 whether there was fraud or overreaching in the making of the contingency  
3 agreement. *See Gisbrecht v. Barnhart*, 535 U.S. 789, 808 (2002); *Wells v. Sullivan*  
4 (“*Wells II*”), 907 F.2d 367, 372 (2d Cir. 1990).

5 All that is clear enough. But, as a part of the reasonableness determination,  
6 a district court must also consider whether a requested fee would result in a  
7 “windfall” to counsel. *See Gisbrecht*, 535 U.S. at 808; *Wells II*, 907 F.2d at 372. This  
8 factor can create problems. In the case before us, the district court found counsel’s  
9 requested fee to be unreasonable based on windfall concerns. And it found the fee  
10 to be a windfall because, after reviewing other similar cases, the de facto hourly  
11 rate achieved by the contingency agreement was on the high end of the spectrum  
12 for such cases.

13 This determination was error. For a district court to find that the fee  
14 provided by a contingency agreement in such cases is unreasonable, and to do so  
15 solely on the grounds that the amount requested is a windfall, it must first be truly  
16 clear that the fee is unearned by counsel. That was not the case here. Because we  
17 conclude that there is no windfall in this case, and because there is no other reason  
18 to think that the fee requested is unreasonable, we reverse the district court’s order  
19 and remand with instructions to award the requested fee.

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<sup>2</sup> Undue delay can be a particular problem in cases like these, in which past-due benefits are at stake. Because delay increases the size of a plaintiff’s recovery, it may also increase disproportionately a lawyer’s contingent fee recovery. *See Gisbrecht v. Barnhart*, 535 U.S. 789, 791 (2002) (noting that where “the attorney is responsible for delay,” the attorney should not be allowed to “profit from the accumulation of benefits during the pendency of the case in court”).

1 **BACKGROUND**

2 In 2011, Jim R. Fields retained the Law Office of Charles E. Binder and Harry  
3 J. Binder, LLP, (“Binder & Binder”), to represent him in a claim for disability  
4 benefits under the Social Security Act. After obtaining the assistance of Binder &  
5 Binder, Mr. Fields filed an application for Social Security disability benefits on  
6 September 15, 2011, claiming an onset of disability as of February 12, 2009. When  
7 his claim was denied, Mr. Fields requested a hearing before an Administrative  
8 Law Judge (“ALJ”). That hearing took place before ALJ Dennis G. Katz on October  
9 15, 2012.

10 In a decision dated November 8, 2012, ALJ Katz found that Mr. Fields was  
11 not disabled for purposes of Social Security. Mr. Fields requested that the Appeals  
12 Council review that decision, but, on July 8, 2014, the Appeals Council denied the  
13 request for review.

14 Mr. Fields then signed a retainer agreement authorizing Binder & Binder to  
15 appeal the denial of disability benefits in federal court. Accordingly, the firm filed  
16 a civil complaint in the United States District Court for the Southern District of  
17 New York on August 25, 2014, seeking review of the agency’s decision denying  
18 benefits to Mr. Fields. Before an answer was filed, the parties agreed to have the  
19 case remanded for further administrative proceedings, and, on November 19,  
20 2014, the district court (Ronnie Abrams, *J.*) entered an order remanding the case  
21 pursuant to the stipulation of the parties. The Appeals Council, in turn, sent the  
22 claim back to the ALJ for a new hearing.

1           On October 20, 2016, ALJ Katz heard Mr. Fields’s claim for a second time,  
2 and, in a decision dated October 31, 2016, again found that Mr. Fields did not  
3 qualify for disability benefits. While ALJ Katz conceded that Mr. Fields could not  
4 perform the type of work he had in the past, he found that Mr. Fields retained the  
5 “residual functional capacity” to perform “light work” in jobs that were available  
6 and hence was not disabled. Mr. Fields once again appealed, and the Appeals  
7 Council, for a second time, denied review.

8           After entering into another retainer agreement with Binder & Binder, Mr.  
9 Fields again sought review of the agency’s decision in federal court and filed a  
10 second suit in the Southern District on March 7, 2018. The Commissioner replied  
11 by filing the administrative record on July 9, 2018, and Mr. Fields then moved for  
12 judgment on the pleadings. In support of this motion, Binder & Binder submitted  
13 a 19-page memorandum of law, summarizing years of medical evidence relating  
14 to Mr. Fields’s disability and arguing that the ALJ, in determining Mr. Fields’s  
15 residual functional capacity, had failed to weigh the medical opinion evidence  
16 properly.

