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6 **IN THE UNITED STATES DISTRICT COURT**
7 **FOR THE DISTRICT OF ARIZONA**
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9 Cleo Page,

10 Petitioner,

11 v.

12 Felipe Martinez,

13 Respondent.
14

No. CV-17-00121-TUC-EJM

ORDER

15 Pending before the Court is an Amended Petition for a Writ of Habeas Corpus filed
16 pursuant to 28 U.S.C. § 2241 by Cleo Page (“Petitioner”). (Doc. 7). Petitioner alleges that
17 pursuant to *Mathis v. United States*, 135 S. Ct. 2243 (2016), his prior conviction for
18 possession of a controlled substance with intent to sell (cocaine) under Nev. Rev. Stat. §
19 453.337 is no longer a predicate offense exposing him to the sentencing enhancement under
20 United States Sentencing Guidelines (“U.S.S.G.”) § 4B1.1 because § 453.337 “does not
21 qualify as a controlled substance offense under the categorical approach” in light of *Mathis*.
22 (Doc. 7 at 4). Petitioner requests this Court to order his immediate release from custody
23 and direct the sentencing court to order a hearing to determine if any further relief is
24 warranted. *Id.* at 9–10.

25 Respondent argues that the petition should be denied for several reasons. (Doc. 18).
26 First, Respondent argues that Petitioner’s § 2241 petition is actually a disguised 28 U.S.C.
27 § 2255 petition that must be brought in the court of conviction because Petitioner is
28 challenging his original sentence. (Doc. 18 at 4). Second, because Petitioner previously

1 filed a § 2255 petition in the court of conviction, this disguised § 2241 petition is actually
2 a second or successive § 2255 petition that must first be authorized by the Ninth Circuit
3 prior to filing it with the sentencing court. (Doc. 18 at 4). Finally, Respondent argues that
4 the petition does not fall within the narrow class of claims authorized under the “savings
5 clause” of § 2255. (Doc. 18 at 6). Respondent bases this argument on the assertion that
6 Petitioner did not (and still does not) lack an unobstructed procedural shot to present his
7 claims for relief and that the collateral attack on his prior sentencing enhancement does not
8 amount to a claim of actual innocence.

9 For the reasons discussed below, the Court finds that Petitioner did not lack an
10 unobstructed procedural shot to present his claim for relief prior to the Supreme Court’s
11 decision in Mathis. Mathis did not announce any new rule of law. Petitioner’s claim that
12 his underlying drug offense was broader than the generic offense and therefore unable to
13 be used as a predicate for a career-offender sentencing enhancement existed at the time of
14 his original § 2255 petition. Therefore, the Court will dismiss the petition.

15 I. FACTUAL AND PROCEDURAL BACKGROUND

16 A. The Proceedings in the Central District of California

17 The history of Petitioner’s underlying criminal offense is well summarized in the
18 District Court for the Central District of California’s denial of Petitioner’s first § 2255
19 petition:

20 On June 6, 2002, a federal grand jury returned an eight-count
21 indictment against Petitioner and eleven co-defendants,
22 charging them with crimes committed in connection to
23 violations of 21 U.S.C. §§ 846, 841(a)(1), conspiracy to
24 possess with intent to distribute and distribution of cocaine
base in the form of crack cocaine. Petitioner pleaded guilty to
the conspiracy count (count one) of the indictment on January
17, 2003.

25 On March 26, 2003, the United States Probation Office
26 released its Presentence Investigation Report (“PSR”) to the
27 parties. The PSR identified two prior felony convictions: (1)
28 on January 26, 1996, for possession of a controlled substance
with intent to sell in the Nevada 8th Judicial District, Case
Number C121157B, for which Petitioner was sentenced to
three years in state prison; and (2) on August 20, 1998, for
infliction of injury on spouse in the Riverside County Superior
Court, Case Number RIF76200, for which he was sentenced to

1 three years in state prison. Although Petitioner’s offense level
2 based on the amount of crack cocaine was 36, the PSR
3 recommended the offense level of 37, applying the level for a
4 career offender under United States Sentencing Guideline §
5 4B1.1. After applying a three-level reduction for acceptance of
6 responsibility, the PSR determined the applicable sentencing
7 guideline range was 262–327 months.

