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6 **IN THE UNITED STATES DISTRICT COURT**  
7 **FOR THE DISTRICT OF ARIZONA**  
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9 Kim Houston,

10 Plaintiff,

11 v.

12 Carolyn W. Colvin, Commissioner of  
13 Social Security,

14 Defendant.

No. CV-12-02096-PHX-BSB

**ORDER**

15 Kim Houston (Plaintiff) seeks judicial review of the final decision of the  
16 Commissioner of Social Security (the Commissioner), denying his application for  
17 disability insurance benefits and supplemental security income benefits under the Social  
18 Security Act. The parties have consented to proceed before a United States Magistrate  
19 Judge pursuant to 28 U.S.C. § 636(b) and have filed briefs in accordance with Local Rule  
20 of Civil Procedure 16.1. For the following reasons, the Court affirms the  
21 Commissioner's decision.

22 **I. Procedural Background**

23 In June 2009, Plaintiff applied for disability insurance benefits, 42 U.S.C. § 401-  
24 34, and supplemental security income, 42 U.S.C. § 1381-83c, under Titles II and XVI of  
25 the Social Security Act (the Act). (Tr. 129-39.)<sup>1</sup> Plaintiff alleged that he had been  
26 disabled since June 2009, due to lower back pain, diabetes, and a heart attack. (Tr. 144.)

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28 <sup>1</sup> Citations to "Tr." are to the certified administrative transcript of record located  
at docket 12.

1 After the Social Security Administration (SSA) denied Plaintiff's initial application and  
2 his request for reconsideration, he requested a hearing before an administrative law judge  
3 (ALJ). (Tr. 63-74, 90-91.) After conducting a hearing, the ALJ issued a decision finding  
4 Plaintiff not disabled under the Act. (Tr. 15-25.) This decision became the final decision  
5 of the Commissioner when the Social Security Administration Appeals Council denied  
6 Plaintiff's request for review. (Tr. 1-3); *see* 20 C.F.R. § 404.981 (explaining the effect of  
7 a disposition by the Appeals Council.) Plaintiff now seeks judicial review of this  
8 decision pursuant to 42 U.S.C. § 405(g).

## 9 **II. Medical Record**

10 The record before the Court establishes the following history of diagnosis and  
11 treatment.

### 12 **A. Enrique Cifuentes, M.D.**

13 Plaintiff received regular treatment from Dr. Cifuentes at Gila Internal Medicine  
14 Office (Gila) from January 2009 through 2011. (Tr. 220-38, 287-293, 308-23.) Although  
15 the signatures on most of the treatment notes are illegible, the parties do not dispute that  
16 Dr. Cifuentes provided the treatment described in the Gila records. The record reflects  
17 that Dr. Cifuentes treated Plaintiff for various complaints, including hypertension, lower  
18 back pain, and diabetes. (Tr. 221-38, 308-21.) Plaintiff was prescribed various  
19 medications including Oxycodone (Tr. 227, 228, 232, 234), Flexeril (Tr. 230), and  
20 Percocet. (Tr. 224, 226, 271, 375, 377, 387, 394, 430.) Examinations generally showed  
21 that Plaintiff had normal reflexes, normal gait, and no edema, but that he also had some  
22 numbness and paresthesias. (Tr. 221-38, 308-21.) Dr. Cifuentes consistently  
23 recommended "diet" and "exercise." (Tr. 222, 224, 232, 234, 236, 309, 311, 313.)

24 In January 2010, Dr. Cifuentes completed a physical capacities assessment and a  
25 residual functional capacity (RFC) assessment. (Tr. 277-79, 280-81.) He opined that  
26 Plaintiff could not perform even sedentary work. (Tr. 277-79.) Dr. Cifuentes opined that  
27 Plaintiff could lift less than ten pounds, could stand or walk less than two hours in an  
28 eight-hour workday, and could sit two hours in an eight-hour workday. (Tr. 277.) He

1 also opined that Plaintiff could never climb, stoop, kneel, or crouch, and could only  
2 occasionally reach. (Tr. 279.)

3 Dr. Cifuentes explained that these limitations were a result of “lumbalgia [low  
4 back pain], lumbosacral neuritis, lumbosacral spondylosis, [and] annular bulges [at] L4-5  
5 and L5-S1.” (Tr. 277.) Dr. Cifuentes found that Plaintiff suffered from “chronic back  
6 pain [with] radiculopathy, arthralgias, decreased range of motion, [and] vertigal dizziness  
7 due to medications.” (Tr. 279.) In addition, Dr. Cifuentes assessed severe pain, defined  
8 as “[e]xtremely impaired due to pain which precludes ability to function” (Tr. 280), that  
9 frequently interfered with attention and concentration, and lead to the failure to complete  
10 tasks in a timely manner. (Tr. 281.)

11 In January 2011, Dr. Cifuentes completed another physical capacities assessment  
12 and RFC assessment. (Tr. 372-74, 370-71.) Dr. Cifuntes indicated that Plaintiff had  
13 severe pain. (Tr. 370.) He found that Plaintiff could occasionally carry ten pounds,  
14 frequently carry less than ten pounds, stand less than two hours in an eight-hour workday,  
15 and sit for six hours in an eight-hour work day. (Tr. 372.) He further found that Plaintiff  
16 could never climb, balance, stoop, kneel, crouch, or crawl. (Tr. 373.) He opined that  
17 Plaintiff could not perform fine manipulation or “feel,” but could occasionally handle and  
18 reach. (Tr. 373.)

