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IN THE UNITED STATES DISTRICT COURT  
FOR THE DISTRICT OF ARIZONA

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RACHAEL A. EARL,

) No. CV 09-2198-PHX-MHM

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Plaintiff,

) **ORDER**

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vs.

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Wachovia Motgage FSB, f/k/a WORLD  
SAVINGS BANK; MTC FINANCIAL)  
INC. dba TRUSTEE CORPS; GOLDEN)  
WEST SAVINGS ASSOCIATION, JOHN)  
DOE AND JANE DOE,

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Defendants.

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Currently before the Court are Defendant Wachovia Mortgage, FSB's ("Wachovia")  
Motion to Dismiss Complaint for Failure to State a Claim Upon Which Relief May Be  
Granted or, in the Alternative, for Summary Judgment, (Dkt. #10), Defendant MTC  
Financial, Inc, dba Trustee Corps ("Trustee Corps") Motion to Dismiss, (Dkt. #9), and  
Plaintiff's Motion for Leave to Amend. (Dkt. #18). After reviewing the pleadings, and  
determining that oral argument is unnecessary, the Court issues the following Order.

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I. BACKGROUND

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Plaintiff Rachael A. Earl filed this action in Maricopa County Superior Court  
asserting numerous grounds for equitable and injunctive relief related to a power-of-sale  
clause contained in a deed-of-trust to which she was a signatory. (Dkt. #1). Defendant  
Trustee Corps removed this case to federal court on October 20, 2009. On December 1,

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1 2009, Trustee corps filed its Motion to Dismiss, (Dkt. #9), and on December 18, 2009,  
2 Defendant Wachovia filed its Motion to Dismiss, or, in the Alternative, Motion for Summary  
3 Judgment. (Dkt. #10). Due to an issue regarding service of the aforementioned motions to  
4 dismiss, Plaintiff filed a Motion for Extension of Time to Effectuate Service on February 26,  
5 2010, asking for an additional thirty days to answer Defendants' motions to dismiss. (Dkt.  
6 #14). The Court granted this request. (Dkt. #16). On April 1, 2010, Plaintiff filed two  
7 identical documents, both entitled Opposition to Defendants' Respective Motions to Dismiss  
8 for Failure to State a Claim Upon Which Relief can be Granted or, in the Alternative for  
9 Summary Judgment, and Motion to Strike or Alternatively for leave to Amend the  
10 Complaint. (Dkt. #17-18).

## 11 II. LEGAL STANDARD

12 The Court must liberally construe pleadings submitted by a pro se claimant, affording  
13 the claimant the benefit of any doubt. Karim-Panahi v. L.A. Police Dep't, 839 F.2d 621, 623  
14 (9th Cir. 1988). However, the Court "may not supply essential elements of the claim that  
15 were not initially pled." Ivey v. Bd. of Regents, 673 F.2d 266, 268 (9th Cir. 1982).

16 To survive a motion to dismiss for failure to state a claim under Fed.R.Civ.P. 12(b)(6),  
17 the plaintiff must allege facts sufficient "to raise a right to relief above the speculative level."  
18 Bell Atl. Corp. v. Twombly, 550 U.S. 544, 127 S. Ct. 1955, 1965 (2007); see also Morley  
19 v. Walker, 175 F.3d 756, 759 (9th Cir. 1999) ("A dismissal for failure to state a claim is  
20 appropriate only where it appears, beyond doubt, that the plaintiff can prove no set of facts  
21 that would entitle it to relief."). In evaluating such a motion to dismiss, a district court need  
22 not limit itself to the allegations in the complaint; courts may take into account "facts that are  
23 [ ] alleged on the face of the complaint [and] contained in documents attached to the  
24 complaint." Knievel v. ESPN, 393 F.3d 1068, 1076 (9th Cir. 2005). In addition, "all well-  
25 pleaded allegations of material fact are taken as true and construed in a light most favorable  
26 to the nonmoving party." Wyler Summit Partnership v. Turner Broad. Sys. Inc., 135 F.3d  
27 658, 661 (9th Cir. 1998). However, "the court [is not] required to accept as true allegations  
28 that are merely conclusory, unwarranted deductions of fact, or unreasonable inferences."

