

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28



UNITED STATES DISTRICT COURT
CENTRAL DISTRICT OF CALIFORNIA

LOG CABIN REPUBLICANS, a)
non-profit corporation,)
)
Plaintiff,)
)
v.)
)
UNITED STATES OF AMERICA)
and ROBERT M. GATES,)
SECRETARY OF DEFENSE, in)
his official capacity,)
)
Defendants.)
_____)

Case No. CV 04-08425-VAP
(Ex)
**[Motion filed on March 29,
2010]**
**ORDER DENYING DEFENDANTS'
MOTION FOR SUMMARY JUDGMENT**

Log Cabin Republicans ("Plaintiff" or "LCR"), a non-profit corporation whose membership includes current, retired, and former members of the U.S. armed forces who are homosexual, challenges as "restrictive, punitive, . . . discriminatory," and unconstitutional the "Don't Ask Don't Tell" policy ("DADT Policy") of Defendants United States of America and Robert M. Gates ("Defendants"), including both the statute codified at 10 U.S.C. section 654 and the implementing instructions appearing at Department of Defense Instructions ("DoDI"

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28

or "implementing instructions") 1332.14, 1332.30, and 1304.26. Defendants now move for entry of summary judgment.

I. BACKGROUND

The Court's May 27, 2010 Order recites the statutory and regulatory scheme comprising the DADT Policy, as well as the procedural history of this Motion.

Defendants' Motion for Summary Judgment ("Motion"), filed March 29, 2010, challenged Plaintiff's standing to bring this action and also attacked the merits of Plaintiff's claims. After a timely Opposition and Reply were filed,¹ each side filed supplemental briefing addressing the question of Plaintiff's standing.

On May 27, 2010, the Court issued its Order Denying in Part Defendants' Motion to the extent it challenged Plaintiff's standing to bring this action. The Court granted the parties "leave to file supplemental briefs for the sole purpose of discussing application of the

¹ Defendants also filed objections to the evidence submitted by Plaintiff in opposition to the Motion. For the reasons set forth below, the Court does not rely on this evidence in deciding the Motion, and thus need not address Defendants' objections.

1 Witt² standard to Plaintiff's substantive due process
2 claim." (Docket No. 170 at 26:26-27:2.) Each side's
3 Supplemental Brief was filed timely. Having denied
4 Defendants' Motion to the extent it was based on
5 Plaintiff's standing, the Court now addresses the merits
6 of Defendants' Motion.

7

8

II. LEGAL STANDARD

9 A motion for summary judgment shall be granted when
10 there is no genuine issue as to any material fact and the
11 moving party is entitled to judgment as a matter of law.
12 Fed. R. Civ. P. 56(c); Anderson v. Liberty Lobby, Inc.,
13 477 U.S. 242, 247-48 (1986). The moving party must show
14 that "under the governing law, there can be but one
15 reasonable conclusion as to the verdict." Anderson, 477
16 U.S. at 250.

17

18 Generally, the burden is on the moving party to
19 demonstrate that it is entitled to summary judgment.
20 Margolis v. Ryan, 140 F.3d 850, 852 (9th Cir. 1998);
21 Retail Clerks Union Local 648 v. Hub Pharmacy, Inc., 707
22 F.2d 1030, 1033 (9th Cir. 1983). The moving party bears
23 the initial burden of identifying the elements of the
24 claim or defense and evidence that it believes

25

26

27

28 ² Witt v. Dep't of Air Force, 527 F.3d 806 (9th Cir. 2008).

1 demonstrates the absence of an issue of material fact.
2 Celotex Corp. v. Catrett, 477 U.S. 317, 323 (1986).

