



1     **II.     Legal Standard.**

2             The district court reviews only those issues raised by the party challenging the  
3     ALJ’s decision. *See Lewis v. Apfel*, 236 F.3d 503, 517 n.13 (9th Cir. 2001). The court  
4     may set aside the Commissioner’s disability determination only if the determination is  
5     not supported by substantial evidence or is based on legal error. *Orn v. Astrue*, 495 F.3d  
6     625, 630 (9th Cir. 2007). Substantial evidence is more than a scintilla, less than a  
7     preponderance, and relevant evidence that a reasonable person might accept as adequate  
8     to support a conclusion considering the record as a whole. *Id.* In determining whether  
9     substantial evidence supports a decision, the court must consider the record as a whole  
10    and may not affirm simply by isolating a “specific quantum of supporting evidence.” *Id.*  
11    As a general rule, “[w]here the evidence is susceptible to more than one rational  
12    interpretation, one of which supports the ALJ’s decision, the ALJ’s conclusion must be  
13    upheld.” *Thomas v. Barnhart*, 278 F.3d 947, 954 (9th Cir. 2002) (citations omitted).

14            Harmless error principles apply in the Social Security Act context. *Molina v.*  
15    *Astrue*, 674 F.3d 1104, 1115 (9th Cir. 2012). An error is harmless if there remains  
16    substantial evidence supporting the ALJ’s decision and the error does not affect the  
17    ultimate nondisability determination. *Id.* The claimant usually bears the burden of  
18    showing that an error is harmful. *Id.* at 1111.

19     **III.    The ALJ’s Five-Step Evaluation Process.**

20            To determine whether a claimant is disabled for purposes of the Social Security  
21    Act, the ALJ follows a five-step process. 20 C.F.R. § 404.1520(a). The claimant bears  
22    the burden of proof on the first four steps, but at step five, the burden shifts to the  
23    Commissioner. *Tackett v. Apfel*, 180 F.3d 1094, 1098 (9th Cir. 1999).

24            At the first step, the ALJ determines whether the claimant is engaging in  
25    substantial gainful activity. 20 C.F.R. § 404.1520(a)(4)(i). If so, the claimant is not  
26    disabled and the inquiry ends. *Id.* At step two, the ALJ determines whether the claimant  
27    has a “severe” medically determinable physical or mental impairment.  
28    § 404.1520(a)(4)(ii). If not, the claimant is not disabled and the inquiry ends. *Id.* At step

1 three, the ALJ considers whether the claimant’s impairment or combination of  
2 impairments meets or medically equals an impairment listed in Appendix 1 to Subpart P  
3 of 20 C.F.R. Pt. 404. § 404.1520(a)(4)(iii). If so, the claimant is automatically found to  
4 be disabled. *Id.* If not, the ALJ proceeds to step four. At step four, the ALJ assesses the  
5 claimant’s residual functional capacity (“RFC”) and determines whether the claimant is  
6 still capable of performing past relevant work. § 404.1520(a)(4)(iv). If so, the claimant  
7 is not disabled and the inquiry ends. *Id.* If not, the ALJ proceeds to the fifth and final  
8 step, where he determines whether the claimant can perform any other work based on the  
9 claimant’s RFC, age, education, and work experience. § 404.1520(a)(4)(v). If so, the  
10 claimant is not disabled. *Id.* If not, the claimant is disabled. *Id.*

11 At step one, the ALJ found that Plaintiff meets the insured status requirements of  
12 the Social Security Act through December 31, 2016, and that she has not engaged in  
13 substantial gainful activity since April 6, 2011. At step two, the ALJ found that Plaintiff  
14 “has the following severe impairment: disorder of the lumbar spine.” A.R. 32. At step  
15 three, the ALJ determined that Plaintiff does not have an impairment or combination of  
16 impairments that meets or medically equals an impairment listed in Appendix 1 to  
17 Subpart P of 20 C.F.R. Pt. 404. At step four, the ALJ found that Plaintiff has the RFC to  
18 perform:

19 a wide range of light work as defined in 20 CFR 404.1567(b) except the  
20 claimant is limited to lifting-carrying 20 pounds occasionally and 10  
21 pounds frequently; is limited to standing-walking six hours and sitting four  
22 hours in an eight-hour workday; must have a sit-stand option; is limited to  
23 occasional climbing ramps and stairs and stooping; is limited to frequent  
24 kneeling and crawling; can never climb ropes, ladders, and scaffolds; is  
limited to pushing-pulling 20 pounds with the legs; and is limited to  
occasionally working in extreme cold.

