

**IN THE UNITED STATES DISTRICT COURT  
FOR THE SOUTHERN DISTRICT OF ALABAMA  
SOUTHERN DIVISION**

COTTON BAYOU MARINA, INC,	)	
d/b/a TACKY JACK’S	)	
RESTAURANT,	)	
	)	
Plaintiff,	)	
	)	
v.	)	CASE NO. 1:10-cv-00243-WS-C
	)	
BP plc; <i>et al.</i> ,	)	
	)	
Defendants.	)	

**BP DEFENDANTS’ MEMORANDUM OF LAW IN SUPPORT OF  
THEIR MOTION TO DISMISS PLAINTIFF’S COMPLAINT**

Defendants BP America Inc. and BP Products North America Inc. (collectively “BP Defendants”) submit this Memorandum of Law in Support of their Motion To Dismiss. In this purported class action, Plaintiff, an Alabama corporation which “earns income as a restaurant that purchases and serves seafood caught in the Gulf of Mexico,” (Compl. ¶ 5) asserts common law claims of negligence and/or wantonness against Defendants. (Compl. ¶¶ 25-33.) Plaintiff seeks damages incurred “as a result of the oil spill that resulted from the explosion and fire aboard, and subsequent sinking of the oil rig Deepwater Horizon,” on April 20, 2010. (Compl. ¶ 2.) Nowhere in the Complaint does Plaintiff address the requirements of the Oil Pollution Act of 1990 (OPA), 33 U.S.C. §2701, *et seq.*, or the claims process established by BP to comply with OPA’s mandates. Absent

from Plaintiff's Complaint is any allegation that Plaintiff has submitted claims to the OPA-mandated and BP-administered claims process for the damages Plaintiff allegedly incurred. These omissions are fatal to Plaintiff's Complaint.

Plaintiff's Complaint must be dismissed because OPA displaces Plaintiff's claims of negligence and/or wantonness. And, pursuant to OPA, as a mandatory condition precedent to filing a lawsuit against BP for recovery of damages related to the oil spill, a potential litigant must first present its claims to a BP affiliate through the OPA-mandated claims process that BP is carrying out, and BP must deny liability or fail to settle those claims within 90 days after the date of presentment. 33 U.S.C. §2713(a), (c). Failure to comply with these requirements is both a jurisdictional defect and a failure to state a cause of action given that OPA's presentment requirement is an indispensable prerequisite to bringing suit.

Even if OPA had not displaced Plaintiff's negligence and/or wantonness claims, they would still be barred by the economic loss rule of *Robins Dry Dock & Repair Co. v. Flint*, 275 U.S. 303, 309 (1927), or Louisiana state law principles, *see PPG Indus., Inc. v. Bean Dredging*, 447 So. 2d 1058, 1062 (La. 1984), made part of the federal law governing the Outer Continental Shelf. Both *Robins Dry Dock* and similar state doctrine made applicable by federal statute bar recovery of economic losses where, as here, there is not a physical injury to a proprietary interest.

## BACKGROUND

### I. The Deepwater Horizon Incident

The Deepwater Horizon drilling rig was owned and operated by Transocean Ltd. and/or its affiliates. BP did not and does not own or operate the Deepwater Horizon. BP hired Transocean to use the Deepwater Horizon to drill an exploration well on the seabed at Mississippi Canyon Block 252 (“MC252”), which is located in the Gulf of Mexico approximately 130 miles southeast of New Orleans, and 50 miles southeast of Venice, Louisiana. (*See* Compl. ¶ 7.) On April 20, 2010, a fire and explosion occurred onboard the Deepwater Horizon. (*Id.* at ¶ 2.) The rig sank on April 22, 2010. Following this incident, the well began to spill oil. (*Id.*) An extensive spill response operation was activated. (*See* Deepwater Horizon Unified Command Home Page, <http://www.deepwaterhorizonresponse.com>.)

### II. The Oil Pollution Act Claims Process Instituted By BP

The Oil Pollution Act of 1990, among other things, requires a “responsible party” for a vessel or a facility from which oil is discharged to pay specified removal costs and damages. 33 U.S.C. §2702. OPA specifies, with certain exceptions not applicable here, that “all claims for removal costs or damages *shall* be presented first to the responsible party” before the claimant may pursue such costs or damages in court. *Id.* at §2713(a) (emphasis added). If the claim is not

resolved to the claimant's satisfaction within 90 days, only then may the claimant "elect to commence an action in court against the responsible party . . . or to present the claim to the [Oil Spill Liability Trust] Fund" established by the statute. *Id.* at §2713(c). Any claims paid by the Fund may in turn be charged back to the responsible party. *See id.* at §2712(f).

OPA permits harmed parties to recover the following categories of damages from a "responsible party": (a) destruction of, loss of, or loss of use of, natural resources; (b) damages for injury to, or economic losses resulting from the destruction of, real or personal property; (c) damages for loss of subsistence use of natural resources; (d) loss of revenue due to the injury, destruction, or loss of real property, personal property, or natural resources; (e) loss of profits or impairment of earning capacity due to the injury, destruction, or loss of real property, personal property, or natural resources; and (f) damages for the costs of providing increased public services during or after removal activities. *Id.* at §2702(b)(2).

