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6 **IN THE UNITED STATES DISTRICT COURT**  
7 **FOR THE DISTRICT OF ARIZONA**  
8

9 Joshua L. Hart,

10 Plaintiff,

11 v.

12 Carolyn W. Colvin,

13 Defendant.

No. CV-15-00078-PHX-DGC

**ORDER**

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15  
16 Plaintiff Joshua L. Hart seeks review under 42 U.S.C. § 405(g) of the final  
17 decision of the Commissioner of Social Security, which denied him disability insurance  
18 benefits and supplemental security income under sections 216(i) and 223(d) of the Social  
19 Security Act. Because the decision of the Administrative Law Judge (“ALJ”) is not  
20 supported by substantial evidence and is based on legal error, the Commissioner’s  
21 decision will be vacated and the matter remanded for an award of benefits.

22 **I. Background.**

23 Plaintiff, a 36-year-old male, has a high school diploma and previously worked as  
24 a paratrooper, a process technician, and a television repairman. On December 19, 2012,  
25 Plaintiff applied for disability insurance benefits, alleging disability beginning January  
26 13, 2010. On December 4, 2013, he appeared with his attorney and testified at a hearing  
27 before the ALJ. A vocational expert also testified. On January 15, 2014, the ALJ issued  
28 a decision that Plaintiff was not disabled within the meaning of the Social Security Act.

1 The Appeals Council denied Plaintiff's request for review of the hearing decision,  
2 making the ALJ's decision the Commissioner's final decision.

3 **II. Legal Standard.**

4 The district court reviews only those issues raised by the party challenging the  
5 ALJ's decision. *See Lewis v. Apfel*, 236 F.3d 503, 517 n.13 (9th Cir. 2001). The court  
6 may set aside the Commissioner's disability determination only if the determination is  
7 not supported by substantial evidence or is based on legal error. *Orn v. Astrue*, 495 F.3d  
8 625, 630 (9th Cir. 2007). Substantial evidence is more than a scintilla, less than a  
9 preponderance, and relevant evidence that a reasonable person might accept as adequate  
10 to support a conclusion considering the record as a whole. *Id.* In determining whether  
11 substantial evidence supports a decision, the court must consider the record as a whole  
12 and may not affirm simply by isolating a "specific quantum of supporting evidence." *Id.*  
13 (quotation marks and citation omitted). As a general rule, "[w]here the evidence is  
14 susceptible to more than one rational interpretation, one of which supports the ALJ's  
15 decision, the ALJ's conclusion must be upheld." *Thomas v. Barnhart*, 278 F.3d 947, 954  
16 (9th Cir. 2002) (citation omitted).

17 **III. The ALJ's Five-Step Evaluation Process.**

18 To determine whether a claimant is disabled for purposes of the Social Security  
19 Act, the ALJ follows a five-step process. 20 C.F.R. § 404.1520(a). The claimant bears  
20 the burden of proof on the first four steps, and the burden shifts to the Commissioner at  
21 step five. *Tackett v. Apfel*, 180 F.3d 1094, 1098 (9th Cir. 1999).

22 At the first step, the ALJ determines whether the claimant is engaging in  
23 substantial gainful activity. 20 C.F.R. § 404.1520(a)(4)(i). If so, the claimant is not  
24 disabled and the inquiry ends. *Id.* At step two, the ALJ determines whether the claimant  
25 has a "severe" medically determinable physical or mental impairment.  
26 § 404.1520(a)(4)(ii). If not, the claimant is not disabled and the inquiry ends. *Id.* At step  
27 three, the ALJ considers whether the claimant's impairment or combination of  
28 impairments meets or medically equals an impairment listed in Appendix 1 to Subpart P

1 of 20 C.F.R. Pt. 404. § 404.1520(a)(4)(iii). If so, the claimant is automatically found to  
2 be disabled. *Id.* If not, the ALJ proceeds to step four. At step four, the ALJ assesses the  
3 claimant’s residual functional capacity (“RFC”) and determines whether the claimant is  
4 still capable of performing past relevant work. § 404.1520(a)(4)(iv). If so, the claimant  
5 is not disabled and the inquiry ends. *Id.* If not, the ALJ proceeds to the fifth and final  
6 step, where he determines whether the claimant can perform any other work based on the  
7 claimant’s RFC, age, education, and work experience. § 404.1520(a)(4)(v). If so, the  
8 claimant is not disabled. *Id.* If not, the claimant is disabled. *Id.*