25 A.R. 32-33. The ALJ further found that Plaintiff is able to perform past relevant work as  
26 an environmental supervisor of garbage collection. A.R. 36. At step five, the ALJ  
27 concluded that, considering Plaintiff’s age, education, work experience, and residual  
28

1 functional capacity, there are jobs that exist in significant numbers in the national  
2 economy that Plaintiff could perform. A.R. 37.

3 **IV. Analysis.**

4 Plaintiff argues the ALJ's decision is defective for three reasons: (1) the ALJ  
5 failed to give clear and convincing reasons for rejecting Plaintiff's testimony, (2) the ALJ  
6 failed to give legally sufficient reasons for rejecting the lay witness statements of  
7 Plaintiff's husband, priest, and friend, and (3) the ALJ failed to give any specific and  
8 legitimate reason for rejecting the opinion of Dr. Neil McPhee, M.D. Doc. 13 at 6-17.  
9 The Court will address each argument below.

10 **A. The ALJ Erred in Evaluating Plaintiff's Credibility.**

11 In evaluating the claimant's symptom testimony, ALJs must engage in a two-step  
12 analysis. First, the ALJ must determine whether the claimant presented objective medical  
13 evidence of an impairment that could reasonably be expected to produce the symptoms  
14 alleged. 20 C.F.R. § 404.1529(b). If the claimant presents such evidence, the ALJ  
15 proceeds to consider "all of the available evidence, including [the claimant's] history, the  
16 signs and laboratory findings, and statements from [the claimant]," her doctors, and other  
17 persons to determine the persistence and intensity of these symptoms. § 404.1529(c)(1).  
18 Second, if there is no evidence of malingering, the ALJ may reject the claimant's  
19 symptom testimony only by giving specific, clear, and convincing reasons that are  
20 supported by substantial evidence. *Vasquez v. Astrue*, 572 F.3d 586, 591 (9th Cir. 2009).

21 At the hearing, Plaintiff testified that she left her last job in 2011 because she was  
22 laid off. A.R. 53-54. Before being laid off, Plaintiff was placed on restrictions for her  
23 back. A.R. 54, 59-60. Specifically, Plaintiff was limited in the amount of time she could  
24 sit or stand, and she "couldn't drive . . . more than 30 minutes in the driver's seat." A.R.  
25 60. These restrictions "basically alleviated any field work that [she] could do[.]" and  
26 Plaintiff believes the restrictions contributed to her being laid off. *Id.*

27 After being laid off, Plaintiff began looking for another job in the engineering  
28 field. She searched for a year, but could not find anything "because [she] was in the

1 consulting industry, and a lot of the places wanted either a professional engineer's license  
2 or the ability to obtain one." A.R. 54. Plaintiff attempted to take an online class for web  
3 design, but testified that she "couldn't grasp it" because "when [her] back is in a bad flare  
4 . . . [she] just can't focus." A.R. 55, 58.

5 Plaintiff testified that her daily activities now include occasionally driving her kids  
6 to school (1.5 miles from her home), reading, and lying on the couch. A.R. 55-56. She  
7 testified that she lies on the couch "two to three hours a day in the prone position with a  
8 pillow under [her] knees" to alleviate pain. A.R. 59. Plaintiff testified that she does no  
9 household chores. A.R. 56. She also testified that when she is lying on the couch with  
10 her Ipad, she will try and help her husband with his mortgage business by looking up  
11 "information from Zillow for a home value or something to that effect." A.R. 58.  
12 Plaintiff testified that she takes painkillers at night, which sometimes keep her awake.  
13 A.R. 59. When the ALJ noted that Plaintiff's consultative exam stated she was taking  
14 only ibuprofen, Plaintiff testified that, in 2013, she was taken off ibuprofen due to a  
15 stomach ulcer, placed on tramadol, and then placed on Percocet. A.R. 61.