3
4 Where the non-moving party has the burden at trial,
5 however, the moving party need not produce evidence
6 negating or disproving every essential element of the
7 non-moving party's case. Id. at 325. Instead, the
8 moving party's burden is met by pointing out that there
9 is an absence of evidence supporting the non-moving
10 party's case. Id. The burden then shifts to the non-
11 moving party to show that there is a genuine issue of
12 material fact that must be resolved at trial. Fed. R.
13 Civ. P. 56(e); Celotex, 477 U.S. at 324; Anderson, 477
14 U.S. at 256. The non-moving party must make an
15 affirmative showing on all matters placed in issue by the
16 motion as to which it has the burden of proof at trial.
17 Celotex, 477 U.S. at 322; Anderson, 477 U.S. at 252. See
18 also William W. Schwarzer, A. Wallace Tashima & James M.
19 Wagstaffe, Federal Civil Procedure Before Trial § 14:144
20 (2010). A defendant has the burden of proof at trial
21 with respect to any affirmative defense. Payan v.
22 Aramark Mgmt. Servs. Ltd. P'ship, 495 F.3d 1119, 1122
23 (9th Cir. 2007).

24
25 A genuine issue of material fact will exist "if the
26 evidence is such that a reasonable jury could return a
27 verdict for the nonmoving party." Anderson, 477 U.S. at
28

1 248. In ruling on a motion for summary judgment, the
2 Court construes the evidence in the light most favorable
3 to the non-moving party. Barlow v. Ground, 943 F.2d
4 1132, 1135 (9th Cir. 1991); T.W. Elec. Serv. Inc. v. Pac.
5 Elec. Contractors Ass'n, 809 F.2d 626, 630-31 (9th Cir.
6 1987).

7
8 **III. DISCUSSION**

9 In its June 9, 2009 Order Granting in Part and
10 Denying in Part Defendants' Motion to Dismiss Case
11 ("Motion to Dismiss Order" or "June 9, 2009 Order"), the
12 Court denied Defendants' motion to dismiss as to
13 Plaintiff's substantive due process claim and its First
14 Amendment claim to the extent it is based on Defendants'
15 use of service members' statements for purposes other
16 than admissions of propensity to engage in homosexual
17 acts, and granted Defendants' motion to dismiss as to
18 Plaintiff's equal protection claim and its First
19 Amendment claim to the extent it is based on Defendants'
20 use of statements as admissions. Thus, Plaintiff's
21 remaining claims allege violation of substantive due
22 process and of the First Amendment. Defendants argue
23 they are entitled to summary judgment on each of these
24 claims. The Court addresses each separately.

25
26
27
28

1 **A. Substantive Due Process**

2 **1. Standard of Review**

3 Before reaching the merits of Defendants' Motion, the
4 Court must first resolve the standard of review
5 applicable to the DADT Policy, which the parties dispute.
6 Plaintiff maintains the applicable standard of review is
7 that announced by the Ninth Circuit in Witt, *i.e.*, in
8 order for the DADT Policy to survive constitutional
9 scrutiny, Defendants "must advance an important
10 governmental interest, the intrusion must significantly
11 further that interest, and the intrusion must be
12 necessary to further that interest." Id. at 819.

13
14 Defendants argue the DADT Policy need only survive
15 rational basis review, *i.e.*, it is "rationally related to
16 a legitimate governmental purpose." Kadrmas v. Dickinson
17 Pub. Sch., 487 U.S. 450, 458 (1988); Matsuda v. City &
18 County of Honolulu, 512 F.3d 1148, 1156 (9th Cir. 2008).
19 For the reasons discussed below, the Court concludes that
20 the Witt standard of review applies to Plaintiff's
21 challenge to the DADT Policy.

22
23 Generally, courts apply rational basis review to
24 state actions which "neither utilize[] a suspect
25 classification nor draw[] distinctions among individuals
26 that implicate fundamental rights." Matsuda, 512 F.3d at
27 1156 (quoting United States v. Salerno, 481 U.S. 739, 746

28

1 (1987)). Conversely, courts employ a heightened standard
2 of review where state actions implicate fundamental
3 rights.