8 On July 14, 2003, this Court sentenced Petitioner to a 295-
9 month term of imprisonment, followed by a term of supervised
10 release of five years. Petitioner’s 295-month term of
11 imprisonment, which was in the middle of the guideline
12 sentencing range, was partly the result of his career offender
13 status. Petitioner subsequently appealed his conviction and the
14 Ninth Circuit affirmed the judgment. See *United States v.*
15 *Petitioner*, 112 F. App’x 568 (9th Cir. 2004).

16 On January 21, 2011, Petitioner filed a Motion for Retroactive
17 Application of Sentencing Guidelines to Crack Cocaine
18 Offense, Pursuant to 18 U.S.C. § 3582. After the Government
19 opposed, the Court held a hearing and denied the Motion for
20 Retroactive Application on May 23, 2011.

21 *Petitioner v. United States*, Case No. 5:13-cv-01502-VAP (C.D. Cal.) Doc. 8 at 2–3 (“C.D.
22 Cal. Doc.”) (internal docket citations omitted).

23 On August 22, 2013, Petitioner filed a timely § 2255 motion in the District Court
24 for the Central District of California in which he alleged that, in light of the Supreme
25 Court’s decision in *Descamps v. United States*, 570 U.S. 254 (2013), his prior California
26 conviction for violation of California Penal Code § 273.5(a) for Infliction of Injury on a
27 Spouse was no longer a prior violent crime that qualified him as a career offender under
28 U.S.S.G. § 4B1.1. (C.D. Cal. Doc. 1). Petitioner based this claim on the assertion that the
California statute was categorically broader than the generic offense and requested that the
court vacate his sentence and resentence him without the career offender enhancement.
(C.D. Cal. Doc. 1 at 4–5). The district court denied Petitioner’s petition on December 23,
2013. (C.D. Cal. Doc. 8). The court reasoned that because the Ninth Circuit had
consistently held that a conviction under § 273.5(a) of the California Penal Code qualified
as a crime of violence and warranted sentencing enhancement under the U.S.S.G.,
Descamps did not apply to Petitioner’s case. (C.D. Cal. Doc. 8 at 7:9–27). Petitioner did
not appeal that decision. *Petitioner v. United States*, Case No. 5:16-cv-01371-VAP (C.D.

1 Cal.) Doc. 1 at 3 (“C.D. Cal. II Doc.”) (checking the box for “no” to the question of whether
2 Petitioner appealed the 2014 denial of his first petition under § 2255).

3 On June 24, 2016, Petitioner filed another § 2255 motion in the Central District of
4 California. (C.D. Cal. II Doc. 1). Petitioner once again challenged the application of the
5 career offender enhancement he received in his 2003 sentencing, this time claiming that
6 the Supreme Court’s decision in Johnson v. United States, 135 S. Ct. 2551 (2015), made
7 his California conviction for Infliction of Injury on a Spouse no longer a crime of violence
8 under U.S.S.G. § 4B1.1. (C.D. Cal. II Doc. 1 at 5). Petitioner therefore claimed that he was
9 ineligible to receive the career offender enhancement and requested that the court vacate
10 his sentence and resentence him without the enhancement. (C.D. Cal. II Doc. 1 at 13). The
11 Government opposed the petition. (C.D. Cal II Doc. 5). Petitioner subsequently wrote a
12 letter to the court stating that he was voluntarily withdrawing the petition, which the court
13 construed as a request for voluntary dismissal even though it was an improper
14 communication. (C.D. Cal. II Docs. 6, 7). The court ordered Petitioner to show cause in
15 writing for the dismissal. (C.D. Cal. II Doc. 8). Without any further action taken by
16 Petitioner, the court dismissed the case without prejudice for failure to prosecute. (C.D.
17 Cal. II Doc. 10).

