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**UNITED STATES DISTRICT COURT
CENTRAL DISTRICT OF CALIFORNIA**

MABEL I. PONCE,)	Case No. CV 11-2380 JPR
)	
Plaintiff,)	MEMORANDUM OPINION AND ORDER
)	REVERSING COMMISSIONER'S
v.)	DECISION AND REMANDING
)	FOR FURTHER PROCEEDINGS
MICHAEL J. ASTRUE,)	
Commissioner of the Social)	
Security Administration,)	
)	
Defendant.)	
_____)	

I. PROCEEDINGS

Plaintiff seeks review of the Commissioner's final decision denying her application for Social Security Disability Insurance Benefits ("DIB"). The parties filed a Joint Stipulation on January 3, 2012.¹ The Court has taken the Joint Stipulation under submission without oral argument. For the reasons stated below, the Commissioner's decision is reversed and this matter is remanded for

¹ Although the face page of the Joint Stipulation is file-stamped "E-Filed Jan 3, 2011," that was before the action was filed. The docket sheet reflects the correct 2012 date.

1 further proceedings.

2 **II. BACKGROUND**

3 Plaintiff was born on August 14, 1953. (Administrative Record
4 ("AR") 33, 106.) She completed high school in El Salvador and speaks
5 limited English. (AR 24, 33-34.) Plaintiff came to the United States
6 in 1974 and worked as a sample maker at a sewing factory until January
7 1, 2002. (AR 33-34.) She has not engaged in substantial gainful
8 activity from that date through her date last insured, March 31, 2006.
9 (AR 34, 106.)

10 On March 31, 2008, Plaintiff filed an application for DIB,
11 alleging that she had been unable to work since January 1, 2002,
12 because of several medical problems, including foot pain, knee pain,
13 lumbar spine disorder, rheumatoid arthritis, and fibromyalgia. (AR
14 17, 19, 106.) After Plaintiff's application was denied, she requested
15 a hearing before an Administrative Law Judge ("ALJ"). (AR 58.) It
16 was held on September 17, 2009, at which time Plaintiff appeared with
17 a representative and testified on her own behalf. (AR 29-47.) Two
18 medical experts and a vocational expert also testified. (AR 38-46.)
19 On November 2, 2009, the ALJ found that Plaintiff was not disabled
20 within the meaning of the Social Security Act. (AR 17-25.) On
21 January 26, 2011, the Appeals Council denied Plaintiff's request for
22 review of the ALJ's decision. (AR 1-3.) This action followed.

23 **III. STANDARD OF REVIEW**

24 Pursuant to 42 U.S.C. § 405(g), a district court may review the
25 Commissioner's decision to deny benefits. The Commissioner's or ALJ's
26 findings and decision should be upheld if they are free of legal error
27 and are supported by substantial evidence based on the record as a
28 whole. § 405(g); Richardson v. Perales, 402 U.S. 389, 401, 91 S. Ct.

1 1420, 1427, 28 L. Ed. 2d 842 (1971); Parra v. Astrue, 481 F.3d 742,
2 746 (9th Cir. 2007). Substantial evidence means such evidence as a
3 reasonable person might accept as adequate to support a conclusion.
4 Richardson, 402 U.S. at 401; Lingenfelter v. Astrue, 504 F.3d 1028,
5 1035 (9th Cir. 2007). It is more than a scintilla but less than a
6 preponderance. Lingenfelter, 504 F.3d at 1035 (citing Robbins v. Soc.
7 Sec. Admin., 466 F.3d 880, 882 (9th Cir. 2006)). To determine whether
8 substantial evidence supports a finding, the reviewing court "must
9 review the administrative record as a whole, weighing both the
10 evidence that supports and the evidence that detracts from the
11 Commissioner's conclusion." Reddick v. Chater, 157 F.3d 715, 720 (9th
12 Cir. 1996). "If the evidence can reasonably support either affirming
13 or reversing," the reviewing court "may not substitute its judgment"
14 for that of the Commissioner. Id. at 720-21.