9 At step one, the ALJ found that Plaintiff meets the insured status requirements of  
10 the Social Security Act through December 31, 2017, and that he has not engaged in  
11 substantial gainful activity since January 13, 2010. At step two, the ALJ found that  
12 Plaintiff has the following severe impairments: lumbar degenerative disc disease, post  
13 laminectomy syndrome, obesity, and status-post spinal cord stimulator implant. At step  
14 three, the ALJ determined that Plaintiff does not have an impairment or combination of  
15 impairments that meets or medically equals an impairment listed in Appendix 1 to  
16 Subpart P of 20 C.F.R. Pt. 404. At step four, the ALJ found that Plaintiff has the RFC to  
17 perform:

18 light work as defined in 20 [C.F.R. §] 404.1567(b) except he could  
19 frequently climb ramps or stairs and stoop, occasionally climb ladders,  
20 ropes and scaffolds, balance, crouch, kneel and crawl. He should avoid  
21 concentrated exposure to extreme cold, excessive noise, vibration, fumes,  
odors, dusts and gas, hazardous machinery and unprotected heights.

22 The ALJ further found that Plaintiff is unable to perform any of his past relevant work.  
23 At step five, the ALJ concluded that, considering Plaintiff’s age, education, work  
24 experience, and RFC, there are jobs that exist in significant numbers in the national  
25 economy that Plaintiff could perform.

26 **IV. Analysis.**

27 Plaintiff argues the ALJ erred by: (1) improperly weighing medical opinion  
28 evidence, (2) improperly evaluating Plaintiff’s credibility, (3) failing to account for

1 Plaintiff's obesity in the RFC determination, and (4) improperly evaluating third party  
2 witness evidence.

3 **A. The ALJ Improperly Weighed Medical Source Evidence.**

4 Plaintiff argues that the ALJ improperly weighed medical opinions from Nicholas  
5 Ransom, M.D.; Marty Feldman, D.O.; and state agency reviewing physicians. Plaintiff  
6 also contends that the Appeals Council erred by reviewing the medical opinion of  
7 Michaela Tong, M.D., without comment in denying Plaintiff's request for review of the  
8 ALJ's decision.

9 **1. Legal Standard.**

10 The Ninth Circuit distinguishes between the opinions of treating physicians,  
11 examining physicians, and non-examining physicians. *See Lester v. Chater*, 81 F.3d 821,  
12 830 (9th Cir. 1995). Generally, an ALJ should give greatest weight to a treating  
13 physician's opinion and more weight to the opinion of an examining physician than to  
14 one of a non-examining physician. *See Andrews v. Shalala*, 53 F.3d 1035, 1040-41 (9th  
15 Cir. 1995); *see also* 20 C.F.R. § 404.1527(c)(1)-(6) (listing factors to be considered when  
16 evaluating opinion evidence, including length of examining or treating relationship,  
17 frequency of examination, consistency with the record, and support from objective  
18 evidence). If it is not contradicted by another doctor's opinion, the opinion of a treating  
19 or examining physician can be rejected only for "clear and convincing" reasons. *Lester*,  
20 81 F.3d at 830 (citing *Embrey v. Bowen*, 849 F.2d 418, 422 (9th Cir. 1988)). A  
21 contradicted opinion of a treating or examining physician "can only be rejected for  
22 specific and legitimate reasons that are supported by substantial evidence in the record."  
23 *Lester*, 81 F.3d at 830-31 (citing *Andrews*, 53 F.3d at 1043).

24 An ALJ can meet the "specific and legitimate reasons" standard "by setting out a  
25 detailed and thorough summary of the facts and conflicting clinical evidence, stating his  
26 interpretation thereof, and making findings." *Cotton v. Bowen*, 799 F.2d 1403, 1408 (9th  
27 Cir. 1986). But "[t]he ALJ must do more than offer his conclusions. He must set forth  
28 his own interpretations and explain why they, rather than the doctors', are correct."

1 *Embrey*, 849 F.2d at 421-22.

2 **2. Nicholas Ransom, M.D.**

3 Dr. Nicholas Ransom is an orthopedic surgeon who performed two surgical  
4 procedures on Plaintiff's back. Plaintiff argues that the ALJ improperly afforded Dr.  
5 Ransom's medical opinion no weight.

