

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25  
26  
27  
28

WO

IN THE UNITED STATES DISTRICT COURT  
FOR THE DISTRICT OF ARIZONA

Joseph Didyoung and Donna Didyoung,  
husband and wife,  
  
Plaintiffs,  
  
v.  
  
Allstate Insurance Company, a stock  
company and a foreign corporation and  
subsidiary of Allstate Property and Casualty  
Insurance Company,  
  
Defendant.

No. CV-12-348-PHX-GMS

**ORDER**

Pending before the Court is Defendant Allstate Insurance Company’s Motion for Summary Judgment. (Doc. 33.) For the reasons discussed below, Allstate’s Motion is granted.<sup>1</sup>

**BACKGROUND**

Plaintiffs Joseph and Donna Didyoung owned a mobile home in Pinetop, Navajo County, Arizona. (Doc. 1-1 at ¶ 2.) The mobile home was insured through a policy written by Allstate. (*Id.* at ¶ 5.) The policy provided that covered property losses would be settled on an “actual cash value” basis. (Doc. 34-1 at JM00512.)

The Didyongs’ mobile home was built with a twenty-pound roof load capacity.

---

<sup>1</sup> Allstate’s request for oral argument is denied because the parties have had an adequate opportunity to discuss the law and evidence and oral argument will not aid the Court’s decision. *See Lake at Las Vegas Investors Group v. Pac. Malibu Dev.*, 933 F.2d 724, 729 (9th Cir. 1991).

1 (Doc. 35 at 3.) In January 2010, record snowfalls caused the roof of the mobile home to  
2 collapse, allegedly “compromising the integrity of the entire structure.” (Doc. 1-1 at ¶ 6.)  
3 After these record snowfalls, Navajo County changed its building code to require a forty-  
4 pound roof load capacity on mobile homes. (Doc. 35 at 3.)

5 The Didyongs timely reported the claim to Allstate. (Doc. 1-1 at ¶ 7.) Allstate  
6 hired an independent adjuster who estimated that the actual cash value of the Didyongs’  
7 property at the time of the loss was \$28,858.61. (Doc. 34 at ¶ 2.) The Didyongs hired  
8 their own public adjuster who prepared an actual cash value estimate of \$118,721.92.  
9 (Doc. 35 at 3.) This estimate was based on “what it would actually cost to replace the  
10 property less depreciation” and included “all necessary work required to put the home in  
11 a pre-loss condition subject to Navajo County’s building requirements.” (*Id.*) The  
12 Didyongs thus submitted a proof of loss for \$140,239.47 as “the Actual Cash Value for  
13 the cost of repair . . . to put [their] property in a pre-loss condition.”<sup>2</sup> (Doc. 36 at ¶¶ 8–9.)  
14 Allstate denied coverage for the cost of building code upgrades. (Doc. 34 at ¶ 2.) The  
15 Didyongs allegedly refused to accept payment from Allstate in the lower amount  
16 estimated by Allstate’s adjuster. (Doc. 1-1 at ¶ 9.) This led Allstate to re-issue the checks  
17 to the Didyongs’ mortgage company. (*Id.*)

18 The Didyongs brought suit against Allstate in Pinal County Superior Court on  
19 January 11, 2012. (Doc. 1-1 at 1.) They asserted claims for breach of contract and  
20 insurance bad faith, alleging that Allstate intentionally low-balled the initial estimate of  
21 actual cash value. (*Id.* at ¶ 8.) They further alleged that Allstate’s actions forced the  
22 Didyongs to fall behind on their mortgage payments, causing the mobile home to go  
23 into foreclosure. (*Id.* at ¶ 10.) The Didyongs sought compensatory damages, damages  
24 for emotional distress, and punitive damages. (*Id.* at 4.) On February 17, 2012, Allstate  
25 removed the action to this Court. (Doc. 1.)

---

26  
27 <sup>2</sup> The Didyongs do not explain the difference between the dollar amount reached  
28 by their public adjuster and the amount they submitted to Allstate in their proof of loss.  
Further, the evidence to which the Didyongs cite for their proof of loss was not attached  
to their Response to Allstate’s Motion for Summary Judgment.