17           The parties again stipulated to a remand for further administrative  
18 proceedings, and, on October 29, 2018, the district court (Stewart D. Aaron, *M.J.*)  
19 entered an order remanding the case to the agency.<sup>3</sup> Based on this success in  
20 obtaining remand, Binder & Binder sought attorney’s fees under the Equal Access

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<sup>3</sup> The parties consented to proceeding before a magistrate judge. *See* 28 U.S.C. § 636(c).

1 to Justice Act (“EAJA”), 28 U.S.C. § 2412, and the court ordered the Commissioner  
2 to pay \$5,100 in EAJA fees.<sup>4</sup>

3       Following the district court’s remand to the agency, the Appeals Council  
4 determined that the ALJ “did not rely on medical evidence of record in  
5 establishing [Mr. Fields’s] residual functional capacity” and remanded the case for  
6 further development of the record and an opportunity for a new hearing. Joint  
7 App’x at 38-39. It also directed that, on remand, the case be assigned to a different  
8 ALJ. *Id.* at 39. ALJ Kieran McCormack conducted an administrative hearing on  
9 October 2, 2019, and a supplemental hearing on April 8, 2020. On April 13, 2020,  
10 ALJ McCormack issued a fully favorable decision, finding that Mr. Fields was  
11 disabled and had been disabled since the asserted onset of disability on February  
12 12, 2009. The Social Security Administration calculated Mr. Fields’s past-due  
13 benefits at \$160,680.00. *See id.* at 67. It withheld twenty-five percent of this amount  
14 (\$40,170.00) for potential attorney’s fees, and found that, subject to the  
15 continuation of his disability, Mr. Fields was entitled to monthly payments of  
16 \$1,349.00 in the future. *Id.*

17       Following this successful outcome, Binder & Binder applied for attorney’s  
18 fees under 42 U.S.C. § 406(b)(1). The retainer agreement with Mr. Fields provided  
19 that, subject to the approval of the district court or Social Security Administration,  
20 Binder & Binder would receive up to twenty-five percent of any award of past-due

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<sup>4</sup> EAJA is a fee-shifting provision that allows for limited attorney’s fees payable by the United States to the prevailing party where the position of the United States was not “substantially justified.” 28 U.S.C. § 2412(d)(1)(A).

1 benefits secured. Citing the language in the retainer agreement and counsel's  
2 extensive experience in the field, Binder & Binder requested \$40,170.00 in  
3 attorney's fees. *See id.* at 59. At the same time, and upon receipt of this amount,  
4 Binder & Binder agreed to remit the previously awarded EAJA fees to Mr. Fields.  
5 *See id.*

6 In the memorandum of law supporting this motion for fees, Binder & Binder  
7 noted that the requested fees "would result in a *de facto* hourly rate of  
8 approximately \$1,556.98 an hour" and pointed to district courts in the Second  
9 Circuit that had allowed comparable *de facto* hourly rates. *Id.* at 74. Binder &  
10 Binder urged the district court to consider the fact that they had represented Mr.  
11 Fields "for many years" through "multiple hearings and appeals," all the while  
12 facing the risk of nonpayment that is inherent in contingency representations. *Id.*  
13 at 75-77.

14 The Commissioner filed a response shortly thereafter "to advise the Court  
15 of the [Commissioner's] view with respect to [the] fee request." *Id.* at 80.<sup>5</sup> While  
16 recognizing that the district court "must make its own determination as to whether  
17 a *de facto* hourly rate of \$1,556.98 is reasonable and not a windfall" and while  
18 noting that "courts within . . . the Second Circuit have approved and disapproved

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<sup>5</sup> The Supreme Court has explained the role the government plays in such cases. *See Gisbrecht v. Barnhart*, 535 U.S. 789, 798 n.6 (2002).