4
5 In Witt, the Ninth Circuit recognized that the DADT
6 Policy implicates the fundamental rights recognized by
7 the Supreme Court in Lawrence v. Texas, 539 U.S. 558
8 (2003). See Witt, 527 F.3d at 819. While declining to
9 place its standard of review within the traditional
10 framework of rational basis review, intermediate
11 scrutiny, and strict scrutiny, and expressly declining to
12 apply strict scrutiny, the Ninth Circuit held the DADT
13 Policy constitutes an intrusion "upon the personal and
14 private lives of homosexuals, in a manner that implicates
15 the rights identified in Lawrence," and is subject to
16 heightened scrutiny. Id.

17
18 Defendants attempt to avoid application of a
19 heightened scrutiny standard by arguing that the Witt
20 court limited application of its standard to as-applied
21 challenges. (Defs.' Supp. Br. at 7:16-9:6.) Although
22 the Witt court stated that "this heightened scrutiny
23 analysis is as-applied rather than facial," see Witt, 527
24 F.3d at 819, it did not address what standard of review
25 would apply to a facial challenge to the DADT Policy.

26
27
28

1 Defendants further rely on authority reflecting the
2 "disfavored" status of facial challenges, including
3 Washington State Grange v. Washington State Republican
4 Party, 552 U.S. 442, 450 (2008). This authority,
5 however, does not establish that the standard of review
6 depends on the nature of the challenge.³

7
8 To the contrary, the level of scrutiny the Court
9 applies depends not on the nature of the legal challenge,
10 but rather on the nature of the right implicated. See,
11 e.g., Reno v. Flores, 507 U.S. 292, 302 (1993)
12 (substantive due process "forbids the government to
13 infringe certain 'fundamental' liberty interests at all .
14 . . unless the infringement is narrowly tailored to serve
15 a compelling state interest.") (emphasis in original);
16 P.O.P.S. v. Gardner, 998 F.2d 764, 767-68 (9th Cir. 1993)
17 (strict scrutiny triggered by impairment of fundamental
18 rights). Where state action implicates a fundamental
19 right, that action is subject to heightened scrutiny
20 regardless of whether the nature of the challenge is
21 facial or as-applied. The Supreme Court has applied
22 heightened scrutiny to facial challenges where

23

24

25 ³ Indeed, the consequence of the "disfavored" status
26 of facial challenges is not a varying standard of review,
27 but rather the requirement that the challenger prove that
28 no circumstances exist under which the statute could be
constitutionally applied. See Salerno, 481 U.S. at 745;
Wash. State Grange, 552 U.S. at 457;; S.D. Myers, Inc. v.
City & County of San Francisco, 253 F.3d 461, 467 (9th
Cir. 2001).

1 fundamental rights were implicated. See Planned
2 Parenthood of Se. Pa. v. Casey, 505 U.S. 833, 845, 877-78
3 (1992) (applying intermediate scrutiny to facial
4 challenge).

5
6 In Witt, the Ninth Circuit recognized that the DADT
7 Policy implicates fundamental rights protected by
8 Lawrence. See Witt, 527 F.3d at 819. Although it noted
9 the as-applied nature of the plaintiff's challenge, the
10 Witt court did not expressly limit its holding to as-
11 applied cases. Given the centrality of its recognition
12 of the fundamental rights implicated by the DADT Policy,
13 Witt's heightened standard of review applies in this
14 action challenging the Policy on a facial basis. To the
15 extent the June 9, 2009 Order on Defendants' motion to
16 dismiss Plaintiff's First Amended Complaint indicated
17 otherwise, the Court, having allowed the parties to
18 submit additional briefing on the issue, now finds the
19 standard announced by the Ninth Circuit in Witt governs
20 here.