16 The ALJ found that Plaintiff's medically determinable impairments could  
17 reasonably be expected to cause the alleged symptoms, but that her statements regarding  
18 the intensity, persistence, and limiting effects of the symptoms were not credible to the  
19 extent they are inconsistent with the ALJ's residual functional capacity assessment. In  
20 other words, the ALJ found Plaintiff's statements not credible to the extent she claims she  
21 is unable to perform in a competitive work environment. The ALJ reached this  
22 conclusion for the following reasons: (1) Plaintiff "has described daily activities which  
23 are not limited to the extent one would expect, given the complaints of disabling  
24 symptoms and limitations"; (2) Plaintiff "was able to travel" across country in 2010;  
25 (3) Plaintiff "was only taking ibuprofen for her pain" and "the dosage level used suggests  
26 the symptoms are not particularly serious"; (4) Plaintiff did not appear to have difficulty  
27 during the hearing; and (5) "the objective [medical] findings in this case fail to provide  
28

1 strong support for [Plaintiff's] allegations of disabling symptoms and limitations." A.R.  
2 34.

### 3 **1. Daily Activities.**

4 An ALJ may reject a claimant's symptom testimony if it is inconsistent with the  
5 claimant's daily activities. *See Burch v. Barnhart*, 400 F.3d 676, 681 (9th Cir. 2005).  
6 But "ALJs must be especially cautious in concluding that daily activities are inconsistent  
7 with testimony about pain, because impairments that would unquestionably preclude  
8 work and all the pressures of a workplace environment will often be consistent with  
9 doing more than merely resting in bed all day." *Garrison*, 759 F.3d at 1016. Thus, an  
10 ALJ may use a claimant's daily activities to discredit symptom testimony only if the  
11 claimant "spend[s] a *substantial part* of [her] day engaged in pursuits involving the  
12 performance of physical functions that are transferable to a work setting." *Orn*, 495 F.3d  
13 at 639 (emphasis added); *Reddick*, 157 F.3d at 722 ("Only if the level of activity were  
14 inconsistent with Claimant's claimed limitations would these activities have any bearing  
15 on Claimant's credibility.").

16 The ALJ found that Plaintiff's daily activities "are not limited to the extent one  
17 would expect, given the complaints of disabling symptoms and limitations." A.R. 34.  
18 Specifically, the ALJ relied on reports that "[Plaintiff] is able to drive her children to and  
19 from school[,] . . . [Plaintiff] tends a vegetable garden and does light chores[,] . . . [and  
20 Plaintiff] takes a walk in the evening for about 15 to 20 minutes." *Id.* But the ALJ did  
21 not find that Plaintiff spent a substantial part of her day engaged in these activities. Nor  
22 did he explain how they are inconsistent with Plaintiff's claimed limitations, or conclude  
23 that these activities demonstrate the physical and mental capabilities requisite for  
24 obtaining and maintaining employment. *See id.*

25 Moreover, the daily activity reports on which the ALJ relied actually document  
26 significant limitations that are consistent with Plaintiff's symptom testimony. *See, e.g.,*  
27 A.R. 55 (Plaintiff's children's school is only 1.5 miles from her home, and Plaintiff  
28 drives them only when her husband cannot); A.R. 56, 163 (Plaintiff's light chores

1 included vacuuming of tile and light dusting done in controlled short increments, but at  
2 her hearing Plaintiff testified she currently does no household chores); A.R. 181 (Plaintiff  
3 “cannot do any yard work,” but keeps “a small garden and waters [her] plants and  
4 flowers”); *id.* (Plaintiff’s daily walks are recommended by her physician, and she  
5 “usually [has] to cut it short do [sic] to pain and the heaviness [she] feels in [her] legs.”).  
6 Given the limited nature of these activities and the ALJ’s lack of analysis, the Court finds  
7 that the ALJ erred in discounting Plaintiff’s symptom testimony based on her daily  
8 activities.

## 9 **2. Travel.**

10 In his opinion, the ALJ states that “[i]n 2010, the claimant was able to travel from  
11 Arizona to Philadelphia, and then down to Virginia (Exhibit 1F8). Although traveling  
12 and a disability are not necessarily mutually exclusive, the claimant’s decision to travel  
13 tends to suggest that the alleged symptoms and limitations may have been overstated.”  
14 A.R. 34. But Plaintiff does not allege that she became disabled until April 6, 2011. The  
15 Commissioner appears to concede that this reasoning by the ALJ is error (*see* Doc. 15 at  
16 14), and the Court concludes that the ALJ’s reliance on travel prior to Plaintiff’s alleged  
17 onset date was clear error.

