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IN THE UNITED STATES DISTRICT COURT
FOR THE DISTRICT OF ARIZONA

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Gaylord N. Pierce, a married man,)

No. 07-1023-PHX-EHC

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Plaintiff,)

ORDER

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vs.)

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Central United Life Insurance Company, a)
corporation,)

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Defendant.)

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Before the Court is Defendant Central United Life Insurance Company’s Motion for Summary Judgment (Dkt. 31) and Plaintiff Gaylord N. Pierce’s Motion for Partial Summary Judgment on the Issue of Interpretation of the Contract (Dkt. 33). On March 9, 2009, the Court held an oral argument on the Parties’ Motions. (Dkt. 56.) For the following reasons, the Court denies Defendant’s Motion and grants Plaintiff’s Motion.

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I. Factual Background

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Plaintiff Gaylord Pierce (“Pierce”) is a licensed insurance agent who sold cancer policies in Arizona. (Dkt. 32, ¶ 1.) Pierce worked as an agent for Dixie National Life Insurance Company (“Dixie”). (Dkt. 32, ¶ 2.) In 1991, while working as an agent for Dixie, Pierce purchased a Cancer Treatment Benefit Policy (the “Policy”) from Dixie. (Dkt. 32, ¶ 2.) Pierce was the selling agent when he purchased the Policy. (Dkt. 32, ¶ 4.)

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1 On July 1, 1994, Central United Life Insurance Company (“Central United”) assumed
2 all of Dixie’s contractual liabilities “under the same terms and conditions as set forth in this
3 Policy.” (Dkt. 34, ¶ 12.) In a letter dated December 21, 1994, Central United informed Dixie
4 policyholders that it “assumed all rights, title and obligations of [their] health and/or
5 disability income insurance policy with Dixie National.” (Dkt. 34, Exh. 4.) Enclosed in the
6 letter was a Certificate of Assumption and a sheet titled “Answers to Frequently Asked
7 Questions,” which stated, in part, “ALL PROVISIONS AND BENEFITS OF YOUR
8 POLICY WILL REMAIN THE SAME.” (Dkt. 34, Exh. 4 (emphasis in original).)

9 The Policy is a supplemental insurance policy, and it obligates the insurer to provide
10 “identified benefits in the event an insured suffers a covered loss for the treatment of cancer.
11 . . .” (Dkt. 32-3 at 2 - the Policy.) The Policy explains that the insurer “will pay benefits to
12 which [the insured is] entitled immediately upon receipt of proof of loss supporting the
13 claim.” (Dkt. 42, ¶ 46.) Dixie’s sales literature asserts that the policy would pay “**100% of**
14 **the actual charges**” for radiation therapy and air transportation to obtain cancer treatment.
15 (Dkt. 32, ¶ 5 (emphasis in original).) The Policy states, in relevant part:

16 (F) . . . **Radiation Therapy** . . . We will pay the **actual charges** for
17 teleradiotherapy . . . when used for the purpose of modification or destruction
18 of tissue invaded by cancer . . .

19 (J) **Transportation and Lodging Benefit** . . . We will pay the **actual charges**
20 made by a common carrier for transporting the insured by aircraft . . . to the
21 nearest hospital . . . providing special treatment for cancer.

22 (Dkt. 32, ¶ 6 (emphasis added).) Although the Policy contains a definition’s section, the
23 phrase “actual charges” is not defined. (Dkt. 42, ¶ 47.)

24 One of the sales brochures for the Policy states “[t]his policy covers the cost of cancer
25 care and provides direct cash payment to its policyholder.” (Dkt. 34, Exh. 5.) Under a
26 section entitled “Why Have Cancer Insurance?”, the brochure states that “for every \$1000
27 of costs associated with cancer, \$667 are non medical [sic].” (Id.) The phrase “actual
28 charges” appears in the brochure numerous times, but is never defined. (Id.) The brochure
indicates that the Policy “PAYS IN ADDITION to any other insurance, private or
government, including Medicare, and directly to you or whomever you designate.” (Id.)

1 (emphasis in original).) It further indicates that the Policy “will not pay for any loss except
2 for losses due directly from cancer.” (Id.)