21
22 **2. Defendants Fail to Show They Are Entitled to**
23 **Summary Judgment under the Witt Standard**

24 Despite the order granting leave to file a
25 supplemental brief addressing why they are entitled to
26 summary judgment under the Witt standard, Defendants have
27 failed to offer any argument why the DADT Policy survives
28

1 under a heightened level of scrutiny. Instead,
2 Defendants again have sought a stay of this action,⁴
3 (Defs.' Supp. Br. at 3-6), argued that rational basis is
4 the appropriate standard of review, (Defs.' Supp. Br. at
5 6-9), argued in the alternative that the standard of
6 review set forth in Beller v. Middendorf, 632 F.2d 788
7 (9th Cir. 1980) applies,⁵ (Defs.' Supp. Br. at 9-12),
8 argued that Plaintiff's facial challenge cannot survive,⁶
9 (Defs.' Supp. Br. at 12), and argued that Plaintiff is
10 not entitled to rely on evidence outside of the DADT
11 Policy itself and the relevant legislative history in
12 challenging the DADT Policy.⁷ (Defs.' Supp. Br. 13-15).

13
14 ⁴ The Court addresses Defendants' request for a stay
separately. (See infra, Section III.C.)

15 ⁵ This argument fails, as it ignores the Witt court's
16 express disavowal of Beller's holding. Witt, 527 F.3d at
17 819 ("We also conclude that our holding in Beller, 632
18 F.2d 788, that a predecessor policy to DADT survived
19 heightened scrutiny under the Due Process Clause, is no
longer good law."), 820 ("Beller's heightened scrutiny
analysis and holding therefore have been effectively
overruled by intervening Supreme Court authority.").

20 ⁶ Defendants maintain that Plaintiff has failed to
21 meet its burden of showing there are no circumstances in
22 which the DADT Policy could be constitutionally applied.
23 Although Plaintiff ultimately may bear the burden of
24 proof on this issue, at the summary judgment stage the
burden is on Defendants. Defendants have failed to
identify any instance in which the DADT Policy could
constitutionally be applied, and thus fail to meet their
burden of showing they are entitled to summary judgment
on this basis.

25 ⁷ This argument also fails. The only authorities
26 Defendants rely on in support of this proposition are FCC
27 v. Beach Commc'n, Inc., 508 U.S. 307 (1993) and Goldman
v. Weinberger, 475 U.S. 503 (1986). Beach, however,
involved rational basis review, not heightened scrutiny.

28 (continued...)

1 As the moving party, Defendants bear the burden of
2 showing they are entitled to summary judgment. As they
3 failed to address why they are entitled to summary
4 judgment under the Witt standard of review, Defendants do
5 not meet their burden of showing they are entitled to
6 summary judgment.

7

8 **B. First Amendment**

9 Defendants argue Plaintiff's First Amendment
10 challenge fails because "the DADT Policy and testimony
11 establish that service members are not and have not been
12 discharged for statements other than to show a propensity
13 or intent to engage in homosexual acts." (Mot. at 22.)
14 Specifically, Defendants argue Plaintiff cannot sustain
15 its First Amendment claim because: (1) John Alexander
16 Nicholson was discharged on the basis of his statement
17 that he is "gay," which was used as evidence of his
18 propensity to engage in homosexual acts and which he
19 chose not to rebut; and (2) Lt. Col. Doe has not been
20 discharged from the military and accordingly "no
21 statement has been used as the basis to discharge Doe

22

23

24

⁷(...continued)
25 Goldman related to a military regulation, not an act of
26 Congress. Furthermore, the regulation at issue applied
27 only to the dress codes of on-duty service members. The
28 DADT Policy is far broader in its reach and affects
wholly different substantive rights; thus it is not
entitled to the same degree of deference as a uniform
dress regulation.

1 under the challenged statute or otherwise."⁸ (Mot. at
2 24.)