1 **DISCUSSION**

2 **I. Legal Standard**

3 Summary judgment is appropriate if the evidence, viewed in the light most  
4 favorable to the nonmoving party, shows “that there is no genuine issue as to any material  
5 fact and that the movant is entitled to judgment as a matter of law.” Fed. R. Civ. P. 56(c).  
6 Only disputes over facts that might affect the outcome of the suit will preclude the entry  
7 of summary judgment, and the disputed evidence must be “such that a reasonable jury  
8 could return a verdict for the nonmoving party.” *Anderson v. Liberty Lobby, Inc.*, 477  
9 U.S. 242, 248 (1986). “[A] party seeking summary judgment always bears the initial  
10 responsibility of informing the district court of the basis for its motion, and identifying  
11 those portions of [the record] which it believes demonstrate the absence of a genuine  
12 issue of material fact.” *Celotex Corp. v. Catrett*, 477 U.S. 317, 323 (1986).

13 Substantive law determines which facts are material. *Anderson*, 477 U.S. at 248.  
14 Because “[c]redibility determinations, the weighing of the evidence, and the drawing of  
15 legitimate inferences from the facts are jury functions, not those of a judge, . . . [t]he  
16 evidence of the nonmovant is to be believed, and all justifiable inferences are to be drawn  
17 in his favor” at the summary judgment stage. *Id.* at 255 (citing *Adickes v. S.H. Kress &*  
18 *Co.*, 398 U.S. 144, 158–59 (1970)); *Harris v. Itzhaki*, 183 F.3d 1043, 1051 (9th Cir.  
19 1999) (“Issues of credibility, including questions of intent, should be left to the jury.”)  
20 (citations omitted).

21 Furthermore, the party opposing summary judgment “may not rest upon the mere  
22 allegations or denials of [the party’s] pleadings, but . . . must set forth specific facts  
23 showing that there is a genuine issue for trial.” Fed. R. Civ. P. 56(e); *see also* LRCiv.  
24 1.10(1)(1) (“Any party opposing a motion for summary judgment must . . . set[] forth the  
25 specific facts, which the opposing party asserts, including those facts which establish a  
26 genuine issue of material fact precluding summary judgment in favor of the moving  
27 party.”). If the nonmoving party’s opposition fails to specifically cite to materials either  
28 in the court’s record or not in the record, the court is not required to either search the

1 entire record for evidence establishing a genuine issue of material fact or obtain the  
2 missing materials. *See Carmen v. S.F. Unified Sch. Dist.*, 237 F.3d 1026, 1028–29 (9th  
3 Cir. 2001); *Forsberg v. Pac. N.W. Bell Tel. Co.*, 840 F.2d 1409, 1417–18 (9th Cir. 1988).

## 4 **II. Analysis**

### 5 **A. Breach of Contract Claim**

6 The Didyongs and Allstate disagree on the meaning of the term “actual cash  
7 value” as set forth in the insurance policy. The policy states that:

8 A covered property loss will be settled on an actual  
9 cash value basis.

10 In making an actual cash value settlement, payment  
11 will not exceed the smallest of the following amounts:

- 12 a) The actual cash value at the time of the loss
- 13 b) The amount necessary to repair or replace the damaged  
14 property; or
- c) The limit of liability applying to the property.

15 (Doc. 34-1 at JM00512.) Allstate contends that “actual cash value” does not include “the  
16 cost of upgrades necessary to comply with current building codes and obtain a repair  
17 permit.” (Doc. 33 at 5.) The Didyongs, conversely, argue that they are entitled to the  
18 cost of repairing their mobile home to comply with current building codes. (Doc. 35 at 5.)

19 “The interpretation of an insurance contract generally is a question of law for the  
20 court.” *Lennar Corp. v. Transamerica Ins. Co.*, 227 Ariz. 238, 244, 256 P.3d 635, 641  
21 (Ct. App. 2011), review denied (Oct. 25, 2011). The provisions of an insurance contract  
22 are to be construed “according to their plain and ordinary meaning.” *Sparks v. Republic*  
23 *Nat'l Life Ins. Co.*, 132 Ariz. 529, 534, 647 P.2d 1127, 1132 (1982).