1 Spreewell v. Golden State Warriors, 266 F.3d 979, 988 (9th Cir. 2001).

2 III. DISCUSSION

3 1. Trustee Corps' Motion to Dismiss

4 Trustee Corps argues that as the foreclosure trustee, it is not a proper party to this  
5 lawsuit and must be dismissed from the case. Arizona Revised Statutes (A.R.S.) § 33-807(E)  
6 provides: “The trustee need only be joined as a party in legal actions pertaining to a breach  
7 of the trustee's obligations under this chapter or under the deed of trust.” Plaintiff’s  
8 complaint does not allege that Trustee Corps breached any obligation under Arizona’s trust-  
9 deed statutes. See A.R.S. § 33-801 *et seq.*. On the contrary, Plaintiff’s Complaint alleges  
10 violations that occurred in the creation of the deed-of-trust on or around May 10, 2005, long  
11 before Trust Corps involvement in this case, which began when it was appointed successor  
12 trustee on July 2, 2009. Therefore, this Court finds that Trustee Corps is not a proper party  
13 to this action and should be dismissed.

14 2. Wachovia's Motion to Dismiss

15 A. Show-me-the-note Theory

16 It is difficult to discern from Plaintiff’s Complaint exactly the grounds upon which  
17 her lawsuit is predicated. After reading her response, however, it is apparent to this Court  
18 that Plaintiff alleges a so-called “show me the note” theory of liability against Defendant  
19 Wachovia (and possibly Trust Corps). In other words, Plaintiff contends there was no holder  
20 in due course that possessed the original “wet ink signature note,” therefore the trustee sale  
21 was unlawful.

22 Under Arizona law, “[u]nlike their judicial foreclosure cousins that involve the court,  
23 deed of trust sales are conducted on a contract theory under the power of sale authority of the  
24 trustee.” In re Krohn, 52 P.3d 774, 777 (Ariz. 2002). “[A] power of sale is conferred upon  
25 the trustee of a trust deed under which the trust property may be sold . . . after a breach or  
26 default in performance of the contract or contracts, for which the trust property is conveyed  
27 as security . . .” A.R.S. § 33-807(A). The Arizona statutes governing the sale of foreclosed  
28 property through a trustee’s sale do not specifically require that the foreclosing party

1 produce a physical copy of the original promissary note. Like most states, Arizona has  
2 adopted the U.C.C.. The U.C.C., among other things, governs the enforcement of negotiable  
3 instruments, providing that “[p]erson[s] entitled to enforce’ an instrument include the holder  
4 of the instrument, a nonholder in possession of the instrument who has the rights of a holder  
5 or a person not in possession of the instrument who is entitled to enforce the instrument  
6 pursuant to § 47-3309 [because the note is lost or destroyed].” A.R.S. § 47-3301. There is  
7 very little case law on the issue of whether the U.C.C. has any applicability in the context of  
8 non-judicial trustee sales or foreclosures in Arizona. The only courts that have addressed this  
9 issue are federal courts within the District of Arizona; neither the Arizona Court of Appeals,  
10 nor the Arizona Supreme Court have weighed in on the issue. When addressing the  
11 applicability of the UCC to foreclosure sales, courts within the District of Arizona “have  
12 routinely held that [a plaintiff’s] ‘show me the note’ argument lacks merit.” Diessner v.  
13 Mortgage Elec. Registration Sys., 618 F. Supp. 2d 1184, 1187-88 (D. Ariz. 2009) (quoting  
14 Mansour v. Cal-Western Reconveyance Corp., 618 F. Supp. 2d 1178, 1181 (D. Ariz. 2009)).  
15 As such, the any counts relating to the production of the original note are hereby dismissed  
16 with prejudice. “Dismissal is appropriate where the complaint lacks . . . a cognizable legal  
17 theory . . .” Mansour v. Cal-Western Reconveyance Corp., 618 F. Supp. 2d 1178, 1181 (D.  
18 Ariz. 2006) (citing Balistreri v. Pacifica Police Dep’t, 901 F.2d 696, 699 (9th Cir. 1988)).