18 **B. The Instant Petition**

19 On April 27, 2017, Petitioner filed his pro se Amended Petition for Writ of Habeas
20 Corpus pursuant to § 2241 in this Court, once again challenging the sentencing
21 enhancement he received as a career offender. (Doc. 7). The crux of Petitioner’s argument
22 is that the Supreme Court’s decision in Mathis makes his prior state “conviction for
23 possession of a controlled substance with intent to sell (cocaine) under Nev. Rev. Stat. §
24 453.337 no longer” a predicate offense under U.S.S.G. § 4B1.1. Id. at 4. Petitioner argues
25 that his conviction under § 453.337 does not qualify as a controlled substance offense under
26 the categorical approach because the statute “criminalizes a broader range of conduct than
27 a controlled substance offense as defined in the federal guidelines.” Id.

28 Petitioner’s case was originally assigned to United States District Court Judge David

1 C. Bury. In an Order dated July 11, 2017, Judge Bury directed Respondent to answer the
2 petition within 20 days and referred the case to the undersigned for further proceedings and
3 a Report and Recommendation. (Doc. 8). All parties then voluntarily consented to
4 magistrate judge jurisdiction and to have the undersigned conduct all further proceedings
5 in this case. (Doc. 14).

6 Respondent filed a Response to the petition on September 1, 2017. (Doc. 18).
7 Respondent argues that the petition is meritless for the following reasons: (1) Petitioner’s
8 claim is an improper § 2241 filing that should have been made under § 2255; (2) since this
9 is a subsequent § 2255 filing, Petitioner must first seek the Ninth Circuit’s approval to
10 proceed with this claim; and (3) the savings clause of § 2255 does not apply to Petitioner’s
11 claim because he cannot show that he is actually innocent or that he did not have an
12 unobstructed procedural shot at raising this claim during his first § 2255 petition. (Doc.
13 18).

14 Petitioner filed a Reply on November 3, 2017. (Doc. 25). Petitioner admits that
15 Mathis did not announce a new rule of constitutional law, but argues that Mathis clarified
16 a statutory interpretation and effected a material change in the law that was not previously
17 available to Petitioner. Petitioner therefore argues that he did not have an unobstructed
18 procedural shot to present his claim and that this Court thus has jurisdiction to hear his §
19 2241 petition under the escape hatch.

20 **II. DISCUSSION**

21 **A. Jurisdiction**

22 “[I]n order to determine whether jurisdiction is proper, a court must first determine
23 whether a habeas petition is filed pursuant to [28 U.S.C.] § 2241 or 2255 before proceeding
24 to any other issue.” *Hernandez v. Campbell*, 204 F.3d 861, 865 (9th Cir. 2000). A federal
25 prisoner challenging the legality of a sentence must generally do so via a motion raised in
26 the sentencing court pursuant to 28 U.S.C. § 2255. *Harrison v. Ollison*, 519 F.3d 952, 954
27 (9th Cir. 2008). By contrast, a prisoner who wishes to challenge the manner, location, or
28 conditions of the execution of a sentence must bring a petition pursuant to 28 U.S.C. §

1 2241 in the custodial court. *Hernandez*, 204 F.3d at 864. A prisoner may not bring a second
2 or successive petition under § 2255 without first obtaining certification from “a panel of
3 the appropriate court of appeals.” 28 U.S.C. § 2255(h); *Harrison*, 519 F.3d at 955. The
4 restrictions on the availability of a § 2255 motion cannot be avoided through a petition
5 under § 2241. *Stephens v. Herrera*, 464 F.3d 895, 897 (9th Cir. 2006).

6 The one exception to the general rule against subsequent § 2255 petitions is what
7 has been called the “escape hatch” or “savings clause” of § 2255. *Lorensen v. Hood*, 223
8 F.3d 950, 953 (9th Cir. 2000). The escape hatch permits a federal prisoner to “file a habeas
9 corpus petition pursuant to § 2241 to contest the legality of a sentence where his remedy
10 under § 2255 is ‘inadequate or ineffective to test the legality of his detention.’” *Stephens*,
11 464 F.3d at 897 (quoting *Hernandez*, 204 F.3d at 864–65). The Ninth Circuit has made
12 clear that the ban on successive § 2255 petitions does not per se make § 2255 an inadequate
13 or ineffective remedy for purposes of the escape hatch.¹ *Lorensen*, 223 F.3d at 953; see
14 also *United States v. Pirro*, 104 F.3d 297, 299 (9th Cir. 1997) (the escape hatch is a narrow
15 doctrine to be used in limited circumstances).

