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**UNITED STATES DISTRICT COURT
DISTRICT OF ARIZONA**

Edwin Herbert Hundsorfer,
Petitioner
-vs-
Robert Stewart, et al.,
Respondents

CV-08-0251-PHX-DGC (JRI)

**REPORT & RECOMMENDATION
On Petition for Writ of Habeas Corpus
Pursuant to 28 U.S.C. § 2254**

I. MATTER UNDER CONSIDERATION

Petitioner, presently incarcerated in the Arizona State Prison Complex at Florence, Arizona, filed a Petition for Writ of Habeas Corpus pursuant to 28 U.S.C. § 2254 on February 7, 2008 (#1). On September 17, 2008, Respondents filed their Answer (#13). Petitioner filed a Reply on September 25, 2008 (#16).

In the interim, Petitioner filed a Motion for Entry of Default and Motion for Default Judgment (#10), and Motion for Judgment (#14), and Respondents filed a Motion to Set Aside Entry of Default (#12) and a Motion to Deny Motion for Judgment (#14).

The Petitioner's Petition and the various motions concerning default are now ripe for consideration. Accordingly, the undersigned makes the following proposed findings of fact, report, and recommendation pursuant to Rule 8(b), Rules Governing Section 2254 Cases, Rule 72(b), Federal Rules of Civil Procedure, 28 U.S.C. § 636(b) and Rule 72.2(a)(2), Local Rules of Civil Procedure.

II. RELEVANT FACTUAL & PROCEDURAL BACKGROUND

Petitioner challenges his custody pursuant to a 1999 conviction and 2003 sentence upon revocation of probation for attempted sexual conduct with a minor, and pursuant to a

1 2003 conviction and sentence for failure to register as a sex offender.

2
3 **A. FACTUAL BACKGROUND**

4 Based upon a 1999 guilty plea to one count of Attempted Sexual Conduct with a
5 Minor with agreed lifetime probation. (*See* Exhibit A, 1999 Plea Agreement.) (Exhibits to
6 the Answer, #13, are referenced herein as “Exhibit ____.”) On May 30, 2003, Petitioner
7 entered into a plea agreement (Exhibit B) in which he agreed to plead guilty to failure to
8 register as a sex offender, On August 5, 2003, Petitioner was sentenced to a presumptive term
9 of 2.5 years in prison on the failure to register. (Exhibit C)

10 Eventually his probation on the 1999 conviction was revoked and he was sentenced
11 to a presumptive term of 10 years. (Answer #13 at 2; Petition, #1 at 1-2.)

12
13 **B. PROCEEDINGS ON DIRECT APPEAL**

14 Petitioner did not file any direct appeal. (Petition, #1 at 2.)

15
16 **C. PROCEEDINGS ON POST-CONVICTION RELIEF**

17 **First PCR Proceeding** - Petitioner filed his first Notice of Post-Conviction Relief
18 on September 23, 2003 (Exhibit D), and his PCR Petition on June 30, 2004, attacking both
19 of his sentences. Petitioner asserted two grounds for relief, including:

- 20 (1) the failure to give him credit for time served on probation was a violation of
21 the federal Sentencing Reform Act of 1984;
- 22 (2) he had not been provided the pre-sentence report in a timely manner;

23 On September 20, 2004, the trial court summarily dismissed the petition for failure
24 to raise a colorable claim. (Exhibit F.) Petitioner sought review by the Arizona Court of
25 Appeals (Exhibit H) and the Arizona Supreme Court. The Arizona Court of Appeals denied
26 review on August 16, 2005, and the Arizona Supreme Court denied review on January 23,
27 2006. (Exhibit G.)

28 **Second PCR Proceeding** - On September 2, 2004, during the pendency of his first

1 PCR proceeding, Petitioner filed his second Notice of Post-Conviction Relief. (Exhibit I.)
2 The notice asserted a “significant change in the law” under “House Bill 2452” and “the
3 Superior Court ruling of *Arizona v. Davis*.” (*Id.* at 3.) No PCR petition was filed and no
4 separate order issued on the basis of this notice. (Answer, #14 at 2-3.)

5 **Third PCR Proceeding** - On March 21, 2006, after the denial of review in his first
6 PCR proceeding, Petitioner filed his third Notice of Post-Conviction Relief (Exhibit J),
7 asserting changes in the law based on, *inter alia*, *Apprendi v. New Jersey*, 530 U.S. 466
8 (2000). That proceeding was summarily dismissed by the trial court on April 3, 2006 based
9 on Arizona’s preclusion bar, because the relied upon cases predated his sentences. (Exhibit
10 K.) Petitioner did not seek review of that decision by the state appellate courts.

