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6 **IN THE UNITED STATES DISTRICT COURT**
7 **FOR THE DISTRICT OF ARIZONA**
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9 Kaori Stearney, et al.,
10 Plaintiffs,
11 v.
12 United States of America,
13 Defendant.
14

No. CV16-8060-PCT-DGC

ORDER

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16 On the night of March 28, 2014, on the Navajo Nation reservation, a drunk driver
17 collided with a van containing the Hirayama family. Father Tomohiro, mother Sachiyo,
18 son Yuki, along with the drunk driver and his passenger, all died in the crash. Only
19 nine-year-old R.H. survived. Plaintiff Kaori Stearney, on behalf of R.H. and as
20 administrator of Yuki's estate, brought wrongful death, negligence, and negligent infliction
21 of emotional distress claims against the United States under the Federal Tort Claims Act,
22 28 U.S.C. §§ 1346(b) and 2671 *et seq.* ("FTCA"). Plaintiff alleges that the Navajo Nation
23 Police Department negligently caused the accident by pursuing the drunk driver.

24 The Court held a bench trial on April 16-24, 2019, and now finds in favor of Plaintiff
25 on all claims except negligent infliction of emotional distress. Applying apportionment of
26 fault principles of Arizona law, as required under the FTCA, the Court assigns 90% of the
27 fault to the drunk driver who hit the Hirayama family and 10% to the United States, and
28 awards \$1,102,872 in damages against the United States.

1 **I. Background.**

2 This order sets forth the Court’s findings of fact and conclusions of law under
3 Rule 52 of the Federal Rules of Civil Procedure. The Court provides some citations to the
4 record, but the citations should not be regarded as the sole basis for the Court’s ruling. The
5 Court’s findings and conclusions are based on all of the testimony and exhibits admitted
6 during the trial.

7 **A. The Relevant Terrain.**

8 U.S. Highway 160 is a two-lane road that runs in an east-west direction across the
9 Navajo reservation between Tuba City and Kayenta, in northern Arizona. Tuba City is
10 home to about 8,600 residents.

11 Several features of Highway 160 are relevant. Near milepost (“MP”) 322 in Tuba
12 City, Warrior Drive forms a three-way T-junction with Highway 160. Ex. 143. Further
13 east, at MP 344, the highway begins a downhill grade. The road curves left and, at MP 345,
14 continues in a north-easterly straightway for several miles. Looking down the hill from
15 MP 344, a large dirt mound blocks the view of the highway after MP 345. Ex. 123.

16 Once on the straightaway after the curve, a rock formation called Elephant’s Feet
17 sits on the north side of the road east of MP 345. Exs. 84k, 124. Just east of Elephant’s
18 Feet, Indian Route 6011 (a dirt road) runs perpendicular from the south side of the highway.
19 Ex. 143 at 27.

20 Looking north-east on Highway 160 from MP 345, the highway runs in a straight
21 direction but varies in elevation. The highway at MP 347 is visible on the horizon, but
22 portions of the highway in between are obscured by crests and dips in the road. *See* Court’s
23 Livenote Tr. (“Tr.”) at Apr. 24, 2019 at 18-27. The accident occurred at MP 346.6.

24 **B. The Pursuit.**

25 March 28, 2014 was a clear, cold night, with the moon below the horizon. While
26 patrolling in Tuba City that evening, Navajo Nation Police Sergeant David Butler saw a
27 2009 Ford F150 crew-cab pick-up truck run a stop sign and proceed through the
28 intersection. Butler, who was coming from the opposite direction, turned his police vehicle

1 around, activated his emergency lights and sirens, and began to follow the truck. The truck
2 did not pull over, but instead increased its speed and drove around a bend in the road.
3 Butler lost sight of the truck, turned off his emergency equipment, and pulled to the side
4 of the road.

5 A short time later, a vehicle pulled up to Butler's vehicle and reported that a Ford
6 truck was driving recklessly in a nearby neighborhood, had caused an accident, and had
7 left the scene. As Butler proceeded to the area of the reported accident, he saw the same
8 Ford truck he had seen earlier, but now with only a single operable headlight on the driver's
9 side and an inoperable dangling headlight on the passenger side. Butler again activated his
10 emergency equipment and followed the truck to the T-junction of Warrior Drive and
11 Highway 160.

12 The truck stopped behind another vehicle at the junction, and Butler pulled behind
13 the truck with his lights flashing and sirens activated. Navajo Nation Police Officer Nicole
14 Yellow arrived shortly thereafter – at about 9:47 p.m. – and pulled along the left side of
15 the truck with her emergency equipment activated. When the vehicle ahead of the truck
16 moved forward, the truck pushed forward and to the left between the cars, nearly hitting
17 Officer Yellow, and turned east onto Highway 160 at MP 322. Butler directed Yellow to
18 hold back so she would not be hit, followed the truck onto eastbound Highway 160, and
19 began his pursuit.

20 The truck accelerated quickly and pulled away from Butler. Butler drove as fast as
21 he could, but his vehicle's speed governor limited his top speed to 98 mph. The Ford truck
22 pulled away and, according to Butler, had gained three quarters of a mile on Butler by
23 MP 323. Yellow followed Butler, but stopped her pursuit after losing sight of the truck
24 about six miles east of Tuba City. She continued driving east on Highway 160.

25 Butler continued to follow the truck at high speed with his lights and siren activated.
26 At 9:54 p.m. – about six minutes into the pursuit – Butler gave the truck's license plate
27 information to dispatch and was told that the truck's owner was Yazzie Brown. By
28 9:57 p.m., Butler suspected that the driver of the truck was Kee Brown and that he was

1 heading to Cow Springs, Arizona. Butler was correct – the driver was Kee Brown. Butler
2 knew of a prior police department incident with Brown, and requested further information
3 on him. As Butler followed the truck, he saw it swerving in and out of traffic at over
4 100 mph.

5 Dividing the distance between where the pursuit started and the crash occurred by
6 the time it took Butler to travel this distance, the Court finds that Butler was driving an
7 average of 94 miles per hour while following the truck. This average includes his start-up
8 time at the beginning of the pursuit, and, as he testified, his slowing to 80 mph on curves
9 and to 40 mph while passing Indian Route 6011. As a result, Butler likely was driving
10 faster than 94 mph for much of the pursuit.¹

11 In testimony the Court found credible, defense expert Dr. Joseph Peles testified
12 (consistent with Butler’s testimony) that Butler last saw the truck when Butler was at about
13 MP 343.75, just as the highway begins to descend and before it curves left. At that point,
14 Peles testified, the truck would have been at about MP 345.03, and just about to disappear
15 behind the large dirt mound near Elephant’s Feet and proceed northeast on the
16 straightaway. Thus, after a 23-mile pursuit, Butler was only 1.28 miles behind the truck,
17 according to Peles.²