## 18 **3. Medical Treatment.**

19 In some circumstances, “evidence of ‘conservative treatment’ is sufficient to  
20 discount a claimant’s testimony regarding severity of an impairment.” *Parra v. Astrue*,  
21 481 F.3d 742, 751 (9th Cir. 2007). Here, the ALJ notes that “[Plaintiff] was only taking  
22 ibuprofen for her pain.” A.R. 34. The ALJ then concludes, without additional  
23 explanation, that the “dosage level used suggests symptoms are not particularly serious.”  
24 A.R. 34.

25 The record does not support this conclusion. The ALJ ignores the fact that  
26 Plaintiff has been on several different pain medications, including Naprosyn, Celebrex,  
27 Bextra, Voltaren, Relafen, ibuprofen, Medrol Dosepaks, Etodolac, Vicodin, and Percocet.  
28 A.R. 182. At the hearing, Plaintiff testified that she has not taken ibuprofen since 2013

1 due to a stomach ulcer, and has instead been prescribed Tramadol and Percocet. A.R. 61.  
2 The ALJ also ignores that Plaintiff has undergone epidural steroid injections. A.R. 326-  
3 29. The ALJ does not explain how he came to the conclusion that the use of the powerful  
4 pain medications listed above suggests symptoms are “not particularly serious.” What is  
5 more, the Ninth Circuit has rejected arguments that epidural steroid shots qualify as  
6 conservative medical treatment. *Garrison*, 759 F.3d at 1015 n.20.

7 The Court does not find that the ALJ’s reasoning on the level of Plaintiff’s  
8 medical treatment constitutes a clear and convincing reason for discounting her  
9 credibility.

#### 10 **4. Appearance at Hearing.**

11 The ALJ noted that “[d]uring the hearing, the claimant was observed without any  
12 apparent difficulty. She was able to stand and walk out of the hearing room without any  
13 problem. She also had a normal gait.” A.R. 34. But the hearing only lasted 31 minutes,  
14 and Plaintiff alleges that she is able to sit for about that amount of time. Doc. 13 at 12.

15 An ALJ may consider a claimant’s demeanor at the hearing as part of the overall  
16 credibility analysis, but not as the sole basis for the finding. *Orn v. Astrue*, 495 F.3d 625,  
17 639 (9th Cir. 2007). An ALJ’s reliance on his personal observations of a claimant at a  
18 hearing, however, “has been condemned as ‘sit and squirm’ jurisprudence.” *Perminter v.*  
19 *Heckler*, 765 F.2d 870, 872 (9th Cir. 1985). In this case, the ALJ does not provide any  
20 explanation of his personal observations. See A.R. 34. Nor does the ALJ provide any  
21 indication of what weight he afforded to those observations. *Id.*

22 The Commissioner argues that the ALJ’s observations at the hearing were  
23 properly consider because they demonstrate an inconsistency between Plaintiff’s alleged  
24 severity of symptoms in the record and her capability on the day of the hearing. Doc. 15  
25 at 14. But the ALJ articulates no such reasoning in his decision, and the Court cannot  
26 rely on reasons not stated by the ALJ. See *Bray v. Comm’r of Soc. Sec. Admin.*, 554 F.3d  
27 1219, 1225 (9th Cir. 2009) (“Long-standing principles of administrative law require us to  
28 review the ALJ’s decision based on the reasoning and factual findings offered by the



1 ALJ—not post hoc rationalizations that attempt to intuit what the adjudicator may have  
2 been thinking.”). The Court concludes that the ALJ’s reliance on personal observations  
3 of Plaintiff on the day of the hearing does not a constitute clear and convincing reason for  
4 discounting Plaintiff’s credibility.

### 5 **5. Objective Medical Evidence.**

6 The ALJ states that “objective findings in this case fail to provide strong support  
7 for the claimant’s allegations of disabling symptoms and limitations. More specifically,  
8 the medical findings do not support the existence of limitations greater than those  
9 [assigned in the RFC].” A.R. 34. But the Ninth Circuit has made clear that a claimant  
10 need not produce “objective medical evidence of the pain or fatigue itself, or the severity  
11 thereof.” *Garrison*, 759 F.3d at 1014 (quoting *Smolen*, 80 F.3d at 1282).

