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6 **IN THE UNITED STATES DISTRICT COURT**  
7 **FOR THE DISTRICT OF ARIZONA**  
8

9 Curtis Bruns,  
10 Plaintiff,

No. CV-22-01819-PHX-DWL

11 v.

**ORDER**

12 Commissioner of Social Security  
13 Administration,  
14 Defendant.

15 Pending before the Court is Plaintiff's motion for EAJA fees (Doc. 39) and  
16 memorandum in support thereof (Doc. 40). The motion is granted and fees are awarded in  
17 the amount of \$9,377.21.

18 **BACKGROUND**

19 On October 24, 2022, Plaintiff filed the complaint for judicial review of the final  
20 decision of the Commissioner of Social Security denying claims for disability benefits  
21 under the Social Security Act. (Doc. 1.) The case was assigned to a Magistrate Judge.  
22 (Doc. 4.) The Court filed "instructions to all parties," along with a consent form, explaining  
23 that "[c]onsent to proceed before a Magistrate Judge is voluntary and no adverse  
24 consequences of any kind will be felt by any party or attorney who objects to the  
25 assignment of a case to the Magistrate Judge." (*Id.* at 1.)

26 On January 25, 2023, a party elected to have the case assigned to a district judge.  
27 (Doc. 14.)

28 On January 26, 2023, the case was reassigned by random draw to the undersigned.

1 (Doc. 15.) The case was then referred back to the Magistrate Judge for all pretrial  
2 proceedings, such that, pursuant to 28 U.S.C. § 636(b)(1), the Magistrate Judge was  
3 required to “file a written report and recommendation for final disposition by the referring  
4 District Judge.” (*Id.*)

5 On January 27, 2023, the Commissioner filed an answer. (Doc. 16.)

6 On February 27, 2023, Plaintiff filed the opening brief. (Doc. 19.) The brief set  
7 forth the underlying facts and history of the proceedings, argued that the administrative  
8 law judge (“ALJ”) committed materially harmful errors, and asserted that the appropriate  
9 remedy was a remand for calculation of benefits, or in the alternative, for further  
10 administrative proceedings. (*Id.*)

11 On May 5, 2023, following two unopposed extension requests (Docs. 20-23), the  
12 Commissioner filed the answering brief, which also purported to be a “countermotion to  
13 remand.” (Doc. 24.)<sup>1</sup> In this brief/countermotion, the Commissioner “concede[d] error in  
14 the ALJ’s decision” but argued that “reversal with remand for further administrative  
15 proceedings . . . is the only appropriate remedy . . . .” (*Id.* at 9.)

16 On May 19, 2023, Plaintiff filed the reply brief, which also served as a response to  
17 the Commissioner’s “countermotion to remand for further proceedings.” (Doc. 26.)

18 On June 26, 2023, the Magistrate Judge ordered the Commissioner’s countermotion  
19 “stricken as unauthorized.” (Doc. 27.)<sup>2</sup>

20 Later that day, the Commissioner filed a motion seeking leave to file an amended  
21 answering brief, the only change to which was omission of the language in the title of the  
22 document indicating that it was also a “countermotion.” (Doc. 28.)

23 On July 25, 2023, the Magistrate Judge granted the motion for leave to file an  
24 amended answering brief. (Doc. 29.) That same day, the Commissioner filed the amended  
25 answering brief. (Doc. 30.)

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26 <sup>1</sup> This filing was refiled, with a proposed order, later that day. (Doc. 25.)

27 <sup>2</sup> The Magistrate Judge misinterpreted Plaintiff’s May 19, 2023 filing as a separate  
28 “countermotion” and struck that as well. (Doc. 27.) But Plaintiff’s filing did not purport  
to be a countermotion; it was a response to the Commissioner’s “countermotion to remand  
for further proceedings.” (Doc. 26.)

1 On August 15, 2023, the Magistrate Judge ordered Plaintiff to either file an amended  
2 reply brief or a notice advising that Plaintiff stands on his previously filed reply brief. (Doc.  
3 31.)

4 On August 21, 2023, Plaintiff filed a notice indicating that because the  
5 Commissioner’s amended answering brief did “not alter or add any substantive  
6 arguments/defenses from [those] advanced by the Commissioner in her original answering  
7 brief,” Plaintiff stood on his May 19, 2023 reply brief. (Doc. 32.)

8 On September 28, 2023, the Magistrate Judge issued a Report and Recommendation  
9 (“R&R”) recommending that the case be remanded for further administrative proceedings.  
10 (Doc. 33.)