BP Exploration and Production, Inc. ("BPXP") was designated a "responsible party" by the United States Coast Guard, and it has accepted this designation, committing to paying for all legitimate claims for damages covered by OPA resulting from the Deepwater Horizon incident. (*See* BP Home Page, <http://www.bp.com> (follow "Gulf of Mexico response," then follow "How to make

a claim”) (last visited July 6, 2010), screen shot attached hereto as Exhibit 1.)<sup>1</sup> BPXP has instituted a claims process to fulfill its obligations as a designated “responsible party” under OPA. Information about BP’s claims process can be found on BP’s website. (*See id.*) BP has established a toll-free hotline at 1-800-440-0858 accessible twenty-four hours a day, seven days a week that claimants can use to file their claims. (*See id.*) Claimants may also submit their claims online, or choose to work with adjusters working in over 25 regional BP claim center offices opened in communities along the U.S. Gulf Coast, including many located in Alabama. (*See id.*) A copy of the BP claims process manual is available on BP’s web site. (*See id.* (follow “Gulf of Mexico response,” then follow “How to make a claim,” then follow “BP claims process (pdf, 216KB) hyperlink) (last visited July 6, 2010).)

The United States Coast Guard website provides information on the types of claims that may be submitted under the Oil Pollution Act. (*See* United States Coast Guard Oil Spill Claims Home Page, <http://www.uscg.mil/npfc/claims> (last visited July 6, 2010), screen shot attached hereto as Exhibit 2). The Coast Guard

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<sup>1</sup> BP requests that the Court take judicial notice of the fact that the existence of BPXP’s OPA claims process is apparent from the cited websites. *See Marsh v. Butler County*, 268 F.3d 1014, 1049 n.3 (11th Cir. 2001) (taking judicial notice of the location of a city, highway, and business after referencing their locations on the Mapquest internet site); *Mawulawde v. Bd. of Regents of the Univ. Sys. of Ga.*, No. CV 105-099, 2007 WL 2460774, at \*8 n.10 (S.D. Ga. Aug. 24, 2007) (taking judicial notice of a state medical college website “which constitutes a matter of public record”) (citing Fed. R. Evid. 201(b)(2); collecting cases). For the Court’s convenience, we have included screen shots of the cited websites as exhibits in addition to the textual citations.

has posted the following notice: “BP is now accepting claims for the Gulf Coast oil spill. Please call them at 1-800-440-0858.” (*See id.*) Further, a Unified Command was established to manage response operations relating to the April 20, 2010 Deepwater Horizon incident that includes BP, Transocean, the Coast Guard, the National Oceanic and Atmospheric Administration and other federal agencies. (*See* Deepwater Horizon Unified Command Home Page, <http://www.deepwaterhorizonresponse.com> (last visited July 6, 2010), screen shot attached hereto as Exhibit 3.) The website for the Unified Command provides information on BP’s OPA claims process. (*See id.*) The White House and other federal government websites dedicated to the Deepwater Horizon incident also provide information about BP’s claims process. (*See* The White House Deepwater BP Oil Spill Home Page, <http://www.whitehouse.gov/deepwater-bp-oil-spill> (last visited July 6, 2010), screen shot attached hereto as Exhibit 4; *see also* Disaster Assistance Home Page, <http://www.disasterassistance.gov> (last visited July 6, 2010), screen shot attached hereto as Exhibit 5.)

As of July 5, over 95,000 claims have been filed, and more than 47,000 payments have been made, totaling over \$147 million. (*See* BP Home Page, <http://www.bp.com> (follow “Press,” then “Press releases”) (last visited July 6, 2010), screen shot attached hereto as Exhibit 6.) In addition, as of June 4, 2010, BP began sending out a second advance payment to individuals and businesses along the Gulf coast to compensate for the loss of income or net profit due to the

cleanup of the Deepwater Horizon incident. (See BP Home Page, <http://www.bp.com> (follow “Press,” then “Press releases”) (last visited July 6, 2010), screen shot attached hereto as Exhibit 7.)

### **III. Plaintiff’s Complaint Allegations**

Plaintiff in this case alleges causes of action for negligence and/or wantonness. (See Compl. ¶¶ 25-33.) Nowhere in the Complaint does Plaintiff allege that it has presented its claims to the OPA-mandated and BP-administered claims process, allowed BP to either accept or deny the claims, or even allowed 90 days to elapse before Plaintiff filed this case on May 7, 2010.