16 A § 2241 petition meets the escape hatch criteria where a petitioner: (1) makes a
17 claim of actual innocence; and (2) has not had an unobstructed procedural shot at
18 presenting that claim. *Alaimalo v. United States*, 645 F.3d 1042, 1047 (9th Cir. 2011). If a
19 petition meets the escape hatch requirements, the petitioner may avoid the procedural
20 prohibitions on the filing of second or successive petitions under § 2255. See *Ivy v.*
21 *Pontesso*, 329 F.3d 1057, 1059–60 (9th Cir. 2003). Therefore, the Court must first make a
22 threshold determination of whether Petitioner’s claim satisfies the requirements of the
23 escape hatch before reaching the claim’s merits. For the following reasons, the Court finds
24 that Petitioner has not satisfied his burden to demonstrate that the savings clause applies.
25 Accordingly, the Court will dismiss the petition for lack of jurisdiction.

26 ¹ A petitioner can only file a successive § 2255 petition if the appropriate circuit court
27 certifies that the successive petition is based on: (1) newly discovered evidence which
28 would establish by clear and convincing evidence that no reasonable fact finder would have
found the petitioner guilty of the offense; or (2) a new rule of constitutional law, made
retroactive to cases on collateral review by the Supreme Court, that was previously
unavailable. 28 U.S.C. § 2255(h).

1 i. Actual Innocence for Purposes of the “Escape Hatch”

2 “To establish actual innocence for purposes of habeas relief, a petitioner must
3 demonstrate that, in light of all the evidence, it is more likely than not that no reasonable
4 juror would have convicted him.” *Alaimalo*, 645 F.3d at 1047 (internal quotations and
5 citation omitted). The Ninth Circuit has held that “[a] petitioner is actually innocent when
6 he was convicted for conduct not prohibited by law.” *Id.* However, that court has “not yet
7 resolved the question whether a petitioner may ever be actually innocent of a noncapital
8 sentence for the purposes of qualifying for the escape hatch.” *Marrero v. Ives*, 682 F.3d
9 1190, 1193 (9th Cir. 2012).

10 In *Marrero*, the court concluded it did not have jurisdiction of the § 2241 petition
11 under the escape hatch because the petitioner was making a purely legal claim—that he
12 was incorrectly treated as a career offender—“that had nothing to do with factual
13 innocence.” 682 F.3d at 1193. The court noted that “some of our sister circuits have
14 recognized exceptions to the general rule that a petitioner cannot be actually innocent of a
15 noncapital sentence under the escape hatch.” *Id.* at 1194. Those exceptions include: (1) a
16 petitioner may be actually innocent of a sentencing enhancement, and qualify for the escape
17 hatch, if he was factually innocent of the crime that served as the predicate conviction for
18 the enhancement; (2) a petitioner may qualify for the escape hatch if he received a sentence
19 for which he was statutorily ineligible; and (3) a petitioner may be actually innocent of a
20 sentencing enhancement if the sentence resulted from a constitutional violation. *Id.* at
21 1194–95. The *Marrero* court did not endorse any of these exceptions but noted the
22 possibility that such a petitioner “may qualify for the escape hatch if he received a sentence
23 for which he was statutorily ineligible.” *Id.* at 1194–95 (citing *Gibbs v. United States*, 655
24 F.3d 473, 479 (6th Cir. 2011) and *Gilbert v. United States*, 640 F.3d 1239, 1323 (11th Cir.
25 2011)). Although the Ninth Circuit did not formally endorse that conclusion, the
26 undersigned has previously found the Sixth and Seventh Circuits’ conclusions on the issue
27 persuasive. See *Terry v. Shartle*, 2017 WL 2240970, at *10–*11 (D. Ariz. May 23, 2017),
28 report and recommendation adopted, 2017 WL 5151130 (D. Ariz. Nov. 7, 2017) (agreeing

1 with the decisions in *Brown v. Caraway*, 719 F.3d 583 (7th Cir. 2013) and *Hill v. Masters*,
2 836 F.3d 591 (6th Cir. 2016) that petitioners could successfully claim actual innocence for
3 a possible error in applying a sentencing enhancement). In both *Brown* and *Hill*, the courts
4 decided that a petitioner may utilize the escape hatch to challenge the misapplication of the
5 career offender sentencing guideline where the petitioner was sentenced in the pre-Booker
6 era when those guidelines were mandatory.² See *Brown*, 719 F.3d at 588; *Hill*, 836 F.3d at
7 599. Those courts reasoned that a misapplication of mandatory sentencing guidelines raises
8 a fundamental fairness issue. *Brown*, 719 F.3d at 588; *Hill*, 836 F.3d at 599.