#### 19 B. Due Process Violations and Cognovit Note

20 Plaintiff’s Complaint makes numerous references to violations of due process.  
21 Plaintiff’s claims must arise, then, under 42 U.S.C. § 1983. A claim under § 1983, however,  
22 only exists when the alleged deprivation was committed “under color of state law.” Am.  
23 Mfrs. Mut. Ins. Co. v. Sullivan, 526 U.S. 40, 49-50 (1999). This case concerns a non-judicial  
24 foreclosure predicated on a contract signed by private parties. A private remedy such as  
25 non-judicial foreclosure does not involve state action. Apao v. Bank of N.Y., 324 F.3d  
26 1091, 1095 (9th Cir.2003). In short, “Plaintiff[] do[es] not explain how a private contract  
27 between nongovernmental parties is a violation of the Fourteenth Amendment, which applies  
28 only to governmental entities.” Phillips v. Fremont Inv. & Loan, 2009 WL 4898259, \*2 (D.

1 Ariz. Dec. 11, 2009); See U.S. Const. Amend. XIV (stating that “[n]o state shall ... deprive  
2 any person of life, liberty, or property, without due process of law ... [or] deny to any person  
3 within its jurisdiction the equal protection of the laws”). Because Plaintiff has sued only  
4 private actors, including Defendant Wachovia, she has not alleged an government-entity  
5 action which might support a due process claim under § 1983.

6 Relatedly, Plaintiff’s alleges that her deed-of-trust is unenforceable as a cognovit note.  
7 “The cognovit is the ancient legal device by which the debtor consents in advance to the  
8 holder's obtaining a judgment without notice or hearing, and possibly even with the  
9 appearance, on the debtor's behalf, of an attorney designated by the holder.” D. H. Overmyer  
10 Co. Inc., of Oh. v. Frick Co., 405 U.S. 174, 177 (1972). This claim, the Court assumes is also  
11 a constitutional claim, as the Supreme Court has held that cognovit notes, under certain  
12 circumstances can violate due process rights. See id. at 187 (“ Our holding necessarily  
13 means that a cognovit clause is not, per se, violative of Fourteenth Amendment due  
14 process.”). Plaintiff appears to argue that the power-of-sale clause authorizing a non-judicial  
15 foreclosure in the deed-of-trust is cognovit because non-judicial foreclosure does not allow  
16 for a hearing in a court of law. A non-judicial foreclosure, is, by definition, not a judicial  
17 proceeding, and a power-of-sale clauses does not allow a creditor to seek judgment against  
18 a debtor, but merely allow the creditor to obtain title to the collateral as a result of default.  
19 Accordingly, no judicial proceeding was contemplated or took place at which Plaintiff was  
20 denied notice or not permitted to appear. There was, then, no state action which might  
21 support a constitutional claim. Additionally, the facts asserted do not demonstrate in any  
22 way whatsoever that the deed-of-trust was a cognovit note. In short, Plaintiff cannot proceed  
23 under a cognovit note theory and this Court must dismiss her claim with prejudice.

#### 24 D. Truth in Lending Act

25 Plaintiff’s complaint makes brief and passing reference to the Truth in Lending Act  
26 (“TILA”). TILA, “requires a ‘creditor’ to disclose credit terms—for example, the annual  
27 interest rate—to a borrowing consumer.” Eby v. Reb Realty, Inc., 495 F.2d 646, 647 (9th Cir.  
28 1974) (citing 15 U.S.C. § 1638). “Congress through TILA sought to protect consumers’

1 choice through full disclosure and to guard against the divergent and at times fraudulent  
2 practices stemming from uninformed use of credit.” King v. California, 784 F.2d 910, 915  
3 (9th Cir. 1986) (citing 15 U.S.C. § 1601(a)).