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19 ¹ The Court arrives at these speed calculations on the basis of Exhibit 22, which
20 contains entries made by Navajo Nation Police Department dispatchers on the night in
21 question. The exhibit shows that Butler first mentioned his location at Highway 160 at
22 21:48:15. This presumably was when he and the truck approached or arrived at the
23 T-junction with Highway 160. Officer Yellow appears to have reported that she was
24 eastbound on Highway 160 at 21:48:33. Thus, it is not clear exactly when the pursuit
25 began. If it started when the report was received that Yellow was eastbound on Highway
26 160 (21:48:33), 15 minutes and 18 second elapsed before Butler reported the accident at
27 22:03:51. To drive the 24.6 miles from MP 322, where the pursuit began, to MP 346.6,
28 the point of the accident, in 15 minutes and 18 seconds would require an average speed of
96.47 mph (24.6 miles ÷ 15 minutes and 18 seconds x 60 minutes). If the pursuit started
at the earlier time reflected in the log of 21:48:15, the average speed would be 94.6 mph.
Defendant presented evidence that times reflected in the dispatch log may not be perfectly
accurate, but even if the log understates Butler’s travel time during the pursuit by 30
seconds (it could just as easily have overstated the time), his average speed would still be
almost 92 mph. A reasonable average of these possible speeds appears to be 94 mph.

² Dr. Peles was careful to say that he could not be certain of these locations and
distances, but they fit all of the facts. His testimony comports with Sergeant Butler’s
testimony that he last saw what he believed to be the truck’s taillights from about MP 344,
just as they disappeared around the left-hand curve, which would have been at MP 345.

1 Meanwhile, the Hirayamas' Chrysler minivan was driving west on Highway 160.
2 R.H. testified that before the crash her father commented, in a rather nervous voice, that he
3 could see flashing lights, and that her brother, Yuki, asked if it was the police. Defense
4 expert Peles places the Hirayama's van at MP 346.8 at this point, a conclusion the Court
5 finds reasonable.

6 Moments later, the truck crossed the center line going 92 to 100 mph. Tomohiro
7 braked hard from 65 to 41 mph and tried to steer left, but the truck crashed head-on into
8 the Hirayama van at MP 346.6. R.H. awoke to shattered glass, extreme pain, and her family
9 slumped around her. She shook her brother, who moaned but did not move. R.H. screamed
10 for help inside the van. She was removed by Officer Yellow, who arrived at the scene after
11 Sergeant Butler, and was air-lifted to a Flagstaff hospital and later transferred to Phoenix
12 Children's Hospital for emergency surgery.

13 Tomohiro, 50 years old, Sachiyo, 42, and Yuki, 16, died at the scene, as did Brown
14 and his passenger. A post-mortem toxicology report found that Brown's blood alcohol
15 level was .267, more than three times the legal limit. At the moment of impact, Peles
16 calculates that Butler was approximately 1.5 miles behind Brown.

17 **C. The Hirayama Family and R.H.'s Injuries.**

18 Tomohiro had a bachelor's degree in economics. Before his death, he was 11
19 months into a five-year contract with the engineering and robotics firm Yaskawa America
20 Inc. at the firm's Waukegan, Illinois office. *See* Ex. 56. He had worked for the parent
21 company, Yaskawa Electric Corporation, for 28 years, including in its Netherland's office
22 for several years.

23 When Yaskawa employees accept contracts to work outside of Japan, they receive
24 stipends for transportation, housing, education, and family. With all benefits and salary
25 totaled, Tomohiro made between \$260,000 and \$280,000 annually. Sachiyo previously
26 had worked for Yaskawa, but was a fulltime mother at the time of the accident.

27 Before moving to Illinois, the Hirayama family lived in Japan and the Netherlands.
28 They were close, taking family trips, traveling abroad, attending baseball games, and

1 dining out together. They were visiting Arizona to see the Grand Canyon. When R.H.
2 learned of her parents and brother's passing in the hospital, she asked her grandfather why
3 they had left her behind.

4 R.H. suffered peritonitis from perforation of her stomach and multiple fractures in
5 her shoulder, arms, and legs. She underwent emergency surgery and extensive medical
6 care in Phoenix and Chicago, and returned to Japan with her maternal grandparents.

7 In Japan, R.H. stopped talking and would often stay in her room and cry. Buddhist
8 tradition dictates that a deceased's remains are to be cremated and placed in urns, and then
9 buried in sacred ground after 49 days. But for three years R.H. would not separate from
10 her family's urns. She permitted the urns to be buried on December 3, 2017, but only after
11 insisting that some of the ashes be kept in a shrine in her grandparents' home. R.H. is now
12 14 years old.

13 **II. Liability.**

14 Plaintiff asserts wrongful death claims against the United States for the deaths of
15 Tomohiro, Sachiyo, and Yuki, and a negligence claim for R.H.'s injuries and emotional
16 distress. *See* Docs. 59; 119 at 15.

17 **A. The FTCA and Arizona Law.**

18 Pursuant to the Indian Self-Determination and Education Assistance Act ("the
19 Act"), Indian tribes may enter into "self-determination contracts" with the United States
20 "for the planning, conduct and administration of programs or services which are otherwise
21 provided to [the tribe] and their members pursuant to Federal law." *Hoopa Valley Indian*
22 *Tribe v. Ryan*, 415 F.3d 986, 990 (9th Cir. 2005) (quoting 25 U.S.C. § 450f(a)(1)(E),
23 transferred to and amended at 25 U.S.C. § 5321). "Indian tribes . . . and their employees
24 [are] deemed employees of the [U.S. Bureau of Indian Affairs] for purposes of the FTCA
25 when they are carrying out functions authorized in or under a self-determination contract."
26 *Colbert v. United States*, 785 F.3d 1384, 1389-90 (11th Cir. 2015). "These contracts are
27 commonly called '638 contracts,' in reference to the public law number of the [Act]." *Shirk*
28 *v. United States*, 773 F.3d 999, 1002 (9th Cir. 2014).

1 Under the FTCA’s waiver of sovereign immunity, the United United States may be
2 sued for money damages for “personal injury or death caused by the negligent or wrongful
3 act or omission of any employee of the Government while acting within the scope of his
4 office or employment.” 28 U.S.C. § 1346(b)(1). The United States is liable to the extent
5 “a private person[] would be liable to the claimant in accordance with the law of the place
6 where the act or omission occurred.” *Id.* Thus, the parties agree that Arizona substantive
7 law applies to Plaintiff’s claims. *See Delta Savings Bank v. United States*, 265 F.3d 1017,
8 1024-25 (9th Cir. 2001).

9 To establish negligence under Arizona law, “a plaintiff must prove: (1) a duty
10 requiring the defendant to conform to a certain standard of care; (2) breach of that standard;
11 (3) a causal connection between the breach and the resulting injury; and (4) actual
12 damages.” *Quiroz v. ALCOA Inc.*, 416 P.3d 824, 827-28 (Ariz. 2018). An Arizona
13 wrongful death action is a statutory negligence claim requiring a showing that the death
14 was caused by the alleged tortfeasor’s breach of a reasonable standard of care. *See* A.R.S.
15 §§ 12-611, 12-612.