11 On October 12, 2023, Plaintiff filed a timely objection to the R&R. (Doc. 34.)

12 On October 26, 2023, the Commissioner filed a response. (Doc. 36.)

13 That same day, the Court overruled Plaintiff’s objection and adopted the R&R,  
14 reversing the decision of the ALJ and remanding the case for further administrative  
15 proceedings. (Doc. 37.) The Clerk entered judgment. (Doc. 38.)

16 On January 23, 2024, Plaintiff filed the pending motion for attorneys’ fees under the  
17 Equal Access to Justice Act (“EAJA”) and a supporting memorandum. (Docs. 39, 40.)

18 On February 5, 2024, the Commissioner filed a response in opposition to Plaintiff’s  
19 motion. (Doc. 41.)

20 On February 9, 2024, Plaintiff filed a reply. (Doc. 42.)

## 21 DISCUSSION

### 22 I. Legal Standard And The Parties’ Positions

23 “The [EAJA] instructs that this court ‘shall’ grant attorneys[’] fees to a prevailing  
24 plaintiff ‘unless’ the government meets its burden to demonstrate that both its litigation  
25 position and the agency decision on review were ‘substantially justified.’” *Campbell v.*  
26 *Astrue*, 736 F.3d 867, 868 (9th Cir. 2013) (quoting 28 U.S.C. § 2412(d)(1)(a)). Here, the  
27 government has chosen not to argue that its position was substantially justified (Doc. 41),  
28 so the Court must grant attorneys’ fees. *See, e.g., Robinson v. Berryhill*, 2018 WL

1 7140957, \*2 (9th Cir. 2018) (“Pursuant to the parties’ stipulation and the [EAJA], 24  
2 U.S.C. § 2412(d), attorney’s fees . . . and costs . . . are awarded.”); *Wheatley v. Berryhill*,  
3 2018 WL 6579351, \*1 (9th Cir. 2018) (same).

4 Having determined that Plaintiff is eligible for EAJA fees, the Court must determine  
5 whether the requested award is reasonable. *Comm’r, I.N.S. v. Jean*, 496 U.S. 154, 161  
6 (1990). “The most useful starting point for determining the amount of a reasonable fee is  
7 the number of hours reasonably expended on the litigation multiplied by a reasonable  
8 hourly rate.” *Hensley v. Eckerhart*, 461 U.S. 424, 433 (1983); *see also Jean*, 496 U.S. at  
9 161 (“[O]nce a private litigant has met the multiple conditions for eligibility for EAJA fees,  
10 the district court’s task of determining what fee is reasonable is essentially the same as that  
11 described in *Hensley*.”). This is “now called the ‘lodestar’ method” of determining the  
12 reasonableness of fees. *Costa v. Comm’r of Soc. Sec. Admin.*, 690 F.3d 1132, 1135 (9th  
13 Cir. 2012).

14 Plaintiff’s counsel charged the statutory maximum rates, and the reasonableness of  
15 the hourly rates is not in dispute.<sup>3</sup>

16 The parties dispute whether the amount of time Plaintiff’s counsel billed was  
17 reasonable. The reasonableness of the number of hours spent is necessarily a case-specific  
18 determination, and it is improper to generalize from other cases and impose “a de facto  
19 cap” on the number of hours compensable under the EAJA. *Costa*, 690 F.3d at 1134. The  
20 Ninth Circuit has emphasized that dubbing any Social Security case “routine” would be “a  
21 misnomer” because the cases “are often highly fact-intensive and require careful review of  
22 the administrative record, including complex medical evidence,” such that two cases

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23 <sup>3</sup> Attorneys’ fees pursuant to the EAJA “shall not be awarded in excess of \$125 per  
24 hour unless the court determines that an increase in the cost of living or a special factor,  
25 such as the limited availability of qualified attorneys for the proceedings involved, justifies  
26 a higher fee.” 28 U.S.C. § 2412(d)(2)(A). “Appropriate cost-of-living increases are  
27 calculated by multiplying the \$125 statutory rate by the annual average consumer price  
28 index figure for all urban consumers (‘CPI-U’) for the years in which counsel’s work was  
performed, and then dividing by the CPI-U figure for March 1996, the effective date of  
EAJA’s \$125 statutory rate.” *Thangaraja v. Gonzales*, 428 F.3d 870, 876–77 (9th Cir.  
2005). However, the Ninth Circuit has simplified this process by posting the statutory  
maximum rates from 2009 to the present on its website, available at  
<https://www.ca9.uscourts.gov/attorneys/statutory-maximum-rates/>.