11 **Fourth PCR Proceeding** - Petitioner filed his fourth Notice of Post-Conviction
12 Relief on November 8, 2006. (Exhibit L.) He alleged ineffective assistance of PCR and trial
13 counsel, and a violation of *Blakely v. Washington*, 542 U.S. 296 (2004). That proceeding
14 was dismissed on November 20, 2006 on the basis that his ineffective assistance of counsel
15 claims were precluded by failure to raise them in earlier proceedings, and his claim under
16 *Blakely* was without merit because he had been sentenced to presumptive terms. Thereafter,
17 Petitioner filed a Petition for Review (Exhibit N), which was denied on November 2, 2007
18 (Exhibit O).

19
20 **E. PRESENT FEDERAL HABEAS PROCEEDINGS**

21 **Petition** - Petitioner commenced the present proceeding by filing his Petition for Writ
22 of Habeas Corpus pursuant to 28 U.S.C. § 2254 on February 7, 2008 (#1). Petitioner asserts
23 three grounds for relief:

- 24 (1) his due process rights were violated when the sentencing court failed to take
25 account of mitigating factors presented at sentencing;
- 26 (2) the failure to give him credit for time served on probation was a violation of
27 the federal sentencing guidelines; and
- 28 (3) To the extent that it denies credit for time served on probation, Ariz. Rev. Stat.

1 § 13-901(A) violates the 1984 Sentencing Reform Act as interpreted by the
2 U.S. Supreme Court.

3 **Answer** - Respondents' Answer (#13) argues that Petitioner's petition is untimely, his
4 claims unexhausted and procedurally defaulted, and without merit.

5 **Reply** - Petitioner's Reply (#16) argues that Respondents waived their defenses by
6 failing to file a timely Answer.

7 **Default Proceedings** - On July 3, 2008, the Court granted Respondents' Motion for
8 Extension of Time (#8), and gave Respondents until August 22, 2008 to respond to the
9 Petition. Respondents did not do so, and on September 9, 2008, Petitioner filed his Motion
10 for Entry of Default and Motion for Default Judgment (#10). On September 15, 2008, the
11 Clerk of the Court entered default against Respondents (#11).

12 On September 15, 2008, Respondents filed their Motion to Set Aside Entry of Default
13 (#12), arguing that counsel had not received the Court's order of July 3, 2008, and didn't
14 learn of it until preparing a response to Petitioner's motion for default.

15 On September 22, 2008, Petitioner filed his Motion for Default Judgment (#14),
16 seeking entry of default judgment based on the entry of default. On September 24, 2008,
17 Petitioner responded (#15) to the Motion to Set Aside, arguing that Respondents had a duty
18 to monitor the status of their motion to extend, and permitting a delinquent response would
19 be a violation of equal protection and due process, inasmuch as they would be enforced
20 against Petitioner.

21 On September 30, 2008, Respondents filed their response to the Motion for Default
22 Judgment, styled as a "Motion to Deny" (#18), arguing that the burden is on Petitioner to
23 show that he is entitled to relief, before habeas relief may issue.

24 25 **III. APPLICATION OF LAW TO FACTS**

26 **A. DEFAULT**

27 Respondents' Answer to the Petition was delinquent, and default has been entered.
28 Thus, this Court must decide whether to set aside the entry of default and address the merits

1 of the Petition. The Rules Governing Section 2254 Cases do not provide for a default
2 judgment in habeas proceedings. They do, however, permit the Court to apply the Federal
3 Rules of Civil Procedure “to the extent they are not inconsistent with any statutory provisions
4 or these rules.” Rules Governing Section 2254 Cases, Rule 11.

5 In rejecting on due process grounds a district court’s refusal to proceed by way of
6 default, the Seventh Circuit summarized the application of default principles in a habeas
7 proceeding.

8 A default judgment is a sanction, and a sanction should be
9 proportionate to the wrong. Releasing a properly convicted prisoner or
10 imposing on the state the costs and uncertainties of retrying him,
11 perhaps many years after the offense, is apt to be a disproportionate
12 sanction for the wrong of failing to file a timely motion for an extension
13 of time. This thinking informs the principle that default judgments are
14 disfavored in habeas corpus cases. Habeas corpus is a strong remedy
15 and is therefore reserved... for serious rather than technical violations
16 of rights. The prompt disposition of petitions for habeas corpus is
17 highly desirable, especially given the writ’s historic function of
18 protecting the citizen against arbitrary detention, and at some point
19 delay in the disposition of a petition for habeas corpus caused by the
20 government’s willfully refusing to file a response might infringe the
21 petitioner’s right to due process of law. Yet even when the case is
22 nearing that point, the district court, rather than entering a default
23 judgment, ordinarily should proceed to the merits of the petition, since
24 if the petition has no merit the delay in disposing of it will in the usual
25 case have caused no prejudice to the petitioner. Here the delay was only
26 of weeks, and there is no suggestion that the petitioner was harmed by
27 it. There was no denial of due process.