16 Plaintiff’s wrongful death and negligence claims rely on the same underlying
17 conduct – the allegedly improper pursuit of Brown – and she must establish Defendant’s
18 breach of a reasonable standard of care. The Court therefore reaches the following
19 conclusions of law as to all claims, except Plaintiff’s negligent infliction of emotional
20 distress claim which is discussed separately.

21 **B. Duty and Standard of Care.**

22 Defendant concedes that it owed a duty to Plaintiff, but the parties disagree on the
23 standard of care that governs pursuits by Navajo Nation police officers acting under a
24 638 contract. *See* Doc. 187-1 at 34.

25 Duty is an “obligation, recognized by law, which requires the defendant to conform
26 to a particular standard of conduct in order to protect others against unreasonable risks of
27 harm.” *Markowitz v. Ariz. Parks Bd.*, 706 P.2d 364, 366 (Ariz. 1985). The standard of
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1 care is defined as what the defendant must do, or not do, to satisfy that duty. *Coburn v.*
2 *City of Tucson*, 691 P.2d 1078, 1080 (Ariz. 1984).

3 “The standard of care for one who undertakes to render services in the practice of a
4 profession or trade is not the reasonable man standard.” *Watson v. Stratton Restoration*,
5 No. 2 CA-CV 2014-0063, 2015 WL 1394755, at *2 (Ariz. Ct. App. Mar. 26, 2015) (citing
6 *Chamber v. W. Ariz. CATV*, 638 P.2d 219, 221 (Ariz. 1981)) (internal quotation marks
7 omitted). “[W]hen a person holds himself out to the public as possessing special
8 knowledge, skill, or expertise, he must perform according to the standard of his
9 profession.” *Sw. Auto Painting & Body Repair v. Binsfeld*, 904 P.2d 1268, 1272 (Ariz. Ct.
10 App. 1995). Where “the alleged lack of care occurred during the professional or business
11 activity, the plaintiff must present expert testimony as to the care and competence prevalent
12 in the business and profession.” *St. Joseph’s Hosp. v. Reserve Life Ins.*, 742 P.2d 808, 816
13 (Ariz. 1987).

14 **1. The Governing Standard.**

15 Plaintiff argued at trial that all police officers in Arizona – including Navajo Nation
16 officers on the reservation – must follow pursuit termination standards taught by the
17 Arizona Peace Officers Standards and Training Board (“AZPOST”). Those standards are
18 found in AZPOST training materials titled “Classroom Pursuit Lecture.” *See* Ex. 20. The
19 relevant portion reads as follows:

20 VIII. Termination of a Pursuit

- 21 A. When a decision to terminate a pursuit is reached by whatever method,
22 the termination should be complete and not partial.
- 23 B. Turn off your emergency response equipment and pull over or make
24 an immediate right or left turn.
- 25 C. Do not continue to follow the suspect at any distance or for any reason.
- 26 D. Some agencies have a policy that tells the officer to pull over, exit the
27 vehicle and walk around it. This leaves no doubt that the pursuit was
28 terminated.

1 Ex. 20.

2 To show that these materials set the standard of care for Navajo Nation police
3 officers, Plaintiff elicited testimony about Arizona Administrative Code (“AAC”)
4 R13-4-103 and R13-4-110, which require all peace officers in Arizona, except elected
5 sheriffs, to obtain certification from AZPOST through a 585-hour training course in which
6 the standard is taught. Ex. 9; *see also* Ex. 13 (R13-4-116, “Academy Requirements”).
7 Plaintiff also asserted that the Navajo Nation’s 638 contract requires its police officers to
8 obtain AZPOST certification, cited the BIA’s approval of the AZPOST training
9 curriculum, and noted that Butler and Yellow each completed the AZPOST training.
10 Further, Plaintiff’s expert, Dr. George Kirkham, testified that well-established national
11 pursuit-termination standards are consistent with the AZPOST training materials and
12 always require that officers deactivate their emergency lights and sirens and stop following
13 the suspect vehicle. Tr. at Apr. 18, 2019 at 35-37.

14 The Court is not persuaded that the AZPOST training materials set the standard of
15 care for Sergeant Butler and Officer Yellow in this case. As noted above, the Navajo
16 Nation police officers stand in the shoes of BIA officers, and the BIA’s Office of Justice
17 Services has issued a Law Enforcement Handbook that sets forth various police policies
18 (“BIA Policy”). Ex. 101; Ex. 4. Section 2-24 of the BIA Policy contains eight pages of
19 guidelines on police pursuits. Ex. 101. Charles Addington, Deputy Bureau Director of the
20 BIA Office of Justice Services, testified at trial that Navajo Nation police officers acting
21 under 638 contracts are required to follow the BIA Policy. *See* Tr. at Apr. 22, 2019
22 at 10-11. He testified that they act as federal law enforcement officers, not as state officers.
23 *Id.* Sergeant Butler and Officer Yellow also testified that their work is governed by the
24 BIA Policy.

25 While Arizona law may require AZPOST certification for Arizona peace officers,
26 the Navajo Nation is not governed by state law and its police officers are not municipal or
27 state law enforcement officers. The AZPOST training materials relied on by Plaintiff are
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1 just that – training materials for new police officers. They are not standards implemented
2 by the BIA or the Navajo Nation.³

3 Nor can the Court accept Dr. Kirkham’s assertion that the AZPOST training
4 materials reflect an established national standard for the termination of pursuits. On this
5 point, the Court found the testimony of defense expert William Katsaris more credible. *See*
6 *Tr. Apr. 22, 2019 at 52-53*. He testified that there is no national standard for the termination
7 of police pursuits – that individual agencies set their own policies in conformance with
8 governing law and local circumstances.

9 The Court finds that the BIA Policy governed the actions of Sergeant Butler and
10 Officer Yellow on the night of March 28, 2014. The Court accordingly must examine the
11 policy to determine what it requires for the termination of pursuits.

12 **2. The BIA Policy On Pursuits.**

13 The BIA Policy’s section on pursuits begins with this cautionary declaration: “The
14 protection of life, both civilian and law enforcement, is the foremost concern that governs
15 this policy. Officers must balance the need to stop a suspect against the potential threat to
16 themselves and the public created by a pursuit or apprehension.” Ex. 101 at 1. The policy
17 explains that “[a] vehicle pursuit is a use of force. When an officer elects to use this force,
18 he/she must use the same objective reasonableness standard he/she uses when force is used
19 in the course of accomplishing police duties.” *Id.* (§ 2-24-03(A)).