24 Arizona courts have not addressed the issue of how to define “actual cash value”  
25 when it is not defined by the insurance contract. The primary Arizona case discussed by  
26 the parties, *Tritschler*, involved the Court of Appeals interpreting the policy’s definition  
27 of “actual cash value” as “the current cost to repair or replace covered property with new  
28 material of like kind and quality less a deduction for physical deterioration and

1 depreciation, including obsolescence.” *Tritschler v. Allstate Ins. Co.*, 213 Ariz. 505, 510,  
2 144 P.3d 519, 524 (Ct. App. 2006). Here, however, the insurance contract between  
3 Allstate and the Didyongs includes no express definition of “actual cash value.”

4 When no Arizona court has previously addressed an issue of insurance contract  
5 interpretation, Arizona courts “look for guidance to other jurisdictions that have  
6 addressed [the] issue.” *Tritschler*, 144 P.3d at 525. A survey of the courts that have  
7 addressed the issue of an undefined “actual cash value” term reveals some disagreement.  
8 *See, e.g., Ghoman v. New Hampshire Ins. Co.*, 159 F. Supp. 2d 928, 934 (N.D. Tex.  
9 2001) (“Under Texas law, the term ‘actual cash value’ is synonymous with ‘fair market  
10 value.’”); *Kane v. State Farm Fire & Cas. Co.*, 2003 PA Super 502, 841 A.2d 1038, 1047  
11 (Pa. Super. Ct. 2003) (defining “actual cash value” in the absence of “qualifying  
12 language” as “the cost to repair or replace the damaged property”); *Cheeks v. Cal. Fair  
13 Plan Assn.*, 61 Cal. App. 4th 423, 426, 71 Cal. Rptr. 2d 568, 570 (1998) (holding that  
14 “actual cash value” means “‘fair market value’ not replacement cost less depreciation”).  
15 However, no case thus far has interpreted “actual cash value” in the manner offered by  
16 the Didyongs as encompassing the cost of repairing the property to comply with  
17 building codes that did not exist until after the loss occurred.

18 The Didyongs rely heavily on the language in *Tritschler* which held that “actual  
19 cash value” in the case at hand included “any cost that an insured would be reasonably  
20 likely to incur in repairing or replacing a covered loss, regardless of whether the insured  
21 intends to repair or replace the property.” 144 P.3d at 529. As discussed above, *Tritschler*  
22 is inapposite because the court in that case was interpreting a definition of “actual cash  
23 value” as set out in the insurance contract, and here the insurance contract lacks a  
24 definition. Moreover, the definition reached by the court in *Tritschler* did not expressly  
25 include the cost of upgrading damaged property to comply with new building codes.  
26 Thus, *Tritschler* does not support the Didyongs’ position.

27 The Didyongs also argue that the portion of the insurance contract excluding loss  
28 or damage resulting from “[e]nforcement of any ordinance or law regulating the

1 construction, repair or demolition of a mobile home or other structure” does not apply to  
2 this situation. (Doc. 35 at 5; *see also* Doc. 34-1 at JM00506.) The Didyongs point to  
3 *Dupre*, a Colorado case in which the court held that an identical exclusion provision did  
4 not exclude coverage for required building code upgrades. *Dupre v. Allstate Ins. Co.*, 62  
5 P.3d 1024, 1029–30 (Colo. Ct. App. 2002). The court interpreted the provision as  
6 excluding only physical loss *caused by* building code requirements, rather than physical  
7 loss caused by other factors that requires additional work to bring the repaired property  
8 up to code. *Id.* Thus, the court found that the policy covered the cost of upgrading the  
9 damaged property to comply with building codes. *Id.* at 1032. However, the plaintiff in  
10 *Dupre* had a replacement cost policy instead of an actual cost policy. *Id.* at 1030. In that  
11 opinion, the court carefully specified that “while an actual cost policy is designed to  
12 avoid placing the insured in a better position than he or she was in before the fire, a  
13 replacement cost policy allows for such a possibility because it is intended to allow the  
14 insured to replace the damaged building.” *Id.* The Didyongs in this case have an actual  
15 cost policy, not a replacement policy. (*See* Doc. 34-1 at JM00512 (“A covered property  
16 loss will be settled on an actual cash value basis.”).) Requiring Allstate to pay for the cost  
17 of upgrading their mobile home to comply with new building codes would place the  
18 Didyongs in a better position than they were in before the snowfall. In any event, even if  
19 this particular exclusion provision did not apply to this case because the Didyongs’ loss  
20 was not caused by building code requirements, it would not mean that the policy covers  
21 building code upgrades; it would only mean that the particular provision does not operate  
22 to *exclude* building code upgrades.