6 On April 16, 2010, Dr. Ransom performed an L4 laminectomy and an L5-S1  
7 fusion on Plaintiff's back. A.R. 332-37. Dr. Ransom evaluated Plaintiff several times  
8 after the surgery. A.R. 349-54. On each occasion, Plaintiff admitted to "significant  
9 partial relief" from the procedures but also complained of new post-operative pain and  
10 numbness. *Id.* On July 12, 2010, Dr. Ransom opined that Plaintiff is "unable to work for  
11 a minimum of 6-12 months post operatively" because he "is unable to sit/walk/stand  
12 longer than 30 minutes due to an increase of pain." A.R. 347. Dr. Ransom also opined  
13 that Plaintiff would be subject to "lifetime limitations" prohibiting:

14 repetitive bending, stooping or lifting greater than 20 pounds on a frequent  
15 basis or 40 pounds on a rare basis. No prolonged sit/walk/standing  
16 activities for longer than one hour without allowance for position changes  
17 for 10 [to] 15 minute breaks. No crawling, kneeling or assuming cramped  
positions or repetitive push-pull activities.

18 *Id.*

19 The ALJ afforded Dr. Ransom's opinion no weight for four reasons. Because the  
20 "opinion was rendered shortly after the claimant underwent surgery," the ALJ concluded  
21 that it was "reasonable only for a short period of time." A.R. 40. The ALJ found "the  
22 opinion of 'lifetime limitations' less persuasive" because the treating relationship lasted  
23 only six months and Dr. Ransom did not evaluate Plaintiff after the initial 12-month  
24 recovery period. *Id.* The ALJ determined that Dr. Ransom's recommended limitations  
25 were "contradicted by the medical evidence of record," and that his opinion was  
26 contradicted by Plaintiff's "reports of walking and swimming." *Id.*

27 Plaintiff argues that the ALJ erred in finding that Dr. Ransom's opinion was  
28 reasonable only for a short period of time. An ALJ is charged with resolving conflicting

1 medical evidence. *Thomas*, 278 F.3d at 956-57. “That role does not grant her a license  
2 to exercise her own, independent medical judgment in the absence of such conflict.”  
3 *Schultz v. Colvin*, 32 F. Supp. 3d 1047, 1060 (N.D. Cal. 2014) (citing *Tackett*, 180 F.3d at  
4 1102; *Day v. Weinberger*, 522 F.2d 1154, 1156 (9th Cir. 1975)). In concluding that Dr.  
5 Ransom’s opinion is reasonable only for a short period of time, the ALJ does not cite any  
6 conflicting medical evidence. Nor is it evident that a surgeon who has performed two  
7 surgeries on a patient’s back, and who has held follow-up visits, is unable to opine  
8 reliably on the patient’s long-term prognosis. The ALJ appears to be exercising his own  
9 independent medical judgment, which is improper. *Id.* The Court concludes that the ALJ  
10 erred in concluding that Dr. Ransom’s opinion is reasonable only for a short time.

11 Plaintiff asserts that the ALJ erred in discounting Dr. Ransom’s lifetime  
12 limitations because the treatment relationship only lasted six months. A treatment  
13 relationship between a physician and patient exists when visits occur “with a frequency  
14 consistent with accepted medical practice for the type of treatment” required for the  
15 patient’s medical condition. 20 C.F.R. § 404.1502. A treatment relationship may be  
16 established even though the physician only treated or evaluated the patient a few times so  
17 long as “the nature and frequency of the treatment or evaluation is typical” for the  
18 patient’s condition. *Id.* Nor is it unusual for a surgeon to have a relationship with a  
19 patient only in connection with the surgery and post-operative follow-up.

20 A relationship established solely to bolster a disability claim, of course, is not a  
21 valid treatment relationship. *Id.* But there is no evidence that Dr. Ransom treated  
22 Plaintiff solely to bolster his disability claim. To the contrary, Dr. Ransom performed  
23 invasive surgery on Plaintiff and evaluated him on several occasions after the surgery.  
24 This is indicative of a legitimate treatment relationship. *See id.* Furthermore, the  
25 Commissioner has provided no authority for its position that a treating provider cannot  
26 opine about lifetime limitations several months into a 12-month recovery period from an  
27 invasive surgical procedure. The Court concludes that the ALJ erred in finding Dr.  
28 Ransom’s lifetime limitations unpersuasive on this ground.

