

1 arrest, police found several items of contraband in Petitioner's car, which led to new charges
2 being filed against Petitioner in a new case (CR 2005-667). (*Id.* at 7.)

3 The State offered a plea agreement in which Petitioner would be sentenced to a total
4 of 9.25 years imprisonment between both cases.¹ (Dkt. 7, Ex. E at 18.) However, at the
5 change of plea hearing on January 24, 2006, Petitioner was unable to provide a factual basis
6 for one charge in the plea agreement: possession of a deadly weapon by a prohibited
7 possessor. (Dkt. 7, Ex. E at 28-29, Ex. F; Dkt. 1-2 at 3.) After the prosecutor explained the
8 concept of constructive possession, Petitioner indicated that he still did not understand. (Dkt.
9 7, Ex. D at 16, Ex. F; Dkt. 1-2 at 3.) The court recessed to allow Petitioner to consult with
10 his attorney. (Dkt. 7, Ex. D at 16, Ex. E at 29, Ex. F; Dkt. 1-2 at 3.) When proceedings
11 resumed, Petitioner was still unable to provide a sufficient factual basis for the plea. (Dkt.
12 7, Ex. D at 17, Ex. F.) The trial court advised Petitioner that he could re-schedule his change
13 of plea hearing for January 31, 2006, and set a trial date of February 8, 2006. (Dkt. 7, Ex.
14 F.) When trial counsel indicated a scheduling conflict with the morning of January 31, 2006,
15 the trial court expressed its willingness to find another time on January 31 to schedule a
16 hearing if Petitioner wanted to enter a plea. (*Id.*) The trial court concluded “[w]e either
17 will or we won’t, and Mr. Beale, I will either see you on the 31st or the 8th of February.’ At
18 that point it was the Court’s understanding that the matter would be tried if no plea was
19 entered on January 31, 2006.” (*Id.*) No change of plea hearing occurred, the State withdrew
20 the plea offer and the matter proceeded to trial on February 8, 2006. (Dkt. 7, Exs. A, F.)
21 Petitioner attempted to accept the plea agreement on the morning of trial, but the prosecutor
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24 ¹ Respondents were not able to locate a copy of the plea agreement initially offered in
25 Petitioner’s case, nor were they able to locate the transcript from the January 24, 2006 change of
26 plea hearing. (Dkt. 7 at 3 nn.1-2.) The facts regarding Petitioner’s change of plea proceedings as
27 stated herein are taken from the minute entries and transcripts from the trial court’s consideration
28 of Petitioner’s PCR Petition and the Court of Appeals’ decision denying Petitioner’s petition for
review. Some correspondence in the record before this Court suggests that the sentence offered in
the plea agreement was 9 years, not 9.25. (Dkt. 7, Ex. J at Exs. C, D.)

1 had withdrawn the offer.² (Dkt. 1-2 at 3.)

2 After a two-day trial in CR 2004-391, a jury found Petitioner guilty of possession of
3 a dangerous drug and possession of drug paraphernalia. (Dkt. 7, Ex. B at 25-26.) At trial,
4 Petitioner continued to dispute the charge that he possessed the weapons as a prohibited
5 possessor; the jury agreed and acquitted Petitioner of the weapons charge. (*Id.*, Ex. F.)
6 Petitioner was sentenced to the presumptive terms of 4.5 and 1.75 years imprisonment, to be
7 served concurrently with each other and with the sentences imposed on Petitioner in CR-
8 2005-667. (Dkt. 1-2 at 2.) Petitioner entered into a plea agreement in CR-2005-667 wherein
9 the sentences in that case would run concurrently to the sentences in CR-2004-391. (Dkt.
10 7, Ex. G at 5.) On April 11, 2006, Petitioner was sentenced to a total of 15 years
11 imprisonment in CR 2005-667. (*Id.*)

12 Petitioner filed a petition for post-conviction relief (PCR) pursuant to Arizona Rule
13 of Criminal Procedure 32 encompassing both CR-2004-391 and CR-2005-667. (Dkt. 1-2 at
14 2; Dkt. 7, Ex. J.) In his PCR Petition, Petitioner presented two, interrelated claims for relief:
15 (1) trial counsel was ineffective for failing to adequately communicate the terms of the
16 State's first plea offer; and (2) trial counsel was ineffective in advising Petitioner to accept
17 the second plea offer. (Dkt. 7, Ex. J.) On January 15 and 25, 2008, the trial court held an
18 evidentiary hearing on Petitioner's PCR Petition. (*Id.*, Exs. D, E.) On February 14, 2008,
19 the trial court denied the petition. (*Id.*, Ex. F.)