9 Here, the Court finds no reason to reevaluate the conclusion it reached in *Terry* that
10 a claim of actual innocence may be predicated on a petitioner having been statutorily
11 ineligible for a sentencing enhancement. The Ninth Circuit still has not ruled definitively
12 on the issue and this Court stands by its previous analysis.³ Petitioner contends that without
13 the career offender enhancement he would not have been eligible to receive the 295-month
14 sentence and instead would have only been exposed to a sentencing range between 235 to
15 293 months imprisonment. Petitioner further contends that since he received a sentence in
16 the middle of the mandatory guidelines in 2003, it is likely that he would have received a
17 similar middle-of-the-guideline sentence under the correct sentencing enhancement. While
18 this Court does not begin to suppose what the sentencing court would or would not have
19 done in that instance, the Court does agree with Petitioner that a 295-month sentence would
20 have been outside of the sentencing range he was eligible to receive without the career
21 offender enhancement.⁴ Given this fact and based on the undersigned’s reasoning in *Terry*,

22 ² Respondent argues that Petitioner cannot claim that he received a sentence for which he
23 was statutorily ineligible when his ultimate sentence was well within the lifetime statutory
24 maximum for his crimes. (Doc. 18 at 9:7–10). However, in *Brown* the Seventh Circuit
25 concluded that a claim of actual innocence of a sentencing enhancement may be made even
26 though the sentence imposed did not exceed the statutory maximum. *Brown*, 719 F.3d at
27 588. The undersigned still finds that court’s reasoning persuasive.

28 ³ In fact, Petitioner’s case may be more factually similar to *Brown* and *Hill* than *Terry* was
because Petitioner is also challenging the application of his career-offender sentencing
enhancement.

⁴ The Court notes that the petitioner in *Terry* had received a life sentence and “the
possibility that Petitioner’s sentence [wa]s beyond what [wa]s called for by law raise[d] a
fundamental fairness issue and a potential miscarriage of justice corrigible in a § 2241
proceeding.” *Terry*, 2017 WL 2240970 at *11. Although the disparity between the sentence
issued and the maximum sentence Petitioner could have received if he was sentenced

1 Petitioner very well may be actually innocent of the career offender sentencing
2 enhancement.

3 ii. Unobstructed Procedural Shot to Present Claims

4 However, even assuming arguendo that Petitioner has made a substantial claim of
5 actual innocence, it is clear that he cannot establish that he has not previously had an
6 unobstructed procedural shot to present his claims because Mathis in no way announced a
7 new rule applicable to Petitioner’s claims. His petition must therefore be dismissed.

8 “In determining whether a petitioner had an unobstructed procedural shot to pursue
9 his claim, we ask whether [the] petitioner’s claim ‘did not become available’ until after a
10 federal court decision.” Harrison, 519 F.3d at 960 (quoting Stephens, 464 F.3d at 898).
11 “[A] case announces a new rule if the result was not dictated by precedent existing at the
12 time the defendant’s conviction became final.” Teague v. Lane, 489 U.S. 288, 301 (1989).
13 In deciding whether a petitioner had an unobstructed procedural shot to pursue his claim,
14 the court considers: (1) whether the legal basis for the petitioner’s claim arose after he had
15 exhausted his direct appeal and first § 2255 motion; and (2) whether the law has changed
16 in any way relevant to the petitioner’s claim after that first § 2255 motion. Harrison, 519
17 F.3d at 960.