1 involving the same issues might nevertheless require different amounts of work. *Id.* at  
2 1134 n.1. Courts generally should defer to “the winning lawyer’s professional judgment,”  
3 and if “the amount of time requested for a particular task is too high,” the Court must  
4 explain why. *Id.* at 1136.

5 Plaintiff initially requested \$9,010.28 in EAJA attorneys’ fees. (Doc. 40 at 4; Doc.  
6 40-2 at 2-4.) The Commissioner opposes the amount of fees requested and asserts that “the  
7 Court should exclude the 12.6 hours spent between May 18, 2023 and October 26, 2023 in  
8 opposing Defendant’s offer to settle the matter by remanding for further proceedings”  
9 (Doc. 41 at 9) and additionally seeks a 0.7 hour reduction “for clerical time” and a 1.1 hour  
10 reduction for the “routine tasks” of reviewing court orders and opposing counsel’s filings  
11 and email correspondence (*id.* at 12-14). Alternatively, the Commissioner argues that the  
12 Court should deny fees entirely because “special circumstances make an award of EAJA  
13 fees unjust in this case. (*Id.* at 9.)

14 In reply, Plaintiff argues that the Commissioner “has failed to show that [his]  
15 requested fees for opposing the remand for further proceedings were unreasonable,” that  
16 editing substantive legal writing is not a clerical task, and that it is “injudicious to squabble  
17 about” Plaintiff’s counsel “selecting the lowest increment of attorney billable time (.1 or  
18 six minutes) to complete various tasks to allow [Plaintiff’s] counsel to keep apprised of  
19 this case’s development through the course of litigation.” (Doc. 42 at 6-7)

## 20 II. Analysis

### 21 A. **The Commissioner’s Challenge To Fees After An “Offer” Of Remand**

22 This is not the first case in which the Court has faulted the Commissioner for filing  
23 a procedurally improper motion seeking remand for further proceedings. *See, e.g., Dickson*  
24 *v. Commissioner of Social Security Administration*, 2:20-cv-00931-DWL, Doc. 16 (“To  
25 the extent Defendant intended for its filing at Doc. 14 to function as both a ‘motion to  
26 remand’ and as an answering brief, this was improper. LRCiv 16.1 requires the parties to  
27 observe a specified briefing procedure in Social Security appeals. That procedure involves  
28 the filing of an opening brief, an answering brief, and a reply brief. Dispositive motions

1 (such as a ‘motion to remand’) are not allowed. Additionally, Defendant’s motion does  
2 not stipulate to the same remedy that Plaintiff seeks—Defendant only agrees to a remand  
3 for further proceedings, whereas Plaintiff’s opening brief requests a remand for a  
4 computation of benefits. Allowing Defendant to tuck this disputed request into a motion,  
5 rather than an answering brief, would effectively allow Defendant to have the final word  
6 (by filing a reply in support of the motion), even though LRCiv 16.1 contemplates that the  
7 plaintiff in a Social Security appeal will have the final word.”); *Rangel v. Commissioner of*  
8 *Social Security Administration*, 2:19-cv-00875-DWL, Doc. 21 (same); *Clark v.*  
9 *Commissioner of Social Security Administration*, 3:19-cv-08128-DWL, Doc. 27 (“Plaintiff  
10 argues that the Commissioner’s ‘new tactic’ of filing motions to remand in lieu of  
11 answering briefs ‘goes a pleading too far,’ in that it circumvents the local rules providing  
12 that the Commissioner must file an answering brief ‘and unfairly attempts to provide the  
13 Commissioner with an extra opportunity to argue the agency’s case’ by purporting to invite  
14 a response to the ‘motion,’ with an added chance for the Commissioner to file a ‘reply’ in  
15 support of its ‘motion.’ The Court agrees with Plaintiff that this approach violates LRCiv  
16 16.1(a). Moreover, it violates the Court’s scheduling order.”); *Clark v. Comm’r of Soc.*  
17 *Sec. Admin.*, 2020 WL 8679850, \*2 (D. Ariz. 2020) (“The Commissioner’s litigation  
18 strategy in this matter is unfortunate.”).<sup>4</sup>

