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UNITED STATES DISTRICT COURT  
CENTRAL DISTRICT OF CALIFORNIA  
WESTERN DIVISION

ALVARO QUEZADA,  
Petitioner,  
v.  
A. K. SCRIBNER, Warden,  
Respondent.

Case No. CV 04-7532-RSWL (MLG)  
ORDER GRANTING IN PART AND  
DENYING IN PART RESPONDENT'S  
MOTION TO DEPART FROM THE  
NINTH CIRCUIT MANDATE

**I. Background**

This case is before the Court on remand from the Ninth Circuit for an evidentiary hearing and additional proceedings. See *Quezada v. Scribner*, 611 F.3d 1165 (9th Cir. 2010). Petitioner Alvaro Quezada was convicted of first degree murder and conspiracy to commit murder, Cal. Penal Code §§ 182, 187, and is currently serving a sentence of life without the possibility of parole. The parties are familiar with the facts and lengthy procedural history of this case, (see Docket No. 47 at 1-3), and only the relevant portions will be repeated here.

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1           The Ninth Circuit's remand order was issued during the pendency  
2 of an appeal from Senior District Judge Ronald S.W. Lew's November 21,  
3 2007, judgment denying this petition for writ of habeas corpus. (Docket  
4 Nos. 47-50.) One of the grounds for relief was Petitioner's claim that  
5 the prosecution withheld exculpatory evidence about benefits provided  
6 to informant Joseph Aflague in exchange for his testimony at  
7 Petitioner's trial, in violation of *Brady v. Maryland*, 373 U.S. 83  
8 (1963). In an October 26, 2007, Report and Recommendation, I concluded  
9 that Petitioner's *Brady* claim was likely subject to a procedural bar  
10 because the Los Angeles County Superior Court had denied Petitioner's  
11 state habeas corpus petition as untimely.<sup>1</sup> (Docket No. 47 at 37-38 &  
12 n.16.) However, given the uncertainty about whether California's  
13 timeliness bar was an independent and adequate state basis for denying  
14 collateral relief, see *Townsend v. Knowles*, 562 F.3d 1200, 1208 (9th  
15 Cir. 2009), abrogated by *Walker v. Martin*, ---- U.S. ----, 131 S.Ct.  
16 1120, 1128 (2011), I addressed Petitioner's *Brady* claim on the merits  
17 without deciding if the claim was procedurally barred. (Docket No. 47  
18 at 37-41.) The denial of Petitioner's *Brady* claim was based on the  
19 finding that Petitioner had failed to produce evidence establishing  
20 that the prosecution "withheld any information at all, let alone  
21 favorable evidence." (Id.) A certificate of appealability was granted  
22 on a different claim in the petition, but not on the *Brady* claim.  
23 (Docket No. 53.)

24           During appellate proceedings in the Ninth Circuit, Petitioner  
25 filed a motion to remand the petition based on newly discovered  
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27           <sup>1</sup> It should be noted that the petition was stayed from October 28,  
28 2005, through May 25, 2007, so that Petitioner could return to the  
state courts to develop the *Brady* claim. (Docket No. 26, 31.)

1 evidence that money had in fact been given to Aflague for his  
2 cooperation with police. *Quezada*, 611 F.3d at 1166. On July 16, 2010,  
3 the Ninth Circuit remanded the case to this Court, finding that  
4 Petitioner was entitled to an evidentiary hearing under *Townsend v.*  
5 *Sain*, 372 U.S. 293, 313 (1963), because he had presented newly  
6 discovered evidence that he had been diligent in trying to obtain and  
7 which, if proven, would entitle him to relief:

8           Quezada presents evidence that Aflague reported that from  
9           1997 to 2007 he received between \$9,000 and \$25,000 for his  
10           cooperation with law enforcement. In a December 11, 2008,  
11           declaration, Aflague stated that, contrary to what was  
12           previously represented to the court, the relocation funds and  
13           compensation he received were not for his testimony in the  
14           *Eulloqui* case. He also indicated that he lied about his  
15           compensation while testifying in another case in 2007, because  
16           he was angry and frustrated with the defense attorney in that  
17           case. This satisfies the fourth prong of *Townsend*. *See id.*

18           ...

