

MD

1  
2 **WO**  
3  
4  
56 **IN THE UNITED STATES DISTRICT COURT**  
7 **FOR THE DISTRICT OF ARIZONA**  
89 Doarnell R. Jackson,  
10 Plaintiff,

No. CV 13-2255-PHX-DGC (BSB)

11 vs.

**ORDER**12 Joseph M. Arpaio, et al.,  
13 Defendants.  
14

15 On November 4, 2013, Plaintiff Doarnell R. Jackson, who is confined in the  
16 Maricopa County Fourth Avenue Jail, filed a *pro se* civil rights Complaint pursuant to 42  
17 U.S.C. § 1983 and an Application to Proceed *In Forma Pauperis*. In a December 30,  
18 2013 Order, the Court granted the Application to Proceed and dismissed the Complaint  
19 because Plaintiff had failed to state a claim. The Court gave Plaintiff 30 days to file an  
20 amended complaint that cured the deficiencies identified in the Order.

21 On February 7, 2014, Plaintiff filed his First Amended Complaint (Doc. 7). On  
22 February 27, 2014, Plaintiff filed a Motion for Preliminary Injunction (Doc. 9). The  
23 Court will dismiss the First Amended Complaint with leave to amend. The Court will  
24 deny the Motion without prejudice.

25 **I. Statutory Screening of Prisoner Complaints**

26 The Court is required to screen complaints brought by prisoners seeking relief  
27 against a governmental entity or an officer or an employee of a governmental entity. 28  
28 U.S.C. § 1915A(a). The Court must dismiss a complaint or portion thereof if a plaintiff

1 has raised claims that are legally frivolous or malicious, that fail to state a claim upon  
2 which relief may be granted, or that seek monetary relief from a defendant who is  
3 immune from such relief. 28 U.S.C. § 1915A(b)(1), (2).

4 A pleading must contain a “short and plain statement of the claim *showing* that the  
5 pleader is entitled to relief.” Fed. R. Civ. P. 8(a)(2) (emphasis added). While Rule 8  
6 does not demand detailed factual allegations, “it demands more than an unadorned, the-  
7 defendant-unlawfully-harmed-me accusation.” *Ashcroft v. Iqbal*, 556 U.S. 662, 678  
8 (2009). “Threadbare recitals of the elements of a cause of action, supported by mere  
9 conclusory statements, do not suffice.” *Id.*

10 “[A] complaint must contain sufficient factual matter, accepted as true, to ‘state a  
11 claim to relief that is plausible on its face.’” *Id.* (quoting *Bell Atlantic Corp. v. Twombly*,  
12 550 U.S. 544, 570 (2007)). A claim is plausible “when the plaintiff pleads factual  
13 content that allows the court to draw the reasonable inference that the defendant is liable  
14 for the misconduct alleged.” *Id.* “Determining whether a complaint states a plausible  
15 claim for relief [is] . . . a context-specific task that requires the reviewing court to draw  
16 on its judicial experience and common sense.” *Id.* at 679. Thus, although a plaintiff’s  
17 specific factual allegations may be consistent with a constitutional claim, a court must  
18 assess whether there are other “more likely explanations” for a defendant’s conduct. *Id.*  
19 at 681.

20 But as the United States Court of Appeals for the Ninth Circuit has instructed,  
21 courts must “continue to construe *pro se* filings liberally.” *Hebbe v. Pliler*, 627 F.3d 338,  
22 342 (9th Cir. 2010). A “complaint [filed by a *pro se* prisoner] ‘must be held to less  
23 stringent standards than formal pleadings drafted by lawyers.’” *Id.* (quoting *Erickson v.*  
24 *Pardus*, 551 U.S. 89, 94 (2007) (*per curiam*)).

25 If the Court determines that a pleading could be cured by the allegation of other  
26 facts, a *pro se* litigant is entitled to an opportunity to amend a complaint before dismissal  
27 of the action. See *Lopez v. Smith*, 203 F.3d 1122, 1127-29 (9th Cir. 2000) (*en banc*). The  
28 Court should not, however, advise the litigant how to cure the defects. This type of

1 advice “would undermine district judges’ role as impartial decisionmakers.” *Pliler v.*  
2 *Ford*, 542 U.S. 225, 231 (2004); *see also Lopez*, 203 F.3d at 1131 n.13 (declining to  
3 decide whether the court was required to inform a litigant of deficiencies). Plaintiff’s  
4 First Amended Complaint will be dismissed for failure to state a claim, but because it  
5 may possibly be amended to state a claim, the Court will dismiss it with leave to amend.

## 6 **II. First Amended Complaint**

7 In his First Amended Complaint, Plaintiff sues Maricopa County, the Maricopa  
8 County Sheriff’s Office (“MCSO”), Maricopa County Sheriff Joseph M. Arpaio, and  
9 Detention Officers at the Maricopa County Fourth Avenue Jail. Plaintiff seeks  
10 compensatory and punitive damages, attorney’s fees, and an injunction requiring the  
11 immediate discontinuation of strip searches of inmates being held in Maricopa County  
12 detention facilities.