3 Before February 1, 2003, Central United paid “actual charges” benefits based on the
4 amount indicated on the health care provider’s bill. (Dkt. 42, ¶ 71.) In 2003, Central United
5 decided to change the way benefits were being paid under the Policy by changing the claims
6 processing procedure. (Dkt. 42, ¶ 70). In August 2003, Central United sent an “Important
7 Notice Regarding Cancer Claims” letter (“Notice Letter”) to all policyholders, stating, in
8 relevant part:

9 In today’s health care system, there is often a significant difference between
10 the amount a provider bills for a service versus the amount the provider, in
11 fact, charges for that service . . .

12 In those instances where the benefit amount under your supplemental cancer
13 policy is based upon the amount you are charged or the actual charges for a
14 particular benefit and is not a specified limited benefit, we determine the
15 charge or fee based upon the amount that the provider has, in fact charged: that
16 is, the amount the provider has accepted as full payment by you or on your
17 behalf for the service rendered.
18 (Dkt. 32, ¶ 9.) After February 2003, Central United paid “actual charges” based on the
19 amount paid by the insured and/or the insured’s primary insurance provider in satisfaction
20 of the health care provider’s bill.

21 In October 2003, Pierce was diagnosed with cancer. (Dkt. 32, ¶ 11.) Pierce
22 underwent treatment for his cancer, including radiation treatment, at Arizona Oncology
23 Services (“AOS”), from December 31, 2003 through February 23, 2004. (Dkt. 32, ¶ 12.)
24 During his treatment from AOS, Pierce had primary medical coverage through his employer
25 with Aetna Insurance Company. (Dkt. 32, ¶ 13.)

26 Pierce submitted claims to Central United for the radiation treatment from AOS and
27 transportation expenses. Central United’s payments to Pierce were based on Central United’s
28 post-February 2003 payment practices. For example, Pierce submitted a \$2,638.00 claim to
Central United for radiation treatment received on January 12, 2004. (Dkt 32, Exh. 5.)
According to the AOS Statement, dated September 9, 2005, the amount for the services,
covered under the Policy, was \$2,638.00. (Dkt 42, Exh. 5 at 2.) Pierce’s primary insurance
paid \$691.06 and Pierce paid \$76.79, totaling \$767.85. (Id.) The remaining \$1,970.15 was

1 written off as an insurance adjustment.¹ (Id.) Central United mailed Pierce a check for
2 \$767.85 for the January 12, 2004 treatment. (Dkt. 32, Exh. 5.)

3 On May 19, 2004, Pierce wrote a letter to Parris Deason, supervisor of the Claim
4 Department for Central United. (Dkt. 32, Exh. 5(B).) In the letter, Pierce contended that the
5 change in how Central United paid “actual charges” did not apply to the Policy he purchased
6 from Dixie in 1991. (Id.) Pierce received a response from Mary Lou Rainey (“Rainey”),
7 corporate counsel for Central United, in a letter dated June 8, 2004. (Dkt. 32, Exh. 5(C).)
8 The letter informed Pierce that the list prices on the providers’ statements were “essentially
9 fictitious.” (Id.) The letter from Rainey stated “[w]e can no longer rely on the provider’s
10 statements to determine the amount of the actual charge of the covered service since those
11 statements do not disclose the amount that they accepted as payment.” (Id.) Rainey
12 informed Pierce that Central United “paid you your full benefits pursuant to the terms of your
13 insurance contract. We are unable to pay more than the amount that was actually charged for
14 your treatment.” (Id.)

15 **II. Procedural History**

16 On November 17, 2003, a class action lawsuit, Welch v. Central United Life Ins. Co.,
17 et al., Civil Action No. 4:03CV422-P-B (N.D. Miss), was filed in Mississippi against
18 Defendant, Central United, for failure to pay benefits based on actual billed charges, under
19 the Dixie supplemental insurance policy. (Dkt. 42, ¶ 77.) Plaintiff, Pierce, was a member
20 of the proposed class. (Id.) The class action was dismissed for lack of jurisdiction on
21 February 2, 2005. (Dkt. 42, ¶ 78.) Plaintiff filed a lawsuit against Defendant in Mississippi
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24 ¹An insurance adjustment is a contractually agreed upon reduction in the amount that
25 the insured must pay in satisfaction of his/her liability to the health care provider. Health
26 care providers routinely accept reduced payments on behalf of patients, based upon contracts
27 with insurers or government entities, in exchange for anticipated increased business and
28 prompt payments. See Banner Health v. Medical Sav. Ins. Co., 163 P.3d 1096, 1101-02
(Ariz. Ct. App. 2007) (discussing the difference between the amount accepted as payment
and the amount billed to patients).