19 Nor is this the first case in which the Commissioner has sought a reduction of a  
20 plaintiff’s requested EAJA fees under the theory that a plaintiff should not be able to  
21 recuperate any fees for work performed in seeking a remand for benefits once the  
22 Commissioner concedes that a remand for further proceedings is warranted. *McCormick*  
23 *v. Comm’r of Soc. Sec. Admin.*, 2022 WL 3139936, \*3 (D. Ariz. 2022) (“In essence, not  
24 only has the Commissioner persisted in filing a procedurally-barred ‘motion for remand’—  
25 which, at this point, after filing the same motion in other cases and repeatedly having its  
26 infirmities noted by the Court, is clearly frivolous—now the Commissioner intends to use

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28 <sup>4</sup> In *Dickson*, *Rangel*, and *Clark*, after the Court denied the Commissioner’s  
procedurally-barred motion for remand and then ultimately resolved each appeal by  
remanding for further proceedings, the Commissioner stipulated to granting EAJA fees.

1 that motion as grounds for seeking a reduction in EAJA fees.”). The new twist here—at  
2 least new to the undersigned—is that the Commissioner is characterizing her concession  
3 as a “settlement offer.” This characterization is unavailing and does not alter the analysis  
4 this Court undertook in *McCormick*:

5 To be sure, the Court ultimately remanded for further proceedings, rather  
6 than for benefits, which is the outcome the Commissioner wanted. But if the  
7 Commissioner wished to file a motion for remand, the time to do that was  
8 *before* filing an answer (and therefore before the drafting and filing of the  
9 opening brief), pursuant to sentence six of 42 U.S.C. § 405(g).<sup>5</sup> The  
10 Commissioner did not do so. Thus, Plaintiff filed an opening brief, which  
11 sought a determination that the ALJ erred and argued that the case should be  
12 remanded for benefits after application of the credit-as-true rule, or, in the  
13 alternative, for further administrative proceedings. The Commissioner’s  
14 filing was merely a *concession* that Plaintiff was entitled to a remand for  
15 further administrative proceedings, combined with an opposition to a remand  
16 for benefits. The Court construed this opposition as the answering brief, and  
17 Plaintiff had the opportunity to reply, as set forth by the scheduling order.  
18 The Commissioner attempts to recast the Court’s order remanding for further  
19 proceedings as a win for the Commissioner, but the victory is Plaintiff’s,  
20 even though she didn’t get everything she requested. The Court rejects the  
21 strange assertion that by filing a procedurally-barred motion for remand  
22 instead of the required answering brief, the Commissioner somehow made it  
23 unreasonable for Plaintiff to file the reply brief permitted by the scheduling  
24 order. . . . In essence, the Commissioner argues that once the Commissioner  
25 conceded that remand was warranted, Plaintiff needed to *truncate* the  
26 litigation by forfeiting her right to file a reply brief and stipulating to less  
27 than the relief her opening brief sought.

17 *Id.* at \*3-4 (citations omitted).

18 In the same way that “filing a procedurally-barred motion for remand” cannot make  
19 it unreasonable for Plaintiff to file the reply brief permitted by the scheduling order, an  
20 “offer” to remand for further proceedings cannot make it unreasonable either. So long as  
21 Plaintiff had non-frivolous arguments supporting his request for a remand for benefits, it  
22 was not unreasonable to refuse to stipulate to lesser relief. *See, e.g., Hopkins v. Kijakazi*,  
23 2023 WL 2425006, \*1-2 (D. Ariz. 2023) (explaining that “a rejected offer to remand for  
24 further proceedings provides no reason to reduce a fee award” and declining to reduce an  
25 EAJA fee award under analogous circumstances because the remand for further

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26 <sup>5</sup> Sentence six states as follows: “The court may, on motion of the Commissioner of  
27 Social Security made for good cause shown *before the Commissioner files the*  
28 *Commissioner’s answer*, remand the case to the Commissioner of Social Security for  
further action by the Commissioner of Social Security.” 42 U.S.C. § 405(g) (emphasis  
added).