20 Petitioner filed a petition for review by the Arizona Court of Appeals. In his petition
21 for review, Petitioner presented three claims for relief relevant to CR-2004-391: (1) trial
22 counsel was ineffective for failing to adequately communicate the terms of a plea offer that
23 would have resolved CR-2004-391 and CR-2005-667; (2) trial counsel was ineffective for
24 failing to contact the prosecutor prior to the day of trial to convey Petitioner's desire to
25 accept the plea offer; and (3) the trial court abused its discretion by implicitly concluding that

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27 ² According to Petitioner's PCR Petition, on the morning of trial, counsel met in
28 chambers and heard argument from defense counsel concerning defendant's motion to enforce the
plea agreement; the court denied the motion. (Dkt. 7, Ex. I at 5-6.)

1 the state had not been estopped from withdrawing the plea agreement. (Dkt. 1-2 at 3-4; Dkt.
2 7, Exs. K, M.) The Court of Appeals denied the petition for review in a memorandum
3 decision filed on February 5, 2009. (Dkt. 7, Ex. K.)

4 DISCUSSION

5 On April 30, 2009, Petitioner filed the instant Petition for Writ of Habeas Corpus, in
6 which he presents two claims for relief:

7 **Claim 1:** Petitioner’s trial counsel was ineffective because he (a) failed to adequately
8 communicate the terms of a plea offer that would have resolved CR-2004-391 and
9 CR-2005-667; and (b) failed to contact the prosecutor prior to the day of trial to convey
10 Petitioner’s desire to accept the plea offer;³ and

11 **Claim 2:** The trial court abused its discretion by implicitly concluding that the state
12 had not been estopped from withdrawing the plea agreement.

13 (Dkt. 1 at 6-7). Petitioner has failed to exhaust Claims 1(b) and 2. Claim 1(a) is without
14 merit.

15 **A. Exhaustion**

16 Ordinarily, before a federal court will consider the merits of a habeas petition, the
17 petitioner must exhaust the remedies available to him in state court. 28 U.S.C.
18 §2254(b)(1)(A); *Picard v. Connor*, 404 U.S. 270, 275 (1971). First enunciated in *Ex parte*
19 *Royall*, 117 U.S. 241 (1886), the exhaustion requirement is designed “not to create a
20 procedural hurdle on the path to federal habeas court, but to channel claims into an
21 appropriate forum, where meritorious claims may be vindicated and unfounded litigation
22 obviated before resort to federal court.” *Keeney v. Tamayo-Reyes*, 504 U.S. 1, 10 (1992).
23 The requirement is grounded in principles of comity, and reflects a desire to protect the state
24 courts’ role in the enforcement of federal law. *Castille v. Peoples*, 489 U.S. 346, 349 (1989)
25 (citation omitted). The requirement is also based on a pragmatic consideration that fully

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27 ³ In Claim 1, Petitioner incorporates by reference the ineffective assistance of counsel
28 claims presented in his petition for review by the Arizona Court of Appeals. (Dkt. 1 at 6.)

1 exhausted claims will usually be accompanied by a complete factual record once they reach
2 federal court. *Rose v. Lundy*, 455 U.S. 509, 519 (1982).