19 **B. Minesh Zaveri, M.D.**

20 On referral from Dr. Cifuentes, Dr. Zaveri treated Plaintiff at Sonoran Pain  
21 Management. (Tr. 224, 253-73, 375-437.) Examinations documented that Plaintiff had  
22 some positive straight leg raising tests, tenderness in the lumbar spine, antalgic gait, and  
23 normal strength, reflexes, and senses. (Tr. 257, 263, 270, 329, 376, 386, 393, 409, 417,  
24 423, 434.) Plaintiff had several epidural steroid injections beginning in October 2009.  
25 (Tr. 254-72, 375-436.) He also had lumbar facet injections (Tr. 272), lumbar medical  
26 nerve branch blocks (Tr. 436, 431), and lumbar nerve radiofrequency ablation. (Tr. 381,  
27 419, 425, 438.) He initially reported some resolution of his low back pain. (Tr. 256,  
28 262.) Plaintiff subsequently reported more significant resolution of his pain. (Tr. 375,

1 385, 416, 422, 428, 433.) Later examinations reflected that Plaintiff no longer had  
2 positive straight leg raising tests. (Tr. 376, 378, 386, 393, 400, 409.) On Dr. Zaveri's  
3 recommendation, Plaintiff attended physical therapy from January through March 2010.  
4 (Tr. 324-63.) At discharge, Plaintiff's therapist opined that his progress had "plateaued"  
5 and that his prognosis was fair. (Tr. 324.)

6 **C. Elizabeth Ottney, D.O.**

7 In September 2009, the state agency referred Plaintiff to Dr. Ottney for a  
8 consultative examination. (Tr. 214-16.) Although Dr. Ottney ordered an x-ray as part of  
9 the consultative examination, she conducted the examination without the films because  
10 they were not available on the date of Plaintiff's appointment. (Tr. 215 (noting that the  
11 lumbosacral spine films [are] unavailable for my review today").)

12 During that examination, Plaintiff reported that he had low back pain that had  
13 started one year earlier with no precipitating injury. (Tr. 214.) Plaintiff stated that an  
14 MRI showed that he had two bulging disk in his back. (*Id.*) Plaintiff reported that his  
15 back pain was "better" with medication. (*Id.*) During the examination, Plaintiff reported  
16 fatigue, dizziness, shortness of breath, and a racing heart. (Tr. 215.) On examination,  
17 Dr. Ottney found that Plaintiff had no edema, normal strength in his upper and lower  
18 extremities, normal balance, normal coordination, the ability to walk without a cane, and  
19 normal straight leg raising tests. (Tr. 215.) Plaintiff could heel and toe walk, tandem  
20 walk, and squat. (*Id.*) Plaintiff's range of motion in his joints was normal except his  
21 lumbar flexion was limited to thirty degrees. (*Id.*) Dr. Ottney opined that Plaintiff was  
22 not limited in his ability to "sit, hear, see, speak, finger, grasp or reach." (Tr. 215.) She  
23 found that Plaintiff did not appear limited in his ability to stoop or crouch, but "may have  
24 difficulty with repetitively climbing ladders and scaffolding as well as crawling  
25 secondary to a small knee effusion." (Tr. 216.) She also opined that Plaintiff could lift  
26 ten pounds frequently and twenty pounds occasionally. (Tr. 216.)

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1           **D. Christopher Maloney, M.D.**

2           On November 4, 2009, Dr. Maloney, a state agency physician, completed a  
3 physical RFC assessment based on his review of the medical record. (Tr. 239-46.)  
4 Dr. Maloney found that Plaintiff could occasionally lift/carry twenty pounds and could  
5 frequently lift/carry ten pounds. (Tr. 240.) He also found that Plaintiff could stand/walk  
6 and sit for about six hours in an eight-hour workday. (*Id.*) He further found that Plaintiff  
7 could frequently balance, stoop, kneel, and crouch, and could occasionally climb  
8 ramps/stairs and crawl. (Tr. 241.) He found that Plaintiff had no “manipulative  
9 limitations.” (Tr. 242.)

10           **E. James Green, M.D**

11           In March 2010, Dr. Green, a state agency physician, reviewed the medical record,  
12 including the opinions of Dr. Ottney and Dr. Cifuentes, and assessed Plaintiff’s physical  
13 RFC. (Tr. 294-301.) Dr. Green found that Dr. Cifuentes’s opinion that Plaintiff had a  
14 “less-than-sedentary” RFC and was nearly “bedridden” was not supported by the  
15 objective medical evidence or the functional data in the file and was not projected to last  
16 twelve months. (Tr. 300.) Dr. Green found that Plaintiff could occasionally lift/carry  
17 twenty pounds and could frequently lift/carry ten pounds. (Tr. 295.) He found that  
18 Plaintiff could stand/walk and sit six hours in an eight-hour workday. (*Id.*) He further  
19 found that Plaintiff could occasionally climb ramps and stairs, balance, stoop, kneel,  
20 crouch, and crawl. (Tr. 296.) He found that Plaintiff had no “manipulative limitations.”  
21 (Tr. 297.) In support of his findings, Dr. Green stated that, although Plaintiff complained  
22 of pain, he had “excellent progress” from local injections and was “projected to light  
23 work.” (Tr. 295.) He also noted that Plaintiff was able to drive, shop, and take his kids  
24 to school. (Tr. 299.)

25           **III. Administrative Hearing Testimony**

26           Plaintiff was in his forties at the time of the administrative hearing. (Tr. 23, 37.)  
27 He had an eleventh grade education and a general equivalency diploma. (Tr. 39.)  
28 Plaintiff’s past relevant work included heavy truck driver. (Tr. 51, 145.) Plaintiff

1 testified at the administrative hearing that he was unable to work because of ongoing low  
2 back pain due to “three bulging discs.” (Tr. 42.) He stated that interventions such as  
3 injections and radiofrequency ablation helped relieved his pain for a few days, and “then  
4 it’s back to where it was.” (Tr. 44.) Plaintiff testified that during a typical eight-hour day  
5 he spent six hours lying in bed sleeping or watching television. (Tr. 44-45, 49.) Plaintiff  
6 testified that he could stand for one hour and sit for forty minutes. (Tr. 44.) He also  
7 testified that he experienced numbness and weakness in his hands. (Tr. 47.)