19           The evidence allegedly withheld by the state in this case  
20           is favorable impeachment evidence involving a key government  
21           witness. The evidence indicates that the government never  
22           informed Quezada or his counsel of substantial compensation  
23           that the government paid to Aflague, the only witness that  
24           linked Quezada directly to the murder of Bruce Cleland.

25           ...

26           The evidence also indicates that this witness, Joseph  
27           Aflague, has previously perjured himself, in this case or  
28           another case, regarding the compensation that he received from

1 the government.

2 *Quezada*, 611 F.3d at 1167.

3 The Ninth Circuit noted that Respondent did not deny the  
4 allegations regarding the newly discovered evidence, "but instead  
5 assert[ed] that remand is inappropriate because *Quezada's* claim is  
6 procedurally barred. The government argues that *Quezada* must seek leave  
7 to file a successive habeas petition. There is no support for this  
8 contention. *Townsend* mandates an evidentiary hearing." *Id.*

9 Accordingly, the Ninth Circuit remanded the petition for an evidentiary  
10 hearing to:

11 [1] determine the admissibility, credibility, veracity, and  
12 materiality of newly discovered evidence, [...and then] [2]  
13 determine whether the new facts render Petitioner's Brady  
14 claim unexhausted, [...and then] [3] consider whether Petitioner  
15 is procedurally barred from proceeding in state court, [...] [4]  
16 if [Petitioner] is not procedurally barred, the court should  
17 stay and abey federal proceedings so that Petitioner may  
18 exhaust his claims in state court, [...] [5] if [Petitioner's]  
19 claim is procedurally barred, the district court should  
20 proceed to determine whether [Petitioner] can show cause and  
21 prejudice or manifest injustice to permit federal review of  
22 the claim.

23 *Id.*

24 On remand, the Federal Public Defender was appointed to represent  
25 Petitioner, and on August 26, 2010, the parties' entered into a  
26 stipulation for discovery in preparation for the evidentiary hearing.  
27 (Docket Nos. 59, 66, 68.) The Court resolved one discovery dispute, but  
28 discovery otherwise proceeded without incident until May 2, 2011, when

1 Respondent filed a motion to stay discovery pending resolution of his  
2 motion in the Ninth Circuit to recall the mandate based on the United  
3 States Supreme Court decisions in *Cullen v. Pinholster*, ---- U.S. ----,  
4 131 S.Ct. 1388 (Apr. 4, 2011) and *Walker v. Martin*, ---- U.S. ----, 131  
5 S.Ct. 1120 (Feb. 23, 2011). Discovery was stayed on May 24, 2011.  
6 (Docket Nos. 81, 86.)

7 On June 16, 2011, the Ninth Circuit denied Respondent's motion to  
8 recall the mandate, but indicated that Respondent was "free to argue  
9 to the district court that [*Pinholster*] is intervening controlling  
10 authority that requires the district court to depart from the mandate  
11 of this court." (Docket No. 89, Ex. A.) On June 24, 2011, Respondent  
12 filed a motion to depart from the mandate in this Court, and on July  
13 22, 2011, Petitioner filed an opposition. (Docket Nos. 92, 94.)  
14 Argument on the motion was heard on August 2, 2011.

## 16 **II. Standard of Review**

17 A decision on whether to depart from the mandate of an appellate  
18 court is generally evaluated under the law of the case doctrine. See  
19 e.g., *Lindy Pen Co., Inc. v. Bic Pen Corp.*, 982 F.2d 1400, 1404 (9th  
20 Cir. 1993). In the Ninth Circuit, "The law of the case doctrine states  
21 that the decision of an appellate court on a legal issue must be  
22 followed in all subsequent proceedings in the same case.'" *In re*  
23 *Rainbow Magazine, Inc.*, 77 F.3d 278, 281 (9th Cir. 1996) (quoting  
24 *Herrington v. County of Sonoma*, 12 F.3d 901, 904 (9th Cir. 1993)); see  
25 also *Thompson v. Paul*, 657 F.Supp.2d 1113, 1120 n.5 (D. Ariz. 2009)  
26 (explaining discretionary nature of the doctrine: "The difference  
27 between the law of the case and res judicata is that 'one directs  
28 discretion, the other supersedes it and compels judgment.'" (quoting