4 Defendant argues that Plaintiff’s TILA claim must be dismissed because it does not  
5 comply with the applicable statute of limitations. TILA requires that debtors bring their  
6 claims for damages “within one year from the date of the occurrence of the violation . . . .”  
7 15 U.S.C. § 1640(e); see Yamamoto v. Bank of N.Y., 329 F.3d 1167, 1169 (9th Cir. 2003)  
8 (noting TILA’s one year statute of limitations). The Ninth Circuit has clarified that the  
9 statute of limitations runs from the “date of consummation of the transaction,” which is  
10 generally understood as the date on which the creditor lends the debtor the money. King, 784  
11 F.2d at 913. Any loan of funds that occurred in this case appears to have taken place on or  
12 around the date of the closing, May 10, 2005. Accordingly, barring the application of  
13 equitable tolling, Plaintiff’s claim is prohibited by TILA’s statute of limitations.

14 Equitable tolling is only available in cases where the plaintiff alleges the creditor  
15 fraudulently concealed the alleged TILA violation. Hubbard v. Fidelity Fed. Bank, 824 F.  
16 Supp. 909, 920 (C.D. Cal.1993). This doctrine “suspends the limits period until the borrower  
17 discovers or had reasonable opportunity to discover the fraud that forms the basis of the  
18 TILA action.” Id. at 915. In this case, Plaintiff has made a general accusation that the Deed  
19 of Trust “contained, inter alia, a small and somewhat hidden and/or disguised provision,  
20 known as a Power of Sale Clause, that plaintiff now finds wanton to, individually and  
21 severally invoke, in order to literally confiscate plaintiff’s property without due process.”  
22 (Dkt. #1,p.11). This accusation, however, falls well short of alleging facts which  
23 demonstrate fraud, asserting only a generalized accusation that the provision in question  
24 (presumably the power-of-sale-clause) was fraudulently concealed or kept from Plaintiff  
25 without detailing or explaining how Defendant’s conduct constituted fraud. Accordingly,  
26 dismissal of Plaintiff’s TILA claim is warranted as the claim is barred by the statute of  
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1 limitations.<sup>1</sup>

2 E. Violation of Fiduciary Relationship

3 Plaintiff argues that Defendant violated its fiduciary relationship to Plaintiff. The  
4 Court must dismiss with prejudice any claim predicated on this theory, as absent  
5 extraordinary circumstances, there is no fiduciary relationship between a debtor and a  
6 creditor. See Stewart v. Phoenix Nat. Bank, 49 Ariz. 34, 51, 64 P.2d 101, 108 (1937) (“The  
7 facts alleged do not show any fiduciary relation between plaintiff and defendant bank but a  
8 relation of creditor and debtor.”); see also Valley Nat. Bank of Phoenix v. Electrical Dist. No.  
9 Four, 90 Ariz. 306, 316, 367 P.2d 655, 662 (1961) (“It is the law that the relationship  
10 between a Bank and an ordinary depositor, absent any special agreement, is that of debtor  
11 and creditor.”). Plaintiff has not alleged facts from which this Court might ignore the weight  
12 of Arizona law and allow his case to proceed based on a theory of breach of fiduciary duty.

13 F. Fair Debt Collection Practices Act

14 The Fair Debt Collection Practices Act (FDCPA) was enacted “to eliminate abusive  
15 debt collection practices by debt collectors, to insure that those debt collectors who refrain  
16 from using abusive debt collection practices are not competitively disadvantaged, and to  
17 promote consistent State action to protect consumers against debt collection abuses.” 15  
18 U.S.C. § 1692(e). “To effectuate this purpose, the Act prohibits a “debt collector” from  
19 making false or misleading representations and from engaging in various abusive and unfair  
20 practices. Izenberg v. ETS Servs., LLC, 589 F. Supp. 2d 1193, 1198 (C.D. Cal. 2008).” To  
21 be held liable for violation of the FDCPA, a defendant must-as a threshold requirement-fall

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23 <sup>1</sup>In her response brief, Plaintiff argues that TILA has a three-year statute of  
24 limitations. This is an accurate statement of the law, but only as to rescission. Under 15  
25 U.S.C. § 1640, a creditor may be liable for damages if it fails to respond to the debtor's notice  
26 of rescission as required under 15 U.S.C. § 1635. “While a debtor normally has three days  
27 to rescind the transaction after it has been consummated, the debtor has up to three years to  
28 rescind the transaction if the required notice or material disclosures are not delivered.”  
Rowland v. Novus Fin. Corp., 949 F. Supp.1447, 1455 (D. Haw. 1996) (citing 12 C.F.R. §  
226.23(a)(3) and 15 U.S.C. § 1635(f)). Recision, however, does not appear to be an issue  
in this case.