1 on November 27, 2006. (Dkt. 42, ¶ 79.) Plaintiff’s Mississippi lawsuit was dismissed for
2 lack of jurisdiction on July 10, 2007. (Dkt. 42, ¶ 83.)

3 On April 19, 2007, Plaintiff initiated this action in Maricopa County Superior Court,
4 asserting three claims for relief: (1) breach of duty of good faith and fair dealing; (2) breach
5 of contract; and (3) declaratory relief. (Dkt. 1-2 at 7.) On May 21, 2007, Defendant removed
6 this action to this Court, alleging diversity jurisdiction. (Dkt. 1.) Defendant is a foreign
7 corporation organized under the laws of Arkansas, with its principal place of business in
8 Houston, Texas. (Dkt. 1 at 2.) Plaintiff is a resident of Arizona. (Id.) The alleged amount
9 in controversy exceeds the jurisdictional prerequisite. (See Dkt. 10 (denying Plaintiff’s
10 Motion to Remand for not meeting the jurisdictional minimum).) This Court has jurisdiction
11 pursuant to 28 U.S.C. § 1332.

12 Plaintiff argues that Defendant failed to pay the full benefit owed to him under the
13 Policy. (Dkt. 1-2, ¶ 12 - Complaint.) Plaintiff alleges that Defendant inappropriately paid
14 “the actual amounts that the policyholders paid or their insurers paid on their behalf,” rather
15 than the “actual charges billed by health care providers.” (Dkt. 1-2, ¶ 8.) The Parties’
16 dispute centers on the interpretation of the phrase “actual charges” in the Policy.

17 On March 31, 2008, Defendant filed a Motion for Summary Judgment on Plaintiff’s
18 breach of contract and bad faith claims. (Dkt. 31.) On that same day, Plaintiff filed a Motion
19 for Partial Summary Judgment on the issue of interpretation of the contract. (Dkt. 33.)

20 **III. Summary Judgment Standard**

21 A court must grant summary judgment “if the pleadings, the discovery and disclosure
22 materials on file, and any affidavits show that there is genuine issue of material fact and that
23 the movant is entitled to judgment as a matter of law.” Fed.R.Civ.P. 56(c); see also Celotex
24 Corp. v. Catrett, 477 U.S. 317, 322-23 (1986). Under summary judgment practice, the
25 moving party bears the initial responsibility of presenting the basis for its motion and
26 identifying those portions of the record, together with affidavits, that it believes demonstrate

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1 the absence of a genuine issue of material fact. Celotex, 477 U.S. at 323; Devereaux v.
2 Abbey, 263 F.3d 1070, 1076 (9th Cir. 2001) (en banc).

3 If the moving party meets its burden with a properly supported motion, the burden
4 then shifts to the opposing party to present specific facts that show there is a genuine issue
5 for trial. Fed.R.Civ.P. 56(e); Auvil v. CBS “60 Minutes”, 67 F.3d 816, 819 (9th Cir. 1995).
6 The opposing party need not establish a material issue of fact conclusively in its favor; it is
7 sufficient that “the claimed factual dispute be shown to require a jury or judge to resolve the
8 parties’ differing version of the truth at trial.” First Nat’l Bank of Arizona v. Cities Serv.
9 Co., 391 U.S. 253, 288-89 (1968). In assessing whether a party has met its burden, the Court
10 views the evidence in the light most favorable to the nonmoving party. Allen v. City of Los
11 Angeles, 66 F.3d 1052, 1056 (9th Cir. 1995). When reviewing cross-motions for summary
12 judgment, the Court should consider all evidence properly submitted by the parties in support
13 of and in opposition to both motions for summary judgment. Fair Housing Council of
14 Riverside County, Inc. v. Riverside Two, 249 F.3d 1132, 1135 (9th Cir. 2001).