1 *United States v. Miller*, 822 F.2d 828, 832 (9th Cir. 1987)). An  
2 exception to this rule applies when "intervening controlling authority  
3 makes reconsideration appropriate." *Rainbow*, 77 F.3d at 281.  
4 Intervening controlling authority "includes changes in statutory as  
5 well as case law." *Jeffries v. Wood*, 114 F.3d 1484, 1489 n.1 (9th Cir.  
6 1997), overruled on other grounds by *Lindh v. Murphy*, 521 U.S. 320  
7 (1997). Thus, this Court must determine whether intervening Supreme  
8 Court precedent, specifically *Pinholster*, 131 S.Ct. 1388, or *Walker*,  
9 131 S.Ct. 1120, warrants departure from the Ninth Circuit's order.

### 11 **III. Analysis**

12 Respondent first contends that the Court should not allow  
13 evidentiary development because *Pinholster* precludes consideration of  
14 new evidence not presented to the state courts in its 28 U.S.C. §  
15 2254(d)(1) analysis. (Resp't's Mot. to Depart From The Mandate  
16 ("Resp't's Mot.") at 2-5.) He contends that Petitioner's claim should  
17 be dismissed on the merits without further proceedings. (Id.) Second,  
18 Respondent argues that *Walker* makes it clear that Petitioner's claim  
19 is procedurally defaulted, which provides the Court with an independent  
20 reason to dismiss Petitioner's *Brady* claim without the factual  
21 development contemplated in the Ninth Circuit's remand order. (Resp't's  
22 Mot. at 11.)

23 In response, Petitioner concedes that the *Brady* issue was not  
24 addressed on the merits by the superior court. He agrees that the state  
25 court petition was denied because it was untimely, an independent state  
26 procedural ground, and that the *Brady* claim is therefore subject to the  
27 argument that it is procedurally barred. However, Petitioner contends  
28 this renders *Pinholster* inapplicable to Petitioner's case, because

1 *Pinholster* only applies to claims adjudicated on the merits by the  
2 state court, and *Walker* demonstrates that the state court decision was  
3 not on the merits. (Pet'r's Opp. at 8-9.) More specifically, Petitioner  
4 argues that *Walker* requires a finding that the Los Angeles County  
5 Superior Court's reliance on California's timeliness bar in rejecting  
6 his *Brady* claim was an independent and adequate state procedural ground  
7 for decision, which precludes federal review of the claim in this Court  
8 unless he can demonstrate cause and prejudice. (Id. at 6-10.)  
9 Petitioner further argues that the Ninth Circuit mandate makes clear  
10 that he has presented sufficient evidence to warrant a hearing on his  
11 ability to overcome the procedural bar by demonstrating cause and  
12 prejudice, making departure from the mandate and dismissal of the  
13 petition inappropriate. (Pet'r's Opp. at 10-12.)

14 The Court agrees with Petitioner that under *Walker*, his *Brady*  
15 claim is procedurally barred unless he can demonstrate cause and  
16 prejudice. But, if he can show cause and prejudice for the procedural  
17 default, *Pinholster* would not be applicable to this petition because  
18 the *Brady* claim was not addressed on the merits by the state courts.