20 A pursuit begins when a suspect vehicle “actively attempts to elude the officer and
21 displays any sign of reckless driving, such as accelerating to speeds above the speed limit,
22 running stop lights/signs, [and] weaving hazardously between other vehicles.” Ex. 101 at
23 2 (§ 2-24-02(B)). Recognizing the inherent risk of police pursuits, the policy states that

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26 ³ Nor do they appear to set the standard for all state and local law enforcement
27 officers in Arizona. The training materials specifically note that “[s]ome agencies have a
28 policy that tells the officer to pull over, exit the vehicle and walk around it.” Ex. 20, at
VIII(D). This language suggests that the different agencies may have different policies.
Consistent with this notion, Arizona Department of Public Safety (“DPS”) Officer Dennis
Milius, who conducted an investigation of the Hirayama accident, testified that he is
required to follow DPS pursuit policies.

1 “[i]n most instances the officer should discontinue attempting to stop the vehicle, unless
2 pursuit guidelines are applicable.” *Id.*

3 The BIA Policy provides firm direction on terminating pursuits: “In all areas of the
4 jurisdiction, officers are expected to *end their involvement in a pursuit* whenever the risks
5 to their own safety or the safety of others outweigh the danger to the community if the
6 suspect is not apprehended.” *Id.* at 2 (§ 2-24-04) (emphasis added). Supervisors – like
7 Sergeant Butler – are directed to “continually weigh the risks” of a pursuit and to
8 “immediately terminate the pursuit” when they “judge the risk created by the continuation
9 of the pursuit to the public, the officers, or the suspects, to be greater than the risk created
10 to the public by the suspect’s escape or delay in capture.” *Id.* at 3-4 (§ 2-24-05(D)). The
11 policy contains a list of ten factors for officers and supervisors to consider “before engaging
12 in and while continuing a pursuit.” *Id.* (§ 2-24-04). Those factors will be discussed below.

13 The BIA Policy does not, like the AZPOST training material, set forth specific steps
14 an officer must take to terminate a pursuit. But the policy does require that officers “end
15 their involvement in the pursuit.” *Id.* at 2. This language suggests that the officers must
16 stop doing the thing that constitutes a pursuit – driving at high speed behind a suspect who
17 is attempting to elude them, with emergency equipment activated.

18 Defendant disagrees, and argues that the BIA Policy permits officers to continue
19 following a suspect after they have terminated a pursuit. For support, Defendant cites a
20 section of the BIA Policy titled “Post Pursuit Operations.” *Id.* at 8 (§ 2-24-10). This
21 section states: “When a decision is made to terminate a pursuit, officers will continue
22 efforts to identify, locate, and apprehend the suspect.” *Id.* (§ 2-24-10(A)). Defendant
23 interprets this language to mean that officers may continue following a suspect at high
24 speed with their lights and sirens activated. But such an officer has not terminated the
25 pursuit. He continues to do the very thing that constitutes the pursuit. The title of this
26 section – “Post Pursuit Operations” – shows that it concerns steps officers should take *after*
27 a pursuit has ended. A more reasonable reading of this section is that officers must, after
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1 they “end their involvement in the pursuit” (*id.* at 2), make efforts to identify, locate, and
2 apprehend the suspect by other means.

3 In sum, as Navajo Nation officers acting under a 638 contract and the BIA Policy,
4 Sergeant Butler and Officer Yellow had a duty to terminate their pursuit of the truck once
5 the risk to the public from the pursuit outweighed the risk from the driver’s escape or
6 delayed apprehension. Under the policy, they were required to “end their involvement in
7 [the] pursuit.” Ex. 101 at 2.

8 **C. Breach.**

9 The Court does not find that Officer Yellow breached her duty under the BIA Policy.
10 She did not continue pursuing the truck at high speed with her emergency equipment
11 activated, but instead slowed considerably until she was several miles behind. Plaintiff’s
12 police practices expert, Dr. Kirkham, testified that Officer Yellow was too far behind
13 Butler to have played any role in the accident. Tr. at Apr. 18, 2019 at 78, 90-91. The rest
14 of this order, therefore, will focus on the actions of Sergeant Butler.

15 To establish breach, a plaintiff must show that the defendant’s actions fell below the
16 standard of care. *Rudolph v. Ariz. B.A.S.S. Fed.*, 898 P.2d 1000, 1004 (Ariz. Ct. App.
17 1995). “Whether the defendant has met the standard of care – that is, whether there has
18 been a breach of duty – is an issue of fact that turns on the specifics of the individual case.”
19 *Gipson*, 150 P.3d at 230. “A breach of care typically cannot be presumed ‘from the mere
20 fact that an accident has occurred or that an injury has been sustained.’” *Moro*, 2011 WL
21 662925, at *4 (quoting *Nieman v. Jacobs*, 347 P.2d 702, 704 (Ariz. 1959)).

22 **1. Did Butler Have a Duty to Terminate His Pursuit of Brown?**

23 The BIA Policy requires officers to consider ten factors in determining whether the
24 danger to the public from a pursuit outweighs the risks to the public if the suspect escapes
25 or apprehension is delayed. *See* Ex. 101 at 2-3. The Court will review these factors to
26 determine whether Butler should have terminated his pursuit of the truck.

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a. Seriousness of the Crime.

The truck ran a stop sign without slowing down or stopping, requiring that other traffic entering the intersection stop to avoid a collision. It was then involved in a hit-and-run accident that resulted in damage to the passenger side headlight. Katsaris testified that Brown’s total disregard of the stop sign followed shortly by the hit-and-run were serious events showing Brown’s recklessness and the need for apprehension. Tr. at Apr. 22, 2019 at 69-70. The Court agrees that the truck’s actions in Tuba City presented a threat to public safety and initially weighed in favor of pursuing and apprehending the driver.

But Butler was required by the BIA Policy to continually assess the risks posed by his pursuit. Once the truck entered Highway 160, accelerated to over 100 mph, and began weaving in and out of traffic, two things were apparent. First, Butler would not be able to overtake the truck and get it off the road, so continued pursuit would not eliminate the threat to the public posed by the reckless driving observed in Tuba City. Indeed, Butler testified that at MP 323 – one mile into the pursuit – he knew he was not going to catch up with the truck. See Tr. at Apr. 16, 2019 at 51. Second, the truck was even more of a threat to the public swerving through traffic at 100 mph. Thus, although the seriousness of Brown’s crimes in Tuba City certainly justified an initial attempt to apprehend him, it did not justify continuing a pursuit that offered no prospect of apprehending him and only increased the risk to the public. This factor weighed against continuing the pursuit.

b. Potential for Apprehending by Other Means.

Butler had to consider the potential for apprehending the truck’s driver by other means. Within six minutes of beginning the pursuit, Butler had the truck’s license plate information and knew the identity of the vehicle’s owner. Three minutes later, Butler suspected the driver was Kee Brown heading to Cow Springs. Thus, Butler had at least some other means of attempting to apprehend Brown for his reckless driving. He could have proceeded to Cow Springs and attempted to locate Brown and investigate his actions that evening. This certainly did not guarantee apprehension, but neither was Butler

1 completely lacking in other means to attempt to bring the driver to justice. Given that a
2 continued pursuit offered no prospect of overtaking the truck, this was clearly the better
3 option. The second factor weighed against continuing the pursuit.