15 **IV. THE EVALUATION OF DISABILITY**

16 People are "disabled" for purposes of receiving Social Security
17 benefits if they are unable to engage in any substantial gainful
18 activity due to a physical or mental impairment that is expected to
19 result in death or which has lasted, or is expected to last, for a
20 continuous period of at least 12 months. 42 U.S.C. § 423(d)(1)(A);
21 Drouin v. Sullivan, 966 F.2d 1255, 1257 (9th Cir. 1992).

22 A. The five-step evaluation process

23 The Commissioner (or ALJ) follows a five-step sequential
24 evaluation process in assessing whether a claimant is disabled. 20
25 C.F.R. § 404.1520(a)(4); Lester v. Chater, 81 F.3d 821, 828 n.5 (9th
26 Cir. 1995) (as amended Apr. 9, 1996). In the first step, the
27 Commissioner must determine whether the claimant is currently engaged
28 in substantial gainful activity; if so, the claimant is not disabled

1 and the claim is denied. § 404.1520(a)(4)(I). If the claimant is not
2 engaged in substantial gainful activity, the second step requires the
3 Commissioner to determine whether the claimant has a "severe"
4 impairment or combination of impairments significantly limiting her
5 ability to do basic work activities; if not, a finding of
6 nondisability is made and the claim is denied. § 404.1520(a)(4)(ii).
7 If the claimant has a "severe" impairment or combination of
8 impairments, the third step requires the Commissioner to determine
9 whether the impairment or combination of impairments meets or equals
10 an impairment in the Listing of Impairments ("Listing") set forth at
11 20 C.F.R. Part 404, Subpart P, Appendix 1; if so, disability is
12 established and benefits are awarded. § 404.1520(a)(4)(iii). If the
13 claimant's impairment or combination of impairments does not meet or
14 equal an impairment in the Listing, the fourth step requires the
15 Commissioner to determine whether the claimant has sufficient residual
16 functional capacity ("RFC")² to perform her past work; if so, the
17 claimant is not disabled and the claim must be denied.
18 § 404.1520(a)(4)(iv). The claimant has the burden of proving that she
19 is unable to perform past relevant work. Drouin, 966 F.2d at 1257.
20 If the claimant meets that burden, a prima facie case of disability is
21 established. Id. If that happens or if the claimant has no past
22 relevant work, the Commissioner then bears the burden of establishing
23 that the claimant is not disabled because she can perform other
24 substantial gainful work in the economy. § 404.1520(a)(4)(v). That
25 determination comprises the fifth and final step in the sequential

26
27 ² RFC is what a claimant can still do despite existing exertional
28 and nonexertional limitations. 20 C.F.R. § 404.1545; see Cooper v. Sullivan, 880 F.2d 1152, 1155 n.5 (9th Cir. 1989).

1 analysis. § 404.1520(a)(4)(v); Lester, 81 F.3d at 828 n.5; Drouin,
2 966 F.2d at 1257.

3 B. The ALJ's application of the five-step process

4 At step one, the ALJ found that Plaintiff did not engage in any
5 substantial gainful activity from January 1, 2002, the date of the
6 onset of her alleged disability, through March 31, 2006, her date last
7 insured. (AR 19.) At step two, the ALJ concluded that Plaintiff had
8 the severe impairments of "foot pain; knee pain; lumbar spine
9 disorder; rheumatoid arthritis and fibromyalgia." (Id.)