3 A petitioner must exhaust his claims by fairly presenting them to the state’s highest
4 court, either through a direct appeal or collateral proceedings. *See id.* at 519. A petitioner
5 also must have presented his claim in a procedural context in which its merits will be
6 considered. *See Castille*, 489 U.S. at 351. A habeas petitioner’s claims may be precluded
7 from federal review on exhaustion grounds in either of two ways. First, a claim may be
8 procedurally defaulted in federal court if it was actually raised in state court but found by that
9 court to be defaulted on state procedural grounds. *See Coleman v. Thompson*, 501 U.S. 722,
10 729-30 (1991). Second, the claim may be procedurally defaulted in federal court if the
11 petitioner failed to present the claim in a necessary state court and “the court to which the
12 petitioner would be required to present his claims in order to meet the exhaustion
13 requirement would now find the claims procedurally barred.” *Id.* at 735 n.1. If a petitioner
14 has procedurally defaulted a claim in state court, a federal court will not review the claim
15 unless the petitioner shows “cause and prejudice” for the failure to present the constitutional
16 issue to the state court, or makes a colorable showing of actual innocence. *See Gray v.*
17 *Netherland*, 518 U.S. 152, 162 (1996); *Sawyer v. Whitley*, 505 U.S. 333, 337 (1992); *Murray*
18 *v. Carrier*, 477 U.S. 478, 485 (1986).

19 **i. Petitioner was not required to present his claims to the Arizona Supreme**
20 **Court**

21 Respondents argue that Petitioner has failed to exhaust his claims because he did not
22 file a petition for review by the Arizona Supreme Court. This argument is without merit.

23 Respondents’ argument arises from the statutory requirement that a petitioner exhaust
24 “the remedies **available** in the courts of the State,” 28 U.S.C. § 2254(b)(1)(A) & (c), which
25 requires giving state courts a “fair opportunity to act,” *O’Sullivan v. Boerckel*, 526 U.S. 838,
26 844 (1999). In *Swoopes*, the Ninth Circuit held that, in cases not carrying a life sentence or
27 the death penalty, “claims of Arizona state prisoners are exhausted for purposes of federal
28 habeas once the Arizona Court of Appeals has ruled on them.” *Swoopes v. Sublett*, 196 F.3d

1 1008, 1010 (9th Cir. 1999). Respondents submit that *Swoopes* was incorrectly decided and
2 has been implicitly overruled by more recent case law. (Dkt. 7 at 6.)

3 In support of their argument, Respondents cite *Baldwin v. Reese*, 541 U.S. 27 (2004),
4 and *O’Sullivan v. Boerckel*. In *Baldwin*, a case appealed from the Ninth Circuit, the Supreme
5 Court addressed the question of what constitutes notice of the federal nature of a claim
6 sufficient to satisfy the fair presentment requirement of exhaustion. In laying the
7 groundwork for its decision, the Supreme Court stated that “[t]o provide the State with the
8 necessary ‘opportunity,’ the prisoner must ‘fairly present’ his claim in each appropriate state
9 court (including a state supreme court with powers of discretionary review), thereby alerting
10 that court to the federal nature of the claim.” 541 U.S. at 29 (citations omitted).

11 *Swoopes* was decided on remand to the Ninth Circuit for consideration in light of the
12 Supreme Court’s decision in the *O’Sullivan* case. In *Swoopes*, the Ninth Circuit, just like the
13 *Baldwin* court, began by reiterating the general rule stated in *O’Sullivan* that, “in order to
14 satisfy the exhaustion requirement for federal habeas relief, state prisoners must file for
15 discretionary review in a state supreme court when that review is part of ordinary appellate
16 review.” *Swoopes*, 196 F.3d at 1009 (citing *O’Sullivan*, 526 U.S. at 843-48). Further, the
17 fact that a state employs a discretionary review system does not, in itself, make state supreme
18 court review “unavailable.” *Id.* (citing *O’Sullivan*, 526 U.S. at 848.) The court recognized,
19 however, that the Supreme Court had “acknowledged an exception to the exhaustion
20 requirement,” when a State provides that a specific remedy is unavailable. *Id.* (quoting
21 *O’Sullivan*, 526 U.S. at 847).