4 **c. Pedestrian and Vehicle Traffic in the Pursuit Area.**

5 No evidence shows that there was pedestrian traffic on Highway 160. Butler
6 testified that traffic was light to medium, and that he saw the truck weaving around other
7 vehicles along the pursuit route. While light to medium traffic surely presented less of a
8 risk than a crowded highway, other vehicles were present and were threatened by the
9 truck's actions. This factor weighed against continuing the pursuit.

10 **d. Potential Risk to Citizens Using the Highway.**

11 Once on Highway 160 with Sergeant Butler in pursuit, the truck drove more than
12 35 mph above the posted speed limit. Butler knew the truck was driving faster than 98 mph
13 on a two-lane highway and was weaving around traffic with only a single headlight on a
14 dark night. This presented a substantial risk to citizens on the highway and weighed against
15 continuing the pursuit.

16 **e. Traffic, Weather, and Road Conditions.**

17 The fifth through seventh factors consider traffic conditions, including the presence
18 of traffic control devices; weather; and road conditions, including visibility. Ex. 101 at 3.
19 There were no traffic control devices on this stretch of highway, the streets were paved,
20 and the weather was cold and dry. Visibility was not impaired by weather, but it was dark,
21 with no moon.⁴ The darkness increased the risk presented by the pursuit, particularly since
22 the truck had only one headlight. An oncoming driver would have difficulty discerning
23 the size and location of the truck, and it could be mistaken for a motorcycle. Indeed, Dr.
24 Peles testified that Brown's single headlight at higher speeds made it difficult for other
25 drivers to see his approaching car and accurately gauge his distance. Tr. Apr. 24, 2019 at

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27 ⁴ Katsaris testified that the moon was out to light the road on March 28, 2014. *See*
28 Tr. at Apr. 22, 2019 at 75. But Defendant's accident reconstruction expert, Dr. Peles,
testified that on the night of the accident the moon was below the horizon. Tr. at Apr. 24,
2019 at 45. The Court finds Peles more credible on this point.

1 52. Officer Milius provided similar testimony. While the other conditions did not increase
2 the risk, neither did they eliminate the risk of a one-light truck weaving through traffic at
3 100 mph on a dark night. Tr. at Apr. 22, 2019 at 75. Visibility weighed against continuing
4 the pursuit, and the other factors were neutral.

5 **f. Risk to the Public if Suspect Escaped.**

6 The truck clearly posed a risk to the public if the driver was not apprehended. Butler
7 had seen it drive dangerously in Tuba City and knew it had been in an accident. But within
8 a mile after the pursuit began on Highway 160, Butler knew he could not overtake the
9 truck. Therefore, continued pursuit would not eliminate the risk the truck presented to the
10 public if it was not apprehended, and the pursuit itself would only increase the risk. The
11 Court accepts Dr. Kirkham's opinion that a reasonable officer's focus would have shifted
12 to slowing down, backing off, and changing his conduct to encourage the truck to slow
13 down. See Tr. at Apr. 18, 2019 at 38, 49. This factor was at best neutral.

14 **g. Known or Ascertainable Identity of the Suspect.**

15 Within nine minutes of the pursuit's start, Butler knew the truck's owner and
16 suspected, correctly, that the driver was Kee Brown. As discussed above, this factor
17 weighed against continuing the pursuit.

18 **h. Suspect's Manner of Driving.**

19 The BIA Policy directs officers to assess several considerations in evaluating a
20 fleeing suspect's manner of driving. See Ex. 101 at 3.

21 Speed being driven: The truck's speed was over 100 mph.

22 Regard for other traffic: The truck's driver showed no regard for other traffic. He
23 blew through a stop sign in Tuba City, fled from an accident, drove at extremely high
24 speeds while weaving in and out of traffic, and nearly hit Officer Yellow as he turned onto
25 Highway 160.

26 Regard for traffic control devices: The truck disregarded the stop sign in Tuba City.
27 No evidence shows that traffic controls were present on Highway 160.

28

1 In short, Butler did not terminate the pursuit. Even if the Court were to accept
2 defense expert Katsaris’s testimony that a pursuit can be ended under the BIA Policy by
3 falling back 2.5 to 3 miles, Butler did not terminate.⁵ The Court finds that Butler breached
4 the BIA Policy’s standard of care by failing to terminate the pursuit when the risks posed
5 by continuing it outweighed the risk to the public from the truck driver’s escape or delayed
6 apprehension.⁶

7 **D. Causation.**

8 **1. Relevant Legal Standards.**

9 “Actual” or “but for” cause “exists if the defendant’s act helped cause the final result
10 and if that result would not have happened without the defendant’s act.” *Ontiveros v.*
11 *Borak*, 667 P.2d 200, 205 (Ariz. 1983). The defendant’s act “need not have been a large
12 or abundant cause of the final result” – liability exists “even if that conduct contributed
13 only a little to plaintiff’s injuries.” *Id.* (internal quotation marks omitted); *Dupray v. Jai*
14 *Dining Servs., Inc.*, 432 P.3d 937, 942-43 (Ariz. Ct. App. 2018) (citing *Ontiveros*,
15 reiterating that a “defendant is liable even if his conduct contributed ‘only a little’ to the
16 plaintiff’s injuries”).

17 A proximate cause of an injury is “that which, in a natural and continuous sequence,
18 unbroken by any efficient intervening cause, produces an injury, and without which the
19 injury would not have occurred.” *Cloud v. Pfizer Inc.*, 198 F. Supp. 2d 1118, 1138 (D.
20 Ariz. 2001) (quoting *Robertson v. Sixpence Inns of Am., Inc.*, 789 P.2d 1040, 1047 (Ariz.
21 1990)). In other words, a plaintiff ““must show some reasonable connection between

22
23 ⁵ Katsaris testified that to “immediately terminate the pursuit” as the policy requires
24 (Ex. 101 at 4), officers should “back[] off and creat[e] distance to allow the [suspect] to
25 slow down by not pressing [and] being directly behind him.” Tr. at Apr. 22, 2019 at
26 143-144. He stated that there was “some validity to the fact that the greater distance
[officers] create between the two vehicles would give [the suspect] a feeling of safety.” *Id.*
at 144. Katsaris testified that if an officer “showed that he was creating distance” by falling
back two and a half to three miles behind the suspect, then the officer would have followed
the BIA Policy. *Id.*

27 ⁶ Although Butler testified during trial and in his deposition that he terminated the
28 pursuit at MP 323, he did not state in his report of the incident or in his post-accident
interview that he terminated the pursuit. And Officer Yellow testified that Butler, who was
her supervisor, never told her the pursuit was terminated.