10 At step three, the ALJ determined that Plaintiff's impairments
11 did not meet or equal any of the impairments in the Listing. (AR 21.)
12 At step four, the ALJ found that through the date last insured,
13 Plaintiff had the RFC to perform a limited range of "light work";³
14 specifically, she could "lift and carry up to 20 pounds occasionally
15 and 10 pounds frequently; stand and walk up to 4 hours in an 8 hour
16 day; [] sit for up to 6 hours in an 8 hour day; . . . occasionally
17 climb ladders, ropes, and scaffolds; occasionally climb ramps and
18 stairs; and occasionally bend, stoop, or squat." (Id.); see 20 C.F.R.
19 § 404.1567(b). The ALJ concluded that Plaintiff was unable to perform
20 her past relevant work as a sample maker but acquired from that work
21 transferable sewing skills. (AR 23-24.)

22
23 ³ "Light work" is defined as work involving "lifting no more than
24 20 pounds at a time with frequent lifting or carrying of objects
25 weighing up to 10 pounds." 20 C.F.R. § 404.1567(b). The regulations
26 further specify that "[e]ven though the weight lifted may be very
27 little, a job is in this category when it requires a good deal of
28 walking or standing, or when it involves sitting most of the time with
some pushing and pulling of arm or leg controls." Id. A person capable
of light work is also capable of "sedentary work," which involves
lifting "no more than 10 pounds at a time and occasionally lifting or
carrying [small articles]," and which mostly involves sitting but
occasionally walking and standing too. § 404.1567(a)-(b).

1 At step five, the ALJ found, based on the VE's testimony and
2 application of the Medical-Vocational Guidelines, that jobs existed in
3 significant numbers in the national economy that Plaintiff could
4 perform. (AR 24-25.) The ALJ agreed with the VE that Plaintiff could
5 perform the work of "sewing machine operator." (AR 25.) Accordingly,
6 the ALJ determined that Plaintiff was not disabled. (Id.)

7 **V. DISCUSSION**

8 Plaintiff contends the ALJ improperly (1) rejected the opinion of
9 her treating physician, Dr. Larry Ivancich (J. Stip. 6-14), and (2)
10 found that Plaintiff was not credible as to the severity of her
11 impairments (id. at 14-17).

12 A. Rejection of treating physician's opinion

13 1. Applicable law

14 Three types of physicians may offer opinions in social security
15 cases: "(1) those who treat[ed] the claimant (treating physicians);
16 (2) those who examine[d] but d[id] not treat the claimant (examining
17 physicians); and (3) those who neither examine[d] nor treat[ed] the
18 claimant (non-examining physicians)." Lester, 81 F.3d at 830. A
19 treating physician's opinion is generally entitled to more weight than
20 the opinion of a doctor who examined but did not treat the claimant,
21 and an examining physician's opinion is generally entitled to more
22 weight than that of a nonexamining physician. Id.

23 The opinions of treating physicians are generally afforded more
24 weight than the opinions of nontreating physicians because treating
25 physicians are employed to cure and have a greater opportunity to know
26 and observe the claimant. Smolen v. Chater, 80 F.3d 1273, 1285 (9th
27 Cir. 1996). The weight given a treating physician's opinion depends
28 on whether it was supported by sufficient medical data and was

1 consistent with other evidence in the record. See 20 C.F.R.
2 § 404.1527(d)(2). If a treating physician's opinion was well
3 supported by medically acceptable clinical and laboratory diagnostic
4 techniques and was not inconsistent with the other substantial
5 evidence in the record, it should be given controlling weight and
6 should be rejected only for "clear and convincing" reasons. See
7 Lester, 81 F.3d at 830; § 404.1527(d)(2). When a treating physician's
8 opinion conflicts with other medical evidence, the ALJ must provide
9 "specific and legitimate reasons" for discounting the treating
10 doctor's opinion. Lester, 81 F.3d at 830; Orn v. Astrue, 495 F.3d
11 625, 632 (9th Cir. 2007). Factors relevant to the evaluation of a
12 treating physician's opinion include the "[l]ength of the treatment
13 relationship and the frequency of examination" as well as the "nature
14 and extent of the treatment relationship" between the patient and the
15 physician. § 404.1527(d)(2)(i)-(ii).