1 Plaintiff contends that the ALJ erred in finding Dr. Ransom’s opinion inconsistent  
2 with the medical evidence in the record. An ALJ must provide “sufficiently specific  
3 reasons” for rejecting the opinion of a treating physician. *Embrey*, 849 F.2d at 421-22  
4 (finding ALJ’s approach inadequate where “he merely states that the objective factors  
5 point toward an adverse conclusion and makes no effort to relate any of these objective  
6 factors to any of the specific medical opinions and findings he rejects”). Here, the ALJ  
7 concluded that “the limitations given by Dr. Ransom are contradicted by the medical  
8 evidence of record” (A.R. 40), but the ALJ failed to identify both the specific findings of  
9 Dr. Ransom that are inconsistent and the specific contrary medical evidence. The ALJ’s  
10 general conclusion is not a sufficiently specific reason for rejecting Dr. Ransom’s  
11 limitations. *Embrey*, 849 F.2d at 421-22. The Court concludes that the ALJ erred in  
12 finding the limitations proposed by Dr. Ransom inconsistent with the medical record.<sup>1</sup>

13 Plaintiff argues that the ALJ erred in concluding that Dr. Ransom’s opinion is  
14 contradicted by Plaintiff’s reports of walking and swimming. District courts “review the  
15 ALJ’s decision based on the reasoning and factual findings offered by the ALJ – not *post*  
16 *hoc* rationalizations that attempt to intuit what the adjudicator may have been thinking.”  
17 *Bray v. Comm’r of Soc. Sec. Admin.*, 554 F.3d 1219, 1225-26 (9th Cir. 2009). The  
18 parties agree that Plaintiff’s reports of walking and swimming are not inconsistent with  
19 Dr. Ransom’s opinion. *See* Docs. 16 at 19; 17 at 12. The Commissioner’s attempt to  
20 point to inconsistencies between Dr. Ransom’s opinion and Plaintiff’s statement to Dr.  
21 Eugene Ross – on which the ALJ’s finding did not rely – is an improper *post hoc*  
22 rationalization. *Bray*, 554 F.3d at 1225-26. The ALJ erred in finding Dr. Ransom’s  
23 limitations inconsistent with Plaintiff’s statements on swimming and walking.

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25 <sup>1</sup> To show Dr. Ransom’s opinion’s consistency with the medical record, Plaintiff  
26 points to the VA’s disability determination. Doc. 16 at 18-19. Although the  
27 Commissioner is not bound by the determination of the VA, 20 C.F.R. § 404.1504, the  
28 Ninth Circuit has ruled that the ALJ is required to consider the VA’s findings, *McCartey*  
*v. Massanari*, 298 F.3d 1072, 1076 (9th Cir. 2002). The ALJ must ordinarily give great  
weight to a VA determination of disability, unless the ALJ provides persuasive, specific,  
valid reasons for disregarding the VA determination. *Id.* The ALJ found that the VA’s  
“finding is not supported by the evidence as a whole.” A.R. 40. This general conclusion  
is neither persuasive nor specific. *McCartey*, 298 F.3d at 1076.

1           The Court finds that the ALJ failed to provide clear and convincing reasons  
2 supported by substantial evidence for discounting Dr. Ransom’s opinion. *Lester*, 81 F.3d  
3 at 830.

4                           **3. Marty Feldman, D.O.**

5           Dr. Marty Feldman is a primary care physician who treated Plaintiff for his back  
6 ailments. Plaintiff argues that the ALJ improperly afforded Dr. Feldman’s medical  
7 opinion no weight.