1 defendant’s act or omission and plaintiff’s damages or injuries.” *Garrett v. Woodle*, No.
2 CV-17-08085-PCT-BSB, 2018 WL 6110924, at *6 (D. Ariz. Nov. 21, 2018) (quoting
3 *Robertson*, 789 P.2d at 1047). Foreseeability of the potential harm “often determines
4 whether a defendant . . . ‘proximately caused injury to a particular plaintiff.’” *Moro*, 2011
5 WL 662925, at *4 (quoting *Gipson*, 150 P.3d at 231).

6 “An act that is the actual cause of injuries will also be the proximate cause unless
7 an intervening event supersedes the defendant’s liability for the injuries.” *Dupray*, 432
8 P.3d at 943. An event “is intervening if it has an independent origin for which the
9 defendant is not responsible, and superseding if it “was unforeseeable by a reasonable
10 person in the position of the original actor” and “looking backward, after the event, the
11 intervening act appears extraordinary.” *Id.* (quoting *Ontiveros*, 667 P.2d at 206); *see also*
12 *McMurtry v. Weatherford Hotel, Inc.*, 293 P.3d 520, 532 (Ariz. Ct. App. 2013) (“An
13 original actor may be relieved from liability for ‘the [injury] when, and only when, an
14 intervening act of another was unforeseeable by a reasonable person in the position of the
15 original actor[.]”).

16 **2. Analysis.**

17 Defendant argues that there is no evidence Brown knew he was being pursued by
18 Butler. The Court does not agree. Brown fled from Butler in Tuba City after Brown ran
19 the stop sign and Butler turned his vehicle, activated his emergency equipment, and began
20 to follow. When Butler found Brown a second time after he had caused the hit-and-run
21 accident, Brown fled again. With Butler directly behind him and Yellow at his side, their
22 lights and sirens fully activated, Brown drove aggressively to get onto Highway 160,
23 almost hitting Yellow. Brown then increased his speed as Butler started to pursue him,
24 weaving in an out of traffic. The Court finds by a preponderance of the evidence that
25 Brown fled from Butler.⁷

26
27
28 ⁷ This finding is consistent with the BIA Policy, which identifies reckless driving, accelerating above the speed limit, running traffic controls, and weaving as indicia of flight and an “active[] attempt to elude the officer.” *See* Ex. 101 at 2 (§ 2-24-02).

1 The Court also finds that Brown continued to flee from Butler until he hit the
2 Hirayama family. Evidence supporting this finding includes the following: Butler never
3 turned off his emergency equipment; Butler pursued Brown at an average speed of more
4 than 94 mph; Butler remained within 1.28 miles of Brown until moments before the crash;
5 Brown drove at a high rate of speed for the full 24.6 miles; and Brown could see Butler's
6 lights in his rearview mirrors.⁸

7 The Court finds that Brown was fleeing from Butler at the point where he collided
8 with the Hirayama family. As noted, Defendant's expert, Dr. Peles, estimated that Butler
9 was only 1.28 miles behind Brown when Brown was at MP 345. Although it appears that
10 Brown lost sight of Butler at this point due to the road's left turn and the large mound of
11 earth, Brown was then only 1.6 miles – and, according to Peles, 56.4 seconds – from the
12 collision. No evidence suggests that this distance or time was sufficient for Brown to
13 conclude that Butler no longer was following him. To the contrary, the only evidence on
14 this issue was presented by defense expert Katsaris and suggested that a distance of 2.5 to
15 3 miles was required before the effects of a pursuit would cease. At the point of impact,
16 Peles places Butler just 1.5 miles behind Brown. *See* Tr. at Apr. 24, 2019 at 39-41. His

17
18 ⁸ That Butler's lights could be seen for at least two miles on this clear, dark night is
19 demonstrated by the fact that Tomohiro saw the lights from two miles away just before the
20 crash. Dr. Peles opined that at this point Butler was at MP 344.8 and Tomohiro was at
21 MP 346.8.

22 Defendant contends that there is no evidence the truck had rearview mirrors. But
23 the Court finds by a preponderance of the evidence that it did, based on the following
24 evidence: Dr. Kirkham testified that the law requires such mirrors, that rearview mirrors
25 are standard equipment on a Ford F150, and that there is a statistical probability that the
26 truck had mirrors. Additionally, Brown sped away from Butler at the stop sign, at the
27 T-junction, and on Highway 160, all suggesting he could see Butler's police unit and lights
28 in his rearview mirrors.

29 Defendant argued at trial that Plaintiff committed spoliation of evidence when she
30 failed to preserve the truck and notify Defendant that she planned to inspect it, thereby
31 depriving Defendant of the chance to determine whether the truck had mirrors. *See* Tr. at
32 Apr. 24, 2019 at 106; *see also* Doc. 187-1 at 33. Defendant asks that the Court draw an
33 adverse inference against Plaintiff – presumably that the truck had no mirrors. But adverse
34 inferences based on spoliation of evidence generally require some showing of culpability
35 on the part of the alleged spoliator. *See Surowiec v. Capital Title Agency, Inc.*, 790 F.
36 Supp. 2d 997, 1010 (D. Ariz. 2011); *c.f.* Fed. R. Civ. P. 37(e)(2). Defendant has made no
37 showing that Plaintiff acted culpably in failing to preserve the truck. Nor has Defendant
38 presented evidence that Plaintiff controlled the truck and had power to preserve it.

1 distance from Brown likely had increased from the earlier 1.28 miles because Butler
2 slowed to 40 mph as he passed Indian Route 6011.

3 Butler did not cause Brown to swerve into oncoming traffic at MP 346.6 where he
4 hit the victims. But a preponderance of the evidence shows that Brown would not have
5 been at MP 346.6, travelling between 92 and 100 mph (according to both sides' experts),
6 without the extended high-speed pursuit by Butler. This is enough to find that, but for
7 Butler's pursuit, Brown would not have hit the Hirayama family, and that the collision was
8 a foreseeable and proximate consequence of the pursuit that caused Brown to flee.

9 Defendant argues with some force that Brown chose to drive drunk, chose to break
10 the law, chose to flee from police, and crossed the center line and hit the Hirayama family.
11 All of this is true. But the Court cannot conclude that Brown was the only one at fault.
12 The BIA Policy itself recognizes that police pursuits are a use of force, can be very
13 dangerous to the public, and should be terminated when the risk to the public of continuing
14 the pursuit outweighs the risk to the public of letting the suspect flee. Failure to terminate
15 a pursuit in such circumstances contributes to the resulting harm.

16 Defendant argues that Brown's intoxicated conduct was a superseding event, but
17 the Court cannot conclude that it was "unforeseeable by a reasonable person" in Butler's
18 position. *Dupray*, 432 P.3d at 943. The sergeant had good reasons to suspect the driver of
19 the truck was intoxicated, including his running of the stop sign in Tuba City, his
20 hit-and-run accident, his reckless driving when he almost hit Officer Yellow, and his
21 high-speed weaving in and out of traffic on Highway 160. Nor can the Court find that,
22 "looking backward, after the event, the intervening act appears extraordinary." *Id.* Sadly,
23 the truck driver's reckless acts were quite foreseeable a few minutes into the pursuit. And
24 the BIA Policy's specific considerations for engaging in and continuing a
25 pursuit – including its instruction that in most cases officers should discontinue trying to
26 stop a fleeing vehicle – confirms that the risks were foreseeable.