16 2. Applicable facts

17 In April and May 2003, podiatric surgeon Dr. Gabriel Halperin
18 treated Plaintiff for foot pain. (AR 167-71.) Dr. Halperin diagnosed
19 a calcaneal heel spur and plantar fasciitis, which were treated with a
20 series of four trigger-point injections in Plaintiff's right heel.
21 (Id.) After Plaintiff's third injection, she reported feeling "80%
22 better" but noted that her pain had returned when wearing tennis shoes
23 and later decreased again. (AR 167.) At that time, Dr. Halperin
24 noted that Plaintiff's edema had decreased, she was using her heels,
25 and her range of movement was good. (Id.)

26 From July to October 2003, Plaintiff sought medical care at the
27 Bell-Clinica Familiar medical clinic for, among other things, "fatigue
28 syndrome" and abdominal pain. (AR 174-81.) In a February 2004

1 follow-up at the Bell-Clinica Familiar, Plaintiff reported right- and
2 left-heel pain, and the doctor noted that she had "possible spurs."
3 (AR 183.)

4 Between October 2004 and November 2005, podiatrist Larry Ivancich
5 treated Plaintiff for bilateral heel pain. (AR 184.) In an undated
6 one-paragraph letter, Dr. Ivanich summarized that treatment as
7 follows:

8 The patient was initially seen in the office on 10/06/2004
9 with chief complaint of pain in both heels, which she has had
10 for [a] number of months and years duration. The patient had
11 multiple treatments, orthotics, and injections without relief.
12 The patient was seen with excruciating pain. The patient was
13 seen over the course of a year multiple times and was given
14 injections, ankle braces, nerve conduction velocity studies,
15 and MRI preformed [sic] on the lumbar area. Physical therapy,
16 [sic] was given, which gave her very minimal to no relief.
17 MRI performed on 10/29/04 on her lumbar area revealed L5, S1
18 mild-to-moderate left neural foraminal narrowing secondary to
19 3 to 4 mm posterior disk bulge and facet hypertrophy. The
20 patient has been unable to work due to severe pain in feet,
21 legs, and esteemed [sic] permanently disabled. Upon her last
22 visit on 11/29/05, the patient still with pain in both feet
23 and legs with diagnosis of neuritis and pain.

24 (AR 184.) The record contains the October 2004 MRI report but not Dr.
25 Ivancich's treatment records. (AR 197-98.)

26 On March 22, 2006, shortly before Plaintiff's March 31, 2006 date
27
28

1 last insured, Dr. Susman⁴ noted that Plaintiff had been seeing Dr.
2 Ivancich for foot pain for the past two years with "little results."
3 (AR 193.) Dr. Susman ordered foot x-rays and under "Assessment" wrote
4 "Tailors Bunion," "Neuropathy," and "(sciatica?)," among other things.
5 (Id.) In April 2006, Dr. Susman noted that x-rays showed recurrence
6 of spurs, a new spur, and tailor's bunion; Dr. Susman diagnosed
7 calcaneal heel spurs and plantar fasciitis. (AR 194.)

8 In December 2007, almost two years after Plaintiff's date last
9 insured, Dr. Solomon Forouzesh began treating Plaintiff for various
10 conditions. (AR 236-96, 299-300.) His diagnoses included diffuse
11 osteoarthritis, spinal stenosis, discogenic disease, early rheumatoid
12 arthritis, fibromyalgia, neuropathy, gastritis, and bone spurs on both
13 feet. (AR 278, 289, 299-300.) His diagnosis of rheumatoid arthritis
14 was supported by laboratory reports dated December 2007 and May 2008
15 (AR 245, 264), and his findings of back and knee problems were
16 supported by MRIs conducted in December 2007 and January and February
17 2008 (AR 249-50, 254-55, 260). In a January 2010 report, Dr.
18 Forouzesh opined that Plaintiff was in constant, continuous pain, that
19 she "remains totally disabled and is unable to work," and that her
20 original disability dated to 2001. (AR 299-300.) In addition to the
21 January 2010 summary, Dr. Forouzesh completed two impairment
22 questionnaires that summarized Plaintiff's medical condition and
23 opined that she was unable to work. (AR 278-85, 289-95, 299.)