8 Vocational expert Nathan Dean, M.Ed. also testified at the administrative hearing.  
9 He classified Plaintiff’s past work as semi-skilled and skilled work performed at the  
10 medium exertional level. (Tr. 51.) The vocational expert responded to a hypothetical  
11 question from ALJ. The ALJ asked the vocational expert to assume:

12 [S]o if we had someone ... able to do light exertional level  
13 work ... [a]nd the job would be unskilled. There’d be postural  
14 restrictions, so there’d be no crawling or crouching or  
15 climbing or squatting or kneeling. And lower extremity  
limitations, so there’d be no use of the legs or feet for pushing  
or pulling foot or leg controls.<sup>2</sup> (Tr. 51-52.)

16 The vocational expert responded that a person with those limitations could  
17 perform work as a small product assembler, photocopy machine operator, and packing  
18 line worker. (Tr. 52, 24.) The vocational expert further testified that a person with the  
19 limitations that Dr. Cifuentes assessed would be unable to sustain any work. (Tr. 53-54.)  
20 The vocational expert also testified that the limitations to which Plaintiff testified would  
21 preclude any sustained work. (Tr. 53.)

#### 22 **IV. The ALJ’s Decision**

23 A claimant is considered disabled under the Social Security Act if he is unable “to  
24 engage in any substantial gainful activity by reason of any medically determinable

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26 <sup>2</sup> Plaintiff asserts that the ALJ, Ronald C. Dickinson, has used “substantially  
27 similar hypothetical questions” in other cases when he has issued an unfavorable  
28 decision. (Doc. 17 at 14, Appendix.) Because the hypothetical reflected limitations that  
were supported by the record, *see* Section VI(D) *infra*, the similarity between the  
hypothetical in this case and those used in other cases does not impact the Court’s  
resolution of any issues in this case.

1 physical or mental impairment which can be expected to result in death or which has  
2 lasted or can be expected to last for a continuous period of not less than 12 months.” 42  
3 U.S.C. § 423(d)(1)(A); *see also* 42 U.S.C. § 1382c(a)(3)(A) (nearly identical standard for  
4 supplemental security income disability insurance benefits). To determine whether a  
5 claimant is disabled, the ALJ uses a five-step sequential evaluation process. *See* 20  
6 C.F.R. §§ 404.1520, 416.920.

7 In the first two steps, a claimant seeking disability benefits must initially  
8 demonstrate (1) that he is not presently engaged in a substantial gainful activity, and  
9 (2) that his disability is severe. 20 C.F.R. § 404.1520(a) (c). If a claimant meets steps  
10 one and two, he may be found disabled in two ways at steps three and four. At step three,  
11 he may prove that his impairment or combination of impairments meets or equals an  
12 impairment in the Listing of Impairments found in Appendix 1 to Subpart P of 20 C.F.R.  
13 pt. 404. 20 C.F.R. § 404.1520(a)(4)(iii). If so, the claimant is presumptively disabled. If  
14 not, the ALJ proceeds to step four. At step four, a claimant must prove that his RFC  
15 precludes him from performing his past work. 20 C.F.R. § 404.1520(a)(4)(iv). If the  
16 claimant establishes this prima facie case, the burden shifts to the government at step five  
17 to establish that the claimant can perform other jobs that exist in significant number in the  
18 national economy, considering the claimant’s RFC, age, work experience, and education.  
19 If the government does not meet this burden, then the claimant is considered disabled  
20 within the meaning of the Act.

21 Applying the five-step sequential evaluation process, the ALJ found that Plaintiff  
22 had not engaged in substantial gainful activity during the relevant period. (Tr. 17.) At  
23 step two, the ALJ found that Plaintiff had the following severe impairments,  
24 “degenerative disc disease of the lumbar spine, radiculopathy in the lower extremities  
25 bilaterally, neuritis, spondylosis, peripheral neuropathy in the upper extremities  
26 bilaterally, bilateral carpal tunnel syndrome, [and] diabetes mellitus type II.” (*Id.*) The  
27 ALJ also listed coronary artery disease and past heart attacks (before the disability onset  
28 date) among Plaintiff’s severe impairments. (Tr. 18.) At the third step, the ALJ found

1 that the severity of Plaintiff’s impairments did not meet or medically equal the criteria of  
2 an impairment listed in 20 C.F.R. Part 404, Subpart P, Appendix 1. (*Id.*) At step four,  
3 the ALJ concluded that Plaintiff retained “the residual functional capacity to perform  
4 light, unskilled work with no crawling, climbing, squatting, kneeling, and no use of the  
5 lower extremities for pushing or pulling.” (*Id.*)

6 The ALJ concluded that Plaintiff could not perform his past relevant work  
7 (Tr. 23.) At step five, the ALJ found that considering Plaintiff’s age, education, work  
8 experience, and RFC, he could perform other “jobs that exist in significant numbers in  
9 the national economy.” (*Id.*) The ALJ concluded that Plaintiff was not disabled within  
10 the meaning of the Act. (Tr. 24.)

#### 11 **V. Standard of Review**

12 The district court has the “power to enter, upon the pleadings and transcript of  
13 record, a judgment affirming, modifying, or reversing the decision of the Commissioner,  
14 with or without remanding the cause for a rehearing.” 42 U.S.C. § 405(g). The district  
15 court reviews the Commissioner’s final decision under the substantial evidence standard  
16 and must affirm the Commissioner’s decision if it is supported by substantial evidence  
17 and it is free from legal error. *Smolen v. Chater*, 80 F.3d 1273, 1279 (9th Cir. 1996);  
18 *Ryan v. Comm’r of Soc. Sec. Admin.*, 528 F.3d 1194, 1198 (9th Cir. 2008).

19 Even if the ALJ erred, however, “[a] decision of the ALJ will not be reversed for  
20 errors that are harmless.” *Burch v. Barnhart*, 400 F.3d 676, 679 (9th Cir. 2005).  
21 Substantial evidence means more than a mere scintilla, but less than a preponderance; it  
22 is “such relevant evidence as a reasonable mind might accept as adequate to support a  
23 conclusion.” *Richardson v. Perales*, 402 U.S. 389, 401 (1971) (citations omitted); *see*  
24 *also Webb v Barnhart*, 433 F.3d 683, 686 (9th Cir. 2005). In determining whether  
25 substantial evidence supports a decision, the court considers the record as a whole and  
26 “may not affirm simply by isolating a specific quantum of supporting evidence.” *Orn v.*  
27 *Astrue*, 495 F.3d 625, 630 (9th Cir. 2007) (internal quotation and citation omitted).