13 In Count I, Plaintiff alleges that his Fourteenth Amendment rights have been  
14 violated and alleges the following facts: Defendant Arpaio instituted a policy “requiring  
15 the strip search of all arrestees who are introduced into the Maricopa County [Fourth  
16 Avenue] Jail for custodial housing.” This policy is carried out “without any suspicion of  
17 possessing weapons or contraband upon entering the detention facilities as well as prior  
18 to any and all court proceedings and hearings, solely for the reason(s) of being a detainee  
19 of the Sheriff’s department and under the care of Sheriff Joseph M. Arpaio.” When  
20 Plaintiff was arrested and detained, he was subject to a “‘blanket’ strip search” along with  
21 all other inmates “regardless of misdemeanor or felony infraction.” The searches are  
22 “excessive and harassing to pretrial detainees who have yet to be found guilty of crimes.”  
23 According to Plaintiff, these searches constitute disparate treatment, violate inmates’  
24 equal protection rights, and are “unrelated to any penological interests.” The searches  
25 cause “physical, mental, emotional and psychological distress and instability.”

26 In Count II, Plaintiff alleges that the strip searches violate his Fourth Amendment  
27 rights because Defendant Arpaio’s policy “invokes a (blanket) strip search of all  
28 arrestees, including minor/misdemeanor offenders awaiting bond without [] reasonable

1 suspicion of weapons or contraband.” The strip searches are also required “prior to any  
2 court appearances and upon return, regardless of any reasonable suspicion of individual  
3 necessity, but solely for the facility’s (blanket) strip search policy and requirement on the  
4 behalf of Maricopa County Sheriff’s Department and under the authority of Sheriff  
5 Joseph M. Arpaio.” Plaintiff asserts that the strip searches are thoroughly degrading,  
6 frightening, and humiliating and cause psychological distress.

7 In Count III, Plaintiff alleges that the strip searches violate his Eighth Amendment  
8 rights and that he has “been continuously strip searched solely for the reasons of being an  
9 inmate and for being arrested.” “Strip searches of any pre-arraignment and pre-trial  
10 detainee is not nor has it been supported by reasonable individualized suspicion and  
11 placement in the general population by itself cannot justify a strip search.”

### 12 **III. Failure to State a Claim**

13 To state a claim under § 1983, a plaintiff must allege facts supporting that (1) the  
14 conduct about which he complains was committed by a person acting under the color of  
15 state law and (2) the conduct deprived him of a federal constitutional or statutory right.  
16 *Wood v. Ostrander*, 879 F.2d 583, 587 (9th Cir. 1989). A plaintiff must also allege that  
17 he suffered a specific injury as a result of the conduct of a particular defendant and he  
18 must allege an affirmative link between the injury and the conduct of that defendant.  
19 *Rizzo v. Goode*, 423 U.S. 362, 371-72, 377 (1976).

#### 20 **A. MCSO**

21 Plaintiff sues MCSO; however, MCSO is not a proper defendant. Claims under  
22 § 1983 are directed at “bodies politic and corporate.” *Monell v. Dep’t of Soc. Servs.*, 436  
23 U.S. 658, 688-89 (1978). Under the Civil Rights Act of 1871, Congress intended  
24 municipalities and other local government units to be included among those persons to  
25 whom § 1983 applies. *Id.* at 689-690. In Arizona, the responsibility for operating jails  
26 and caring for prisoners is placed by law upon the sheriff and the County. *See Ariz. Rev.*  
27 *Stat.* §§ 11-251(8), 11-291(A), 11-441(A)(5), 31-101. MCSO is simply an administrative  
28 creation of the sheriff to allow him to carry out his statutory duties; it is not a “person”

1 amenable to suit pursuant to § 1983. *See, e.g., Petaway v. City of New Haven Police*  
2 *Dep't*, 541 F. Supp. 2d 504 (D. Conn. 2008); *Pahle v. Colebrookdale Twp.*, 227 F.  
3 Supp. 2d 361 (E.D. Pa. 2002). Accordingly, MCSO will be dismissed from this action as  
4 a Defendant.

5 **B. Detention Officers at the Maricopa County Fourth Avenue Jail**

6 Plaintiff alleges no facts against any specific detention officer at the Maricopa  
7 County Fourth Avenue Jail. Accordingly, Defendant Detention Officers at the Maricopa  
8 County Fourth Avenue Jail will be dismissed.

9 Moreover, Rule 10(a) of the Federal Rules of Civil Procedure requires a plaintiff  
10 to include the names of the parties in the action. As a practical matter, it is impossible in  
11 most instances for the United States Marshal or his designee to serve a summons and  
12 complaint or amended complaint upon an anonymous defendant. The Ninth Circuit has  
13 held that where identity is unknown prior to the filing of a complaint, the plaintiff should  
14 be given an opportunity through discovery to identify the unknown defendants, unless it  
15 is clear that discovery would not uncover the identities, or that the complaint would be  
16 dismissed on other grounds. *Wakefield v. Thompson*, 177 F.3d 1160, 1163 (9th Cir.  
17 1999) (citing *Gillespie v. Civiletti*, 629 F.2d 637, 642 (9th Cir. 1980)). Where the names  
18 of individual defendants are unknown at the time a complaint is filed, a plaintiff may  
19 refer to the individual unknown defendants as Defendant Jane (or John) Doe 1, John Doe  
20 2, and so on, *and* allege facts to support how each particular Doe defendant violated the  
21 plaintiff's constitutional rights. A plaintiff may thereafter use the discovery process to  
22 obtain the names of fictitiously named defendants whom he believes violated his  
23 constitutional rights and seek leave to amend to name those defendants.

24 As discussed herein, Plaintiff will be granted leave to file an amended complaint  
25 in which he should name as Defendants the person(s) who allegedly violated his  
26 constitutional rights. If Plaintiff does not know the names of those person(s), Plaintiff  
27 may refer to each such person by a fictitious name, e.g., John Doe 1, John Doe 2, and so  
28 on *and* allege facts to support how each defendant violated his constitutional rights. That

1 is, Plaintiff must allege when, where, and how any Doe defendant violated his  
2 constitutional rights.