15 **IV. Discussion**

16 Defendant moves for summary judgment, alleging that it paid Plaintiff “100% of the
17 amount [Plaintiff’s] providers accepted as payment in full from Plaintiff’s major medical
18 carrier as supplemented by Plaintiff’s own payment of his co-payment and deductible.” (Dkt.
19 31 at 1-2.) Defendant argues that (1) the meaning of “actual charges” in the Policy is clear
20 and unambiguous, (2) paying medical and non-medical “actual charges” consistently is not
21 a breach of the Policy, (3) Plaintiff’s interpretation of “actual charges” is inconsistent with
22 the fundamental purpose of insurance to indemnify against actual loss, (4) the bad faith claim
23 is barred by the statute of limitations, and (5) the bad faith claim fails as a matter of law.
24 (Dkt. 31 at 7, 11-14.) Defendant further contends that “the purpose of the transaction, the
25 language of the clause, and the public policy concerns demonstrate that ‘actual charges’ only
26 refers to real amounts that Pierce was legally obligated to pay.” (Dkt. 32 at 8.)

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1 Plaintiff moves for partial summary judgment, arguing that the Court should find that
2 “‘actual charges’ under this insurance policy means the amount charged by health care
3 providers, without any reduction based on what other insurers might pay, or what amount the
4 health care provider might accept as payment in full because of a contract with another
5 insurer.” (Dkt. 33 at 1.) Plaintiff contends that the phrase “actual charges” is at the very
6 least ambiguous and disputes whether Defendant paid the full amount owed to Plaintiff,
7 according to Defendant’s interpretation of “actual charges.” (Dkt. 41 at 2, 7.) Plaintiff also
8 disputes that the statute of limitations has run on the bad faith claim and argues that there are
9 issues of fact that precludes summary judgment on the claim. (Id. at 7, 12.)

10 **A. Breach of Contract Claim**

11 The primary issue before the Court is how to interpret the phrase “actual charges” as
12 used in Plaintiff’s supplemental insurance policy. As a federal court sitting in diversity, this
13 Court is bound to apply Arizona substantive law to Plaintiff’s state law claims. See
14 McClaran v. Plastic Indus., 97 F. 3d 347, 356 (9th Cir. 1996) (citing Erie R.R. v. Tompkins,
15 304 U.S. 64, 78 (1938)). An insurance policy is a contract between the insurer and the
16 insured. Tolifson v. Globe Am. Cas. Co., 672 P.2d 983, 984 (Ariz. Ct. App. 1983). “[T]he
17 interpretation of a contract is a question of law for the court and where the language of a
18 contract is clear and unambiguous it must be given effect as it is written. Whether a contract
19 is ambiguous or not is also a question of law.” Amfac Distrib. Corp. v. J.B. Contractors, Inc.,
20 703 P.2d 566, 570 (Ariz. Ct. App. 1985).

21 “Contracts are to be read in light of the parties’ intentions as reflected by their
22 language and in view of all circumstances; if the intention of the parties is clear from such
23 a reading, there is no ambiguity.” Harris v. Harris, 991 P.2d 262, 265 (Ariz. Ct. App. 1999).
24 A policy is ambiguous if it “presents conflicting reasonable interpretations.” State Farm Mut.
25 Auto Ins. Co. v. Wilson, 782 P.2d 727, 733 (Ariz. 1989). “Interpreting an insurance contract,
26 we look first to the policy language.” Lennar Corp. v. Auto-Owners Ins. Co., 151 P.3d 538,
27 546 (Ariz. App. 2007) (citing Associated Aviation Underwriters v. Wood, 98 P.3d 572, 593
28 (Ariz. App. 2004)). After looking at the language of a policy, “[i]f a clause appears

1 ambiguous, we interpret it by looking to legislative goals, social policy, and the transaction
2 as a whole.” First Am. Title Ins. Co. v. Action Acquisitions, LLC, 187 P.3d 1107, 1110
3 (Ariz. 2008) (citing Employers Mut. Cas. Co. v. DGG & CAR, Inc., 183 P.3d 513, 515 (Ariz.
4 2008)). “If an ambiguity remains after considering these factors, we construe it against the
5 insurer.” Id. (citing DGG & CAR, Inc., 183 P.3d at 515). The Court does not resort to
6 resolving the ambiguity against the insurer “unless other interpretive guides fail to elucidate
7 a clause’s meaning.” Id. Therefore, “[t]he ‘ambiguity’ rule applies only after the court is
8 unable to determine how the language of the policy applies to the specific facts of the case.”
9 DGG & CAR, Inc., 183 P.3d at 515. The Court must first determine whether the phrase
10 “actual charges” can be resolved by looking at the language of the Policy.