27 Defendant also argued that Brown's inability to see Butler during the final minute
28 before the crash was sufficient to break the causal chain. But even if Butler's lights were

1 out of Brown’s field of vision for 56.4 seconds before the crash, as Peles calculated, the
2 Court cannot find that this short time period, after a 24-mile high-speed pursuit that lasted
3 more than 15 minutes, was sufficient to break the causal chain.

4 **E. Negligence and Wrongful Death Summary.**

5 Sergeant Butler had a duty to comply with the BIA Policy when conducting the
6 pursuit, breached that duty, and contributed to Plaintiff’s injury. Plaintiff has also shown
7 that Plaintiff suffered damages, which will be discussed below. Defendant accordingly is
8 liable to Plaintiff for negligence and wrongful death. *Quiroz*, 416 P.3d at 827-28.

9 **III. Damages.**

10 **A. The FTCA and Arizona Law.**

11 Arizona’s wrongful death statute provides that “[w]hen death of a person is caused
12 by wrongful act, neglect or default, . . . the person who . . . would have been liable if death
13 had not ensued shall be liable to an action for damages.” *Walsh v. Advanced Cardiac*
14 *Specialists Chartered*, 273 P.3d 645, 648 (Ariz. 2012) (quoting A.R.S. § 12-611). “The
15 statutory scheme directs that ‘the [trier of fact] shall give such damages as it deems fair
16 and just with reference to the injury resulting from the death to the surviving parties who
17 may be entitled to recover, and also having regard to the mitigating or aggravating
18 circumstances attending the wrongful act, neglect or default.’” *Id.* (quoting A.R.S.
19 § 12-613). “[W]rongful death damages are statutorily limited to injuries ‘resulting from
20 the death,’ § 12-613, which may include the decedent’s prospective earning capacity; the
21 loss of companionship, comfort, and guidance caused by the death; and the survivor’s
22 emotional suffering, but not the decedent’s own pain and suffering.” *Walsh*, 273 P.3d at
23 648 (citing cases).

24 **B. R.H.’s Economic Loss.**

25 Tomohiro’s death deprived R.H. of the economic support she would have received.
26 Plaintiff adopted the testimony of Defendant’s expert on economic loss, Paul Bjorkland,
27 and sought \$354,000 for lost economic support. Defendant argued that R.H. was entitled
28

1 to only \$332,000. Plaintiff also sought \$173,919.34 for R.H.'s medical expenses, which
2 Defendant conceded were reasonable and medically necessary.

3 **1. Paul Bjorkland's Opinion.**

4 Bjorkland proposed two figures for R.H.'s total economic injury from Tomohiro's
5 lost support between ages 9 and 18 – \$248,145 (about \$27,500 a year) and \$342,037 (about
6 \$38,000 a year). *See* Tr. at Apr. 19, 2019 at 30-31. He calculated the first figure based on
7 the assumption that the Hirayama family would have returned to Japan after Tomohiro's
8 work in Illinois ended, eliminating Tomohiro's "ex-pat" benefits, and Tomohiro would
9 have provided economic support to R.H. only until she was 18, the legal age of majority in
10 Arizona. The second figure was based on Tomohiro's increased annual income if the
11 Hirayama family remained in the United States until R.H. was 18 and received the ex-pat
12 benefits in addition to wages. Both figures relied on Department of Agriculture statistics
13 on the costs to raise a child at given incomes, and both accounted indirectly for income
14 taxes Tomohiro would have paid.

15 **2. Discussion.**

16 The Court finds it is more likely that the Hirayama family would have returned to
17 Japan after Tomohiro completed his contract in the United States. Tomohiro had
18 committed to five years in Illinois and had spent three or four years at the Netherlands
19 office before that, but the rest of his 28-year career with Yaskawa had been in Japan.
20 Sachiyo's parents and brother also live in Japan. The Court will use Bjorkland's higher
21 annual figure for the remaining four years and one month the family would have lived in
22 Illinois, and the lower annual figure for when the family would have lived in Japan.

23 In determining the number of years Tomohiro would have provided for R.H., the
24 Court will use Japan's age of majority of 20 years, not Arizona's age of 18. This approach
25 comports with the assumption that the Hirayamas would have returned to Japan and
26 followed its customs.

27 Defendant argued that the FTCA requires the Court to use Arizona's age of
28 majority, but the Court does not agree. The FTCA directs the Court to apply Arizona's

1 substantive law, stating that a defendant may be liable to the extent “a private person[]
2 would be liable to the claimant in accordance with the law of the place where the act or
3 omission occurred.” 28 U.S.C. § 1346(b)(1); *see also Delta Savings Bank*, 265 F.3d at
4 1024-25. Arizona’s wrongful death statute calls for damages that are “fair and just with
5 reference to the injury resulting from the death to the surviving parties.” A.R.S. § 12-613.

6 An award of damages requires a factual determination – how much R.H. lost.
7 Defendant cites no case suggesting that an Arizona court would disregard the length of
8 time a father customarily would support his daughter, and certainly no case to suggest that
9 Arizona’s age of majority somehow trumps the customs a Japanese family would have
10 followed. Nor does § 12-613 limit a surviving party’s recovery to the cultural and legal
11 norms of Arizona – it calls for fair and just damages. *See Ahmad v. State*, 432 P.3d 932,
12 936 (Ariz. Ct. App. 2018) (“Wrongful death is a statutory cause of action, and the statutory
13 scheme provides a very broad base for the measure of damages.” (citations and quotation
14 marks omitted)); *Massara v. United States*, No. CV-13-00269-TUC-BPV, 2015 WL
15 12516695, at *7 (D. Ariz. Apr. 7, 2015) (wrongful death damages are those the trier of fact
16 “deems fair and just with reference to the injury resulting from the death”).

17 Defendant also asserted that R.H.’s economic loss was mitigated by the care she has
18 received from her grandparents. But Arizona’s wrongful death statute references “the
19 mitigating or aggravating circumstances attending the wrongful act,” § 12-613, not
20 mitigating circumstances attending the care a survivor receives after the loss. The statute’s
21 text imposes no burden on Plaintiff to disprove mitigation as Defendant seems to suggest.
22 *See* §§ 12-612, 12-613.

23 Based on Bjorkland’s suggested figures, the annual amount spent on R.H.’s care
24 from Tomohiro’s higher, ex-pat salary would have been \$38,004.11. The lower annual
25 amount of her care after a return to Japan would have been \$27,571.67.⁹

27
28 ⁹ The Court arrived at these figures by taking Bjorkland’s total damages
figures – \$248,135 and \$342,037 – and dividing by nine, which is the number of years for
which he calculated R.H.’s total economic loss. *See* Tr. at Apr. 19, 2019 at 31.