24 At the September 17, 2009 hearing, orthopedic surgeon Arthur
25 Brovender, a nonexamining physician, testified by phone that he had
26 reviewed the medical evidence and concluded that on or before March

27
28 ⁴ The record does not appear to indicate Dr. Susman's first name.

1 31, 2006, Plaintiff could "sit for six hours with breaks; because of
2 the complaints of foot pain and swelling pain, . . . she could stand
3 and walk for four hours in combination of the two; she couldn't go up
4 ropes, ladders and scaffolds; she could go up stairs and ramps
5 occasionally; she could lift 10 pounds frequently, 20 pounds
6 occasionally; she could bend, stoop and squat occasionally." (AR 17,
7 40-41.) Dr. Brovender further testified that Plaintiff's knee
8 problems, foot problems, and heel spurs did not limit Plaintiff's
9 ability to use foot controls because the spur injections "cured her of
10 that." (AR 45.) Based on that testimony, the VE found that Plaintiff
11 could perform the job of sewing machine operator. (AR 44-45.)

12 The ALJ attributed "great weight" to Dr. Brovender's opinion,
13 noting that he is "a board-certified orthopedic surgeon who had the
14 advantage of the longitudinal view of this case." (AR 23.) The ALJ
15 found Dr. Brovender's assessment of Plaintiff's physical limitations
16 to be "reasonably consistent with the medical record" and thus adopted
17 them as part of the RFC. (AR 23.) The ALJ gave "little weight" to
18 Dr. Forouzesh's assessments because they were completed over three
19 years after Plaintiff's date last insured, and because Dr. Forouzesh
20 did not start treating Plaintiff until almost two years after the date
21 last insured.⁵ (AR 23.) The ALJ briefly noted Dr. Ivancich's opinion
22 that Plaintiff was "permanently disabled" as of November 2005 but
23 concluded that

24 other than this assertion, there is little evidence in the
25 record that the claimant's conditions resulted in any
26 significant impairment prior to the date of last insured.

27
28 ⁵ Plaintiff does not challenge the ALJ's determination that Dr.
Forouzesh's opinion should be given little weight.

1 Indeed, the claimant's pain appeared to be conservatively
2 treated at this time with medications such as Robaxin and
3 Lyrica

4 (AR 22.) The ALJ also adopted the VE's finding that Plaintiff could
5 perform the occupation of sewing machine operator, concluding that
6 Plaintiff was not disabled as of the date last insured. (AR 24-25.)

7 3. Analysis

8 In concluding that Plaintiff could perform the occupation of
9 sewing machine operator, the ALJ rejected the opinion of treating
10 physician Dr. Ivancich and credited the opinion of nonexamining
11 physician Dr. Brovender. (AR 22-25.) Dr. Ivancich stated that
12 between 2004 and 2005, Plaintiff suffered from neuritis and "severe
13 pain" in her feet and legs, which was not alleviated by various forms
14 of treatment. (AR 184.) Dr. Ivancich opined that as a result,
15 Plaintiff was "unable to work" and "permanently disabled." (Id.) Dr.
16 Brovender, by contrast, reviewed the medical records and opined that
17 Plaintiff could perform limited light work, finding that she could use
18 foot controls because her foot pain was "cured" after the 2003 trigger
19 injections. (AR 40-41, 44-45.)