11 **1. Language of the Policy**

12 When interpreting a phrase in an insurance policy according to its plain meaning, the
13 Court should view the language from the perspective of “one not trained in law or the
14 insurance business.” Sparks v. Republic Nat’l Life Ins. Co., 647 P.2d 1127, 1134 (Ariz.
15 1982) (quoting Fed. Ins. Co. v. P.A.T. Homes, Inc., 547 P.2d 1050, 1053 (Ariz. 1976)).
16 Plaintiff interprets “actual charges” to mean the actual amount printed on the health care
17 provider’s bill (i.e., the amount billed). Defendant interprets “actual charges” to mean the
18 reduced amount that the health care provider accepted as payment in full from the primary
19 insurance provider and the insured (i.e., the amount paid). The difference between the
20 amount billed and the amount paid is the insurance adjustment. Thus, the Parties dispute
21 whether the insurance adjustment is included in the “actual charges” to Plaintiff.

22 Defendant argues that the meaning of “actual charges” is plain and unambiguous.
23 Defendant asserts that the dictionary definition of “actual” and “charges” supports its
24 arguments that this phrase refers to the insured’s actual loss. (Dkt. 31 at 8-9.) Plaintiff
25 argues that “actual charges” is not defined in the Policy and is ambiguous. Plaintiff asserts
26 that, until 2003, Dixie and Central United interpreted the phrase “actual charges” to mean the
27 amount billed rather than the amount paid. (Dkt. 33 at 3.)

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1 The unique payment practices of the health care industry complicate the meaning of
2 “actual charges.” Ordinarily, the amount billed is also the amount that is or should be paid.
3 As mentioned above, however, health care providers routinely accept an amount less than
4 the amount billed as payment in full. This reduced amount is based upon contracts between
5 health care providers and insurers, in which health care providers accept reduced payments
6 on behalf of patients in exchange for anticipated increased business and prompt payments.
7 See Banner Health, 163 P.3d at 1101-02 (discussing hospital payment practices).

8 The meaning of “actual charges” can reasonably be interpreted in multiple ways.
9 See, e.g., Connor v. Am. Public Life Ins. Co., 448 F.Supp.2d 762 (N.D. Miss. 2006)
10 (discussing reasonable interpretations of “actual charges” in an insurance policy); see also
11 Metzger v. Am. Fidelity Assur. Co., 2006 WL 2792435, *4 (W.D. Okla. 2006) (finding that
12 the undefined phrase “actual charges” in a limited benefit health insurance policy can
13 reasonably be interpreted two ways). “Actual charges” can reasonably refer to the amount
14 the provider literally charged or billed the insurer. For example, several health care
15 dictionaries define “actual charge” as the amount billed. Ward v. Dixie Life Ins. Co., 257
16 Appx. 620, 625-26 (4th Cir. 2007) (citing MOSBY’S MEDICAL, NURSING, AND ALLIED
17 HEALTH DICTIONARY 26 (4th ed. 1994); and MCGRAW-HILL ESSENTIAL DICTIONARY OF
18 HEALTH CARE 133 (1998)). Conversely, “actual charges” could reasonably refer to the
19 amount the provider ultimately accepted as payment in full, based upon the custom and
20 practice of accepting less than the amount billed. See Ward, 257 Fed. Appx. at 625 (noting
21 that “actual charges” could be defined as the amount the patient is legally obligated to pay
22 for services). For a person not trained in law or insurance, it is also possible for the phrase
23 “actual charges” to have a meaning outside those argued by the Parties, including, but not
24 limited to, the amount that the insured paid out of pocket.

25 In this case, the phrase “actual charges” appears to be “susceptible to different
26 interpretations.” See Odom v. Farmers Ins. Co. of Arizona, 169 P.3d 120, 123 (Ariz. Ct.
27 App. 2007). “Actual charges” could reasonably refer to the amount the medical service
28 provider actually billed the insured or the amount the medical service provider actually

1 accepted as payment. The phrase “actual charges” is not defined in the Policy, although it
2 is used several times to designate the amount of benefits. In addition, Central United has
3 paid benefits under the Policy using both Parties’ interpretations. Central United admits that,
4 prior to February 2003, it paid “actual charges” according to the amount billed, although
5 Central United now argues that the phrase “actual charges” is clear and unambiguous, as the
6 amount the service provider accepted as payment. See Guidry v. Am. Public Life Ins. Co.,
7 512 F.3d 177, 184 (5th Cir. 2007) (finding the insurer’s arguments suspect because it
8 changed the way it interpreted “actual charges” and then alleged the phrase was not
9 ambiguous). “Thus, the language can reasonably be construed in more than one sense and
10 the construction cannot be determined within the four corners of the instrument.” See
11 Bjornstad v. Senior Am. Life Ins. Co., 599 F.Supp.2d 1165, 1171 (D. Ariz. 2009) (quoting
12 J.D. Land Co. v. Killian, 762 P.2d 124, 126 (Ariz. Ct. App. 1988)). To try and further
13 resolve the meaning of the phrase “actual charges” the Court will consider the following
14 factors: purpose of the transaction as a whole, social policy considerations, and legislative
15 goals. See First Am. Title Ins. Co., 187 P.3d at 1110.