### **ARGUMENT**

Plaintiff’s claims should be dismissed pursuant to Federal Rules of Civil Procedure 12(b)(1) and 12(b)(6). Under Federal Rule of Civil Procedure 12(b)(1), the court may dismiss a claim for lack of subject matter jurisdiction on “any of three separate bases: (1) the complaint alone; (2) the complaint supplemented by undisputed facts evidenced in the record; or (3) the complaint supplemented by undisputed facts plus the court’s resolution of disputed facts.” *Rance v. D.R. Horton, Inc.*, 316 Fed. Appx. 860, 862 (11th Cir. 2008) (quoting *McElmurray v. Consol. Gov’t of Augusta-Richmond County*, 501 F.3d 1244, 1251 (11th Cir. 2007)). Under Federal Rule of Civil Procedure 12(b)(6), “a claim may be dismissed when a plaintiff fails to allege any set of facts in support of his claim which would entitle him to relief.” See *Magluta v. Samples*, 256 F.3d 1282, 1284

(11th Cir. 2001). Conclusory allegations and legal conclusions will not suffice to prevent a motion to dismiss. *See Watts v. Florida Int’l Univ.*, 495 F.3d 1289, 1295 (11th Cir. 2007). In cursory fashion, Plaintiff asserts negligence and/or wantonness claims for which it seeks recovery of economic losses. (Compl. ¶¶ 25-33.)

Plaintiff’s claims must be dismissed because OPA displaces Plaintiff’s negligence and/or wantonness claims. Even absent displacement by OPA, Plaintiff’s negligence and/or wantonness claims cannot survive because recovery in tort for economic losses is barred pursuant to the rule of *Robins Dry Dock* and federally incorporated Louisiana law.

**I. Plaintiff’s Negligence And/Or Wantonness Claims Must Be Dismissed Because They Are Displaced By OPA.**

**A. The OPA Presentment Requirement Is A Mandatory Condition Precedent To Filing A Lawsuit Against The BP Defendants.**

OPA provides that any prospective plaintiff must first present all its claims for damages resulting from the oil spill stemming from the Deepwater Horizon incident to BPXP before any lawsuit is filed. In relevant part, OPA provides that “*all claims* for removal costs or damages *shall be presented first to the responsible party* or guarantor of the source designated under section 2714(a) of this title.” 33 U.S.C. §2713(a) (emphasis added). *A suit may only be initiated after a claim is presented in accordance with 2713(a), and the responsible party*



*denies all liability for the claim or the claim is not settled by payment within 90 days after the date upon which the claim was presented.* 33 U.S.C. §2713(c) (emphasis added). Plaintiff does not allege that it has complied with this OPA-mandated claims presentment requirement.

In light of OPA’s statutory “presentment” requirement, a court may not entertain damages claims against the BP Defendants “*unless and until* a claimant has presented her claims in compliance with §2713(a).” *Boca Ciega Hotel, Inc. v. Bouchard Transp. Co., Inc.*, 51 F.3d 235, 240 (11th Cir. 1995) (emphasis added); *see also Turner v. Murphy Oil USA, Inc.*, No. 05-4206, 2007 WL 4208986, at \*2 (E.D. La. Nov. 21, 2007) (dismissing OPA claims for lack of jurisdiction because plaintiffs failed to follow the presentment requirement); *Abundiz v. Explorer Pipeline Co.*, No. Civ.A. 300CV2029H, Civ.A. 300CV0508H, Civ.A. 300CV0787H, 2003 WL 23096018, \*5 (N.D. Tex. Nov. 25, 2003) (same).

The OPA claims process is, in other words, “a mandatory condition precedent” to pursuing OPA claims in court. *Boca Ciega*, 51 F.3d at 240; *Gabarick v. Laurin Maritime (Am.) Inc.*, Civil Action No. 08-4007, 2009 WL 102549, at \*3 (E.D. La. Jan. 12, 2009). “[T]he clear text of §2713 creates a mandatory condition precedent barring all OPA claims unless and until a claimant has presented her claims in compliance with §2713(a)...” *Boca Ciega*, 51 F.3d at 240. Thus, courts dismiss lawsuits brought under OPA where the plaintiffs have not followed Section 2713’s presentment requirements. *Id.*; *Marathon Pipe Line*

*Co. v. LaRoche Indus., Inc.*, 944 F. Supp. 476, 477 (E.D. La. 1996) (“The Court agrees that §2713’s presentation requirement is jurisdictional and mandates dismissal when that provision is applicable and not complied with by the claimant”); *United States v. Murphy Exploration and Prod. Co.*, 939 F. Supp. 489 (E.D. La. 1996) (“We therefore hold that the clear text of §2713 creates a mandatory condition precedent barring all OPA claims unless and until a claimant has presented her claims in compliance with §2713(a)”); *Johnson v. Colonial Pipeline Co.*, 830 F. Supp. 309, 311 (E.D. Va. 1993) (“If plaintiffs fail to comply with the prerequisites for bringing such a claim, the OPA claim must be dismissed”).