3
4 Defendants' argument regarding the use of statements
5 as admissions under the DADT Policy is unnecessary
6 because the Court already addressed that issue in its
7 June 9, 2009 Order. The Court dismissed Plaintiff's
8 First Amendment claim to the extent it related to use of
9 a service member's statement regarding homosexuality as
10 evidence of his or her propensity to engage in homosexual
11 acts. (June 9, 2009 Order at 21-22.) The Court based
12 its conclusion on the Ninth Circuit's holding in Holmes
13 v. California Army National Guard, 124 F.3d 1126 (9th
14 Cir. 1997) that use of a service member's statement under
15 the DADT Policy as an admission of conduct does not
16 violate the First Amendment. See id. at 1136. The
17 Court, however, denied Defendants' motion to dismiss
18 Plaintiff's First Amendment claim insofar as it related
19 to speech not used as an admission of a propensity to
20 engage in homosexual acts. (See June 9, 2009 Order at
21 23-24.)

22
23
24
25

26 ⁸ Defendants appear to read the Court's June 9, 2009
27 Order as limiting Plaintiff's First Amendment claim to
28 statements related to discharge. (See Mot. at 22-23.)
The Court's June 9, 2009 Order, however, contains no such
limitation.

1 Defendants argue discovery has revealed that
2 Nicholson was discharged because of his statement that he
3 is "gay," which created a rebuttable presumption of his
4 likelihood to engage in "homosexual acts." (Mot. at 23.)
5 Nicholson, Defendants argue, was discharged because his
6 failure to rebut this presumption constituted an
7 admission. (Id.)

8
9 According to Plaintiff, the DADT policy is "circular"
10 because it "[p]rovides that sexual orientation is
11 considered a personal and private matter," yet "defines
12 'conduct' to include a statement by a member that
13 demonstrates a propensity or intent to engage in
14 homosexual acts." (Opp'n at 21 (internal citations
15 omitted) (emphasis in original).) "In other words, the
16 fact of one's status as a homosexual is supposedly not a
17 basis for discharge but the statement of that permissible
18 status is." (Opp'n at 22 (emphasis in original).) "Not
19 surprisingly, given this framework, the vast majority of
20 discharges under DADT are for 'statements,' not conduct."
21 (Id. (emphasis in original).)

22
23 The Ninth Circuit considered and rejected this very
24 reasoning in Holmes, which remains binding precedent on
25 this issue. See Holmes, 124 F.3d at 1134-36; Hensala v.
26 Dep't of Air Force, 343 F.3d 951, 957-59 (9th Cir. 2003)

27
28

1 (endorsing Holmes' First Amendment analysis of the DADT
2 Policy).

3

4 In Holmes, two service members were discharged after
5 they made statements about their homosexuality and failed
6 to present evidence to rebut the presumption they engaged
7 in or intended to engage in homosexual acts. 124 F.3d at
8 1129-32. Though the plaintiffs presented evidence of
9 their excellent service records, and one denied engaging
10 in homosexual acts with fellow service members, or with
11 any person at all during the performance of military
12 duty, the court determined the plaintiffs failed to rebut
13 the presumption of a propensity or intent to engage in
14 homosexual acts:

15 [U]nder the statements prong of the "don't
16 ask/don't tell" policy, service members are not
17 discharged for having a homosexual "status." The
18 discharges result because of actual conduct or a
19 propensity for conduct that is prohibited. [The
20 plaintiffs'] respective declarations of homosexual
21 orientation did not automatically lead to their
22 discharge; rather, their declaration was coupled
23 with their tacit acceptance of the link between
24 their orientation and their conduct, as evidenced
25 by their failure to show that they did not engage
26 in, attempt to engage in, have a propensity to
27 engage in, or intend to engage in homosexual acts.

22

Id. at 1135.

23

24

25 As noted above, the Court already dismissed
26 Plaintiff's claim to the extent it sought to challenge
27 the use of statements as evidence of a propensity to
28 engage in conduct. (June 9, 2009 Order at 23.) In other

28

1 words, Plaintiff's First Amendment claim fails to the
2 extent it is premised upon service members' discharges
3 for making statements about their homosexuality and
4 failing to present evidence to rebut the presumption that
5 they engaged in or intended to engage in homosexual acts.
6 See Holmes, 124 F.3d at 1129.