18 *Blietner vs. Wellborne*, 15 F.3d 652 (7th Cir. 1994).

19 Petitioner does not suggest that the Government’s default was willful, as opposed to
20 negligent. Moreover, the Court would be obligated to consider *sua sponte* the exhaustion
21 issues. *See* 28 U.S.C. § 2254(b)(1) (exhaustion required to grant petition) and (b)(3) (express
22 waiver of exhaustion required). Further, the Court would have discretion to consider the
23 procedural default and timeliness defenses *sua sponte*. *See* *Day v. McDonough* 547 U.S.
24 198, 209 (2006) (“district courts are permitted, but not obliged, to consider, *sua sponte*, the
25 timeliness of a state prisoner’s habeas petition”); and *Boyd v. Thompson*, 147 F.3d 1124, 1127
26 (9th Cir.1998) (procedural default raised *sua sponte*). If the Petition survived the defenses,
27 the Court would then be required to address the merits. Thus, the only effect of proceeding
28

1 by way of default would be requiring the Court to address the Petition without the benefit of
2 the Answer.

3 Here, the delay by Respondents in filing their Answer was a matter of weeks, and
4 there is no suggestion that Petitioner was harmed by the delay. Under these circumstances,
5 the appropriate course would be to set aside the default and proceed to address the merits of
6 the Petition, Answer and Reply.

7 Accordingly, the denial of Petitioner's motions seeking default judgment, and a grant
8 of the motion to set aside will be recommended, and the undersigned will proceed to address
9 the merits.

10
11 **B. STATUTE OF LIMITATIONS**

12 Respondents argue that the petition is untimely.

13 **Normal Running of Statute** - Congress has provided a 1-year statute of limitations
14 for all applications for writs of habeas corpus filed "by a person in custody pursuant to the
15 judgment of a State court." 28 U.S.C. § 2244(d). The one-year statute of limitations on
16 habeas petitions generally begins to run on "the date on which the judgment became final by
17 conclusion of direct review or the expiration of the time for seeking such review." 28 U.S.C.
18 § 2244(d)(1)(A).

19 For an Arizona noncapital pleading defendant, the conviction becomes "final" at the
20 conclusion of the first "of-right" post-conviction proceeding under Rule 32. *See Summers v.*
21 *Schriro*, 481 F.3d 710, 717 (9th Cir. 2007). Here, Petitioner's first PCR proceeding was
22 pending until January 23, 2006 when the Arizona Supreme Court denied the petition for
23 review.¹ (Exhibit G.) Respondents contend this marks the conclusion of Petitioner's direct
24 review and the commencement of his one year limitations period. (Answer, #13 at 4.)

25 However, "direct review" includes the period within which a petitioner can file a
26

27 ¹ This would apply to Petitioner's 1999 conviction as well, because he was sentenced
28 in 2003 and challenged that judgment in his PCR proceeding. *See Burton v. Stewart*, 549
U.S. 147 (2007) ("the sentence is the judgment").

1 petition for a writ of certiorari with the United States Supreme Court, whether or not the
2 petitioner actually files such a petition. *See Bowen v. Roe*, 188 F.3d 1157, 1158 (9th
3 Cir.1999). Petitioner had 90 days after entry of the Arizona Supreme Court's order denying
4 review to file such petition, or until April 23, 2006. *See* U.S.S.Ct. R. 13(1).

5 The limitations period would have begun running thereafter, and expired in April,
6 2007. Ordinarily, that would mean that his February, 2008 habeas petition was over ten
7 months delinquent.

8 **Statutory Tolling** - However, Petitioner is entitled to statutory tolling pursuant to 28
9 U.S.C. § 2244(d)(2) for all the time that a "properly filed application for State
10 post-conviction or other collateral relief with respect to the pertinent judgment or claim is
11 pending."

12 Arguably, Petitioner's second PCR proceeding has been pending since his September
13 2, 2004 notice (Exhibit I), and remains pending because it has never been dismissed. To the
14 extent that there is a dispute as to the status of this proceeding, Respondents bear the burden
15 of establishing this affirmative defense. *See Fruit and Vegetable Packers and Warehousemen*
16 *Local 760 v. Morley*, 378 F.2d 738, 746 (9th Cir. 1967) ("bar of a statute of limitations is an
17 affirmative defense [and proponents] were thus required to prove every element of the
18 defense"). The Respondents "presumption" that it was dismissed is not proof.

19 Even if that proceeding were shown to have been dismissed prior to the judgment
20 becoming final on April 23, 2006, Petitioner's fourth PCR petition was pending from
21 November 8, 2006 until November 2, 2007, when the petition for review was denied. As of
22 November 8, 2006, 109 days of Petitioner's one year had expired. Accordingly, Petitioner
23 had 256 days after November 2, 2007, or until July 15, 2008 to file his habeas petition.
24 Therefore, Petitioner was timely when he filed his habeas petition on February 7, 2008.