Congress instituted the mandatory OPA claims process and presentment requirement to encourage the resolution of claims arising from an oil spill without getting the courts involved. As Representative Hammerschmidt explained in urging passage of OPA, “[t]he system of liability and compensation provided for in the bill . . . is intended to allow for quick and complete payment of reasonable claims without resort to cumbersome litigation.” 135 Cong. Rec. H7965 (daily ed. Nov. 2, 1989) (emphasis added); *see also* 135 Cong. Rec. H7962 (daily ed. Nov. 2, 1989) (statement of Rep. Lent) (“The thrust of this legislation is to eliminate, to the extent possible, the need for an injured person to seek recourse through the litigation process.”); *Boca Ciega*, 51 F.3d at 238-39 (OPA seeks “to encourage

settlement and avoid litigation”); *Gabarick*, 2009 WL 102549 at \*2 (declining to interpret OPA to “nullify the very administrative process” created by the statute).

As detailed above, BP has provided notice advising parties desiring to assert an OPA claim that they may file and present their claims either at a claims center set up specifically to address OPA claims, by calling a toll free telephone number provided by BP, or by submitting their claims online. Despite this notice, Plaintiff does not allege that it has complied with OPA by first presenting its claims to BPXP’s claims process. Further, even if a claim is presented as required by OPA, there is a 90 day time period for BPXP to settle or deny the claim. 33 U.S.C. §2713(c). Any lawsuit filed against the BP Defendants before the 90 days lapses would therefore be premature.<sup>2</sup>

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<sup>2</sup> This is not just the BP Defendants’ view of the law. Indeed, in a brief recently filed before the Judicial Panel On Multi-District Litigation opposing MDL consolidation of actions relating to the Deepwater Horizon incident, a seafood company which voluntarily dismissed an action it had filed in the federal district court for the Southern District of Mississippi acknowledged the import of OPA’s mandatory presentment requirement: “However, none of the underlying Complaints alleged or have complied with the mandatory conditions precedent of presentment of claims to BP before initiating the underlying litigation. As a result, all underlying Complaints upon which these motions for transfer, coordination or consolidation are based, were prematurely filed and must be dismissed against BP as to any claims under the OPA, and cannot serve as a basis for transfer, coordination and consolidation for MDL proceedings.” (See Exhibit 8, a copy attached hereto of Potential Interested Party’s Response In Opposition To Motions For Transfer, Coordination And Consolidation Pursuant to 28 U.S.C. §1407 without exhibits filed 6/8/10 in MDL Docket No. 2179.) While BP advocates MDL consolidation and disagrees that OPA’s presentment requirement counsels against such coordination, this former plaintiff accurately summarizes the implication of OPA’s presentment requirement for lawsuits such as this where Plaintiff has not fulfilled the OPA claims presentment requirements.

**B. OPA Displaces Plaintiff's Claims For Negligence And/Or Wantonness.**

Absent OPA, Plaintiff's negligence and/or wantonness claims would be governed by the Outer Continental Shelf Lands Act ("OCSLA"), 43 U.S.C. §1349(b)(1)(A), or federal maritime law. However, OPA has displaced the area of federal common law and maritime law applying to oil spills. Accordingly, Plaintiff's Complaint must be dismissed as displaced by OPA, and as premature in any case in light of Plaintiff's failure to comply with OPA's mandatory presentment requirement.<sup>3</sup>

If OPA did not exist, either federal law pursuant to OCSLA (which governs the leasing of subsea resources and other matters not relevant here) or federal maritime law would apply to Plaintiff's claims for negligence and/or wantonness. Pursuant to OCSLA, "[e]xcept as provided in subsection (c)" of OCSLA Section 1349, which does not apply here, "the district courts of the United States shall have

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<sup>3</sup> The argument here is advanced in the alternative. If the Court agrees, per *Marathon Pipe Line*, that failure to comply with the OPA presentment requirement constitutes a jurisdictional defect, then under the Supreme Court's *Steel Company* case and its progeny, the Court can grant this motion to dismiss without proceeding further to address the full range of issues covered in Section II. See *Steel Co. v. Citizens for a Better Env't*, 523 U.S. 83, 93-98 (1998) (Article III courts must decide questions of jurisdiction before proceeding to questions concerning the propriety of causes of action). Instead, if the Court holds that OPA displaces other federal non-statutory remedies and that the OPA presentment requirement is a prerequisite to pursuing an OPA cause of action that has not been complied with, then a dismissal is mandatory and the Court does not even need to consider in any fashion issues related to the Outer Continental Shelf Lands Act.

jurisdiction of cases and controversies arising out of, or in connection with (A) any operation conducted on the outer Continental Shelf which involves exploration, development, or production of the minerals, of the subsoil and seabed of the outer Continental Shelf, or which involves rights to such minerals...” 43 U.S.C.