3 **C. Maricopa County**

4 Plaintiff alleges no facts against Defendant Maricopa County; therefore,  
5 Defendant Maricopa County will be dismissed.

6 **D. Fourth Amendment**

7 Plaintiff alleges in Count II that the strip searches at the Fourth Avenue Jail violate  
8 his rights under the Fourth Amendment. Detainees, like convicted prisoners, do not  
9 possess “the full range of freedoms of an unincarcerated individual.” *Bell v. Wolfish*, 441  
10 U.S. 520, 546 (1979). The applicability of the Fourth Amendment turns on whether the  
11 person invoking its protection can claim a “justifiable,” a “reasonable,” or a “legitimate  
12 expectation of privacy” that has been “invaded by government action.” *Hudson v.*  
13 *Palmer*, 468 U.S. 517, 525 (1984) (quotation omitted); *see also Bell*, 441 U.S. at 557  
14 (“any reasonable expectation of privacy that a detainee retained necessarily would be of a  
15 diminished scope”). “A right of privacy in traditional Fourth Amendment terms is  
16 fundamentally incompatible with the close and continual surveillance of inmates and  
17 their cells required to ensure institutional security and internal order.” *Id.* at 527-28.  
18 Furthermore, any restriction on a plaintiff’s privacy interests is justified to the extent that  
19 it is “reasonably related to legitimate penological interests.” *See Turner v. Safley*, 482  
20 U.S. 78, 89 (1987). The investigation and prevention of illegal inmate activity, including  
21 the prevention of contraband and circulation of threats, is a legitimate penological  
22 objective. *See Thornburgh v. Abbott*, 490 U.S. 401, 411-12 (1989).

23 Generally, strip searches do not violate the Fourth Amendment rights of prisoners.  
24 *See Michenfelder v. Sumner*, 860 F.2d 328, 322-33 (9th Cir. 1988). Whether a search is  
25 reasonable under the Fourth Amendment requires a case-by-case “balancing of the need  
26 for the particular search against the invasion of personal rights that the search entails  
27 . . . .” *Bell*, 441 U.S. at 559. “The required factors for courts to consider include: (1) the  
28 scope of the particular intrusion, (2) the manner in which it is conducted, (3) the

1 justification for initiating it, and (4) the place in which it is conducted.” *Byrd v.*  
2 *Maricopa County Sheriff’s Dept.*, 629 F.3d 1135, 1141 (9th Cir. 2011) (quotations  
3 omitted).

4 At the same time, the Fourth Amendment does guarantee the right of the people to  
5 be secure against unreasonable searches, and its protections are not extinguished upon  
6 incarceration. *Michenfelder*, 860 F.2d at 332-33. Further, the Fourth Amendment has  
7 been held to apply to the invasion of bodily privacy. *Id.* at 332. Thus, strip searches that  
8 are excessive, vindictive, harassing, or unrelated to any legitimate penological interest  
9 may violate the Fourth Amendment. *Id.* A policy of routinely strip searching arrestees  
10 for contraband has been held not to be unreasonable where there is no physical contact  
11 and the searches are professionally conducted in relative privacy. *Bull v. City and County*  
12 *of San Francisco*, 595 F.3d 964, 973 (9th Cir. 2010). Moreover, an arrestee can be “strip  
13 searched without individualized suspicion if the arrestee would be introduced into the  
14 general jail population.” *Edgerly v. City and County of San Francisco*, 599 F.3d 946, 957  
15 (9th Cir. 2010) (citing *Bull*, 595 F.3d at 977). However, jail officials must have  
16 “reasonable suspicion to strip search arrestees charged with minor offenses who are not  
17 classified for housing in the general population.” *Id.* Finally, the Supreme Court upheld  
18 as constitutional strip searches of *arrestees*, which were conducted by county jails as a  
19 standard part of the intake process and required male prisoners to lift their genitals and  
20 cough in a squatting position, because the searches were “designed to uncover contraband  
21 that can be undetected by a patdown, metal detector, and other less invasive searches.”  
22 *Florence v. Bd. of Chosen Freeholders of County of Burlington*, 132 S. Ct. 1510, 1520  
23 (2012).

24 In this case, Plaintiff’s allegations are too vague and conclusory to state a claim.  
25 Plaintiff fails to allege any *specific* facts about the strip searches at the Fourth Avenue  
26 Jail, such as when he was strip searched, by whom, where, or any facts to support that the  
27 search or searches were excessive, vindictive, harassing, or unrelated to a legitimate  
28 penological interest. Plaintiff does not allege facts to support that there was any physical

1 contact or that the searches were unprofessionally conducted or not conducted in relative  
2 privacy. Although *pro se* pleadings are liberally construed, *Haines v. Kerner*, 404 U.S.  
3 519, 520-21 (1972), conclusory and vague allegations will not support a cause of action.  
4 *Ivey v. Bd. of Regents of the Univ. of Alaska*, 673 F.2d 266, 268 (9th Cir. 1982). Further,  
5 a liberal interpretation of a civil rights complaint may not supply essential elements of the  
6 claim that were not initially pled. *Id.* In short, Plaintiff fails to allege sufficient facts to  
7 state a Fourth Amendment claim, and Count II will be dismissed.