28 The ALJ is responsible for resolving conflicts in testimony, determining



1 credibility, and resolving ambiguities. *See Andrews v. Shalala*, 53 F.3d 1035, 1039 (9th  
2 Cir. 1995). “When the evidence before the ALJ is subject to more than one rational  
3 interpretation, [the court] must defer to the ALJ’s conclusion.” *Batson v. Comm’r of Soc.*  
4 *Sec. Admin.*, 359 F.3d 1190, 1198 (9th Cir. 2004) (citing *Andrews*, 53 F.3d at 1041).

## 5 **VI. Discussion of Plaintiff’s Claims**

6 Plaintiff asserts that the ALJ erred by (1) rejecting the assessment of treating  
7 physician Enrique Cifuentes, M.D., (2) relying on the opinions of state agency examining  
8 physician Elizabeth Ottney, D.O. and the state agency reviewing physicians,  
9 (3) “determining [Plaintiff’s] work capacities without support by substantial evidence in  
10 the record,” and (4) rejecting Plaintiff’s symptom testimony without providing clear and  
11 convincing reasons for doing so. (Doc. 15 at 1-2.) Plaintiff asks the Court to remand his  
12 case for a determination of disability benefits. (*Id.*) In response, the Commissioner  
13 argues that the ALJ’s decision is free from legal error and is supported by substantial  
14 evidence in the record. (Doc. 18.)

### 15 **A. Weight Assigned to Medical Source Opinions**

16 In weighing medical source evidence, the Ninth Circuit distinguishes between  
17 three types of physicians: (1) treating physicians, who treat the claimant; (2) examining  
18 physicians, who examine but do not treat the claimant; and (3) non-examining physicians,  
19 who neither treat nor examine the claimant. *Lester v. Chater*, 81 F.3d 821, 830 (9th Cir.  
20 1995). Generally, more weight is given to a treating physician’s opinion. *Id.* The ALJ  
21 must provide clear and convincing reasons supported by substantial evidence for  
22 rejecting a treating or an examining physician’s uncontradicted opinion. *Id.*; *Reddick v.*  
23 *Chater*, 157 F.3d 715, 725 (9th Cir. 1998). An ALJ may reject the controverted opinion  
24 of a treating or an examining physician by providing specific and legitimate reasons that  
25 are supported by substantial evidence in the record. *Bayliss v. Barnhart*, 427 F.3d 1211,  
26 1216 (9th Cir. 2005); *Reddick*, 157 F.3d at 725.

27 Opinions from non-examining medical sources are entitled to less weight than  
28 treating or examining physicians. *Lester*, 81 F.3d at 831. Although an ALJ generally

1 gives more weight to an examining physician’s opinion than to a non-examining  
2 physician’s opinion, a non-examining physician’s opinion may nonetheless constitute  
3 substantial evidence if it is consistent with other independent evidence in the record.  
4 *Thomas v. Barnhart*, 278 F.3d 947, 957 (9th Cir. 2002). When evaluating medical  
5 opinion evidence, the ALJ may consider “the amount of relevant evidence that supports  
6 the opinion and the quality of the explanation provided; the consistency of the medical  
7 opinion with the record as a whole; [and] the specialty of the physician providing the  
8 opinion . . . .” *Orn v. Astrue*, 495 F.3d 625, 631 (9th Cir. 2007).

9 **B. Weight Assigned Dr. Cifuentes’s Assessment**

10 The ALJ assigned “no evidentiary weight” to Dr. Cifuentes’s January 27, 2010  
11 assessment and his determination that Plaintiff had a “less than a sedentary residual  
12 functional capacity.” (Tr. 21-22.) The ALJ explained that “Dr. Cifuentes’s own clinical  
13 records do not support his own conclusions or his assessment nor are his conclusions  
14 supported by any credible treating or examining physician.” (Tr. 21.) The ALJ also  
15 stated that Dr. Cifuentes’s “less-than-sedentary” assessment appeared to be “based on his  
16 adoption of [Plaintiff’s] subjective allegations.” (Tr. 22.) Plaintiff contends that these  
17 reasons for rejecting Dr. Cifuentes’s assessments are legally insufficient because they do  
18 not constitute either “clear and convincing” or “specific and legitimate” reasons for  
19 discounting the treating physician’s opinions. (Doc. 15 at 21.)

20 As an initial matter, as noted by the ALJ, the medical record contains the  
21 following evidence that contradicts Dr. Cifuentes’s assessment that Plaintiff had a less  
22 than sedentary RFC: (1) Dr. Ottney’s examination report finding Plaintiff unlimited in his  
23 ability to sit, hear, see, speak, finger, grasp, reach, stoop or crouch, and finding that  
24 Plaintiff could lift ten pounds frequently and twenty pounds occasionally (Tr. 214-217);  
25 (2) Dr. Zaveri’s treatment notes consistently report that Plaintiff had normal lumber  
26 flexion and extension (Tr. 257, 263, 269-70, 376, 386, 393, 416, 429), stable lower  
27 extremities with full strength and full range of motion (Tr. 257, 263, 27, 376, 386, 392,  
28 416, 429), and a stable gain and station (Tr. 257, 263, 376, 386, 392, 416, 429);

1 (3) neurologist Gregory Hunter performed and reviewed EMG and NCV  
2 electrodiagnostic tests to evaluate Plaintiff's median and ulnar motor and sensory nerves  
3 and did not impose any limitations on Plaintiff's RFC (Tr. 365-69); (4) state agency  
4 reviewing physician Maloney's assessment that Plaintiff could carry ten pounds  
5 frequently and twenty pounds occasionally, could sit or stand for about six hours in an  
6 eight hour day, was not limited in his ability to push or pull, and could frequently  
7 balance, stoop, kneel and crouch (Tr. 239-246); and (5) state agency reviewing  
8 physician Green's assessment that Plaintiff could occasionally carry twenty pounds and  
9 could frequently carry ten pounds, could sit or stand for about six hours in an eight-hour  
10 day, was unlimited in his ability to push or pull, and could occasionally climb  
11 ramp/stairs, balance, stoop, kneel, crouch, and crawl. Because the record contained  
12 conflicting evidence, the ALJ had to provide specific and legitimate reasons supported by  
13 substantial evidence in the record to discount Dr. Cifuentes's assessments. *See Bayliss*,  
14 427 F.3d at 1216; *Reddick*, 157 F.3d at 725.