12 The ALJ discussed the Plaintiff’s back condition in medical terms, noting that a  
13 number of Plaintiff’s problems are deemed “mild” or “moderate,” but he provided little  
14 explanation of why he found her overall condition inconsistent with her claimed  
15 limitations. A.R. 33-34. The ALJ summarized the opinions of Drs. Plowman, McPhee,  
16 Combs, and Fina, and rejected their limitations as inconsistent with the medical evidence,  
17 again with little explanation. A.R. 34-36. Dr. Plowman, whose opinion the ALJ appears  
18 to have relied on the most, stated at Plaintiff’s hearing: “I think [Plaintiff has] been  
19 truthful. I don’t see in the records where she has, you know, over emphasized her  
20 symptoms actually.” A.R. 52.

21 The ALJ seems primarily to have relied on Plaintiff’s daily activities, her 2010  
22 travel, and her use of “only” ibuprofen as the primary reasons for finding that she is not  
23 as impaired as she claims, with a discussion of the medical evidence offered in mild  
24 support. A.R. 34-35. Given the insufficiency of each of these reasons, and his general  
25 lack of explanation as to why the medical evidence contradicts Plaintiff’s testimony, the  
26 Court cannot conclude that the medical evidence constitutes a clear and convincing  
27 reason, supported by substantial evidence, for rejecting Plaintiff’s symptom testimony.  
28 *Vasquez*, 572 F.3d at 591.

1                   **B.     The ALJ Erred in Evaluating Third-Party Credibility.**

2                   If an ALJ wishes to discount the testimony of a lay witness, he must give reasons  
3 that are germane to each witness. *Dodrill v. Shalala*, 12 F.3d 915, 919 (9th Cir. 1993).  
4 Plaintiff’s husband, friend, and priest each provided statements concerning her level of  
5 functioning. A.R. 205-10, 213-19, 202. The statements are largely consistent with  
6 Plaintiff’s testimony: she lives in constant, debilitating pain; needs frequent rest periods;  
7 and lies down during the day to relieve her back pain. The ALJ rejected all three  
8 statements with a single sentence: “The undersigned has considered these statements, but  
9 finds them generally not credible.” A.R. 33.

10                  The Commissioner argues that the ALJ was not required to give additional  
11 explanation because the lay witness testimony was similar to Plaintiff’s own testimony  
12 and the ALJ provided clear and convincing reasons for rejecting Plaintiff’s testimony.  
13 Doc. 15 at 16-17. But as discussed above, the ALJ did not provide such reasons for  
14 discounting Plaintiff’s testimony. And the ALJ provided no additional reasons for  
15 finding the lay opinion evidence not credible. The ALJ failed to provide germane  
16 reasons for discounting the third-party testimony.

17                   **C.     Medical Source Evidence.**

18                  Plaintiff argues that the ALJ improperly weighed the medical opinion of Neil  
19 McPhee, M.D. The Ninth Circuit distinguishes between the opinions of treating  
20 physicians, examining physicians, and non-examining physicians. *See Lester v. Chater*,  
21 81 F.3d 821, 830 (9th Cir. 1995). Generally, an ALJ should give greatest weight to a  
22 treating physician’s opinion and more weight to the opinion of an examining physician  
23 than to one of a non-examining physician. *See Andrews v. Shalala*, 53 F.3d 1035, 1040-  
24 41 (9th Cir. 1995); *see also* 20 C.F.R. § 404.1527(c)(2)-(6) (listing factors to be  
25 considered when evaluating opinion evidence, including length of examining or treating  
26 relationship, frequency of examination, consistency with the record, and support from  
27 objective evidence). If it is not contradicted by another doctor’s opinion, the opinion of a  
28 treating or examining physician can be rejected only for “clear and convincing” reasons.

1 *Lester*, 81 F.3d at 830 (citing *Embrey v. Bowen*, 849 F.2d 418, 422 (9th Cir. 1988)). A  
2 contradicted opinion of a treating or examining physician “can only be rejected for  
3 specific and legitimate reasons that are supported by substantial evidence in the record.”  
4 *Lester*, 81 F.3d at 830-31 (citing *Andrews*, 53 F.3d at 1043).