1 administrative proceedings still “reflected a partial victory for Plaintiff,” “courts in this  
2 circuit have acknowledged that if counsel has a reasonable chance of obtaining benefits  
3 from the court, without another round of administrative proceedings (and the attendant  
4 delay), he or she should be encouraged to pursue that remedy,” and “[t]he Court’s decision  
5 not to award all of the relief Plaintiff requested does not change the fact that her appeal  
6 reversed an unfavorable outcome and produced new proceedings”) (cleaned up); *Wright v.*  
7 *Comm’r of Soc. Sec. Admin.*, 2020 WL 6781308, \*1 (D. Ariz. 2020) (“[T]he Court rejects  
8 the Commissioner’s arguments that Plaintiff expended unnecessary resources by seeking  
9 an award of benefits, rather than remand.”); *Penrod v. Apfel*, 54 F. Supp. 2d 961, 963 (D.  
10 Ariz. 1999) (“It is of little, if any consequence that Plaintiff preferred summary judgment  
11 over remand. Material errors were made during administrative proceedings and Plaintiff  
12 maintained that summary judgment was the appropriate remedy for correcting these errors,  
13 whereas Defendant believed that remand was proper. Plaintiff’s reasons for seeking  
14 summary judgment and opposing remand were legally sound and not at all frivolous.”);  
15 *Alvey v. Comm’r of Soc. Sec. Admin.*, 2022 WL 375848, \*6 (D. Ariz. 2022) (“[J]ust because  
16 the Court rejects an argument does not mean the argument was unreasonable and that fees  
17 should be reduced.”); *Caggiano v. Comm’r of Soc. Sec. Admin.*, 2021 WL 2779499, \*3 (D.  
18 Ariz. 2021) (“Plaintiff’s opposition to remand was reasonable because it was based on a  
19 genuine belief that an award of benefits could be obtained. In Plaintiff’s view, clear  
20 material errors in the ALJ decision warranted a finding of disability. . . . That the  
21 Commissioner, and ultimately this Court, disagreed does not mean Plaintiff’s position was  
22 unreasonable.”); *Hooker v. Comm’r of Soc. Sec. Admin.*, 2017 WL 4024643, \*4 (D. Ariz.  
23 2017) (“Here, Plaintiff argued for either remand or summary judgment . . . . Plaintiff was  
24 victorious when the Ninth Circuit ordered the case remanded. It is irrelevant in the case of  
25 attorneys’ fees whether Plaintiff preferred summary judgment over remand, because a  
26 remand constitutes substantial relief. As such, the Court finds that Plaintiff won substantial  
27 relief when her claim was remanded and her attorneys’ fees should not be reduced on  
28 grounds of limited success.”).



1 Plaintiff also cannot be penalized for filing an objection to the R&R. As noted in  
2 the “instructions to all parties” that were filed at the inception of this case, “[c]onsent to  
3 proceed before a Magistrate Judge is voluntary and no adverse consequences of any kind  
4 will be felt by any party or attorney who objects to the assignment of a case to the  
5 Magistrate Judge.” (Doc. 4 at 1.) Because a party objected to the assignment of this action  
6 to the magistrate judge, the parties were entitled to have it decided by a district judge. Once  
7 this case was referred back to the magistrate judge, filing an objection to the R&R was the  
8 only way to procure a decision from the district judge presiding over the case. The  
9 objection was not a separate appeal; it was a normal and expected development in the  
10 litigation due to the referral to the magistrate judge. The R&R was not a final order; this  
11 litigation ended—with a victory for Plaintiff—when the undersigned adopted the R&R.

12 The bottom line is that once the Commissioner was served with the complaint, she  
13 had a choice to make—file a motion seeking remand for further proceedings *before* filing  
14 an answer, pursuant to sentence six of 42 U.S.C. § 405(g), or file an answer and then litigate  
15 the case to its resolution. The Commissioner chose the latter option. If the Commissioner  
16 takes the position, after reviewing the opening brief, that remand for further proceedings is  
17 warranted, this is merely a partial concession, not a settlement offer. Such a partial  
18 concession guarantees Plaintiff relief of some sort. It does not bind Plaintiff to the limited  
19 relief the Commissioner would prefer.

20 The cases on which the Commissioner relies are inapposite. In *Ingram v. Oroudjian*,  
21 647 F.3d 925, 927 (9th Cir. 2011), the Ninth Circuit upheld a district court’s decision to  
22 reduce an award for attorneys’ fees where the appellants initially rejected a settlement offer  
23 of \$32,000, which was less than 8% of the opening demand of \$425,000, and then later  
24 settled for that same amount. The Ninth Circuit agreed with the reasoning in *Lohman v.*  
25 *Duryea Borough*, 574 F.3d 163, 167 (3d Cir. 2009), in which the plaintiff rejected a  
26 settlement offer of \$75,000 and was ultimately awarded \$12,205 by a jury and the Third  
27 Circuit “noted that the plaintiff would ‘have achieved a much greater level of success if  
28 [he] had settled the case’” and held that “it is permissible for a district court to consider

1 settlement negotiations in measuring the litigant’s success for purposes of awarding  
2 attorney fees.” *Ingram*, 647 F.3d at 927. Here, the Commissioner never offered Plaintiff  
3 any amount of money to settle this case. A partial concession that the case must be  
4 remanded cannot be recast as “settlement negotiations.”

