

IN THE UNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF ARKANSAS  
HARRISON DIVISION

FLOYD E. RUSSELL

PLAINTIFF

v.

CIVIL NO. 08-3020

MICHAEL J. ASTRUE, Commissioner  
Social Security Administration

DEFENDANT

**MAGISTRATE JUDGE'S REPORT AND RECOMMENDATION**

Plaintiff, Floyd E. Russell, appealed the Commissioner's denial of benefits to this court. On August 21, 2009, judgment was entered remanding Plaintiff's case to the Commissioner pursuant to sentence four of 42 U.S.C. § 405(g). (Doc. #12). On November 18, 2009, Plaintiff moved for an award of \$1,579.53 in attorney's fees, paralegal fees, and costs under 28 U.S.C. § 2412, the Equal Access to Justice Act ("EAJA"), requesting compensation for 6.50 attorney hours of work before the court at an hourly rate of \$155.00, 7.00 paralegal hours at an hourly rate of \$75.00, and \$47.03 in expenses. (Doc. #13,14). Defendant has filed a response voicing no objections. (Doc. #15).

Pursuant to 28 U.S.C. § 2412(d)(1)(A), the court must award attorney's fees to a prevailing social security claimant unless the Commissioner's position in denying benefits was substantially justified. The burden is on the Commissioner to show substantial justification for the government's denial of benefits. *Jackson v. Bowen*, 807 F.2d 127, 128 (8th Cir. 1986). After reviewing the file, we find Plaintiff is a prevailing party in this matter. Under *Shalala v. Schaefer*, 509 U.S. 292, 302 (1993), a social security claimant who obtains a sentence-four

judgment reversing the Commissioner's denial of benefits and remanding the case for further proceedings is a prevailing party.

An award of attorney's fees under the EAJA is appropriate even though at the conclusion of the case, Plaintiff's attorney may be authorized to charge and collect a fee pursuant to 42 U.S.C. § 406(b)(1). Recovery of attorney's fees under both the EAJA and 42 U.S.C. § 406(b)(1) was specifically allowed when Congress amended the EAJA in 1985. *Gisbrecht v. Barnhart*, 535 U.S. 789, 796, 122 S.Ct. 1817, 1822, 152 L.Ed.2d 996 (2002), citing Pub.L. 99-80, § 3, 99 Stat. 186 (1985).

To permit a fee award under the EAJA, assuming, of course, that the necessary standard is met, in addition to that allowed by the district court out of a claimant's past-due benefits does no more than reimburse the claimant for his or her expenses and results in no windfall for the attorney.

*Meyers v. Heckler*, 625 F.Supp. 228, 231 (S.D.Ohio 1985). Furthermore, awarding fees under both acts facilitates the purpose of the EAJA, which is to shift to the United States the prevailing party's litigation expenses incurred while contesting unreasonable government action. *Id.* See *Cornella v. Schweiker*, 728 F.2d 978 (8th Cir.1984).

In determining a reasonable attorney's fee, the court will in each case consider the following factors: time and labor required; the difficulty of questions involved; the skill required to handle the problems presented; the attorney's experience, ability, and reputation; the benefits resulting to the client from the services; the customary fee for similar services; the contingency or certainty of compensation; the results obtained; and the amount involved. *Allen v. Heckler*, 588 F.Supp. 1247 (W.D.N.Y. 1984).

However, the EAJA is not designed to reimburse without limit. *Pierce v. Underwood*, 487 U.S. 552, 573 (1988). The district court is “in the best position to evaluate counsel’s services and fee request, particularly when the court has had the opportunity to observe firsthand counsel’s representation on the substantive aspects of the disability claim.” *Hickey v. Secretary of HHS*, 923 F.2d 585, 586 (8th Cir.1991) (quoting *Cotter v. Bowen*, 879 F.2d 359, 361 (8th Cir.1989)). The court can determine the reasonableness and accuracy of a fee request, even in the absence of an objection by the Commissioner. *See Decker v. Sullivan*, 976 F.2d 456, 459 (8th Cir.1992) (“Although the issue was not raised on appeal, fairness to the parties requires an accurately calculated attorney’s fee award.”).

The EAJA further requires an attorney seeking fees to submit “an itemized statement...stating the actual time expended and the rate at which fees and other expenses were computed.” 28 U.S.C. § 2412(d)(1)(B). Attorneys seeking fees under federal fee-shifting statutes such as the EAJA are required to present fee applications with “contemporaneous time records of hours worked and rates claimed, plus a detailed description of the subject matter of the work.” *Id.* Where documentation is inadequate, the court may reduce the award accordingly. *Hensley v. Eckerhart*, 461 U.S. 424, 433 (1983).

*The Contract with America Advancement Act of 1996*, passed on March 29, 1996, amended the EAJA and increased the statutory ceiling for EAJA fee awards from \$75.00 to \$125.00 per hour. *See* 28 U.S.C. § 2412(d)(2)(A).