18 A. The legal basis for Petitioner’s claim existed prior to his direct
19 appeal and first § 2255 petition

20 “An intervening court decision must ‘effect a material change in the applicable law’
21 to establish unavailability.” Alaimalo, 645 F.3d at 1047 (quoting Harrison, 519 F.3d at
22 960). By contrast a decision that merely further clarifies the statute of conviction without
23 materially varying the statutory construction set forth in prior case law does not affect such
24 a change. Id. at 1048. It is clear to this Court that Mathis effected no material change in the
25 law as it stood prior to Petitioner’s sentencing in 2003 and his first § 2255 petition in 2013.

26 In Mathis, the Supreme Court analyzed the Armed Career Criminal Act (“ACCA”),
27 18 U.S.C. § 924(e), and the 15-year mandatory minimum sentence imposed on federal

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without the career offender enhancement is minimal in this case (2 months), Petitioner still
would have been sentenced to a term of imprisonment for which he was ineligible.

1 defendants who have three previous convictions for violent felonies or serious drug
2 offenses, or both. Under the ACCA, any crime punishable by more than a year in prison is
3 a violent felony if it falls under one of three categories, including the “enumerated crimes”
4 of “burglary, arson, or extortion.” 18 U.S.C. § 924(e)(2)(B)(ii). The Supreme Court in
5 Mathis considered whether the sentencing court had properly concluded that the
6 defendant’s prior convictions under Iowa’s burglary statute qualified as an “enumerated
7 crime” and could therefore be used to enhance his sentence. 136 S. Ct. at 2248. In doing
8 so, the Court decided whether the elements of the state crime (Iowa burglary) corresponded
9 to those of the generic offense (generic burglary). Id. at 2250. The Court held that it did
10 not by employing the categorical approach and finding that the Iowa burglary statute covers
11 a “greater swath of conduct than the elements of the relevant ACCA offense (generic
12 burglary).” Id. at 2251. Simply put, a “prior crime qualifies as a[] . . . predicate if, but only
13 if, its elements are the same as or narrower than, those of the generic offense.” Id. at 2247.

14 The Court declared no new conception of the categorical or modified categorical
15 approach in Mathis. Indeed, the Court explicitly stated that it was not effectuating a new
16 legal rule, but rather using its own precedents to decide whether an exception to the already
17 established law existed:

18 For more than 25 years, our decisions have held that the prior
19 crime qualifies as an ACCA predicate if, but only if, its
20 elements are the same as, or narrower than, those of the generic
21 offense. The question in this case is whether ACCA makes an
22 exception to that rule when a defendant is convicted under a
23 statute that lists multiple, alternative means of satisfying one
24 (or more) of its elements. We decline to find such an exception.

22 136 S. Ct. at 2247–48. The Court further explained,

24 Our precedents make this a straightforward case. For more than
25 25 years, we have repeatedly made clear that application of
26 ACCA involves, and involves only, comparing elements . . .
27 whether for good or for ill, the elements-based approach
28 remains the law. And we will not introduce inconsistency and
arbitrariness into our ACCA decisions by here declining to
follow its requirements.

28 Id. at 2257. The Supreme Court first established the categorical and modified categorical

1 approaches described in detail and heavily relied upon in Mathis almost thirty years ago in
2 Taylor v. United States, 495 U.S. 575 (1990). Therefore, because of this reliance and the
3 repeated explanation that the Mathis Court was merely following its own precedent in
4 deciding the case, subsequent circuit court decisions, including the Ninth Circuit, have
5 affirmed that Mathis announced no new rule of law, but merely clarified its existing
6 precedent. See Arazola-Galea v. United States, 876 F.3d 1257, 1259 (9th Cir. 2017) (“Our
7 subsequent decisions have confirmed the notion that Mathis is a clarification of existing
8 rules rather than a new rule itself. . . . We now join our sister circuits in definitively holding
9 that Mathis did not establish a new rule of constitutional law.”); see also Yates v. United
10 States, 842 F.3d 1051, 1052 (7th Cir. 2017); United States v. Taylor, 672 F. App’x 860,
11 864 (10th Cir. 2016).