8           Dr. Feldman is Plaintiff’s primary care physician. Dr. Feldman treated Plaintiff  
9 for back pain on a dozen occasions within a two-year period. A.R. 508-17, 521-24, 574.  
10 On May 16, 2012, Dr. Feldman opined that Plaintiff’s “chronic pain syndrome and post  
11 laminectomy syndrome . . . have caused and continue to cause him to experience  
12 incapacitating episodes which can last from one day, to many sequential days at a time,”  
13 for at least “7 weeks per calendar year.” A.R. 377. During these episodes, Dr. Feldman  
14 opined, Plaintiff cannot perform some activities of daily living, including “toileting,  
15 dressing, and bathing unassisted.” *Id.* Dr. Feldman noted that Plaintiff’s wife currently  
16 “acts as his non-medical attendant during these bouts of incapacitating episodes.” *Id.*

17           The ALJ afforded Dr. Feldman’s opinion no weight for three reasons. The ALJ  
18 found that the treating relationship between Dr. Feldman and Plaintiff was sporadic.  
19 A.R. 39. The ALJ determined that Dr. Feldman’s opinion was “inconsistent with the  
20 doctor’s own objective findings and the other objective medical evidence.” *Id.* The ALJ  
21 also found that Dr. Feldman’s opinion was “inconsistent with the claimant’s self-reported  
22 activities of daily living, which include swimming, golfing and walking.” *Id.* Plaintiff  
23 challenges each of these findings.

24           Plaintiff argues that the ALJ erred in finding that the treating relationship between  
25 Dr. Feldman and Plaintiff was “sporadic.” *Id.* The Commissioner concedes that the ALJ  
26 erred in reaching this conclusion, but maintains that “the ALJ provided valid reasons to  
27 discount Dr. Feldman’s opinion, and any error was harmless.” Doc. 17 at 13. The Court  
28 concludes that the ALJ erred in finding that the treatment relationship between Dr.



1 Feldman and Plaintiff was sporadic.

2 Plaintiff contends that the ALJ erred in finding that Dr. Feldman’s opinion was  
3 inconsistent with his own objective findings and the other objective medical evidence in  
4 the file. An ALJ may only reject a treating physician’s opinion “by setting out a detailed  
5 and thorough summary of the facts and conflicting clinical evidence, stating his  
6 interpretation thereof, and making findings.” *Reddick v. Chater*, 157 F.3d 715, 725 (9th  
7 Cir. 1998) (citation omitted). “The ALJ must do more than offer his conclusions. He  
8 must set forth his own interpretations and explain why they, rather than the doctors’, are  
9 correct.” *Id.* (citing *Embrey*, 849 F.2d at 421-22). Here, the ALJ concluded that Dr.  
10 Feldman’s opinion was “inconsistent with the doctor’s own objective findings and the  
11 other objective medical evidence.” A.R. 39. The ALJ supported this conclusion by  
12 generally citing to nine voluminous exhibits spanning hundreds of pages. *Id.* The ALJ  
13 did not identify specific conflicting clinical evidence. Nor did he explain why his  
14 interpretations, rather than Dr. Feldman’s, were correct. The ALJ’s conclusory statement  
15 is insufficient.<sup>2</sup> *Reddick*, 157 F.3d at 725. The Court concludes that the ALJ erred in  
16 finding that Dr. Feldman’s opinion was inconsistent with his own objective findings and  
17 the other objective medical evidence in the record.

18 Plaintiff contends that the ALJ erred in determining that Dr. Feldman’s opinion  
19 was inconsistent with Plaintiff’s self-reported activities of daily living, including  
20 swimming, golfing, and walking. The ALJ supported this conclusion by generally citing  
21 to five exhibits. A.R. 39. Again, the ALJ did not identify specific statements made by  
22 Plaintiff that were inconsistent with Dr. Feldman’s opinion. Nor did he explain why his  
23 interpretations, rather than Dr. Feldman’s, were correct. The ALJ’s conclusory statement

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24  
25 <sup>2</sup> The Commissioner attempts to bolster the ALJ’s conclusory statement by  
26 identifying specific evidence within the nine exhibits cited by the ALJ that are allegedly  
27 inconsistent with Dr. Feldman’s opinion. Doc. 17 at 13-14. This Court’s mandate,  
28 however, is to review the ALJ’s decision and its reasoning without considering *post hoc*  
rationalizations. *See Bray*, 554 F.3d at 1225 (“Long-standing principles of administrative  
law require us to review the ALJ’s decision based on the reasoning and factual findings  
offered by the ALJ – not *post hoc* rationalizations that attempt to intuit what the  
adjudicator may have been thinking.”). The Court therefore has not considered the  
specific evidence identified in the Commissioner’s brief in reaching this conclusion.

