UNITED STATES DISTRICT COURT CENTRAL DISTRICT OF CALIFORNIA

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of California State Prison at San Quentin, Respondent.

ERNEST DEWAYNE JONES,

Petitioner,

v.

KEVIN CAPPELL, Warden

DEATH PENALTY CASE

ORDER RE: BRIEFING AND SETTLEMENT DISCUSSIONS

CASE NO. CV 09-02158 CJC

This Court is extremely troubled by the long delays in execution of sentence in this and other California death penalty cases.

In claim 27, petitioner contends that his continuous confinement since 1995 under a death sentence constitutes cruel and unusual punishment in violation of the Eighth Amendment under the principles which Justice Stevens articulated in his memorandum "respecting the denial of certiorari" in Lackey v. Texas, 514 U.S. 1045 (1995) (denying petition for writ of certiorari). (Pet., at 414-

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18). While the death penalty can be justified by "retribution and deterrence of capital crimes by prospective offenders," an execution "cannot be so totally without penological justification that it results in the gratuitous infliction of suffering." Gregg v. Georgia, 428 U.S. 153, 183 (1976) (plurality opinion). Justice White, concurring in Furman v. Georgia, 408 U.S. 238 (1972), opined that:

At the moment that [a proposed execution] ceases realistically to further these purposes [of deterrence and the coherent expression of moral outrage], the emerging question is whether its imposition in such circumstances would violate the Eighth Amendment. It is my view that it would, for its imposition would then be the pointless and needless extinction of life with only marginal contributions to any discernible social or public purposes. A penalty with such negligible returns to the State would be patently excessive and cruel and unusual punishment violative of the Eighth Amendment.

Furman, 408 U.S. at 312April 10, 2014 (White, J., concurring).

In addition, the State has a strong interest in expeditiously "exercising its sovereign power to enforce the criminal law." <u>In re Blodgett</u>, 502 U.S. 236, 239 (1992). In this California capital case, this interest

has been utterly stymied for two reasons. First, in California, the state and federal procedures for litigating, post-conviction, a capital defendant's Constitutional claims are especially protracted and fraught with delay. See generally, Judge Arthur L. Alarcón and Paula M. Mitchell, Executing the Will of the Voters?: a Roadmap to Mend or End the California Legislature's Multi-billion-dollar Death Penalty Debacle, 44 Loy. L. Rev. 41 (2011); Judge Arthur L. Alarcón, Remedies for California's Death Row Deadlock, 80 S. Cal. L. Rev. 697 (2007).

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Second, all California executions have been indefinitely stayed while the courts resolve the Constitutionality of California's lethal injection protocol. See, e.g., Morales v. Cate, 2012 WL 5878383, at *1-*3 (N.D.Cal., Nov. 21, 2012) (summarizing the protracted procedural history of litigation in the Northern District of California, in which the plaintiffs have challenged California's execution protocol as unconstitutional, noting that, "California at this juncture lacks a lethal-injection protocol that is valid under state law.").

Thus, in addition to facing the uncertainty that, as Justice Stevens and Justice Blackmun noted in their opinions in <u>Lackey</u> and <u>Furman</u>, all capital defendants face while they await execution, in this case, both petitioner

and the State must labor under the grave uncertainty of not knowing whether petitioner's execution will ever, in fact, be carried out.

The Court believes this state of affairs is intolerable, for both petitioner and the State, and that petitioner may have a claim that his death sentence is arbitrarily inflicted and unusually cruel because of the inordinate delay and unpredictability of the federal and state appellate process.

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The Court believes that briefing and oral argument are necessary and appropriate on petitioner's potential claim. Accordingly, the Court sets the following briefing and hearing schedule:

- 16 1. The parties shall serve and file simultaneous opening
 17 briefs which address the issues raised in this Order no
 18 later than June 9, 2014.
 - 2. The parties shall serve and file simultaneous responsive briefs which address the issues raised in this Order no later than 45 days after the opening briefs have been served and filed.
 - 3. The parties shall serve and file simultaneous reply briefs which address the issues raised in this Order no later than 30 days after the responsive briefs have been served and filed.
 - 4. The Court will set a hearing date shortly after the parties have filed their simultaneous replies.

The parties are encouraged to submit, and to address in their briefing, the relevant statistics reported in the two law review articles referenced above, as well as any other reliable studies or public records addressing the delay associated with the administration of California's death penalty, the number of individuals on death row and the likelihood that any of those individuals will ever be executed or will instead die of natural causes or suicide.

In addition, the Court believes that, particularly in light of the state of affairs described above, this case may benefit from mediation or settlement discussions. Therefore, the parties are ORDERED to meet and confer, and to submit to the Court within 60 days of the filing date of this order a joint statement discussing whether mediation or settlement discussions would be appropriate in this case, and, if so, what form the mediation or discussions should take, including whether it would be

appropriate for the Court to appoint a mediation Judge.

IT IS SO ORDERED.

Dated: April 10, 2014.

Cormac J. Carney
UNITED STATES DISTRICT JUDGE