1 comparable hourly rates,” the Commissioner advised that “a *de facto* hourly rate  
2 of \$1,556.98 is on the higher end of what some courts have approved.” *Id.* at 81.<sup>6</sup>

3 The district court granted in part and denied in part Binder & Binder’s  
4 motion for attorney’s fees. *See Fields v. Saul*, 1:18-cv-02072 (SDA), 2020 WL  
5 5350483, \*4 (S.D.N.Y. Sept. 5, 2020). In an order dated September 5, 2020, it found  
6 that the requested \$40,170.00 “would result in an unreasonable fee to Binder &  
7 Binder,” and concluded that a reduced award of \$19,350.00 would “adequately  
8 compensate[] Binder & Binder for the time spent on this case, the risks that they  
9 accepted in undertaking the representation . . . on a contingency basis[,] and the  
10 successful result obtained for [Mr. Fields].” *Id.* at \*4. The district court reached  
11 this conclusion despite observing that Binder & Binder had substantial experience  
12 with Social Security cases, had not unreasonably delayed proceedings, had filed  
13 written submissions in the case that were “specific and well supported,” and had  
14 “represented the claimant during multiple hearings and appeals.” *Id.* at \*3-\*4. The  
15 district court’s reduction of the requested fee rested entirely on its belief that a *de*  
16 *facto* hourly rate of \$1,556.98—the requested fee of \$40,170.00 divided by the 25.8  
17 hours expended by Binder & Binder in federal court—would result in an  
18 impermissible windfall. *Id.* at \*4. According to the district court, the lower *de facto*  
19 hourly rate of \$750.00 achieved by its reduced award of \$19,350.00 still would  
20 “satisf[y] the underlying policy goal of ensuring that claimants have qualified  
21 counsel representing them in their social security appeals.” *Id.*

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<sup>6</sup> Binder & Binder forwarded a copy of their motion for fees to Mr. Fields at his last known address, but he took no part in the proceedings.



1 In case of any such judgment, no other fee may be payable or certified  
2 for payment for such representation except as provided in this  
3 paragraph.

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5 42 U.S.C. § 406(b)(1)(A). “The effect of the provision, which was originally  
6 passed in 1965, is threefold”: it “fix[es] a maximum percentage for  
7 contingent fees” of twenty-five percent;<sup>8</sup> “[it] permit[s] recovery of such fees  
8 only out of past due benefits; and [it] require[s] court approval for whatever  
9 amount of such fees should be paid.” *Wells v. Bowen* (“*Wells I*”), 855 F.2d 37,  
10 41 (2d Cir. 1988) (alterations in original and internal quotation marks  
11 omitted).

12 But § 406(b) is not entirely self-explanatory. In *Wells v. Sullivan*  
13 (“*Wells II*”), 907 F.2d 367 (1990), we observed that § 406(b) allows  
14 contingency agreements but “gives no guidance as to how a court should  
15 treat them in determining a ‘reasonable fee.’” *Id.* at 369.

16 Seeking to provide that guidance, we held that “where there is a  
17 contingency fee agreement in a successful social security case, the district  
18 court’s determination of a reasonable fee under § 406(b) must begin with the  
19 agreement, and the district court may reduce the amount called for by the  
20 contingency agreement only when it finds the amount to be unreasonable.”  
21 *Id.* at 371. In so holding, we rejected reliance on “the traditional lodestar  
22 method” utilized in fee-shifting cases, where courts are called on to act as

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<sup>8</sup> Prior to the passage of § 406(b), the Senate Finance Committee observed that lawyers in Social Security cases were charging “inordinately large fees” through contingency agreements for “one-third to one-half” of past-due benefits. S. REP. NO. 89-404, at 2062 (1965).

1 “Solomon-like arbiters of ‘reasonableness’ between the opposing interests  
2 of prevailing plaintiffs and losing defendants.” *Id.* We explained that  
3 “because a successful social security claimant evaluates and pays his own  
4 attorney, a court’s primary focus should be on the reasonableness of the  
5 contingency agreement in the context of the particular case” — “not an  
6 hourly rate determined under lodestar calculations.” *Id.*

7 In evaluating the reasonableness of the contingency agreement in a  
8 given case, *Wells II* instructed courts to “determine whether the contingency  
9 percentage is within the 25% cap” and then to consider “whether there has  
10 been fraud or overreaching in making the agreement, and” — of particular  
11 importance here — “whether the requested amount is so large as to be a  
12 windfall to the attorney.” *Id.* at 372. We explained that a court may reduce  
13 the amount of attorney’s fees “provided it states the reasons for and the  
14 amounts of the deductions.” *Id.*

15 The Supreme Court gave its imprimatur to this interpretation of  
16 § 406(b) in *Gisbrecht v. Barnhart*, 535 U.S. 789 (2002). *Gisbrecht* resolved a split  
17 between circuits that were following a “lodestar method” and circuits  
18 (including ours) that were “giving effect to attorney-client contingent-fee  
19 agreement[s]” when the resulting fees were reasonable. *Id.* at 799. As the  
20 Court explained:

21 Most plausibly read, . . . § 406(b) does not displace  
22 contingent-fee agreements as the primary means by which fees  
23 are set for successfully representing Social Security benefits  
24 claimants in court. Rather, § 406(b) calls for court review of  
25 such arrangements as an independent check, to assure that they  
26 yield reasonable results in particular cases.