5 Nor does *Atkins v. Apfel*, 154 F.3d 986 (9th Cir. 1998), support the Commissioner’s  
6 position. There, a plaintiff prevailed in the district court, winning a remand for further  
7 proceedings, but then “[d]espite prevailing in the district court to the extent that the agency  
8 decision was vacated and the case remanded, [the plaintiff] appealed to the Court of  
9 Appeals, again claiming that he was entitled to an outright award of benefits, rather than a  
10 remand [for further proceedings].” *Id.* at 987. The Ninth Circuit “affirmed the district  
11 court’s decision,” such that the plaintiff’s position “was not advanced by the appeal.” *Id.*  
12 The plaintiff then sought EAJA fees that included \$10,000 for pursuing the unsuccessful  
13 appeal, which the district court granted. *Id.* The Commissioner appealed the EAJA award,  
14 and the Ninth Circuit concluded that “the district court was required to consider the results  
15 achieved on appeal when determining whether those fees were reasonable.” *Id.* at 989.  
16 Here, Plaintiff has not appealed the Court’s decision to the Ninth Circuit. The only  
17 proceeding at issue, for the purposes of the EAJA fees motion, is the district court  
18 proceeding, in which Plaintiff prevailed. *See also Hopkins*, 2023 WL 2425006 at \*2 (“The  
19 Court’s decision reflected a partial victory for Plaintiff. . . . The Court’s decision not to  
20 award all of the relief Plaintiff requested does not change the fact that her appeal reversed  
21 an unfavorable outcome and produced new proceedings.”).<sup>6</sup>

22 <sup>6</sup> The Court recognizes that some district courts have reached conclusions to the  
23 contrary without acknowledging the distinctions noted above. *See, e.g., Carr v. Colvin*,  
24 2014 WL 7447739, \*4 (D. Or. 2014) (“[B]ecause Carr’s refusal to accept the  
25 Commissioner’s request for remand and the results from subsequent disputed work did not  
26 accomplish any substantial advancement in his position, time spent opposing the Request  
27 was not reasonably expended.”); *Hicks v. Saul*, 2019 WL 4803218, \*3 (D. Or. Oct. 2019)  
28 (relying on *Carr*); *Kimberly R. v. Saul*, 2020 WL 4059709, \*2 (D. Or. 2020) (relying on  
*Hicks*). But the prevailing view in this district favors Plaintiff’s position. *See, e.g.,*  
*Hopkins*, 2023 WL 2425006 at \*1-2; *Penrod*, 54 F. Supp. 2d at 963; *Wright*, 2020 WL  
6781308 at \*1; *Alvey*, 2022 WL 375848 at \*6; *Caggiano*, 2021 WL 2779499 at \*3; *Rogers*  
*v. Comm’r of Soc. Sec. Admin.*, No. CV-18-0245-PHX-DMF, Doc. 38 at 2-3 (D. Ariz.  
2019) (“Although this Court ultimately did not agree that the matter should have been  
remanded for a benefits award, it does not find that Plaintiff’s counsel’s time to draft a  
reply was unreasonable, or that it would be unjust to allow it. Accordingly, the Court

1           When determining whether Plaintiff is entitled for fees for continuing to advance  
2 arguments in favor of a remand for calculation of benefits after the Commissioner has  
3 conceded error and taken the position that a remand for further proceedings is appropriate,  
4 the “key question . . . is whether Plaintiff’s belief in her right to [calculation of benefits]  
5 was reasonable,” *Gutierrez v. Colvin*, 2015 WL 254642, \*1 (D. Ariz. 2015)—in other  
6 words, whether Plaintiff’s arguments were “non-frivolous.” *Wright*, 2020 WL 6781308 at  
7 \*1. “Non-frivolous” is a low bar—many losing arguments are nevertheless non-frivolous.  
8 *Christiansburg Garment Co. v. Equal Emp. Opportunity Comm’n*, 434 U.S. 412, 421-22  
9 (1978) (“[I]t is important that a district court resist the understandable temptation to engage  
10 in *post hoc* reasoning by concluding that, because a plaintiff did not ultimately prevail, his  
11 action must have been unreasonable or without foundation.”). “Frivolous” means lacking  
12 legal points that are “arguable on their merits” or lacking “an arguable basis either in law  
13 or in fact.” *Neitzke v. Williams*, 490 U.S. 319, 325 (1989).