12 Here, it is clear that Petitioner had an unobstructed procedural shot to raise his claim
13 challenging the application of the career-offender sentencing enhancement at least at the
14 time of his first § 2255 petition, if not sooner. Petitioner claims that his prior state
15 conviction for possession of a controlled substance with intent to sell (cocaine) under Nev.
16 Rev. Stat. § 453.337⁵ is no longer a predicate offense under U.S.S.G. § 4B1.1 in light of
17 Mathis. This claim is based on Petitioner’s assertion that Nev. Rev. Stat. § 453.337 “does
18 not qualify as a controlled substance offense under the categorical approach [because it]
19 criminalizes a broader range of conduct than a controlled substance offense as defined in
20 the federal guidelines.” (Doc. 7 at 4). Petitioner may even be correct about this assertion.⁶

21 ⁵ Nev. Rev. Stat. § 453.337 prohibits the “possess[ion] for the purpose of sale . . . any
22 controlled substance classified in schedule I or II.”

23 ⁶ The Ninth Circuit has already found that conviction under Nev. Rev. Stat. § 453.337 is
24 not a categorical match to the federal Controlled Substances Act (“CSA”) that
25 automatically qualifies as a predicate drug offense because it criminalizes the possession
26 of a larger number of drugs than the CSA. United States v. Figueroa-Beltran, 892 F.3d
27 997, 1002–03 (9th Cir. 2018). However, the question of whether § 453.337 is “divisible”
28 was not answered. Id. at 1003–04. The court noted that there was “no controlling Nevada
precedent definitively resolving whether or not § 453.337 is a divisible statute.” Id. at 1003.
Instead, the Ninth Circuit certified the question to the Nevada Supreme Court of “whether
§ 453.337 is divisible as to the identity of a controlled substance.” Id. at 1004. Here,
Petitioner conceded that the Nevada Supreme Court determined that § 453.337 is
indivisible, but the Court finds no record of such a determination. (Doc. 25 at 4–7). This
concession seems to be based on Respondent’s assertion that Muller v. Sheriff, 93 Nev. 686
(1977) settles this issue and that § 453.337 is indivisible. (Doc. 18 at 11–12). However,
that argument was rejected by the Ninth Circuit in Figueroa-Beltran because there is

1 However, the existence of this argument predates the Supreme Court’s decision in Mathis
2 and definitively existed at the time of Petitioner’s first § 2255 petition in 2013.⁷ As
3 explained by the Court in Mathis, that case was resolved entirely by the Court’s precedent
4 and held that the elements-based approach is still alive and well. 136 S. Ct. at 2257.

5 Accordingly, the Court concludes that Petitioner did have an unobstructed
6 procedural shot at presenting his actual innocence claim at the time of his first § 2255
7 motion and, for that reason, he may not now raise that claim in a § 2241 petition. Therefore,
8 Petitioner has not successfully established that he has satisfied the requirements of the
9 escape hatch.

10 **III. DISMISSAL**

11 For the reasons stated above, Petitioner may only bring his claim in a § 2255 motion
12 because the escape hatch is unavailable to him. Because § 2255 motions must be filed in
13 the district where the Petitioner was sentenced, this Court is without jurisdiction to hear a
14 recharacterized § 2255 motion. See 28 U.S.C. § 2255(a); Muth v. Fondren, 676 F.3d 815,
15 818 (9th Cir. 2012). Petitioner is serving a sentence imposed by the United States District
16 Court for the Central District of California and therefore must file a § 2255 petition with
17 that court. Thus, this Court must decide whether to dismiss the petition or transfer it to the
18 Central District of California. See 28 U.S.C. § 1631. Transfer is appropriate if three
19 conditions are met: “(1) the transferring court lacks jurisdiction; (2) the transferee could
20 have exercised jurisdiction at the time the action was filed; and (3) the transfer is in the
21 interest of justice.” Cruz-Aguilera v. I.N.S., 245 F.3d 1070, 1074 (9th Cir. 2001) (citing
22 Kolek v. Engen, 869 F.2d 1281, 1284 (9th Cir. 1989)). Here, as discussed above, the first
23 factor is met, but the other two are not.

24 Because this is a subsequent § 2255 petition, the District Court for the Central
25 conflicting state law. 892 F.3d at 1003. Therefore, as the Nevada Supreme Court has still
26 not issued an opinion on the certified question, it is still unsettled whether Nev. Rev. Stat.
27 § 453.337 may satisfy the “modified” categorical approach.