19 **A. *Cullen v. Pinholster***

20 In *Pinholster*, 131 S.Ct. 1388, the Supreme Court reversed the  
21 Ninth Circuit's grant of a capital habeas corpus petition based on  
22 ineffective assistance of counsel during the penalty phase of trial.  
23 In granting the petition, the Ninth Circuit considered evidence outside  
24 the state court record to conclude that the state court unreasonably  
25 applied *Strickland v. Washington*, 466 U.S. 668 (1984), in denying  
26 relief. *Id.* at 1397. The specific questions before the Supreme Court  
27 were (1) "whether review under 28 U.S.C. 2254(d)(1) permits  
28 consideration of evidence introduced in an evidentiary hearing before

1 the federal habeas court," and (2) "whether the [Ninth Circuit]  
2 properly granted Pinholster habeas relief on his claim of penalty-phase  
3 ineffective assistance of counsel." *Id.* at 1398. Regarding the first  
4 question, the California Attorney General argued that review under §  
5 2254(d)(1) is limited to the evidence before the state court that  
6 adjudicated the claim on the merits, and the Supreme Court agreed:  
7 "[R]eview under § 2254(d)(1) is limited to the record that was before  
8 the state court that adjudicated the claim on the merits," because the  
9 statutory language of § 2254(d)(1) is written in the past tense, and  
10 the "broader context of the statute as a whole...demonstrates Congress'  
11 intent to channel prisoners' claims first to state courts." *Id.* at  
12 1398-99.

13       Practically, this holding imposes a significant limitation on  
14 federal district courts' ability to hold evidentiary hearings: if the  
15 §2254(d)(1) analysis is limited to the state court record, the reasons  
16 for federal courts to develop facts not presented to the state court  
17 are substantially limited. Similarly, because discovery in habeas  
18 proceedings is only justified upon a showing of good cause,  
19 *Pinholster's* limitation on evidentiary hearings has consequences for  
20 discovery in habeas cases. *See, e.g., Lewis v. Ayers*, 2011 WL 2260784,  
21 at \*7 (E.D. Cal. June 7, 2011) (taking previously ordered evidentiary  
22 hearing off calendar and suggesting no discovery is available until  
23 after a petitioner survives the § 2254(d)(1) analysis: "[H]ow could a  
24 district court ever find good cause for federal habeas discovery...if  
25 it could not be put to use in federal court at an evidentiary hearing  
26 or otherwise[?]").

27 //

28       However, the *Pinholster* Court explicitly noted that its holding



1 only applied to habeas corpus claims that "fall within the scope of §  
2 2254(d)," meaning claims adjudicated on the merits in state court  
3 proceedings. *Pinholster*, 131 S.Ct. at 1400-01. The *Pinholster* Court was  
4 clear that its holding did not reach claims that were not adjudicated  
5 on the merits in state court. *Id.* For claims not adjudicated on the  
6 merits in state court, such as claims subject to a procedural bar, 28  
7 U.S.C. § 2254(e)(2) continues to govern district court discretion to  
8 consider new evidence in habeas corpus cases. *Id.* Accordingly, the  
9 question previously deferred by this court, whether or not Petitioner's  
10 *Brady* claim is subject to a procedural bar, must be answered in  
11 determining whether *Pinholster* controls this case and justifies  
12 departure from the Ninth Circuit's remand order.

13 **B. *Walker v. Martin***

14 Although California does not specify exact time limits on  
15 collateral review, California courts have developed a discretionary  
16 timeliness doctrine that requires prisoners to seek collateral review  
17 "as promptly as circumstances allow" and "without substantial delay,"  
18 subject to four exceptions. See *In re Clark*, 5 Cal.4th 750, 765 n.1,  
19 797-98 (1995); *In re Robbins*, 18 Cal.4th 770, 780, 811-12 (1998). In  
20 *Walker*, 131 S.Ct. 1120, the United States Supreme Court concluded that  
21 California's timeliness requirement constitutes an independent and  
22 adequate state procedural basis for decision that bars federal review  
23 absent a showing of cause and prejudice or a fundamental miscarriage  
24 of justice. *Id.* at 1125, 1128-30 (citing *Coleman v. Thompson*, 501 U.S.  
25 722, 731 (1991) and *Wainwright v. Sykes*, 433 U.S. 72, 84-85 (1977)).  
26 The *Walker* Court reasoned that although the California timeliness  
27 requirement is discretionary, it is both firmly established and  
28 regularly followed. *Id.*