1 within the Act's definition of "debt collector." Id. (citing Heintz v. Jenkins, 514 U.S. 291,  
2 294 (1995)). The courts of this district have held that a foreclosure trustee is not a debt  
3 collector and a non-judicial foreclosure proceeding is not an attempt to collect a debt.  
4 Mansour v. Cal-Western Reconveyance Corp., 618 F. Supp. 2d 1178, 1182 (D. Ariz. 2009);  
5 see Hulse v. Ocwen Fed. Bank, FSB, 195 F. Supp.2d 1188, 1204 (D. Or. 2002) ("the activity  
6 of foreclosing on the property pursuant to a deed of trust is not the collection of a debt within  
7 the meaning of the FDCPA."). Accordingly, Plaintiff's Complaint does not state a cause of  
8 action under the FDCPA and must be dismissed with prejudice.

9 G. Unconscionability

10 Finally, Plaintiff Complaint alleges generally that the deed-of-trust was an  
11 unconscionable adhesion contract. Unconscionability has two dimensions: procedural and  
12 substantive. "Substantive unconscionability concerns the actual terms of the contract and  
13 examines the relative fairness of the obligations assumed." Maxwell v. Fidelity Fin. Servs.,  
14 Inc., 184 Ariz. 82, 89, 907 P.2d 51, 58 (Ariz.,1995). Indicative of substantive  
15 unconscionability are contract terms so one-sided as to oppress or unfairly surprise an  
16 innocent party, an overall imbalance in the obligations and rights imposed by the bargain,  
17 and significant cost-price disparity." Id. Procedural unconscionability, on the other hand,  
18 concerns the process that led to the formation of the contract, or what the Arizona Supreme  
19 Court has referred to as "bargaining naughtiness." Id. When examining procedural  
20 unconscionability courts look to "the real and voluntary meeting of the minds of the  
21 contracting party: age, education, intelligence, business acumen and experience, relative  
22 bargaining power, who drafted the contract, whether the terms were explained to the weaker  
23 party, whether alterations in the printed terms were possible, whether there were alternative  
24 sources of supply for the goods in question." Id. (quoting Johnson v. Mobil Oil Corp., 415  
25 F. Supp. 264, 268 (E.D. Mich.1976)).

26 Besides the power-of-sale clause, Plaintiff has not alleged facts directed towards a  
27 claim for substantive unconscionability. And with regards to the power-of-sale clause,  
28 Plaintiff's Complaint does not explain how a provision allowing for a non-judicial

1 foreclosure is substantively unfair. Indeed, such provisions are common and clearly  
2 contemplated by Arizona law. See A.R.S. § 33-801 *et seq.* As for procedural  
3 unconscionability, Plaintiff alleges or insinuates that she did not knowingly make her home  
4 subject to a power of sale clause, that Defendant somehow hid that clause from her, there was  
5 no meeting of the minds, and that she was forced to sign the deed-of-trust. These allegations,  
6 however, are unsubstantiated by facts and, instead, are mere conclusory statements supported  
7 only by generalized citations to case law. Additionally, Plaintiff suggests that there was  
8 unequal bargaining power amongst the parties, but has not marshaled facts to support this  
9 proposition. The mere fact that Plaintiff entered into a contract with a financially  
10 sophisticated bank is not, in and of itself, enough to find procedural unconscionability. See  
11 Phillips at \*2. Plaintiff needs to bring forth specific facts “to raise a right to relief above the  
12 speculative level,” identifying specific aspects of the contract negotiation that might render  
13 the contract unconscionable. Bell Atl. Corp. v. Twombly, 550 U.S. 544, 127 S. Ct. 1955,  
14 1965 (2007). This, she has not done.