#### 8 **E. Fourteenth Amendment**

9 Plaintiff alleges in Count I that the strip searches violate his Fourteenth  
10 Amendment rights. Under the Due Process Clause, “a detainee may not be punished  
11 prior to an adjudication of guilt.” *Bell*, 441 U.S. at 536 (citations omitted). However, the  
12 government may subject a pretrial detainee “to the restrictions and conditions of the  
13 detention facility so long as those conditions and restrictions do not amount to  
14 punishment, or otherwise violate the Constitution.” *Id.* Here, Plaintiff has failed to  
15 allege facts to support that the strip searches are conducted with the intent to punish  
16 pretrial detainees. *Bell*, 441 U.S. at 540 (no unconstitutional punishment occurs when the  
17 government imposes restrictions as part of legitimate operational concerns to ensure  
18 security and order).

19 Plaintiff also alleges that his rights under the Equal Protection Clause have been  
20 violated. The Equal Protection Clause of the Fourteenth Amendment provides that a state  
21 may not “deny to any person within its jurisdiction the equal protection of the laws,”  
22 which is essentially a direction that all persons similarly situated should be treated alike.  
23 U.S. Const., amend. XIV; *see City of Cleburne v. Cleburne Living Ctr., Inc.*, 473 U.S.  
24 432, 439 (1985). A state practice that interferes with a fundamental right or that  
25 discriminates against a suspect class of individuals is subject to strict scrutiny.  
26 *Massachusetts Bd. of Ret. v. Murgia*, 427 U.S. 307, 312 (1976); *see City of Cleburne*, 473  
27 U.S. at 441. Absent allegations that he is a member of a suspect class, or that a  
28 fundamental right has been violated, a plaintiff must allege facts to support that he has



1 been intentionally treated differently from others who are similarly situated without a  
2 reasonable basis therefor. *See Village of Willowbrook v. Olech*, 528 U.S. 562, 564  
3 (2000). Conclusory allegations do not suffice. *See Village of Arlington Heights v.*  
4 *Metropolitan Hous. Dev. Corp.*, 429 U.S. 252, 265 (1977). Plaintiff does not allege that  
5 he is a member of a suspect class or that he has been treated differently from other  
6 similarly situated individuals.

7 Accordingly, Plaintiff fails to state a Fourteenth Amendment claim and Count I  
8 will be dismissed.

9 **F. Eighth Amendment**

10 Plaintiff alleges in Count III that his Eight Amendment right to be free from cruel  
11 and unusual punishment has been violated. A pretrial detainee's claim for  
12 unconstitutional conditions of confinement arises from the Fourteenth Amendment's Due  
13 Process Clause rather than from the Eighth Amendment prohibition against cruel and  
14 unusual punishment. *Bell*, 441 U.S. 520 (1979). Nevertheless, the same standards apply,  
15 requiring proof that the defendant acted with deliberate indifference. *See Frost v. Agnos*,  
16 152 F.3d 1124, 1128 (9th Cir. 1998).

17 To state a claim for unconstitutional conditions of confinement, a plaintiff must  
18 allege that a defendant's acts or omissions have deprived the inmate of "the minimal  
19 civilized measure of life's necessities" and that the defendant acted with deliberate  
20 indifference to an excessive risk to inmate health or safety. *Allen v. Sakai*, 48 F.3d 1082,  
21 1087 (9th Cir. 1994) (quoting *Farmer*, 511 U.S. at 834); *see Estate of Ford v. Ramirez-*  
22 *Palmer*, 301 F.3d 1043, 1049-50 (9th Cir. 2002). Whether conditions of confinement rise  
23 to the level of a constitutional violation may depend, in part, on the duration of an  
24 inmate's exposure to those conditions. *Keenan v. Hall*, 83 F.3d 1083, 1089, 1091 (9th  
25 Cir. 1996) (citing *Hutto v. Finney*, 437 U.S. 678, 686-87 (1978)). "The circumstances,  
26 nature, and duration of a deprivation of [] necessities must be considered in determining  
27 whether a constitutional violation has occurred." *Hearns v. Terhune*, 413 F.3d 1036,  
28 1042 (9th Cir. 2005) (quoting *Johnson v. Lewis*, 217 F.3d 726, 731 (9th Cir. 2000)).

1 Thus, for example, to state a claim regarding personal security, the detainee must show  
2 that the defendant was deliberately indifferent. *Redman v. County of Los Angeles*, 942  
3 F.2d 1435, 1443 (9th Cir. 1991) (*en banc*), *cert. denied*, 502 U.S. 1074 (1992). To  
4 adequately allege deliberate indifference, a plaintiff must allege facts to support that a  
5 defendant knew of, but disregarded, an excessive risk to inmate safety. *Farmer*, 511 U.S.  
6 at 832-33. That is, “the official must both [have been] aware of facts from which the  
7 inference could be drawn that a substantial risk of serious harm exist[ed], and he must  
8 also [have] draw[n] the inference.” *Id.*

9 Plaintiff has failed to allege any facts supporting that any Defendant was  
10 deliberately indifferent to an excessive risk to his health or safety. Accordingly, Count  
11 III will be dismissed.

#### 12 **IV. Leave to Amend**

13 For the foregoing reasons, Plaintiff’s First Amended Complaint will be dismissed  
14 for failure to state a claim upon which relief may be granted. Within 30 days, Plaintiff  
15 may submit a second amended complaint to cure the deficiencies outlined above. The  
16 Clerk of Court will mail Plaintiff a court-approved form to use for filing a second  
17 amended complaint. If Plaintiff fails to use the court-approved form, the Court may  
18 strike the second amended complaint and dismiss this action without further notice to  
19 Plaintiff.