1           **C.    Analysis**

2           Without question, *Pinholster* and *Walker* have significant  
3 consequences for habeas corpus petitioners in federal court. However,  
4 *Pinholster* and *Walker* generally apply to distinctly different types of  
5 cases, and most federal habeas corpus petitioners will not be impacted  
6 by both decisions. This is because *Pinholster's* restriction on  
7 consideration of evidence outside the state court record only applies  
8 to petitions adjudicated on the merits by the state court, and *Walker*  
9 only applies to California prisoners whose state habeas corpus  
10 petitions were rejected by California courts based on the state law  
11 procedural ground of untimeliness. In other words, unless a California  
12 court rejects a petitioner's claims by making alternative findings on  
13 the merits and on procedural grounds, *Pinholster* and *Walker* will not  
14 apply simultaneously to the same federal petition. Determining whether  
15 Petitioner's *Brady* claim was adjudicated on the merits or rejected on  
16 state procedural grounds, or both, is critical to deciding whether to  
17 depart from the Ninth Circuit mandate in this case.

18           Although I previously determined that Petitioner's *Brady* claim was  
19 "likely" subject to a procedural bar, (Docket No. 47 at 38 n.16), I  
20 declined to conclusively decide the issue because, at that time, it was  
21 unclear whether California's timeliness rule was an adequate state law  
22 basis for imposition of a procedural bar. *See Townsend*, 562 F.3d at  
23 1208. *Walker* resolved the uncertainty, and it is now necessary to  
24 determine the exact basis for the state court's rejection of  
25 Petitioner's *Brady* claim.

26           The California Supreme Court and California Court of Appeal  
27 summarily rejected Petitioner's *Brady* claim, and this Court is required  
28 to look to the Los Angeles County Superior Court's reasoned decision

1 rejecting Petitioner's *Brady* claim as the basis for the California  
2 Supreme Court decision. *See Mendez v. Knowles*, 556 F.3d 757, 767 (9th  
3 Cir. 2009)(citing *Ylst v. Nunnemaker*, 501 U.S. 797, 803-04 (1991)). On  
4 February 21, 2006, the Los Angeles County Superior Court, *inter alia*,  
5 summarized Petitioner's *Brady* claim involving alleged payments to  
6 Aflague, described Petitioner's evidentiary burden on habeas corpus,  
7 and then moved to a timeliness determination:

8 **Timeliness**

9 Petitioner contends that he has met a timeliness  
10 exception by virtue of the recent discovery of new evidence.  
11 His description of the circumstances surrounding this  
12 discovery is dubious and unconvincing. If the Court assumes,  
13 *arguendo*, that this vague contrivance is accurate, it still  
14 remains for the "new" evidence to qualify for a timeliness  
15 exception. "For purposes of the exception to the procedural  
16 bar against successive or untimely petitions, a 'fundamental  
17 miscarriage of justice' will have occurred in any proceeding  
18 in which it can be demonstrated: (1) that the error of  
19 constitutional magnitude led to a trial that was so  
20 fundamentally unfair that absent the error no reasonable judge  
21 or jury would have convicted the petitioner...' (*In re Clark*  
22 (1993) 5 Cal.4th 750, 761.) Ordinarily, evidence which merely  
23 serves to impeach a witness is not sufficiently significant to  
24 warrant a new trial. (*People v. Long* (1940) 15 Cal.2d 590,  
25 607-08.) As discussed subsequently, Petitioner fails to  
26 demonstrate the "constitutional magnitude" necessary to be  
27 granted an exception. This petition is not timely.

28 **Alleged Brady Violations and False Testimony**

1           Petitioner cites *Napue v. Illinois* (1959) 360 U.S. 264,  
2 to justify his allegations regarding both *Brady* violations and  
3 Aflague's purported false testimony. For *Napue* to apply, it  
4 must be clear that the prosecutor at trial not only knew of an  
5 arrangement for consideration between state agents and the  
6 informant witness, but allowed false testimony to the contrary  
7 to be brought into court.