22 The Ninth Circuit proceeded to assess Arizona’s discretionary review system. The
23 court cited two Arizona cases, *State v. Shattuck*, 140 Ariz. 582, 684 P.2d 154 (1984), and
24 *State v. Sandon*, 161 Ariz. 157, 777 P.2d 220 (1989), which made it clear that, “in cases not
25 carrying a life sentence or the death penalty, review need not be sought before the Arizona
26 Supreme Court in order to exhaust state remedies.” *Swoopes*, 196 F.3d at 1010. Thus, the
27 court concluded, “post-conviction review before the Arizona Supreme Court is a remedy that
28 is ‘unavailable’ within the meaning of *O’Sullivan*,” and unnecessary to exhaust state

1 remedies. *Id.* There is nothing in *Baldwin* that suggests, implicitly or explicitly, that this
2 analysis is flawed or that the holding has been overruled.

3 Also strongly suggestive of the continued vitality of *Swoopes* is that the Ninth Circuit
4 continues to cite the case for the very proposition Respondents suggest was overruled. In
5 *Castillo v. McFadden*, 399 F.3d 993 (9th Cir. 2005), the court stated that “[i]n cases not
6 carrying a life sentence or the death penalty, ‘claims of Arizona state prisoners are exhausted
7 for purposes of federal habeas once the Arizona Court of Appeals has ruled on them.’” *Id.*
8 at 998 n.3 (quoting *Swoopes*, 196 F.3d at 1010). At least one other circuit also has cited
9 *Swoopes* for this proposition without questioning its continuing validity. *See Lambert v.*
10 *Blackwell*, 387 F.3d 210, 233 (3rd Cir. 2004). In light of this analysis, Respondents’
11 argument that the reliability of the holding in *Swoopes* is questionable fails.

12 **ii. Petitioner failed to exhaust Claims 1(b) and 2**

13 Petitioner presented Claims 1(b) and 2 in his petition for review by the Arizona Court
14 of Appeals. However, Petitioner did not present either claim in his PCR Petition.
15 Submission of a claim for the first time to a state court on discretionary review does not
16 constitute fair presentation and does not satisfy the exhaustion requirement.⁴ *See Castille*,
17 489 U.S. at 351-52. If Petitioner were to return to state court now to litigate these claims,
18 they would be found waived and untimely under Rules 32.2(a)(3) and 32.4(a) of the Arizona
19 Rules of Criminal Procedure because they do not fall within an exception to preclusion.
20 Ariz. R. Crim. P. 32.2(b); 32.1(d)-(h). Therefore, these claims are technically exhausted but
21 procedurally defaulted.

22 Claims 1(b) and 2 are procedurally defaulted and barred from review in this Court,
23 absent a showing of legitimate cause for the failure to properly exhaust in state court and
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25 ⁴ In addition, Petitioner did not present Claim 2 as a federal claim in his petition for review,
26 and the Court of Appeals did not analyze the claim under federal law. A claim is not “fairly
27 presented” for purposes of exhaustion unless the petitioner has described the operative facts and the
28 federal legal theory on which his claim is based so that the state courts have a fair opportunity to
apply controlling legal principles to the facts bearing upon his constitutional claim. *Anderson v.*
Harless, 459 U.S. 4, 6 (1982); *Picard v. Connor*, 404 U.S. 270, 277-78 (1971).

1 prejudice arising from the alleged constitutional violation, or that a fundamental miscarriage
2 of justice would result if the claim were not heard on the merits in federal court. *See*
3 *Coleman v. Thompson*, 501 U.S. 722, 735 n.1 (1991). Petitioner has not alleged either cause
4 and prejudice or a fundamental miscarriage of justice to overcome the default.

5 **B. Merits**

6 **i. Legal Standard**

7 The Antiterrorism and Effective Death Penalty Act (AEDPA) established a
8 “substantially higher threshold for habeas relief” with the “acknowledged purpose of
9 ‘reducing delays in the execution of state and federal criminal sentences.’” *Schriro v.*
10 *Landrigan*, 550 U.S. 465, 473-74 (2007) (quoting *Woodford v. Garceau*, 538 U.S. 202, 206
11 (2003)). The AEDPA’s “‘highly deferential standard for evaluating state-court rulings’ . . .
12 demands that state-court decisions be given the benefit of the doubt.” *Woodford v. Visciotti*,
13 537 U.S. 19, 24 (2002) (per curiam) (quoting *Lindh v. Murphy*, 521 U.S. 320, 333 n.7
14 (1997)).