§1349(b)(1)(A). As the Court has explained, “[a]ll law applicable to the Outer Continental Shelf is federal law, but to fill the substantial ‘gaps’ in the coverage of federal law, OCSLA borrows the ‘applicable and not inconsistent’ laws of the adjacent States as surrogate federal law.” *Gulf Offshore Co. v. Mobil Oil Corp.*, 453 U.S. 473, 480-81 (1981) (quoting 43 U.S.C. § 1333(a)(2); *Rodrigue v. Aetna Cas. Co.*, 395 U.S. 352, 355-59 (1969)); *see also Roach v. M/V Aqua Grace*, 857 F.2d 1575, 1580 (11th Cir. 1988) (“Congress has legislatively established the applicability of an adjacent state’s law to actions arising on the outer continental shelf.”) (citing 43 U.S.C. § 1333(a)(2)). In assessing admiralty jurisdictions, courts examine locality and nexus with maritime activity. *See Jerome B. Grubart, Inc. v. Great Lakes Dredge & Dock Co.*, 513 U.S. 527, 533 (1995). Federal maritime law applies in admiralty cases. *Marine Transp. Servs. Sea-Barge Group, Inc. v. Python High Performance Marine Corp.*, 16 F.3d 1133, 1139 n.8 (11th Cir. 1994). This is true regardless of the jurisdictional grounds pled in the complaint. *See Fed. R. Civ. P. 9(h)* (“A claim cognizable only in the admiralty or maritime jurisdiction is an admiralty or maritime claim for those purposes, whether or not so designated.”).

OPA has displaced Plaintiff's claims for negligence and/or wantonness because OPA occupies the federal field of responding to oil spills on the waters of the United States. Federal common law is "subject to the paramount authority of Congress." *New Jersey v. New York*, 283 U.S. 336, 348 (1931). It is resorted to in absence of an applicable Act of Congress and because the Court is compelled to consider federal questions which cannot be answered from federal statutes alone. *Clearfield Trust Co. v. United States*, 318 U.S. 363, 367 (1943). However, "when Congress addresses a question previously governed by a decision rested on federal common law the need for such an unusual exercise of lawmaking by federal courts disappears." *City of Milwaukee v. Illinois and Michigan*, 451 U.S. 304, 314 (1981); *Northwest Airlines, Inc. v. Transp. Workers Union of Am., AFL-CIO*, 451 U.S. 77, 96 (1981) ("Even in admiralty, however, where the federal judiciary's lawmaking power may well be at its strongest, it is our duty to respect the will of Congress"). When the question arises of whether federal statutory or federal common law governs, "we start with the assumption that it is for Congress, not federal courts, to articulate the appropriate standards to be applied as a matter of federal law." *City of Milwaukee*, 451 U.S. at 317. Indeed, "the very concerns about displacing state law which counsel against finding pre-emption of *state* law in the absence of clear intent actually suggest a willingness to find congressional displacement of *federal* common law." *Id.*<sup>4</sup>

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<sup>4</sup> In discussing whether federal common law has been displaced, certain courts have referred to

When Congress has engaged in comprehensive rulemaking in particular fields previously governed by federal common law, the Court has found that Congress has displaced federal common law. In *City of Milwaukee*, for example, the Court found that the Clean Water Act displaced the federal common law of interstate water pollution. *Id.* (“Congress has not left the formulation of appropriate federal standards to the courts through application of often vague and indeterminate nuisance concepts and maxims of equity jurisprudence, but rather occupied the field through the establishment of [the Clean Water Act]...”); *see also Middlesex County Sewerage Auth. v. National Sea Clammers Ass’n*, 453 U.S. 1 (1981) (holding that the Federal Water Pollution Act displaced federal common law of nuisance in the area of ocean pollution); *United States v. Dixie Carriers, Inc.*, 627 F.2d 736, 740-41 (5th Cir. 1980) (holding that the Federal Water Pollution Control Act would provide the exclusive legal remedy for government to recover its oil spill cleanup costs, and that government may not obtain additional recovery under the Refuse Act or on showing of mere negligence or public nuisance under common law maritime tort and nuisance theories).

Similarly, the Court found that the Death on the High Seas Act displaced general maritime law for those issues covered under the Act. *Mobil Oil Corp. v.*

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this issue as one of “preemption.” However, displacing federal common law does not present any of the federalism concerns normally associated with preemption, and this inquiry is solely focused on OPA’s effect on preexisting *federal* law.

*Higginbotham*, 436 U.S. 618, 625 (1978) (The Act “announces Congress’ considered judgment,” and while it does not address every issue of wrongful-death law, “when it does speak directly to a question...courts are not free to ‘supplement’ Congress’ answer so thoroughly that the Act becomes meaningless”). Under this reasoning, the *Mobil* court declined to provide damages for “loss of society” under general maritime law when Congress had not provided for such damages in the Death of the High Seas Act. *Id.*; see also *Miles v. Apex Marine Corp.*, 498 U.S. 19, 31-33 (1990) (declining to supplement the damages provisions of the Death of the High Seas Act); *CEH, Inc. v. F/V Seafarer*, 70 F.3d 694, 701 (1st Cir. 1995) (holding that *Miles* dictates deference to congressional judgment “where, at the very least, there is an overlap between statutory and decisional law”).