20 Plaintiff must clearly designate on the face of the document that it is the “Second  
21 Amended Complaint.” The second amended complaint must be retyped or rewritten in  
22 its entirety on the court-approved form and may not incorporate any part of the original  
23 Complaint or First Amended Complaint by reference. Plaintiff may include only one  
24 claim per count.

25 A second amended complaint supersedes the original Complaint and First  
26 Amended Complaint. *Ferdik v. Bonzelet*, 963 F.2d 1258, 1262 (9th Cir. 1992); *Hal*  
27 *Roach Studios v. Richard Feiner & Co.*, 896 F.2d 1542, 1546 (9th Cir. 1990). After  
28 amendment, the Court will treat the original Complaint and First Amended Complaint as

1 nonexistent. *Ferdik*, 963 F.2d at 1262. Any cause of action that was raised in the  
2 original complaint or first amended complaint and that was voluntarily dismissed or was  
3 dismissed without prejudice is waived if it is not alleged in a second amended complaint.  
4 *Lacey v. Maricopa County*, 693 F.3d 896, 928 (9th Cir. 2012) (en banc).

#### 5 **V. Motion for Preliminary Injunction**

6 Plaintiff's Motion for Preliminary Injunction asks the court to enjoin Defendants  
7 "from enforcing 'unconstitutional' jail policies to the petitioner, as well as all others  
8 similarly situated . . . being the actual act of 'blank strip searching' all detainees housed  
9 at Maricopa County(s) [Fourth Avenue] Jail(s) without any reasonable suspicion of  
10 containing weapons or drugs."

11 A preliminary injunction is an extraordinary and drastic remedy and will not be  
12 granted absent a clear showing of likely success in the underlying claim and possible  
13 irreparable injury. *See Mazurek v. Armstrong*, 520 U.S. 968, 972 (1997) (*per curiam*).  
14 An injunction or temporary restraining order is appropriate to grant intermediate relief of  
15 the same character as which may be granted finally, and relief is not proper when  
16 requested on matters lying wholly outside the issues in suit. *See DeBeers Consol. Mines*  
17 *v. United States.*, 325 U.S. 212, 220 (1945); *Kaimowitz v. Orlando, Fla.*, 122 F.3d 41, 43  
18 (11th Cir.), *amended*, 131 F.3d 950 (11th Cir. 1997). To obtain injunctive relief, the  
19 party "must necessarily establish a relationship between the injury claimed in the party's  
20 motion and the conduct asserted in the complaint." *Devose v. Herrington*, 42 F.3d 470,  
21 471 (8th Cir. 1994). In other words, Plaintiff must seek injunctive relief related to the  
22 merits of his underlying claim. Because Plaintiff's First Amended Complaint has been  
23 dismissed, there are currently no claims pending before this Court.

24 In addition, a temporary restraining order without notice may be granted only if  
25 "specific facts in an affidavit or verified complaint clearly show that immediate and  
26 irreparable injury, loss, or damage will result to the movant before the adverse party can  
27 be heard" and the movant certifies to the court in writing any efforts made to give notice  
28 and the reasons that notice should not be required. Fed. R. Civ. P. 65(b)(1). A "court

1 may only issue a preliminary injunction on notice to the adverse party.” Fed. R. Civ. P.  
2 65(a)(1). Plaintiff has not provided notice nor does he explain why notice should not be  
3 required. Based on the foregoing, Plaintiff’s Motion will be denied without prejudice.

4 **VI. Warnings**

5 **A. Release**

6 Plaintiff must pay the unpaid balance of the filing fee within 120 days of his  
7 release. Also, within 30 days of his release, he must either (1) notify the Court that he  
8 intends to pay the balance or (2) show good cause, in writing, why he cannot. Failure to  
9 comply may result in dismissal of this action.

10 **B. Address Changes**

11 Plaintiff must file and serve a notice of a change of address in accordance with  
12 Rule 83.3(d) of the Local Rules of Civil Procedure. Plaintiff must not include a motion  
13 for other relief with a notice of change of address. Failure to comply may result in  
14 dismissal of this action.

15 **C. Copies**

16 Plaintiff must submit an additional copy of every filing for use by the Court. *See*  
17 LRCiv 5.4. Failure to comply may result in the filing being stricken without further  
18 notice to Plaintiff.

19 **D. Possible “Strike”**

20 Because the First Amended Complaint has been dismissed for failure to state a  
21 claim, if Plaintiff fails to file a second amended complaint correcting the deficiencies  
22 identified in this Order, the dismissal may count as a “strike” under the “3-strikes”  
23 provision of 28 U.S.C. § 1915(g). Under the 3-strikes provision, a prisoner may not bring  
24 a civil action or appeal a civil judgment *in forma pauperis* under 28 U.S.C. § 1915 “if the  
25 prisoner has, on 3 or more prior occasions, while incarcerated or detained in any facility,  
26 brought an action or appeal in a court of the United States that was dismissed on the  
27 grounds that it is frivolous, malicious, or fails to state a claim upon which relief may be  
28

1 granted, unless the prisoner is under imminent danger of serious physical injury.” 28  
2 U.S.C. § 1915(g).

3 **E. Possible Dismissal**

4 If Plaintiff fails to timely comply with every provision of this Order, including  
5 these warnings, the Court may dismiss this action without further notice. *See Ferdik*, 963  
6 F.2d at 1260-61 (a district court may dismiss an action for failure to comply with any  
7 order of the Court).

8 **IT IS ORDERED:**

9 (1) The First Amended Complaint (Doc. 7) is **dismissed** for failure to state a  
10 claim. Plaintiff has **30 days** from the date this Order is filed to file a second amended  
11 complaint in compliance with this Order.