8           Petitioner bases his complaint on an unproven undisclosed  
9 agreement between the state and Aflague whereby he would avoid  
10 prosecution for his ongoing or past crimes, in exchange for  
11 his testimony against [Petitioner]. Petitioner proceeds on the  
12 theory that an arrangement must exist; therefore, both  
13 Aflague's denial and the prosecutor's 'failure' to produce  
14 evidence of such arrangement constitute errors. Petitioner  
15 fails to provide credible evidence of such an arrangement and  
16 fails to make a prima facie case supporting these allegations.

17           (*In re Crow* (1971) 4 Cal.3d 613, 624.).

18 (Lodgment 7 to First Am. Pet. ("FAP") at 3-5.) The superior court went  
19 on to discuss Petitioner's allegation that the prosecutor allowed  
20 Aflague to testify falsely, and discussed alleged errors relating to  
21 other witnesses before concluding: "For the reasons stated above,  
22 Petitioner has failed to meet his burden. The Petition for Writ of  
23 *Habeas Corpus* is denied." (Lodgment 7 to FAP at 9.)

24           Respondent contends that the decision represents the superior  
25 court's rejection of Petitioner's *Brady* claim both on the merits,  
26 requiring review under 28 U.S.C. § 2254(d), and as untimely, resulting  
27 in a procedural bar that precludes federal review unless Petitioner  
28 demonstrates cause and prejudice. (Resp't's Mot. at 1.) He contends

1 that this Court's prior rejection of Petitioner's *Brady* claim involved  
2 a conclusive and unreviewable determination that the state court  
3 decision was on the merits. (Resp't's Mot. at 3.) However, in the  
4 Report and Recommendation, I explicitly declined to decide whether the  
5 state court's decision was based on an independent and adequate state  
6 procedural rule, and instead addressed with the merits because it was  
7 legally permissible and a simpler basis for decision.<sup>2</sup> (See Docket No.  
8 47 at 37-41.) Given the speculative nature of Petitioner's *Brady* claim  
9 at that time, I found that the claim was "clearly without merit" such  
10 that it could be denied without deciding the procedural bar issue.

11 In light of the decision in *Walker*, I agree with Petitioner that  
12 the Los Angeles County Superior Court's denial of the habeas corpus  
13 petition rested on its untimeliness under state law. The superior court  
14 judge explicitly said so. Moreover, the superior court's review of the  
15 facts underlying the *Brady* claim does not transform the decision to one  
16 on the merits. As noted, under California law, a prisoner whose claim  
17 on habeas review is found to be untimely may still be entitled to  
18 review on the merits if he shows that a state law exception applies by  
19 demonstrating:

- 20 (1) that error of constitutional magnitude led to a trial that  
21 was so fundamentally unfair that absent the error no  
22 reasonable judge or jury would have convicted the petitioner;  
23 (2) that the petitioner is actually innocent of the crime or  
24 crimes of which he or she was convicted; (3) that the death  
25

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26 <sup>2</sup> See *Lambrix v. Singletary*, 520 U.S. 518, 524 (1997) (where it is  
27 easier to resolve a petitioner's claims on the merits, the interests of  
28 judicial economy counsel against deciding the often more complicated  
issue of procedural default); *Walters v. Maass*, 45 F.3d 1355, 1360 n.6  
(9th Cir. 1995).

1 penalty was imposed by a sentencing authority that had such a  
2 grossly misleading profile of the petitioner before it that,  
3 absent the trial error or omission, no reasonable judge or  
4 jury would have imposed a sentence of death; or (4) that the  
5 petitioner was convicted or sentenced under an invalid  
6 statute.

7 *Robbins*, 18 Cal.4th at 780-81, 811 (quoting *Clark*, 5 Cal.4th at 797-  
8 98). Here, the superior court considered whether Petitioner's claim  
9 fell within the first listed exception, and concluded: "As discussed  
10 subsequently, Petitioner fails to demonstrate the 'constitutional  
11 magnitude' necessary to be granted an exception. This petition is not  
12 timely." (Lodgment 7 to FAP at 4) (emphasis added).