25 **Fourth PCR "Properly Filed"** - Respondents argue that Petitioner is not entitled to
26 tolling for this proceeding because it was "untimely." (Answer, #13 at 4.) In *Pace v.*
27 *DiGuglielmo*, 544 U.S. 408 (2005), the Court held that when a state post-conviction petition
28 is untimely under state law, then it is not "properly filed" within the meaning of § 2244(d)(2)

1 and is not eligible for statutory tolling. However, Petitioner’s fourth PCR proceeding was
2 dismissed on the basis that the ineffective assistance of counsel claims were precluded by
3 failure to raise them in earlier proceedings, and his claim under *Blakely* was without merit
4 because he had been sentenced to presumptive terms. Only the former reason was on the
5 basis that the PCR petition was not “properly filed.”

6 The general timeliness requirement in Arizona is that the PCR notice “be filed within
7 ninety days after the entry of judgment and sentence or within thirty days after the issuance
8 of the order and mandate in the direct appeal, whichever is the later.” Ariz. R. Crim. P.
9 32.4(a). Petitioner’s fourth PCR proceeding did not meet this deadline. However,
10 Petitioner’s fourth PCR proceeding was permissible because it asserted a claim under Rule
11 32.1(g) which authorizes PCR claims based on “a significant change in the law that if
12 determined to apply to defendant's case would probably overturn the defendant's conviction
13 or sentence.” Arizona’s timeliness rule provides an exception for such claims. The rule
14 provides that “[a]ny notice not timely filed may only raise claims pursuant to Rule 32.1(d),
15 (e), (f), (g) or (h).”

16 Indeed the PCR court’s order provided:

17 Rule 32.4(a), Arizona Rules of Criminal Procedure, provides that any
18 notice not timely filed may only raise claims pursuant to Rule 32.1(d),
(e), (f), (g) or (h)

19 (Exhibit M, M.E. 11/20/06 at 1.) The PCR court proceeded to determine that *Blakely* was
20 simply not applicable to the facts of the case. The court concluded:

21 He was sentenced to the presumptive terms on all convictions. *Blakely*
22 does not apply to presumptive sentences.

23 (*Id.* at 2 (citations omitted).)²

24 ² It is true that the effect of a timeliness ruling is not altered because the court
25 considers the merits of the claim as part of the application of the timeliness rule, nor because
26 it offers an alternative basis for its ruling based on another ground. *Bonner v. Carey*, 425
27 F.3d 1145, 1148-49 (9th Cir. 2005) (citing *Pace*). Here, however, the merits determination
28 of the *Blakely* claim was not merely part of the timeliness determination, nor an alternative
to it. Rather, it was a subsequent determination after application of Rule 32.1(g), and
determination that it was not subject to the timeliness rule.

1 At first blush, the PCR court’s reference to the timeliness rule seems to resolve the
2 matter. However, the reference to Rule 32.1(g) clarifies that the petition was not dismissed
3 in its entirety as untimely. It might be argued that when the PCR court found that Petitioner
4 was not entitled to relief because *Blakely* was inapplicable, the court was then required to
5 find that his petition was untimely. If Rule 32.1(g) described a claim based on “a significant
6 change in the law” that *is* “determined to apply to defendant’s case,” then the argument
7 would have merit. The determination of the retroactivity question would thus be a limitation
8 on claims falling within the scope of Rule 32.1(g). The Rule does not do so. Rather, it
9 authorizes claims based on “a significant change in the law that *if* determined to apply”
10 would change the result.

11 In *State v. Slemmer*, 170 Ariz. 174, 823 P.2d 41 (1991), the Arizona courts addressed
12 the application of Rule 32.1(g) in the context of its other application, to excusing compliance
13 with the state’s preclusion bar.

14 When a new principle of law is articulated, a defendant whose
15 conviction has become final **may seek relief** under Rule 32. That
16 defendant is insulated from the rules of finality and preclusion when,
17 as the rule contemplates, there “has been a significant change in the law
18 applied in the process which led” to conviction or sentence. Whether
19 **relief may be obtained** under Rule 32 then depends on the question of
20 retroactive application of the new principle of law. That question is to
21 be determined by the standards contained in this opinion.

22 *Slemmer*, 170 Ariz. at 184, 823 P.2d at 51 (emphasis added). Thus, *Slemmer* clarifies that
23 application of the new law is not a precondition to a claim fitting within Rule 32.1(g) (or the
24 procedural exceptions for such claims), but a precondition to relief on such a claim. The
25 assertion of the change in the law entitled the petitioner to “seek relief”; the applicability
26 merely determined whether the “relief may be obtained.” *See also State v. Towery*, 204 Ariz.
27 386, 64 P.3d 828 (2003) (denying, rather than dismissing as precluded, a claim based on new
28 law found to not apply retroactively).