12 (2) If Plaintiff fails to file a second amended complaint within 30 days, the  
13 Clerk of Court must, without further notice, enter a judgment of dismissal of this action  
14 with prejudice that states that the dismissal may count as a “strike” under 28 U.S.C.  
15 § 1915(g).

16 (3) Plaintiff’s Motion for Preliminary Injunction (Doc. 9) is **denied without**  
17 **prejudice**.

18 (4) The Clerk of Court must mail Plaintiff a court-approved form for filing a  
19 civil rights complaint by a prisoner.

20 Dated this 7th day of May, 2014.

21  
22  
23 

24 \_\_\_\_\_  
25 David G. Campbell  
26 United States District Judge  
27  
28

**Instructions for a Prisoner Filing a Civil Rights Complaint  
in the United States District Court for the District of Arizona**

1. Who May Use This Form. The civil rights complaint form is designed to help incarcerated persons prepare a complaint seeking relief for a violation of their federal civil rights. These complaints typically concern, but are not limited to, conditions of confinement. **This form should not be used to challenge your conviction or sentence.** If you want to challenge a state conviction or sentence, you should file a petition under 28 U.S.C. § 2254 for a writ of habeas corpus by a person in state custody. If you want to challenge a federal conviction or sentence, you should file a motion under 28 U.S.C. § 2255 to vacate sentence in the federal court that entered the judgment.
  
2. The Form. **Local Rule of Civil Procedure (LRCiv) 3.4(a) provides that complaints by incarcerated persons must be filed on the court-approved form.** The form must be typed or neatly handwritten. The form must be completely filled in to the extent applicable. All questions must be answered clearly and concisely in the appropriate space on the form. If needed, you may attach additional pages, **but no more than fifteen additional pages**, of standard letter-sized paper. You must identify which part of the complaint is being continued and number all pages. If you do not fill out the form properly, you will be asked to submit additional or corrected information, which may delay the processing of your action. You do not need to cite law.
  
3. Your Signature. You must tell the truth and sign the form. If you make a false statement of a material fact, you may be prosecuted for perjury.
  
4. The Filing and Administrative Fees. The total fees for this action are \$400.00 (\$350.00 filing fee plus \$50.00 administrative fee). If you are unable to immediately pay the fees, you may request leave to proceed *in forma pauperis*. Please review the “Information for Prisoners Seeking Leave to Proceed with a (Non-Habeas) Civil Action in Federal Court *In Forma Pauperis* Pursuant to 28 U.S.C. § 1915” for additional instructions.
  
5. Original and Judge’s Copy. You must send an **original plus one copy** of your complaint and of any other documents submitted to the Court. You must send one additional copy to the Court if you wish to have a file-stamped copy of the document returned to you. All copies must be identical to the original. Copies may be legibly handwritten.
  
6. Where to File. You should file your complaint in the division **where you were confined when your rights were allegedly violated.** See LRCiv 5.1(a) and 77.1(a). If you were confined in Maricopa, Pinal, Yuma, La Paz, or Gila County, file in the Phoenix Division. If you were confined in Apache, Navajo, Coconino, Mohave, or Yavapai County, file in the Prescott Division. If you were confined in Pima, Cochise, Santa Cruz, Graham, or Greenlee County, file in the Tucson Division. **Mail the original and one copy of the complaint with the \$400 filing and administrative fees or the application to proceed *in forma pauperis* to:**

Phoenix & Prescott Divisions:  
U.S. District Court Clerk  
U.S. Courthouse, Suite 130  
401 West Washington Street, SPC 10  
Phoenix, Arizona 85003-2119

**OR**

Tucson Division:  
U.S. District Court Clerk  
U.S. Courthouse, Suite 1500  
405 West Congress Street  
Tucson, Arizona 85701-5010

7. Change of Address. You must immediately notify the Court and the defendants in writing of any change in your mailing address. **Failure to notify the Court of any change in your mailing address may result in the dismissal of your case.**

8. Certificate of Service. You must furnish the defendants with a copy of any document you submit to the Court (except the initial complaint and application to proceed *in forma pauperis*). Each original document (except the initial complaint and application to proceed *in forma pauperis*) must include a certificate of service on the last page of the document stating the date a copy of the document was mailed to the defendants and the address to which it was mailed. See Fed. R. Civ. P. 5(a), (d). Any document received by the Court that does not include a certificate of service may be stricken. A certificate of service should be in the following form:

I hereby certify that a copy of the foregoing document was mailed  
this \_\_\_\_\_ (month, day, year) to:

Name: \_\_\_\_\_

Address: \_\_\_\_\_

Attorney for Defendant(s)

\_\_\_\_\_  
(Signature)

9. Amended Complaint. If you need to change any of the information in the initial complaint, you must file an amended complaint. The amended complaint must be written on the court-approved civil rights complaint form. You may file one amended complaint without leave (permission) of Court before any defendant has answered your original complaint. See Fed. R. Civ. P. 15(a). After any defendant has filed an answer, you must file a motion for leave to amend and lodge (submit) a proposed amended complaint. LRCiv 15.1. In addition, an amended complaint may not incorporate by reference any part of your prior complaint. LRCiv 15.1(a)(2). **Any allegations or defendants not included in the amended complaint are considered dismissed.** All amended complaints are subject to screening under the Prison Litigation Reform Act; screening your amendment will take additional processing time.

10. Exhibits. You should not submit exhibits with the complaint or amended complaint. Instead, the relevant information should be paraphrased. You should keep the exhibits to use to support or oppose a motion to dismiss, a motion for summary judgment, or at trial.