16 **2. Purpose of the Transaction as a Whole**

17 The purpose of the transaction as a whole does not resolve the ambiguity. Defendant
18 argues that the purpose of insurance is to “reimburse and indemnify the insured against
19 loss[,] not provide windfall recoveries.” (Dkt. 38 at 8.) Defendant contends that the Policy
20 only “provides benefits ‘for a loss due to cancer.’” (Id.) Defendant also contends that
21 Plaintiff has not suffered a loss beyond the amount that was paid in satisfaction of the bill
22 because he was not required to pay the full amount billed. (Id.) Plaintiff argues that “the
23 purpose of the insurance policy is to provide funds for non-medical expenses associated with
24 cancer, which . . . far exceed the medical costs.” (Dkt. 47 at 2.)

25 The Policy is clearly identified as a “limited policy” (Dkt. 32-3 at 1) that was
26 advertised as paying in addition to other insurance that the insured might carry (Dkt. 34, Exh.
27 5). Although the purpose of primary health insurance coverage is to indemnify the insured
28 against loss, the purpose of a supplemental insurance policy, like the one here, is to

1 supplement any primary health insurance and cover medical and non-medical expenses in
2 addition to what the primary health insurance pays. In Arizona, “limited benefit coverage”
3 is defined as “an insurance policy that is designed, advertised and marketed to supplement
4 major medical insurance and that includes . . . fixed or hospital indemnity, [and] specified
5 disease insurance. . . .” A.R.S. § 20-1137(b). Therefore, the purpose of the Policy is to
6 supplement or pay in addition to any other insurance, not merely to indemnify against loss.

7 The purpose of the transaction as a whole encompasses both Plaintiff’s and
8 Defendant’s views of the purpose. The Policy is intended to cover any loss by Plaintiff
9 related to his cancer treatment, including both medical and non-medical expenses. The
10 Policy language, which includes coverage of radiation therapy as well as travel expenses,
11 supports this conclusion. Therefore, the purpose of the transaction as a whole does not
12 clarify the apparent ambiguity of the phrase “actual charges.”

13 3. Social Policy Considerations

14 Public policy considerations also do not sufficiently resolve the ambiguity of the
15 phrase “actual charges.” Defendant contends that interpreting the Policy in favor of Plaintiff
16 would provide Plaintiff with a monetary windfall recovery that is several times what he paid
17 to the health provider. Defendant argues that Plaintiff’s interpretation would require insurers
18 to pay “whatever fictional amount providers list in their statements.” (Dkt. 38 at 10.)
19 Although health care providers routinely accept reduced payments on behalf of many
20 patients, that does not mean that the billed rates are “fictional.” See Banner Health, 163 P.3d
21 at 1101-02 (finding that the difference between the amounts charged to patients for medical
22 services and the amounts accepted as payment for the same medical services are not
23 unreasonable). The patient is responsible for the amount billed, whether insured or not.

24 A payment of benefits in excess of the medical expenses paid by Plaintiff and his
25 primary insurance carrier does not cause an unreasonable result. See Guidry, 512 F.3d at
26 182, n. 6 (noting that for a supplemental insurance policy the payment of benefits in amounts
27 exceeding actual expenses does not lead to an unreasonable result). There is “no windfall
28 when insureds who paid for separate coverage collect just what they have paid for.” Samsel

1 v. Allstate Ins. Co., 59 P.3d 281, 290 (Ariz. 2002). “Recovery of expenses from both
2 medical payments coverage and other sources has long been both recognized and accepted
3 in Arizona and elsewhere.” Id. “If this were considered against public policy, then insurers
4 would be forbidden to sell contracts guaranteeing payment of a fixed sum per day while one
5 is hospitalized when it is known that the hospital expense will be paid by [an insurance
6 provider] or [the government].” Id. (quoting 8A APPLEMAN ON INSURANCE LAW & PRACTICE
7 § 4902.7 (1997)).