Plaintiff’s counsel requests attorney’s fees under the EAJA at a rate of \$155.00 an hour based on an increase in the cost of living. Attorney’s fees may not be awarded in excess of \$125.00 per hour - the maximum statutory rate under § 2412(d)(2)(A) - unless the court finds

that an increase in the cost of living or a special factor such as the limited availability of qualified attorneys justifies a higher fee. 28 U.S.C. § 2412(d)(2)(A). The decision to increase the hourly rate is not automatic and remains at the discretion of the district court. *McNulty v. Sullivan*, 886 F.2d 1074 (8th Cir. 1989). In *Johnson v. Sullivan*, 919 F.2d 503 (8th Cir. 1990), the court stated that the hourly rate may be increased when there is “uncontested proof of an increase in the cost of living sufficient to justify hourly attorney’s fees of more than \$75.00 an hour,” such as a copy of the Consumer Price Index. Plaintiff’s counsel has attached a summary of the Consumer Price Index as an exhibit and has presented evidence of an increase in the cost of living. (Doc. # 14, Ex. 1). Therefore, the undersigned believes his argument for enhanced fees based on a cost of living increase has merit. Accordingly, we find that Plaintiff’s counsel is entitled to an award at the rate of \$155.00 per hour.

Counsel has also requested 7.00 hours of paralegal work at an hourly rate of \$75.00. Plaintiff’s counsel submitted affidavits verifying the market rate for paralegal work. (Doc. #14, Ex. 2-8). Accordingly, we find \$75.00 per hour for paralegal work to be reasonable. *See Richlin Security Service Company v. Chertoff*, 128 S.Ct. 2007 (U.S. 2008).

### **Paralegal Hours**

Plaintiff’s counsel requests .50 paralegal hours for the receipt and review of file-marked copies of the complaint and summons, .75 paralegal hours for perfecting service of the complaint and summons, 1.00 paralegal hour for preparation of the affidavit of service, .25 paralegal hours for filing a motion for an extension of time to file his appeal brief, .25 paralegal hours for the receipt and review of the order granting an extension of time to file his appeal brief, and 2.00 paralegal hours for the preparation of his EAJA motion and accompanying documents. This

court concludes that it should not have taken this amount of time to perform these tasks. *Bowman v. Secretary of H.H.S.*, 744 F.Supp 898 (E.D.Ark. 1989). Furthermore, reviewing copies of the complaint and summons, perfecting service, and filing motions are tasks that could have been performed by support staff. *See Granville House, Inc. v. Department of HEW*, 813 F.2d 881, 884 (8th Cir. 1987) (work which could have been completed by support staff is not compensable under the EAJA). We will deduct .50 hours for receiving and reviewing copies of the complaint and summons, .75 hours for perfecting service, .90 hours for preparation of the affidavit of service, .25 hours for filing a motion for an extension of time to file the brief, .20 hours for receiving and reviewing the order granting an extension of time to file the brief, and .50 hours for the preparation of the EAJA motion. Accordingly, we will deduct a total of 3.10 paralegal hours from the total number of compensable hours.

Counsel also requests a total of 1.25 paralegal hours for time spent at the administrative level following the entry of judgment by this court. Such time is not compensable under the EAJA. *See Cornella v. Schweiker*, 728 F.2d 978, 988-89 (8th Cir. 1984) (time spent at the administrative level is not compensable under the EAJA). Accordingly, 1.25 paralegal hours will be deducted from the total compensable time sought by counsel.

### **Attorney Hours**

Counsel requests a total of 5.00 attorney hours for analyzing, researching, drafting, and editing Plaintiff's appeal brief. The court finds this to be a reasonable request and will award the full 5.00 hours.

Additionally, counsel requests .25 attorney hours for the receipt and review of the electronic notice of judgment remanding the case to the Commissioner. As this is a one page

document, we find the time requested to be excessive. Accordingly, we will deduct .20 attorney hours from the total number of compensable hours.

Finally, counsel seeks reimbursement for \$47.03 in expenses incurred with regard to postage and copies. Such expenses are recoverable under the EAJA and we find \$47.03 to be a reasonable award. *See Kelly v. Bowen*, 862 F.2d 1333, 1335 (8th Cir. 1988).

Based on the above, we recommend awarding Plaintiff's attorney fees under the EAJA for: 6.30 (6.50- .20) attorney hours, at the rate of \$155.00 per hour, 2.65 (7.00-4.35) paralegal hours at an hourly rate of \$75.00, and for \$47.03 in expenses, for a total attorney's fee award of \$1,222.28. This amount should be paid in addition to, and not out of, any past due benefits which Plaintiff may be awarded in the future. Further, this award should be paid directly to Plaintiff's counsel. *Ratliff v. Astrue*, 540 F.3d 800, 802 (8th Cir. 2008).

**The parties have fourteen days from receipt of our report and recommendation in which to file written objections pursuant to 28 U.S.C. § 636(b)(1), amended by Pub. L. 111-16, §§ 6(1), 7, 123 Stat. 1607, 1608-09 (2009). The failure to file timely objections may result in waiver of the right to appeal questions of fact. The parties are reminded that objections must be both timely and specific to trigger *de novo* review by the district court.**

The parties are reminded that the award herein under the EAJA will be taken into account at such time as a reasonable fee is determined pursuant to 42 U.S.C. § 406, in order to prevent double recovery by counsel for the Plaintiff.

IT IS SO ORDERED this 3<sup>rd</sup> day of December, 2009.

*/s/ J. Marschewski*

HON. JAMES R. MARSCHEWSKI  
UNITED STATES MAGISTRATE JUDGE