20 The ALJ's rejection of Dr. Ivancich's findings and opinion did
21 not reach the level of specificity required to reject the opinion of a
22 treating physician. See Embrey v. Bowen, 849 F.2d 418, 421 (9th Cir.
23 1988) ("To say that medical opinions are not supported by sufficient
24 objective findings or are contrary to the preponderant conclusions
25 mandated by the objective findings does not achieve the level of
26 specificity our prior cases have required, even when the objective
27 factors are listed seriatim."). The ALJ provided two reasons for
28 rejecting Dr. Ivancich's conclusion that Plaintiff was "permanently

1 disabled": (1) "little evidence" supported it and (2) her pain was
2 being treated "conservatively" with "medications such as Robaxin and
3 Lyrica." (AR 22.) In rejecting the findings of Dr. Ivancich, the ALJ
4 accorded "great weight" to the findings of Dr. Brovender, who did not
5 examine Plaintiff.

6 The ALJ's first reason was not legally sufficient. In fact, more
7 than a "little" evidence supported Dr. Ivancich's findings. The
8 October 2004 MRI report showed mild to moderate left neural foraminal
9 narrowing secondary to 3-4 mm posterior disc bulge and facet joint
10 hypertrophy. (AR 198.) In addition, Dr. Ivancich stated that
11 Plaintiff suffered from neuritis and "severe pain in feet, legs,"
12 which was treated with orthotics, injections, and physical therapy.
13 (AR 184.) Dr. Susman also noted that Plaintiff had been seeing Dr.
14 Ivancich for two years for foot pain with "little results." (AR 193.)
15 Dr. Susman ordered x-rays, which showed a tailors bunion and heel
16 spurs. (AR 193-94.) Dr. Susman's assessment included neuropathy,
17 tailors bunion, plantar fasciitis, and calcaneal heel spurs. (*Id.*)
18 The ALJ did not adequately explain, as he was required to do, why that
19 medical evidence supported his view rather than Dr. Ivancich's.
20 Embrey, 849 F.2d at 421; see McAllister v. Sullivan, 888 F.2d 599, 602
21 (9th Cir. 1989) (finding that rejection of treating physician's
22 opinion on ground that it was contrary to clinical findings in record
23 did not "specify why the ALJ felt the treating physician's opinion was
24 flawed"); see also Reddick, 157 F.3d at 725 (explaining that ALJ can
25 meet requisite standard for rejecting treating physician's opinion
26 deemed inconsistent with or unsupported by medical evidence "by
27 setting out a detailed and thorough summary of the facts and
28 conflicting clinical evidence, stating his interpretation thereof, and

1 making findings"). Indeed, for the most part, the ALJ focused on
2 explaining why the medical evidence from years after Plaintiff's date
3 of last insured was not particularly relevant (AR 20, 22-23), a
4 finding that Plaintiff does not really dispute.

5 Moreover, the generalized reasons the ALJ provided to accord
6 "great weight" to Dr. Brovender's opinion - consistency with the
7 record and his area of specialization - also applied to Dr. Ivancich's
8 opinion. Dr. Ivancich's findings of foot pain and neuropathy
9 generally agreed with those of the other treating doctors, Drs. Susman
10 and Forouzesh, and Dr. Ivancich specialized in podiatry. Those
11 factors indicate that Dr. Ivancich's opinion was entitled to extra
12 weight. See 20 C.F.R. § 404.1527(d)(4)-(5). Dr. Brovender,
13 meanwhile, never examined Plaintiff but based his opinion solely on
14 the medical records, and the ALJ determined that his findings were
15 only "reasonably consistent" with that record. (AR 23.) Thus, his
16 opinion should be given less weight than Dr. Ivancich's. See Lester,
17 81 F.3d at 830; § 404.1527(d)(1)-(2).