14           Here, the Court concluded that “[t]he credit-as-true rule is inapplicable” because  
15 “further administrative proceedings would be useful” to resolve a conflict between various  
16 opinions. (Doc. 37 at 7.) Although the Court concluded there was “no merit” to Plaintiff’s  
17 arguments in favor of a remand for calculation of benefits (Doc. 37 at 7-8), that verbiage  
18 was intended to convey only that the arguments failed on their merits, not that the  
19 arguments were not “arguable on their merits” or lacked “an arguable basis either in law  
20 or in fact.” Plaintiff developed his arguments in depth and cited authority that supported  
21 them, demonstrating that Plaintiff’s arguments were “arguable” even though they did not  
22 ultimately win the day.

23           In sum, the Commissioner’s concession that the ALJ committed harmful error and  
24 resulting position that a remand for further proceedings was warranted—whether expressed  
25 in an invitation to stipulate to remand for further proceedings, in an unauthorized motion  
26 for remand filed after the opening brief, and/or in the answering brief—does not make it

27 \_\_\_\_\_  
28 concludes that Plaintiff was entitled to file her reply brief seeking award of benefits, rather  
than stipulating to remand on Defendant’s offered terms.”).

1 unreasonable for Plaintiff to continue seeking his preferred relief. The Commissioner’s  
2 request to reduce the EAJA fee award on this basis is denied.

3 **B. Special Circumstances**

4 In the alternative, the Commissioner asserts that “the Court should exercise its broad  
5 discretion to find that special circumstances make an award of EAJA fees unjust in this  
6 case.” (Doc. 41 at 9.) However, no special circumstances are identified aside from the  
7 proposition that Plaintiff rejected the Commissioner’s “request to remand for further  
8 administrative proceedings” (*id.* at 11), which, as discussed above, Plaintiff could  
9 permissibly do. Furthermore, there is no explanation for why EAJA fees should be denied  
10 in their entirety—including fees incurred before the Commissioner “offered” to remand for  
11 further proceedings. The Commissioner’s alternative request is rejected.

12 **C. Clerical And Unnecessary Tasks**

13 Time billed for clerical tasks should not be included in an EAJA award, because  
14 such tasks should be subsumed in firm overhead rather than billed. *Nadarajah v. Holder*,  
15 569 F.3d 906, 921 (9th Cir. 2009). This is true regardless of who does the clerical work—  
16 a legal assistant, paralegal, or attorney. *Missouri v. Jenkins*, 491 U.S. 274, 288 n.10 (1989)  
17 (non-legal work “is not enhanced just because a lawyer does it”); *Neil v. Comm’r Soc. Sec.*  
18 *Admin.*, 495 Fed. App’x. 845, 847 (9th Cir. 2012) (affirming a reduction of fees for “purely  
19 clerical tasks such as filing documents and preparing and serving summons” performed by  
20 an attorney); *McAnally v. Saul*, 2019 WL 6179217, \*2 (D. Alaska 2019) (deducting time  
21 billed by an attorney for clerical tasks); *Brandt v. Astrue*, 2009 WL 1727472, \*4 (D. Or.  
22 2009) (same); *Gough v. Apfel*, 133 F. Supp. 2d 878, 881 (W.D. Va. 2001) (“Purely clerical  
23 activities, regardless of who performs them, are considered overhead and are not  
24 compensable as EAJA attorney fees.”).

25 The Commissioner contends that “the following items appear to include time spent  
26 on clerical tasks”:

- 27
- 2/21/23: Edited and formatted opening brief. Checked legal and record citations and edited for long and short form citations. 1.0 hour attorney time.
  - 5/19/23: Edited and formatted reply brief. Checked legal and record
- 28

1 citations, and edited for long and short form citations. .5 hour attorney time.

2 (Doc. 41 at 12.)

