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2 NOT FOR PUBLICATION

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6 IN THE UNITED STATES DISTRICT COURT  
7 FOR THE DISTRICT OF ARIZONA  
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9 Carl J. Minkner and Diane M. Minkner,  
10 husband and wife,

No. 09-CV-1900-PHX-GMS

11 Plaintiffs,

**ORDER**

12 vs.

13 Washington Mutual Bank, N.A., a national  
14 banking association; JPMorgan Chase  
15 Bank, N.A., a national banking  
16 association; California Reconveyance  
17 Company, a California corporation;  
18 Mortgages Electronic Registration  
19 Systems, Inc. ("MERS"), a Delaware  
20 corporation,

21 Defendants.

22 Pending before the Court are Plaintiffs' Motion to Remand (Dkt. # 13) and  
23 Defendants' Motion to Dismiss (Dkt. # 6). For the following reasons, the Court grants the  
24 Motion to Remand and denies the Motion to Dismiss as moot.

25 **BACKGROUND**

26 This case arises out of Carl and Diane Minkner's purchase of a home, for which the  
27 Minkners obtained a \$2.8 Million loan from Defendant Washington Mutual Bank, N.A.  
28 ("WaMu"). In exchange for the loan, the Minkners executed a promissory note in the same  
amount, along with a deed of trust that named WaMu as the beneficiary. The Minkners did

1 not make their monthly payments, and Defendant California Reconveyance Company  
2 (“CRC”) recorded a notice of trustee’s sale of the property.

3 Plaintiffs filed this lawsuit on August 19, 2009 in Maricopa County Superior Court,  
4 alleging three counts: (1) breach of contract/injunctive relief, (2) negligent misrepresentation,  
5 and (3) fraudulent concealment. The Complaint named WaMu, JPMorgan Chase Bank, N.A.  
6 (“Chase”), CRC, and the Mortgage Electronic Registration Systems, Inc. (“MERS”) as  
7 Defendants. At the time the Complaint was filed, the Federal Deposit Insurance Corporation  
8 (“FDIC”) apparently was acting as receiver for WaMu, but neither party has indicated that  
9 the FDIC was named or formally substituted as a party under Federal Rule of Civil Procedure  
10 25(c). Defendants Chase and CRC then removed the case to this Court, alleging that this  
11 Court has original jurisdiction pursuant to 28 U.S.C. § 1331 because Plaintiffs’ Complaint  
12 “must be based” on various federal laws, including the Truth in Lending Act, 15 U.S.C. §§  
13 1601, *et seq.* (“TILA”), the Real Estate Settlement Procedures Act, 12 U.S.C. §§ 2601, *et*  
14 *seq.* (“RESPA”), “violations of 12 U.S.C. § 2605,” “breach of contract,” and the  
15 “unconstitutionality of A.R.S. § 33-811.” (Dkt. # 1.) Plaintiffs then filed a Motion to  
16 Remand, contending the Court has no jurisdiction because the face of the Complaint does not  
17 allege any federal claims.

## 18 DISCUSSION

### 19 I. Legal Standard for Motion to Remand

20 “[A]ny civil action brought in a State court of which the district courts of the United  
21 States have original jurisdiction, may be removed by the defendant . . . to the district court  
22 of the United States for the district and division embracing the place where such action is  
23 pending.” 28 U.S.C. § 1441(a). In other words, “[o]nly . . . actions that originally could have  
24 been filed in federal court may be removed to federal court by the defendant.” *Caterpillar,*  
25 *Inc. v. Williams*, 482 U.S. 386, 392 (1987). “If at any time before final judgment it appears  
26 that the district court lacks subject matter jurisdiction, the case shall be remanded.”  
27 28 U.S.C. § 1447(c). There is a “strong presumption” against removal, and “[f]ederal  
28 jurisdiction must be rejected if there is any doubt as to the right of removal in the first