1 *Id.* at 807.

2 *Gisbrecht* clarified that courts should “approach fee determinations by  
3 looking first to the contingent-fee agreement, then testing it for  
4 reasonableness,” and provided examples of factors a court might consider  
5 in conducting this reasonableness analysis. *Id.* at 808. First, the Court  
6 pointed to “the character of the representation and the results the  
7 representative achieved,” noting that courts may reduce the requested fees  
8 where the representation is substandard. *Id.* Second, the Court indicated  
9 that a reduction is appropriate where “the attorney is responsible for delay,”  
10 lest the attorney “profit from the accumulation of benefits” during a delay  
11 that the attorney caused. *Id.* And third, a reduction may be in order “[i]f  
12 the benefits are large in comparison to the amount of time counsel spent on  
13 the case” — the so-called “windfall” factor that our court articulated in *Wells*  
14 *II*. *Id.* (citing *Wells II*, 907 F.2d at 372).

15 Most of the factors articulated in *Wells II* and *Gisbrecht* are  
16 straightforward and readily applied. For instance, our district courts are  
17 well-equipped to consider the character of the representation as well as the  
18 result the representative achieved. The same is true as to determining  
19 whether the attorney is responsible for delay, or whether there has been  
20 fraud or overreaching in the making of the contingency agreement.

21 The “windfall” factor, however, is less clear. Both *Wells II* and  
22 *Gisbrecht* reinforced the primacy of contingency agreements in Social  
23 Security cases and rejected reliance on the lodestar method. But some jurists  
24 have expressed frustration that the windfall factor could be read as simply

1 the lodestar method by another name and, as such, incompatible with the  
2 stated approach of these opinions. *See, e.g., id.* at 809 (Scalia, *J.*, dissenting)  
3 (describing the Court’s opinion as an effort to “combine the incompatible”).  
4 We today wish to make clear that the windfall factor does *not* constitute a  
5 way of reintroducing the lodestar method and, in doing so, to indicate the  
6 limits of the windfall factor.

7 II.

8 In determining whether there is a windfall that renders a § 406(b) fee in a  
9 particular case unreasonable, courts must consider more than the de facto hourly  
10 rate. *Accord Jeter v. Astrue*, 622 F.3d 371, 381 (5th Cir. 2010) (“[T]he lodestar  
11 calculation alone cannot constitute *the* basis for an ‘unreasonable’ finding. ... [T]he  
12 district court must also articulate the factors that demonstrate to the court that the  
13 fee is unearned.”). In other words, even a relatively high hourly rate may be  
14 perfectly reasonable, and not a windfall, in the context of any given case.

15 Among the factors to be considered are the ability and expertise of the  
16 lawyers and whether they were particularly efficient, accomplishing in a relatively  
17 short amount of time what less specialized or less well-trained lawyers might take  
18 far longer to do. And in the case before us, there is no doubt that Binder & Binder’s  
19 specialization and expertise enabled them to operate especially efficiently. *See*  
20 *Fields*, 2020 WL 5350483, at \*3 (noting that Binder & Binder is “well experienced in  
21 handling social security cases”).

22 Daniel S. Jones of Binder & Binder spent 22.70 hours working on Mr. Fields’s  
23 case at the federal level, and in that time managed to review the 863-page  
24 administrative record in its entirety, draft a highly detailed 19-page memorandum

1 of law, and successfully negotiate a stipulated remand with the government  
2 lawyers. Joint App'x at 58, 64. Mr. Jones has honed his practice to Social Security  
3 disability law. He spent eight years working as a non-attorney representative of  
4 claimants appearing before the Social Security Administration. *Id.* at 58. Now, as  
5 an attorney, he practices exclusively in the area of federal court appeals of Social  
6 Security disability claims. *Id.*

7 Charles E. Binder of Binder & Binder spent 3.10 hours working on Mr.  
8 Fields's case at the federal level, reviewing and revising the work of Mr. Jones. *Id.*  
9 at 57, 64. Mr. Binder has handled thousands of administrative hearings and  
10 federal appeals in Social Security disability cases, and frequently shares his  
11 expertise with others in the field, lecturing on Social Security disability for the New  
12 York State Bar Association's continuing legal education program, at conferences  
13 organized by the Practicing Law Institute, and before the pro bono panel of the  
14 Eastern District of New York. *Id.* at 57-58. He also has testified before the House  
15 Ways and Means Social Security Subcommittee regarding the Social Security  
16 Disability program. *Id.* at 58.