23 The “plain and ordinary meaning” of the phrase “actual cash value” does not, in  
24 this Court’s view, include the cost of repairs to upgrade damaged property to comply  
25 with building codes that were not in place at the time that the property was damaged. The  
26 insurance contract specifies that actual cash value is to be calculated “at the time of the  
27 loss.” No plain reading of this provision would stretch it to encompass the cost of  
28 repairing the property to a better condition than it was in at the time of the loss. Had the

1 loss not occurred, the Didyongs would have had to pay for the upgrade to bring their  
2 mobile home up to code themselves. Moreover, no court has interpreted “actual cash  
3 value” in the way asserted by the Didyongs. As such, the Court finds as a matter of law  
4 that the insurance contract between Allstate and the Didyongs does not cover the cost of  
5 upgrading the property to comply with Navajo County’s building requirements. As such,  
6 Allstate did not breach the insurance contract in refusing to pay for such upgrades.  
7 Allstate’s Motion for Summary Judgment is granted on the breach of contract claim.

8 **B. Insurance Bad Faith Claim**

9 The Didyongs further assert that Allstate acted unreasonably in processing their  
10 claim and thus it should be held liable for bad faith. (Doc. 35 at 7.) Under Arizona law,  
11 “an insurer that intentionally and unreasonably denies or delays payment breaches the  
12 covenant of good faith owed to its insured.” *Rawlings v. Apodaca*, 151 Ariz. 149, 156,  
13 726 P.2d 565, 572 (1986). A breach of an express covenant of the insurance contract is  
14 not a necessary prerequisite to this claim. *Deese v. State Farm Mut. Auto. Ins. Co.*, 172  
15 Ariz. 504, 505, 838 P.2d 1265, 1266 (1992).

16 When the issue is a dispute over coverage, as the case here, “an insurance  
17 company breaches its duty of good faith and fair dealing if it ‘intentionally denies, fails to  
18 process or pay a claim without a reasonable basis.’” *Lennar Corp. v. Transamerica Ins.*  
19 *Co.*, 227 Ariz. 238, 242, 256 P.3d 635, 639 (Ct. App. 2011), review denied (Oct. 25,  
20 2011) (citing *Zilisch v. State Farm Mut. Auto. Ins. Co.*, 196 Ariz. 234, 237, 995 P.2d 276,  
21 279 (2000)). The elements of the claim are: (1) “the insurer lacked an objectively  
22 reasonable basis for denying the claim” and (2) it “knew or was conscious of the fact that  
23 it was acting unreasonably in denying the claim.” *Id.* at 642.

24 “A failure to pay a claim is unreasonable unless the claim’s validity is ‘fairly  
25 debatable’ after an adequate investigation.” *Rawlings*, 726 P.2d at 572. Fair debatability  
26 is a “necessary condition to avoid a claim of bad faith.” *Lennar*, 256 P.3d at 642 (quoting  
27 *Zilisch*, 995 P.2d at 280). The inquiry turns on “whether there is sufficient evidence from  
28 which reasonable jurors could conclude that in the investigation, evaluation, and

1 processing of the claim, the insurer acted unreasonably and either knew or was conscious  
2 of the fact that its conduct was unreasonable.” *Id.* (quoting *Zilisch*, 995 P.2d at 280).

3 Allstate contends that it acted reasonably in denying the Didyongs coverage for  
4 the cost of upgrades because the insurance contract “only provides coverage for the  
5 ‘actual cash value’ of the property ‘at the time of the loss.’” (Doc. 33 at 10 (citing Doc.  
6 34-1 at JM00512).) It further points to evidence that the Didyongs’ expert agreed that, in  
7 calculating actual cash value, the property’s pre-loss condition, including the fact that it  
8 was not up to date with the most recent building codes, must be taken into account. (Doc.  
9 34-2 at 90:1–20.) Thus, Allstate has set forth evidence that no question of fact exists as to  
10 its reasonableness in interpreting the coverage to exclude the cost of upgrading the  
11 mobile home to comply with new building codes. The burden falls on the Didyongs to  
12 point to a genuine issue of material fact to preclude summary judgment.