1 R.H. will reach majority in Japan on August 24, 2024. The accident occurred on
2 March 28, 2014. Thus, Tomohiro died ten years and five months before the date on which
3 he would have stopped providing financial support to R.H. Four years and one month at
4 the higher annual care figure totals \$155,183.45 – the amount Tomohiro would have been
5 spent on R.H.’s care in the United States. The remaining six years and four months in
6 Japan, at the lower annual care figure, would total \$174,619.88. Thus, the total economic
7 loss to R.H. from age 9 to age 20 is \$329,803.33.¹⁰ This amount, plus \$173,919.34 in
8 R.H.’s medical expenses, results in a total award of \$503,722.67 in economic damages.

9 **C. R.H.’s Non-Economic Loss.**

10 Plaintiff sought \$10 million for R.H.’s pain and suffering and the loss of her parents’
11 care, companionship, guidance, and love. Plaintiff did not request non-economic damages
12 for R.H.’s loss of Yuki. Defendant suggested \$300,000 for R.H.’s pain and suffering and
13 \$1.5 million for the wrongful deaths of her family.

14 “The wrongful death statute has been liberally construed to allow damages for
15 ‘intangible[s] as to which there can be no unanimity of opinion[.]’” *Frank v. Sup. Ct. of*
16 *State of Ariz., in & for Maricopa Cty.*, 722 P.2d 955, 957 (Ariz. 1986) (collecting cases).
17 “[A]lthough inherently uncertain, wrongful death damages include the loss of family[]
18 love, affection, companionship, consortium, personal anguish, sorrow, suffering, pain and
19 shock[.]” *Thomas*, 2009 WL 792314, at *2 (citing *Lueck*, 535 P.2d at 611-12; *Kemp*, 442
20 P.2d at 868; *Salinas*, 407 P.2d at 133-34); *see also Ahmad*, 432 P.3d at 934-37 (affirming
21 jury’s award of \$30 million dollars under § 12-613 where, during a police pursuit, the
22 fleeing suspect killed plaintiffs son and jury apportioned 5% of fault to state).

23 R.H.’s only remaining family members are her maternal grandfather and
24 grandmother, her maternal uncle, and her paternal grandmother who is in assisted living.

25
26 _____
27 ¹⁰ The Court divided each annual figure by 12 to arrive at the monthly amount spent
28 on R.H.’s care, and then multiplied the monthly amount by the appropriate number of
months to arrive at the total amount spent on care under each of Tomohiro’s two salary
conditions.

1 See Ex. 146. Her surviving family members are much older than her, and she faces the
2 prospect of losing several of them before she reaches majority.

3 R.H. is maturing through adolescence without her mother and father’s affection,
4 guidance, and enriching companionship. R.H. appears to be well-loved by her
5 grandparents, but her loss is vast, especially at this point in her young life when growing
6 children need the care and instruction of their parents. The evidence was uncontroverted
7 that the Hirayama family was close and loving, and that R.H. held a special space in the
8 family dynamic.

9 R.H. awoke from the head-on collision surrounded by the bodies of her parents and
10 brother and in extreme pain. She had a perforated stomach and several fractured bones,
11 and had to undergo emergency surgery. Months of recovery followed. For the wrongful
12 deaths and loss of companionship, comfort, love, affection, and guidance of her parents,
13 and for her pain and suffering, the Court finds R.H.’s loss is \$10 million.

14 **D. Economic Loss to Yuki’s Estate.**

15 Plaintiff adopted Bjorkland’s testimony on economic loss to Yuki’s estate.
16 Bjorkland testified that a reasonable figure for loss to Yuki’s estate for his future earnings,
17 accounting for income taxes, was \$525,000. Tr. at Apr. 19, 2019 at 40. Bjorkland’s
18 calculation was based on certain assumptions, including that Yuki would attain a bachelor’s
19 degree. The Court finds it more likely than not that Yuki would have attended college as
20 the son of college-educated and successful parents. The Court will adopt Bjorkland’s
21 figure of \$525,000 as the damage to Yuki’s estate from his untimely death.

22 **E. Apportionment.**

23 The Uniform Contribution Among Tortfeasors Act (“UCATA”), adopted in
24 Arizona, “contemplates and permits the naming of nonparties whose alleged fault the trier
25 of fact may consider in apportioning liability.” *Cramer v. Starr*, 375 P.3d 69, 73 (Ariz.
26 2016) (quoting A.R.S. § 12-2506(B) and citing Ariz. R. Civ. P. 26(b)(5)). Defendant has
27 named Brown as a nonparty at fault and Plaintiff has conceded that UCATA applies in this
28

1 FTCA action. Plaintiff seeks an allocation of 75-80% fault to Butler. Defendant seeks an
2 allocation of 10% to Butler.

3 Kee Brown was the primary cause of the accident. He chose to drive intoxicated
4 and flee from a police officer. He crossed the center line and hit the Hirayama family
5 head-on. Butler contributed to the accident, but the Court finds that R.H.'s injuries and the
6 deaths of her family were caused predominantly by Brown. The Court allocates 90% of
7 the fault to Kee Brown and 10% to Defendant.

8 **IV. Negligent Infliction of Emotional Distress.**

9 "Negligent infliction of emotional distress requires that the plaintiff witness an
10 injury to a closely related person, suffer mental anguish that manifests itself as a physical
11 injury, and be within the zone of danger so as to be subject to an unreasonable risk of bodily
12 harm created by the defendant." *Guerra v. State*, 348 P.3d 423, 426 (Ariz. 2015) (quoting
13 *Villareal v. Ariz. Dep't of Transp.*, 774 P.2d 213, 220 (1989)).

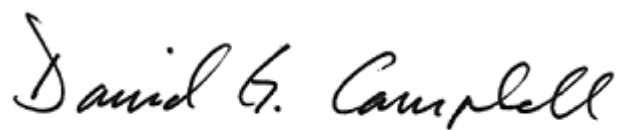
14 R.H. was seriously injured in the accident, but Plaintiff presented no evidence that
15 her mental anguish manifested itself as a physical injury. *Guerra*, 348 P.3d at 426. The
16 Court finds no liability on this claim.

17 **V. Conclusion.**

18 R.H. suffered damages of \$503,722 for economic loss and medical expenses and
19 \$10,000,000 for the loss of her parents and her pain and suffering. Yuki's estate suffered
20 \$525,000 in economic loss. Defendant is liable for 10% of the \$11,028,722 in total
21 damages, or \$1,102,872.

22 **IT IS ORDERED** that Defendant shall pay \$1,102,872 to Plaintiff. The Clerk of
23 Court is directed to enter judgment in favor of Plaintiff and against Defendant as set forth
24 in this order.

25 Dated this 16th day of May, 2019.

26
27 

28
David G. Campbell
Senior United States District Judge