29 **Summary re Timeliness** - Petitioner’s conviction became final on April 23, 2006,
30 when his time to seek certiorari review expired. His fourth PCR proceeding remained
31 pending from November 20, 2006 until November 2, 2007, leaving Petitioner until May 5,

1 2008 to file his habeas petition. Accordingly, the February 7, 2008 petition was timely.³

2
3 **C. EXHAUSTION/PROCEDURAL DEFAULT**

4 Respondents next contend that Petitioner’s claims are unexhausted and procedurally
5 defaulted, and thus must be dismissed with prejudice.

6
7 **1. Exhaustion Requirement**

8 Generally, a federal court has authority to review a state prisoner’s claims only if
9 available state remedies have been exhausted. *Duckworth v. Serrano*, 454 U.S. 1, 3 (1981)
10 (*per curiam*). The exhaustion doctrine, first developed in case law, has been codified at 28
11 U.S.C. § 2254(b) and (c). When seeking habeas relief, the burden is on the petitioner to
12 show that he has properly exhausted each claim. *Cartwright v. Cupp*, 650 F.2d 1103, 1104
13 (9th Cir. 1981)(*per curiam*), *cert. denied*, 455 U.S. 1023 (1982).

14 Ordinarily, “to exhaust one’s state court remedies in Arizona, a petitioner must first
15 raise the claim in a direct appeal or collaterally attack his conviction in a petition for post-
16 conviction relief pursuant to Rule 32.” *Roettgen v. Copeland*, 33 F.3d 36, 38 (9th Cir.
17 1994). Only one of these avenues of relief must be exhausted before bringing a habeas
18 petition in federal court. This is true even where alternative avenues of reviewing
19 constitutional issues are still available in state court. *Brown v. Easter*, 68 F.3d 1209, 1211
20 (9th Cir. 1995); *Turner v. Compoy*, 827 F.2d 526, 528 (9th Cir. 1987), *cert. denied*, 489 U.S.
21 1059 (1989). “In cases not carrying a life sentence or the death penalty, ‘claims of Arizona
22 state prisoners are exhausted for purposes of federal habeas once the Arizona Court of
23 Appeals has ruled on them.’” *Castillo v. McFadden*, 399 F.3d 993, 998 (9th Cir.
24 2005)(quoting *Swoopes v. Sublett*, 196 F.3d 1008, 1010 (9th Cir.1999)).

25 Respondents argue that *Swoopes* was implicitly overruled in *Baldwin v. Reese*, 541

26
27 ³ Because it would not affect the outcome, the undersigned does not attempt to
28 resolve whether (in the absence of any evidence to the contrary) Petitioner’s second PCR
petition must be considered to remain pending until the present.

1 U.S. 27, 29 (2004). (Answer, #13 at 6-7.) *Castillo, supra*, was decided after *Baldwin*, and
2 thus must be seen as a reaffirmation of *Swoopes* despite *Baldwin*. Moreover, Respondents'
3 substantive argument ignores that *Swoopes* is based on the fact that the Arizona Supreme
4 Court's review in non death or life cases is not merely discretionary, but something which
5 the Arizona Supreme Court has directed that the federal courts consider unavailable for
6 exhaustion purposes. It is out of deference to the state court's pronouncement that the federal
7 courts have consistently applied the rule of *Swoopes* for almost 10 years, including 5 years
8 since *Baldwin*, and the Arizona Supreme Court has yet to suggest that *Swoopes* was a
9 misreading of the Arizona Supreme Court's position. Thus, this Court must continue to
10 apply the *Swoopes* rule as expressed in *Castillo*, and find that presentation to the Arizona
11 Court of Appeals is sufficient.

12 To result in exhaustion, claims must not only be presented in the proper forum, but
13 must be "fairly presented." That is, the petitioner must provide the state courts with a "fair
14 opportunity" to apply controlling legal principles to the facts bearing upon his constitutional
15 claim. 28 U.S.C. § 2254; *Picard v. Connor*, 404 U.S. 270, 276-277 (1971). A claim has
16 been fairly presented to the state's highest court if the petitioner has described both the
17 operative facts and the federal legal theory on which the claim is based. *Kelly v. Small*, 315
18 F.3d 1063, 1066 (9th Cir. 2003) (overruled on other grounds, *Robbins v. Carey*, 481 F.3d
19 1143, 1149 (9th Cir. 2007)).