1 is insufficient.<sup>3</sup> *Reddick*, 157 F.3d at 725. The Court concludes that the ALJ erred in  
2 finding that Dr. Feldman’s opinion was inconsistent with Plaintiff’s self-reported  
3 activities daily living.

4 The Court finds that the ALJ failed to provide clear and convincing reasons  
5 supported by substantial evidence for discounting Dr. Feldman’s opinion. *Lester*, 81 F.3d  
6 at 830.

7 **4. Michaela Tong, M.D.**

8 Dr. Michaela Tong treated Plaintiff for his back problems. Plaintiff argues that the  
9 Appeals Council erred by receiving, but refusing to comment on, Dr. Tong’s opinion.

10 It is well settled that “when the Appeals Council considers new evidence in  
11 deciding whether to review a decision of the ALJ, that evidence becomes part of the  
12 administrative record, which the district court must consider when reviewing the  
13 Commissioner’s final decision for substantial evidence.” *Brewes v. Comm’r of Soc. Sec.*  
14 *Admin.*, 682 F.3d 1157, 1163 (9th Cir. 2012). Plaintiff submitted Dr. Tong’s opinion on  
15 March 21, 2014, two months after the ALJ’s decision. A.R. 589-90. On November 19,  
16 2014, the Appeals Council issued its decision denying Plaintiff’s request for review of the  
17 ALJ’s decision. A.R. 1. In denying Plaintiff’s request, the Appeals Council considered  
18 additional evidence submitted by Plaintiff, including Dr. Tong’s opinion. A.R. 1, 4.  
19 Because the Appeals Council considered Dr. Tong’s opinion in denying Plaintiff’s  
20 request for review, it is part of the administrative record and must be considered by this  
21 Court. *Brewes*, 682 F.3d at 1163.

22 Plaintiff argues that the Appeals Council erred when it received Dr. Tong’s  
23 opinion without commenting on it. Doc. 16 at 22. The Appeals Council had no duty to  
24 comment on Dr. Tong’s opinion if it concluded that it would not change its conclusion  
25 that the ALJ’s decision was supported by substantial evidence. *See Dover v. Colvin*, No.

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26  
27 <sup>3</sup> The Commissioner once again attempts to bolster the ALJ’s conclusory  
28 statement by identifying specific pieces of evidence not relied upon by the ALJ. Doc. 17  
at 14. This *post hoc* rationalization is improper. *See Bray*, 554 F.3d at 1225. The Court  
therefore has not considered the specific evidence identified in the Commissioner’s brief  
in reaching this conclusion.

1 CV-13-00438-PHX-NVW, 2014 WL 2048079, at \*8 (D. Ariz. May 19, 2014) (citing  
2 *Brewes*, 682 F.3d at 1162-63). Even if the Appeals Council had such a duty, Dr. Tong’s  
3 opinion would not lead to the conclusion that the ALJ’s decision was not supported by  
4 substantial evidence. Dr. Tong’s assessment stated that Plaintiff’s limitations were not in  
5 existence as of January 13, 2010. A.R. 590. Dr. Tong stated that Plaintiff “was on active  
6 military duty until injured 1 pm on Jan 13, 2010.” *Id.* Dr. Tong’s assessment provides  
7 no indication as to when the opined limitations were present. Dr. Tong’s opinion is  
8 therefore not inconsistent with the ALJ’s determination that Plaintiff was not disabled as  
9 of January 13, 2010.

### 10 **5. State Agency Reviewing Physicians.**

11 Plaintiff argues that the ALJ erred when it gave great weight to the opinions of  
12 state agency reviewing physicians who neither treated nor examined Plaintiff. Generally,  
13 an ALJ should give greatest weight to a treating physician’s opinion and more weight to  
14 the opinion of an examining physician than to that of a non-examining physician. *See*  
15 *Andrews*, 53 F.3d at 1040-41. “The opinion of a nonexamining physician cannot by itself  
16 constitute substantial evidence that justifies the rejection of the opinion of either an  
17 examining physician *or* a treating physician.” *Lester*, 81 F.3d at 831 (citations omitted).  
18 State agency physicians reviewed Plaintiff’s medical records both at the initial level  
19 (A.R. 94) and at the reconsideration level (A.R. 110). The state agency physicians  
20 concluded that Plaintiff was capable of performing some range of light work and was  
21 therefore not disabled. A.R. 107, 126.