5 An ALJ can meet the “specific and legitimate reasons” standard “by setting out a  
6 detailed and thorough summary of the facts and conflicting clinical evidence, stating his  
7 interpretation thereof, and making findings.” *Cotton v. Bowen*, 799 F.2d 1403, 1408 (9th  
8 Cir. 1986). But “[t]he ALJ must do more than offer his conclusions. He must set forth  
9 his own interpretations and explain why they, rather than the doctors’, are correct.”  
10 *Embrey*, 849 F.2d at 421-22. The Commissioner is responsible for determining whether a  
11 claimant meets the statutory definition of disability and does not give significance to a  
12 statement by a medical source that the claimant is “disabled” or “unable to work.” 20  
13 C.F.R. § 416.927(d).

14 Dr. McPhee conducted a consultative examination of Plaintiff at the  
15 Commissioner’s request, and provided the following opinions on Plaintiff’s functional  
16 limitations: (1) Plaintiff should be limited to lifting more than 20 pounds occasionally or  
17 10 pounds frequently; (2) Plaintiff’s standing and walking should be limited to between  
18 two and six hours in an eight hour day, about four hours total in intervals; (3) Plaintiff’s  
19 sitting should be limited to less than six hours per eight hour work day; (4) Plaintiff has  
20 no limitation with seeing, hearing and speaking; (5) Plaintiff may climb ramps and stairs  
21 as well as ladders, ropes and scaffolds occasionally; (6) Plaintiff may occasionally stoop,  
22 kneel, crouch and crawl; (7) Plaintiff has no limitation with upper extremity reaching,  
23 handling, fingering or feeling; (8) and Plaintiff has no environmental limitations  
24 restrictions. A.R. 292-93. Dr. McPhee also noted that Plaintiff’s chronic back and leg  
25 pain with significant findings on her MRI from two years ago (2010) may be a significant  
26 factor in her inability to work for an eight hour day or a 40 hour week. *Id.*

27 The ALJ “afford[ed] great weight” to most of Dr. McPhee’s opinion because it is  
28 “consistent with the fact that the MRIs of [Plaintiff’s] spine showed only moderate

1 limitations.” A.R. 35. But the ALJ afforded “[l]ittle weight” to Dr. McPhee’s  
2 recommended limitations on Plaintiff’s standing, walking, kneeling, and crawling  
3 “because the medical evidence indicates that [Plaintiff] is not as limited as what the  
4 doctor has found.” *Id.* Dr. McPhee’s medical opinion on Plaintiff’s limitations is  
5 contradicted by the limitations recognized by Dr. Donald Plowman, and, to a lesser  
6 extent, Drs. Charles Combs and Charles Fina. Accordingly, the opinion of Dr. McPhee  
7 may be discounted only for “specific and legitimate” reasons supported by substantial  
8 evidence in the record. *Lester*, 81 F.3d at 830-31.

9         The ALJ gave little weight to the recommended limitations of Dr. McPhee without  
10 sufficient explanation. While ultimately it is the ALJ, and not the physicians, who is  
11 responsible for assessing the RFC, and the ALJ’s assessment need not align fully with  
12 any one medical opinion (*see* 20 C.F.R. § 404.1546(c)), an “[ALJ] generally should  
13 explain the weight given to opinions from these sources or otherwise ensure that the  
14 discussion of the evidence in the determination or decision allows a claimant or  
15 subsequent reviewer to follow the adjudicator’s reasoning[.]” 20 C.F.R. §404.1527(f)(2).  
16 Here, the ALJ included only conclusory explanations. *See* A.R. 35. He stated only that  
17 “the medical evidence indicates that the claimant is not as limited as what the doctor  
18 found.” *Id.* And neither the ALJ nor the Commissioner attempts to explain how Dr.  
19 McPhee’s statement that “[Plaintiff’s] chronic back and leg pain with significant findings  
20 on her MRI from two years ago may be a significant factor in her inability to reliably  
21 work for an eight hour day or a 40 hour work week” – which appears to be included in  
22 the portion of Dr. McPhee’s opinion that was afforded “great weight” – comports with  
23 the ALJ’s RFC. The ALJ’s conclusory analysis was not “specific” and “legitimate” as is  
24 required to reject a contradicting physician opinion. *Lester*, 81 F.3d at 830-31 (citing  
25 *Andrews*, 53 F.3d at 1043). On remand, a new RFC determination will be made, and the  
26 ALJ must provide a more thorough explanation of his reasoning behind weight given or  
27 not given to medical opinions used in reaching that determination.