Following the Exxon Valdez oil spill, Congress passed the Oil Pollution Act of 1990. See U.S.C. §§2701, *et seq.* Courts have routinely recognized the comprehensive nature of OPA. See, e.g., *Targa Midstream Servs. Ltd. P’ship v. K-Sea Transp. Partners, L.P.*, No. Civ.A. G-05-629, 2006 WL 2520914, at \*2 (S.D. Tex. Apr. 20, 2006) (“OPA created a stricter and more comprehensive liability scheme for oil spill pollution than had existed under prior legislation...”); *Tanguis v. M/V Westchester*, 153 F. Supp. 2d 859, 867 (E.D. La. 2001) (“OPA ‘represents Congress’ attempt to provide a comprehensive framework in the area of marine oil pollution”) (citing *Rice v. Harken Exploration Co.*, 89 F. Supp. 2d 820, 822 (N.D.



Tex. 1999)); *Gatlin Oil Co., Inc. v. United States*, 169 F.3d 207, 209 (4th Cir. 1999) (Congress enacted OPA to provide a “prompt, federally-coordinated response to oil spills in navigable waters of the United States and to compensate innocent victims”); S. REP. NO. 101-94, U.S. Code Cong. & Admin. News 1990, pp. 722, 730 (OPA “creates a single federal law providing clean up authority, penalties, and liability for oil pollution”).

OPA is the exclusive federal remedy for any public or private claimant seeking recovery for damages suffered as a result of an oil spill. *See* 33 U.S.C. § 2702(a). Section 2702(a) states:

(a) In general

Notwithstanding any other provision or rule of law, and subject to the provisions of this Act, each responsible party for a vessel or a facility from which oil is discharged, or which poses the substantial threat of a discharge of oil, into or upon the navigable waters or adjoining shorelines or the exclusive economic zone is liable for the removal costs and damages specified in subsection (b) of this section that result from such incident.

*Id.* at §2702(a) . OPA Section 2702(b)(2) specifies the covered damages, and includes damages to (A) natural resources, (B) real or personal property, (C) subsistence use; (D) revenues; (E) profits and earning capacity; and (F) public services. OPA Section 2713(a) details the mandatory and exclusive nature of claims for damage as a result of oil spills: “**all** claims for removal costs or damages **shall be presented first** to the responsible party...” (emphasis added). Section 2713(c) specifies that suit in federal court is **only** appropriate after a claim is

presented to a responsible party and the responsible party denies the claim or the claim is not settled by any person by payment within 90 days after the claim was presented.

Here, Plaintiff alleges damages squarely covered by OPA. Plaintiff asserts “[t]he oil spill has damaged and will continue to damage the value of Plaintiff’s and Class Members’ real and personal property, their earning capacity, business income, and/or use of natural resources.” (Compl. ¶ 14.)

While the text of OPA is not without limitations, these limitations provide that OPA shall not be construed as “preempting[] the authority of any State...from imposing any additional liability,” nor to affect the authority of the United States or any State or political subdivision thereof to impose additional liability or to impose any fine or penalty for any violation of law. 33 U.S.C. §2718(a). These limitations, however, do not affect whether OPA displaces preexisting federal common law that adopts state law as a measure to fill “gaps.”

Indeed, courts have found that “Congress intended the OPA to be the *exclusive* federal law governing oil spills.” *South Port Marine, LLC v. Gulf Oil Ltd. P’ship*, 234 F.3d 58, 65-66 (1st Cir. 2000) (emphasis added) (holding that punitive damages were not available under OPA because “Congress’s very specific treatment of oil pollution in the OPA, which does not provide for punitive damages, supplanted general admiralty and maritime law, which has traditionally provided for the general availability of punitive damages for reckless conduct”);

*see also Tanguis*, 153 F. Supp. 2d at 867 (“This new scheme includes new remedies, which, in many respects, preempt traditional maritime remedies”); *Gabarick v. Laurin Maritime (Am) Inc.*, 623 F. Supp. 2d 741, 750-51 (E.D. La. 2009) (holding that all general maritime law claims that are recoverable under OPA, and specifically those covered damages enumerated in 33. U.S.C. §2702, are preempted by OPA); *Seaboats, Inc. v. Alex C Corp.*, Nos. Civ.A. 01-12184-DPW, Civ.A. 01-12186-DPW, Civ.A. 00-12500-DPW, 2003 WL 203078, at \*11 (D. Mass. Jan. 30, 2003) (dismissing claims under maritime contribution law and maritime law indemnity where OPA has provided for recovery of those damages); *National Shipping Co. of Saudi Arabia v. Moran Mid-Atlantic Corp.*, 924 F. Supp. 1436, 1447 (E.D. Va. 1996) (“OPA clearly preempts maritime law as to recovery of cleanup expenses and the cost of compensating injured persons”).

Thus, OPA displaces Plaintiff’s negligence and/or wantonness.