15 Under the AEDPA, a petitioner is not entitled to habeas relief on any claim
16 “adjudicated on the merits” by the state court unless that adjudication:

17 (1) resulted in a decision that was contrary to, or involved an unreasonable
18 application of, clearly established Federal law, as determined by the Supreme
Court of the United States; or

19 (2) resulted in a decision that was based on an unreasonable determination of
20 the facts in light of the evidence presented in the State court proceeding.

21 28 U.S.C. § 2254(d). The relevant state court decision is the last reasoned state decision
22 regarding a claim. *Barker v. Fleming*, 423 F.3d 1085, 1091 (9th Cir. 2005) (citing *Ylst v.*
23 *Nunnemaker*, 501 U.S. 797, 803-04 (1991)); *Insyxiengmay v. Morgan*, 403 F.3d 657, 664
24 (9th Cir. 2005).

25 “The threshold question under AEDPA is whether [the petitioner] seeks to apply a rule
26 of law that was clearly established at the time his state-court conviction became final.”
27 *Williams v. Taylor*, 529 U.S. 362, 390 (2000). Therefore, to assess a claim under subsection
28 (d)(1), the Court must first identify the “clearly established Federal law,” if any, that governs

1 the sufficiency of the claims on habeas review. “Clearly established” federal law consists
2 of the holdings of the Supreme Court at the time the petitioner’s state court conviction
3 became final. *Williams*, 529 U.S. at 365; *see Carey v. Musladin*, 549 U.S. 70, 74 (2006);
4 *Clark v. Murphy*, 331 F.3d 1062, 1069 (9th Cir. 2003).

5 The Supreme Court has provided guidance in applying each prong of § 2254(d)(1).
6 The Court has explained that a state court decision is “contrary to” the Supreme Court’s
7 clearly established precedents if the decision applies a rule that contradicts the governing law
8 set forth in those precedents, thereby reaching a conclusion opposite to that reached by the
9 Supreme Court on a matter of law, or if it confronts a set of facts that is materially
10 indistinguishable from a decision of the Supreme Court but reaches a different result.
11 *Williams*, 529 U.S. at 405-06; *see Early v. Packer*, 537 U.S. 3, 8 (2002) (per curiam).

12 Under the “unreasonable application” prong of § 2254(d)(1), a federal habeas court
13 may grant relief where a state court “identifies the correct governing legal rule from [the
14 Supreme] Court’s cases but unreasonably applies it to the facts of the particular . . . case” or
15 “unreasonably extends a legal principle from [Supreme Court] precedent to a new context
16 where it should not apply or unreasonably refuses to extend that principle to a new context
17 where it should apply.” *Williams*, 529 U.S. at 407. For a federal court to find a state court’s
18 application of Supreme Court precedent “unreasonable,” the petitioner must show that the
19 state court’s decision was not merely incorrect or erroneous, but “objectively unreasonable.”
20 *Id.* at 409; *Landrigan*, 550 U.S. at 473; *Visciotti*, 537 U.S. at 25.

21 Under the standard set forth in § 2254(d)(2), habeas relief is available only if the state
22 court decision was based upon an unreasonable determination of the facts. *Miller-El v.*
23 *Dretke*, 545 U.S. 231, 240 (2005) (*Miller-El II*). A state court decision “based on a factual
24 determination will not be overturned on factual grounds unless objectively unreasonable in
25 light of the evidence presented in the state-court proceeding.” *Miller-El*, 537 U.S. 322, 340
26 (2003) (*Miller-El I*); *see Taylor v. Maddox*, 366 F.3d 992, 999 (9th Cir. 2004). In
27 considering a challenge under § 2254(d)(2), state court factual determinations are presumed
28 to be correct, and a petitioner bears the “burden of rebutting this presumption by clear and

1 convincing evidence.” 28 U.S.C. § 2254(e)(1); *Landrigan*, 550 U.S. at 473-74; *Miller-El II*,
2 545 U.S. at 240.