28 ⁷ The Court notes that Petitioner seems to assert that Mathis is relevant to his claim because
“sale” under Nev. Rev. Stat. § 453.337 can be satisfied through alternative means and
Mathis discussed the fact that the modified categorical approach may not be used to explore
the different factual bases for a conviction, but merely elements. However, as previously
discussed, that argument existed prior to the Supreme Court’s decision in Mathis.

1 District of California could not have exercised jurisdiction over this petition at the time the
2 action was filed. Instead, Petitioner would first need to seek Ninth Circuit authorization to
3 file the subsequent § 2255 petition, which he has not done. See 28 U.S.C. § 2255(h);
4 Harrison, 519 F.3d at 955. Since the Central District of California could not have exercised
5 jurisdiction over the claim, the second condition for transfer is not met. The third condition
6 is also not met. Because the transferee court would not be able to exercise jurisdiction over
7 the instant Petition, transfer of the case would not further the interests of justice. Therefore,
8 dismissal of the instant § 2241 petition is warranted.⁸

9 IV. CONCLUSION

10 Accordingly,

11 **IT IS HEREBY ORDERED** dismissing Petitioner’s Amended Petition for Writ of
12 Habeas Corpus under 28 U.S.C. § 2241 for lack of jurisdiction. (Doc. 7). The Clerk of
13 Court must enter judgment accordingly and shall close this case.

14 Although Petitioner has brought his claims in a § 2241 petition, a certificate of
15 appealability is required where a § 2241 petition attacks the petitioner’s conviction or
16 sentence. See *Porter v. Adams*, 244 F.3d 1006, 1007 (9th Cir. 2001). Pursuant to Rule
17 11(a) of the Rules Governing Section 2255 Cases, in the event Petitioner files an appeal,

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19 ⁸Some circuit courts have ruled that if a petitioner erroneously files a motion for leave to
20 file a second or successive § 2255 petition in the district court or if a petitioner actually
21 files a second or successive § 2255 petition in the district court without first having
22 obtained circuit court authorization, then the district court has the option of transferring the
23 motion or petition to the proper court of appeals. See *In re Cline*, 531 F.3d 1249, 1252
24 (10th Cir. 2008); *Jones v. Braxton*, 392 F.3d 683, 691 (4th Cir. 2004); *Robinson v. Johnson*,
25 313 F.3d 128, 139 (3d Cir. 2002); *Boyd v. United States*, 304 F.3d 813, 814 (8th Cir. 2002)
26 (per curiam); *United States v. Barrett*, 178 F.3d 34, 41 n.1 (1st Cir. 1999). Two circuit
27 courts mandate such a transfer. See *In re Sims*, 111 F.3d 45, 47 (6th Cir. 1997); *Liriano v.*
28 *United States*, 95 F.3d 119, 122 (2d Cir. 1996). While not explicitly expressing an opinion
on the issue, the Ninth Circuit has seemingly determined that transfer of a petition is not
mandatory. See *Hernandez v. Campbell* 204 F.3d 861, 866 (9th Cir. 2000) (per curiam)
(directing the custodial court to dismiss the § 2255 petition as a secondary or successive
filing if that court decided that the savings clause did not apply). The Tenth Circuit has
articulated certain factors that district courts should consider in deciding whether to transfer
a motion or petition to the circuit court including “whether the claims alleged are likely to
have merit.” *In re Cline*, 531 F.3d at 1252. Here, this Court is not required to transfer this
successive § 2255 petition to the Ninth Circuit. Furthermore, for the reasons stated above,
it is unlikely that Petitioner’s claims have merit given the lack of any new law in *Mathis*.
Therefore, this Court will also not transfer this petition to the Ninth Circuit for
consideration.

1 the Court declines to issue a certificate of appealability because reasonable jurists would
2 not find the Court's procedural ruling debatable. See *Slack v. McDaniel*, 529 U.S. 473, 484
3 (2000).

4 Dated this 9th day of September, 2019.

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8 Eric J. Markovich
9 United States Magistrate Judge
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