13 This demonstrates that the superior court's discussion of  
14 Petitioner's *Brady* claim involved a determination about whether  
15 Petitioner had demonstrated entitlement to the "constitutional  
16 magnitude" exception to the timeliness bar. And, as Petitioner  
17 correctly argues, the California Supreme Court has made clear that when  
18 a California court considers the applicability of that exception, it  
19 does so only by reference to state law and does not consider the merits  
20 of the petitioner's federal claim:

21 Although the exception is phrased in terms of error of  
22 constitutional magnitude-which obviously may include federal  
23 constitutional claims-in applying this exception and finding  
24 it inapplicable we shall, in this case and in the future,  
25 adopt the following approach as our standard practice: We need  
26 not and will not decide whether the alleged error actually  
27 constitutes a federal constitutional violation. Instead, we  
28 shall assume, for the purpose of addressing the procedural

1 issue, that a federal constitutional error is stated, and we  
2 shall find the exception inapposite if, based upon our  
3 application of state law, it cannot be said that the asserted  
4 error "led to a trial that was so fundamentally unfair that  
5 absent the error no reasonable judge or jury would have  
6 convicted the petitioner."

7 *Robbins*, 18 Cal.4th at 811-12. The California courts do not consider  
8 the federal constitutional merits in this context in order to preserve  
9 the independence of the state procedural bar. *Id.* at n.32. ("We are  
10 aware that federal courts will not honor bars that rest 'primarily' on  
11 resolution of the merits of federal claims, or that are 'interwoven'  
12 with such claims...As explained in the text above and following,  
13 whenever we apply the first three *Clark* exceptions, we do so  
14 exclusively by reference to state law.")(internal citations omitted).  
15 Accordingly, the superior court's conclusion that Petitioner's *Brady*  
16 claim did not fall within the first exception to California's time-bar  
17 rested solely on state law grounds and did not address the merits of  
18 Petitioner's *Brady* claim under federal law.

19 Respondent argues that the superior court decision should be  
20 viewed as containing two alternate rulings, one on procedural grounds  
21 and one on the merits. At the hearing, Respondent asserted that the  
22 basis for viewing the decision as containing two alternative holdings  
23 is that state courts do so "all the time." However, the specific  
24 language in the state court order must be examined in deciding the  
25 basis for decision. Given the superior court's explicit language, it  
26 is clear that the petition was found to be untimely and that  
27 Petitioner's *Brady* claim did not fall within *Clark's* first exception  
28 to untimeliness. There was no alternative basis for decision in the

1 superior court's opinion. This conclusion is supported by the state  
2 court's near exclusive reference to state law in accordance with the  
3 principles announced in *Robbins*. Although the superior court referenced  
4 *Napue v. Illinois*, 360 U.S. 264 (1959), when it described Petitioner's  
5 arguments, it otherwise relied exclusively on California cases. (See  
6 Lodgment 7 to FAP.) For these reasons, I conclude the court rejected  
7 Petitioner's *Brady* claim on the basis of untimeliness only.

8 Under these circumstances, Petitioner's claim is procedurally  
9 barred unless he can demonstrate "'cause for the default and actual  
10 prejudice as a result of the alleged violation of federal law.'" *Vansickel v. White*, 166 F.3d 953, 958 (9th Cir. 1999) (quoting *Coleman*,  
11 501 U.S. at 750). In order to demonstrate cause for a procedural  
12 default, "a petitioner must demonstrate that the default is due to an  
13 external objective factor that 'cannot fairly be attributed to him.'" *Smith v. Baldwin*, 510 F.3d 1127, 1146 (9th Cir. 2007) (citing *Manning*  
14 *v. Foster*, 224 F.3d 1129, 1133 (2000) and *Coleman*, 501 U.S. at 753).  
15 In order to demonstrate prejudice as a result of the default,  
16 Petitioner must demonstrate there is a "reasonable probability" of a  
17 different outcome absent the constitutional violation. *Id.* at 1148; see  
18 also *Strickler v. Greene*, 527 U.S. 263, 290 (1999).<sup>3</sup> Respondent  
19 contends, without citation, that Petitioner is not entitled to factual  
20 development to overcome the procedural bar with evidence developed for  
21 the first time in federal court. (Resp't's Mot. at 11 n.6.) There is  
22 no support for this assertion. To the extent Respondent is asserting  
23 that *Pinholster* precludes consideration of new facts in the cause and  
24  
25