18 Further, a nonexamining doctor's opinion cannot by itself
19 constitute substantial evidence and therefore cannot be the sole basis
20 for rejecting a treating doctor's opinion. Lester, 81 F.3d at 831;
21 see also Pitzer v. Sullivan, 908 F.2d 502, 506 n.4 (9th Cir. 1990);
22 Gallant v. Heckler, 753 F.2d 1450, 1454 (9th Cir. 1984). The only
23 other reason the ALJ provided for rejecting Dr. Ivancich's opinion was
24 that before the date last insured Plaintiff's pain was being treated
25 conservatively, with medication. (AR 22.) But the evidence shows
26 that in addition to the medication prescribed by Dr. Susman in 2006
27 (AR 193), Dr. Halperin treated Plaintiff with a series of trigger
28 injections in 2003 (AR 167-71) and Dr. Ivancich treated her with

1 orthotics, injections, and physical therapy from October 2004 to
2 November 2005 (AR 184). Dr. Ivancich also noted that despite those
3 treatments, Plaintiff continued to suffer severe pain in her feet and
4 legs. (AR 184.) Thus, the ALJ erred by rejecting the treating
5 doctor's opinion based on the erroneous conclusion that Plaintiff was
6 conservatively treated, with medication only. Cf. Rollins v.
7 Massanari, 261 F.3d 853, 856 (9th Cir. 2001) (ALJ permissibly rejected
8 treating doctor's conclusion that claimant was disabled when it
9 conflicted with, among other things, the doctor's prescribed
10 "conservative course of treatment").

11 The Commissioner argues that the ALJ "reasonably assessed
12 Plaintiff's [RFC] to reasonably account for her foot impairment and
13 gave valid rationale for rejecting Dr. Ivancich's assertion that
14 Plaintiff was 'permanently disabled.'" (J. Stip. 12.) The
15 Commissioner is correct that the ALJ explained his ultimate finding of
16 nondisability; but as discussed above, that explanation did not
17 include sufficient reasons for rejecting Dr. Ivancich's opinion.
18 Compare 20 C.F.R. § 404.1527(e)(1) (determination of disability is an
19 issue reserved to Commissioner), with § 404.1527(d)(2) (Commissioner
20 will "always give good reasons" for the weight given to treating
21 source's opinion). As the Commissioner points out, when rejecting a
22 treating physician's opinion, the ALJ "must give good reasons that are
23 supported by substantial evidence." (J. Stip. 11.) Accord Embrey,
24 849 F.2d at 421. The ALJ erred by failing to do so here.

25 The Commissioner offers additional reasons why the ALJ did not
26 err in rejecting Dr. Ivancich's opinion (J. Stip. 12-14), but the ALJ
27 did not articulate any of those reasons. They therefore cannot
28 support the ALJ's evaluation. See Connett v. Barnhart, 340 F.3d 871,

1 874 (9th Cir. 2003) (error for district court to affirm ALJ's
2 credibility decision "based on evidence [ALJ] did not discuss" and
3 "specific facts or reasons" ALJ did not assert).

4 The ALJ's failure to adequately discuss his reasons for rejecting
5 Dr. Ivancich's opinion was not harmless. Harmless error has been
6 found "when it was clear from the record that an ALJ's error was
7 inconsequential to the ultimate nondisability determination."

8 Robbins, 466 F.3d at 885 (citing Stout v. Comm'r of Soc. Sec., 454
9 F.3d 1050, 1055-56 (9th Cir. 2006)). "[T]he relevant inquiry is not
10 whether the ALJ would have made a different decision absent any error,
11 it is whether the ALJ's decision remains legally valid, despite such
12 error." Carmickle v. Comm'r of Soc. Sec., 533 F.3d 1155, 1163 (9th
13 Cir. 2008). Here, the VE's finding that Plaintiff could perform the
14 job of sewing machine operator was based on Dr. Brovender's statement
15 that the 2003 injections had alleviated Plaintiff's foot problems and
16 that her knee and foot problems would not interfere with her ability
17 to manipulate foot controls. (AR 44-45.) If fully credited, however,
18 Dr. Ivancich's opinion supports the conclusion that Plaintiff
19 continued to suffer from foot problems in 2004 and 2005, long after
20 the 2003 injections. (AR 184.) Based on that opinion, a reasonable
21 ALJ could have rejected the VE's finding that Plaintiff could perform
22 the job of sewing machine operator. No alternative occupations were
23 discussed. (AR 24-25.) By rejecting Dr. Ivancich's opinion without
24 sufficient justification, therefore, the ALJ committed an error that
25 was not "inconsequential to the ultimate nondisability determination."
26 Robbins, 466 F.3d at 885.