7
8 Next, Defendants argue Plaintiff's First Amendment
9 claim fails because Lt. Col. Doe is still serving in the
10 military and has not been discharged on the basis of
11 speech. While Lt. Col. Doe indeed has not been
12 discharged under the DADT Policy, Plaintiff alleges the
13 DADT Policy prevents Doe and other LCR members from
14 "communicating the core of [their] emotions and identity
15 to others", (see Opp'n at 23; Doe Decl. ¶ 7), and chills
16 "public, off-base" speech such as participating in
17 political rallies for gay rights and denouncing "biased
18 comments about homosexuals." (Opp'n at 24.) Plaintiff
19 also contends the DADT Policy chills service members'
20 First Amendment right to petition the government for a
21 redress of grievances because members like Doe are unable
22 to identify themselves publicly as members of LCR or to
23 testify at trial for fear they will be discharged. (Id.
24 at 23.) Thus, according to Plaintiff, the DADT Policy
25 chills the constitutionally protected speech of service
26 members who have not been discharged.

27
28

1 Plaintiff may succeed in its facial challenge (see
2 Opp'n at 1, 24) in one of two different methods: by
3 showing the law (1) "is unconstitutional in every
4 conceivable application,"⁹ or (2) "seeks to prohibit such
5 a broad range of protected conduct that it is
6 unconstitutionally 'overbroad.'" Members of the City
7 Council of Los Angeles v. Taxpayers for Vincent, 466 U.S.
8 789, 796 (1984). The Ninth Circuit has held that "a law
9 is void on its face if it sweeps within its ambit not
10 solely activity that is subject to governmental control,
11 but also includes within its prohibition the practice of
12 a protected constitutional right." Clark v. City of Los
13 Angeles, 650 F.2d 1033, 1039 (9th Cir. 1981) ("The
14 overbreadth doctrine has been applied almost exclusively
15 in the areas of [F]irst [A]mendment expressive or
16 associational rights.") (citing Broadrick v. Oklahoma,
17 413 U.S. 601, 612 (1973); Dombrowski v. Pfister, 380 U.S.
18 479, 486 (1965)).

19

20 Under the "overbreadth" doctrine, a plaintiff may
21 challenge an overly broad statute, facially, by showing
22 that it may inhibit the First Amendment rights of
23 individuals who are not before the court. See, e.g.,
24 Vincent, 466 U.S. at 798-99; Village of Schaumburg v.

25

26

27 ⁹ Plaintiff does not make this argument, which would
28 be foreclosed in light of the Court's June 9, 2009 Order,
holding the use of service members' statements as
admissions constitutional under Holmes.

1 Citizens for a Better Env't, 444 U.S. 620, 634 (1980).
2 That is, a plaintiff may challenge a statute on the
3 ground that it is unconstitutional as applied to someone
4 else, even if her own conduct is not protected under the
5 First Amendment. See Foti v. City of Menlo Park, 146
6 F.3d 629, 635 (9th Cir. 1998) (citing Vincent, 466 U.S.
7 at 797); Forsyth County v. Nationalist Movement, 505 U.S.
8 123, 129 (1992) (overbreadth doctrine is based on the
9 observation that "the very existence of some broadly
10 written laws has the potential to chill the expressive
11 activity of others not before the court"); see also Lind
12 v. Grimmer, 30 F.3d 1115, 1122 (9th Cir. 1994)
13 (overbreadth doctrine is designed to avert a potential
14 chilling effect on speech). Of course, a plaintiff whose
15 conduct is protected may also bring a facial challenge to
16 a statute that she contends is unconstitutional, without
17 having to employ the overbreadth doctrine, by arguing
18 that the statute could never be applied in a valid manner
19 and would chill the speech of others. See Foti, 146 F.3d
20 at 635; Nunez v. City of San Diego, 114 F.3d 935, 949
21 (9th Cir. 1997); Tucker v. State of California Dep't of
22 Educ., 97 F.3d 1204, 1217 n.10 (9th Cir. 1996).