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26  
27 <sup>3</sup> The Court is cognizant that demonstrating cause and prejudice to  
28 overcome a procedural bar of a *Brady* claim parallels the suppression  
and materiality elements of a successful *Brady* claim. See *Strickler*,  
527 U.S. at 282.



1 prejudice analysis, Respondent is wrong because *Pinholster's*  
2 prohibition on consideration of new evidence only applies to claims  
3 "adjudicated on the merits." *Pinholster*, 131 S.Ct. at 1400-01. Indeed,  
4 at least one court since the *Pinholster* decision has concluded that  
5 federal court evidentiary hearings may be warranted in determining  
6 whether a petitioner can overcome a procedural bar. See *United States*  
7 *ex rel. Brady v. Hardy*, 2011 WL 1575662, at \*1-3 (N.D. Ill. Apr. 25,  
8 2011) (granting in part the state's motion for reconsideration of  
9 evidentiary hearing order and ruling that the evidentiary hearing  
10 previously ordered would only address whether the petitioner could  
11 overcome a procedural bar by demonstrating actual innocence). I agree  
12 with this analysis, and given that the Ninth Circuit already determined  
13 that Petitioner has consistently been diligent, see 28 U.S.C. §  
14 2254(e)(2), factual development on cause and prejudice is appropriate  
15 in this case.

16 In sum, the *Walker* and *Pinholster* cases change the complexion of  
17 this case, albeit not dramatically. *Walker* supplied the intervening  
18 controlling authority that affects Petitioner's *Brady* claim and  
19 clarifies that the superior court's timeliness ruling was based in an  
20 independent state procedural rule. The Ninth Circuit directed this  
21 Court to conduct an evidentiary hearing to determine whether there was  
22 a *Brady* violation. But it also directed the Court to determine whether  
23 the *Brady* claim was procedurally barred, and if so, whether there  
24 existed cause and prejudice which excuses state procedural default.  
25 Having determined that the procedural bar is applicable, the next step  
26 is an evaluation of whether there was cause for the failure to adhere  
27 to the state procedures and prejudice arising from the imposition of  
28 the bar. *Pinholster* does not apply to the cause and prejudice

1 evaluation. A petitioner may overcome a procedural bar by presenting  
2 new evidence on the issues of cause and prejudice even in *Pinholster's*  
3 wake. See *Hardy*, 2011 WL 1575662, at \*1-3.

4 For these reasons, a limited departure from the Ninth Circuit  
5 mandate is justified. The petition will not simply be denied with  
6 prejudice, either under § 2254(d) review or based on a procedural bar,  
7 as Respondent urges. However, to the extent the Ninth Circuit's remand  
8 order contemplated development and introduction of new evidence for the  
9 purpose of resolving Petitioner's *Brady* claim under § 2254(d)(1), the  
10 Court will depart from the mandate. This is because no § 2254(d)(1)  
11 analysis is warranted under AEDPA, given that the state court's ruling  
12 rested solely on an independent and adequate state law ground.

13 However, that does not end the inquiry, as Petitioner's claim is  
14 subject to a procedural bar unless he can demonstrate cause and  
15 prejudice. Such a procedure was contemplated by the Ninth Circuit's  
16 order, and the Court will not depart from that portion of the mandate.  
17 Instead, Petitioner may use the new evidence presented to the Ninth  
18 Circuit and adduced in discovery in attempting to overcome the  
19 procedural bar.

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