11. Letters and Motions. It is generally inappropriate to write a letter to any judge or the staff of any judge. The only appropriate way to communicate with the Court is by filing a written pleading or motion.

## 12. Completing the Civil Rights Complaint Form.

### **HEADING:**

1. Your Name. Print your name, prison or inmate number, and institutional mailing address on the lines provided.
2. Defendants. If there are **four or fewer** defendants, print the name of each. If you name **more than four** defendants, print the name of the first defendant on the first line, write the words “and others” on the second line, and attach an additional page listing the names of **all** of the defendants. Insert the additional page after page 1 and number it “1-A” at the bottom.
3. Jury Demand. If you want a jury trial, you must write “JURY TRIAL DEMANDED” in the space below “CIVIL RIGHTS COMPLAINT BY A PRISONER.” Failure to do so may result in the loss of the right to a jury trial. A jury trial is not available if you are seeking only injunctive relief.

### **Part A. JURISDICTION:**

1. Nature of Suit. Mark whether you are filing the complaint pursuant to 42 U.S.C. § 1983 for state, county, or city defendants; “Bivens v. Six Unknown Federal Narcotics Agents” for federal defendants; or “other.” If you mark “other,” identify the source of that authority.
2. Location. Identify the institution and city where the alleged violation of your rights occurred.
3. Defendants. Print all of the requested information about each of the defendants in the spaces provided. If you are naming more than four defendants, you must provide the necessary information about each additional defendant on separate pages labeled “2-A,” “2-B,” etc., at the bottom. Insert the additional page(s) immediately behind page 2.

### **Part B. PREVIOUS LAWSUITS:**

You must identify any other lawsuit you have filed in either state or federal court while you were a prisoner. Print all of the requested information about each lawsuit in the spaces provided. If you have filed more than three lawsuits, you must provide the necessary information about each additional lawsuit on a separate page. Label the page(s) as “2-A,” “2-B,” etc., at the bottom of the page and insert the additional page(s) immediately behind page 2.

### **Part C. CAUSE OF ACTION:**

You must identify what rights each defendant violated. The form provides space to allege three separate counts (**one violation per count**). If you are alleging more than three counts, you must provide the necessary information about each additional count on a separate page. Number the additional pages “5-A,” “5-B,” etc., and insert them immediately behind page 5. Remember that you are limited to a total of fifteen additional pages.



1. Counts. You must identify which civil right was violated. **You may allege the violation of only one civil right per count.**
2. Issue Involved. Check the box that most closely identifies the issue involved in your claim. **You may check only one box per count.** If you check the box marked "Other," you must identify the specific issue involved.
3. Supporting Facts. After you have identified which civil right was violated, you must state the supporting facts. Be as specific as possible. You must state what each individual defendant did to violate your rights. If there is more than one defendant, you must identify which defendant did what act. You also should state the date(s) on which the act(s) occurred, if possible.
4. Injury. State precisely how you were injured by the alleged violation of your rights.
5. Administrative Remedies. You must exhaust any available administrative remedies before you file a civil rights complaint. See 42 U.S.C. § 1997e. Consequently, you should disclose whether you have exhausted the inmate grievance procedures or administrative appeals for each count in your complaint. If the grievance procedures were not available for any of your counts, fully explain why on the lines provided.

**Part D. REQUEST FOR RELIEF:**

Print the relief you are seeking in the space provided.

**SIGNATURE:**

You must sign your name and print the date you signed the complaint. Failure to sign the complaint will delay the processing of your action. Unless you are an attorney, you may not bring an action on behalf of anyone but yourself.

**FINAL NOTE**

You should follow these instructions carefully. Failure to do so may result in your complaint being stricken or dismissed. All questions must be answered concisely in the proper space on the form. If you need more space, you may attach no more than fifteen additional pages. But the form must be completely filled in to the extent applicable. If you attach additional pages, be sure to identify which section of the complaint is being continued and number the pages.

\_\_\_\_\_  
Name and Prisoner/Booking Number

\_\_\_\_\_  
Place of Confinement

\_\_\_\_\_  
Mailing Address

\_\_\_\_\_  
City, State, Zip Code

**(Failure to notify the Court of your change of address may result in dismissal of this action.)**

**IN THE UNITED STATES DISTRICT COURT  
FOR THE DISTRICT OF ARIZONA**

\_\_\_\_\_, )  
(Full Name of Plaintiff) Plaintiff, )

vs. )

**CASE NO.** \_\_\_\_\_  
(To be supplied by the Clerk)

(1) \_\_\_\_\_, )  
(Full Name of Defendant)

(2) \_\_\_\_\_, )

(3) \_\_\_\_\_, )

(4) \_\_\_\_\_, )

Defendant(s). )

Check if there are additional Defendants and attach page 1-A listing them. )

**CIVIL RIGHTS COMPLAINT  
BY A PRISONER**

- Original Complaint
- First Amended Complaint
- Second Amended Complaint

**A. JURISDICTION**

1. This Court has jurisdiction over this action pursuant to:
- 28 U.S.C. § 1343(a); 42 U.S.C. § 1983
  - 28 U.S.C. § 1331; Bivens v. Six Unknown Federal Narcotics Agents, 403 U.S. 388 (1971).
  - Other: \_\_\_\_\_.