1 instance.” *Gaus v. Miles, Inc.*, 980 F.2d 564, 566 (9th Cir. 1992) (citing *Libhart v. Santa*  
2 *Monica Dairy Co.*, 592 F.2d 1062, 1064 (9th Cir. 1979)). Moreover, “[t]he party asserting  
3 jurisdiction has the burden of proving all jurisdictional facts.” *Indus. Tectonics, Inc. v. Aero*  
4 *Alloy*, 912 F.2d 1090, 1092 (9th Cir. 1990). Because the parties do not argue that diversity  
5 jurisdiction exists, the Court addresses whether it has federal question jurisdiction under 28  
6 U.S.C. § 1331, which provides, “The district courts shall have original jurisdiction of all civil  
7 actions arising under the Constitution, laws, or treaties of the United States.”

## 8 **II. Plaintiffs’ Complaint Does Not Arise Under Federal Law.**

9 “A case ‘arises under’ federal law . . . if ‘a well-pleaded complaint establishes either  
10 that federal law creates the cause of action or that the plaintiff’s right to relief necessarily  
11 depends on resolution of a substantial question of federal law.’” *Proctor v. Vishay Intertech.*  
12 *Inc.*, 584 F.3d 1208, 1219 (9th Cir. 2009) (quoting *Empire Healthchoice Assurance, Inc. v.*  
13 *McVeigh*, 547 U.S. 677, 689–90 (2006)). “[T]he existence of federal jurisdiction depends  
14 solely on the plaintiff[s]’ claims for relief and not on anticipated defenses to those claims.”  
15 *ARCO Envtl. Remediation, LLC v. Dep’t of Health and Human Servs.*, 213 F.3d 1108, 1113  
16 (9th Cir. 2000). Furthermore, as “master[s] of the complaint,” Plaintiffs “may defeat removal  
17 by choosing not to plead independent federal claims.” *Id.* at 1114 (citing *Caterpillar*, 482  
18 U.S. at 392). “When a claim can be supported by alternative and independent theories—one  
19 of which is a state law theory and one of which is a federal law theory—federal question  
20 jurisdiction does not attach because federal law is not a necessary element of the claim.”  
21 *Rains v. Criterion Sys., Inc.*, 80 F.3d 339, 346 (9th Cir. 1996).

### 22 **1. The Complaint Does Not Raise Any Federal Causes of Action.**

23 In this case, Plaintiffs have chosen to assert only three causes of action in their  
24 Complaint: (1) breach of contract/injunctive relief, (2) negligent misrepresentation, and (3)  
25 fraudulent concealment. Each of these is a state law claim. Defendants point to several  
26 paragraphs in the facts section of the Complaint, mentioning that Plaintiffs sent Defendants  
27 a Qualified Written Request (“QWR”), as defined by 12 U.S.C. § 2605(e), and received no  
28 response to the QWR in violation of the statute. (Dkt. # 1, Ex. 1 at 11–12, 19–20.) Later in

1 the Complaint, while discussing the fraudulent concealment claim, Plaintiffs again mention  
2 Defendants' failure to respond to the QWR. (*Id.* at 44.) Highlighting these passive references  
3 does not meet Defendants' burden of establishing jurisdiction and overcoming the  
4 presumption of remand. *See Gaus*, 980 F.2d at 566 (discussing presumption against  
5 removal); *Indus. Tectonics*, 912 F.2d at 1092 (discussing the burden of proving jurisdiction).  
6 By discussing the QWR in the facts section of the Complaint and then raising it only with  
7 respect to the fraudulent concealment claim, and not as its own cause of action or in  
8 connection to either of the other claims, it appears that Plaintiffs intend the QWR incident  
9 only as evidence of a state fraudulent concealment claim. It is possible that the Defendants'  
10 refusal to respond to the QWR is merely evidence that Defendants concealed information.  
11 For example, the fraudulent concealment claim also alleges that Defendants concealed facts  
12 regarding who the lenders were, who had possession of the promissory note, whether the  
13 promissory note had been lost, stolen, or destroyed, who deed of trust assignees were,  
14 whether MERS was involved in the transaction, and other general allegations of  
15 concealment. The Complaint, therefore, does not clearly invoke federal jurisdiction under  
16 RESPA, 12 U.S.C. § 2605(e). Defendants do not provide sufficient explanation to the  
17 contrary to overcome the presumption against removal.