8 Moreover, Defendant fails to identify any facts showing that Plaintiff would recover
9 any monetary windfall. If the Defendant wished to prevent a potential “windfall” on behalf
10 of the insured, Defendant could have defined the phrase “actual charges” in the Policy, or at
11 least remained consistent in its interpretation of the phrase. See Conner, 448 F.Supp.2d at
12 766 (noting that the insurer should have phrased its policy more clearly to indicate whether
13 it would pay the amount initially and literally charged or the amount ultimately accepted by
14 the provider).

15 Another relevant policy consideration is “the need for clarity in insurance contracts.”
16 Bjornstad, 599 F.Supp.2d at 1171. Insurance contracts are contracts of adhesion and
17 generally leave the insured with no bargaining power. Id. “When the drafter of such a
18 contract leaves an important term undefined, public policy deems that the consequences of
19 the imprecise drafting should fall on the party that drafted the contract, was able to dictate
20 the terms . . . and (almost always) has at its disposal a battery of personnel to serve its
21 interests.” Id. at 1172 (citing the Restatement (Second) of Contracts § 206 cmt. A (1981)
22 (explaining the rationale behind construing an ambiguous term against the insurer)).
23 However, neither of these policy considerations clarifies the meaning of the phrase “actual
24 charges.”

25 **4. Legislative Goals**

26 Looking to legislative goals does not resolve the ambiguity of the phrase “actual
27 charges.” There are no Arizona statutes relating to this issue, outside of A.R.S § 1137(b),
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1 which defines a “limited benefit policy.” There is also no reason to believe that the
2 legislature has contemplated defining the phrase “actual charges” by statute.

3 **5. Authority from Other Jurisdictions**

4 The Court recognizes that a conflict of authority exists in cases from other
5 jurisdictions regarding the interpretation of “actual charges” in similar insurance policies.
6 District courts in Alabama and Louisiana have found that the phrase “actual charges” is
7 unambiguous “when given its ordinary and plain meaning in the context of the policy” and
8 that it means “the amount that the insured is legally obligated to pay.” Claybrook v. Central
9 United Ins. Co., 387 F.Supp.2d 1199, 1204 (M.D. Ala. 2005); Jarreau v. Central United Ins.
10 Co., 2006 WL 2086011, *1 (M.D.La. 2006) (questioned by Guidry, 512 F.3d at 182, and
11 Ward, 257 Fed.Appx. at 630). Conversely, the Fifth Circuit and Fourth Circuit have found
12 the phrase “actual charges” as used in a supplemental cancer insurance policy to be
13 ambiguous. Guidry, 512 F.3d at 182; Ward, 257 Fed.Appx. at 627. The Western District of
14 Oklahoma has also found that the undefined phrase “actual charges” is ambiguous in a
15 limited benefit health insurance policy. Metzger, 2006 WL 2792435 at *4-5. The Northern
16 District of Mississippi has also held that “the term ‘actual charges’ as used but not defined
17 in the subject policy means the amount of money the provider typed on the bills and sent to
18 the insured and insurer.” Connor, 448 F.Supp.2d at 766.

19 “Arizona follows the principle of construction that, where various jurisdictions reach
20 different conclusions as to meaning, intent, and effect of the language of an insurance
21 contract, a strong indication of ambiguity is established.” Fire Ins. Exchange v. Berray, 694
22 P.2d 259, 262 (Ariz. App. Ct. 1983) (citations omitted); Cincinnati Ins. Co. v. Recreation
23 Ctrs. of Sun City, Inc., No. 07-0329, 2008 WL 898725, *4 (D. Ariz. Mar. 31, 2008).
24 Because various courts have disagreed on the interpretation of “actual charges” in similar
25 insurance policies, it further suggests that the phrase is ambiguous. See Wilson, 782 P.2d
26 at 732 (noting that a clause in an insurance policy may be ambiguous if two courts have
27 reached diametrically opposite conclusions based on essentially identical wording).