22 The ALJ gave these opinions great weight because they were not contradicted by  
23 anything in the record and the asserted RFC was reasonable and consistent with the  
24 objective medical evidence. A.R. 39. As discussed above, the ALJ erred in assigning no  
25 weight to the opinions of Dr. Ransom and Dr. Feldman. The opinions of the non-  
26 treating, non-examining state agency physicians cannot, standing alone, constitute  
27 substantial evidence to overcome the opinions of these treating physicians. *Lester*, 81  
28 F.3d at 831. The Court therefore concludes that the ALJ erred in affording great weight

1 to the opinions of non-treating and non-examining state agency physicians.

2 **6. Conclusion.**

3 The Court finds that the ALJ erred in weighing the opinions of Dr. Ransom, Dr.  
4 Feldman, and the state agency physicians. The Court concludes that the Appeals Council  
5 did not err in receiving Dr. Tong's opinion without comment. Because the ALJ erred in  
6 affording the opinions of Dr. Ransom and Dr. Feldman no weight, the Court must vacate  
7 the ALJ's decision.

8 **B. Plaintiff's Other Arguments.**

9 Plaintiff also argues that the ALJ erred by (1) improperly evaluating Plaintiff's  
10 subjective testimony, (2) failing to account for Plaintiff's obesity in its RFC assessment,  
11 and (3) affording Plaintiff's wife's opinion minimal weight. Having already decided that  
12 the ALJ's decision must be vacated, the Court finds it is unnecessary resolve these issues.

13 **C. Remand.**

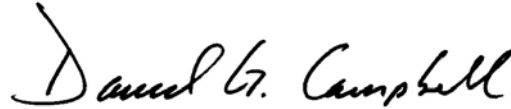
14 In the Ninth Circuit, when an ALJ fails to provide adequate reasons for rejecting  
15 evidence, a reviewing court must credit that evidence as true. *Lester*, 81 F.3d at 834. An  
16 action should be remanded for an immediate award of benefits when the following three  
17 factors are satisfied: (1) the record has been fully developed and further administrative  
18 proceedings would serve no useful purpose; (2) the ALJ has failed to provide legally  
19 sufficient reasons for rejecting evidence; and (3) if the improperly discredited evidence  
20 were credited as true, the ALJ would be required to find the claimant disabled on remand.  
21 *Garrison v. Colvin*, 759 F.3d 995, 1020 (9th Cir. 2014) (citing *Ryan v. Comm'r of Soc.*  
22 *Sec.*, 528 F.3d 1194, 1202 (9th Cir. 2008), *Lingenfelter v. Astrue*, 504 F.3d 1028, 1041  
23 (9th Cir. 2007), *Orn*, 495 F.3d at 640, *Benecke v. Barnhart*, 379 F.3d 587, 595 (9th Cir.  
24 2004), *Smolen v. Chater*, 80 F.3d 1273, 1292 (9th Cir. 1996)).

25 When the opinions of Dr. Ransom and Dr. Feldman are credited as true, the  
26 following facts are established: Plaintiff cannot stand or walk for more than one hour at a  
27 time, cannot sit for more than one hour without allowances for position changes every  
28 10-15 minutes, and cannot lift more than 20 pounds on a frequent basis or 40 pounds on a

1 rare basis. A.R. 347. Plaintiff cannot perform activities involving repetitive bending or  
2 stooping, crawling, kneeling, assuming cramped positions, or repetitive push-pull  
3 activities. *Id.* Plaintiff's back ailments cause incapacitating episodes that span at least  
4 seven weeks per year, during which time he cannot perform activities of daily living  
5 without assistance. A.R. 377. Given these restrictions and the vocational expert's  
6 testimony at Plaintiff's hearing, Plaintiff does not have the ability to work. A.R. 89-90.  
7 Because it is clear from the record that the ALJ would be required to find Plaintiff  
8 disabled if Dr. Ransom's and Dr. Feldman's opinions were credited as true, a remand for  
9 further proceedings is unnecessary. *Orn*, 495 F.3d at 640.

10 **IT IS ORDERED** that the final decision of the Commissioner of Social Security  
11 is **vacated** and this case is **remanded** for an award of benefits. The Clerk shall enter  
12 judgment accordingly and **terminate** this case.

13 Dated this 9th day of December, 2015.

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18 David G. Campbell  
19 United States District Judge  
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