1           **D.     Remand.**

2           Where an ALJ fails to provide adequate reasons for rejecting testimony or the  
3 opinion of a physician, the Court must credit the evidence as true. *Lester*, 81 F.3d at 834.  
4 An action should be remanded for an immediate award of benefits when the following  
5 three factors are satisfied: (1) the record has been fully developed and further  
6 administrative proceedings would serve no useful purpose; (2) the ALJ has failed to  
7 provide legally sufficient reasons for rejecting evidence, whether claimant testimony or  
8 medical opinion; and (3) if the improperly discredited evidence were credited as true, the  
9 ALJ would be required to find the claimant disabled on remand. *Garrison v. Colvin*, 759  
10 F.3d 995, 1020 (9th Cir. 2014) (citing *Ryan v. Comm’r of Soc. Sec.*, 528 F.3d 1194, 1202  
11 (9th Cir. 2008), *Lingenfelter v. Astrue*, 504 F.3d 1028, 1041 (9th Cir. 2007), *Orn*, 495  
12 F.3d at 640, *Benecke v. Barnhart*, 379 F.3d 587, 595 (9th Cir. 2004), and *Smolen v.*  
13 *Chater*, 80 F.3d 1273, 1292 (9th Cir. 1996)). There is “flexibility” which allows “courts  
14 to remand for further proceedings when, even though all conditions of the credit-as-true  
15 rule are satisfied, an evaluation of the record as a whole creates serious doubt that a  
16 claimant is, in fact, disabled.” *Garrison*, 759 F.3d at 1020.

17           The first factor does not appear to be satisfied. Further development of the  
18 medical record is clearly possible, and Plaintiff’s condition is degenerative. Additionally,  
19 her medications and treatment changed frequently throughout the record.

20           The second factor is clearly satisfied. In his decision, the ALJ failed to provide  
21 legally sufficient reasons for rejecting Plaintiff’s testimony and the opinion of Dr.  
22 McPhee.

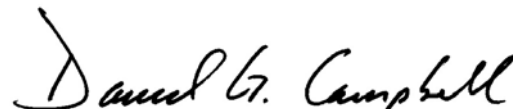
23           The third factor is a close call, but also appears to be satisfied. The vocational  
24 expert testified that none of the jobs described as alternate work for Plaintiff would allow  
25 an individual unscheduled breaks to lie down to relieve pain. A.R. 65. Taking Plaintiff’s  
26 testimony as true, those jobs no are no longer viable options.

27           Even if all three factors are satisfied, there is substantial reason in the record to  
28 question whether Plaintiff is disabled. For example, evidence in the record suggests that

1 Plaintiff regularly works out on an elliptical machine. A.R. 164-65, 175, 177. Plaintiff  
2 has stated that she uses strong pain medications sparingly and fails to obtain required  
3 refills. A.R. 291, 324, 332, 336. Plaintiff's last employment did not end due to a  
4 disability, but because she was laid off. A.R. 53-54. Plaintiff searched for another job in  
5 her field for roughly a year, but could not find anything because "[she] was in the  
6 consulting industry, and a lot of the places wanted either a professional engineer's license  
7 or the ability to obtain one." A.R. 54. Because these facts were not relied on by the ALJ,  
8 the Court may not rely on them now to uphold his decision. *See Bray*, 554 F.3d at 1225.  
9 But when considering the record as a whole, these facts "create serious doubt that  
10 [Plaintiff was], in fact, disabled" during the time period alleged. *Garrison*, 759 F.3d at  
11 1020. Accordingly, the Court will exercise its discretion to remand for further  
12 proceedings.

13 **IT IS ORDERED** that the final decision of the Commissioner of Social Security  
14 is **vacated** and this case is **remanded** for further proceedings consistent with this  
15 opinion. The Clerk shall enter judgment accordingly and **terminate** this case.

16 Dated this 4th day of April, 2017.

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21 David G. Campbell  
22 United States District Judge  
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