2. Institution/city where violation occurred: \_\_\_\_\_.

**B. DEFENDANTS**

- 1. Name of first Defendant: \_\_\_\_\_ . The first Defendant is employed as:  
\_\_\_\_\_ at \_\_\_\_\_ .  
(Position and Title) (Institution)
- 2. Name of second Defendant: \_\_\_\_\_ . The second Defendant is employed as:  
\_\_\_\_\_ at \_\_\_\_\_ .  
(Position and Title) (Institution)
- 3. Name of third Defendant: \_\_\_\_\_ . The third Defendant is employed as:  
\_\_\_\_\_ at \_\_\_\_\_ .  
(Position and Title) (Institution)
- 4. Name of fourth Defendant: \_\_\_\_\_ . The fourth Defendant is employed as:  
\_\_\_\_\_ at \_\_\_\_\_ .  
(Position and Title) (Institution)

**If you name more than four Defendants, answer the questions listed above for each additional Defendant on a separate page.**

**C. PREVIOUS LAWSUITS**

- 1. Have you filed any other lawsuits while you were a prisoner?  Yes  No
- 2. If yes, how many lawsuits have you filed? \_\_\_\_\_. Describe the previous lawsuits:
  - a. First prior lawsuit:
    - 1. Parties: \_\_\_\_\_ v. \_\_\_\_\_
    - 2. Court and case number: \_\_\_\_\_
    - 3. Result: (Was the case dismissed? Was it appealed? Is it still pending?) \_\_\_\_\_
  - b. Second prior lawsuit:
    - 1. Parties: \_\_\_\_\_ v. \_\_\_\_\_
    - 2. Court and case number: \_\_\_\_\_
    - 3. Result: (Was the case dismissed? Was it appealed? Is it still pending?) \_\_\_\_\_
  - c. Third prior lawsuit:
    - 1. Parties: \_\_\_\_\_ v. \_\_\_\_\_
    - 2. Court and case number: \_\_\_\_\_
    - 3. Result: (Was the case dismissed? Was it appealed? Is it still pending?) \_\_\_\_\_

**If you filed more than three lawsuits, answer the questions listed above for each additional lawsuit on a separate page.**

**D. CAUSE OF ACTION**

**COUNT I**

1. State the constitutional or other federal civil right that was violated: \_\_\_\_\_  
\_\_\_\_\_.

2. **Count I.** Identify the issue involved. Check **only one**. State additional issues in separate counts.  
 Basic necessities                       Mail                       Access to the court                       Medical care  
 Disciplinary proceedings                       Property                       Exercise of religion                       Retaliation  
 Excessive force by an officer                       Threat to safety                       Other: \_\_\_\_\_.

3. **Supporting Facts.** State as briefly as possible the FACTS supporting Count I. Describe exactly what **each Defendant** did or did not do that violated your rights. State the facts clearly in your own words without citing legal authority or arguments.

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_.

4. **Injury.** State how you were injured by the actions or inactions of the Defendant(s).  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_.

5. **Administrative Remedies:**  
a. Are there any administrative remedies (grievance procedures or administrative appeals) available at your institution?                       Yes                       No  
b. Did you submit a request for administrative relief on Count I?                       Yes                       No  
c. Did you appeal your request for relief on Count I to the highest level?                       Yes                       No  
d. If you did not submit or appeal a request for administrative relief at any level, briefly explain why you did not. \_\_\_\_\_  
\_\_\_\_\_.



**COUNT III**

1. State the constitutional or other federal civil right that was violated: \_\_\_\_\_  
\_\_\_\_\_.

2. **Count III.** Identify the issue involved. Check **only one**. State additional issues in separate counts.

<input type="checkbox"/> Basic necessities	<input type="checkbox"/> Mail	<input type="checkbox"/> Access to the court	<input type="checkbox"/> Medical care
<input type="checkbox"/> Disciplinary proceedings	<input type="checkbox"/> Property	<input type="checkbox"/> Exercise of religion	<input type="checkbox"/> Retaliation
<input type="checkbox"/> Excessive force by an officer	<input type="checkbox"/> Threat to safety	<input type="checkbox"/> Other: _____.	

3. **Supporting Facts.** State as briefly as possible the FACTS supporting Count III. Describe exactly what **each Defendant** did or did not do that violated your rights. State the facts clearly in your own words without citing legal authority or arguments.

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_.

4. **Injury.** State how you were injured by the actions or inactions of the Defendant(s).

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_.

5. **Administrative Remedies.**

a. Are there any administrative remedies (grievance procedures or administrative appeals) available at your institution?  Yes  No

b. Did you submit a request for administrative relief on Count III?  Yes  No

c. Did you appeal your request for relief on Count III to the highest level?  Yes  No

d. If you did not submit or appeal a request for administrative relief at any level, briefly explain why you did not. \_\_\_\_\_  
\_\_\_\_\_.

If you assert more than three Counts, answer the questions listed above for each additional Count on a separate page.

**E. REQUEST FOR RELIEF**

State the relief you are seeking:

---

---

---

---

---

---

---

---

I declare under penalty of perjury that the foregoing is true and correct.

Executed on \_\_\_\_\_  
DATE

\_\_\_\_\_  
SIGNATURE OF PLAINTIFF

\_\_\_\_\_  
(Name and title of paralegal, legal assistant, or other person who helped prepare this complaint)

\_\_\_\_\_  
(Signature of attorney, if any)

---

---

---

\_\_\_\_\_  
(Attorney's address & telephone number)

**ADDITIONAL PAGES**

All questions must be answered concisely in the proper space on the form. If you need more space, you may attach no more than fifteen additional pages. But the form must be completely filled in to the extent applicable. If you attach additional pages, be sure to identify which section of the complaint is being continued and number all pages.