20 Because "state and federal courts are jointly responsible for the enforcement of federal
21 constitutional guarantees," "for purposes of exhaustion, a citation to a state case analyzing
22 a federal constitutional issue serves the same purpose as a citation to a federal case analyzing
23 such an issue." *Peterson v. Lampert*, 319 F.3d 1153, 1158 (9th Cir. 2003). However, a
24 "daisy chain-which depends upon a case that was cited by one of the cases that was cited by
25 one of the cases that petitioner cited is too lengthy to meet [the] standards for proper
26 presentation of a federal claim." *Howell v. Mississippi*, 543 U.S. 440, 443-444 (2005).

27 A state court's actual consideration of a claim satisfies exhaustion. *See Sandstrom v.*
28 *Butterworth*, 738 F.2d 1200, 1206 (11th Cir.1984) ("[t]here is no better evidence of

1 exhaustion than a state court's actual consideration of the relevant constitutional issue"); *see*
2 *also Walton v. Caspari*, 916 F.2d 1352, 1356-57 (8th Cir.1990) (state court's *sua sponte*
3 consideration of an issue satisfies exhaustion).

4 **Ground 1** - In Ground 1 of his Petition, Petitioner argues that his due process rights
5 were violated when the sentencing court failed to take account of mitigating factors presented
6 at sentencing. Petitioner argues he presented this claim in his first PCR petition. (Petition
7 #1 at 6.) However, Petitioner's challenge to the calculation of his sentence in the first PCR
8 proceeding was limited to an argument that the failure to give him credit for time served on
9 probation was a violation of the federal Sentencing Reform Act of 1984. No due process
10 challenge was asserted, and no claim made that mitigating factors were ignored. This claim
11 was never fairly presented, and is unexhausted.

12 **Ground 2** - For his Ground 2, Petitioner argues the failure to give him credit for time
13 served on probation was a violation of the federal sentencing guidelines. This claim was
14 raised as "Claim 1" in Petitioner first PCR petition. In his Petition for Review to the Arizona
15 Court of Appeals, Petitioner shifted his argument slightly to indicate that he was not
16 engrafting federal law with no connection to state law, but was applying the Sentencing
17 Reform Act of 1984 which he argued "has become a well established procedure of the State
18 over the last 20 years." Even with this distinction, the undersigned finds that Petitioner did
19 fairly present this claim to the state courts and has successfully exhausted his state remedies.

20 **Ground 3** - For his Ground 3, Petitioner argues that to the extent that it denies credit
21 for time served on probation, Ariz. Rev. Stat. § 13-901(A) violates the 1984 Sentencing
22 Reform Act as interpreted by the U.S. Supreme Court, and is therefore unconstitutional.
23 Petitioner asserts he raised this argument in his third PCR petition. (Petition, #1 at 8.)
24 However, no such claim was included in that petition. (*See generally* Exhibit J.) A similar
25 claim was presented in his first PCR proceeding, as discussed above in connection with
26 Ground 2. However, Petitioner never extended that argument to asserting that a
27 constitutional violation was involved, nor did he identify §13-901(A) as a target of his claim.
28 Indeed, the only state statute he cited was Ariz. Rev. Stat. § 13-903. (*See* Exhibit H, PFR at

1 4-6.) Accordingly, the undersigned finds that this claim was never fairly presented and is
2 unexhausted.

3
4 **2. Procedural Default**

5 Ordinarily, unexhausted claims are dismissed *without prejudice*. *Johnson v. Lewis*,
6 929 F.2d 460, 463 (9th Cir. 1991). However, where a petitioner has failed to properly
7 exhaust his available administrative or judicial remedies, and those remedies are now no
8 longer available because of some procedural bar, the petitioner has "procedurally defaulted"
9 and is generally barred from seeking habeas relief. Dismissal *with prejudice* of a
10 procedurally barred or procedurally defaulted habeas claim is generally proper absent a
11 "miscarriage of justice" which would excuse the default. *Reed v. Ross*, 468 U.S. 1, 11
12 (1984).

13 Respondents argue that Petitioner may no longer present his unexhausted claims to
14 the state courts. Respondents rely upon Arizona's preclusion bar, set out in Ariz. R. Crim.
15 Proc. 32.2(a), and do not reference its timeliness bar set out in Ariz. R. Crim. P. 32.4(a) to
16 establish the procedural defaults. (Answer, #13 at 9.) Because of the limited development
17 of Arizona law on the exception to the preclusion bar for claims of "sufficient constitutional
18 magnitude," *see Stewart v. Smith*, 536 U.S. 856 (2002), and the applicability of clear
19 timeliness bars, the undersigned does not reach Respondents' argument on the applicability
20 of the preclusion bar.

21 **Remedies by Direct Appeal** - Because Petitioner pled guilty, he is not entitled to file
22 a direct appeal. A.R.S. § 13-4033(B); Ariz. R. Crim. P. 17.1(e). Accordingly, direct appeal
23 is no longer available for Petitioner's unexhausted claims.

