

United States Court of Appeals  
for the Fifth Circuit

United States Court of Appeals  
Fifth Circuit

**FILED**

November 16, 2022

Lyle W. Cayce  
Clerk

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No. 22-70012

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STEPHEN DALE BARBEE,

*Plaintiff—Appellee,*

*versus*

BRYAN COLLIER; BOBBY LUMPKIN; DENNIS CROWLEY,

*Defendants—Appellants.*

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Appeal from the United States District Court  
for the Southern District of Texas  
USDC No. 4:21-CV-3077

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Before DENNIS, ELROD, and WILLETT, *Circuit Judges.*

PER CURIAM:\*

Defendant directors of the Texas Department of Criminal Justice (TDCJ) filed an interlocutory appeal of the district court's grant of a preliminary injunction. We VACATE the district court's preliminary injunction. The district court is not authorized to order the Defendants to adopt a written policy to govern executions in general, and the district court's

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\* Pursuant to 5TH CIRCUIT RULE 47.5, the court has determined that this opinion should not be published and is not precedent except under the limited circumstances set forth in 5TH CIRCUIT RULE 47.5.4.

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two previous injunctions herein to that effect were abuses of its otherwise sound discretion. *See Barbee v. Collier*, No. 22-7011, 2022 WL 16860944 (5th Cir. Nov. 11, 2022). The mandate shall issue forthwith.

IT IS SO ORDERED.

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JAMES L. DENNIS, *Circuit Judge*, concurring:

I concur fully in the majority opinion. I write separately only to describe the sort of narrowly drawn injunctive relief I believe would be appropriate. The district court might have been concerned TDCJ would go back on its word to accommodate Barbee’s spiritual advisor requests, although that seems unwarranted. Nevertheless, even if the district court were to find it necessary, it should only “order[] the accommodation.” *Ramirez v. Collier*, 142 S. Ct. 1264, 1283 (2022). Thus, a proper injunction would require Defendants to permit Barbee’s spiritual advisor to hold Barbee’s hand and to pray at a moderate volume loud enough for Barbee to hear during the execution.<sup>1</sup> *See id.* at 1284 (emphasis added) (stating the “appropriate preliminary relief” is for the district court to order Texas “to permit *audible prayer* [and] *religious touch*”); *see also Gonzales v. Collier*, No. 21-CV-828 (S.D. Tex. July 5, 2022), ECF No. 92 (granting such a preliminary injunction).

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<sup>1</sup> Bobby Lumpkin’s affidavit and Barbee’s proposed preliminary injunction, which Barbee attached to his supplemental briefing in the district court on the issue of whether a preliminary injunction was appropriate, both contain these handholding and moderate volume provisions, among other details the district court may wish to consider.

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JENNIFER WALKER ELROD, *Circuit Judge*, concurring:

I concur in the majority opinion. I also concur with Judge Dennis’s assessment that, if relief were necessary here, the proper remedy would be an injunction directing the State of Texas to allow Stephen Barbee the religious accommodations he requests. *See Ramirez v. Collier*, 142 S. Ct. 1264, 1283 (2022) (If “a court determines that relief is appropriate under RLUIPA, the proper remedy is an injunction ordering the accommodation . . . .”); *ante* at 3. I write separately to explain the findings that would be necessary to justify such an injunction.

Barbee requests that his spiritual advisor be allowed to be present during the execution, to touch his hand, and to pray audibly. When Barbee first made those requests in 2021, the State denied them. But after the Supreme Court handed down *Ramirez*, in which the Court instructed the State to allow similar religious accommodations, the State reversed course, and informed Barbee that he will be allowed the accommodations he seeks. What is more, the Director of the Texas Department of Criminal Justice’s Correctional Institutions Divisions executed an affidavit swearing to provide Barbee the exact relief he requests. The Director also swore that the “approved accommodations will not be withdrawn.”

Despite these assurances, the district court suggests the State might not follow through on its word. *See Barbee v. Collier*, Memorandum and Order, No. 4:22-cv-3077, at 11–14 (S.D. Tex. Nov. 3, 2022). However, it is well established that we must presume that state officials act in good faith. *See, e.g., Sossamon v. Lone Star State of Texas*, 560 F.3d 316, 325 (5th Cir. 2009), *affirmed sub nom. Sossamon v. Texas*, 563 U.S. 277 (2011). To be sure, this presumption can be rebutted. But to do so, the party opposing the State must sponsor specific evidence that demonstrates the State will not act in accordance with the law.

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Here, the record demonstrates that the State fully intends to give Barbee the religious accommodations he seeks. Indeed, it swore under penalty of perjury that it will do so. It could theoretically be the case that the State's promise is not credible. But to issue an injunction ordering the State to provide the religious accommodations would require a specific conclusion that Barbee had rebutted the presumption of good faith. That conclusion, in turn, would require specific findings of fact that the State—over the weight of evidence to the contrary—is acting in bad faith.

With that additional explanation, I concur.