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1 **6. Conclusion**

2 Having considered the language of the policy, the purpose of the transaction as a
3 whole, social policy considerations, and legislative purpose, the Court finds that the phrase
4 “actual charges” as used in the Dixie Insurance Policy is ambiguous. Because the Court
5 finds that the phrase “actual charges” is ambiguous, the Court construes it in favor of
6 Plaintiff, the insured. See First Am. Title Ins. Co., 187 P.3d at 1110. Therefore, the Court
7 concludes that the phrase “actual charges” is reasonably defined as the amount billed by the
8 health care provider, before any insurance adjustments that may reduce the amount that the
9 health care provider accepts as payment in full. Because the Court construes the meaning
10 of “actual charges” in Plaintiff’s favor, the Court denies Defendant’s Motion for Summary
11 Judgment on the breach of contract claim and grants Plaintiff’s Partial Motion for Summary
12 Judgment on the breach of contract claim.²

13 **B. Bad Faith Claim**

14 Initially, Defendant argues that the statute of limitations bars Plaintiff’s bad faith
15 claim. (Dkt. 31 at 13.) Defendant, however, concedes in its reply memorandum “that this
16 Court should not grant summary judgment for [Defendant] based upon the running of the
17 statute of limitations.” (Dkt. 45 at 10.)

18 Defendant also argues that Plaintiff’s bad faith claim fails as a matter of law. (Dkt.
19 31 at 14.) The “tort of bad faith is an intentional one,” and it “arises when the insurance
20 company intentionally denies, fails to process[,] or pay a claim without a reasonable basis
21 for such action.” Noble v. Nat’l Am. Life Ins. Co., 624 P.2d 866, 868 (Ariz. 1981) (quoting
22 Anderson v. Cont’l Ins. Co., 271 N.W.2d 368, 376-77 (Wis. 1978)). “Implicit in the
23 [insurance] contract and the relationship is the insurer’s obligation to play fairly with its
24 insured.” Rawlings v. Apodaca, 726 P.2d 565, 570 (Ariz. 1986). “[A]n insurer may be held
25 liable . . . when it seeks to gain unfair financial advantage of its insured through conduct that
26 invades the insured’s right to honest and fair treatment.” Id. at 572. “If an insurer acts

27
28 ²The Court does not have sufficient information to determine the amount of damages
Plaintiff is entitled to on his breach of contract claim at this time.

1 unreasonably in the manner in which it processes a claim, it will be held liable for bad faith
2 ‘without regard to its ultimate merits.’” Zilisch v. State Farm Mut. Auto. Ins. Co., 995 P.2d
3 276, 280 (Ariz. 2000) (quoting Deese v. State Farm Mut. Auto. Ins. Co., 838 P.2d 1265, 1270
4 (Ariz. 1992)). According to the Arizona Supreme Court,

5 while fair debatability [of the merits of a claim] is a necessary condition to
6 avoid a claim of bad faith, it is not always a sufficient condition. The
7 appropriate inquiry is whether there is sufficient evidence from which
8 reasonable jurors could conclude that in the investigation, evaluation, and
9 processing of the claim, the insurer acted unreasonably and either knew or was
10 conscious of the fact that its conduct was unreasonable.

11 Prieto v. Paul Revere Ins. Co., 354 F.3d 1005, 1010 (9th Cir. 2004) (quoting Zilisch, 995
12 P.2d at 280).

13 In this case, reasonable jurors could find that Defendant acted unreasonably and
14 “knew or was conscious of the fact that its conduct was unreasonable.” Id. For example,
15 Defendant continued to pay under its pre-February 2003 meaning of “actual charges” to those
16 policyholders who made claims under the Policy prior to that date. (Dkt. 41, Exh. 1 at 21-
17 23.) Defendant contends that after February 2003 it did not change its interpretation, but
18 rather began requesting information to properly determine what the “actual charges” were,
19 while Plaintiff argues that Defendant’s new interpretation of “actual charges” changed the
20 benefits he would receive under the Policy. A jury could find that because Defendant
21 processed “actual charges” differently under the same policy, it acted unreasonably.
22 Defendant did not produce any evidence that would preclude a reasonable juror from finding
23 that it was unreasonable in changing the way it processed “actual charges.” Defendant also
24 did not produce evidence to allow a juror to conclusively determine the rationale behind the
25 processing change. Defendant’s conduct raises a genuine issue of material fact as to whether
26 it was unreasonable in handling Plaintiff’s claim. Therefore, Defendant’s Motion for
27 Summary Judgment on the bad faith claim is denied.

28 Accordingly,

IT IS ORDERED that Defendant’s Motion for Summary Judgment (Dkt. 31) is
denied.