15 **1. Boilerplate Rationale/ALJ Interpreted the Medical Record**

16 Plaintiff argues that the ALJ's first reason for rejecting Dr. Cifuentes's assessment  
17 — that Dr. Cifuentes's opinion was not supported by his clinical records — fails for lack  
18 of specificity because the ALJ did not describe what was lacking from the clinical records  
19 and thus, this reason is boilerplate rationale. (Doc. 15 at 21.) Plaintiff further argues that  
20 the ALJ improperly interpreted the medical evidence when he found that Dr. Cifuentes's  
21 treatment notes did not support his assessments of Plaintiff. (Doc. 15 at 22.)

22 When there is a conflict between the opinions of a treating physician and an  
23 examining physician, or between the opinion of a treating physician and objective  
24 evidence in the record as a whole, the ALJ may disregard the opinion of the treating  
25 physician if he sets forth "specific and legitimate reasons supported by substantial  
26 evidence in the record for doing so." *Tonapetyan v. Halter*, 242 F.3d 1144, 1148 (9th  
27 Cir.2001) (quoting *Lester v. Chater*, 81 F.3d 821, 830 (9th Cir.1995)); *see Batson v.*  
28 *Comm'r of Soc. Sec. Admin.*, 359 F.3d 1190, 1195 (9th Cir. 2004) (stating that an ALJ

1 “need not accept the opinion of any physician, including a treating physician, if that  
2 opinion is brief, conclusory, and inadequately supported by clinical findings”). Although  
3 the ALJ found that Dr. Cifuentes’s treatment notes did not support his conclusions or  
4 assessments, the ALJ did not identify which of Dr. Cifuentes’s clinical records were  
5 inconsistent with his assessments. (Tr. 21.) However, any error in the ALJ’s failure to  
6 identify such records was harmless because, as discussed below, the ALJ provided other  
7 legally sufficient reasons for rejecting Dr. Cifuentes’s assessments and specifically  
8 discussed the other record evidence that was inconsistent with Dr. Cifuentes’s  
9 assessments. (Tr. 21-22.)

10 In rejecting Dr. Cifuentes’s January 27, 2010 assessment, the ALJ noted that it  
11 was inconsistent with the opinions of Dr. Ottney and the state agency reviewing  
12 physicians Maloney and Green. (Tr. 19-22.) The ALJ specifically discussed those  
13 opinions and identified the inconsistencies, which the Court discussed above in Section  
14 VI(B). (Tr. 19-22.) The ALJ also relied on Dr. Green’s finding that Dr. Cifuentes’s first  
15 assessment in January 2010 was inconsistent with the medical record and with  
16 Dr. Cifuentes’s treatment notes. (Tr. 22, 300.) Finally, the ALJ relied on the treatment  
17 notes of Dr. Zaveri who oversaw Plaintiff’s facet injections and epidural steroid  
18 injections. (Tr. 21.) Dr. Zaveri found that the Plaintiff made “excellent progress after the  
19 facet injections.” (Tr. 257.)

## 20 **2. Medical Opinion Based on Subjective Complaints**

21 Plaintiff further argues that the ALJ erred in discounting Dr. Cifuentes’s  
22 assessment because it appeared to be based mainly on Plaintiff’s subjective complaints.  
23 (Doc. 15 at 23, Tr. 22.) Because the ALJ properly discredited Plaintiff’s subjective  
24 complaints as discussed in Section VI(E)(2) below, the ALJ did not err in this regard.  
25 *See Bray*, 554 F.3d at 1228 (9th Cir. 2009) (ALJ properly discounts a physician’s opinion  
26 that is based solely upon claimant’s self-reporting if ALJ concludes that claimant’s self-  
27 reporting is not credible); *see also Thomas v. Barnhart*, 278 F.3d 947, 957 (9th Cir. 2002)  
28 (rejecting physician’s opinion in part because it was based on claimant’s subjective

1 complaints, not on new objective findings); *Tonapetyan*, 242 F.3d at 1149 (medical  
2 opinion premised on subjective complaints may be disregarded where record supports  
3 ALJ in discounting claimant’s credibility).

4 In summary, the ALJ did not err in discounting Dr. Cifuentes’s assessments of  
5 Plaintiff’s pain and RFC and, as discussed below, the ALJ’s determination is supported  
6 by substantial evidence in the record. *See Richardson*, 402 U.S. at 401 (substantial  
7 evidence is “such relevant evidence as a reasonable mind might accept as adequate to  
8 support a conclusion.”).

9 **C. ALJ’s Reliance on Examining and Reviewing Physicians’ Opinions**

10 Plaintiff also argues that the ALJ erred in relying on the opinions of examining  
11 physician Ottney and reviewing state agency physicians Maloney and Green as  
12 substantial evidence in support of his RFC and disability determinations. (Doc. 15 at 25.)

13 The ALJ accorded significant weight to the opinions of Dr. Ottney and the state  
14 agency reviewing physicians. These opinions were consistent with the record evidence  
15 and constituted substantial evidence upon which the ALJ could rely. *See Tonapetyan*,  
16 242 F.3d at 1149 (examining physician’s “opinion alone constitutes substantial evidence,  
17 because it rests on his own independent examination of” the claimant.); *Thomas*, 278 at  
18 957 (“The opinions of non-treating or non-examining physicians may also serve as  
19 substantial evidence when the opinions are consistent with independent clinical findings  
20 or other evidence in the record.”).