17 Binder & Binder's ability and expertise allowed it to accomplish in just 25.8  
18 hours what other lawyers might reasonably have taken twice as much time to do.  
19 And the relatively high de facto hourly rate of \$1,556.98 must be viewed in this  
20 context. It would be foolish to punish a firm for its efficiency and thereby  
21 encourage inefficiency. *See Jeter*, 622 F.3d at 380-81 (“[W]e do not read *Gisbrecht's*  
22 ‘windfall’ as support for the proposition that experienced, competent counsel  
23 should be punished for accomplishing an arduous task in a shorter span of time  
24 than less-experienced, less-aggressive counsel.”).

1           Secondly, courts should consider the nature and length of the professional  
2 relationship with the claimant—including any representation at the agency level—  
3 when determining whether a requested fee can truly be deemed a windfall. While  
4 § 406(b) fees compensate counsel for court-related work, consideration of “the  
5 time spent and work performed by counsel on the case when it was pending at the  
6 agency level” can inform a district court’s understanding of “the overall  
7 complexity of the case, the lawyering skills necessary to handle it effectively, the  
8 risks involved, and the significance of the result achieved in district court.” *Mudd*  
9 *v. Barnhart*, 418 F.3d 424, 428 (4th Cir. 2005).

10           Here, Binder & Binder represented Mr. Fields since the start of agency  
11 proceedings in 2011, advocating on his behalf during four separate hearings before  
12 ALJs and in multiple petitions to the Appeals Council. It is quite likely that the  
13 significant investment of time and effort in Mr. Fields’s case at the agency level  
14 further enabled Binder & Binder to operate with efficiency in the federal courts.  
15 *See Fields*, 2020 WL 5350483, at \*4 (acknowledging that “Binder & Binder  
16 represented the claimant during multiple hearings and appeals” at the agency  
17 level and noting that this distinguished this case from some others that found a  
18 windfall).

19           A third factor to consider is the satisfaction of the disabled claimant. Here,  
20 Binder & Binder’s efforts on behalf of Mr. Fields were particularly successful,  
21 resulting in a fully favorable decision from the Social Security Administration. Mr.  
22 Fields stands to receive a six-figure award of past-due benefits as well as ongoing  
23 monthly benefits, after the government fought long and hard to keep him from  
24 recovering anything. It is worth noting that the record contains no indication that

1 Mr. Fields—who, unlike the Commissioner, has a direct financial stake in the fee  
2 determination—objects to the fee award. And counsel specifically represents that  
3 Mr. Fields has not objected to the request for fees. *See* Appellant’s Br. at 22-23; *see*  
4 *also* Brief for Nat’l Org. of Soc. Sec. Claimants’ Reps. as Amicus Curiae Supporting  
5 Petitioners at 2, *Gisbrecht v. Barnhart*, 535 U.S. 789 (2002) (No. 01-131) (asserting  
6 that some claimants “express frustration if the court will not allow them to pay  
7 their attorneys the promised amount”). Rather, it is the Commissioner who is  
8 objecting to the fee award, while occupying the “anomalous role” of “first denying  
9 benefits to a claimant, and then after losing the case, posing as a protector of the  
10 plaintiff, but spending more time and money in order to reduce the fees to be paid  
11 to the claimant’s attorney.” *Wells II*, 907 F.2d at 372.<sup>9</sup> Thanks to Binder & Binder’s  
12 efforts, Mr. Fields has achieved an excellent result in this case, and there is no  
13 reason to think he is dissatisfied.

14 Finally, a fourth important factor to consider is how uncertain it was that  
15 the case would result in an award of benefits and the effort it took to achieve that  
16 result. Lawyers who operate on contingency—even the very best ones—lose a  
17 significant number of their cases and receive no compensation when they do. “In  
18 the absence of a fixed-fee agreement, payment for an attorney in a social security  
19 case is inevitably uncertain, and any reasonable fee award must take account of

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<sup>9</sup> Of course, while the Commissioner “has no direct financial stake in the answer to the § 406(b) question,” she is entitled to “play[] a part in the fee determination resembling that of a trustee for the claimants.” *Gisbrecht*, 535 U.S. at 798 n.6. And we do not mean to imply that the Commissioner has done anything wrong by assuming that role. But all the same, we cannot avoid some skepticism of the Commissioner’s position in such circumstances.