23

24 Defendants' argument that they are entitled to
25 summary judgment on the basis of facts related to
26 Nicholson and Doe fails, because Plaintiff is not limited
27 to pursuing its members' individual claims. Rather,

28

1 Plaintiff may challenge the DADT Policy by showing that
2 it has the potential to chill the expressive activity of
3 others not before the court. See Vincent, 466 U.S. at
4 796-97.

5
6 A litigant making a facial challenge to a statute on
7 First Amendment grounds bears a "heavy burden" and "must
8 demonstrate a substantial risk that the application of
9 the [statutory] provision will lead to the suppression of
10 speech." Nat'l Endowment for the Arts v. Finley, 524
11 U.S. 569, 580 (1998) (citing Broadrick, 413 U.S. at 615).
12 Here, as Plaintiff bears the burden at trial, Defendants
13 need not produce evidence negating or disproving every
14 essential element of Plaintiff's claim, but must point
15 out that there is an absence of evidence supporting
16 Plaintiff's claim. See Celotex, 477 U.S. at 325.
17 Defendants fail to address Plaintiff's overbreadth claim
18 whatsoever, and consequently have not met their burden of
19 showing they are entitled to summary judgment on
20 Plaintiff's First Amendment claim.

21
22 **C. A Stay of This Action Is Not Warranted**

23 In their Supplemental Brief, Defendants again seek a
24 stay of this action.¹⁰ Defendants appear to advance three

25 _____
26 ¹⁰ Defendants use the vehicle of their Supplemental
27 Brief to seek a stay of this action despite having leave
28 to file this brief "for the sole purpose of discussing
application of the Witt standard to Plaintiff's

(continued...)

1 arguments in support of this request: (1) a stay would be
2 in the interests of all parties as it may moot the need
3 for a trial; (2) a stay would permit the Court to avoid
4 reaching constitutional issues; and (3) the Court should
5 defer to the other branches of government on questions
6 involving the military. For the reasons set forth below,
7 the Court finds none of these arguments persuasive, and
8 declines to stay this action.

9

10 **1. A Stay Is Unlikely to Moot This Action**

11 Defendants argue that a stay is appropriate because a
12 measure to repeal the DADT Policy currently is pending in
13 both houses of Congress. Defendants contend that "the
14 Court should defer ruling on LCR's facial constitutional
15 challenge to allow the political branches to properly
16 consider whether the implementation of a repeal would be
17 consistent with the standards of military readiness,
18 military effectiveness, and unit cohesion." (Defs.'
19 Supp. Br. at 6:17-20.)

20

21 A stay of this action on the basis of this pending
22 legislation would be unjustified for at least two
23 reasons. First, at this time it is speculative to assert
24 that the measures in question, section 591 of Senate Bill

25

26

27 ¹⁰(...continued)
28 substantive due process claim." (Docket No. 170 at
26:26-27:2.) The Court nevertheless considers the merits
of Defendants' request.

1 3454, and section 536 of H.R. 5136, will ultimately be
2 included as part of the final defense authorization bill
3 that emerges from Congress.

4
5 Second, even if these measures were to become law,
6 they still would not repeal the DADT Policy immediately.
7 As Defendants concede, ultimate repeal depends on several
8 contingencies. First, the Secretary of Defense must
9 complete a "Comprehensive Review on the Implementation of
10 a Repeal of 10 U.S.C. 654" (the "Review") initiated on
11 March 2, 2010. The currently contemplated repeal
12 measures provide no deadline for completion of the
13 Review; thus there is no means for the Court to determine
14 when this first condition precedent may occur, if ever.
15 Second, once the Review has been completed, the President
16 must transmit a certification signed by himself, the
17 Secretary of Defense, and the Chairman of the Joint
18 Chiefs of Staff stating that they have: (1) considered
19 the recommendations and proposals of the Review; (2)
20 prepared necessary policies and regulations for repeal of
21 the DADT Policy; and (3) determined that implementation
22 of those policies and regulations is "consistent with the
23 standards of military readiness, military effectiveness,
24 unit cohesion, and recruiting and retention of the Armed
25 Forces." S. 3454, 111th Cong. § 591(b)(2)(C) (2010);
26 H.R. 5136, 111th Cong. § 536(b)(2)(C) (2010). Again, the
27 measure provides no deadline for the President to