**II. Even If OPA Did Not Displace Plaintiff’s Claims For Negligence And/Or Wantonness, Any Such Claims Are Barred By The Economic Loss Rule.**

Even absent OPA, Plaintiff’s negligence and/or wantonness claims are barred by the economic loss rule, which prohibits recovery for economic losses where there is no physical injury to a proprietary interest. This is the case regardless of whether OCSLA or maritime law applies to Plaintiff’s negligence and/or wantonness claims.

In the event OPA displacement did not exist and OCSLA was applied to interpret Plaintiff's negligence and/or wantonness claims, the Court would apply as federal law the civil laws of Louisiana, which has adopted the economic loss rule. Under OCSLA, "To the extent that they are applicable and not inconsistent with this subchapter or with other Federal laws and regulations ...the civil and criminal laws of each adjacent State ...are declared to be the law of the United States for that portion of the subsoil and seabed of the outer Continental Shelf, and artificial islands and fixed structures erected thereon." 43 U.S.C. §1333(a)(2)(A); *see also Texaco Exploration And Prod., Inc. v. AmClyde Eng'r Prod. Co., Inc.*, 448 F.3d 760, 772 (5th Cir. 2006) (addressing 43 U.S.C. §1333(a)(2)(A)).<sup>5</sup> Louisiana state law generally prohibits the recovery of purely economic damages without accompanying physical damage to a proprietary interest even as to commercial

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<sup>5</sup> There are "four types of evidence" that a district court should consider in determining which state is adjacent to an OCS location, namely "(1) geographic proximity; (2) which coast federal agencies consider the subject platform to be 'off of'; (3) prior court determinations; and (4) projected boundaries." *Snyder Oil Corp. v. Samedan Oil Corp.*, 208 F.3d 521, 524 (5th Cir. 2000). With regard to Mississippi Canyon 252, where the incident occurred, Louisiana is geographically closer than any other Gulf Coast state. (*See* Deepwater Horizon Situation Map, attached hereto as Exhibit 9.) Federal district courts have concluded that OCS locations within the Mississippi Canyon field are adjacent to the State of Louisiana and have thus applied Louisiana law as surrogate federal law. *See e.g., Ronquille v. MMR Offshore Services, Inc.*, 353 F. Supp. 2d 680 (E.D. La. 2004) (Mississippi Canyon Block 809); *Dennis v. Bud's Boat Rental, Inc.*, 987 F. Supp. 948 (E.D. La. 1997) (Mississippi Canyon Block 20). Lastly, if the state boundary between Louisiana and Mississippi were projected seaward, the incident would be located on the Louisiana side of that theoretical boundary. Thus, the State of Louisiana is adjacent to the accident site, and its laws may govern certain claims arising from the incident absent applicable federal law or any inconsistencies between Louisiana law and federal law.

fishermen. *See Phillips v. G&H Seed Co.*, 10 So. 3d 339, 441-44 (La. Ct. App. 2009) (disallowing recovery for economic damages to buyers and processors of crawfish who had contracts with a commercial crawfish farm whose crop was damaged by defective rice seed); *Louisiana Crawfish Producers Ass'n-West v. Amerada Hess Corp.*, 935 So. 2d 380, 385 (La. Ct. App. 2008) (disallowing recovery for economic damages to commercial crawfishermen who claimed that oil and gas exploration activities had damaged their fishing grounds); *Dempster v. Louis Eymard Towing Co., Inc.*, 503 So. 2d 99, 100-02 (La. Ct. App. 1987) (holding fishermen have no proprietary interest in unharvested fish in state waters and are not entitled to recover economic damages); *PPG Indus., Inc. v. Bean Dredging*, 447 So. 2d 1058, 1062 (La. 1984) (disallowing recovery of economic losses of downstream users of gas from a damaged pipeline); *see also Barasich v. Shell Pipeline Co., LP*, Civil Action Nos. 05-4180, 05-4197, 05-4199, 05-4212, 05-4512, 06-5102, 2006 WL 3913403, at \*7 (E.D. La. Nov. 20, 2006) (holding commercial fisherman “who did not sustain physical damages to their property lack standing to sue under either federal or state law”).

In the event OPA displacement did not exist and federal maritime law was applied to Plaintiff's negligence and/or wantonness claims, Plaintiff's claims would likewise be barred by the economic loss rule. The Eleventh Circuit has adopted the bright-line rule set forth by the United States Supreme Court in *Robins Dry Dock & Repair Co. v. Flint*, 275 U.S. 303, 309 (1927), which bars recovery

for general maritime law tort claims for purely economic losses absent physical injury to a proprietary interest. *See Kingston Shipping Co., Inc. v. Roberts*, 667 F.2d 34, 35 (11th Cir. 1982) (applying *Robins Dry Dock* to affirm dismissal of negligence claims alleging purely economic damages, and rejecting attempts to question the rule's validity); *see also Louisiana ex rel. Guste v. M/V TESTBANK*, 752 F.2d 1019, 1031-32 (5th Cir 1985) (en banc) (affirming summary judgment in favor of defendants pursuant to *Robins Dry Dock* where boat operators, seafood enterprises, tackle and bait shops, and recreational fishermen brought general maritime claims seeking purely economic damages resulting from chemical spill).