13 The Didyongs contend that Allstate acted unreasonably in denying coverage for  
14 the cost of the repair plus upgrades because Allstate was aware of “prior judicial  
15 determinations that Allstate is responsible for all costs of rebuilding including upgrades.”  
16 (Doc. 35 at 8.) The only “prior judicial determination” cited by the Didyongs is *Dupre*.  
17 As discussed above, *Dupre* is not on point because it dealt with a replacement cost policy  
18 rather than an actual cost policy like the one the Didyongs had. 62 P.3d at 1030.

19 The Didyongs also point to testimony from Ron Gates, the chief building  
20 inspector for Navajo County, as evidence that Allstate acted unreasonably. (Doc. 35 at 8.)  
21 The Didyongs contend that Gates’ testimony shows that the roof collapse represented “a  
22 significant if not complete loss.” (*Id.*) Gates testified that the majority of snow-damaged  
23 homes in the Didyongs’ neighborhood were simply replaced, rather than repaired. (Doc.  
24 35-2 at 64:18–65:6.) This testimony does not create a material issue of fact that Allstate  
25 acted unreasonably in denying coverage for the cost of building code upgrades. The  
26 insurance contract limited the Didyongs’ recovery to the least of actual cash value, the  
27 cost of repair or replacement, or the limit of liability. (Doc. 34-1 at JM00512.) The fact  
28 that other snow-damaged homes were replaced does not show that Allstate acted

1 unreasonably by failing to pay for the cost of repairing the Didyongs' mobile home to a  
2 condition mandated by new building code requirements. There is no evidence that the  
3 other damaged homes were insured under policies similar to the one owned by the  
4 Didyongs, and even if there was, this evidence would not necessarily be material in  
5 demonstrating Allstate's unreasonableness, given that the other homes may have had  
6 different actual cash values, repair or replacement costs, or limits of liability. Gates'  
7 testimony does not raise a material issue of fact as to the unreasonableness of Allstate's  
8 behavior.

9 Finally, the Didyongs cite the testimony of Paul Lewton, the independent  
10 adjuster hired by Allstate to assess the Didyongs' damage. (Doc. 35 at 9.) The  
11 Didyongs quote testimony in which Lewton agreed that in repairing a mobile home, an  
12 owner would have to do so in accordance with applicable local and state law. (*Id.*)  
13 However, they fail to attach the portion of his deposition transcript that contains this  
14 testimony, and as such, it does not constitute evidence that could create a material issue  
15 of fact.<sup>3</sup> See *Carmen*, 237 F.3d at 1028–29. The Didyongs further point to Lewton's  
16 testimony that he simply provided a “bricks and mortar rebuild estimate” and that if the  
17 estimate would not allow the insured to meet applicable building codes, it was “Allstate's  
18 issue to deal with.” (Doc. 35-1 at 38:20–25.) Lewton's concession of these points does  
19 not establish a material issue of genuine fact as to Allstate's unreasonableness. Allstate  
20 demonstrated that it was reasonable for it to deny coverage for the cost of upgrading  
21 based on its interpretation of “actual cash value.” Lewton's testimony that it was not his  
22 job to estimate the cost of repairing to comply with current building code requirements  
23 does not contradict this showing. Thus, the Didyongs have not raised a material issue of

---

24  
25 <sup>3</sup> The Court notes that even if this testimony were attached, it is unlikely to create  
26 a material issue of genuine fact precluding summary judgment. Under the insurance  
27 contract, Allstate was only required to pay the lesser of three values, one of which was  
28 the cost of repair. (Doc. 34-1 at JM00512.) Allstate apparently chose to pay the less  
costly actual cash value over the cost of repair, as it was allowed to do so under the  
contract. Thus, Lewton's testimony that homeowners have to repair their homes in  
accordance with applicable law does not create an issue of fact that Allstate acted  
unreasonably.