3 Preparing a brief—including editing it and checking the citations—is, quite  
4 obviously, not clerical work. The Commissioner does not develop her argument, but it  
5 appears that she takes issue with the word “formatted”—she asserts that the time entries  
6 above were “block billed” and that the fee award should be reduced by 0.7 hours,  
7 apparently on the premise that time spent “formatting” a brief is not compensable. The  
8 Commissioner cites no authority in support of this implied proposition. The Court declines  
9 to reduce the award. First, formatting a brief is not difficult and the Court doubts that more  
10 than a few minutes, at most, of the 1.5 hours spent editing and cite checking were devoted  
11 to formatting. Second, formatting is part of the drafting and editing process, and in the  
12 absence of authority to the contrary, the Court believes that it would be purposeless hair-  
13 splitting to hold that drafting, editing, and cite-checking are compensable attorney activities  
14 but the few moments spent along the way adjusting margins, indenting block quotations,  
15 bolding headings, or ensuring that the line spacing is correct should be carved out as non-  
16 compensable time.

17 Next, the Commissioner states that certain “routine tasks” are “excessive,  
18 redundant, or otherwise unnecessary” and notes six instances when 0.1 hours were spent  
19 reviewing short procedural orders, four instances when 0.1 hours were spent reviewing the  
20 Commissioner’s filings, and one instance when 0.1 hours were spent reviewing an email  
21 from opposing counsel requesting an extension request. These time entries are not  
22 excessive, redundant, or unnecessary. “An attorney has an obligation to stay current with  
23 [his or] her case,” and “[r]eviewing procedural orders, all of which pertain to the progress  
24 of the case, is one of the ways to stay current.” *Quade ex rel. Quade v. Barnhart*, 570 F.  
25 Supp. 2d 1164, 1168 (D. Ariz. 2008). “[R]eviewing Court orders—even very short ones—  
26 is not an administrative task, and at any rate, the [0.8] hours billed for reviewing these  
27 orders will hardly result in a windfall.” *Davis v. Comm’r of Soc. Sec. Admin.*, 2022 WL  
28 2529057, \*3 (D. Ariz. 2022). Likewise, there is nothing redundant, excessive, or

1 unnecessary about reviewing opposing counsel’s filings or email correspondence. These  
2 tasks, while simple, are nevertheless important, and although they can be done quickly,  
3 they do consume a small amount of compensable attorney time.

4 In the reply brief, Plaintiff notes that the reduction the Commissioner seeks for these  
5 time entries—\$130—is so small that devoting attorney time “at the rate of \$244.00 per  
6 hour” to rebutting this argument would be “injudicious.” (Doc. 42 at 7.) Plaintiff states  
7 that “[i]f the Court deems it reasonable to cut that time as the Commissioner requests, then  
8 [he] accepts that reduction.” (*Id.*) Nevertheless, Plaintiff’s justified unwillingness to  
9 devote expensive attorney time to rebutting the Commissioner’s rather trifling proposed  
10 fee reductions stops short of a concession that the hours spent were unreasonable. Plaintiff  
11 notes that “the lowest increment of attorney billable time (.1 or six minutes)” was spent on  
12 these tasks and that the tasks were necessary “to keep apprised of this case’s development  
13 through the course of litigation.” (*Id.*) The Court agrees that the tasks were necessary and  
14 compensable and that the time expended on them—the lowest billing increment—was  
15 appropriate. *Bodine v. Comm’r of Soc. Sec. Admin.*, 2023 WL 243966, \*2 n.2 (D. Ariz.  
16 2023) (“[B]illing in six minute increments—and rounding up to the nearest six-minute  
17 mark—is the prevailing practice in the local community, and indeed is the well-accepted  
18 standard throughout the nation.”) (cleaned up). The Court finds that none of the  
19 Commissioner’s challenges to counsel’s billing entries for being clerical or otherwise non-  
20 compensable have any merit.

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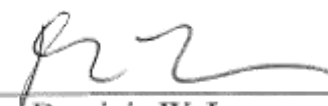
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Accordingly,

**IT IS ORDERED** that Plaintiff’s motion for EAJA fees (Doc. 39) is **granted** and Plaintiff is awarded \$9,377.21 in attorneys’ fees.

**IT IS FURTHER ORDERED** that, pursuant to the parties’ stipulation, if the government determines that Plaintiff does not owe a debt subject to offset under the Treasury Offset Program, 31 U.S.C. § 3716(c), and the government agrees to waive the requirements of the Anti-Assignment Act, 31 U.S.C. § 3727, the government shall pay the EAJA award to Plaintiff’s counsel. If there is a debt owed under the Treasury Offset Program, the remaining EAJA award after offset will be paid by a check made out to Plaintiff but delivered to Plaintiff’s counsel.

Dated this 12th day of April, 2024.

  
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Dominic W. Lanza  
United States District Judge