27 Accordingly, the ALJ erred by rejecting Dr. Ivancich's opinion
28 without providing specific, legitimate reasons for doing so.

1 B. Adverse credibility determination

2 Plaintiff contends that the ALJ failed to provide clear and
3 convincing reasons to discredit her subjective symptom testimony. (J.
4 Stip. 14-16.) Because the Court finds that the ALJ's rejection of Dr.
5 Ivancich's opinion was in error, it is not necessary for it to address
6 the remainder of Plaintiff's arguments. See Negrette v. Astrue, No.
7 EDCV 08-0737 RNB, 2009 WL 2208088, at *2 (C.D. Cal. July 21, 2009)
8 (finding it unnecessary to address further disputed issues when court
9 found that ALJ failed to properly consider treating doctor's opinion
10 and lay-witness testimony). On remand, the ALJ will necessarily
11 reevaluate Plaintiff's credibility and RFC after reconsidering the
12 treating doctor's opinion.

13 **VI. CONCLUSION**

14 When there exists error in an administrative determination, "the
15 proper course, except in rare circumstances, is to remand to the
16 agency for additional investigation or explanation." INS v. Ventura,
17 537 U.S. 12, 16, 123 S. Ct. 353, 355, 154 L. Ed. 2d 272 (2002)
18 (citations and quotations omitted); Moisa v. Barnhart, 367 F.3d 882,
19 886 (9th Cir. 2004). Remand for further proceedings is appropriate
20 "if enhancement of the record would be useful." Benecke v. Barnhart,
21 379 F.3d 587, 593 (9th Cir. 2004); see Harman v. Apfel, 211 F.3d 1172,
22 1179 (9th Cir. 2000) (explaining that "decision whether to remand for
23 further proceedings turns upon the likely utility of such
24 proceedings"). Remand for the payment of benefits is appropriate when
25 no useful purpose would be served by further administrative
26 proceedings and the record has been fully developed, Lester, 81 F.3d
27 at 834, or when remand would unnecessarily delay the receipt of
28 benefits, Bilby v. Schweiker, 762 F.2d 716, 719 (9th Cir. 1985).

1 Courts may "credit as true" the opinions of treating physicians
2 when "(1) the ALJ has failed to provide legally sufficient reasons for
3 rejecting such evidence, (2) there are no outstanding issues that must
4 be resolved before a determination of disability can be made, and (3)
5 it is clear from the record that the ALJ would be required to find the
6 claimant disabled were such evidence credited." Harman, 211 F.3d at
7 1178 (citations and quotations omitted); see Benecke, 379 F.3d at 594;
8 Connett, 340 F.3d at 876 (recognizing that courts "have some
9 flexibility in applying the 'credit as true'" rule).

10 Because the ALJ did not properly weigh and address Dr. Ivancich's
11 opinion, outstanding issues must be resolved before a determination of
12 disability can be made. Harman, 211 F.3d at 1178.

13 **ORDER**

14 Accordingly, **IT IS HEREBY ORDERED** that (1) the decision of the
15 Commissioner is REVERSED; (2) Plaintiff's request for remand is
16 GRANTED; and (3) this action is REMANDED for further proceedings
17 consistent with this Memorandum Opinion.

18 **IT IS FURTHER ORDERED** that the Clerk of the Court serve copies of
19 this Order and the Judgment herein on all parties or their counsel.

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22 DATED: January 26, 2012

23 JEAN P. ROSENBLUTH
24 U.S. Magistrate Judge
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