1 that risk.” *Wells II*, 907 F.2d at 371. Here, the case went back up to the district  
2 court several times and, until the end, it was not clear how it would come out. The  
3 success of the claim was far from a sure thing, as evidenced by the fact that it was  
4 denied multiple times at the agency level. And advancing the claim in the district  
5 court was not without effort, as the district court acknowledged when it noted that  
6 Binder & Binder had submitted a 19-page memorandum of law that was “specific  
7 and well supported.” *Fields*, 2020 WL 5350483, at \*3. A windfall is more likely to  
8 be present in a case, unlike this one, where the lawyer takes on a contingency-fee  
9 representation that succeeds immediately and with minimal effort, suggesting  
10 very little risk of nonrecovery. That kind of unearned advantage is what the  
11 windfall concern really is about.

12 Looking at the relevant factors, both separately and together, we are  
13 confident that the fee requested by Binder & Binder is not a windfall. Rather, it is  
14 the product of efficient and effective representation, which drew upon Binder &  
15 Binder’s substantial experience and expertise and was informed by the firm’s  
16 representation of Mr. Fields through years of agency proceedings. And while a de  
17 facto hourly rate that is starkly out of line with de facto hourly rates in other Social  
18 Security cases may suggest a windfall, the rate here is not such an outlier.<sup>10</sup> We

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<sup>10</sup> See *Batista v. Comm’r of Soc. Sec.*, No. 13-CV-4185 (BMC), 2021 WL 6051569, at \*2 (E.D.N.Y. Dec. 21, 2021) (de facto hourly rate of \$1,381.22 for Binder & Binder); *Bate v. Berryhill*, No. 18-CV-1229 (ER), 2020 WL 728784, at \*3 (S.D.N.Y. Feb. 13, 2020) (de facto hourly rate of \$1,506.32 for Binder & Binder); *Begej v. Berryhill*, No. 3:14-cv-128(WIG), 2019 WL 2183105, at \*2 (D. Conn. May 21, 2019) (de facto hourly rate of \$1,289.06 for Binder & Binder); see also *Eric K. v. Berryhill*, No. 5:15-CV-00845 (BKS), 2019 WL 1025791, at \*3 (N.D.N.Y. Mar. 4, 2019) (de facto hourly rate of

1 have previously cautioned against “automatically reducing” reasonable  
2 contingency agreements, cognizant that doing so “would impair claimants’ ability  
3 to secure representation.” *Wells II*, 907 F.2d at 371. To deem Binder & Binder’s  
4 requested fee a windfall, under the circumstances of this case, would be doing  
5 exactly that. Thus, the district court’s finding of a windfall, on this record,  
6 constituted an abuse of discretion.

7 III.

8 The district court’s conclusion that the requested fee was unreasonable  
9 rested entirely on its finding of a windfall. Indeed, the court acknowledged that  
10 all other considerations supported the reasonableness of Binder & Binder’s  
11 request. Having determined that the requested fee would not constitute a  
12 windfall, as that term is properly understood, we conclude that the requested fee  
13 of \$40,170.00 is reasonable and should be granted. *Cf. Crawford v. Astrue*, 586 F.3d  
14 1142, 1152 (9th Cir. 2009) (en banc) (declining to remand for the district court to  
15 redo the § 406(b) analysis where counsel “have waited a long, long time for  
16 payment, and have borne the costs of this appeal out of the fees to which they are  
17 entitled”).

18 CONCLUSION

19 We, therefore, **REVERSE** the district court’s order reducing the requested  
20 fee and **REMAND** with instructions to order the Social Security Administration

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\$1,500); *Kazanjian v. Astrue*, No. 09 CIV. 3678 BMC, 2011 WL 2847439, at \*2 (E.D.N.Y. July 15, 2011) (de facto hourly rate of \$2,100); *Boyd v. Barnhart*, No. 97-cv-7273, 2002 WL 32096590, at \*3 (N.D.N.Y. Oct. 24, 2002) (de facto hourly rate of \$1,324.52).

- 1 to release the withheld fees to Binder & Binder, at which time Binder & Binder
- 2 must, as pledged, remit the EAJA fees to Mr. Fields.