24 **Remedies by Post-Conviction Relief** - Petitioner can no longer seek review by a
25 subsequent PCR Petition. Ariz.R.Crim.P. 32.4 requires that petitions for post-conviction
26 relief (other than those which are "of-right") be filed "within ninety days after the entry of
27 judgment and sentence or within thirty days after the issuance of the order and mandate in
28 the direct appeal, whichever is the later." *See State v. Pruett*, 185 Ariz. 128, 912 P.2d 1357

1 (App. 1995) (applying 32.4 to successive petition, and noting that first petition of pleading
2 defendant deemed direct appeal for purposes of the rule). That time has long since passed.

3 While Rule 32.4(a) does not bar dilatory claims if they fall within the category of
4 claims specified in Ariz.R.Crim.P. 32.1(d) through (h), Petitioner has not asserted that any
5 of these exceptions are applicable to his equal protection claim. Nor does it appear that
6 such exceptions in Rule 32.1 would apply to this claim. The rule defines the excepted claims
7 as follows:

8 d. The person is being held in custody after the sentence imposed has
9 expired;

10 e. Newly discovered material facts probably exist and such facts
11 probably would have changed the verdict or sentence. Newly
12 discovered material facts exist if:

13 (1) The newly discovered material facts were discovered after the trial.

14 (2) The defendant exercised due diligence in securing the newly
15 discovered material facts.

16 (3) The newly discovered material facts are not merely cumulative or
17 used solely for impeachment, unless the impeachment evidence
18 substantially undermines testimony which was of critical significance
19 at trial such that the evidence probably would have changed the verdict
20 or sentence.

21 f. The defendant's failure to file a notice of post-conviction relief of-
22 right or notice of appeal within the prescribed time was without fault on
23 the defendant's part; or

24 g. There has been a significant change in the law that if determined to
25 apply to defendant's case would probably overturn the defendant's
26 conviction or sentence; or

27 h. The defendant demonstrates by clear and convincing evidence that
28 the facts underlying the claim would be sufficient to establish that no
reasonable fact-finder would have found defendant guilty of the
underlying offense beyond a reasonable doubt, or that the court would
not have imposed the death penalty.

Ariz.R.Crim.P. 32.1.

Paragraph 32.1 (d) (expired sentence) generally has no application to an Arizona
prisoner who is simply attacking the validity of his conviction or sentence. Where a claim
is based on "newly discovered evidence" that has previously been presented to the state
courts, the evidence is no longer "newly discovered" and paragraph (e) has no application.
Paragraph (f) has no application where the petitioner filed a timely notice of appeal or had
no right to appeal, and the notice of post-conviction relief of-right applies only to first
petitions filed within 90 days following a judgment based on a guilty or *nolo contendere* plea.

1 See Ariz.R.Crim.P. 32.1 (defining when petition of-right). Paragraph (g) has no application
2 because Petitioner has not asserted a change in the law occurring since his last state PCR
3 petition. Finally, paragraph (h), concerning claims of actual innocence, has no application
4 to Petitioner’s procedural claims.

5 Accordingly, the undersigned must conclude that review through Arizona’s post-
6 conviction relief process is no longer possible for Petitioner’s unexhausted claims.

7 **Summary re Procedural Default** - Petitioner has failed to exhaust his claims in
8 Grounds 1 and 3 of the Petition, and would now be procedurally barred from doing so.
9 Accordingly, these claims are procedurally defaulted. Petitioner has not preferred a showing
10 of cause and prejudice or actual innocence to excuse his procedural default, and therefore
11 these claims must be dismissed with prejudice.

12
13 **D. MERITS OF GROUND 2**

14 For his Ground 2, Petitioner argues the failure to give him credit for time served on
15 probation was a violation of the federal sentencing guidelines.

16 The Sentencing Reform Act of 1984 created the United States Sentencing Guidelines
17 Commission and instructed it to establish the United States Sentencing Guidelines. See 28
18 U.S.C. § 991 *et seq.* The Commission’s task was to “establish sentencing policies and
19 practices for the *Federal* criminal justice system.” 28 U.S.C. § 991(b)(1) (emphasis added).
20 The Commission was instructed to “promulgate and distribute” the guidelines to “all courts
21 of the United States.” 28 U.S.C. § 994(a).

22 No provision was made for application of the guidelines in state courts. Indeed, it has
23 even been held that the Sentencing Guidelines do not apply when the federal court is acting
24 as a territorial court and applying local law. See *Government of Virgin Islands v. Dowling*,
25 866 F.2d 610, 614 (3rd Cir. 1989) (“the legislative history is replete with references to
26 ‘Federal system,’ ‘Federal judges,’ ‘Federal offenders,’ ‘Federal criminal cases,’ ‘Federal
27 criminal justice system,’ ‘Federal Courts,’ ‘Federal sentencing law.’”).