28

1 transmit such a certification, and effectively vests him
2 with discretion to decline to do so.

3

4 In other words, the currently contemplated
5 legislation, were it to become law, would not result in
6 imminent repeal of the DADT Policy. Given the many
7 contingencies involved – including the threshold
8 contingency of Congressional approval – and the lack of
9 clear timelines, any ultimate repeal that may result from
10 this legislation is at this point remote, if not wholly
11 speculative.

12

13 **2. The Court Is Not Obligated to Stay This Action**
14 **to Avoid Constitutional Questions**

15 Defendants cite the well-established principle that
16 "courts should not decide constitutional issues if they
17 can reasonably avoid doing so." (Defs.' Supp. Br. at
18 4:8-9.) This is a canon of construction, however. See
19 Spector Motor Serv. v. McLaughlin, 323 U.S. 101, 105-06
20 (1944) (applying doctrine of avoidance to require courts
21 to await determinations on local law issues before
22 reaching questions of constitutionality). Whether or not
23 to stay a case is a separate matter, one within the
24 Court's discretion. See Mediterranean Enter., Inc. v.
25 Ssangyong Corp., 708 F.2d 1458, 1465 (9th Cir. 1983) ("A
26 trial court may, with propriety, find it is efficient for
27 its own docket and the fairest course for the parties to
28

1 enter a stay of an action before it, pending resolution
2 of independent proceedings which bear upon the case.")
3 (quoting Leyva v. Certified Grocers of California, 593
4 F.2d 857, 863-64 (9th Cir. 1979). Here, for the reasons
5 discussed above, the possibility that action by the
6 legislative and executive branches will moot this case is
7 sufficiently remote that a stay of this action is
8 inappropriate.

9

10 **3. The Court Is Not Obligated to Defer to the**
11 **Judgment of the Legislative and Executive**
12 **Branches**

13 Defendants' argument that "Congress, rather than the
14 courts, [should] make decisions regarding the military,"
15 (Defs.' Supp. Br. at 6:9-10), also lacks merit. It is
16 true, as the Supreme Court has recognized, that the
17 military is entitled to a certain degree of deference.
18 See, e.g., North Dakota v. United States, 495 U.S. 423,
19 443 (1990) ("When the Court is confronted with questions
20 relating to military discipline and military operations,
21 we properly defer to the judgment of those who must lead
22 our Armed Forces in battle."). That deference, however,
23 is not unlimited, and must be balanced against the
24 courts' "time-honored and constitutionally mandated roles
25 of reviewing and resolving claims." Hamdi v. Rumsfeld,
26 542 U.S. 507, 535 (2004). This role "does not infringe
27 on the core role of the military." Id. Defendants have

28

1 identified no authority requiring the Court to stay this
2 action on this basis or to refrain from reaching the
3 constitutional questions presented. Accordingly, the
4 Court declines to enter a stay.

5

6

IV. CONCLUSION

7

8

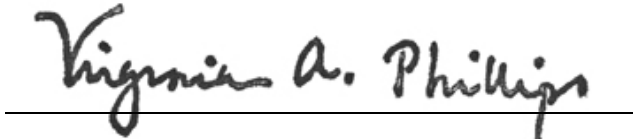
For the reasons set forth above, the Court DENIES
Defendants' Motion.

9

10

11

Dated: July 6, 2010



12

VIRGINIA A. PHILLIPS
United States District Judge

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28