18 **B. The State Law Claims Are Not Deemed To Arise Under Federal Law.**

19 Even though the Complaint does not appear to facially raise any federal issues, state  
20 claims may also be deemed to arise under federal law in three circumstances: (1) "where  
21 federal law completely preempts state law," (2) "where the claim is necessarily federal in  
22 character," or (3) "where the right to relief depends on the resolution of a substantial,  
23 disputed federal question[.]" *ARCO*, 213 F.3d at 1114. None of these exceptions apply in this  
24 case. Defendants admit that preemption is not at issue, but seem to argue that Plaintiffs'  
25 claims, although couched in state law terms, are necessarily federal in nature or at least  
26 depend on substantial federal law. Although Plaintiffs' claims center around a home loan  
27 transaction, and TILA and RESPA are federal statutes governing such transactions, nothing  
28 indicates that these statutes displace traditional state common law causes of action. *See Petty*

1 *v. Gulf Guaranty Ins. Co.*, 303 F. Supp.2d 815, 818 (N.D. Miss. 2003) (noting that the  
2 Supreme Court considers “only a few areas of complete preemption” and that TILA did not  
3 preempt Plaintiffs’ claims based on consumer loans and insurance transactions); *Blair v.*  
4 *Source One Mortgage Servs. Corp.*, 925 F. Supp. 617, 621 (D. Minn. 1996) (“[W]e find no  
5 evidence, and the Defendants do not seriously assert, that the Plaintiffs’ State law claims  
6 have been preempted by RESPA, for the Act makes unmistakably clear that jurisdiction over  
7 RESPA claims is concurrently shared by the State and Federal Courts.”). To the contrary,  
8 Plaintiffs allege that they had a lending agreement that Defendants breached and that  
9 Defendants negligently misrepresented and fraudulently concealed certain information.  
10 Contrary to Defendants’ assertions, these may raise state causes of action. While a court  
11 might ultimately conclude that Plaintiffs’ state law claims fail, it does necessarily follow that  
12 a federal claim exists instead.

13 **C. WaMu’s Receivership Does Not Mandate Federal Jurisdiction.**

14 Defendants assert that federal jurisdiction is mandatory because the FDIC is WaMu’s  
15 receiver, meaning any such cases must be brought in federal court. 12 U.S.C. §  
16 1819(b)(2)(A), which Defendants do not cite, provides that, except in some situations  
17 involving state insured banks, “all suits of a civil nature at common law or in equity to which  
18 the [FDIC], in any capacity, *is a party* shall be deemed to arise under the laws of the United  
19 States.” (emphasis added). Defendants, however, have not shown that the FDIC is a party.  
20 Plaintiff filed this case against WaMu, Chase, CRC, and MERS, but it did not name the  
21 FDIC as a party.

22 Defendants suggest that the FDIC automatically became a party because “by operation  
23 of law” the FDIC “succeed[s] to . . . all rights, titles, powers, and privileges” of WaMu, 12  
24 U.S.C. § 1821(d)(2)(A). But Defendants do not explain how succeeding to rights and  
25 privileges necessarily inserts the FDIC as a party in a lawsuit. In the context of FDIC  
26 removal, the statutory scheme differentiates the FDIC’s substitution from the FDIC’s  
27 receivership. 12 U.S.C. § 1819(b)(2)(B) provides in pertinent part, “[T]he [FDIC] may . . .  
28 remove any action, suit, or proceeding from a State court to the appropriate United States

1 district court before the end of a 90-day period beginning on the date the action, suit, or  
2 proceeding is filed against the [FDIC] or the [FDIC] is substituted as a party.” Meanwhile,  
3 12 U.S.C. § 1819(a) explains that the FDIC has the power to “act as a receiver.”