1 genuine fact on this ground.

2 The Didyongs have failed to overcome Allstate's showing that its denial of  
3 coverage based on an interpretation of the insurance contract as excluding building code  
4 upgrades was reasonable as a matter of law. As such, Allstate's Motion for Summary  
5 Judgment on the Didyongs' insurance bad faith claim is granted.

### 6 **C. Causing Mortgage Foreclosure**

7 The Didyongs allege in their Complaint that Allstate's underpayment of their  
8 claim caused their mobile home to go into foreclosure. (Doc. 1-1 at ¶ 10.) They allege  
9 that Allstate's refusal to repair the property made it uninhabitable and that the financial  
10 stress they suffered as a result caused them to fall behind on their mortgage payments.  
11 (*Id.*) They do not specify what theory of wrongdoing they rely upon in seeking damages  
12 against Allstate for allegedly causing foreclosure.

13 Allstate asserts that it is entitled to summary judgment no matter the theory on  
14 which the Didyongs rely. Allstate points to evidence that the Didyongs began missing  
15 mortgage payments before there was any dispute with Allstate over the extent of  
16 coverage. Joseph Didyong testified that he was simultaneously making mortgage  
17 payments on the mobile home in Pinetop while leasing a home in Prescott before the time  
18 of the loss, and that he could not afford making payments on both properties. (Doc. 34-  
19 11, 140:9–15.) He further testified that the first missed mortgage payment occurred  
20 before any dispute arose with Allstate. (*Id.* at 149:22–150:23.) Allstate has thus set forth  
21 evidence that the Didyongs' ultimate foreclosure was caused by factors other than  
22 Allstate's actions.

23 In their Response, the Didyongs state only that “[w]hether Allstate's actions did  
24 or did not result in the foreclosure are issues of fact the jury may consider in the damage  
25 phase of the trial.” (Doc. 35 at 13–14.) They cite to no evidence in making this statement.  
26 The Didyongs have thus failed to muster any facts that would contradict Allstate's  
27 showing that it did not cause the foreclosure of their mobile home. Allstate's Motion for  
28 Summary Judgment on any claims the Didyongs may have against Allstate for causing

1 the foreclosure is granted.

2 **D. Punitive Damages**

3 Allstate asserts that it is entitled to summary judgment on the Didyongs' request  
4 for punitive damages because they have failed to set forth any evidence that Allstate  
5 acted with an "evil mind." (Doc. 33 at 11.) In light of the conclusions reached above  
6 granting summary judgment on all of the Didyongs' claims, there appears to be no basis  
7 on which the Didyongs may recover punitive damages. Allstate's Motion for Summary  
8 Judgment on punitive damages is therefore granted.

9 **CONCLUSION**

10 The Didyongs have failed to establish as a matter of law that their insurance  
11 policy covered the cost of repairing their mobile home to a condition better than its pre-  
12 loss state, i.e., a condition that would comply with Navajo County's new roof capacity  
13 building code requirements. As such, Allstate's Motion for Summary Judgment is  
14 granted on their breach of contract claim. The Didyongs have also failed to raise any  
15 material issue of fact that Allstate acted unreasonably in denying their claim or that  
16 Allstate caused their mobile home to foreclose. Allstate's Motion for Summary Judgment  
17 is therefore granted on those claims, as well. Because summary judgment has been  
18 granted on all the Didyongs' claims against Allstate, there is no basis on which the  
19 Didyongs may recover punitive damages, and Allstate's Motion is also granted on that  
20 issue.

21 ///

22 ///

23 ///

24 ///

25 ///

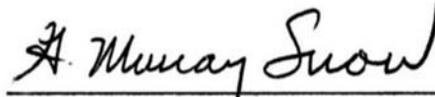
26 ///

27 ///

28 ///

1           **IT IS THEREFORE ORDERED** that Defendant Allstate Insurance Company's  
2 Motion for Summary Judgment (Doc. 33) is **GRANTED**. The Clerk of Court is directed  
3 to terminate this matter.

4           Dated this 13th day of June, 2013.

5  
6           

7           \_\_\_\_\_  
8           G. Murray Snow  
9           United States District Judge  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25  
26  
27  
28