15 3. Plaintiff’s Motion to Amend

16 Having determined that dismissal of Plaintiff’s Complaint is warranted, the Court now  
17 turns to Plaintiff’s request that she be given leave to amend in the event that her Complaint  
18 is deficient. (Dkt. #18). Pursuant to Rule 15 of the Federal Rules of Civil Procedure, a party  
19 may amend its pleading once as a matter of course, either twenty-one days after serving it or  
20 within twenty-one days after service of a responsive pleading or a motion under 12(b), (e),  
21 or (f), whichever is earlier. FED.R.CIV.P. 15(a)(1). Otherwise, a party may only amend its  
22 complaint with the opposing party’s permission or with leave from the court. FED.R.CIV.P.  
23 15(a)(2). In determining whether amendment is appropriate, the Rules counsel that courts  
24 “should freely give leave when justice so requires.” Id. And, “[t]his policy in favor of leave  
25 to amend must not only be heeded by the Court, see Foman v. Davis, 371 U.S. 178, 182, 83  
26 S.Ct. 227, 9 L.Ed.2d 222 (1962), it must also be applied with extreme liberality, see Owens  
27 v. Kaiser Foundation Health Plan, Inc., 244 F.3d 708, 880 (9th Cir.2001).” Salazar v.  
28 Lehman Brothers Bank, 2010 WL 1996374, \*1 (D. Ariz. May 14, 2010).

1 In light of the policy favoring amendment and in the interests of justice, this Court  
2 will grant Plaintiff's Motion for Permission to Amend as to the claims which this Court has  
3 not stated it will dismiss with prejudice. Plaintiff may, therefore, file an amended complaint  
4 as to her allegations of unconscionability and violation of TILA.<sup>2</sup> In so doing, the Court  
5 reminds Plaintiff that Rule 8(a) of the Federal Rules of Civil Procedure requires that:

6 A pleading which sets forth a claim for relief, whether an original claim,  
7 counter-claim, cross-claim, or third-party claim, shall contain (1) a short and  
8 plain statement of the grounds upon which the court's jurisdiction depends,  
9 unless the court already has jurisdiction and the claim needs no new grounds  
10 of jurisdiction to support it, (2) a short and plain statement of the claim  
11 showing that the pleader is entitled to relief, and (3) a demand for judgment for  
12 the relief the pleader seeks. Relief in the alternative or of several different  
13 types may be demanded.

14 FED.R.CIV.P. 8. As the Court has already explained, Plaintiff's Complaint fails to state a  
15 claim for relief. Additionally the complaint is somewhat disjointed and difficult to follow,  
16 relying on conclusory statements and abstract statements of law without reference to facts  
17 applicable to this case. Any amended complaint should focus on facts from which this Court  
18 can determine the harm Defendants caused to Plaintiff and why Plaintiff is entitled to seek  
19 relief for these alleged harms in this Court. The Court will only give Plaintiff this one  
20 opportunity to amend the complaint before it dismisses her lawsuit in its entirety. To avoid  
21 dismissal, Plaintiff must:

22 make clear h[er] allegations in short, plain statements with each claim for  
23 relief identified in separate sections. In the amended complaint, [Plaintiff]  
24 must write out the rights [s]he believes were violated, the name of the person  
25 who violated the right, exactly what that individual did or failed to do, how  
26 the action or inaction of that person is connected to the violation of  
27 [Plaintiff's] rights, and what specific injury [Plaintiff] suffered because of the  
28 other person's conduct. See Rizzo v. Goode, 423 U.S. 362, 371-72, 377  
(1976). Each claim of an alleged violation must be set forth in a separate  
count. Any amended complaint filed by [Plaintiff] must conform to the  
requirements of Rules 8(a) and (e)(1) of the Federal Rules of Civil Procedure.

24 Kennedy v. Andrews, 2005 WL 3358205, \*3 (D. Ariz. 2005).

25 **Accordingly,**

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27 <sup>2</sup>The Court, in this Order, has dismissed the following claims with prejudice: due  
28 process violation, cognovit note, show-me-the-note, FDCPA, and fiduciary-duty theory.