21 Plaintiff specifically complains that the ALJ erred in relying on Dr. Ottney’s  
22 opinion because she did not review Plaintiff’s MRI or an x-ray of Plaintiff’s  
23 “lumbrosacral spine,” which was ordered but unavailable at the time of Plaintiff’s  
24 appointment. (Doc. 15 at 26.) The ALJ did not err in this regard. Dr. Ottney took a  
25 history from Plaintiff and examined him. Based on that history and examination, she  
26 found that Plaintiff had low back impairments. (Tr. 214-15.) Because Dr. Ottney  
27 apparently did not need the results of diagnostic tests to confirm Plaintiff’s low back  
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1 impairments, the ALJ did not err in relying on her opinion even though it did not include  
2 a discussion of diagnostic tests.

3 Plaintiff also asserts that Dr. Ottney failed to discuss Plaintiff's background  
4 medical information or explain the "rated capacities." (Doc. 15 at 26.) Contrary to  
5 Plaintiff's assertion, Dr. Ottney's report discusses the history of Plaintiff's "present  
6 illness," including low back pain and a history of Type II diabetes. (Tr. 214.)  
7 Dr. Ottney's report also details Plaintiff's past medical history and treatment. (Tr. 214-  
8 15.)

9 Dr. Ottney's notes regarding her physical examination of Plaintiff support her  
10 "rated capacities." (Tr. 215.) She noted that Plaintiff's muscle strength in both the upper  
11 and lower extremities and his grip was "5/5 bilaterally." (*Id.*) She also found that his  
12 balance and coordination were normal, and that he was able to "move on and off the  
13 exam table with ease." (Tr. 215.) Upon examination of Plaintiff's back, Dr. Ottney  
14 found that Plaintiff had a normal straight leg test in the supine and sitting positions, and  
15 that his lower extremities revealed no signs of "crepitus, joint instability, atrophy, or  
16 deformity." (*Id.*) She reported a small left knee effusion and found that it could cause  
17 Plaintiff "difficulty with repetitive climbing ladders and scaffolding as well as crawling."  
18 (Tr. 215-16.) In addition, Dr. Ottney reported that Plaintiff could heel to toe and tandem  
19 walk, could squat without difficulty, could shift his weight to each individual foot, but  
20 did not perform a hop. (Tr. 15.) Finally, she reported that Plaintiff had normal range of  
21 motion in all of his major joints, except his lumbar flexion was limited to thirty degrees.  
22 (*Id.*) Thus, Dr. Ottney discussed Plaintiff's history and provided sufficient explanation of  
23 her "rated capacities." The ALJ did not err in relying on this report as substantial  
24 evidence in support of his RFC and disability determination.

#### 25 **D. Determination of Plaintiff's Work Capacities**

26 Plaintiff also argues that the ALJ's assessment of Plaintiff's postural limitations  
27 included in his RFC is not supported by substantial evidence in the record. (Doc. 15 at  
28 25, 27.) Residual functional capacity is what a person "can still do despite [the

1 individual's] limitations.” 20 C.F.R. §§ 404.1545(a), 416.945(a); *see also Valencia v.*  
2 *Heckler*, 751 F.2d 1082, 1085 (9th Cir.1985) (RFC reflects current “physical and mental  
3 capabilities”).

4 Plaintiff argues that the ALJ found that Plaintiff had more postural limitations than  
5 the record evidence indicates. The ALJ found that Plaintiff was precluded from crawling,  
6 crouching, climbing, squatting, kneeling and using his lower extremities for pushing and  
7 pulling. (Doc. 15 at 16 comparing ALJ's functional assessments with those completed by  
8 Dr. Ottney and state agency reviewing physicians; Tr. 18.) In contrast, Dr. Ottney and  
9 the state agency reviewing physicians found that Plaintiff could occasionally or  
10 frequently crawl, crouch, climb ramps and stairs, and kneel and that he was unlimited in  
11 his ability to push or pull with his lower extremities. (*Id.*)

12 Although the ALJ's assessment of Plaintiff's postural limitations was more  
13 restrictive than those assessed by Dr. Ottney and the state agency reviewing physicians,  
14 with the exception of pushing and pulling on which Dr. Cifuentes gave no opinion, the  
15 ALJ found the same postural limitations that Dr. Cifuentes assessed in 2011. (Tr. 373  
16 (finding Plaintiff precluded from climbing, balancing, stooping, kneeling, crouching, and  
17 crawling).) Thus, with the exception of the ALJ's finding that Plaintiff was precluded  
18 from pushing and pulling with his lower extremities, substantial evidence supports the  
19 ALJ's assessment of Plaintiff's postural limitations.

20 Even if the ALJ erred in assessing Plaintiff's postural limitations by finding him  
21 more limited in his ability to push and pull with his lower extremities than the record  
22 indicated, any error is harmless because it was in Plaintiff's favor. Moreover, had the  
23 ALJ adopted the less-restrictive postural limitations suggested by the examining and non-  
24 examining physicians, the vocational expert likely would have found Plaintiff capable of  
25 performing at least the same jobs that he cited. (Tr. 52.) Thus, any error would not  
26 change the outcome in this case and remand is not warranted.

27 Plaintiff further argues that the ALJ erred in finding Plaintiff limited to “unskilled  
28 work,” even though the record did not include any evidence that would justify such a

1 limitation. (Doc. 15 at 28.) Again, any error in this regard was in Plaintiff’s favor and  
2 does not warrant remand.