Only one very narrow exception to the *Robins Dry Dock* rule has been recognized by district courts in the Fifth Circuit for commercial fishermen who have established a course of business conduct which makes commercial use of a public right in a specifically defined area are entitled to pursue recovery for economic losses due to the tortious invasion of pollutants in that area. *Louisiana ex rel. Guste v. M/V TESTBANK*, 524 F. Supp. 1170, 1173-74 (E.D. La. 1981), *aff'd*, 728 F.2d 748 (5th Cir. 1984), *aff'd on reh'g*, 752 F.2d 1019 (5th Cir. 1985) (en banc), *cert. denied*, 477 U.S. 903 (1986). The district court in *TESTBANK* acknowledged that such commercial fishermen raised unique concerns regarding economic loss given that their livelihoods depended on the use of public waters and that they have been favored in admiralty. *Id.* The court was careful to note that this narrow exception has not been expanded by other courts that recognize it

and would not be expanded by the district court either. *Id.* at 1173, n. 4. Indeed, the court dismissed the claims of the other plaintiffs, including: those claiming shipping interests; marina and boat rental operators; wholesale and retail seafood enterprises; seafood restaurants; tackle and bait shops; recreational fishermen, oystermen, shrimpers, and crabbers; and commercial fishermen, crabbers, oystermen, and shrimpers allegedly affected who did not demonstrate they operated in the areas closed by the Coast Guard. *Id.* at 1174; *see also, e.g., In re Complaint of Clearsky Shipping Corp.*, Nos. Civ.A. 96-4099, Civ.A. 96-4047, Civ.A. 96-4048, Civ.A. 96-4077, Civ.A. 96-4090, Civ.A. 96-4097, Civ.A. 96-4098, Civ.A. 96-4193, Civ.A. 97-89, 1998 WL 42884, at \*3 (E.D. La. Jan. 30, 1998) (declining to expand the *TESTBANK* exception).<sup>6</sup>

Plaintiff in this case seeks recovery for purely economic losses that it claims occurred or will occur as a result of BP's alleged negligence and/or wantonness. (*See generally* Compl. ¶¶ 25-33.) Thus, even absent displacement of Plaintiff's

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<sup>6</sup> *Miller Indus. v. Caterpillar Tractor Co.*, 733 F.2d 813 (11th Cir. 1984) does not impact this analysis. In *Miller*, the court refused to apply the economic loss rule to *post-sale negligence* claims (i.e. a products liability claim) where a defendant knowingly sold a defective engine part to the plaintiffs, which subsequently failed and caused the vessel to be delayed during its fishing season. *Id.* at 815-818. This case has further arguably been overruled by the Supreme Court. *See East River S.S. Corp. v. Transamerica Delaval, Inc.*, 476 U.S. 858, 875 (1986) (holding that whether stated in negligence or strict liability, no products liability claim lies in admiralty when a commercial party alleges injury only to the product itself resulting in purely economic loss); *see also Memorial Hermann Healthcare System Inc. v. Eurocopter Deutschland, GMBH*, 524 F.3d 676, 678 n.2 (5th Cir. 2008) (noting that due to the *East River* decision, “*Miller* is also seemingly no longer good law.”)

causes of action by OPA, the negligence and/or wantonness claims would be barred by the economic loss rule. Plaintiff's attempts to couch its requests for economic loss damages in these different theories of liability does not change that conclusion, regardless of whether OCSLA or maritime law applies to interpret the claims. In the event OCSLA applies, federal law would effectively apply Louisiana law, which applies the economic loss rule. In the event maritime law applies, *Robins Dry Dock* governs to bar recovery for economic losses. Moreover, Plaintiff—as a restaurant that purchases and serves seafood caught in the Gulf of Mexico (Compl. ¶ 5)—does not even meet the narrow exception to the *Robins Dry Dock* rule carved out by the Fifth Circuit in *TESTBANK*. Likewise, the purported class definition asserted in Plaintiff's Complaint encompasses individuals and entities who would not fall within this exception.

## CONCLUSION

For the above and foregoing reasons, Plaintiff's Complaint should be dismissed for lack of jurisdiction or for failure to state a claim. First, OPA displaces Plaintiff's negligence and/or wantonness claims. As a result, Plaintiff's claims suffer from both a jurisdictional defect and a failure to state a cause of action, since compliance with the OPA presentment requirement is an indispensable prerequisite to bringing suit. Second, even absent OPA, Plaintiff's negligence and/or wantonness claims would be barred by the economic loss rule.



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**CERTIFICATE OF SERVICE**

I hereby certify that on this 6<sup>th</sup> day of July, 2010, I electronically filed the foregoing with the Clerk of the Court using the CM/ECF system, which will send notification of such filing to:

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