28 Petitioner argues that the Arizona courts have nonetheless applied the Federal

1 sentencing guidelines. Petitioner points to no instance of such, and Arizona law does not
2 provide for it. While the Arizona courts may look to Federal sentencing law for instruction
3 or comparison, they have regularly rejected any attempt to engraft the Federal guidelines into
4 the state's criminal process. *See e.g. State v. Wagner*, 194 Ariz. 310, 313, 982 P.2d 270, 273
5 (1999) (rejecting claim that any sentencing guidelines were required in state prosecution);
6 *State v. Monaco*, 207 Ariz. 75, 78, 83 P.3d 553, 556 (Ariz. App. 2004) ("Although Arizona's
7 sentencing statutes resemble the federal sentencing scheme by requiring a mandatory
8 minimum sentence for drug-related offenses, Arizona allows for a much broader discretion
9 within its sentencing range."); *State v. Estrada*, 210 Ariz. 111, 127, 108 P.3d 261, 277 (Ariz.
10 App. 2005) (Kessler, J., dissenting) ("The federal system is distinctly different from
11 Arizona's sentencing system."); and *State v. Berger*, 212 Ariz. 473, 485, 134 P.3d 378, 390
12 (2006) ("While the Arizona Legislature is free to set its own sentencing ranges, of course,
13 the federal sentences are set by a professional Sentencing Commission.").

14 Moreover, even if the Arizona state courts or legislature chose to apply the Federal
15 sentencing guidelines, that decision would be a matter of state law and would not amount to
16 a creation of Federal law. A "district court shall entertain an application for a writ of habeas
17 corpus in behalf of a person in custody pursuant to the judgment of a State court only on the
18 ground that he is in custody in violation of the Constitution or laws or treaties of the United
19 States." 28 U.S.C. § 2254. Further, a state court determination of state law is not subject to
20 review in a federal habeas court. *Bains v. Cambra*, 204 F.3d 964, 971 (9th Cir. 2000)
21 ("federal court is bound by the state court's interpretations of state law").

22 Finally, even if Petitioner could somehow show that he was entitled to application of
23 the Federal sentencing guidelines, and that failure to do so was a violation of Federal law,
24 he would not have been entitled to the relief he seeks under those guidelines. They expressly
25 provide:

26 Upon revocation of probation, no credit shall be given (toward any
27 sentence of imprisonment imposed) for any portion of the term of
28 probation served prior to revocation.

28 U.S.S.G. § 7B1.5(a). *See U.S. v. Verbeke*, 853 F.2d 537, 540 (7th Cir. 1988) ("While on

1 probation, [defendant] was not in custody in connection with the offense for which sentence
2 was imposed. Since [defendant] was not in custody, he is not entitled to receive credit for
3 time served.”).

4 Accordingly, Petitioner’s Ground 2 is without merit and should be denied.

5
6 **IV. RECOMMENDATION**

7 **IT IS THEREFORE RECOMMENDED** that Grounds 1 and 3 of the Petitioner’s
8 Petition for Writ of Habeas Corpus, filed February 7, 2008 (#1) be **DISMISSED WITH**
9 **PREJUDICE**.

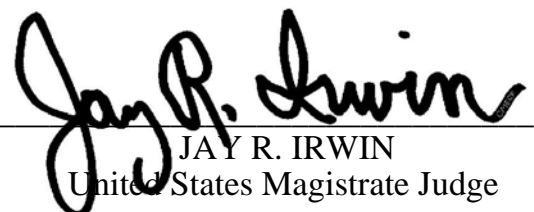
10 **IT IS FURTHER RECOMMENDED** that the remainder of Petitioner’s Petition for
11 Writ of Habeas Corpus, filed February 7, 2008 (#1) be **DENIED**.

12
13 **V. EFFECT OF RECOMMENDATION**

14 This recommendation is not an order that is immediately appealable to the Ninth
15 Circuit Court of Appeals. Any notice of appeal pursuant to *Rule 4(a)(1), Federal Rules of*
16 *Appellate Procedure*, should not be filed until entry of the district court’s judgment.

17 However, pursuant to *Rule 72(b), Federal Rules of Civil Procedure*, the parties shall
18 have ten (10) days from the date of service of a copy of this recommendation within which
19 to file specific written objections with the Court. *See also* Rule 8(b), Rules Governing
20 Section 2254 Proceedings. Thereafter, the parties have ten (10) days within which to file
21 a response to the objections. Failure to timely file objections to any factual or legal
22 determinations of the Magistrate Judge will be considered a waiver of a party’s right to *de*
23 *novo* consideration of the issues. *See United States v. Reyna-Tapia*, 328 F.3d 1114, 1121 (9th
24 Cir. 2003)(*en banc*).

25
26 DATED: May 12, 2009

27 
28 JAY R. IRWIN
United States Magistrate Judge