3 **E. Credibility of Plaintiff’s Reported Pain and Symptoms**

4 **1. The Two-Step Analysis**

5 An ALJ engages in a two-step analysis to determine whether a claimant’s  
6 testimony regarding subjective pain or symptoms is credible. *Lingenfelter v. Astrue*, 504  
7 F.3d 1028, 1035B36 (9th Cir. 2007). “First, the ALJ must determine whether the  
8 claimant has presented objective medical evidence of an underlying impairment ‘which  
9 could reasonably be expected to produce the pain or other symptoms alleged.’” *Id.* at  
10 1036 (quoting *Bunnell v. Sullivan*, 947 F.2d 341, 344 (9th Cir. 1991) (en banc)). The  
11 claimant is not required to show objective medical evidence of the pain itself or of a  
12 causal relationship between the impairment and the symptom. *Smolen*, 80 F.3d at 1282.  
13 Instead, the claimant must only show that an objectively verifiable impairment “could  
14 reasonably be expected” to produce his pain. *Lingenfelter*, 504 F.3d at 1036 (quoting  
15 *Smolen*, 80 F.3d at 1282); *see also Carmickle v. Comm’r of Soc. Sec.*, 533 F.3d at 1160-  
16 61 (9th Cir. 2008) (“requiring that the medical impairment could reasonably be expected  
17 to produce pain or another symptom . . . requires only that the causal relationship be a  
18 reasonable inference, not a medically proven phenomenon”).

19 If a claimant shows that he suffers from an underlying medical impairment that  
20 could reasonably be expected to produce his pain or other symptoms, the ALJ must  
21 “evaluate the intensity and persistence of [the] symptoms” to determine how the  
22 symptoms, including pain, limit the claimant’s ability to work. *See* 20  
23 C.F.R. § 404.1529(c)(1). In making this evaluation, the ALJ may consider the objective  
24 medical evidence, the claimant’s daily activities, the location, duration, frequency, and  
25 intensity of the claimant’s pain or other symptoms, precipitating and aggravating factors,  
26 medication taken, and treatments for relief of pain or other symptoms. *See* 20  
27 C.F.R. § 404.1529(c); *Bunnell*, 947 F.2d at 346.

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1           At this second evaluative step, the ALJ may reject a claimant’s testimony  
2 regarding the severity of his symptoms only if the ALJ “makes a finding of malingering  
3 based on affirmative evidence,” *Lingenfelter*, 504 F.3d at 1036 (quoting *Robbins v. Soc.*  
4 *Sec. Admin.*, 466 F.3d 880, 883 (9th Cir. 2006)), or if the ALJ offers “clear and  
5 convincing reasons” for finding the claimant not credible. *Carmickle*, 533 F.3d at 1160  
6 (quoting *Lingenfelter*, 504 F.3d at 1036). Ordinary credibility factors, such as prior  
7 inconsistent statements concerning symptoms, other testimony that appears less than  
8 candid, the claimant’s reputation for lying, inadequately explained failure to follow a  
9 prescribed course of treatment, and the claimant’s daily activities, are reasons to find the  
10 testimony about the severity of the symptoms not credible, even when there is medical  
11 evidence establishing a basis for some degree of the symptomology. *Smolen v. Chater*,  
12 80 F.3d 1273, 1284 (9th Cir. 1996).

13           Relying on the Ninth Circuit decision in *Bunnell*, the Commissioner initially  
14 argues that an ALJ need not provide “clear and convincing” reasons for discrediting a  
15 claimant’s testimony regarding subjective symptoms, and instead must make findings  
16 that are “‘supported by the record’ and ‘sufficiently specific to allow a reviewing court to  
17 conclude the adjudicator rejected the claimant’s testimony on permissible grounds.’”  
18 (Doc. 18 at 9 (citing *Bunnell*, 947 F.2d at 345-46).) In *Bunnell*, the court did not apply  
19 the “clear and convincing” standard, and the Commissioner argues that because no  
20 subsequent en banc court has overturned *Bunnell*, its standard remains the law of the  
21 Ninth Circuit. (Doc. 18 at 8-9.) Although the Ninth Circuit has not overturned *Bunnell*,  
22 subsequent cases have elaborated on its holding and have accepted the clear and  
23 convincing standard. See *Taylor v. Comm’r of Soc. Sec. Admin.*, 659 F.3d 1228, 1234  
24 (9th Cir. 2011); *Vasquez v. Astrue*, 572 F.3d 586, 591 (9th Cir. 2009); *Lingenfelter*, 504  
25 F.3d at 1036; *Reddick*, 157 F.3d at 722; *Swenson v. Sullivan*, 876 F.2d 683, 687 (9th Cir.  
26 1989). Accordingly, the Court will determine whether the ALJ provided clear and  
27 convincing reasons for discounting Plaintiff’s credibility.

1                                   **2. Plaintiff's Pain and Symptom Testimony**

2           At the beginning of his discussion of Plaintiff's RFC, the ALJ rejected Plaintiff's  
3 statement that he was "unable to work due to his impairments, limitations, and  
4 symptoms," explaining that "the medical evidence does not support his allegation, which  
5 diminishes his credibility." (Tr. 18.) The ALJ specifically rejected Plaintiff's testimony  
6 that he "had to lay down for about 6 hours in an 8-hour workday," "that he can stand 1  
7 hour in an 8-hour workday," and that he "can sit 40 minutes" in an eight hour workday.  
8 (Tr. 18.) At the conclusion of the section of the ALJ's decision discussing Plaintiff's  
9 RFC, the ALJ stated that Plaintiff's "medically determinable impairments could  
10 reasonably be expected to cause only some of the symptoms alleged," and he further  
11 stated that Plaintiff's "statements concerning the intensity, persistence and limiting  
12 effects of [his] symptoms are not credible to the extent that they are inconsistent with the  
13 residual functional capacity assessment determined by the undersigned."<sup>3</sup> (Tr. 23.)  
14 Plaintiff argues that the ALJ did not give clear and convincing reasons for discrediting his  
15 symptom testimony.