3 **ii. Claim 1(a) is without merit**

4 In Claim 1(a), Petitioner argues that he received ineffective assistance of counsel
5 when his trial counsel failed to adequately communicate the terms of a plea offer (including
6 the element of constructive possession) that would have resolved CR-2004-391 and
7 CR-2005-667, thereby causing him to lose the favorable plea. The governing federal law
8 standard for claims of ineffective assistance of counsel is set forth in *Strickland v.*
9 *Washington*, 466 U.S. 668, 686 (1984), which recognizes a right to “effective assistance of
10 counsel” arising under the Sixth Amendment. The *Strickland* standard for ineffective
11 assistance of counsel has two components. A defendant must first demonstrate that counsel’s
12 performance was deficient, *i.e.*, that counsel made errors so serious that counsel was not
13 functioning as the “counsel” guaranteed a defendant by the Sixth Amendment. 466 U.S. at
14 687. It requires the defendant to show that counsel’s conduct “fell below an objective
15 standard of reasonableness.” *Id.* at 687-88. Counsel’s performance is strongly presumed to
16 fall within the ambit of reasonable conduct unless petitioner can show otherwise. *Id.* at 689-
17 90. Second, a defendant must show that the mistakes made were “prejudicial to the defense,”
18 that is, the mistakes created a “reasonable probability that, but for [the] unprofessional
19 errors, the result of the proceeding would have been different.” *Id.* at 694.

20 Petitioner did not attempt to rebut any of the state courts’ factual findings, therefore,
21 they are presumed correct. 28 U.S.C. § 2254(e)(1). The PCR court found that Petitioner was
22 given a sufficient explanation of constructive possession. (Dkt. 7, Ex. F at 1.) Similarly, the
23 court of appeals stated that Petitioner admitted the prosecutor had explained constructive
24 possession during the change of plea hearing, and his counsel had reviewed constructive
25 possession with him during the recess. (Dkt. 7, Ex. K at 4.) Further, the court noted that trial
26 counsel discussed the plea agreement with Petitioner both the day before and the morning
27 of the change of plea hearing. (*Id.*) The PCR court concluded that Petitioner had sufficient
28 information to enter a plea that day or in the following week. (Dkt. 7, Ex. F at 1.) The court

1 of appeals cited both Petitioner's testimony during the evidentiary hearing, that he was
2 reluctant to accept a nine-year prison term, as well as trial counsel's statement that he had
3 detailed conversations regarding the plea with Petitioner and Petitioner's "main concern" was
4 the amount of prison time he was facing. (*Id.*, Ex. K at 4.)

5 These factual findings are not objectively unreasonable in light of the state court
6 record. For example, Petitioner testified, at the PCR evidentiary hearing, that trial counsel
7 reviewed each element of each charge with him, and that he had no hesitation about the plea
8 agreement after his counsel reviewed it with him the day before the hearing. (Dkt. 7, Ex. D
9 at 10-11, 15.) At the change of plea hearing, Petitioner told the court that he understood
10 everything in the plea agreement. (*Id.* at 16.) In light of these factual findings, it was
11 objectively reasonable for the court of appeals to conclude that trial counsel's performance
12 regarding the plea offer was not deficient.

13 CONCLUSION

14 Claims 1(b) and 2 are procedurally defaulted. Claim 1(a) does not warrant relief
15 under the AEDPA.

16 RECOMMENDATION

17 Based on the foregoing, the Magistrate Judge recommends the District Court enter an
18 order DISMISSING the Petition for Writ of Habeas Corpus.

19 Pursuant to Federal Rule of Civil Procedure 72(b)(2), any party may serve and file
20 written objections within 14 days of being served with a copy of the Report and
21 Recommendation. If objections are not timely filed, they may be deemed waived. If
22 objections are filed, the parties should use the following case number: **CV-09-248-TUC-**
23 **DCB.**

24 DATED this 5th day of January, 2010.

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D. Thomas Ferraro
United States Magistrate Judge