4 *J.E. Dunn Northwest, Inc. v. Salpare Bay, LLC* recently addressed a similar situation.  
5 2009 WL 3571354 (D. Or. Oct. 26, 2009). In that case, the FDIC removed the case from  
6 state court before substituting itself as the receiver of one of the defendant-banks. *Id.* at \*1.  
7 The court explained that 12 U.S.C. § 1819(b)(2)(B) specifies that the FDIC may remove a  
8 case if the case was filed against it or if it is “substituted as a party.” *Id.* at 3. The court  
9 explained that a specific procedure for substitution exists and that the FDIC’s appointment  
10 as a receiver or appearance in state court do not automatically insert the FDIC as a party. *Id.*  
11 at 2–3. “‘Substituted as a party’ and ‘appointed as a receiver’ are too different to equate.  
12 Federal practice requires notice and motion for [nearly all] substitutions . . . . [S]ubstitution  
13 as a party requires a specific filing in court.” *Id.* at \*3 (citing *Buczkowski v. F.D.I.C.*, 415  
14 F.3d 594, 596 (7th Cir. 2005); Fed. R. Civ. P. 25(c) (“If an interest is transferred, the action  
15 may be continued by or against the original party unless the court, on motion, orders the  
16 transferee to be substituted in the action or joined with the original party.”)). Analogously,  
17 the Ninth Circuit, in a case involving the Resolution Trust Corporation acting the defendant’s  
18 receiver, examined a statute similar to 12 U.S.C. § 1819(b)(2)(A), explaining that “the  
19 district court has jurisdiction” only “[o]nce substitution occurs.” *See Crawford Country*  
20 *Homeowners Ass’n, Inc. v. Delta Sav. & Loan*, 77 F.3d 1163, 1166 (9th Cir. 1996).<sup>1</sup>  
21 Defendants cite *Brockman v. Merabank* for the proposition that the FDIC’s presence in a  
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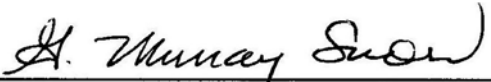
23  
24 <sup>1</sup> *Crawford* also explained that “fil[ing] a pleading before the district court . . . would  
25 trigger substitution.” 77 F.3d at 1166. But, at the time, a statute governing the RTC specified  
26 that the RTC was “deemed substituted . . . upon the filing of a copy of the order appointing  
27 the [RTC] as . . . receiver . . . or the filing of such other pleading informing the court that the  
28 [RTC] has been appointed . . . receiver.” 12 U.S.C. § 1441a(l)(3)(B) (repealed July 29, 2008).  
The parties do not cite, and the Court is unaware, of a similar current provision governing  
the FDIC. Even so, it is unclear whether the parties have filed a pleading that would satisfy  
this requirement in any event.

1 lawsuit mandates jurisdiction. 40 F.3d 1013, 1017 (9th Cir. 1994). The FDIC and RTC in  
2 *Brockman*, however, were named parties to the lawsuit, whereas the FDIC in this case has  
3 never been substituted as a party. Therefore, the FDIC is not a party because it was never  
4 substituted as a party, either formally under Rule 25(c) or even informally by some other  
5 procedure. Because the FDIC is a nonparty, 12 U.S.C. § 1819(b)(2)(A) does not grant  
6 jurisdiction to this Court.

7 **IT IS THEREFORE ORDERED** that Plaintiffs' Motion to Remand (Dkt. # 6) is  
8 **GRANTED**. The Clerk of the Court is directed to remand this case to the Maricopa County  
9 Superior Court.

10 **IT IS FURTHER ORDERED** that Defendants' Motion to Dismiss (Dkt. # 6) is  
11 **DENIED AS MOOT**.

12 DATED this 25th day of January, 2010.

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16 G. Murray Snow  
17 United States District Judge  
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