16                                   **a. Circular Reasoning**

17           Plaintiff first argues that the ALJ's conclusion that Plaintiff's testimony was not  
18 credible to the extent that it was inconsistent with the ALJ's RFC assessment is improper  
19 circular reasoning because the ALJ was supposed to take into account the limiting effects  
20 of Plaintiff's symptoms in formulating his RFC, not determine Plaintiff's RFC and then  
21 reject any symptom testimony that was not consistent with that RFC. *See Leitheiser v.*  
22 *Astrue*, 2012 WL 967647 at \*9 (D. Or. Mar. 16, 2012) ("Dismissing a claimant's  
23 credibility because it is inconsistent with a conclusion that must itself address the  
24 claimant's credibility is circular reasoning and is not sustained by this court"); *Hale v.*  
25 *Astrue*, 2011WL 6965856, at \*4 (D. Or. Nov. 30, 2011) ("Dismissing a claimant's  
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28                                   <sup>3</sup> Although these two statements appear in different parts of the ALJ's discussion,  
both statements are part of the ALJ's credibility determination.

1 credibility because it is inconsistent with a conclusion that must itself address the  
2 claimant's credibility is improper circular reasoning").

3 Although the statement at the conclusion of the ALJ's RFC discussion contains  
4 what could be considered improper circular reasoning if that statement were considered  
5 in isolation, the record reflects that before the ALJ made that statement, he identified the  
6 portions of Plaintiff's testimony that he deemed not credible. *Cf Spiva v. Astrue*, 628  
7 F.3d 346, 348 (7th Cir. 2010) (denouncing the way in which ALJ's "routinely state (with  
8 some variations in wording) that . . . 'the claimant's statements concerning the intensity,  
9 persistence and limiting effects of these symptoms are not entirely credible,' yet fail to  
10 indicate which statements are not credible and what exactly 'not entirely' is meant to  
11 signify[.]") (citing *Parker v. Astrue*, 597 F.3d 920 (7th Cir. 2010)). Specifically, the ALJ  
12 rejected Plaintiff's testimony that he needed to lay down six hours out of the day and that  
13 he had limited ability to stand and sit. In other words, the ALJ considered the limiting  
14 effects of Plaintiff's symptoms before formulating Plaintiff's RFC, and the ALJ identified  
15 Plaintiff's statements that he discredited. The ALJ's challenged statement appears to be a  
16 summary rather than an unsupported conclusion. Moreover, even if the ALJ erred in  
17 relying on circular reasoning to discredit Plaintiff's credibility, any error was harmless  
18 because, as discussed below, he provided other clear and convincing reason for  
19 discrediting Plaintiff's symptom testimony.

20 **b. Other Grounds for Discrediting Plaintiff's Testimony**

21 The ALJ gave the following additional reasons for finding Plaintiff not entirely  
22 credible: (1) Plaintiff's testimony about his need to lay down most of the day and his  
23 limited ability to sit and stand was inconsistent with Dr. Cifuentes's 2011 assessment;  
24 (2) Plaintiff's complaints were inconsistent with Dr. Ottney's assessment; and  
25 (3) Plaintiff's complaints were inconsistent with his reports of significant pain relief with  
26 epidural injections. (Tr. 18-19, 21-22.)

27 As part of the overall disability analysis, the ALJ must consider whether there are  
28 any inconsistencies in the evidence. *See* 20 C.F.R. § 404.1529(c)(4) (stating that an ALJ

1 must consider “whether there are any inconsistencies in the evidence.”) “Contradiction  
2 with the medical record is a sufficient basis for rejecting [a] claimant’s subjective  
3 testimony.” *Carmickle v. Comm’r, Soc. Sec. Admin.*, 533 F.3d 1155, 1161 (9th Cir.  
4 2008) (citation omitted) (finding that ALJ properly rejected claimant’s testimony that he  
5 could only lift ten pounds occasionally in favor of doctor’s contradictory opinion that he  
6 could lift up the ten pounds frequently).

7 Plaintiff testified that he had to lie down for six hours in an eight hour day, that he  
8 could stand for one hour in an eight-hour day, and that he could sit for forty minutes in an  
9 eight-hour day. This testimony was contradictory to the January 3, 2011 assessment of  
10 Plaintiff’s treating physician Dr. Cifuentes who found that Plaintiff could sit for “about 6  
11 hours in an 8 hour work day” and that he need to alternated sitting and standing every  
12 hour. (Tr. 372-73.) This testimony was also contradictory to Dr. Ottney’s findings that  
13 Plaintiff’s medical history would not limit his ability to sit. (Tr. 215.) Furthermore, this  
14 testimony was inconsistent with Plaintiff’s reports of significant pain relief with epidural  
15 injections. (Tr. 376, 386, 393, 400, 409.)

16 The ALJ properly considered inconsistencies between Plaintiff’s statements and  
17 the medical record when assessing his credibility. *See Bray v. Comm’r Soc. Sec. Admin.*,  
18 554 F.3d 1219, 1227 (9th Cir. 2009) (upholding credibility determination where ALJ  
19 noted that claimant’s statements at the hearing were inconsistent with the objective  
20 evidence in the medical record). The ALJ gave clear and convincing reasons for  
21 rejecting Plaintiff’s symptom testimony that are supported by substantial evidence in the  
22 record.

## 23 **VII. Conclusion**

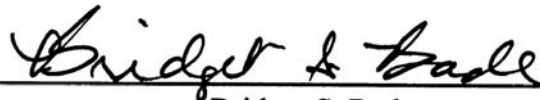
24 The ALJ did not commit legal error in discounting Plaintiff’s testimony regarding  
25 the severity of his symptoms, assigning weight to the opinions of Dr. Cifuentes  
26 Dr. Ottney, and the state agency examining physicians, or in assessing Plaintiff’s RFC.  
27 Additionally, the record contains substantial evidence in support of the ALJ’s  
28 determination that Plaintiff was not disabled.

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Accordingly,

**IT IS ORDERED** that the Commissioner's decision denying Plaintiff benefits in this case is **AFFIRMED**. The Clerk of Court is directed to enter judgment in favor of the Commissioner and against Plaintiff and to terminate this action.

Dated this 4th day of December, 2013.

  
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Bridget S. Bade  
United States Magistrate Judge